

File No. 120753

Committee Item No. 4

Board Item No. \_\_\_\_\_

## COMMITTEE/BOARD OF SUPERVISORS

### AGENDA PACKET CONTENTS LIST

Committee: Land Use and Economic Development Date July 30, 2012

Board of Supervisors Meeting Date \_\_\_\_\_

#### Cmte Board

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| <input checked="" type="checkbox"/> | <input type="checkbox"/> | Ordinance                                    |
| <input checked="" type="checkbox"/> | <input type="checkbox"/> | Legislative Digest                           |
| <input type="checkbox"/>            | <input type="checkbox"/> | Budget and Legislative Analyst Report        |
| <input type="checkbox"/>            | <input type="checkbox"/> | Legislative Analyst Report                   |
| <input type="checkbox"/>            | <input type="checkbox"/> | Youth Commission Report                      |
| <input type="checkbox"/>            | <input type="checkbox"/> | Introduction Form (for hearings)             |
| <input checked="" type="checkbox"/> | <input type="checkbox"/> | Department/Agency Cover Letter and/or Report |
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| <input type="checkbox"/>            | <input type="checkbox"/> | Grant Information Form                       |
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| <input type="checkbox"/>            | <input type="checkbox"/> | Contract/Agreement                           |
| <input type="checkbox"/>            | <input type="checkbox"/> | Form 126 – Ethics Commission                 |
| <input type="checkbox"/>            | <input type="checkbox"/> | Award Letter                                 |
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| <input type="checkbox"/>            | <input type="checkbox"/> | Public Correspondence                        |

#### OTHER (Use back side if additional space is needed)

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| <input checked="" type="checkbox"/> | <input type="checkbox"/> | <u>Planning Commission Motion No. 18661 (*MMRP not included)</u> |
| <input checked="" type="checkbox"/> | <input type="checkbox"/> | <u>Planning Commission Resolution No. 18662</u>                  |
| <input checked="" type="checkbox"/> | <input type="checkbox"/> | <u>Notice of Public Hearing</u>                                  |
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Completed by: Alisa Miller Date July 27, 2012

Completed by: \_\_\_\_\_ Date \_\_\_\_\_

An asterisked item represents the cover sheet to a document that exceeds 25 pages.  
The complete document can be found in the file.

1 [General Plan Amendment - Chinese Hospital Special Use District]  
2

3 **Ordinance amending the San Francisco General Plan by amending Policy 1.2 and Map**  
4 **1 of the Chinatown Area Plan to facilitate development of the Chinese Hospital**  
5 **Replacement Project at 835 and 845 Jackson Street (Assessor's Block No. 0192, Lot**  
6 **No. 041); and making findings, including environmental findings and findings of**  
7 **consistency with the General Plan and Planning Code sections 101.1 and 340.**

8 NOTE: Additions are *single-underline italics Times New Roman*;  
9 deletions are *strike-through italics Times New Roman*.  
10 Board amendment additions are double-underlined;  
11 Board amendment deletions are ~~strikethrough-normal~~.

12 Be it ordained by the People of the City and County of San Francisco:

13 Section 1. Findings. The Board of Supervisors of the City and County of San Francisco  
14 hereby finds and determines that:

15 (a) General Plan and Planning Code Findings.

16 (1) Pursuant to San Francisco Charter Section 4.105 and Planning Code Section  
17 340, any amendments to the General Plan shall first be considered by the Planning  
18 Commission and thereafter recommended for approval or rejection by the Board of  
19 Supervisors. On July 13, 2012, the Commission conducted a duly noticed public hearing on  
20 the proposed General Plan Amendments pursuant to Planning Code Section 340 and, by  
21 Resolution No. 19662, adopted the General Plan Amendments, and recommended  
22 them for approval to the Board of Supervisors. A copy of Planning Commission Resolution  
23 No. 19662 is on file with the Clerk of the Board of Supervisors in File No.  
24 120753.

1 (2) The Board of Supervisors finds that the proposed General Plan amendments  
2 are in conformity with the priority policies of Planning Code Section 101.1 and on balance is  
3 consistent with the General Plan as it is proposed for amendment herein, and hereby adopts  
4 the findings set forth in Planning Commission Resolution No. 10662 and  
5 incorporates such findings herein by reference.

6 (3) Pursuant to Planning Code Section 340, the Board finds that the proposed  
7 General Plan amendments will serve the public necessity, convenience and welfare for the  
8 reasons set forth in Planning Commission Resolution No. 10662, which reasons are  
9 incorporated herein by reference as though fully set forth.

10 (b) Environmental Findings. On July 12, 2012, at a duly noticed public hearing,  
11 the Planning Commission, reviewed and considered a Final Environmental Impact Report  
12 (Final EIR) for the Chinese Hospital Replacement Project (Project) and found that the  
13 contents of the Final EIR and the procedures through which the Final EIR was prepared,  
14 publicized, and reviewed complied with the provisions of California Environmental Quality Act  
15 (California Public Resources Code section 21000 *et seq.*) ("CEQA"), 14 California Code of  
16 Regulations sections 15000 *et seq.* ("the CEQA Guidelines"), and Chapter 31 of the San  
17 Francisco Administrative Code ("Chapter 31").

18 The Planning Commission found the Final EIR was adequate, accurate and objective,  
19 reflected the independent analysis and judgment of the Department and the Commission, and  
20 that the summary of comments and responses contained no significant revisions to the Draft  
21 EIR, and certified the Final EIR for the Project in compliance with CEQA, the CEQA  
22 Guidelines, and Chapter 31. Additionally, Planning Department staff prepared a Mitigation  
23 Monitoring and Reporting Program ("MMRP") for the Project, which is attached to Planning  
24 Commission Motion No. 10661. The Final EIR, the MMRP and all supporting  
25

1 documents and files have been made available to the public, the Planning Commission, and  
2 this Board for review, consideration and action.

3 The Planning Commission Secretary is the custodian of records for the Project's  
4 environmental review, located in the File for Case No. 2008.0762E, at 1650 Mission Street,  
5 Fourth Floor, San Francisco, California.

6 On July 12, 2012, at a duly noticed public hearing, in recommending approval of the  
7 proposed Planning Code amendments and approving the Project, the Planning Commission  
8 adopted approval findings under CEQA, including findings rejecting alternatives and adopting  
9 a statement of overriding considerations, by Motion No. 10661. Additionally, the  
10 Planning Commission adopted the MMRP, which is attached to Planning Commission Motion  
11 No. 10661 and incorporated by reference. Planning Commission Motion No.  
12 10661 and the MMRP are on file with the Clerk of the Board of Supervisors in File  
13 No. 120753 and are hereby incorporated herein by reference as though fully set forth  
14 in this Ordinance. This Board finds that these Planning Code amendments are within the  
15 scope of the Final EIR and the Planning Commission's adopted CEQA findings and MMRP.  
16 This Board hereby affirms the Planning Commission's certification of the Final EIR and adopts  
17 the CEQA approval findings set forth in Planning Commission Motion No. 10661 as  
18 its own and adopts the MMRP.

19 (c) General Findings.

20 (1) The properties commonly known as 835 and 845 Jackson Street on Block 0192,  
21 Lot 041 are located on the south side of Jackson Street, between Powell and Stockton Streets  
22 in the Chinatown area of the City and County of San Francisco. The properties are within the  
23 Chinatown Residential Neighborhood Commercial District and within a 65-N Height and Bulk  
24 District. Block 0192, Lot 041 currently contains three (3) structures: 835 Jackson Street  
25 currently serves as a medical administration building for hospital administration and outpatient

Planning Commission  
BOARD OF SUPERVISORS

1 healthcare services, 845 Jackson Street is the existing five-story hospital, and behind 835  
2 Jackson Street is a three-story parking structure. No undeveloped space currently exists for  
3 the development of a new hospital.

4 (2) To provide for the future healthcare needs of Chinatown and the local  
5 community and to comply with the seismic retrofit requirements for all acute care hospitals  
6 imposed by the Office of Statewide Health Planning and Development ("OSHPD"), the  
7 Chinese Hospital, which is a community-owned nonprofit organization, proposes to replace  
8 the buildings located at 835 Jackson Street (the 1924-era original hospital building, now used  
9 for administration and outpatient services and the related parking structure) with a new eight-  
10 story hospital and convert the existing hospital at 845 Jackson Street to a medical center use  
11 with outpatient clinic services. Without amendment, the Planning Code would not allow the  
12 proposed development of a new hospital on the site, and the Chinatown Area Plan of the  
13 General Plan would not permit the requisite height and design of the Chinese Hospital Project.

14 (3) The Chinese Hospital Special Use District is being established and these  
15 conforming amendments to the General Plan are being proposed in order to allow the sponsor  
16 to develop a new Chinese Hospital on the subject site to the proposed bulk and height.

17  
18 Section 2. The San Francisco General Plan is hereby amended by amending Policy 1.2  
19 of the Chinatown Area Plan, to read as follows:

20 POLICY 1.2 Promote a building form that harmonizes with the scale of existing  
21 buildings and width of Chinatown's streets.

22 The Chinatown area is primarily composed of small-scaled buildings. Most existing  
23 buildings are quite low and due to the pattern of the lots, many are relatively short in depth as  
24 well. The typical lot size is only 3,500 square feet. The few large buildings in the area intrude  
25 into this fine-scaled texture of development. Further development along these lines would

1 severely damage the appearance of this historic part of the city and would also produce  
2 deeply shadowed streets.

