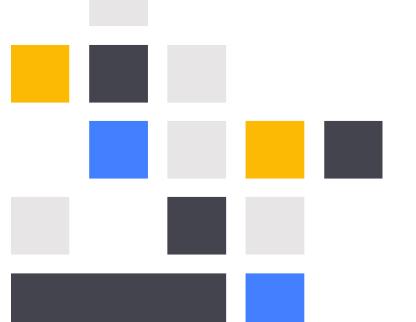
2023ABC General Obligation Bond Sale Resolutions and Appropriation Ordinance

Health & Recovery 2023A – RPD - \$30,000,000; Embarcadero Seawall 2023B – PRT - \$42,000,000; Affordable Housing 2023C – MOHCD - \$172,000,000











Mayor's Office of Housing and Community Development

Budget & Finance Committee

January 25, 2023











2020 Health and Recovery General Obligation Bond Second Issuance January 25, 2022











2020 Health & Recovery Bond – Financial Summary

Total Bond Program is \$487.5 million

- \$207m for facilities that provide treatment and supportive housing for the homeless/mentally ill (Homelessness and Supportive Housing/Public Health)
- \$239m for parks and recreation facilities (Recreation and Parks)
- \$41.5m for curb ramps, street resurfacing, street structures and pedestrian right of way (Public Works)

First Bond Issuance was \$425 million.

- HSH (\$147 million), DPH (\$60 million) and DPW (\$41.5 million) requested their full voter-approved program budget in the first issuance.
- Rec Park requested \$176.5 million or 74% of its bond authority.
 - \$169.32 million allocated towards named bond parks and programs.
 - \$7.18 million budgeted for bond issuance costs within Rec Park authority to be split amongst all departments.





2020 Health and Recovery Bond - Parks & Open Spaces (in Millions) **First** Third **Bond** Second **Authorization** Issuance Issuance Issuance Neighborhood Parks 101 101 0 2 **Buchanan Mall** 30 Gene Friend Rec Center 30 Herz Playground 10 10 India Basin 29 29 Japantown Peace Plaza 25 25 Neighborhood Parks Contingency 5 22 **Recovery Parks** 86 55.6 8.4 0.5 2.5 Buena Vista Park 3 Jackson Playground 10 10 Portsmouth Square 54 54 South Sunset Recreation Center 2.4 3 0.6 Crocker Amazon/Richmond Senior Park 16 0.5 3.5 12 Citywide Parks 18 6.2 7.8 Golden Gate Park, John McLaren, and Lake Merced **Community Gardens** 0.3 0.6 0.3 3.5 2.4 **Community Opportunity Fund** 0.1 Playgrounds 3.5 2.5 Sustainability 14 0.2 7.8 Trails - Twin Peaks Contingency 1.4 1.4 Administration - Audit & Issuance* 2 1.5

Total

239

170.3

30

38.7*





^{*3}rd Issuance amount is dependent on 2nd Issuance administrative costs. While administrative costs are projected not to exceed \$750K, reductions and reallocations can be made as-needed to the 3rd issuance.

Project Highlights: Gene Friend Rec Center

\$59M Project Budget, \$41.1M Bond Allocation

- Full demolition of the existing facilities for curb-to-curb renovation
- New gym building with two indoor courts and outdoor terrace, new outdoor courts, new playground and amenities
- Increased Bond Allocation with appropriate program funding (playgrounds, sustainability, contingency) to provide bridge financing until Developer Impact Fees are received by the City.

