BOARD of SUPERVISORS



City Hall 1 Dr. Carlton B. Goodlett Place, Room 244 San Francisco 94102-4689 Tel. No. 554-5184 Fax No. 554-5163 TDD/TTY No. 554-5227

MEMORANDUM

TO:

John Rahaim, Director, Planning Department

Mohammed Nuru, Director, Public Works

Ed Reiskin, Executive Director, Municipal Transportation Agency

John Updike, Director, Real Estate Division

Jocelyn Kane, Executive Director, Entertainment Commission

Alisa Somera, Legislative Deputy Director Land Use and Transportation Committee

DATE:

August 11, 2016

SUBJECT: LEGISLATION INTRODUCED

The Board of Supervisors' Land Use and Transportation Committee has received the following proposed legislation, introduced by Supervisor Wiener on August 2, 2016:

File No. 160893

Ordinance amending the Administrative Code to establish a Places for People Program that coordinates the City's authorization of public gatherings and activities on City-owned property, public rights-of-way, and associated privately owned space; provides a process for identifying private Stewards to create and activate the public space and be responsible for managing the events and other activities occurring there; streamlining the process for reviewing proposals and issuing any required permits; amending the Public Works Code to establish a regulatory process for authorizing a People Place on the public right-of-way; and affirming the Planning Department's determination under the California **Environmental Quality Act.**

If you have comments or reports to be included with the file, please forward them to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102 or by email at: alisa.somera@sfgov.org.

Scott Sanchez, Planning Department C: Sarah Jones, Planning Department AnMarie Rodgers, Planning Department Aaron Starr, Planning Department
Joy Navarrete, Planning Department
Jeanie Poling, Planning Department
Frank Lee, Public Works
Janet Martinsen, Municipal Transportation Agency
Kate Breen, Municipal Transportation Agency
Dillon Auyoung, Municipal Transportation Agency
Viktoriya Wise, Municipal Transportation Agency
Crystal Stewart, Entertainment Commission

NOTE:

[Administrative, Public Works Codes - Places for People Program

Ordinance amending the Administrative Code to establish a Places for People Program that coordinates the City's authorization of public gatherings and activities on Cityowned property, public rights-of-way, and associated privately owned space; provides a process for identifying private Stewards to create and activate the public space and be responsible for managing the events and other activities occurring there; streamlining the process for reviewing proposals and issuing any required permits; amending the Public Works Code to establish a regulatory process for authorizing a People Place on the public right-of-way; and affirming the Planning Department's determination under the California Environmental Quality Act.

Unchanged Code text and uncodified text are in plain Arial font.

Additions to Codes are in single-underline italics Times New Roman font.

Deletions to Codes are in strikethrough italics Times New Roman font.

Board amendment additions are in double-underlined Arial font.

Board amendment deletions are in strikethrough Arial font.

Asterisks (* * * *) indicate the omission of unchanged Code subsections or parts of tables.

Be it ordained by the People of the City and County of San Francisco:

Section 1. CEQA Finding. The Planning Department has determined that the actions contemplated in this ordinance comply with the California Environmental Quality Act (California Public Resources Code Sections 21000 et seq.). Said determination is on file with the Clerk of the Board of Supervisors in File No. ______ and is incorporated herein by reference. The Board affirms this determination.

Section 2. The Administrative Code is hereby amended by adding Chapter 94A, to read as follows:

CHAPTER 94A: THE SAN FRANCISCO PLACES FOR PEOPLE PROGRAM SEC. 94A.1. THE PLACES FOR PEOPLE PROGRAM; ESTABLISHMENT AND PURPOSE; CORE AGENCY JURISDICTION.

- Establishment and Purpose. There is hereby created a San Francisco Places for

 People Program for the City and County of San Francisco ("Program" or "Places for People

 Program"). Under the Program, a public or private entity may obtain City approval to create a space
 and provide activities, for a limited period of time, on City-owned property and in some cases nearby
 privately-owned spaces where the public can gather and participate in commercial or non-commercial
 offerings and events. This Chapter sets forth a streamlined process by which the Planning Department
 ("Planning"), Department of Public Works ("DPW"), Municipal Transportation Agency ("MTA"),

 Department of Real Estate ("Real Estate"), and Entertainment Commission (collectively, defined in
 Section 94A.2 as the "Core City Agencies"), and their successor agency(ies) or department(s), if any,
 can coordinate the review and approval of a request to occupy and activate such spaces and issue a
 permit authorizing the use.
- (b) Core City Agency Jurisdiction. Each Core City Agency shall retain its full authority under the City Charter and applicable Codes to authorize the use, impose conditions on the permit, and enforce the Agency's requirements. The procedures by which DPW and MTA will review and approve a permit issued pursuant to this Chapter 94A are set forth in Section 793 et seq. of the Public Works

 Code (for DPW) and Division II of the Transportation Code (for MTA). The Department of Real Estate's procedures are set forth in Section 94A.8 of this Chapter. The Entertainment Commission's jurisdiction over "Limited Live Performance Locales" is set forth in Section 1060 of the Police Code.

SEC. 94A.2. DEFINITIONS.

"Core City Agencies" are the City departments and agencies participating in the Places for People Program: the Planning Department ("Planning"), Department of Public Works ("DPW").

