FILE NO. 160581

1	[Charter Amendment - Homeless Housing and Services Fund and Budget Set-Aside; Transportation Improvement Fund and Budget Set-Aside]
2	Transportation improvement I and and Budget Set-Aside
3	Describing and setting forth a proposal to the voters, at an election to be held on
4	November 8, 2016, to amend the Charter of the City and County of San Francisco to:
5	create a Homeless Housing and Services Fund and appropriate \$12.5 million to the Fund in
6	fiscal year 2016-2017 and \$50 million annually to the Fund, adjusted for changes in
7	discretionary City revenues, for the next 24 years, and create a Transportation
8	Improvement Fund and appropriate \$25.4 million to the Fund in fiscal year 2016-2017 and
9	\$101.6 million annually to the Fund, adjusted for changes in discretionary City revenues,
10	for the next 24 years, and authorize the City to issue indebtedness secured by monies
11	deposited in the Transportation Improvement Fund.
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13	Section 1. The Board of Supervisors hereby submits to the qualified voters of the City
14	and County, at an election to be held on November 8, 2016, a proposal to amend the Charter of
15	the City and County by adding Sections 16.134 and 16.135, to read as follows:
16	NOTE: Unchanged Charter text and uncodified text are in plain font.
17	Additions are <u>single-underline italics Times New Roman font</u> .  Deletions are <u>strike-through italics Times New Roman font</u> .
18	<b>Asterisks</b> (* * * *) indicate the omission of unchanged Charter subsections.
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20	SEC. 16.134. HOMELESS HOUSING AND SERVICES FUND.
21	(a) Creation of the Fund. There shall be a Homeless Housing and Services Fund. In
22	fiscal year 2016-2017, the City shall appropriate \$12.5 million to the Fund. Beginning in fiscal
23	year 2017-2018 and each year thereafter through fiscal year 2041-2042, the City shall
24	appropriate \$50 million to the Fund, to be adjusted as provided in subsection (b).
25	(b) Adjustments to the Required Appropriation. Beginning with fiscal year 2018-2019,

(SECOND DRAFT)

1	the City shall each year adjust the appropriation required under subsection (a) by the
2	percentage increase or decrease in aggregate City discretionary revenues, as determined by the
3	Controller, based on calculations consistent from year to year. In determining aggregate City
4	discretionary revenues, the Controller shall only include revenues received by the City that are
5	unrestricted and may be used at the option of the Mayor and the Board of Supervisors for any
6	lawful City purpose.
7	(c) Appropriations Excluded from Discretionary Revenues. Notwithstanding the
8	provisions of Charter Sections 8A.105, 9.113.5, 16.108, 16.109, 16.110, and 16.123-2, the value
9	of appropriations to the Fund, as calculated in subsections (a) and (b), shall be excluded from
10	the Controller's calculation of aggregate discretionary revenue used to adjust required
11	appropriations baselines and set-asides set in the Charter.
12	(d) Uses of the Fund. Monies in the Fund shall be used to provide services to the
13	homeless, including programs to prevent homelessness, create exits from homelessness, and
14	move homeless individuals into more stable situations. Such programs may be designed to
15	address the needs of specific at-risk populations. Monies in the Fund may be used for both
16	operations of these programs and capital investments required to maintain or expand system
17	infrastructure needs.
18	(e) Term. Except as provided in subsection (f) below, this Section 16.134 shall, by
19	operation of law, become inoperative on July 1, 2042, and on or after such date the City
20	Attorney shall cause this Section 16.134 to be removed from the Charter.
21	(f) Early Termination. At any time before January 1, 2017, the Mayor, after consulting
22	with his or her Budget Director and the Controller, and after taking into account the City's
23	projected revenues and expenditures in the City's financial plans, may terminate implementation
24	of this Section 16.134 by issuing a written notice to the Board of Supervisors and the Controller.
25	The termination shall be irrevocable and apply to this entire Section. Upon the Mayor's

