File No	150972		em No6 o		
COMMITTEE/BOARD OF SUPERVISORS AGENDA PACKET CONTENTS LIST					
Committee:	Land Use and Transporta	ation [Date October 19, 2015		
Board of Supervisors Meeting			Date		
Cmte Board Motion		or Report			

OTHER	(Use back side if additional space is needed)	
	Board Motion No. M15.155 Planning Department Report, dtd 0/17/15 Board Ordinance No. 133.15 Notice of Public Hearing	

Completed by:	Alisa Somera	Date	October 16, 2015
Completed by:		Date	

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1	[Zoning - Interim Prohibition Extension on Commercial Mergers in the Proposed Calle 24 Special Use District]		
2			
3	Urgency Ordinance approving an extension of the interim prohibition on commercial		
4	storefront mergers of greater than 799 gross square feet in the proposed Calle 24		
5	Special Use District, which generally includes all lots bounded by 22nd Street, Potrero		
6	Avenue, Cesar Chavez Street, Capp Street, and both sides of 24th Street from Capp		
7	Street to Bartlett Street, as well as certain additional adjacent lots, for 10 months and		
8	15 days in accordance with California Government Code, Sections 65858, et seq.; and		
9	affirming the Planning Department's determination under the California Environmental		
10	Quality Act; and making findings of consistency with the General Plan, and the eight		
11	priority policies of Planning Code, Section 101.1.		
12	NOTE: Unchanged Code text and uncodified text are in plain Arial font.		
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15	Asterisks (* * * *) indicate the omission of unchanged Code subsections or parts of tables.		
16			
17	Be it ordained by the People of the City and County of San Francisco:		
18			
19	Section 1. Findings.		
20	(a) General Findings.		
21	(1) The proposed Calle 24 Special Use District ("Calle 24 SUD") is bounded by		
22	the following streets:		
23	(a) To the north, all lots fronting the southern side of 22nd Street from		
24	Mission Street to Potrero Avenue;		
25			

- (b) To the east, all lots fronting the western side of Potrero Avenue from 22nd Street to Cesar Chavez Street;
- (c) To the south, all lots fronting the northern side of Cesar Chavez Street, from Potrero Avenue to Capp Street; and
- (d) To the west, all lots fronting the western side of Capp Street from Cesar Chavez to 24th Street, then all lots fronting both sides of 24th Street to the eastern side of Bartlett Street, then all lots fronting the western side of Capp Street from 24th Street to 22nd Street.

The proposed Calle 24 SUD additionally includes the following lots adjacent to the above boundaries: Lots 019D and 046A in Assessor's Block 3637; Lots 005 and 017A in Assessor's Block 6517; Lot 035 in Assessor's Block 6528; and Lot 003A in Assessor's Block 6570.

- (2) The Mayor's Office, the District 9 Supervisor's Office, and the public are currently engaged in a planning process to develop a comprehensive set of zoning and design controls for this area. This planning process follows the Board of Supervisors unanimous passage of Board Resolution No. 168-14, establishing the Calle 24 (pronounced "Veinticuatro") Latino Cultural District in May 2014. The stated purposes of establishing the Calle 24 Latino Cultural District were to recognize the importance of Calle 24 as a center of Latino culture and commerce and enhance the unique nature of Calle 24 as a special place for San Francisco's residents and tourists.
- (3) In response to the creation of the Calle 24 Latino Cultural District, the City awarded a grant to the Brava Theater and the Lower 24th Street Neighbors and Merchants Association to facilitate community input in developing a Latino Cultural District Plan. A council comprised of residents, businesses, and other neighborhood stakeholders meets monthly and brings together residents, workers, artists, and business owners. After a year's

worth of meetings, as well as several retreats and public community input sessions, this work resulted in the Calle 24 Latino Cultural District Report, which can be found in Board File No. 140421. As a result of this engagement, including but not exclusive to the report, a prohibition on storefront mergers was identified as a strategy to retain affordable retail spaces and the character of the corridor, which includes many small retail spaces. These small retail spaces enable many businesses to operate and contribute to the diverse commercial fabric along 24th Street.

- (4) During the current economic boom cycle, small neighborhood-serving retail uses in the Calle 24 neighborhood have been particularly susceptible to displacement and closure.
- (5) In response to these changes and in order to stabilize the displacement of these small neighborhood-serving businesses while the City and interested stakeholders have an opportunity to work collaboratively on a community planning process that may result in the designation of the proposed SUD or other amendments to the Planning Code, this Board adopted Ordinance No. 133-15 to place a temporary prohibition on any merger of groundfloor commercial use space where the merger would result in groundfloor commercial use space greater than 799 gross square feet, subject to specified exemptions, in order to provide time for the City to determine if permanent zoning changes could be formulated that minimize the disruption associated with such mergers. A copy of this ordinance is on file with the Clerk of the Board in File No. 150584 and is available on the Board's website.
- (6) On September 29, 2015, the Board of Supervisors adopted Motion No. M15-155, to approve a report that the Planning Department prepared on possible methods to address the zoning concerns identified in Ordinance No. 133-15. A copy of the Motion is on file with the Clerk of the Board of Supervisors in File No. 150972 and is available on the Board's website, and is incorporated herein by reference.

- (7) The conditions that led the Board of Supervisors to adopt Ordinance No. 133-15 continue to exist. These interim controls are intended to provide stability to the neighborhood during the time that the proposed Calle 24 SUD, and any other proposed Planning Code amendments, are under development and public review. In developing the controls for the proposed SUD, the Board urges the Planning Department to balance the need for retaining neighborhood-serving retail and service uses and a vibrant small business community.
 - (b) Findings Related to Imposition of an Interim Prohibition.
- (1) Planning Code Section 306.7 provides for the imposition of interim zoning controls to accomplish several objectives, including preservation of historic and architecturally significant buildings and areas; preservation of residential neighborhoods; preservation of neighborhoods and areas of mixed residential and commercial uses in order to preserve the existing character of such neighborhoods and areas; and development and conservation of the City's commerce and industry to maintain the City's economic vitality, provide its citizens with adequate jobs and business opportunities, and maintain adequate services for its residents, visitors, businesses, and institutions.
- (2) These controls are intended and designed to address problems and conditions associated with mergers of small commercial storefronts while the proposed Calle 24 SUD planning process is pending so that the City can continue to preserve neighborhoods and areas of mixed residential and commercial uses in order to maintain the existing character of such neighborhoods and areas and develop and conserve the City's commerce for the reasons specified above in Subsection (a).
- (3) This Board has considered the impact on the public health, safety, peace, and general welfare if the interim controls proposed herein were not imposed.