Municipal Transportation Agency ("MTA"), Department of Real Estate ("Real Estate"), and Entertainment Commission.

"Integrated People Place" is a single project with activities occurring on a combination of locations that are People Place Categories in close proximity to one another and operated by the same Steward.

"People Place" is a publicly-accessible location approved under the Places for People

Program and located (a) on City-owned property. (b) on the sidewalk, and/or (c) in the curbside lane
or on all or any portion of the roadway between curbs where the public can gather and participate in
commercial or non-commercial offerings and events. Such offerings and events may include, but are
not limited to: cultural events, arts activities, and entertainment; food and drink; retail sales; and
general recreation. A People Place is managed, fully or partially, by a Steward under a People Place
Permit issued under the Program and may involve the temporary and reversible installation of
physical treatments and elements.

"People Place Categories" are: (a) "City Lot People Place," which has activities occurring on property owned by the City; (b) "Curbside People Place," which has activities occurring in a portion of the curbside lane of a roadway and displacing no more than 2 parking spaces; (c) "Roadway People Place," which has activities occurring in or on (1) any portion of the roadway that is not the curbside lane, (2) the curbside lane and any additional portion of the roadway, or (3) the curbside lane and displacing three or more parking spaces; and (d) "Sidewalk People Place," which has activities occurring on a portion of sidewalk.

"People Place Permit" is a permit issued under the Places for People Program through its

Core City Agencies that allows a Steward to create a People Place by temporarily occupying and

activating the location for a specified period of time.

"People Place Proposal" is a proposed concept for a People Place project submitted to the

Places for People Program prior to the submittal of an application for a People Place Permit, for the

purpose of initial evaluation and determination of suitability for development by the Program.

"Steward" is, for a City Lot, (a) any person or educational, recreational, or social agency, (b) any bona fide fraternal, charitable, religious, benevolent, or other nonprofit organization which is exempt from taxation under the Internal Revenue Code as a bona fide fraternal, charitable, religious, benevolent, or nonprofit organization, or (c) a public agency with programs based in San Francisco. For Curbside People Places, Roadway People Places, and Sidewalk People Places, a "Steward "may be any person or entity and is not restricted to the organizations and entities described above.

SEC. 94A.3. PLACES FOR PEOPLE PROGRAM FUNCTIONS.

To achieve the purpose of the Places for People Program, the Core City Agencies will perform the functions set forth below consistent with each Agency's authority under the Charter and applicable codes. The specific roles of each participating Core City Agency for each People Place Category are set forth in Section 94A.4.

- (a) Coordinate principles and practices in People Places designated under the Places for People Program with other public agencies operating similar public realm initiatives and projects in the City.
- (b) Be responsible for development and administration of Program implementation, polices, and strategies.

(m) Support the City's goal of continuing to be a national and international leader in public
realm innovation.
SEC. 94A.4. INTERAGENCY COORDINATION.
In coordinating their activities under the Places for People Program, the individual Core City
Agencies shall have the responsibilities set forth below.
(a) Planning Department; Coordination of Program Activities. Planning, after consulting
with the other Core City Agencies, will make an initial determination whether the concept of a People
Place Proposal is suitable for further deveopment by the Places for People Program; approve, along
with other Core City Agencies, each People Place Permit application; and coordinate Program
activities. In performing these functions, Planning will:
(1) Receive a People Place Proposal submitted by a prospective Steward pursuant to
Section 94A.5 and review the Proposal for completeness, compliance with Program requirements, and
suitability for further development by the Places for People Program.
(2) If the People Place Proposal is found suitable for further development by the
Program, route the Proposal to all the other Core City Agencies with jurisdiction over the proposed
People Place for an initial evaluation.
(3) Accept, along with the other Core City Agencies, a proposed People Place into
the Program if, after completion of the review and evaluation required by Section 94A.5(b). each Core
City Agency with jurisdiction over the proposed People Place has determined that the Proposal is
suitable for further development.
(4) Review the application for completion and compliance with Program
requirements and direct the prospective Steward to file an application for a People Place Permit to the
appropriate agency pursuant to Section 94A.6.

1	(5) Approve a People Place Permit along with each Core City Agency with
2 .	jurisdiction over the People Place.
3	(6) At the request of a Core City Agency with jurisdiction over a proposed People
4	Place, develop with the prospective Steward a Stewardship Agreement pursuant to Section 94A.6.
5	(7) Support the monitoring of the Steward's compliance with any terms and
6	conditions in the People Place Permit and associated Stewardship Agreement and report any
7	noncompliance to the applicable Core City Agency or Agencies for enforcement.
8	(8) Coordinate Core City Agency outreach to prospective Stewards.
9	In performing the coordination role described in subsections (a)(1)-(8), Planning shall, if
10	necessary, obtain the recommendations of the other Core City Agencies, including, among others: the
11	City Engineer at DPW, the Director of Transportation or his or her designee, the Director of the Real
12	Estate Department, and/or the Executive Director of the Entertainment Commission.
13	(b) Director of Real Estate; City Lot People Places. The Director of Real Estate will
14	administer People Places that are solely on a City-owned lot, pursuant to Section 94A.8.
15	(c) Entertainment Commission; People Places with Entertainment Activities. The
16	Entertainment Commission will review and consider any application for a People Place Permit that
17	proposes an activity or activities fitting the description of a "Limited Live Performance Locale" in
18	Police Code, Section 1060(r) but excluding feature (5) that deals with the service of food and beverages
19	for consumption on the premises. The Commission may approve an application that satisfies all the
20	applicable requirements for creation of a "Limited Live Performance Locale" and authorize issuance of
21	a People Place Permit subject to the requirements stated in Police Code Section 1060.1.
22	(d) Curbside People Places.
23	(1) Planning will review the overall concept of the People Place Proposal, approve
24	the Steward's proposed program of offerings and events that will activate the People Place space, and
25	participate in the design review of all proposed physical treatments.