3 Urban design guidelines should be applied to new construction in Chinatown, other than  
4 construction within the Chinese Hospital Special Use District, in order to (1) integrate new  
5 buildings into the dominant fine scale of development characterized by small varied buildings  
6 in a manner that does not create sharp contrasts in scale or significantly alter the texture of  
7 the area as viewed from surrounding areas and (2) maintain the unifying rhythm of facade  
8 widths and the general scale of street walls as viewed from the streets. Generally, buildings  
9 above a height of 40 feet should not exceed a width (measured parallel to the street) of 50 to  
10 75 feet or a maximum diagonal of 100 feet. As buildings approach these dimensions,  
11 increasingly stronger measures will be required to minimize the apparent bulk and scale of the  
12 project and insure a harmonious fit with the contextual setting. Larger projects may  
13 necessitate division of the facade into independent designs, changes of height of several  
14 floors and setbacks to achieve the desired relationship.

15 These design controls have been presented as guidelines rather than rigid rules. This  
16 is essential given the wide range of sites and situations in which a project may be proposed.  
17 The ultimate development potential in a given property is dependent not only on the zoning  
18 and height limit by also on the nature of surrounding development.

19  
20 Section 3. The Board of Supervisors hereby approves the following amendments to  
21 Map 1 of the Chinatown Area Plan of the General Plan:

22 Map 1 of the Chinatown Area Plan is amended to reference a height limit of 110 feet on  
23 Block 0192, Lot 041.

1 Section 4. The Board of Supervisors hereby approves the following amendment to the  
2 General Plan Land Use Index:

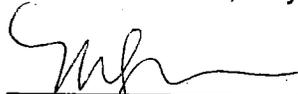
3 The Land Use Index shall be updated as necessary to reflect the amendments set forth  
4 in Sections 2 and 3, above.

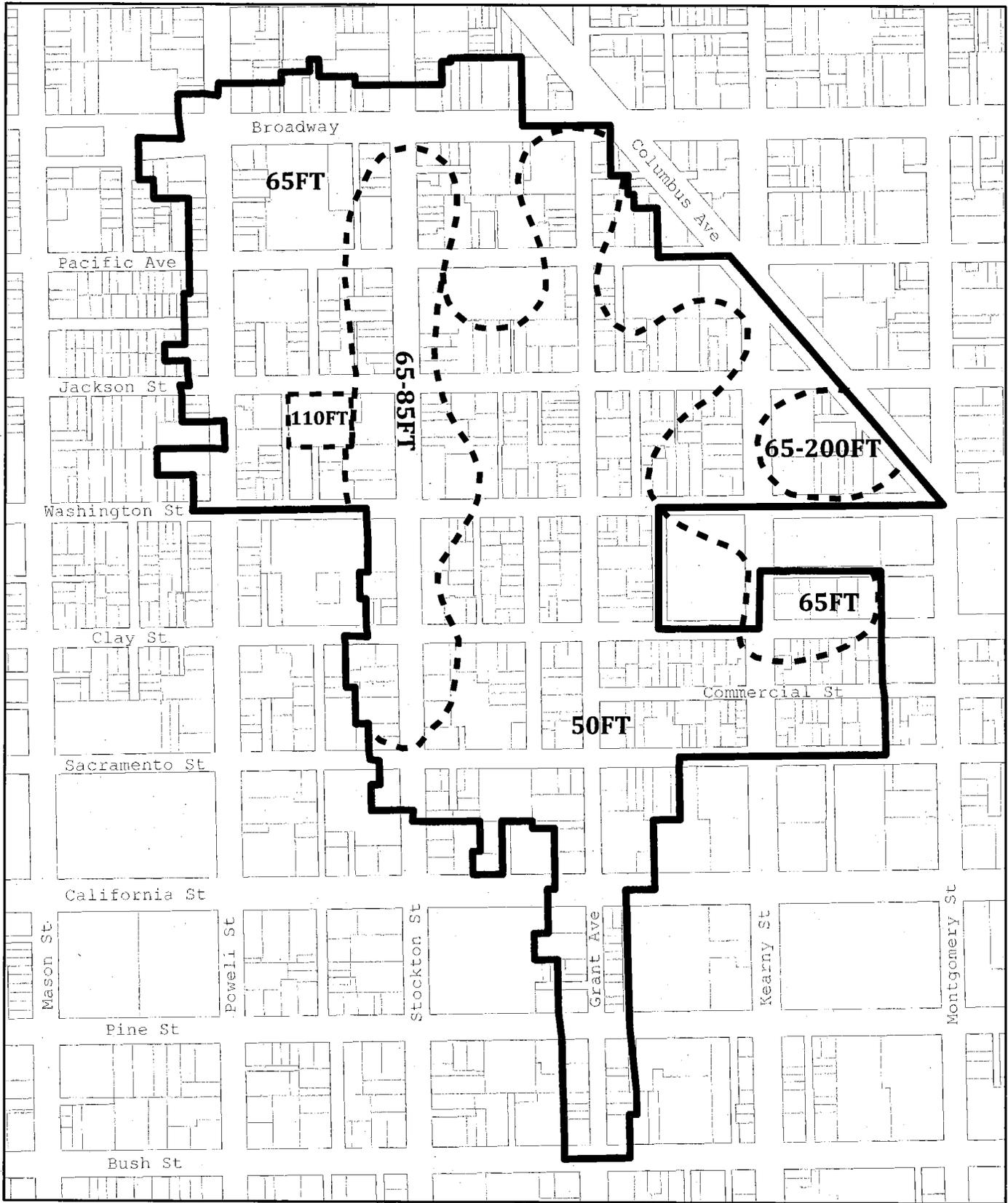
5  
6 Section 5. Effective Date. This ordinance shall become effective 30 days from the  
7 date of passage.

8  
9 Section 6. In enacting this Ordinance, the Board intends to amend only those words,  
10 phrases, paragraphs, subsections, sections, articles, numbers, punctuation, charts, diagrams,  
11 or any other constituent part of the General Plan that are explicitly shown in this legislation as  
12 additions, deletions, Board amendment additions, and Board amendment deletions in  
13 accordance with the "Note" that appears under the official title of the legislation.

14  
15 APPROVED AS TO FORM:  
16 DENNIS J. HERRERA, City Attorney

17 By:

  
18 Marlena G. Byrne  
19 Deputy City Attorney



**GENERALIZED HEIGHT PLAN**

**Map 1**



# SAN FRANCISCO PLANNING DEPARTMENT

July 13, 2012

Supervisor Chiu and  
Ms. Angela Calvillo, Clerk  
Board of Supervisors  
City and County of San Francisco  
City Hall, Room 244  
1 Dr. Carlton B. Goodlett Place  
San Francisco, CA 94102

Re: **Transmittal of Planning Case Number 2008.0762MZ**  
**BF No. 120480 Chinese Hospital General Plan Amendments**  
**BF No. 120475 Chinese Hospital Special Use District**

**Recommendation: Approval**

Dear Supervisor Chiu and Ms. Calvillo,

On July 12, 2012, the San Francisco Planning Commission (hereinafter "Commission") conducted a duly noticed public hearings at a regularly scheduled meeting to consider the proposed Ordinances under Board of Supervisors File Number 120480 and File Number 120475.

At the July 12<sup>th</sup> Hearing, the Commission voted 6-0 (Commissioner Fong absent) to recommend approval of the proposed Ordinance which would Amend the General Plan, Chinatown Area Plan "Policy 1.2 Promote a building form that harmonizes with the scale of existing buildings and width of Chinatown's streets" to add the language, "other than construction within the Chinese Hospital Special Use District" to the second paragraph of the Policy and "Map 1 - Generalized Height Plan" of the Chinatown Area Plan to reference a height limit of 110 feet for the Project Site.

Also at the July 12<sup>th</sup> Hearing the Commission voted 6-0 (Commissioner Fong absent) to recommend approval of the proposed Ordinance which would Amend the Planning Code and Zoning Maps to create the Chinese Hospital Special Use District and (2) amending the San Francisco Zoning Map Sectional Maps ZN01, HT01, and SU01 to show the Chinese Hospital Special Use District and to reflect a change in height and bulk classification from 65-N to 110-G.

Supervisor, please advise the City Attorney at your earliest convenience if you wish to incorporate the changes recommended by the Commission. The attached resolution and exhibit provides more detail about the Commission's action. If you have any questions or require further information, please do not hesitate to contact me.

Sincerely,

A handwritten signature in black ink, appearing to read "AM-Rodgers".

AnMarie Rodgers  
Manager of Legislative Affairs

1650 Mission St.  
Suite 400  
San Francisco,  
CA 94103-2479

Reception:  
**415.558.6378**

Fax:  
**415.558.6409**

Planning  
Information:  
**415.558.6377**

cc: City Attorneys Cheryl Adams and Marlena Byrne

Attachments (one copy of the following):

Planning Commission Motion No. 18661  
Planning Commission Resolution No. 18662  
General Plan Amendment, Redline Version  
Planning Commission Resolution No. 18663



# SAN FRANCISCO PLANNING DEPARTMENT

## Planning Commission Motion 18661 CEQA FINDINGS

HEARING DATE: JULY 12, 2012

*Date:* July 5, 2012  
*Case No.:* 2008.0762EMZC  
*Project Address:* 835-845 JACKSON STREET  
*Zoning:* Chinatown Residential Neighborhood Commercial District  
65-N Height and Bulk District  
*Block/Lot:* 0192/041  
*Project Sponsor:* Linda Schumacher  
Chinese Hospital Association  
835-845 Jackson Street  
San Francisco, CA 94133  
*Staff Contact:* Rick Crawford – (415) 558-6358  
[rick.crawford@sfgov.org](mailto:rick.crawford@sfgov.org)

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ADOPTING FINDINGS UNDER THE CALIFORNIA ENVIRONMENTAL QUALITY ACT INCLUDING FINDINGS REJECTING ALTERNATIVES AS INFEASIBLE, ADOPTING A STATEMENT OF OVERRIDING CONSIDERATIONS, AND ADOPTING A MITIGATION, MONITORING, AND REPORTING PROGRAM, RELATING TO THE CHINESE HOSPITAL REPLACEMENT PROJECT LOCATED AT 835-845 JACKSON STREET ON ASSESSOR'S BLOCK 0192, LOT 041 AND INCLUDING THE DEMOLITION OF AN EXISTING MEDICAL ADMINISTRATION BUILDING AND CONSTRUCTION OF A NEW 101,545 SQUARE FOOT, 110-FOOT HOSPITAL BUILDING WITH 54 ACUTE CARE BEDS AND A SKILLED NURSING FACILITY WITH 22 BEDS IN THE CRNC (CHINATOWN RESIDENTIAL NEIGHBORHOOD COMMERCIAL) ZONING DISTRICT AND WITHIN A 65-N HEIGHT AND BULK DISTRICT.