- (4) This Board has determined that the public interest will be best served by imposition of these interim controls at this time in order to ensure that the legislative scheme that may be ultimately adopted is not undermined during the planning and legislative process for permanent controls, which process shall be conducted within a reasonable time.
 - (c) Planning Code Section 101.1 Findings.

This interim zoning prohibition advances and is consistent with: Priority Policy 1 in that the controls will preserve and enhance existing neighborhood-serving retail uses and enhance future opportunities for resident employment in and ownership of such businesses; Priority Policy 2 in that the controls will conserve and protect existing neighborhood character in order to preserve the cultural and economic diversity of this neighborhood; and Priority Policy 5 in that the controls will maintain a diverse economic base by protecting our neighborhood service sector from displacement due to larger mergers and commercial office development and will enhance future opportunities for resident employment and ownership in this sector. With respect to Priority Policies 3, 4, 6, 7, and 8, the Board finds that the interim zoning prohibition does not, at this time, have an effect upon these policies, and thus, will not conflict with said policies.

(d) Environmental Findings. The Planning Department has determined that the actions contemplated in this Ordinance are in compliance with the California Environmental Quality Act (California Public Resources Code sections 21000 et seq.). The Board of Supervisors hereby affirms this determination. A copy of said determination is on file with the Clerk of the Board of Supervisors in File No. ______ and incorporated herein by reference.

Section 2. The following interim zoning prohibition shall be adopted as an Urgency Ordinance:

- (a) The proposed Calle 24 Special Use District area ("Calle 24 SUD") shall be bounded by the following streets:
- (1) To the north, all lots fronting the southern side of 22nd Street from Mission Street to Potrero Avenue:
- (2) To the east, all lots fronting the western side of Potrero Avenue from 22nd Street to Cesar Chavez Street;
- (3) To the south, all lots fronting the northern side of Cesar Chavez Street, from Potrero Avenue to Capp Street; and
- (4) To the west, all lots fronting the western side of Capp Street from Cesar Chavez to 24th Street, then all lots fronting both sides of 24th Street to the eastern side of Bartlett Street, then all lots fronting the western side of Capp Street from 24th Street to 22nd Street.

The proposed Calle 24 SUD additionally includes the following lots outside the above boundaries: Lots 019D and 046A in Assessor's Block 3637; Lots 005 and 017A in Assessor's Block 6517; Lot 035 in Assessor's Block 6528; and Lot 003A in Assessor's Block 6570.

- (b) In the proposed Calle 24 SUD, neither the Planning Department nor the Planning Commission shall issue an approval or authorization for any merger of groundfloor commercial use space where the merger would result in groundfloor commercial use space greater than 799 gross square feet.
 - (c) The following districts, uses, and projects are exempt from these controls:
- (1) Projects subject to a development agreement under Administrative Code Chapter 56 and California Government Code Sections 65864 et seq.;
- (2) Projects that have submitted an environmental evaluation case to the Planning Department on or before June 2, 2015; and

- (3) Projects that received a Planning Commission approval on or before June 2, 2015.
- (d) This interim zoning prohibition shall remain in effect for 10 months and 15 days from the termination date of Ordinance No. 133-15 or until the date that permanent controls are adopted to address commercial mergers in this area, whichever first occurs.
- (e) If application of this ordinance would have the effect of denying approvals needed for development of any multifamily housing portion of a project specified in California Government Code Section 65858(c) and (h), this prohibition shall not apply to that use.

Section 3. No later than July 18, 2016, the Planning Department shall submit to the Clerk of the Board a written report describing the measures taken to alleviate the conditions that led to the adoption of this ordinance. Upon receipt of the report, the Clerk shall calendar a motion for the full Board to consider and approve said report. Said hearing and the action taken thereon shall be at least 10 days prior to the expiration of this ordinance.

Section 4. Effective Date. This urgency ordinance shall become effective immediately after enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board of Supervisors overrides the Mayor's veto of the ordinance by a 4/5ths vote.

APPROVED AS TO FORM: DENNIS J. HERRERA, City Attorney

By:

MARLENA BYRNE Deputy Sity Attorney

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LEGISLATIVE DIGEST

[Zoning - Interim Prohibition Extension on Commercial Mergers in the Proposed Calle 24 Special Use District]

Urgency Ordinance approving an extension of the interim prohibition on commercial storefront mergers of greater than 799 gross square feet in the proposed Calle 24 Special Use District, which generally includes all lots bounded by 22nd Street, Potrero Avenue, Cesar Chavez Street, Capp Street, and both sides of 24th Street from Capp Street to Bartlett Street, as well as certain additional adjacent lots, for 10 months and 15 days in accordance with California Government Code, Sections 65858, et seq.; and affirming the Planning Department's determination under the California Environmental Quality Act; and making findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1.

Existing Law

The geographic area encompassed by the proposed Calle 24 Special Use District is currently a mix of residential and neighborhood commercial zoning districts. Although commercial uses are generally prohibited in the areas zoned residential, the existing neighborhood commercial districts—which include, among others, the 24th Street-Mission Neighborhood Commercial Transit District and the Mission Street Neighborhood Commercial Transit District—allow commercial uses, and mergers of commercial storefronts, as of right up to a certain size and then through the conditional use permit process for larger commercial uses and mergers.

For example, within the 24th Street-Mission Neighborhood Commercial Transit District, commercial uses are permitted of up to 2,499 square feet and commercial uses equal to or greater than 2,500 square feet may be approved through a conditional use permit. Likewise, within the Mission Street Neighborhood Commercial Transit District, commercial uses are permitted below 5,999 square feet and commercial uses equal to or greater than 6,000 square feet may be approved through a conditional use permit.