- (2) Pursuant to the process set forth in Division II of the Transportation Code, MTA will participate, as applicable, in design review of all physical treatments proposed by a Steward and, at the MTA's discretion, implement any approved (A) restriping of travel and parking lanes, (B) ground surface treatments to delineate rights-of-way temporarily converted for the project, (C) placement of upright bollards and other traffic control devices, and (D) other reversible site improvements not included within subsection (3) below that are needed for the project.
- (3) DPW will, pursuant to the process set forth in Section 793 of the Public Works

 Code, (A) participate in the design review of physical treatments proposed by a Steward, (B) install

 reversible site improvements (planters, furnishings, etc.) associated with the project, and (C) provide

 approval for the People Place Permit along with the other Core City Agencies.

(e) Roadway People Places.

- (1) Planning will review the overall concept of the People Place Proposal, approve the Steward's proposed program of offerings and events that will activate the People Place space, and participate in the design review of all proposed physical treatments. Planning will also coordinate the collection of baseline pedestrian, bicycle, and vehicular data at the relevant location(s) (A) pre-occupancy, that is, before project implementation, (B) during short-term temporary street closures, and (C) post-occupancy, that is, for at least six months after project implementation, or a longer time period if warranted. Planning staff, inclusive of Environmental Planning, will consult with MTA staff as necessary on collection methodology.
- (2) MTA will carry out its role in evaluating the People Place Proposal pursuant to the process set forth in Division II of the Transportation Code. The MTA is urged to consider the following requirements in developing the Division II procedures:
- (A) Conduct the circulation analysis necessary for evaluating a temporary street closure (including full or partial width of street; full-time or part-time, over hours and days of the week).

1	(B) Review and analyze, or oversee a contract for professional services to
2	review and analyze, transit and vehicular circulation data from (i) baseline pre-occupancy and/or (ii)
3	occupancy of short-term temporary trial(s), and issue a technical memorandum or "Preliminary
4	Circulation Assessment." The technical memorandum will also state MTA's position on approval of
5	the proposed temporary street closure.
6	(C) Participate in design review of physical treatments proposed by a
7	Steward.
8	(D) Review, consider, and authorize (when all requirements have been
9	satisfied) any changes to pedestrian and vehicular circulation associated with the People Place project.
10	(E) Implement any approved (i) restriping of travel and parking lanes, (ii)
11	ground surface treatments to delineate rights-of-way temporarily converted for the project, (iii)
12	placement of upright bollards and other traffic control devices, and (iv) other reversible site
13	improvements that are needed for the project.
14	(F) Review and analyze, or oversee a contract for professional services to
15	review and analyze, the pre-occupancy and post-occupancy transit and vehicular circulation data for
16	projects that have been implemented.
17	(3) DPW will, pursuant to the process set forth in Section 793 of the Public Works
18	Code, (A) participate in design review of physical treatments proposed by a Steward, (B) install
19	reversible site improvements (planters, furnishings, etc.) associated with the project, and (C) provide
20	approval for the People Place Permit along with the other Core City Agencies.
21	(f) Sidewalk People Places.
22	(1) Planning will review the overall concept of the People Place Proposal, approve
23	the Steward's planned program of offerings and events that will activate the People Place space, and
24	participate in the design review of all proposed physical treatments.
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calendar year. Public access to the People Place shall not be restricted except for restricted access events approved by the Places for People Program.

- (5) A conceptual site plan depicting how the interior of the space will be configured, including the introduction and placement of any temporary physical elements. If the space will be configured to accommodate different types of programs, the Proposal should include a series of site plans depicting proposed configurations.
- (b) Initial Review and Evaluation of the Proposal. After submittal, the proposed People

 Place project is reviewed by Planning to make an initial evaluation of the Proposal's suitability for

 further development by the Program. If considered suitable for further development, Planning will

 forward the Proposal to the Core City Agency or Agencies with jurisdiction over the proposed People

 Place for review and approval. If approved by all the required Core City Agencies, the Proposal will be

 accepted into the Program and further developed by the Core City Agencies as appropriate.

(c) Public Funds; Solicitation and Evaluation of Proposals.

- (1) If public funds are being offered for the implementation or operation of a People Place or Places, the People for Places Program shall issue an invitation for prospective Stewards to submit a competitive People Place Proposal for the project. The Program may solicit Proposals (A) on an ongoing basis (year-round), or (B) for set intervals on a recurring cycle (for example, for two weeks at the end of each quarter), or (C) for a set interval on a one-time basis depending on the People Place Category or other appropriate factors.
- (2) All Proposals that are submitted in compliance with the requirements and within the submission deadline shall be evaluated based upon criteria developed for the project by Planning with the Core City Agency or Agencies with jurisdiction over the People Place Category. After completion of the evaluation, the Places for People Program may in its discretion determine that none of the Proposals submitted are acceptable.