In determining to approve the Chinese Hospital Replacement Project located at 835-845 Jackson Street (Assessor's Block 0912, Lot 041), described in Section I, Project Description below, ("Project"), the San Francisco Planning Commission ("Commission") makes and adopts the following findings of fact regarding the Project and mitigation measures and alternatives, and adopts the statement of overriding considerations, based on substantial evidence in the whole record of this proceeding and pursuant to the California Environmental Quality Act, California Public Resources Code Section 21000 et seq. ("CEQA"), particularly Section 21081 and 21081.5, the Guidelines for Implementation of CEQA, 14 California Code of Regulations Section 15000 et seq. ("Guidelines"), particularly Section 15091 through 15093 and Chapter 31 of the San Francisco Administrative Code.

This document is organized as follows:

**Section I** provides a description of the Project, the Project Objectives, the environmental review process for the Project, the approval actions to be taken, and the location of records;

Section II identifies potentially significant impacts that are avoided or reduced to less-than-significant levels and makes findings regarding Mitigation Measures;

Section III identifies significant, unavoidable historic resources and air quality impacts of the Project that cannot be avoided or reduced to less-than-significant levels through Mitigation Measures;

Section IV evaluates the different project alternatives and the economic, legal, social, technological, and other considerations that support approval of the Project as proposed and the rejection of these alternatives; and

Section V makes a Statement of Overriding Considerations setting forth the specific economic, legal, social, technological, or other benefits of the Project that outweigh the significant and unavoidable adverse environmental effects and support the rejection of the project alternatives.

The Mitigation Monitoring and Reporting Program ("MMRP") for the mitigation measures that have been proposed for adoption is attached with these findings as Exhibit A. The MMRP is required by CEQA Section 21081.6 and CEQA Guidelines Section 15091. The MMRP provides a table setting forth each mitigation measure listed in the Final Environmental Impact Report for the Project ("Final EIR") that is required to reduce or avoid a significant adverse impact. The MMRP also specifies the agency responsible for implementation of each measure and establishes monitoring actions and a monitoring schedule. The full text of the mitigation measures is set forth in the MMRP.

These findings are based upon substantial evidence in the entire record before the Commission. The references set forth in these findings to certain pages or sections of the Draft Environmental Impact Report ("Draft EIR" or "DEIR") or the Comments and Responses document ("C&R"), which together comprise the Final EIR, are for ease of reference and are not intended to provide an exhaustive list of the evidence relied upon for these findings.

MOVED, that the Commission hereby adopts findings under the California Environmental Quality Act, including rejecting alternatives as infeasible and adopting a Statement of Overriding Considerations, and adopts the MMRP attached as Exhibit A based on the following findings:

**I. Project Description**

**A. Chinese Hospital Replacement Project**

Chinese Hospital campus (835-845 Jackson Street) currently consists of the Chinese Hospital at 845 Jackson Street, built in 1979; the Medical Administration Building at 835 Jackson Street (the original Chinese Hospital, built in 1924); and the Chinese Hospital Parking Garage, located directly behind the 1924 Medical Administration Building. The Chinese Hospital Association, ("Project Sponsor"), proposes to demolish the Medical Administration Building and the parking garage, construct a new, hospital building in their place, and remodel and refurbish the existing hospital building. The proposed new hospital would be an acute care hospital with 54 acute care beds (the same number of licensed acute-care

beds as in the existing Chinese Hospital) and a new skilled nursing facility with 22 beds. The Project includes approval of a special use district and zoning map amendment to facilitate this development.

B. Project Sponsor Objectives

The Project Sponsor's objectives are to design and build a hospital that:

- Honors the history and continuum of healthcare provided by Chinese Hospital in Chinatown;
- Respects the architectural context of the surrounding buildings while meeting the hospital's mission to provide modern healthcare facilities for its community;
- Can physically satisfy the current and future requirements for the delivery of quality healthcare to patients;
- Provides a seismically safe environment for its patients, visitors, physicians, and employees;
- Is economically cost efficient and improves the operation of the hospital;
- Furthers Chinese Hospital's mission to serve the healthcare needs of its community through the use of advanced medical practices, technology, and equipment;
- Minimally disrupts the current hospital's acute-care services and outpatient operations, to ensure that the healthcare services for the community continue to be provided during project implementation;
- Provides space for existing hospital functions in a new hospital that meets the requirements of SB 1953, other state agencies, and hospital industry associations;
- Provides sufficient space to replace the existing 54 acute-care hospital beds and upgrade and modernize them; and
- Provides a 22-bed skilled nursing facility to improve the transition of patients from the acute-care setting to home.

C. Planning and Environmental Review Process

The Project Sponsor applied for environmental review on June 24, 2008. The San Francisco Planning Department (the "Department") determined that an Environmental Impact Report was required and published and distributed a Notice of Preparation of an EIR/Initial Study ("NOP/IS") on May 18, 2011. The NOP/IS is Appendix A to the Draft EIR.

The Department published a Draft Environmental Impact Report (DEIR) on April 16, 2012. The Commission held a public hearing to solicit testimony on the DEIR on May 17, 2012. The Department

received written comments on the DEIR from April 17 to May 31, 2012. The Department published the Comments and Responses on June 28, 2012. The DEIR, together with the Comments and Responses constitute the Final EIR. The Commission certified the FEIR on July 12, 2012 by Motion No. 18660.

D. Approval Actions

1. Planning Commission Actions

The Planning Commission is taking the following actions and approvals to implement the Project:

- Certification of the Final EIR;
- General Plan consistency determination for the proposed Project;
- Recommend approval to the Board of Supervisors of a Zoning Map amendment to reclassify the height and bulk limits on the main project site (Sheet HT01) and to establish the boundaries of the Chinese Hospital SUD (Sheet SU01);
- Recommend approval to the Board of Supervisors of a Planning Code text amendment to establish the Chinese Hospital SUD;
- Recommend approval to the Board of Supervisors of an amendment to the San Francisco General Plan to the Chinatown Area Plan; and
- Approval of any conditional use authorization that may continue to apply after full implementation of the proposed legislative land use amendments.

2. Board of Supervisors Actions

The Board of Supervisors is taking the following actions and approvals to implement the Project:

- The Planning Commission's certification of the Final EIR may be appealed to the Board of Supervisors. If appealed, the Board of Supervisors will determine whether to uphold the certification or to remand the Final EIR to the Planning Department for further review;
- The Planning Commission's approval of any conditional use authorization may be appealed to the Board of Supervisors. If appealed, the Board of Supervisors will determine whether to uphold, uphold and modify, or reject the conditional use authorization.
- Approval of a Zoning Map amendment to rezone the height and bulk limits on the main project site (Sheet HT01) and to establish the boundaries of the Chinese Hospital SUD (Sheet SU01);
- Approval of a Planning Code text amendment to establish the Chinese Hospital SUD;
- Approval of an amendment to the San Francisco General Plan to the Chinatown Area Plan; and

3. Actions by Other City Departments

- Approval of demolition, grading, and site permits (Department of Building Inspection);
- Approval of encroachment permits for work to be done in public rights-of-way (alleys, streets, and sidewalks) (Bureau of Street Use and Mapping of the Department of Public Works);
- Approval of curb or road modifications (Department of Parking and Traffic);

- Approval of compliance with requirements of the Stormwater Management Ordinance for projects with over 5,000 sq. ft. of disturbed ground area (the San Francisco Public Utilities Commission Wastewater Enterprise, Urban Watershed Management Program); and

D. Location and Custodian of Records

The public hearing transcript, a copy of the letters regarding the FEIR received during the public review period, the administrative record, and background documentation for the FEIR are located at the Planning Department, 1650 Mission Street, San Francisco. The Planning Commission Secretary is the custodian of records for the Planning Department and the Planning Commission.

These findings are based upon substantial evidence in the entire record before the Commission.

II. **Potentially Significant Impacts That Are Avoided Or Reduced To A Less-Than-Significant Level And Findings Regarding Mitigation Measures**

The following Sections II and III set forth the Commission's findings about the Final EIR's determinations regarding significant environmental impacts and the mitigation measures proposed to address them. These findings provide the written analysis and conclusions of the Commission regarding the environmental impacts of the Project and the mitigation measures included as part of the Final EIR and adopted by the Commission and other City decisionmakers as part of the Project. To avoid duplication and redundancy, and because the Commission agrees with, and hereby adopts, the conclusions in the Final EIR, these findings will not repeat the analysis and conclusions in the Final EIR, but instead incorporates them by reference herein and relies upon them as substantial evidence supporting these findings.