On July 28, 2015, this Board adopted Ordinance No. 133-15 to place a temporary prohibition on any merger of groundfloor commercial use space where the merger would result in groundfloor commercial use space greater than 799 gross square feet, subject to specified exemptions. A copy of this ordinance is on file with the Clerk of the Board in File No. 150584 and is available on the Board's website.

Amendments to Current Law

The proposed legislation would extend the interim prohibition on commercial mergers adopted by Ordinance No. 133-15.

The proposed legislation defines a proposed "Calle 24 Special Use District" area as an area generally bounded by: the southern side of 22nd Street from Mission Street to Potrero Avenue; the western side of Potrero Avenue from 22nd Street to Cesar Chavez Street; the northern side of Cesar Chavez Street, from Potrero Avenue to Capp Street; and the western side of Capp Street from Cesar Chavez to 24th Street, then both sides of 24th Street to the eastern side of Bartlett Street, and the western side of Capp Street from 24th Street to 22nd Street; along with a few additional adjacent lots (specifically, Lots 019D and 046A in Assessor's Block 3637; Lots 005 and 017A in Assessor's Block 6517; Lot 035 in Assessor's Block 6528; and Lot 003A in Assessor's Block 6570.)

Within the proposed Calle 24 (pronounced "veinticuatro"), mergers of groundfloor commercial space that would result in a space greater than 799 gross square feet would be prohibited for 10 months and 15 days from the date Ordinance No. 133-15 expired or until permanent zoning controls are adopted, whichever comes first. This prohibition may be extended once by the Board of Supervisors for up to an additional year.

Background Information

Interim zoning controls, including moratoria, are temporary and are designed to allow time for permanent controls to be proposed and adopted through the normal legislative process. The proposed urgency ordinance is an interim zoning moratorium and, therefore, must comply with the requirements of California Government Code Section 65858 et seq. as well as the Planning Code Section 306.7. Some of the applicable requirements include:

- Only the Board of Supervisors may adopt an interim zoning moratorium, and it must do so by urgency ordinance, which requires one reading of the Board.
- Adoption requires a four-fifths vote of the Board of Supervisors (9 votes).
- The Board of Supervisors may initially impose a moratorium for a period not to exceed 45 days.
- These controls do not need to be referred to the Planning Commission because they are not amendments of the Planning Code.
- An interim moratorium ordinance, unlike a typical ordinance, is effective immediately
 when the Mayor's signs the ordinance or 10 days after the Mayor receives the
 legislation. If the Mayor vetoes the legislation, the Board must garner a 4/5 vote to
 overturn the veto.
- Extension of the initial 45 day period may be for up to a total of 22 months and 15 days, but requires:
 - Issuance of a Board of Supervisors' report that describes the measures taken to alleviate the conditions which led to the adoption of the controls;
 - Findings for general moratorium and special findings for a moratorium affecting multifamily housing; and
 - A 4/5 vote of the Board of Supervisors.

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[Zoning - Report on Interim Prohibition on Commercial Mergers in the Proposed Calle 24 Special Use District]

Motion adopting the Planning Department's report on the interim zoning prohibition on commercial storefront mergers of greater than 799 gross square feet in the proposed Calle 24 Special Use District, which generally includes all lots bounded by 22nd Street, Potrero Avenue, Cesar Chavez Street, Capp Street, and both sides of 24th Street from Capp Street to Bartlett Street, as well as certain additional adjacent lots.

WHEREAS, On July 28, 2015, the Board of Supervisors adopted Ordinance No. 133-15, imposing a 45-day prohibition on any merger of groundfloor commercial use space where the merger would result in groundfloor commercial use space greater than 799 gross square feet in the proposed Calle 24 Special Use District, which generally includes all lots bounded by 22nd Street, Potrero Avenue, Cesar Chavez Street, Capp Street, and both sides of 24th Street from Capp Street to Bartlett Street, as well as certain additional adjacent lots, subject to specified exemptions, in order to provide time for the City to determine if permanent zoning changes could be formulated that minimize the disruption associated with such mergers. A copy of this ordinance is on file with the Clerk of the Board in File No. 150584 and is available on the Board's website; and

WHEREAS, This ordinance and the State law on the adoption of interim moratoria, California Government Code Sections 65858 et seq., require the Board of Supervisors to adopt a written report describing the measures taken to alleviate the conditions that led to the adoption of the ordinance; and,

WHEREAS, The Planning Department prepared such a report and submitted it to the Clerk of the Board of Supervisors on August 17, 2015, for the Board's consideration. A copy

of said report is on file with the Clerk of the Board of Supervisors in File No. <u>150584</u> and is incorporated herein by reference; now, therefore, be it

MOVED, That the Board of Supervisors adopts the Planning Department report on the proposed Calle 24 SUD area interim prohibition as its own.

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City and County of San Francisco Tails

City Hall
1 Dr. Carlton B. Goodlett Place
San Francisco, CA 94102-4689

Motion: M15-155

File Number: 150968

Date Passed: October 06, 2015

Motion adopting the Planning Department's report on the interim zoning prohibition on commercial storefront mergers of greater than 799 gross square feet in the proposed Calle 24 Special Use District, which generally includes all lots bounded by 22nd Street, Potrero Avenue, Cesar Chavez Street, Capp Street, and both sides of 24th Street from Capp Street to Bartlett Street, as well as certain additional adjacent lots.

October 06, 2015 Board of Supervisors - APPROVED

Ayes: 11 - Avalos, Breed, Campos, Christensen, Cohen, Farrell, Kim, Mar, Tang, Wiener and Yee

File No. 150968

I hereby certify that the foregoing Motion was APPROVED on 10/6/2015 by the Board of Supervisors of the City and County of San Francisco.