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SEC. 94A.6. PEOPLE PLACE PERMIT – ISSUANCE, MODIFICATION, AND REVOCATION: STEWARDSHIP AGREEMENT.

Submission of Permit Application. After a People Place Proposal has been evaluated by Planning and the Core City Agencies with jurisdiction over the People Place Category, and has been determined suitable for acceptance into the Places for People Program pursuant to Section 94A.5. the prospective Steward may submit an application for a People Place Permit to the Core City Agency with jurisdiction over the People Place.

People Place Permit - Conditions of Approval; Limited Duration.

- **People Place Permit.** A People Place Permit authorizes the Steward to create a People Place by occupying and activating the location. For the Core City Agencies, a People Place Permit shall substitute for a permit that would otherwise be required under other sections of the Municipal Code.
- **Conditions of Approval.** The People Place Permit sets forth the permit terms. conditions of approval, operational requirements, and duration of the People Place and is approved jointly by Planning and all the Core City Agencies with jurisdiction over the People Place. In addition to any conditions that a Core City Agency is authorized to impose on a People Place Permit pursuant to the provisions of this Chapter 94A, a participating Core City Agency with jurisdiction over the People Place shall impose any condition that it would have been required to impose on a permit separately issued under the Code that regulates its activities, including but not limited to conditions requiring liability insurance and indemnification.
- Limited Duration. The duration of a permit issued pursuant to this Chapter 94A for a Curbside People Place, a Roadway People Place, or a Sidewalk People Place shall be no longer than two years, after which it may be renewed or extended upon review and approval by the Core City Agencies. The standard term of a City Lot People Place Permit shall be no longer than five years. which may be extended by the Director of Real Estate pursuant to the provisions of Section 94A.8(d).

- (c) Permit Cover Sheet. The approval of the People Place Permit is memorialized by a

 Permit Cover Sheet that is attached to the Permit. The Permit Cover Sheet must be signed by a person

 designated by the Director of each participating Core City Agency as authorized to approve issuance of
 the People Place Permit and sign the Permit Cover Sheet on the Agency's behalf.
- (d) Stewardship Agreement. At the request of a Core City Agency or Agencies with jurisdiction over the People Place Category, the Program and Steward will jointly develop a People Place Stewardship Agreement. The Stewardship Agreement is attached to the People Place Permit and outlines operational requirements and permit terms applicable to the People Place that are in addition to those set forth in the People Place Permit. The provisions of a People Place Stewardship Agreement are the equivalent of permit conditions and are enforceable through the associated People Place Permit.
- (e) Coordination of Additional Permits Required from Other City Agencies. Certain activities may require additional approvals from another City agency, board, commission, or department that is not a Core City Agency. In such cases, the Core City Agencies shall coordinate regarding all other permits or approvals that may be necessary for or related to activities at the People Place. If additional permits or approvals are required from other City agencies, boards, commissions, or departments, they may be granted by the signature of an authorized representative of the entity on the Permit Cover Sheet described in subsection (c) above.
- (f) Coordination of Additional Permits Required from Federal, State, or Other Counties.

 Certain activities in the public right-of-way may require additional review and approvals from Federal,

 State, or other County agencies, boards, commissions, or departments. In such cases, the Core City

 Agencies shall coordinate, to the extent feasible, regarding all other review or approvals that may be

 necessary for or related to the activities at the People Place.
 - (g) Modification of a People Place Permit; Withdrawal of Approval.

	(1) Permit Modification. People Place Permits on public space are revocable at
	will. Therefore, each Core City Agency that has approved issuance of a People Place Permit may at any
į	ime modify those portions of the permit that are within its jurisdiction, including any conditions. If a
-	Core City Agency makes a determination to modify the permit or any conditions that it has imposed, or
	impose additional conditions, the Agency shall notify the other Core City Agencies.

Upon receipt of a request for modification, Planning will coordinate with the other Core

City Agency or Agencies who participated in the review and approval of the permit to determine if other

portions of the permit also need to be modified, or if the entire permit needs to be revoked pursuant to

subsection (h) below. A new People Place Permit is required to be issued if Planning, after consultation

with the participating Core City Agencies, determines that the proposed modifications are major. Minor

modifications to a People Place Permit may be made without the issuance of a new permit.

The Core City Agencies with jurisdiction over the People Place will notify the Steward of any permit modifications or if revocation of the entire Permit pursuant to subsection (h) below is required.

(2) Withdrawal of Approval. A Core City Agency may at any time withdraw its approval of the People Place Permit. If a Core City Agency makes a determination to withdraw its approval of the People Place Permit, the Agency shall notify the other Core City Agencies of its decision to sever from the permit those portions that are within the Agency's jurisdiction. Upon receipt of a request for severance, Planning shall consult with each of the other Core City Agencies that approved issuance of the People Place Permit to determine if the remaining conditions of the permit need to be modified or whether the severance requires revocation of the permit in its entirety. If the remaining Core City Agencies determine that the severance results in a major modification of the permit, a new People Place Permit is required to be issued.