In making these findings, the Commission has considered the opinions of City staff and experts, other agencies and members of the public. The Commission finds that the determination of significance thresholds is a judgment decision within the discretion of the City and County of San Francisco; the significance thresholds used in the EIR are supported by substantial evidence in the record, including the expert opinion of the EIR preparers and City staff; and the significance thresholds used in the EIR provide reasonable and appropriate means of assessing the significance of the adverse environmental effects of the Project.

As set forth below, the Commission adopts and incorporates all of the mitigation measures set forth in the Final EIR and the attached MMRP to substantially lessen or avoid the potentially significant and significant impacts of the Project. The Commission and other City decision makers intend to adopt each of the mitigation measures proposed in the Final EIR. Accordingly, in the event a mitigation measure recommended in the Final EIR has inadvertently been omitted in these findings or the MMRP, such mitigation measure is hereby adopted and incorporated in the findings below by reference. In addition, in the event the language describing a mitigation measure set forth in these findings or the MMRP fails to accurately reflect the mitigation measures in the Final EIR due to a clerical error, the language of the policies and implementation measures as set forth in the Final EIR shall control. The impact numbers and mitigation measure numbers used in these findings reflect the information contained in the Final EIR.

The potentially significant impacts of the Project that will be mitigated through implementation of mitigation measures include impacts related to:

- cumulative construction-related transportation;
- archeological resources and human remains;
- paleontological resources; and
- construction and operational noise and vibration;

The Project Sponsor has agreed to implement all mitigation measures identified in the Final EIR. The required mitigation measures are fully enforceable and will be included as conditions of approval by and the Commission and other City decisionmakers. Pursuant to CEQA Section 21081.6, adopted mitigation measures will be implemented and monitored as described in the MMRP, which is incorporated herein by reference.

With the required mitigation measures, all potential project impacts, with the exception of impacts related to historic resources and construction air quality as described in Section III below, would be avoided or reduced to a less-than-significant level.

As authorized by CEQA Section 21081 and CEQA Guidelines Section 15091, 15092, and 15093, based on substantial evidence in the whole record of this proceeding, the City finds that, unless otherwise stated, all of the changes or alterations to the Project listed herein have been or will be required in, or incorporated into, the project to mitigate or avoid the significant or potentially significant environmental impacts listed herein, as identified in the Final EIR, that these mitigation measures will be effective to reduce or avoid the potentially significant impacts as described in the EIR, and these mitigation measures are feasible to implement and are within the responsibility and jurisdiction of the City and County of San Francisco to implement or enforce.

### **III. Significant Impacts That Cannot Be Avoided Or Reduced To A Less-Than-Significant Level**

Based on substantial evidence in the whole record of these proceedings, the Commission finds that, where feasible, changes or alterations have been required, or incorporated into, the Project to reduce the significant environmental impacts. The Commission finds that the mitigation measures in the Final EIR and described below are feasible and appropriate, and that changes have been required in, or incorporated into, the Project that, pursuant to Public Resources Code section 21002 and CEQA Guidelines section 15091, may substantially lessen, but do not avoid (i.e., reduce to less than significant levels), the potentially significant environmental effect associated with implementation of the Project. The Commission adopts all of the mitigation measures proposed in the Final EIR and set forth in the MMRP. The Commission further finds, however, for the impacts listed below, despite the implementation of mitigation measures, the effects remain significant and unavoidable.

The Commission determines that the following significant impacts on the environment, as reflected in the Final EIR, are unavoidable, but under Public Resources Code Section 21081(a)(3) and (b), and CEQA Guidelines 15091(a)(3), 15092(b)(2)(B), and 15093, the Commission determines that the impacts are

acceptable due to the overriding considerations described in Section V below. This finding is supported by substantial evidence in the record of this proceeding.

A. Significant and Unavoidable Impacts to Historic Resources.

**Impact CR-1:** The proposed demolition of the existing 1924 Medical Administration Building would have a substantial adverse effect on an individual historical resource and on the National Register of Historic Places/California Register of Historical Resources-eligible Chinatown historic district.

- Mitigation Measure M-CR-1a. Written and Photographic Documentation; and
- Mitigation Measure M-CR-1b: Permanent Interpretative Display.

Completing historical resource documentation and installing a permanent interpretive display would reduce this impact, but not to a less-than-significant level. Thus, this impact remains significant and unavoidable.

**Impact CR-2:** The proposed Replacement Hospital building would have a substantial adverse effect on the National Register of Historic Places/California Register of Historical Resources-eligible Chinatown historic district.

- Mitigation Measure M-CR-1a. Written and Photographic Documentation.

Completing historical resource documentation would reduce this impact, but not to a less-than-significant level. Thus, this impact remains significant and unavoidable.

**Impact C-CR-1:** The proposed project in combination with other past, present and reasonably foreseeable future projects in the project vicinity would result in a cumulatively considerable contribution to significant adverse impacts on the National Register of Historic Places/California Register of Historical Resources-eligible Chinatown historic district.

- Mitigation Measure M-CR-1a. Written and Photographic Documentation.

Completing historical resource documentation would reduce this impact, but not to a less-than-significant level. Thus, this impact remains significant and unavoidable.

B. Significant and Unavoidable Impacts to Air Quality.

**Impact AQ-3:** Construction of the proposed project would generate substantial levels of PM2.5 and other toxic air contaminants, including diesel particulate matter, that could significantly affect nearby sensitive receptors.

- Mitigation M-AQ-3: Construction Emissions Minimization Plan.

Developing and implementing a construction emissions minimization plan would reduce this impact, but not to a less-than-significant level. Thus, this impact remains significant and unavoidable.

Pursuant to Section 21067 of CEQA and Sections 15040, 15081, and 15082 of the State CEQA Guidelines, the Commission finds that the proposed Project would result in impacts that cannot be avoided if the Project is implemented: demolition of the 1924 Medical Administration Building, an historic resource, construction of the Replacement Hospital within the National Register of Historic Places/California Register of Historical Resources-eligible Chinatown historic district, and construction related air quality impacts. These impacts would remain significant and unavoidable if the Project were implemented.

#### IV. Consideration of Project Alternatives

This Section describes the Project alternatives and the reasons for approving the Project and for rejecting the alternatives. CEQA mandates that an EIR evaluate a reasonable range of alternatives to the Project or the Project location that generally reduce or avoid potentially significant impacts of the Project. CEQA requires that every EIR also evaluate a "No Project" alternative. Alternatives provide a basis of comparison to the Project in terms of their significant impacts and their ability to meet Project objectives. This comparative analysis is used to consider reasonable, potentially feasible options for minimizing environmental consequences of the Project.

The Commission certifies that it has independently reviewed and considered the information on the alternatives provided in the Final EIR and in the record. The Final EIR reflects the Commission's and the City's independent judgment as to the alternatives.

The Commission finds that the Project provides the best balance between satisfaction of the project objectives and mitigation of environmental impacts to the extent feasible, as described and analyzed in the EIR and adopts a statement of overriding considerations as set forth in Section IV below.

##### A. Alternatives Analyzed in the FEIR

The FEIR analyzed four alternatives to the Project: the No Project Alternative, the Full Preservation Alternative, the Partial Preservation Alternative, and the Compatible Replacement Hospital Alternative. The No Project Alternative analyzes no immediate change to the Project site, including no demolition of the Medical Administration Building or the parking garage, no construction of the new hospital, and no renovation of the existing Chinese Hospital. The Full Preservation Alternative analyzes retaining and reusing the 1924 Medical Administration Building by constructing a 1-story roof top addition to the Medical Administration Building and seismically retrofitting it for use as a replacement hospital, demolishing the parking garage and constructing in its place a 5-story (plus basement) rear addition that would be connected to the 1924 Medical Administration Building, and seismically retrofitting the existing Chinese Hospital; under this alternative, the sky bridge connecting the two buildings would be removed and reconstructed after completion of the roof top addition to the 1924 Medical Administration Building. The Partial Preservation Alternative analyzes retaining and seismically retrofitting the most architecturally significant portion of the 1924 Medical Administration Building, demolishing the parking garage, constructing a new tower behind the Medical Administration Building, and remodeling the

existing Chinese Hospital. The Compatible Replacement Hospital Alternative analyzes demolishing the 1924 Medical Administration Building and the parking garage, constructing a replacement hospital in their place with a different massing and design, and remodeling and refurbishing the existing Chinese Hospital.