Angela Calvillo Clerk of the Board August 17, 2015

Ms. Angela Calvillo, Clerk Honorable Supervisor David Campos Board of Supervisors City and County of San Francisco City Hall, Room 244 1 Dr. Carlton B. Goodlett Place San Francisco, CA 94102 Suite 400 San Francisco, CA 94103-2479

1650 Mission St.

Reception: 415.558.6378

Fax:

415.558.6409

Planning Information: 415.558.6377

Re:

Transmittal of Planning Department Report in Response to Board File 150284: Interim Prohibition on Commercial Mergers in the Proposed Calle 24 Special Use District

Dear Ms. Calvillo and Supervisor Campos,

On August 4, 2015 Mayor Edwin M. Lee signed Ordinance No. 133-15, enacting the Urgency Ordinance approving an interim prohibition on commercial storefront mergers of greater than 799 gross square feet in the proposed Calle 24 Special Use District, which generally includes all lots bounded by 22nd Street, Potrero Avenue, Cesar Chavez Street, Capp Street, and both sides of 24th Street from Capp Street to Bartlett Street, as well as certain additional adjacent lots.

Section 3 of Ordinance No. 133-15 requires the Planning Department to submit to the Clerk of the Board of Supervisors a written report describing the measures taken to alleviate the conditions that led to the adoption of the ordinance.

Please find the attached Planning Department Report, in response to Section 3 of Ordinance No. 133-15. If you have any questions or require further information please do not hesitate to contact me.

Sincerely,

CUBEO IL SANCUIBZ POR

Aaron D. Starr Manage of Legislative Affairs

Transmital Materials

CASE NO. 2014.1425U Interim Prohibition on Commercial Mergers in the Proposed Calle 24 Special Use District

CC:

Marlena Byrne, Deputy City Attorney Hillary Ronen, Aide to Supervisor Campos Andrea Ausberry, Office of the Clerk of the Board

Attachments:

Planning Department Report

Planning Department Report

Date:

August 17, 2015

Report Name:

Interim Prohibition on Commercial Mergers in the Proposed Calle

24 Special Use District

Case No.:

2014.1425U

Initiated by:

Mayor Edwin M. Lee and Supervisor David Campos [Board File

150584]

Staff Contact:

Diego R Sánchez, Legislative Analyst

(415) 575-9082 diego.sanchez@sfgov.org

Reviewed by:

Aaron Starr, Manager of Legislative Affairs

Aaron.Starr@sfgov.org

STATEMENT OF PURPOSE

This report was prepared in response to an Ordinance (BF 150584), introduced by Mayor Edwin M. Lee and Supervisor David Campos on June 2, 2015, and passed into law on August 4, 2015 (Enactment No. 133-15). This Ordinance established interim zoning controls that prohibit the Planning Department or the Planning Commission from issuing an approval or authorization of any merger of ground floor commercial use space where the merger would result in ground floor commercial use space greater than 799 gross square feet in the proposed Calle 24 Special Use District (Calle 24 SUD). This prohibition is in effect for 45 days from that date that the Ordinance was enacted.

The proposed Calle 24 SUD encompasses the area bounded by all lots fronting the southern side of 22nd Street from Mission Street to Potrero Avenue; all lots fronting the western side of Potrero Avenue from 22nd Street to Cesar Chavez Street; all lots fronting the northern side of Cesar Chavez Street, from Potrero Avenue to Capp Street; all lots fronting the western side of Capp Street from Cesar Chavez to 24th Street, then all lots fronting both sides of 24th Street to the eastern side of Bartlett Street, then all lots fronting the western side of Capp Street from 24th Street to 22nd Street. The Calle 24 SUD also includes the following lots outside of the boundaries listed above: Lots 019D and 046A in Assessor's Block 3637; Lots 005 and 017A in Assessor's Block 6517; Lot 035 in Assessor's Block 6528; and Lot 003A in Assessor's Block 6570.

The Ordinance directs the Planning Department to submit a written report to the Clerk of the Board within 25 days of the Board's adoption of the Ordinance describing the measures taken to alleviate the conditions that led to the adoption of the ordinance. Upon receipt of the report, the Ordinance directs the Clerk of the Board to calendar a motion for the full Board of Supervisors (Board) to consider and approve this report.

BACKGROUND

This Ordinance was introduced as part of the Calle 24 planning process underway within the Mission District's 24th Street commercial corridor. In May 2014 the Board of Supervisors unanimously approved establishment of the Calle 24 Latino Cultural District (Board Resolution No. 168-14). One aim of the Calle 24 Latino Cultural District is to recognize the 24th Street

1650 Mission St. Suite 400 San Francisco, CA 94103-2479

Reception: 415.558.6378

Fax:

415.558.6409

Planning Information: 415.558.6377 corridor, broadly defined as the area encompassed by Cesar Chavez Street to the south, 22nd Street to the north, Potrero Avenue to the east and Capp Street to the west, as the center of Latino culture and commerce, and 24th Street as a special place for the City's residents and tourists worthy of enhancement. The Calle 24 Latino Cultural District also envisioned a forthcoming Calle 24 SUD encompassing the 24th Street corridor.

As part of the Calle 24 Latino Cultural District effort, the City awarded a grant to two community groups, the Brava Theater and the Lower 24th Street Neighbors and Merchants Association, to lead a community planning process. The process focused on gathering community input regarding current concerns about the 24th Street corridor. It also sought to define the corridor's boundaries and develop land use, economic development and community development strategies to stabilize and enhance the corridor's businesses and overall character.

The planning process identified the corridor's boundaries as being very similar to those found in the Calle 24 Latino Cultural District. It also envisioned a special use district as a means to address land use concerns within the corridor.

The planning process found the loss of small, affordable retail spaces as a salient concern in the corridor. These retail spaces serve many functions. They provide financially accessible spaces for local entrepreneurs and relevant goods and services to neighborhood residents. These spaces also create a diverse commercial offering, lending character and appeal to the 24th Street corridor.

Existing land use controls allow the merger of multiple commercial spaces, including these smaller retail spaces, into larger and fewer spaces. In the context of an economic boom, and given said controls on commercial space mergers, these smaller retail spaces were found to be particularly susceptible to loss. To address this, Supervisor Campos and the Mayor's Office introduced the subject Ordinance, which is intended to provide stability to the neighborhood while long term land use strategies are developed through the Calle 24 planning process.

During the 45-day prohibition, neither the Planning Department nor the Planning Commission can issue an approval or authorization for the merger of ground floor commercial use space where the merger would result in ground floor commercial use space greater than 799 gross square feet in the Calle 24 SUD. The following projects are exempt from the prohibition:

- (1) Projects subject to a development agreement under Administrative Code Chapter 56 and California Government Code Sections 65864 et seq.;
- (2) Projects that have submitted an environmental evaluation case to the Planning Department on or before June 2, 2015; and
- (3) Projects that received a Planning Commission approval on or before June 2, 2015.