Construction expected to begin mid-2023

- Design team awarded contract by Rec Park Commission in Dec 2021
- CM/GC contract awarded by Rec Park Commission in Aug 2022





Project Highlights: Recovery Parks

Buena Vista - \$3M Bond Budget

 Extensive improvements to the paved path network throughout the park's interior, construction expected to being in 2024

South Sunset Clubhouse - \$3M Bond Budget

- Renovation of existing building to better serve community needs; construction expected to begin in late 2024
- Leverage \$2.3m State funding

Crocker Amazon Baseball Field Renovation - \$15M Bond Budget

- Renovate baseball fields and improve related facilities (i.e., parking lot and restrooms) along with adjacent park amenities
- Project in planning phases with community engagement, environmental review and design continuing in 2023

Richmond Senior Park @ GGP Senior Center - \$1M Bond Budget

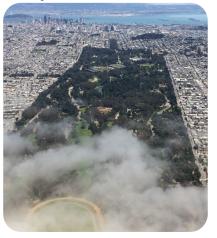
Add outdoor amenities, such as exercise equipment, landscaping, and benches





Project Highlights: Citywide Parks & Programs

Citywide Parks







Lake Merced





COF Project at Bayview Playground





Community Garden at In Chan Kajaal





Thank you & Questions



Inspire, Connect, Play!



AGENDA



- Embarcadero Early Projects Overview
- Pilot Project Living Seawall
- Seawall Bond & Program Funding



EMBARCADERO EARLY PROJECTS LIST



23 Embarcadero Early Projects Identified & Evaluated

- 11 advancing to pre-design using Proposition A funding
- 5 advancing to pre-design thru a geographic strategy for the stretch between Piers 19 and 41
- **7** advancing through coordination with long-term Port tenants, capital programs, and City agency coordination
- 6 of 12 Needs Assessment Reports Completed

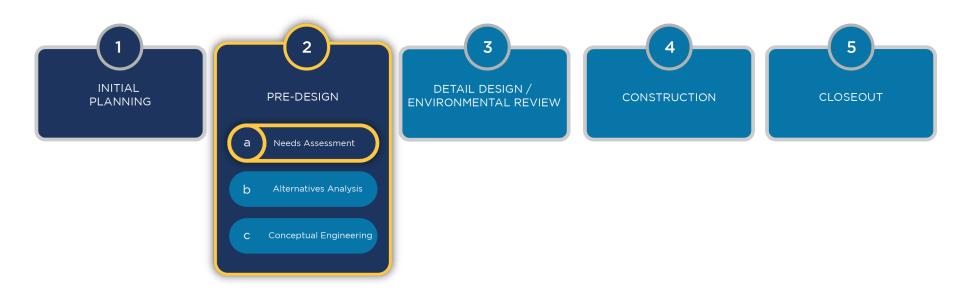
PROJECT LIST:

- 1 Joint Operations Security Center and Fuel Dock Reliability Project
- 2 Wharf J9 Replacement and Resilient Shoreline Project
- 3 Taylor Street Seawall Earthquake Stabilization Project
- 4 Pier 45 Apron Earthquake Safety Retrofit and Flood Risk Reduction
- 5 Pier 43-1/2 Seawall and Wharf Earthquake Safety Project
- 6 Pier 41 Seawall Earthquake Stabilization and Wharf Retrofit
- 7 Pier 39 Seawall Earthquake Stabilization & Wharf Retrofit/Replacement
- 8 Pier 33 to 35 Seawall and Wharf Earthquake Reliability Project
- 9 Pier 31-1/2 Bulkhead Wall and Wharf Earthquake Safety Retrofit
- 10 Pier 27 Seawall and Wharf Earthquake Reliability Project
- 11 Pier 15 Bulkhead Wall and Wharf Earthquake Safety Retrofit
- 12 Pier 9 Bulkhead Wall and Wharf Earthquake Safety Retrofit
- 13 Pier 9 Historic Shed Building Earthquake Safety Retrofit Project
- 14 Pier 1 Bulkhead Wall and Wharf Earthquake Reliability Project
- 15 Ferry Building Seawall & Substructure Earthquake Reliability
- 16 Agriculture Building Bulkhead Wall and Wharf Earthquake Safety
- 17 Pier 5 to Pier 22-1/2 Near-Term Coastal Flood Risk Reduction Project
- 18 Pier 24 to Pier 28-1/2 Bulkhead Wall and Wharf Earthquake Safety
- 19 EFWS, Intake Tunnel #1 Earthquake Reliability Project
- 20 Giants Seals Plaza Seawall Earthquake Stabilization Project
- 21 Pier Fire Suppression & Waterside Evacuation Improvements
- 22 EFWS, Fireboat Manifold Earthquake Reliability Projects
- 23 Pier Utility Connection Earthquake Retrofits at Seawall