B. Alternatives Rejected and Reasons for Rejection

1. No Project Alternative. The No Project Alternative would not be desirable or meet the Project Sponsor's goals. The No Project Alternative would not be in compliance with the requirements of SB 1953, other state agencies, and hospital industry associations. The No Project Alternative is rejected in favor of the project and is found infeasible for the following environmental, economic, and social reasons:
  - A. The No Project Alternative would not provide modern healthcare facilities for the community.
  - B. The No Project Alternative would not provide a seismically safe environment that meets the requirements of SB 1953 for patients, visitors, physicians, or employees.
  - C. As a pre-Northridge Earthquake hospital facility, the existing Chinese Hospital is susceptible to structural damage and could result in interruption of healthcare services to the community for an extended period of time in the event of a major earthquake. In addition, the Medical Administration Building is rated as a SPC-1 structure (indicating that the structure poses a "significant risk of collapse and is a danger to the public after a strong earthquake"), and accordingly, in the event of an earthquake the No Project Alternative could potentially endanger patients, visitors, physicians, and staff occupying the existing Medical Administration Building.
  - D. The No Project Alternative would not provide space for advanced medical practices, technology, or equipment.
  - E. The No Project Alternative would not replace the existing 54 acute-care beds or upgrade and modernize them.
  - F. The No Project Alternative would not provide a new 22-bed skilled nursing facility.
  - G. The No Project Alternative would not provide opportunities for new sources of jobs, fees, taxes, or revenue.
2. Full Preservation Alternative. The Full Preservation Alternative would not be desirable or meet all of the Project Sponsor's goals. The Full Preservation Alternative is rejected in favor of the project and is found infeasible for the following environmental, economic, and social reasons:

- A. The Full Preservation Alternative would meet some, but not all of the Project Sponsor's Objectives.
  - B. The Full Preservation Alternative would provide four fewer acute-care beds than the project or the existing Chinese Hospital.
  - C. The Full Preservation Alternative would not have sufficient space to accommodate the following services on the main project site: satellite laboratory in the surgery area, medical gas storage area, information technology, materials management, medical records, medical staff offices, social services, utilization review, and nursing administration.
  - D. The Full Preservation Alternative would result in separation of related functions, which would affect hospital efficiency and staffing. The separation of related hospital functions would increase the need to transport patients between floors.
  - E. Construction of the Full Preservation Alternative would commence approximately three to four years later than the project due to Office of Statewide Health Planning and Development (OSHPD) review.
  - F. The Full Preservation Alternative would not provide a new 22-bed skilled nursing facility.
  - G. The Full Preservation Alternative would not be cost efficient or improve the operation of the Chinese Hospital.
3. Partial Preservation Alternative. The Partial Preservation Alternative would not be desirable or meet the Project Sponsor's goals. The Partial Preservation Alternative is rejected in favor of the project and is found infeasible for the following environmental, economic, and social reasons:
- A. The Partial Preservation Alternative would meet some, but not all of the Project Sponsor's Objectives.
  - B. The Partial Preservation Alternative would provide 32 fewer acute-care beds than the project or the existing Chinese Hospital.
  - C. The Partial Preservation Alternative would result in operational deficiencies, which would increase the operational costs for the Chinese Hospital.
  - D. Construction of the Partial Preservation Alternative would commence approximately three to four years later than the project due to OSHPD review.
  - E. The Partial Preservation Alternative would not provide a new 22-bed skilled nursing facility.
  - F. The Partial Preservation Alternative would result in a significant and unavoidable impact on the Medical Administration Building individual historic resource.

- G. Construction of the new hospital tower under Partial Preservation Alternative would result in a significant and unavoidable project-level impact on the NRHP/CRHR-eligible Chinatown historic district and make a considerable contribution to a significant cumulative impact on the NRHP/CRHR-eligible Chinatown historic district.
  - H. The Partial Preservation Alternative could have a significant and unavoidable shadow impact on Recreation and Park Commission properties and could make a considerable contribution to a significant cumulative shadow impact.
  - I. The Partial Preservation Alternative would not reduce the impacts created by the project to a less than significant level.
4. Compatible Replacement Hospital Alternative. The Compatible Replacement Hospital Alternative would not be desirable or meet the Project Sponsor's goals. The Compatible Replacement Hospital Alternative is rejected in favor of the project and is found infeasible for the following environmental, economic, and social reasons:
- A. The Compatible Replacement Hospital Alternative would meet most, but not all of the Project Sponsor's Objectives.
  - B. The Compatible Replacement Hospital Alternative would result in operational deficiencies and would require eight additional staff compared to the project, which would increase the operational costs for the Chinese Hospital.
  - C. Construction of the Compatible Replacement Hospital Alternative would commence approximately three to four years later than the project due to OSHPD review.
  - D. The Compatible Replacement Hospital Alternative would provide one fewer bed in the skilled nursing facility as compared to the project.
  - E. The Compatible Replacement Hospital Alternative would result in a significant and unavoidable impact on the Medical Administration Building individual historic resource and significant project-level and cumulative impacts on the NRHP/CRHR-eligible Chinatown historic district.
  - F. The new hospital tower under Compatible Replacement Hospital Alternative would result in a significant and unavoidable project-level impact on the NRHP/CRHR-eligible Chinatown historic district and make a considerable contribution to a significant cumulative impact on the NRHP/CRHR-eligible Chinatown historic district.
  - G. The Compatible Replacement Hospital would not reduce the impacts created by the project to a less than significant level.

- H. The Compatible Replacement Hospital Alternative could have a significant and unavoidable shadow impact on Recreation and Park Commission properties and could make a considerable contribution to a significant cumulative shadow impact.

V. Statement of Overriding Considerations

Pursuant to CEQA section 21081 and CEQA Guideline 15093, the Commission hereby finds, after consideration of the Final EIR and the evidence in the record, that each of the specific overriding economic, legal, social, technological and other benefits of the Project as set forth below independently and collectively outweighs the significant and unavoidable impacts and is an overriding consideration warranting approval of the Project. Any one of the reasons for approval cited below is sufficient to justify approval of the Project. Thus, even if a court were to conclude that not every reason is supported by substantial evidence, the Commission will stand by its determination that each individual reason is sufficient. The substantial evidence supporting the various benefits can be found in the preceding findings, which are incorporated by reference into this Section, and in the documents found in the Record of Proceedings, as defined in Section I.

On the basis of the above findings and the substantial evidence in the whole record of this proceeding, the Commission specially finds that there are significant benefits of the Project in spite of the unavoidable significant impacts, and therefore makes this Statement of Overriding Considerations. The Commission further finds that, as part of the process of obtaining Project approval, all significant effects on the environment from implementation of the Project have been eliminated or substantially lessened where feasible. All mitigation measures proposed in the Final EIR for the proposed Project are adopted as part of this approval action. Furthermore, the Commission has determined that any remaining significant effects on the environment found to be unavoidable are acceptable due to the following specific overriding economic, technical, legal, social and other considerations. In addition, the Commission finds that the rejected Project Alternatives are also rejected for the following specific economic, social, or other considerations, in addition to the specific reasons discussed in Section II above.

1. The project would provide much needed healthcare services to the Chinatown community. By providing these community services to the Chinatown neighborhood and community residents, the project would preserve the Chinatown community.
2. The project is crucial for the continued operation and success of the Chinese Hospital and the Chinatown community that it supports. The project serves to bring the Chinese Hospital into compliance with current laws and regulations, such as the Americans with Disabilities Act and SB 1953 (the Alfred E. Alquist Hospital Seismic Safety Act of 1983). Without the project, the Chinese Hospital will become outdated and could cease being able to provide crucial medical care to the Chinatown community.
3. The project would create a 22-bed skilled nursing facility that would improve the transition of patients from the acute care setting and allow Chinatown residents to remain close to their homes and loved ones while they recover from inpatient procedures.

4. The project would allow the Chinese Hospital to provide innovative healthcare services in a state of the art facility, which would not be possible in the building in which the hospital currently operates.
5. The project would provide numerous jobs for Chinatown residents and business both during and after construction.
6. The project would be well suited for modern healthcare practices and procedures that require more spacious facilities for new medical equipment leading to improved healthcare quality and safety for patients, and a safe and accessible work environment for hospital staff.
7. The project would allow the Chinese Hospital to replace its two, three, and four-bed patient rooms with single patient rooms that utilize modern medical equipment.
8. The project would provide an approximately 890-sf landscaped and hardscaped open space on Jackson Street that would serve as an exterior community-gathering place for respite and relaxation along the uphill walk on Jackson Street.

#### DECISION

That based upon the Record, the submissions by the Applicant, the staff of the Department and other interested parties, the oral testimony presented to this Commission at the public hearings, and all other written materials submitted by all parties, the Commission hereby ADOPT the foregoing CEQA Findings and the Mitigation Monitoring and Reporting Program attached hereto as Exhibit A.

I hereby certify that the Planning Commission ADOPTED the foregoing Motion on July 12, 2012.

Linda D. Avery  
Commission Secretary

AYES: Antonini, Bordon, Miguel, Moore, Sugaya, Wu

NAYS: none

ABSENT: Fong

ADOPTED: July 12, 2012



**EXHIBIT A**  
**MITIGATION MONITORING AND REPORTING PROGRAM FOR**  
**CHINESE HOSPITAL REPLACEMENT PROJECT**  
(Includes Text for Adopted Mitigation and Improvement Measures)

**MEASURES ADOPTED AS CONDITIONS OF APPROVAL**

**MITIGATION MEASURES FOR THE CHINESE HOSPITAL REPLACEMENT PROJECT**

**Chinese Hospital Replacement Project Mitigation Measures**  
**Mitigation Measure M-CR-1a: Documentation**

The project sponsor shall retain a professional who meets the Secretary of the Interior's Professional Qualifications Standards for Architectural History to prepare written and photographic documentation of the 1924 MAB.

The documentation for the property shall be prepared based on the National Park Service's Historic American Building Survey (HABS) / Historic American Engineering Record (HAER) Historical Report Guidelines. This type of documentation is based on a combination of both HABS/HAER standards (Levels I, II and III) and the National Park Service's policy for photographic documentation as outlined in the National Register of Historic Places (NR) and National Historic Landmarks (NHL) Survey Photo Policy Expansion. The measured drawings for this documentation shall follow HABS/HAER Level I standards. To determine the number of the measured drawings, the professional shall consult with the San Francisco Planning Department's Preservation Coordinator.