REQUIRED BOARD ACTION

The Board may approve or disapprove this report.

ENVIRONMENTAL REVIEW

This Report was determined not to be a project per State CEQA Guidelines, Sections 15378 and 15060(c)(2), because it does not result in a physical change to the environment.

RECOMMENDATION

The Planning Department is recommending that the issues outlined in the subject Ordinance be addressed through the ongoing Calle 24 planning process.

BASIS FOR RECOMMENDATION

The Calle 24 planning process represents the best means to achieve Ordinance's intentions given the past and continued involvement of a wide array of stakeholders. Since its inception, the Calle 24 planning process has involved 24th Street merchants, neighborhood residents and City staff in the identification of corridor concerns. The short term controls in the Ordinance were developed from months of collaboration and outreach between various community stakeholders and City staff, including the Offices of the Mayor and Supervisor Campos.

As envisioned in subject Ordinance, the Calle 24 planning process has begun formulating long term land use regulations, economic development strategies and community development initiatives that best address identified corridor concerns. With respect to land use controls, the following strategies are under consideration:

- Development of a Calle 24 Special Use District
- Conditional Use authorization for changes in use and/or replacement of legacy businesses
- Heightened regulation on the concentration of eating and drinking establishments
- Revised height controls for alterations and new construction
- Relaxed regulation on food processing uses along 24th Street

Much like the short term controls in the subject Ordinance, the long term strategies will also be vetted through a community stakeholder process. Further, the long term land use strategies will require review and recommendation from the Planning Commission and the Board of Supervisor's Land Use and Transportation Committee prior to consideration at the Board of Supervisors. Taken together, this affords a robust process and assures the Ordinance's intentions are realized.

AMENDED IN COMMITTEE 07/13/15

FILE NO. 150584

ORDINANCE NO. 133-15

[Zoning - Interim Prohibition on Commercial Mergers in the Proposed Calle 24 Special Use District]

Urgency Ordinance approving an interim prohibition on commercial storefront mergers of greater than 799 gross square feet in the proposed Calle 24 Special Use District, which generally includes all lots bounded by 22nd Street, Potrero Avenue, Cesar Chavez Street, Capp Street, and both sides of 24th Street from Capp Street to Bartlett Street, as well as certain additional adjacent lots, for 45 days in accordance with California Government Code Sections 65858 et seq.; and affirming the Planning Department's determination under the California Environmental Quality Act; and making findings of consistency with the General Plan and the eight priority policies of Planning Code Section 101.1.

NOTE: Unchanged Code text and uncodified text are in plain Arial font.

Additions to Codes are in single-underline italics Times New Roman font.

Deletions to Codes are in strikethrough italics Times New Roman font.

Board amendment additions are in double-underlined Arial font.

Board amendment deletions are in strikethrough Arial font.

Asterisks (* * * *) indicate the omission of unchanged Code subsections or parts of tables.

Be it ordained by the People of the City and County of San Francisco:

Section 1. Findings.

- (a) General Findings.
- (1) The proposed Calle 24 Special Use District ("Calle 24 SUD") is bounded by the following streets:
- (a) To the north, all lots fronting the southern side of 22nd Street from Mission Street to Potrero Avenue;

- (b) To the east, all lots fronting the western side of Potrero Avenue from22nd Street to Cesar Chavez Street;
- (c) To the south, all lots fronting the northern side of Cesar Chavez Street, from Potrero Avenue to Capp Street; and
- (d) To the west, all lots fronting the western side of Capp Street from Cesar Chavez to 24th Street, then all lots fronting both sides of 24th Street to the eastern side of Bartlett Street, then all lots fronting the western side of Capp Street from 24th Street to 22nd Street.

The proposed Calle 24 SUD additionally includes the following lots adjacent to the above boundaries: Lots 019D and 046A in Assessor's Block 3637; Lots 005 and 017A in Assessor's Block 6517; Lot 035 in Assessor's Block 6528; and Lot 003A in Assessor's Block 6570.

- (2) The Mayor's Office, the District 9 Supervisor's Office, and the public are currently engaged in a planning process to develop a comprehensive set of zoning and design controls for this area. This planning process follows the Board of Supervisors unanimous passage of Board Resolution No. 168-14, establishing the Calle 24 (pronounced "Veinticuatro") Latino Cultural District in May 2014. The stated purposes of establishing the Calle 24 Latino Cultural District were to recognize the importance of Calle 24 as a center of Latino culture and commerce and enhance the unique nature of Calle 24 as a special place for San Francisco's residents and tourists.
- (3) As part of the planning process for <u>In response to</u> the creation of the Calle 24 Latino Cultural District—and the proposed Calle 24 SUD, the City awarded a grant to the Brava Theater and the Lower 24th Street Neighbors and Merchants Association to facilitate community input in developing a Latino Cultural District Plan. A council comprised of residents, businesses, and other neighborhood stakeholders meets monthly and brings

together residents, workers, artists, and business owners. After a year's worth of meetings, as well as several retreats and public community input sessions, this work resulted in the Calle 24 Latino Cultural District Report, which can be found in Board File No. 140421. As a result of this engagement, including but not exclusive to the report, a prohibition on storefront mergers was identified as a strategy to retain affordable retail spaces and the character of the corridor, which includes many small retail spaces. These small retail spaces enable many businesses to operate and contribute to the diverse commercial fabric along 24th Street. The report identified the merger of smaller storefronts as a leading cause of neighborhood-serving business displacement in the neighborhood.

- (4) During the current economic boom cycle, small neighborhood-serving retail, laundromat, and grocery uses in the Calle 24 neighborhood have been particularly susceptible to displacement and closure.
- (5) In response to these changes and in order to stabilize the displacement of these small neighborhood-serving businesses while the City and interested stakeholders have an opportunity to work collaboratively on a community planning process that may result in the designation of the propose SUD or other amendments to the Planning Code, this Board intends to place a temporary prohibition, also referred to as an interim zoning moratorium prohibition, on commercial storefront mergers over a certain size.
- (6) These interim controls are intended to provide stability to the neighborhood during the time that the proposed Calle 24 SUD, and any other proposed Planning Code amendments, are under development and public review. In developing the controls for the proposed SUD, the Board urges the Planning Department to balance the needs for retaining neighborhood-serving retail and service uses with the desire to have more affordable housing and a vibrant small business community.
 - (b) Findings Related to Imposition of an Interim Moratorium Prohibition.