Overview

WATERFRONT RESILIENCE PROGRAM PROJECT DEVELOPMENT PROCESS





WHARF J9 REPLACEMENT & RESILIENT SHORELINE PROJECT



- Replace Wharf J9 and seawall with a resilient structure to protect the shoreline in earthquakes and help defend Fisherman's Wharf from sea level rise
- Increase disaster response capability by providing earthquake accessible berths including fireboat EFWS Hydrant
- Revitalize an underinvested area, connect residents and visitors to working fishing industry, and create a continuous waterfront experience



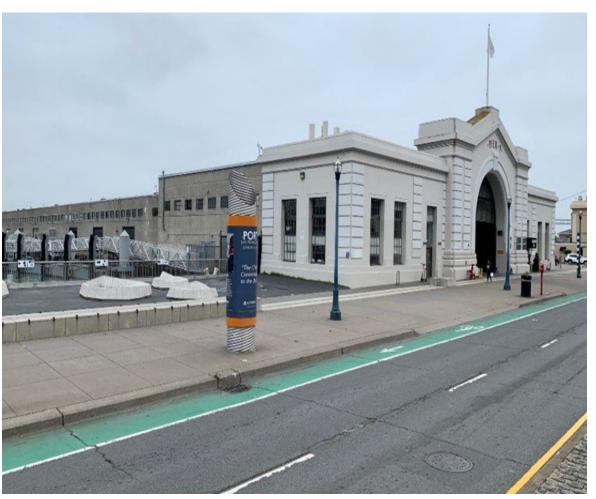
PIER 15 BULKHEAD WALL & WHARF EARTHQUAKE SAFETY RETROFIT PROJECT



- Improve earthquake safety by retrofitting bulkhead wall and substructure to reduce damage and risk of collapse
- Provide reliable access across Seawall for use of berths for earthquake disaster response
- Due to difficulty in fixing Bay Muds, include major Seawall improvements as part of later SLR adaptation.
- Keep Exploratorium open during construction



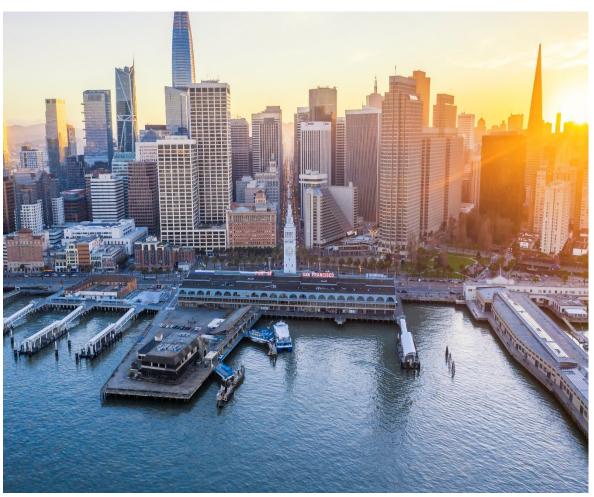
PIER 9 BULKHEAD WALL & WHARF EARTHQUAKE SAFETY RETROFIT PROJECT



- Improve earthquake safety by retrofitting bulkhead wall and substructure to reduce damage and risk of collapse
- Provide reliable access across
 Seawall for use of berths for earthquake disaster response
- Due to difficulty in fixing Bay Muds, include major Seawall improvements as part of later SLR adaptation.
- Consider substructure deterioration in alternatives
- Advance shed retrofits as a separate project.