The written historical data for this documentation shall follow HABS / HAER Level II standards. The written data shall be accompanied by a sketch plan of the property. Efforts should also be made to locate original construction drawings or plans of the property during the period of significance. If located, these drawings should be photographed, reproduced, and included in the dataset. If construction drawings or plans cannot be located, as-built drawings shall be produced. Either HABS/HAER standard large format or digital photography shall be used. If digital photography is used, the ink and paper combinations for printing photographs must be in compliance with NR-NHL Photo Policy Expansion and have a permanency rating of approximately 115 years. Digital photographs will be taken as uncompressed, TIF file format. The size of each image will be 1600x1200 pixels at 330 ppi (pixels per inch) or larger, color format, and printed in black and white. The file name for each electronic image shall correspond with the index of photographs and photograph label.

Photograph views for the dataset shall include (a) contextual views; (b) views of each side of each building and interior views, where possible; (c) oblique views of buildings; and (d) detail views of character-defining features, including features on the interiors of some buildings. All views shall be referenced on a photographic key. This photographic key shall be on a map of the property and shall show the photograph number with an arrow to indicate the direction of the view. Historic photographs shall

Responsibility for Implementation	Schedule	Monitoring/Reporting Responsibility	Status/Date Completed
<p>Project sponsor to retain qualified professional consultant.</p> <p>Consultant to prepare documentation.</p> <p>Planning Department shall review, request revisions if appropriate, and ultimately approve documentation.</p>	<p>Prior to any action to demolish or remove the 1924 MAB consultant to submit documentation package per HABS / HAER / HALS Guidelines documentation for review by Planning Department.</p> <p>Prior to construction, transmit documentation to the History Center in SF Library, and NWIC.</p>	<p>Consultant to submit draft and final documentation prepared pursuant to HABS/HAER/HALS Guidelines to Planning Department for review and approval.</p> <p>Following approval of documentation, consultant to transmit documentation to the SF History Center in SF Library, Planning Department, and NWIC.</p>	<p>Completed</p>



# SAN FRANCISCO PLANNING DEPARTMENT

## Planning Commission Resolution 18662

### General Plan Amendments

HEARING DATE: JULY 12, 2012

*Date:* July 5, 2012  
*Case No.:* 2008.0762EMZC  
*Project Address:* 835-845 JACKSON STREET  
*Zoning:* Chinatown Residential Neighborhood Commercial District  
65-N Height and Bulk District  
*Block/Lot:* 0192/041  
*Project Sponsor:* Linda Schumacher  
Chinese Hospital Association  
835-845 Jackson Street  
San Francisco, CA 94133  
*Staff Contact:* Rick Crawford – (415) 558-6358  
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RESOLUTION OF THE PLANNING COMMISSION RECOMMENDING THAT THE BOARD OF SUPERVISORS AMEND "POLICY 1.2 AND MAP 1 OF THE CHINATOWN AREA PLAN OF THE GENERAL PLAN TO FACILITATE DEVELOPMENT OF THE CHINESE HOSPITAL REPLACEMENT AT 835-845 JACKSON STREET, BLOCK 0192, LOT 041, ADOPTING FINDINGS OF CONSISTENCY WITH THE GENERAL PLAN AND THE EIGHT PRIORITY POLICIES OF SECTION 101.1(B) OF THE PLANNING CODE.

### RECITALS

1. **WHEREAS**, Section 4.105 of the Charter of the City and County of San Francisco mandates that the Planning Commission shall periodically recommend to the Board of Supervisors for approval or rejection proposed amendments to the General Plan.
2. **WHEREAS**, the Chinese Hospital campus (835-845 Jackson Street) currently consists of the Chinese Hospital at 845 Jackson Street, built in 1979; the Medical Administration Building at 835 Jackson Street (the original Chinese Hospital, built in 1924); and the Chinese Hospital Parking Garage, located directly behind the 1924 Medical Administration Building. The Chinese Hospital Association, (the "Project Sponsor") proposes to demolish the Medical Administration Building and the parking garage, construct a new, modern hospital building in their place, and remodel and refurbish the existing hospital building (the "project"). The proposed new hospital would be an acute care hospital with 54 acute care beds (the same number of licensed acute-care beds as in the existing Chinese Hospital) and a new skilled nursing facility with 22 beds.
3. **WHEREAS**, the Project Sponsor applied for environmental review on June 24, 2008. The San Francisco Planning Department (the "Department") determined that an Environmental Impact Report

was required and provided public notice of the preparation of such report on May 18, 2011. The Department published a Draft Environmental Impact Report (DEIR) on April 16, 2012. The Commission held a public hearing to solicit testimony on the DEIR on May 17, 2012. The Department received written comments on the DEIR from April 17 to May 31, 2012. The Department published the Comments and Responses on June 28, 2012. The DEIR, together with the Comments and Responses constitute the Final Environmental Impact Report (FEIR). The Commission certified the FEIR on July 12, 2012 in Motion No. 18660.

4. **WHEREAS**, in order for the project to proceed, "Policy 1.2 of the Chinatown Area Plan of the General Plan, which states "Promote a building form that harmonizes with the scale of existing buildings and width of Chinatown's streets" would need to be amended to exclude the area within the Chinese Hospital Special Use District to facilitate development of the project.
5. **WHEREAS**, in order for the project to proceed, the amendment of "Map 1 - Generalized Height Plan" of the Chinatown Area Plan to reference a height limit of 110 feet for the property at 835-845 Jackson Street, Block 0192, Lot 041 would be required.
6. **WHEREAS**, the General Plan consists of goals, policies and programs for the future physical development of the City and County of San Francisco that take into consideration social, economic and environmental factors.
7. **WHEREAS**, the General Plan shall be periodically amended in response to changing physical, social, economic, environmental or legislative conditions.
8. **WHEREAS**, Section 340 of the Planning Code of the City and County of San Francisco provides that an amendment to the General Plan may be initiated by the Planning Commission upon an application by one or more property owners, residents or commercial lessees, or their authorized agents.
9. **WHEREAS**, on May 8, 2012, at a meeting of the Board of Supervisors (the "Board"), Supervisor Chiu introduced amendments to the San Francisco Planning Code to (1) add Section 249.69 to create the Chinese Hospital Special Use District and (2) amend the San Francisco Zoning Map Sectional Maps ZN01, HT01, and SU01 to show the Chinese Hospital Special Use District and reflect a change in Height and Bulk classification from 65-N to 110-G.
10. **WHEREAS**, on May 8, 2012, Supervisor Chiu introduced a resolution before the Board urging the Commission to initiate and consider amendments to the General Plan concerning the Chinese Hospital Special Use District and replacement project. Accompanying that introduction was a Proposed Ordinance making the necessary amendments to the General Plan to implement the project. The Office of the City Attorney has approved the Proposed Ordinance as to form and it is attached hereto as Exhibit A.
11. **WHEREAS**, On May 30, 2012, the Project Sponsor submitted a request to amend "Policy 1.2 Promote a building form that harmonizes with the scale of existing buildings and width of Chinatown's streets" within the Chinatown Area Plan to add the language, "other than construction within the

Chinese Hospital Special Use District" to the second paragraph of the Policy, and to amend "Map 1 - Generalized Height Plan" of the Chinatown Area Plan to reference a height limit of 110 feet for the property at 835-845 Jackson Street, Block 0192, Lot 041.

12. **WHEREAS**, the Proposed Ordinance would amend the San Francisco General Plan by (1) amending "Policy 1.2 Promote a building form that harmonizes with the scale of existing buildings and width of Chinatown's streets" within the Chinatown Area Plan to add the language, "other than construction within the Chinese Hospital Special Use District" to the second paragraph of the Policy and (2) amending of "Map 1 - Generalized Height Plan" of the Chinatown Area Plan to reference a height limit of 110 feet for the property at 835-845 Jackson Street, Block 0192, Lot 041 (collectively, the "General Plan Amendments").
13. **WHEREAS**, on May 15, 2012, the Board approved the resolution urging the Commission to initiate and consider the General Plan Amendments.
14. **WHEREAS**, on June 7, 2012, the Commission adopted a resolution of intention to initiate the General Plan Amendments, by Motion No. 18642.
15. **WHEREAS**, on July 12, 2012, the Commission conducted a duly noticed public hearing at a regularly scheduled meeting to consider the General Plan Amendments.
16. **WHEREAS**, Section 4.105 of the City Charter and Section 340 of the Planning Code, require that the Commission consider any proposed amendments to the City's General Plan and make a recommendation for approval or rejection to the Board of Supervisors before the Board of Supervisors acts on the proposed amendments.
17. **WHEREAS**, the General Plan Amendments are necessary for development of the project, which would promote the public necessity, convenience, and general welfare in that it would create a state-of-the-art hospital that is crucial for the continued operation and success of the Chinese Hospital and the Chinatown community that it supports. The project also serves to bring the Chinese Hospital into compliance with current laws and regulations, such as the Americans with Disabilities Act and SB 1953 (the Alfred E. Alquist Hospital Seismic Safety Act of 1983). Upon completion, the project would be well suited for modern healthcare practices and procedures that require more spacious facilities for new medical equipment leading to improved healthcare quality and safety for patients, and a safe and accessible work environment for hospital staff. The project would allow the Chinese Hospital to replace its two, three, and four-bed patient rooms with single patient rooms that utilize modern medical equipment. It would also create a new 22-bed skilled nursing facility that would improve the transition of patients from the acute care setting. By providing these essential healthcare services to the Chinatown area and the community residents, the project would promote the preservation of the Chinatown community, and thereby conserve and protect the existing cultural and economic diversity of the Chinatown neighborhood.
18. **WHEREAS**, the General Plan Amendments are consistent with and will promote the following relevant objectives and policies of the General Plan.