- (1) Planning Code Section 306.7 provides for the imposition of interim zoning controls to accomplish several objectives, including preservation of historic and architecturally significant buildings and areas; preservation of residential neighborhoods; preservation of neighborhoods and areas of mixed residential and commercial uses in order to preserve the existing character of such neighborhoods and areas; and development and conservation of the City's commerce and industry to maintain the City's economic vitality, provide its citizens with adequate jobs and business opportunities, and maintain adequate services for its residents, visitors, businesses, and institutions.
- (2) These controls are intended and designed to address problems and conditions associated with mergers of small commercial storefronts while the proposed Calle 24 SUD planning process is pending so that the City can continue to preserve neighborhoods and areas of mixed residential and commercial uses in order to maintain the existing character of such neighborhoods and areas and develop and conserve the City's commerce for the reasons specified above in Subsection (a).
- (3) This Board has considered the impact on the public health, safety, peace, and general welfare if the interim controls proposed herein were not imposed.
- (4) This Board has determined that the public interest will be best served by imposition of these interim controls at this time in order to ensure that the legislative scheme that may be ultimately adopted is not undermined during the planning and legislative process for permanent controls, which process shall be conducted within a reasonable time.
 - (c) Planning Code Section 101.1 Findings.

This interim zoning moratorium prohibition advances and is consistent with: Priority Policy 1 in that the controls will preserve and enhance existing neighborhood-serving retail uses and enhance future opportunities for resident employment in and ownership of such businesses; Priority Policy 2 in that the controls will conserve and protect existing

neighborhood character in order to preserve the cultural and economic diversity of this neighborhood; and Priority Policy 5 in that the controls will maintain a diverse economic base by protecting our neighborhood service sector from displacement due to larger mergers and commercial office development and will enhance future opportunities for resident employment and ownership in this sector. With respect to Priority Policies 3, 4, 6, 7, and 8, the Board finds that the interim zoning moratorium prohibition does not, at this time, have an effect upon these policies, and thus, will not conflict with said policies.

- (d) Environmental Findings. The Planning Department has determined that the actions contemplated in this Ordinance are in compliance with the California Environmental Quality Act (California Public Resources Code sections 21000 et seq.). The Board of Supervisors hereby affirms this determination. A copy of said determination is on file with the Clerk of the Board of Supervisors in File No. 150584 and incorporated herein by reference.
- Section 2. The following interim zoning moratorium prohibition shall be adopted as an Urgency Ordinance:
- (a) The proposed Calle 24 Special Use District area ("Calle 24 SUD") shall be bounded by the following streets:
- (1) To the north, all lots fronting the southern side of 22nd Street from Mission Street to Potrero Avenue;
- (2) To the east, all lots fronting the western side of Potrero Avenue from 22nd Street to Cesar Chavez Street;
- (3) To the south, all lots fronting the northern side of Cesar Chavez Street, from Potrero Avenue to Capp Street; and
- (4) To the west, all lots fronting the western side of Capp Street from Cesar Chavez to 24th Street, then all lots fronting both sides of 24th Street to the eastern side of

Bartlett Street, then all lots fronting the western side of Capp Street from 24th Street to 22nd Street.

The proposed Calle 24 SUD additionally includes the following lots outside the above boundaries: Lots 019D and 046A in Assessor's Block 3637; Lots 005 and 017A in Assessor's Block 6517; Lot 035 in Assessor's Block 6528; and Lot 003A in Assessor's Block 6570.

- (b) In the proposed Calle 24 SUD, neither the Planning Department nor the Planning Commission shall issue an approval or authorization for any merger of groundfloor commercial use space where the merger would result in groundfloor commercial use space greater than 799 gross square feet.
 - (c) The following districts, uses, and projects are exempt from these controls:
- (1) Projects subject to a development agreement under Administrative Code Chapter 56 and California Government Code Sections 65864 et seq.;
- (2) Projects that have submitted an environmental evaluation case to the Planning Department on or before June 2, 2015; and
- (3) Projects that received a Planning Commission approval on or before June 2, 2015.
- (d) This interim zoning moratorium prohibition shall remain in effect for 45 days unless extended in accordance with California Government Code Section 65858 or permanent controls are adopted to address commercial mergers and new restaurant uses in this area, whichever first occurs.
- (e) If application of this ordinance would have the effect of denying approvals needed for development of any multifamily housing portion of a project specified in California

Government Code Section 65858(c) and (h), this moratorium prohibition shall not apply to that use.

Section 3. Within 25 days of the Board's adoption of this ordinance, the Planning Department shall submit to the Clerk of the Board a written report describing the measures taken to alleviate the conditions that led to the adoption of the ordinance. Upon receipt of the report, the Clerk shall calendar a motion for the full Board to consider and approve said report. Said hearing and the action taken thereon shall be no later than 35 days after this ordinance is effective.

Section 4. Effective Date. This urgency ordinance shall become effective immediately after enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board of Supervisors overrides the Mayor's veto of the ordinance by a 4/5ths vote.

APPROVED AS TO FORM: DENNIS J. HERRERA, City Attorney

By:

MARLENA BYRNE Deputy City Attorney

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City and County of San Francisco Tails

City Hall 1 Dr. Carlton B. Goodlett Place San Francisco, CA 94102-4689

Ordinance

File Number:

150584

Date Passed: July 28, 2015

Urgency Ordinance approving an interim prohibition on commercial storefront mergers of greater than 799 gross square feet in the proposed Calle 24 Special Use District, which generally includes all lots bounded by 22nd Street, Potrero Avenue, Cesar Chavez Street, Capp Street, and both sides of 24th Street from Capp Street to Bartlett Street, as well as certain additional adjacent lots, for 45 days in accordance with California Government Code, Sections 65858, et seq.; affirming the Planning Department's determination under the California Environmental Quality Act; and making findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1.