FERRY BUILDING SEAWALL & SUBSTRUCTURE EARTHQUAKE RELIABILITY PROJECT



- Improve earthquake safety by strengthening the Seawall and substructure of the iconic Ferry Building
- Provide reliable earthquake disaster response for Ferry berths and staging areas by strengthening the Seawall and surrounding substructures
- Improve waterside public realm, reliability of utility services, and Near-term flood defenses
- Minimize construction impacts
- Develop a long-term adaptation plan and consider these investments as steps on the path



PIER 5 to 22½ NEAR-TERM COASTAL FLOOD RISK REDUCTION PROJECT



- Reduce near-term flood risk to multi-modal Embarcadero transit corridor, BART and Muni, and historic resources, while longerterm solutions are developed for earthquake stability and sea level rise
- Balance near-term flood risk reduction with larger adaptation moves.
- Maintain a high-quality public realm, fix flood damage & explore habitat enhancements
- Partner with SFPUC to include storm water management improvements.
- Consider deteriorated bulkhead and substructures



PIER 24½ to 28½ BULKHEAD WALL & WHARF EARTHQUAKE SAFETY RETROFIT PROJECT



- Improve safety in bulkhead zone and Promenade by reducing collapse risk
- Consider age, condition and rehabilitation needs.
- Include simple retrofits to full replacement alternatives
- Full replacement alternatives to be adaptable for SLR.
- Consider utility needs and adjacent Pier 30/32 and Pier 38/40 development projects



LIVING SEAWALL

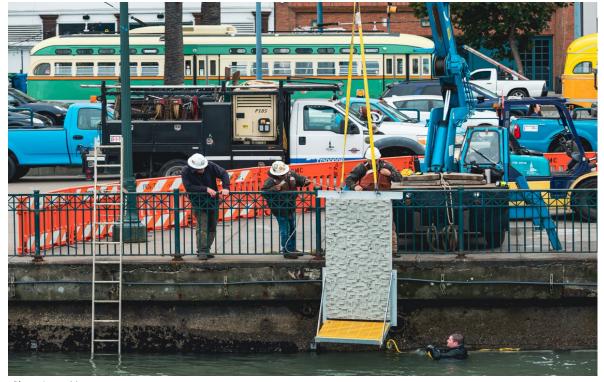


Photo: Lonny Meyer

- Objective: ecological enhancement of seawalls
- Study ecological growth on concrete using textured surfaces and concrete admixture composition
- All frames and tiles are constructed and installed
- Two years of monitoring by the Smithsonian to begin early this year



PROGRAM GO BOND EXPENDITURES

| | Original | | | | | |
|--|-------------|--------------------------|----------------|--------------|--------------|-----------|
| Components | Budget | First Issuance Budget | Appropriations | Expenditures | Encumbrances | Balance |
| Seawall Program Labor | 18,800,000 | 5,907,000 | 7,500,000 | 6,000,000 | | 1,500,000 |
| United States Army Corps of Engineers (Flood Study) | 8,900,000 | 8,875,000 | 4,000,000 | 3,630,000 | | 370,000 |
| Planning / Engineering / Preliminary Design (35%) | 37,500,000 | 23,985,000 | 33,250,000 | 25,115,000 | 4,600,000 | 3,535,000 |
| Risk Assessment | - | | 3,400,000 | 3,400,000 | | |
| Final Design (65%) | 46,600,000 | | | | | |
| Other City Depts / Gov Agencies | 1,900,000 | 983,000 | 400,000 | 270,000 | | 130,000 |
| Design Support during Construction | 8,400,000 | | | | | |
| Pilot Projects | 40,000,000 | 6,050,000 | 250,000 | 170,000 | | 80,000 |
| Seawall Program Projects | 262,900,000 | | | | | |
| Oversight, Accountability & Cost of Issuance | - | 4,200,000 | 875,000 | 875,000 | | |
| TOTAL | 425,000,000 | 50,000,000 | 49,675,000 | 39,460,000 | 4,600,000 | 5,615,000 |