## COMMUNITY SAFETY ELEMENT

### Objectives and Policies

#### OBJECTIVE 1:

REDUCE STRUCTURAL AND NON-STRUCTURAL HAZARDS TO LIFE SAFETY AND MINIMIZE PROPERTY DAMAGE RESULTING FROM FUTURE DISASTERS.

#### Policy 1.3:

Assure that new construction meets current structural and life safety standards.

#### Policy 1.25:

Prepare for medical emergencies and pandemics.

*The General Plan Amendments are necessary for the project, which would create a new, seismically secure hospital that would be in compliance with current laws and regulations, such as SB 1953 (the Alfred E. Alquist Hospital Seismic Safety Act of 1983) and Office of Statewide Health Planning and Development (OSHPD) requirements. The project would increase the availability of healthcare services and of medical professionals in Chinatown, which would better prepare the Chinatown neighborhood for emergencies and pandemics.*

#### OBJECTIVE 2:

BE PREPARED FOR THE ONSET OF DISASTER BY PROVIDING PUBLIC EDUCATION AND TRAINING ABOUT EARTHQUAKES AND OTHER NATURAL AND MAN-MADE DISASTERS, BY READYING CITY INFRASTRUCTURE, AND BY ENSURING THE NECESSARY COORDINATION IS IN PLACE FOR A READY RESPONSE.

#### Policy 2.5:

Maintain a comprehensive, current Emergency Response Plan, in compliance with applicable state and federal regulations, to guide the response to disasters.

#### Policy 2.17:

Ensure the City's plan for medical response is coordinated with its privately owned hospitals.

*The project would bring the Chinese Hospital into compliance with applicable seismic requirements and help ensure that the Chinese Hospital continues to operate at full capacity in the event of an emergency. The Chinese Hospital helps provide medical care and is part of the City's medical response in the event of a disaster.*

## URBAN DESIGN ELEMENT

### Objectives and Policies

#### OBJECTIVE 1:

EMPHASIS OF THE CHARACTERISTIC PATTERN WHICH GIVES TO THE CITY AND ITS NEIGHBORHOODS AN IMAGE, A SENSE OF PURPOSE, AND A MEANS OF ORIENTATION.

**Policy 1.3:**

Recognize that buildings, when seen together, produce a total effect that characterizes the city and its districts.

**Policy 1.5:**

Emphasize the special nature of each district through distinctive landscaping and other features.

*The project would include landscaping and street furniture that relate to the cultural character of the neighborhood. The theme of the plaza on Jefferson Street, and a mural proposed along Stone Street will include features complimenting the cultural heritage of Chinatown. The Chinese Hospital Association would also create a variety of features in the new building that would pay tribute to the historical relevance of the Medical Administration Building, such as photos, plaques, and explanations of the history of the Project Site.*

**OBJECTIVE 2:**

CONSERVATION OF RESOURCES WHICH PROVIDE A SENSE OF NATURE, CONTINUITY WITH THE PAST, AND FREEDOM FROM OVERCROWDING.

**Policy 2.6:**

Respect the character of older development nearby in the design of new buildings.

**Policy 2.8:**

Maintain a strong presumption against the giving up of street areas for private ownership or use, or for construction of public buildings.

*The project would be consistent with and respect the character of the architectural and historical context of the Chinatown neighborhood and surrounding buildings. Due to the unique massing and volume requirements for medical facilities, almost all hospital buildings require special considerations for bulk, and the proposed height and bulk are consistent with precedent from other hospital approvals. No street areas would be given up for private ownership.*

**OBJECTIVE 3:**

MODERATION OF MAJOR NEW DEVELOPMENT TO COMPLEMENT THE CITY PATTERN, THE RESOURCES TO BE CONSERVED, AND THE NEIGHBORHOOD ENVIRONMENT.

**Policy 3.1:**

Promote harmony in the visual relationships and transitions between new and older buildings.

**Policy 3.2:**

Avoid extreme contrasts in color, shape and other characteristics which will cause new buildings to stand out in excess of their public importance.

**Policy 3.4:**

Promote building forms that will respect and improve the integrity of open spaces and other public areas.

**Policy 3.5:**

Relate the height of buildings to important attributes of the city pattern and to the height and character of existing development.

**Policy 3.9:**

Encourage a continuing awareness of the long-term effects of growth upon the physical form of the city.

*The design of the project would respect the architectural context of the surrounding buildings. Similar to other buildings in the Chinatown neighborhood, the project would incorporate the horizontal design features of the existing structure. The new hospital would blend in with surrounding buildings and create a new open space along the Jackson Street frontage. The height of the new project would be similar to that of the retained structure and both buildings are compatible with the existing scale of the Chinatown neighborhood and reflect the importance of the Chinese Hospital to the community.*

**OBJECTIVE 4:**

IMPROVEMENT OF THE NEIGHBORHOOD ENVIRONMENT TO INCREASE PERSONAL SAFETY, COMFORT, PRIDE AND OPPORTUNITY.

**Policy 4.6:**

Emphasize the importance of local centers providing commercial and government services.

**Policy 4.12:**

Install, promote and maintain landscaping in public and private areas.

**Policy 4.13:**

Improve pedestrian areas by providing human scale and interest.

*The Chinese Hospital is a local center providing healthcare services to Chinatown residents. The new project would create an approximately 890 square foot landscaped seating area along Jackson Street that would provide an important rest point and open space for Chinatown residents. These landscaping and open space improvements would also wrap around and continue along James Alley adjacent to the Project Site.*

**CHINATOWN AREA PLAN**

**Objectives and Policies**

**OBJECTIVE 1:**

PRESERVE THE DISTINCTIVE URBAN CHARACTER, PHYSICAL ENVIRONMENT AND CULTURAL HERITAGE OF CHINATOWN.

**Policy 1.2:**

Promote a building form that harmonizes with the scale of existing buildings and width of Chinatown's streets.

**Policy 1.4:**

Protect the historic and aesthetic resources of Chinatown.

*The General Plan Amendments would allow for development of a new hospital that would harmonize with the existing buildings in the Chinatown neighborhood. By providing healthcare services to the Chinatown area and community residents, the project would preserve the Chinatown community and thereby protect the existing historic and aesthetic resources of Chinatown. The project would also provide additional employment and business opportunities for Chinatown residents, which would further protect the cultural character of the neighborhood. The project would preserve the buildings' aesthetic contributions to Chinatown.*

**OBJECTIVE 2:**

RETAIN AND REINFORCE CHINATOWN'S MUTUALLY SUPPORTIVE FUNCTIONS AS NEIGHBORHOOD, CAPITAL CITY AND VISITOR ATTRACTION.

*The General Plan Amendments would allow the Chinese Hospital to continue operating at a high level and providing valuable healthcare services for Chinatown residents, which would preserve the urban role of Chinatown as a residential neighborhood. The project would also provide additional jobs that would support Chinatown's function as a capital city.*

**OBJECTIVE 4:**

PRESERVE THE URBAN ROLE OF CHINATOWN AS A RESIDENTIAL NEIGHBORHOOD.

**Policy 4.1:**

Protect and enhance neighborhood-serving character of commercial uses in predominantly residential areas.

**Policy 4.2:**

Control proliferation of uses that tend to crowd out the needed neighborhood services.

**Policy 4.4:**

Expand open space opportunities.

*The General Plan Amendments would preserve and improve healthcare services for residents of the Chinatown neighborhood, which would preserve the urban role of Chinatown as a residential neighborhood. By providing healthcare services to the Chinatown area and community residents, the Chinese Hospital would protect and enhance the neighborhood serving character of Chinatown. Moreover, hospital and*

*medical center use is an important neighborhood service that would complement and not crowd out other neighborhood services. The project would also create new open space on Jackson Street and James Alley.*

**OBJECTIVE 6:**  
RETAIN CHINATOWN'S ROLE AS A CAPITAL CITY.

**Policy 6.1:**  
Provide incentives for location and expansion of institutions and cultural facilities.

*The General Plan Amendments would allow for the expansion of the Chinese Hospital, which has been a Chinatown institution since 1924. The project would also provide healthcare services for the Chinatown community, providing incentives for businesses to locate and expand in Chinatown.*

19. **WHEREAS**, the General Plan Amendments meet the priority policies of Planning Code Section 101.1(b) for the following reasons.

A. That existing neighborhood-serving retail uses be preserved and enhanced and future opportunities for resident employment in and ownership of such businesses be enhanced.

*The General Plan Amendments are necessary for development of the project and the project would not cause the reduction or loss of any neighborhood-serving retail use. While the project is under construction, there would be opportunities for local residents and businesses to perform the work and provide other services related to the project. Upon completion of the project, it would provide employment opportunities for residents of the Chinatown community. The project would also provide ancillary retail, employment, and ownership opportunities by helping to preserve and maintain the Chinatown neighborhood through the provision of much-needed and important healthcare services. Moreover, through the continued provision of important medical care to Chinatown residents, the project would develop and foster a rich community environmental that would produce economic growth and stability in Chinatown.*

B. That existing housing and neighborhood character be conserved and protected in order to preserve the cultural and economic diversity of our neighborhoods.

*The project would have no effect on existing housing. The project would preserve the Chinatown community, thereby conserve, and protect the existing cultural and economic diversity of the Chinatown neighborhood by providing healthcare services to the Chinatown area and community residents. Healthcare is crucial to the long-term stability and prosperity of any neighborhood and this is especially true of Chinatown, which contains both residential and commercial uses. Moreover, the project would not introduce any new use to Chinatown, the hospital and medical center use has co-existed with residential, commercial, educational, and religious uses in Chinatown for over 100 years..*

C. That the City's supply of affordable housing be preserved and enhanced,

*There is not any housing on the site and the project would not reduce the amount of affordable housing in the Chinatown neighborhood.*

- D. That commuter traffic not impede MUNI transit service or overburden our streets or neighborhood parking.