The Core City Agency or Agencies with jurisdiction over the People Place will send the Steward written notification of the severance and any resulting modification or revocation.

1	(h) Permit Revocation. A People Place Permit issued pursuant to this Chapter 94A may be
2	revoked at any time with the consent of all the Core City Agencies that approved issuance of the Permit.
3	The revocation process is initiated by a request for revocation from one or more of the participating
4	Core City Agencies to the other Core City Agencies. If all the participating Core City Agencies
5	authorize the revocation, the Agency or Agencies with jurisdiction over the People Place shall send the
6	Steward written notification of the revocation.
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8	SEC. 94A. 7. REGULATIONS AND OPERATIONAL REQUIREMENTS.
9	(a) Regulations. The following Regulations apply to the specified People Places
10	Categories:
11	(1) City Lot People Places. The applicable regulations are those adopted by the
12	Director of Real Estate pursuant to Section 94A.8(g).
13	(2) Curbside People Places. The applicable regulations are set forth in Public
14	Works Code Section 793.3.
15	(3) Roadway People Places. The applicable regulations are set forth in Public
16	Works Code Section 793.3 and any regulations adopted by the MTA Board in Division II of the
17	Transportation Code.
18	(4) Sidewalk People Places. The applicable regulations are set forth in Public
19	Works Code Section 793.2.
20	(b) Operational Requirements. The operational requirements set forth below shall apply to
21	all People Places. However from time to time and as warranted by special circumstances, these
22	Operational Requirements may not be appropriate for a particular People Place or event taking place
23	on a City lot. In such cases, the Director of Real Estate may approve an exception to the requirements
24	pursuant to Section 94A.8 if the Director finds, in his or her sole discretion, that the public interest
25	would be served by the exception.

- (1) Public Accessibility. Unless authorized as a restricted access event, all People
 Places shall remain accessible to the public.
- (2) Peddling and Vending Merchandise. No person shall bring, or cause to be brought, for the purposes of sale or barter, or have for sale, or sell in exchange, or offer for sale or exchange any goods, wares, or merchandise in the People Place unless the City and County of San Francisco has issued any required permit or other authorization. Notwithstanding the above provision, the sale or distribution of newspapers, periodicals, or other printed or otherwise expressive material is allowed subject to the applicable requirements of the Public Works Code.
- (3) Performance of Labor. No person, other than authorized City personnel, shall perform any labor on or upon a City Lot People Place, including, but not limited to, taking up or replacing soil, turf, ground, pavement, structures, trees, shrubs, plants, grass, flowers, or similar activities without prior permission from (A) the Director of Real Estate for City Lot People Places, and (B) the Director of Public Works for Sidewalk, Curbside, or Roadway People Places.
- (4) Camping Prohibited. The provisions of Park Code Section 3.12 concerning camping shall apply to all People Places. The Director of Real Estate shall administer those provisions for City Lot People Places, and DPWshall administer them for Sidewalk, Curbside, or Roadway People Places.
- (5) No Unpermitted Structures Allowed. There shall be no stationing or erecting of any structure on a People Place without prior permission from (A) the Director of Real Estate for City Lot People Places, (B) the Director of Public Works for Sidewalk, Curbside, or Roadway People Place, and/or the Director of Transportation for any People Place within the MTA's jurisdiction.
- (6) Smoking Prohibited. Pursuant to Article 19I of the Health Code, smoking is prohibited on any unenclosed area of property in the City and County of San Francisco that is under the jurisdiction of any City department if the property is a park, square, garden, sport or playing field, pier, or other property used for recreational purposes or as a farmers' market. Given the use of the

1	subject areas as an outdoor public People Place, this prohibition on smoking shall apply to all People
2	Places.
3	(7) Other Restrictions.
4	(A) No skateboarding, bicycle riding, or pets off leash is allowed without
5	prior permission from (i) the Director of Real Estate for City Lot People Places or (ii) the Director of
6	Public Works for Sidewalk, Curbside, or Roadway People Places.
7	(B) No littering, feeding of wildlife, or defacing of public property is allowed.
8	(C) No alcohol may be consumed without prior permission from all required
9	City and State authorities, as well as from (i) the Director of Real Estate for City Lot People Places or
10	(ii) the Director of Public Works for Sidewalk, Curbside, or Roadway People Places.
11	(D) General Advertising is prohibited.
12	(8) Good Neighbor Policies. Stewards of all People Place Categories shall manage
13	the People Place in accordance with the following good neighbor policies during the times of use set
14	forth in the People Place Permit :
15	(A) The safety and cleanliness of the People Place and its adjacent area shall
16 <u>t</u>	e maintained;
17	(B) Proper and adequate storage and disposal of debris and garbage shall be
18	provided;
19	(C) Noise and odors, unless otherwise permitted, shall be contained within
20	the immediate area of the People Place so as not to be a nuisance or annoyance to neighbors:
21	(D) Notices shall be prominently displayed during events that urge patrons to
22	leave the People Place premises and neighborhood in a quiet, peaceful, and orderly fashion and to not
23	litter or block driveways in the neighborhood. Such notices shall be removed after each event; and,
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1	(3) the minimum number of programmed events by day, week, month, quarter, or
2	<u>year;</u>
3	(4) the permissible number of annual restricted access events, if any;
4	(5) Steward's liability for and indemnification of the City with respect to the People
5	Place and the Steward's required liability insurance, which is required for activities on publicly owned
6	space, all as approved by the City Risk Manager or any successor agency:
7	(6) an authorized signage program;
8	(7) the delineation of maintenance responsibilities between the City and the
9	Steward;
10	(8) the expiration date of the permit;
11	(9) remedies for violating the permit, including; revocation; and
12	(10) adherence to the Good Neighbor Policies set forth in Section 94A.7(b)(8).
13	(d) Duration of Permit. Should the Director of Real Estate elect to issue a City Lot People
14	Place Permit pursuant to this Chapter 94A instead of a Lease under Chapter 23 of this Code, the
15	standard term of a City Lot People Place Permit shall be no longer than five years. However, in special
16	circumstances or in cases where the Steward has installed significant improvements as part of the
17	Permit, the Director of Real Estate has the discretion to extend the term of the Permit beyond five
18	<u>years.</u>
19	(e) Calendar of Events. In addition to the requirements of Section 94A.8(c), the City Lot
20	People Place Permit shall require the Steward to submit a monthly calendar of activities and events to
21	the local District Police station, the Director of Real Estate, and the Places for People Program by
22	seven days prior to the start of each month.
23	(f) Exceptions to Operational Requirements and Permit Conditions.
24	(1) Good Neighbor Policies. Upon written request from a Steward, the Director of
25	Real Estate may grant non-material exceptions or other minor amendments to the Good Neighbor