Expenditures through 9/2022

SECOND BOND REQUEST AND TOTAL BOND FUNDING

| Components | Original | Gen | nd | |
|--|-------------|----------------|-----------------|------------|
| Components | Budget | First Issuance | Second Issuance | TOTAL |
| Seawall Program Labor | 18,800,000 | 7,500,000 | 8,900,000 | 16,400,000 |
| United States Army Corps of Engineers (Flood Study) | 8,900,000 | 4,000,000 | 3,523,000 | 7,523,000 |
| Planning / Engineering / Preliminary Design (35%) | 37,500,000 | 33,250,000 | 22,577,000 | 55,827,000 |
| Risk Assessment | - | 3,400,000 | | 3,400,000 |
| Final Design (65%) | 46,600,000 | | 3,278,000 | 3,278,000 |
| Other City Depts / Gov Agencies | 1,900,000 | 400,000 | | 400,000 |
| Design Support during Construction | 8,400,000 | | | |
| Pilot Projects | 40,000,000 | 250,000 | 340,000 | 590,000 |
| Seawall Program Projects | 262,900,000 | | | |
| Oversight, Accountability & Cost of Issuance | - | 875,000 | 3,382,000 | 4,257,000 |
| TOTAL | 425,000,000 | 49,675,000 | 42,000,000 | 91,675,000 |



Request for Approval 2nd Issuance 2019 Affordable Housing GO Bonds

Budget & Finance Committee January 25, 2023



Mayor's Office of Housing and Community Development
City and County of San Francisco

2019 Affordable Housing Bond Action before Committee



Action item recommending to approve:

 Resolution authorizing the sale of Taxable General Obligation Bonds (Affordable Housing 2019) Series 2023C, not to exceed \$172.0M

2019 Affordable Housing Bond Spending Update

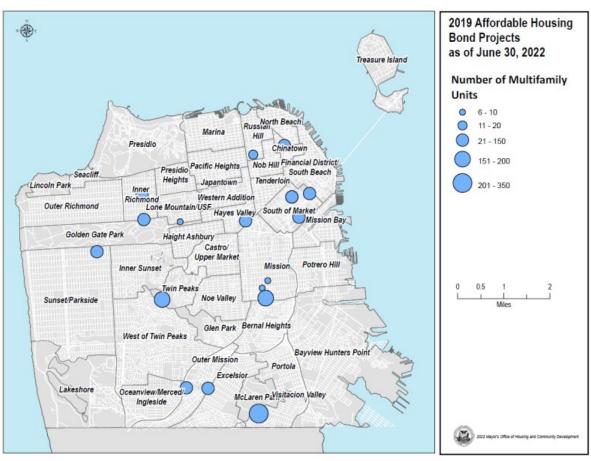


- \$600M bond passed in November 2019
- First Issuance: \$254.6M
 - Issued March 2021
 - 38% spent and 21% encumbered as of June 2022
 - Anticipated to be fully spent by June 2024

| | Issuance 1 | | Issuance 2 | | Other Issuances | | TOTAL | |
|--|------------|-------|------------|-------|-----------------|-------|-------|-------|
| Public Housing | \$ | 50.6 | \$ | 97.9 | \$ | 1.5 | \$ | 150.0 |
| Low-Income Housing | \$ | 143.7 | \$ | 38.6 | \$ | 37.7 | \$ | 220.0 |
| Preservation and Middle-Income Housing | \$ | 37.1 | \$ | 9.4 | \$ | 13.5 | \$ | 60.0 |
| Senior Housing | \$ | 21.2 | \$ | 20.4 | \$ | 108.4 | \$ | 150.0 |
| Educator Housing | \$ | - | \$ | - | \$ | 20.0 | \$ | 20.0 |
| TOTAL | \$ | 252.6 | \$ | 166.3 | \$ | 181.1 | \$ | 600.0 |