July 13, 2015 Land Use and Transportation Committee - AMENDED, AN AMENDMENT OF THE WHOLE BEARING SAME TITLE

July 13, 2015 Land Use and Transportation Committee - RECOMMENDED AS AMENDED

July 28, 2015 Board of Supervisors - FINALLY PASSED

Ayes: 10 - Avalos, Breed, Campos, Christensen, Cohen, Farrell, Kim, Mar, Tang and Yee

Noes: 1 - Wiener

File No. 150584

I hereby certify that the foregoing Ordinance was FINALLY PASSED on 7/28/2015 by the Board of Supervisors of the City and County of San Francisco.

> Angela Calvillo Clerk of the Board



City Hall
1 Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. 554-5184
Fax No. 554-5163
TDD/TTY No. 554-5227

NOTICE OF PUBLIC HEARING

BOARD OF SUPERVISORS OF THE CITY AND COUNTY OF SAN FRANCISCO LAND USE AND TRANSPORTATION COMMITTEE

NOTICE IS HEREBY GIVEN THAT the Land Use and Transportation Committee will hold a public hearing to consider the following proposal and said public hearing will be held as follows, at which time all interested parties may attend and be heard:

Date:

Monday, October 19, 2015

Time:

1:30 p.m.

Location:

Legislative Chamber, Room 250, located at City Hall

1 Dr. Carlton B. Goodlett Place, San Francisco, CA

Subject:

File No. 150972. Urgency Ordinance approving an extension of the interim prohibition on commercial storefront mergers of greater than 799 gross square feet in the proposed Calle 24 Special Use District, which generally includes all lots bounded by 22nd Street, Potrero Avenue, Cesar Chavez Street, Capp Street, and both sides of 24th Street from Capp Street to Bartlett Street, as well as certain additional adjacent lots, for 10 months and 15 days in accordance with California Government Code, Sections 65858, et seq.; and affirming the Planning Department's determination under the California Environmental Quality Act; and making findings of consistency with the General Plan, and the eight priority policies of Planning Code,

Section 101.1.

In accordance with Administrative Code, Section 67.7-1, persons who are unable to attend the hearing on this matter may submit written comments to the City prior to the time the hearing begins. These comments will be made as part of the official public record in this matter, and shall be brought to the attention of the members of the Committee. Written comments should be addressed to Angela Calvillo, Clerk of the Board, City Hall, 1 Dr. Carlton B. Goodlett Place, Room 244, San Francisco, CA 94102. Information relating to this matter is available in the Office of the Clerk of the Board. Agenda information relating to this matter will be available for public review on Friday, October 16, 2015.

Angela Calvillo, Clerk of the Board

DATED: October 8, 2015

POSTED/PUBLISHED/MAILED: October 9, 2015

JUNTA de SUPERVISORES



City Hall

1 Dr. Ca. B. Goodlett Place, Room 244

San Francisco 94102-4689

Tel. No 554-5184

Fax No. 554-5163

TTD/TTY No. 5545227

NOTIFICACIÓN DE AUDIENCIA PÚBLICA

JUNTA DE SUPERVISORES DE LA CIUDAD Y CONDADO DE SAN FRANCISCO

Fecha:

Lunes, 19 de octubre, 2015

Hora:

1:30 p.m.

Lugar:

Alcaldía, Cámara de Supervisores, Salón 250

1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102

Asunto:

Expediente Nº 150972. Ordenanza de Urgencia aprobando una extensión de la prohibición interina sobre las fusiones de escaparates comerciales de más de 799 pies cuadrados brutos en el propuesto Distrito de Uso Especial [de la] Calle 24, que generalmente incluye todos los lotes delimitados por la calle 22, la Avenida Potrero, la Calle Cesar Chávez, la calle Capp, y ambos lados de la Calle 24 desde la Calle Capp hasta la Calle Bartlett, al igual que ciertos lotes adyacentes adicionales, por 10 meses y 15 días, de acuerdo con el Código de Gobierno de California, Secciones 65858, y siguientes.; y afirmando la determinación del Departamento de Planificación bajo la Ley de Calidad Medioambiental de California; y haciendo hallazgos congruentes con el Plan General, y con las ocho políticas de prioridad del Código de Planificación, sección 101.1.

Angela Calvillo Secretaria de la Junta

FECHADO: 5 de octubre, 2015

Publicado/Publicado/Por Correo: 9 de octubre, 2015



City Hall

1 Dr. Ca

B. Goodlett Place, Room 244

San Francisco 94102-4689

Tel. No 554-5184

Fax No. 554-5163

TTD/TTY No. 5545227

公聽會通知

三藩市市及縣市參事委員會

土地使用與交通運輸委員會

日期:

2015年10月19日星期一

時間:

下午1時30分

地點:

市政廳,立法會議廳 250 室,1 Dr. Carlton B. Goodlett Place, San

Francisco, CA 94102

議題:

檔案號碼 150972。 緊急條例通過延長臨時禁止建議的Calle 24特別使用區內的商業店面合併超過799總平方尺,該特別使用區包括所有以22nd街、Potrero街、Cesar Chavez街、Capp街以及24th街自Capp街至Bartlett街路段的兩邊為界的地段,以及一些附加毗鄰的地段,依據加州管理法規第65858條及以下條例,延期達10個月又15日;並依據「加州環境質量法」(California Environmental Quality Act)明確規劃局的裁定;以及作出與總體計劃、規劃法規第101.1條的八項優先政策相一致的裁斷。

Angela Calvillo 市參事委員會書記

日期: October 8, 2015

張貼/公佈/郵寄: October 9, 2015

JUNTA de SUPERVISORES



City Hall

1 Dr. Cai

B. Goodlett Place, Room 244

San Francisco 94102-4689

Tel. No 554-5184

Fax No. 554-5163

TTD/TTY No. 5545227

NOTIFICACIÓN DE AUDIENCIA PÚBLICA

JUNTA DE SUPERVISORES DE LA CIUDAD Y CONDADO DE SAN FRANCISCO

Fecha:

Lunes, 19 de octubre, 2015

Hora:

1:30 p.m.