1	submittal of the notice to the Controller and the Board of Supervisors, this Section 16.134 shall,
2	by operation of law, become inoperative, and the City Attorney shall cause this Section to be
3	removed from the Charter.
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5	SEC. 16.135. TRANSPORTATION IMPROVEMENT FUND.
6	(a) Creation of the Fund. There shall be a Transportation Improvement Fund. In fiscal
7	year 2016-2017, the City shall appropriate \$25.4 million to the Fund. Beginning in fiscal
8	year 2017-2018 and each year thereafter through fiscal year 2041-2042, the City shall
9	appropriate \$101.6 million to the Fund, in the amounts specified in subsection (d), to be adjusted
10	as provided in subsection (b).
11	(b) Adjustments to the Required Appropriation. Beginning with fiscal year 2018-2019,
12	the City shall each year adjust the appropriations required under subsections (a) and (d) by the
13	percentage increase or decrease in aggregate City discretionary revenues, as determined by the
14	Controller, based on calculations consistent from year to year. In determining aggregate City
15	discretionary revenues, the Controller shall only include revenues received by the City that are
16	unrestricted and may be used at the option of the Mayor and the Board of Supervisors for any
17	lawful City purpose.
18	(c) Appropriations Excluded from Discretionary Revenues. Notwithstanding the
19	provisions of Charter Sections 8A.105, 9.113.5, 16.108, 16.109, 16.110, and 16.123-2, the value
20	of appropriations to the Fund, as calculated in subsections (a) and (b), shall be excluded from
21	the Controller's calculation of aggregate discretionary revenue used to adjust required
22	appropriations baselines and set-asides set in the Charter.
23	(d) Uses of the Fund. Monies in the Fund shall be used to improve the transportation
24	network in San Francisco through investments in the following categories and amounts:

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1	(1) Transit Service and Affordability. Expenditures in this category 1 shall be
2	used to mitigate identified deficiencies in transit service to low-income and transit-dependent
3	communities and to provide transit service affordability for low- and moderate-income youth,
4	seniors, and people with disabilities, and to supplement the Municipal Transportation Agency's
5	Reserves to protect against service cuts in future years.
6	Appropriations for this purpose shall equal 12.4 percent of appropriations to the
7	Fund in that fiscal year.
8	(2) Muni Fleet, Facilities, and Infrastructure Repair and Improvement.
9	Expenditures in this category 2 may be used to keep Muni's fleet of buses, historic street cars,
10	trains, and paratransit vehicles in a state of good repair through timely vehicle replacement and
11	rehabilitation, and to expand the fleet through the acquisition of additional vehicles and larger
12	vehicles. Expenditures in this category also may be used to repair and maintain Municipal
13	Transportation Agency facilities, including stations and associated escalators and elevators, and
14	to fix or replace rails, overhead wires and associated fixed guideway infrastructure for light rail,
15	trolley coaches, historic streetcars, and cable cars.
16	In any fiscal year in which the Municipal Transportation Agency would otherwise
17	be required to adopt service reductions as part of its budget, the Agency may transfer up to
18	25 percent of the annual percentage allocation of funds that would otherwise go to this category
19	to the Transit Service and Affordability category in subsection (d)(1) to offset those service
20	reductions, in an amount not to exceed the cost of maintaining the services.
21	Appropriations for this purpose shall equal 18.8 percent of appropriations to the
22	Fund in that fiscal year.
23	(3) Transit Optimization and Expansion. Expenditures in this category 3 may be
24	used to plan, design and deliver projects to improve the efficiency and enhance the service of the
25	existing transit system, as well as to expand the capacity of the system, and to provide planning,