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Policies set forth in Section 94A.7(b)(8). Any exceptions granted by the Director shall be in writing and retained in a file available for public review.

- **Permit Conditions**. Upon written request from a Steward, the Director of Real Estate may grant non-material exceptions or other minor amendments to the conditions of a People Place Permit as long as the Director, in consultation with the City Attorney's Office, determines that such exceptions or amendments do not materially increase the City's costs or obligations, decrease the benefit the City receives under the Steward's Permit for the People Place, and are reasonably within the purposes of the Places for People Program. Any exceptions granted by the Director shall be in writing and retained in a file available for public review. In addition, the Steward's request, the Director's letter granting the exception(s), and any other relevant written communications shall be posted on the websites of Real Estate and the Places for People Program.
- Director's Regulations. The Director of Real Estate may adopt such regulations governing City Lot People Places as he or she deems necessary or appropriate for the proper management and use of City Lot People Places. The Director may, in his or her discretion, post signage with the Regulations on a City Lot People site.

SEC. 94A.9. APPEAL OF PERMIT DECISIONS.

Right of Appeal. Any person may appeal the decision to grant or deny an application for any People Place Permit, or to revoke or suspend an existing Permit, to the Board of Appeals pursuant to the provisions of Charter Section 4.106 and Section 8 et seq. of the Business & Tax Regulations Code; provided, however, that any portion of the People Place Permit that has been approved by the MTA pursuant to its Charter authority may be heard and decided by the Board of Appeals only upon authorization by the MTA Board of Directors. In the absence of such authorization, those portions of the People Place Permit that fall within the MTA's Charter authority shall be severed from the appeal and heard pursuant to the process that applies to appeals of MTA approvals. With

respect to an appeal to the Board of Appeals, it shall be filed in writing with the Clerk of the Board of Appeals within 15 days of the date of issuance, denial, revocation, or suspension of the People Place Permit.

(b) Permit Renewal. For purposes of an appeal to the Board of Appeals, the renewal of an existing People Place Permit is considered to be a new permit and may be appealed in accordance with the provisions of subsection (a) above.

SEC. 94A.10. ENFORCEMENT OF REQUIREMENTS.

(a) Complaints from the Public. The 311 Customer Relationship Management System is designated to receive complaints from the public and to maintain an interagency complaint log. The 311 System shall route individual public complaints to the department(s) or agency(ies) with jurisdiction in order for those departments or agencies to verify complaints regarding the People Place Program or a particular People Place and take any necessary enforcement actions.

(b) Enforcement of People Place Permit Requirements.

- (1) Each Core City Agency shall enforce the requirements of the People Place

 Permit that are within its jurisdiction. Enforcement may be exercised either by (A) utilizing the

 procedures of Section 94A.6 to modify conditions of the issued permit, or to withdraw its approval of
 the permit by severance or revocation. or (B) using the enforcement provisions of the Code that
 regulates its activities: the Public Works Code for DPW; the Transportation Code for the MTA; and the
 Police Code for the Entertainment Commission. Enforcement by the Director of Real Estate is set forth
 below in subsection (b)(2).
- (2) The Director of Real Estate shall establish administrative procedures and methods for verifying, addressing, and responding to any complaints concerning a City Lot People

 Place. If the Director receives a verified complaint concerning violations of the terms and conditions of a Steward's City Lot People Place Permit, the Director may conduct a public hearing on the Steward's

conduct. Based on the information presented at the hearing, the Director or his or her designee may revoke, suspend, modify, or condition the People Place Permit or take any other action the Director deems appropriate under the terms of the People Place Permit to address the Steward's conduct.

If any person occupies a City Lot People Place in violation of the applicable requirements and regulations, the Director of Real Estate or his or her designee shall order the violator to either correct the violation or vacate the People Place site. If the violation is not corrected as ordered, the violator shall be subject to enforcement pursuant to the Police Code.