2019 Affordable Housing Bond Project Locations





2019 Affordable Housing Bond Unit Production Summary

As of June 2022



| | Affordable Units in Predevelopment | Affordable Units in Construction | Affordable Units Completed | Projected Total Affordable Units |
|--|---------------------------------------|--|----------------------------------|-------------------------------------|
| Public Housing - HOPE SF - Sunnydale Ph 3 Infra Predev, Blk 7 & 9 Vertical | 169 | 0 | 0 | 169 |
| Public Housing - HOPE SF - Potrero Block B Gap | 0 | 282 | 0 | 282 |
| Public Housing - SFHA Potrero & Sunnydale Accelerated Conversion HQS | 125 | 0 | 0 | 125 |
| Public Housing - HOPE SF - Sunnydale Blk 3A Vertical Gap | 84 | 0 | 0 | 84 |
| Public Housing - HOPE SF - Sunnydale Blk 3B Vertical Gap | 90 | 0 | 0 | 90 |
| Public Housing - Scattered Sites | 0 | 69 | 0 | 69 |
| Low Income - 921 Howard Gap | 0 | 102 | 0 | 102 |
| Low Income - Balboa Park Upper Yard Gap | 0 | 130 | 0 | 130 |
| Low Income - 4840 Mission Gap | 0 | 137 | 0 | 137 |
| Low Income - Treasure Island C3.1 Mercy + CC Gap | 0 | 138 | 0 | 138 |
| Low Income - Perm Supportive for Single Adults | 220 | 0 | 0 | 220 |
| Low Income - Perm Supportive for People With Chronic Mental Illness | 0 | 8 | 0 | 8 |
| Low Income - 78 Haight - Parcels (R, S & U) Gap | 0 | 63 | 0 | 63 |
| Low Income - 1515 South Van Ness Gap-Part 1 | 168 | 0 | 0 | 168 |
| Low Income - Geographic Equity Family Acquisition - 2550 Irving | 90 | 0 | 0 | 90 |
| Middle Income - Preservation: Small Sites NOFA | 94 | 0 | 0 | 94 |
| Middle Income - 921 Howard Gap | 0 | 101 | 0 | 101 |
| Senior Housing - Laguna Honda Hospital Senior Housing Predev | 200 | 0 | 0 | 200 |
| Senior Housing - Geographic Equity Senior Acquisition - 4200 Geary | 98 | 0 | 0 | 98 |
| Senior Housing - 772 Pacific Predev | 70 | 0 | 0 | 70 |
| TOTAL | 1,408 | 1,030 | 0 | 2,438 |
| Percent of Phase | 58% | 42% | 0% | 100% |

Public Housing – 288 Units



\$96.83M – Public Housing

- Vertical and Infrastructure development at Sunnydale, Potrero, and Hunters View
- Total of 288 units plus infrastructure development supporting two additional affordable developments at Potrero

Public housing replacement units and affordable (tax credit) units



Low-Income Housing – 393 Units



\$38.6M – Low-Income Housing

- 730 Stanyan
 - 160 units including studios, 1 bedroom, 2 bedroom and 3 bedroom units
 - 40 units for households experiencing homelessness (20 TAY, 20 family)
 - Incomes range from 0-80% Area Median Income



Low-Income Housing – 393 Units



\$38.6M – Low-Income Housing

- Maceo May Additional Gap
 - 105 units for veterans including studios, 1 bedrooms and 2 bedroom units
 - 33 units to be occupied by formerly homeless vets currently living on Treasure Island
- Balboa Reservoir Building E
 - First of four affordable housing developments at the Reservoir
 - 124 units including studios, 1 bedroom, 2 bedroom and 3 bedroom units
 - Incomes range from 40%-105% Area Median Income

Senior Housing – 98 Units



\$20.4M – Senior Housing

- 4200 Geary Boulevard at 6th Avenue
- Site acquired through MOHCD's 2019 Geographic Equity NOFA
- 98 units for seniors 41 studios, 57 onebedrooms
 - 20 units for seniors experiencing homelessness
 - 12 units for veteran seniors experiencing homelessness
 - 30 units for extremely low income seniors supported by the City's Senior Operating Subsidy Program