*The Project Site is accessed via Stockton and Powell Streets, which are important transportation corridors. The project would be well served by public transit, as there are several Muni lines in the immediate vicinity of the project. The Powell-Hyde and Powell-Mason cable car lines are also a short walk from the project and provide access to downtown BART stations. Upon completion, the project would provide care primarily to residents of the neighborhood and many of the visitors and patient family members would come from within walking distance. Overall, traffic patterns upon completion of the project would be substantially similar to current traffic patterns.*

- E. That a diverse economic base be maintained by protecting our industrial and service sectors from displacement due to commercial office development, and that future opportunities for resident employment and ownership in these sectors be enhanced.

*The General Plan Amendments and the project would not displace any industrial or service sectors. Demolition of the Medical Administration Building and the parking garage and development of the project would provide extensive economic opportunities for Chinatown residents. The Chinese Hospital would ultimately employ more people than were employed before the alterations, which would provide new opportunities for resident employment. In addition, by providing healthcare services to the Chinatown area and community residents, the project would preserve the Chinatown community and thereby enhance future employment and ownership opportunities for residents of the Chinatown neighborhood. Healthcare is crucial to the long-term stability and prosperity of any neighborhood and this is especially true of Chinatown, which contains both residential and commercial uses. Without the project, it is unclear what healthcare services would be available in Chinatown and the future prospects of the neighborhood could decline.*

- F. That the City achieve the greatest possible preparedness to protect against injury and loss of life in an earthquake.

*The project would have a significant positive impact on the preparedness of the Chinatown neighborhood in the event of an earthquake. One of the main purposes of the project is to improve the seismic safety of the hospital and the project would be fully compliant with all laws regarding seismic safety. In the event of an earthquake, the Chinese Hospital would provide valuable, timely, and critical aid that would protect against injury and loss of life.*

- G. That landmarks and historic buildings be preserved.

*Although the 1924 Medical Administration Building, which would be demolished under the project, is not a designated historic landmark, it is a historic resource, eligible for listing under the California Register of Historic Resources both individually and as a contributor to a potential historic district.*

*Demolition this building is necessary to construct the project and bring the Chinese Hospital into compliance with state structural performance guidelines. The Chinese Hospital Association would create a variety of features in the new building that would pay tribute to the historical relevance of the Medical Administration Building, such as photos, plaques, and explanations of the history of the Project Site. Moreover, the project would provide much needed healthcare services to the Chinatown community. By providing these community services to Chinatown and its residents, the project would foster the preservation of the Chinatown neighborhood community, and thereby support and encourage the continuity of the existing Chinatown neighborhood and its features.*

- H. That our parks and open space and their access to sunlight and vistas be protected from development.

*The exterior of the project would perpetuate, enhance, and expand the existing tradition of providing an exterior gathering place. Currently, there is a small open space area in the front setback area of the Chinese Hospital on Jackson Street, which is used by hospital visitors and community members as a gathering and meeting place and provides a rest point for Chinatown residents walking up Jackson Street. The project proposes to expand this open space and would provide an approximately 890 square foot landscaped seating area along the Jackson Street frontage created by a setback of 17 feet from the property line along Jackson Street at the ground and first floors, which would be landscaped and hardscaped. This area would wrap around the side of the building along James Alley, where the entire building would also be set back 5 feet from the east property line. The Project Sponsor also is in discussions to purchase and/or obtain easement rights over the other half of James Alley, which Project Sponsor currently does not own, upon which Project Sponsor intends to expand the landscaping and open space improvements along James Alley and possibly create a landscaped open seating area or other usable open space within James Alley for the public to enjoy. Overall, the project would maintain and improve the existing open space on the Project Site.*

20. **WHEREAS**, On July 12, 2012, at a duly noticed public hearing, the Commission adopted approval findings under CEQA, including findings rejecting alternatives and adopting a statement of overriding considerations ("CEQA Findings") by Motion No. 18661, Attached as Exhibit A to Motion No. 18661 is the Mitigation Monitoring and Reporting Program ("MMRP"). The Commission hereby adopts and incorporates by reference as though fully set forth herein the CEQA Findings including rejecting alternatives and the statement of overriding considerations, found in Motion No. 18661 and the MMRP attached thereto as Exhibit A.

**Resolution 18662**  
**July 12, 2012**

**CASE NO. 2008.0762EMZC**  
**835-845 Jackson Street**

**NOW, THEREFORE BE IT RESOLVED THAT**, the Planning Commission hereby **ADOPTS** and **RECOMMENDS** that the Board of Supervisors approve the following amendments to the General Plan: (1) amendment of "Policy 1.2 Promote a building form that harmonizes with the scale of existing buildings and width of Chinatown's streets" within the Chinatown Area Plan to add the language, "other than construction within the Chinese Hospital Special Use District" to the second paragraph of the Policy and (2) amendment of "Map 1 - Generalized Height Plan" of the Chinatown Area Plan to reference a height limit of 110 feet for the property at 835-845 Jackson Street, Block 0192, Lot 041.

I hereby certify that the Planning Commission **ADOPTED** the foregoing Resolution on July 12, 2012.

Linda D. Avery  
Commission Secretary

**AYES:** Antonini, Bordon, Miguel, Moore, Sugaya, Wu

**NAYS:** none

**ABSENT:** Fong

**ADOPTED:** July 12, 2012

BOARD of SUPERVISORS



City Hall  
1 Dr. Carlton B. Goodlett Place, Room 244  
San Francisco 94102-4689  
Tel. No. 554-5184  
Fax No. 554-5163  
TDD/TTY No. 554-5227

## NOTICE OF PUBLIC HEARING

### BOARD OF SUPERVISORS OF THE CITY AND COUNTY OF SAN FRANCISCO LAND USE & ECONOMIC DEVELOPMENT COMMITTEE

NOTICE IS HEREBY GIVEN THAT the Land Use and Economic Development Committee will hold a public hearing to consider the following proposal and said public hearing will be held as follows, at which time all interested parties may attend and be heard:

**Date:** Monday, July 30, 2012  
**Time:** 1:00 p.m.  
**Location:** Committee Room 263 located at City Hall  
1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102  
**Subject:** Chinese Hospital Special Use District

**File No. 120475.** Ordinance amending the San Francisco Planning Code by adding Section 249.69 to create the Chinese Hospital Special Use District for the properties at 835 and 845 Jackson Street (Assessor's Block No. 0192, Lot No. 041) to facilitate development of the Chinese Hospital Replacement Project; amending Sectional Maps ZN01, HT01, and SU01 of the San Francisco Zoning Map to reflect the Chinese Hospital Special Use District; and making findings, including environmental findings and findings of consistency with the General Plan and Planning Code Section 101.1.

**File No. 120753.** Ordinance amending the San Francisco General Plan Policy 1.2 and Map 1 of the Chinatown Area Plan to facilitate development of the Chinese Hospital Replacement Project at 835 and 845 Jackson Street (Assessor's Block No. 0192, Lot No. 041); and creating findings, including environmental findings and findings of consistency with the General Plan and Planning Code sections 101.1 and 340.

In accordance with Section 67.7-1 of the San Francisco Administrative Code, persons who are unable to attend the hearing on this matter may submit written comments to the City prior to the time the hearing begins. These comments will be made a part of the official public records in these matters, and shall be brought to the attention of the Members of the Committee. Written comments should be addressed to Angela Calvillo, Clerk of the Board, Room 244, City Hall, 1 Dr. Carlton Goodlett Place, San Francisco, CA 94102. Information relating to this matter is available in the Office of the Clerk of the Board and agenda information relating to this matter will be available for public review on Friday, July 27, 2012.

A handwritten signature in black ink, appearing to read "Angela Calvillo".

Angela Calvillo, Clerk of the Board

DATED: July 19, 2012  
POSTED/MAILED: July 20, 2012  
PUBLISHED: July 22, 2012

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NOTICE OF  
PUBLIC HEARING  
BOARD OF SUPERVISORS  
OF THE CITY AND  
COUNTY OF SAN FRAN-  
CISCO LAND USE &  
ECONOMIC DEVELOP-  
MENT COMMITTEE JULY  
30, 2012 - 1:00 P.M. CITY  
HALL, COMMITTEE ROOM  
263 1 DR. CARLTON B.  
GOODLETT PL, SAN  
FRANCISCO, CA 94102

NOTICE IS HEREBY GIVEN THAT the Land Use and Economic Development Committee will hold a public hearing to consider the following proposal and said public hearing will be held as follows, at which time all interested parties may attend and be heard. File No. 120753. Ordinance amending the San Francisco General Plan Policy 1.2 and Map 1 of the Chinatown Area Plan to facilitate development of the Chinese Hospital Replacement Project at 835 and 845 Jackson Street (Assessor's Block No. 0192, Lot No. 041); and creating findings, including environmental findings and findings of consistency with the General Plan and Planning Code Sections 101.1 and 340.

In accordance with Section 67.7-1 of the San Francisco Administrative Code, persons who are unable to attend the hearing on this matter may submit written comments to the City prior to the time the hearing begins. These comments will be made a part of the official public records in these matters, and shall be brought to the attention of the Members of the Committee. Written comments should be addressed to Angela Calvillo, Clerk of the Board, Room 244, City Hall, 1 Dr. Carlton Goodlett Place, San Francisco, CA 94102. Information relating to this matter is available in the Office of the Clerk of the Board and general information relating to this matter will be available for public review on Friday, July 27, 2012. Angela Calvillo, Clerk of the Board



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