1	design and capital funding for supportive transportation infrastructure for transit-oriented
2	development.
3	Appropriations for this purpose shall equal 9.4 percent of appropriations to the
4	Fund in that fiscal year.
5	(4) Regional Transit and Smart System Management. Expenditures in this
6	category 4 may be used to improve reliability and increase capacity in regional transit systems
7	serving San Francisco. Expenditures in this category also may be used to fund long-range
8	regional network planning and design studies and/or capital improvements. Expenditures in this
9	category also may be used to fund technology-enabled system corridor management strategies
10	for regional highways and associated surface arterial approach/distribution streets, and to fund
11	demand management strategies to promote sustainable travel choices.
12	Appropriations for this purpose shall equal 14.1 percent of appropriations to the
13	Fund in that fiscal year.
14	(5) Vision Zero Safer and Complete Streets. Expenditures in this category 5 may
15	be used to fund infrastructure improvements that promote users' safety, and to fund public safety
16	education and evaluation. Safety upgrades may be paired with streetscape enhancements.
17	Expenditures in this category also may be used to keep traffic infrastructure and signals in a
18	state of good repair through replacement and upgrade of deteriorated or obsolete signal
19	hardware, to bring advanced technology to the traffic signal system allowing real-time traffic
20	management, and transit and emergency vehicle signal priority.
21	Appropriations for this purpose shall equal 12.4 percent of appropriations to the
22	Fund in that fiscal year.
23	(6) Street resurfacing. Expenditures in this category 6 may be used maintain
24	City streets through timely repair and resurfacing programs and preventative maintenance.
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1	Appropriations for this purpose shall equal 32.9 percent of appropriations to the
2	Fund in that fiscal year.
3	(e) Administration of the Fund. In addition to the requirements set forth in this
4	Section 16.135, all expenditures from the Fund shall be subject to the budget and fiscal
5	provisions of the Charter.
6	(1) Appropriations in categories (1) and (2) in subsection (d) shall be allocated
7	to the Municipal Transportation Agency (MTA), or its successor agency, for the purposes
8	specified.
9	(2) The Controller shall transfer allocations in categories (3), (4), and (5) to the
10	County Transportation Authority (CTA), or its successor agency, for the purposes specified.
11	(3) Appropriations in category (6) shall be allocated to the Department of Public
12	Works, or its successor agency, for the purposes specified.
13	(4) In any fiscal year in which the Municipal Transportation Agency (MTA)
14	would otherwise be required to adopt service reductions as part of its budget, the MTA may
15	transfer up to 25% of the appropriations otherwise required to go to category (2) to category (1)
16	to offset those service reductions, in an amount not to exceed the cost of maintaining the
17	services.
18	(5) In any fiscal year following the adoption by the voters of a vehicle license fee
19	increase, if the City appropriates from any other legally available sources an amount for street
20	resurfacing equal to the amount that would otherwise be allocated under subsection (d)(6) for
21	that year, the City may proportionately redistribute the allocation to subsection (d)(6) among the
22	other categories in subsections $(d)(1)$ through $(5)$ .
23	(6) Beginning in fiscal year 2031-2032, the Board of Supervisors may, by
24	ordinance passed a by a two-thirds' vote and with the approval of the Mayor, alter the
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1	percentages to be allocated to each category in subsections (d)(1) through (6) for that fiscal
2	<u>year.</u>
3	(7) The Controller shall audit the Fund and expenditures from the Fund at every
4	5 years, or more often in his or her discretion.
5	(f) Revenue Bond Authority. In order to carry out the purposes of this Section 16.135,
6	the Board may from time to time authorize the issuance of lease revenue bonds under Charter
7	Sections 9.107 or lease financing arrangements under Charter Section 9.108, secured by monies
8	deposited into the Fund, for the purpose of improving the transportation network in San
9	Francisco as provided in categories (1), (2), and (6) in subsection (d) above. The Controller is
10	authorized to issue lease revenue bonds or other lease financing arrangements as authorized by
11	the County Transportation Authority, secured by monies deposited into the Fund, for the purpose
12	of improving the transportation network in San Francisco as provided in categories (3), (4), and
13	(5) in subsection (d) above.
14	(g) Term. Except as provided in subsection (h) below, this Section 16.135 shall, by
15	operation of law, become inoperative on July 1, 2042, and on or after such date the City
16	Attorney shall cause this Section 16.135 to be removed from the Charter.
17	(h) Early Termination. At any time before January 1, 2017, the Mayor, after consulting
18	with his or her Budget Director and the Controller, and after taking into account the City's
19	projected revenues and expenditures in the City's financial plans, may terminate implementation
20	of this Section 16.135 by issuing a written notice to the Board of Supervisors and the Controller.
21	The termination shall be irrevocable and apply to this entire Section. Upon the Mayor's
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1	submittal of the notice to the Controller and the Board of Supervisors, this Section 16.135 shall
2	by operation of law, become inoperative, and the City Attorney shall cause this Section to be
3	removed from the Charter.
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6	APPROVED AS TO FORM: DENNIS J. HERRERA, City Attorney
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8	By:
9	THOMAS J. OWEN Deputy City Attorney
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