Senior Housing – 98 Units





Middle Income Housing – 21 Units



\$9.4M – Downpayment Assistance Loan Program

- Will build on existing successful downpayment assistance loan program for first-time homebuyers.
- Average downpayment assistance amount is approximately \$425k per household, with \$500,000 maximum
- Supports moderate income borrowers, 120%-200%
 AMI
- Deferred loan due upon sale, transfer of the property, or non-compliance with the contractual program requirements

Sources and Uses for Proposed GO Bond Series 2023ABC

| | Health & Recovery (2023A) | Embarcadero Seawall (2023B) | Affordable Housing (2023C) | <u>Total</u> |
|--------------------------------|------------------------------|--------------------------------|-------------------------------|------------------|
| Estimated Sources: | | | | |
| Not-to-Exceed Par Amount | \$30,000,000 | \$42,000,000 | \$172,000,000 | \$244,000,000 |
| Estimated Par | \$28,855,000 | \$39,090,000 | \$168,315,000 | \$236,260,000 |
| Reserve for Market Uncertainty | \$1,145,000 | \$2,910,000 | \$3,685,000 | \$7,740,000 |
| Total Estimated Sources: | \$30,000,000 | \$42,000,000 | \$172,000,000 | \$244,000,000 |
| Estimated Uses: | | | | |
| Project Fund Deposits: | | | | |
| Project Fund | \$28,500,000 | \$38,617,000 | \$166,271,653 | \$233,388,653 |
| CSA Audit Fee | <u>\$57,000</u> | <u>\$77,234</u> | <u>\$332,543</u> | <u>\$466,777</u> |
| Total Project Fund Deposits: | \$28,557,000 | \$38,694,234 | \$166,604,196 | \$233,855,430 |
| <u>Delivery Date Expenses:</u> | | | | |
| Cost of Issuance | \$124,870 | \$161,226 | \$700,914 | \$985,000 |
| Underwriter's Discount | \$144,275 | \$195,450 | \$841,575 | \$1,181,300 |
| CGOBOC Fee | <u>\$28,855</u> | <u>\$39,090</u> | <u>\$168,315</u> | \$236,260 |
| Total Delivery Expense: | \$298,000 | \$395,766 | \$1,710,804 | \$2,402,560 |
| Reserve for Market Uncertainty | \$1,145,000 | \$2,910,000 | \$3,685,000 | \$7,740,000 |
| Total Estimated Uses: | \$30,000,000 | \$42,000,000 | \$172,000,000 | \$244,000,000 |



Fiscal Impact of Proposed GO Bond Series 2023ABC

<u>Estimated Financing Costs*</u>

Projected par: \$236,260,000

Estimated interest rate: 6.50%

Estimated total interest cost: \$233,392,775

Estimated Annual Property Tax Impact: \$5.67 per \$100,000 (\$33.62 for \$600K home)

Estimated final maturity: 6/15/2048

Debt Capacity

Certified Net Assessed Valuation for FY22-23 (Net AV): \$328,530,494,367

3% GO Debt Capacity: \$9,855,914,831

GO Debt Outstanding as of 12/31/22: \$2,625,532,882 (0.80% of Net AV)

GO Debt Outstanding including proposed 2023ABC Bonds: \$2,861,792,882 (0.87% of Net AV)

Capital Planning Constraint

Issuance of 2023ABC bonds is consistent with FY2006 property tax rate cap policy

* Interest rate and cost estimates provided by Fieldman, Rolapp & Associates, Inc., an MSRB-registered municipal advisory firm



Anticipated Financing Timeline

| MILESTONES | DATES* |
|------------|--------|
| | |

| • | Introduction of Legislation to Board of Supervisors | December 13, 2022 |
|---|---|-------------------|
| • | Budget and Finance Committee | January 25, 2023 |
| • | Board of Supervisors Considers Resolution & Ordinance (1st Hearing) | January 31, 2023 |

- Board of Supervisors Considers Ordinance (2nd Hearing)
- Sale and Closing of Bonds

Capital Planning Committee

February 7, 2023 April 2023

December 5 & 12, 2022