Lugar:

Alcaldía, Cámara de Supervisores, Salón 250

1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102

Asunto:

Expediente Nº 150845. Ordenanza de Urgencia aprobando una extensión de la prohibición interina sobre las fusiones de escaparates comerciales de más de 799 pies cuadrados brutos en el propuesto Distrito de Uso Especial [de la] Calle 24, que generalmente incluye todos los lotes delimitados por la calle 22, la Avenida Potrero, la Calle Cesar Chávez, la calle Capp, y ambos lados de la Calle 24 desde la Calle Capp hasta la Calle Bartlett, al igual que ciertos lotes adyacentes adicionales, por 10 meses y 15 días, de acuerdo con el Código de Gobierno de California, Secciones 65858, y siguientes.; y afirmando la determinación del Departamento de Planificación bajo la Ley de Calidad Medioambiental de California; y haciendo hallazgos congruentes con el Plan General, y con las ocho políticas de prioridad del Código de Planificación, sección 101.1.

Angela Calvillo Secretaria de la Junta

FECHADO: 5 de octubre, 2015

Publicado/Publicado/Por Correo: 9 de octubre, 2015



City Hall
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Fax No. 554-5163
TDD/TTY No. 554-5227

October 6, 2015

File No. 150972

Sarah Jones Environmental Review Officer Planning Department 1650 Mission Street, 4th Floor San Francisco, CA 94103

Dear Ms. Jones:

On September 29, 2015, Mayor Lee and Supervisor Campos introduced the following legislation:

File No. 150972

Urgency Ordinance approving an extension of the interim prohibition on commercial storefront mergers of greater than 799 gross square feet in the proposed Calle 24 Special Use District, which generally includes all lots bounded by 22nd Street, Potrero Avenue, Cesar Chavez Street, Capp Street, and both sides of 24th Street from Capp Street to Bartlett Street, as well as certain additional adjacent lots, for 10 months and 15 days in accordance with California Government Code, Sections 65858, et seq.; affirming the Planning Department's determination under the California Environmental Quality Act; and making findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1.

This legislation is being transmitted to you for environmental review.

Angela Calvillo, Clerk of the Board

By: Derek Evans, Assistant Clerk

Attachment

cc: Joy Navarrete, Environmental Planning Jeanie Poling, Environmental Planning



City Hall
Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. 554-5184
Fax No. 554-5163
TDD/TTY No. 554-5227

MEMORANDUM

TO:

Todd Rufo, Director, Office of Economic and Workforce Development

John Updike, Director, Real Estate

FROM:

Derek Evans, Assistant Clerk, Board of Supervisors

DATE:

October 6, 2015

SUBJECT:

LEGISLATION INTRODUCED

The Board of Supervisors' Land Use and Transportation Committee has received the following the legislation, introduced by Mayor Lee and Supervisor Campos on September 29, 2015:

File No. 150972

Urgency Ordinance approving an extension of the interim prohibition on commercial storefront mergers of greater than 799 gross square feet in the proposed Calle 24 Special Use District, which generally includes all lots bounded by 22nd Street, Potrero Avenue, Cesar Chavez Street, Capp Street, and both sides of 24th Street from Capp Street to Bartlett Street, as well as certain additional adjacent lots, for 10 months and 15 days in accordance with California Government Code, Sections 65858, et seq.; affirming the Planning Department's determination under the California Environmental Quality Act; and making findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1.

If you have any additional comments or reports to be included with the file, please forward them to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102.

cc: Ken Rich, Director of Development



City Hall 1 Dr. Carlton B. Goodlett Place, Room 244 San Francisco 94102-4689 Tel. No. 554-5184 Fax No. 554-5163 TDD/TTY No. 554-5227

MEMORANDUM

TO:

Regina Dick-Endrizzi, Director

Small Business Commission, City Hall, Room 448

FROM:

Derek Evans, Assistant Clerk, Board of Supervisors

DATE:

October 6, 2015

SUBJECT:

REFERRAL FROM BOARD OF SUPERVISORS

Land Use and Economic Development Committee

The Board of Supervisors Land Use and Economic Development Committee has received the following legislation, which is being referred to the Small Business Commission for comment and recommendation. The Commission may provide any response it deems appropriate within 12 days from the date of this referral.

File No. 150972

Urgency Ordinance approving an extension of the interim prohibition on commercial storefront mergers of greater than 799 gross square feet in the proposed Calle 24 Special Use District, which generally includes all lots bounded by 22nd Street, Potrero Avenue, Cesar Chavez Street, Capp Street, and both sides of 24th Street from Capp Street to Bartlett Street, as well as certain additional adjacent lots, for 10 months and 15 days in accordance with California Government Code, Sections 65858, et seq.; affirming the Planning Department's determination under the California Environmental Quality Act; and making findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1.

Please return this cover sheet with the Commission's response to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102.

94102.	*************
RESPONSE FROM SMALL BUSINE	SS COMMISSION - Date:
No Comment	
Recommendation Attached	
	Chairperson, Small Business Commission

Office of the Mayor san francisco



EDWIN M. LEE Mayor

TO:

Angela Calvillo, Clerk of the Board of Supervisors

FROM:

Mayor Edwin M. Lee

RE:

Zoning - Interim Prohibition Extension on Commercial Mergers in the

Proposed Calle 24 Special Use District

DATE:

September 29, 2015

Attached for introduction to the Board of Supervisors is an urgency ordinance approving an extension of the interim prohibition on commercial storefront mergers of greater than 799 gross square feet in the proposed Calle 24 Special Use District, which generally includes all lots bounded by 22nd Street, Potrero Avenue, Cesar Chavez Street, Capp Street, and both sides of 24th Street from Capp Street to Bartlett Street, as well as certain additional adjacent lots, for 10 months and 15 days in accordance with California Government Code Sections 65858 et seq.; and affirming the Planning Department's determination under the California Environmental Quality Act; and making findings of consistency with the General Plan and the eight priority policies of Planning Code Section 101.1.

Please note that this legislation is co-sponsored by Supervisor David Campos.

I respectfully request a waiver of the 30-day hold and that this item be calendared in Land Use Committee on October 5th, 2015.

Should you have any questions, please contact Nicole Elliott (415) 554-7940.