Section 3. The Public Works Code is hereby amended by adding Sections 793 through 793.8, to read as follows:

SEC. 793. THE PLACES FOR PEOPLE PROGRAM – PEOPLE PLACES IN THE PUBLIC RIGHT-OF-WAY.

Places for People is a Program established in Chapter 94A of the Administrative Code. It
enables a public or private entity to obtain City approval to create a space and provide activities, for a
limited period of time, on City-owned property and in some cases nearby privately-owned spaces where
the public can gather and participate in commercial or non-commercial offerings and events. The
space created is a "People Place" that is managed by the permittee, defined as a "Steward."

The Places for People Program is a joint effort by the Planning Department, Department of
Public Works, the Municipal Transportation Agency, the Department of Real Estate, and the
Entertainment Commission (defined in Section 94A.2 of the Administrative Code as the "Core City
Agencies") to coordinate their review and approval of a People Place and streamline the permit
process. The Program responsibilities of the Core City Agencies in the coordination process are set
forth in Section 94A.4 of the Administrative Code.

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Purpose and Scope. The general procedure by which the Core City Agencies participating in the Places for People Program coordinate their evaluation of a proposed People Place concept proposal, review of an application for a People Place Permit, and approve and issue a People Place Permit is set forth in Sections 94A.5 and 94A.6 of the Administrative Code. Sections 793.2 through 793.7 of this Code establish the procedure for DPW's review and approval of a People Place in the public right-of-way. This procedure shall apply to any prospective "Curbside People Place." "Roadway People Place," and "Sidewalk People Place" in the Places for People Program.

Definitions. As provided in Section 94A.2 of the Administrative Code:

"People Place" is a publicly-accessible location approved under the Places for People Program and located (a) on City-owned property, (b) on the sidewalk, and/or (c) in the curbside lane or on all or any portion of the roadway between curbs where the public can gather and participate in commercial or non-commercial offerings and events. Such offerings and events may include, but are not limited to: cultural events, arts activities, and entertainment; food and drink; retail sales; and general recreation. A People Place is managed, fully or partially, by a Steward under a People Place Permit issued under the Program and may involve the temporary and reversible installation of physical treatments and elements.

"People Place Categories" are: (a) "City Lot People Place," which has activities occurring on property owned by the City; (b) "Curbside People Place," which has activities occurring in a portion of the curbside lane of a roadway and displacing no more than 2 parking spaces; (c) "Roadway People Place," which has activities occurring in or on (1) any portion of the roadway that is not the curbside lane. (2) the curbside lane and any additional portion of the roadway, or (3) the curbside lane and displacing three or more parking spaces; and (d) "Sidewalk People Place," which has activities occurring on a portion of sidewalk.

(b) Exceptions to Operational Requirements and Terms of the People Place Permit.

(1) Exceptions to Operational Requirements. From time to time and due to special circumstances, the Operational Requirements established in Administrative Code Section 94A.7(b) may not be appropriate for a particular People Place Proposal or event. In such cases, the Director of Public Works or designee may approve an exception to said requirements if he or she finds in his or her sole discretion that the public interest would be served by granting the exception. The Director of Public Works or designee shall issue such exceptions in writing and retain the granted exceptions in a file available for public review.

(2) Exceptions to Good Neighbor Policies. After written request from a Steward.

the Director of Public Works is authorized to issue non-material exceptions or other minor

amendments to the Good Neighbor Policies outlined in Administrative Code Section 94A.7(b)(8). The

Director of Public Works shall issue such exceptions in writing, retain the granted exceptions in a file

available for public review, and shall post such correspondence on the Department's and Places for

People Program's website.

Steward, the Director of Public Works is authorized to issue non-material exceptions or other minor amendments to the terms of a People Place Permit as long as the Director of Public Works, in consultation with the City Attorney's Office, determines that such exceptions or amendments do not materially increase City's costs or obligations, decrease the benefit the City receives under the Steward's Permit for the People Place, pose a safety concern, create negative impact to the public right-of-way, and are reasonable within the purpose of the Places for People Program. The Director shall issue such exceptions in writing, retain the granted exceptions in a file available for public

review, and shall post such correspondence on the Department's and Places for People Program's

REOUIREMENTS, AND ADMINISTRATIVE REGULATIONS; ENFORCEMENT; PENALTIES.

- If any person has occupied a People Place in the Public Right-of-Way in violation of the requirements and regulations, the Director of Public Works or his designee or agent may take necessary action to abate or correct the action in a timely manner per the provisions of this Code.
- The Director of Public Works will establish administrative procedures concerning methods to process, verify, and respond to any complaints concerning a People Place documented by and routed through 311 as outlined in Administrative Code Section 94A.10(a). If the Director of Public Works receives and verifies through a site inspection by an appropriate City employee complaints concerning violations of the terms and conditions of the Steward's People Place Permit, the Director of Public Works may hold a public hearing on the Steward's conduct. Based on the information and testimony presented at the hearing, the Director may terminate, suspend, modify, or recondition aspects of the People Place Permit that are within the jurisdiction of the Department of Public Works, take any other action the Director deems appropriate under the terms of the People Place Permit in response to the Steward's conduct, or seek revocation of the jointly issued People Place Permit by the

SEC. 793.5. SIDEWALK PEOPLE PLACES; STEWARD PROPOSAL AND PERMIT

Any steward wishing to establish a Sidewalk People Place may submit an initial proposal to the Places for People Program pursuant to the provisions of Section 94A.5 of the Administrative Code. Upon satisfactory development of the proposed design(s), activation program. and management plan, the Steward may submit a formal Sidewalk People Place Permit Application and associated fees to DPW.

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- (b) Upon receipt of the Permit Application, the prospective Steward shall post the site(s) with a Notice of Application provided by DPW for a period of 10 calendar days. The applicant shall submit photographic evidence that the Notices of Application have been posted appropriately.
- (c) The Director of Public Works shall also post the Application on the Department's website and Places for People website for 10 calendar days.
- (d) The public notice may include notice of public hearing by the Entertainment

 Commission, if proposed activities fall within the purview of the Entertainment Commission as defined in Administrative Code Section 94A.4(c).
- (e) The Department shall accept written public comments on said Application(s) for 10 calendar days from the dates of the posted Notice of Application of said proposal(s) at the site and on the websites.
- Application. The public hearing shall be noticed with a Notice of Public Hearing provided by Public Works and posted by the applicant at the site(s) for a period of 10 calendar days prior to the scheduled hearing. The Notice of Public Hearing Posting shall be removed by the applicant the day after the 10 calendar days. Unless otherwise outlined in this Section 793.5, the Notice of Public Hearing Posting shall comply with Article 5.6 of the Public Works Code. The Director of Public Works or designee may choose to apply additional conditions pertinent to DPW jurisdiction in the People Place Permit.

SEC. 793.6 CURBSIDE PEOPLE PLACES; STEWARD PROPOSAL AND PERMIT APPLICATION PROCESS.

(a) Any steward wishing to establish a Curbside People Place may submit an initial proposal to the Places for People Program pursuant to the provisions of Section 94A.5 of the Administrative Code..

- (b) Upon receipt of the Proposal, Places for People may work with the Steward to refine the proposed design(s), activation program, and management plan. Comments shall be transmitted in writing.
- (c) Upon satisfactory development of the proposed design(s), activation program (if any).

 and management plan, the Steward may submit a formal Sidewalk People Place Permit Application

 and associated fees to DPW.
- (d) Upon receipt of the Permit Application, the applicant shall post the site(s) with a Notice of Application provided by DPW for a period of 10 calendar days. The applicant shall submit photographic evidence that the Notices of Application have been posted appropriately.
- (e) The Director of Public Works shall also post the Application on the Department's website and Places for People website for 10 calendar days.
- (f) The public notice may include notice of public hearing by the Entertainment

 Commission, if proposed activities fall within the purview of the Entertainment Commission as defined in Administrative Code Section 94A.4(c).
- (g) The Department shall accept written public comments on said Application(s) for 10 calendar days after the first day of posting of said proposal(s) at the site, and shall not sign the Permit before the public comment deadline.
- (h) The Director of Public Works may wish to hold a public hearing concerning the

 Application. The public hearing shall be noticed with a Notice of Public Hearing provided by DPW

 and posted by the applicant at the site(s) for a period of 10 calendar days prior to the scheduled

 hearing. The Notice of Public Hearing Posting shall be removed by the applicant the day after the 10

 calendar days. Unless otherwise outlined in this code section, the Notice of Public Hearing Posting

 shall comply with Article 5.6 of the Public Works Code. The Director of Public Works or designee may

 choose to apply additional conditions within DPW's jurisdiction in the People Place Permit.

- (h) The public notice may include notice of public hearing by the Entertainment

 Commission, if proposed activities fall within the purview of the Entertainment Commission as defined in Administrative Code Section 94A.4(c).
- (i) The Department shall accept written public comments on said Application(s) for 10 calendar days after the first day of posting of said proposal(s) at the site, and shall not approve the Permit before the public comment deadline.
- (j) The Director of Public Works may wish to hold a public hearing concerning aspects of the Application within the jurisdiction of DPW. The public hearing shall be noticed with a Notice of Public Hearing posting at the site(s) for a period of 10 calendar days prior to the scheduled hearing.

 The Notice of Public Hearing Posting shall be removed by the applicant the day after the 10 calendar days. Unless otherwise outlined in this code section, the Notice of Public Hearing Posting shall comply with Article 5.6 of the Public Works Code. The Director of Public Works or designee may choose to apply additional conditions pertinent to Public Works jurisdiction in the People Place Permit.
- (k) Additional Operating Requirements for Roadway People Places. In addition to the Operational Requirements in Section 94A.7(b), Roadway People Places are publicly accessible open spaces and shall not be utilized for private dining purposes, nor shall table service be provided within the Roadside People Places in the course of day to day operations.

SEC. 793.8. FINANCIAL RECORDS.

The Steward shall make its financial records related to the use of the People Place available to the DPW Director for inspection upon written request of the Director.

Section 4. Effective Date. This ordinance shall become effective 30 days after enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the

ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board of Supervisors overrides the Mayor's veto of the ordinance.

APPROVED AS TO FORM:

DENNIS الم HERRERA, City Attorney

By: WOUTH A BOYA HANG

Deputy City Attorney

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