FILE NO. 161353

[Various Codes - Baby Diaper-Changing Accommodations]

ORDINANCE NO.

1	

2	
3	Ordinance replacing a provision of the Planning Code with a new provision of the
4	Administrative Code requiring all City buildings that are accessible to the public to
5	install and maintain at least one baby diaper-changing accommodation that is
6	accessible to women and one that is accessible to men, or a single diaper-changing
7	accommodation that is accessible to all genders; amending the Police Code to require
8	businesses that make a baby diaper-changing accommodation available in a restroom
9	accessible to women to also install and maintain a baby diaper-changing
10	accommodation in a restroom accessible to men or accessible to all genders;
11	amending the Building Code to require that new public-serving establishments, and
12	substantially renovated public-serving establishments, install baby diaper-changing
13	accommodations; making findings, including environmental findings, findings of
14	public necessity, convenience, and welfare under Planning Code, Section 302, and
15	findings under the California Health and Safety Code regarding building standards; and
16	directing the Clerk to forward this ordinance to the California Building Standards
17	Commission upon final passage.
18	NOTE: Unchanged Code text and uncodified text are in plain Arial font.
19	Additions to Codes are in <u>single-underline italics Times New Roman font</u> . Deletions to Codes are in strikethrough italics Times New Roman font.
20	Board amendment additions are in <u>double-underlined Arial font</u> . Board amendment deletions are in strikethrough Arial font.
21	Asterisks (* * * *) indicate the omission of unchanged Code subsections or parts of tables.
22	
23	Be it ordained by the People of the City and County of San Francisco:
24	
25	Section 1. Environmental and Planning Code Section 302 Findings.

(a) The Planning Department has determined that the actions contemplated in this
 ordinance comply with the California Environmental Quality Act (California Public Resources
 Code Sections 21000 et seq.). Said determination is on file with the Clerk of the Board of
 Supervisors in File No. 161353 and is incorporated herein by reference. The Board affirms
 this determination.

6 (b) Pursuant to Planning Code Section 302, the Board of Supervisors finds that this 7 Planning Code amendment will serve the public necessity, convenience, and welfare for the 8 reasons set forth in Planning Commission Resolution No. 19855, and the Board incorporates 9 such reasons herein by reference.

10

Section 2. Pursuant to Charter Section D3.750-5, the Building Inspection Commission
 considered the Building Code amendment contained in Section 8 of this ordinance at a duly
 noticed public hearing held on February 15, 2017.

14

15 Section 3. Findings under the California Health and Safety Code.

The Board of Supervisors hereby finds that this ordinance does not modify a State "building standard," as that term is defined in Section 18909 of the California Health and Safety Code. Therefore, the finding of local climactic, geological, or topographical conditions required by Sections 18941.5 and 17958.7 is not required.

20

21 Section 4. Name, Background, and Findings.

(a) This ordinance shall be known as the San Francisco Bathrooms Accessible forBabies in Every Situation (BABIES) Ordinance.

(b) San Francisco prides itself on being a family-friendly city and a leader on issues of
 gender equality. This ordinance continues in that tradition.

(c) On October 7, 2016, President Barack Obama signed into law the Bathrooms
 Accessible for Babies in Every Situation (BABIES) Act (H.R. 5147). The law requires federal
 buildings to provide diaper-changing facilities in both male and female restrooms. San
 Francisco must build on the momentum that the federal government has established, to
 assure adequate diaper-changing facilities in both our public and private buildings.

6 (d) Diaper-changing facilities are essential in childcare. According to a national study,
7 77% of parents with children under 6 years of age have used diaper-changing facilities;
8 among them, 34% have used diaper-changing stations six or more times per month.

9 (e) Making diaper-changing facilities accessible to men is an essential step in the journey toward gender equality in child care. Currently, fathers must change their babies' 10 diapers on a variety of unsanitary surfaces in public and private buildings, such as sinks, 11 12 restroom floors, and counters. Not only does this pose health and safety risks to the baby, it 13 also poses health risks to all other bathroom patrons. Making diaper-changing facilities 14 equally accessible to men will help to secure and protect the health and safety of infants, and 15 our population as a whole, while also encouraging a family-friendly environment in both public 16 and private facilities.

(f) A growing number of fathers are choosing to stay home with their children, either on
a long-term basis or for shorter periods of time. In addition to enhancing public health and
safety, this ordinance, by making diaper-changing facilities equally accessible to men, will
assist in breaking down stereotypes about gender roles regarding responsibility for childcare,
and will support Gay, Bisexual and Transgender families.

22

Section 5. The Planning Code is hereby amended by deleting Section 168, as follows:
 SEC. 168. BABY DIAPER-CHANGING ACCOMMODATIONS REQUIRED.

25 <u>(a) Definitions.</u>

Supervisors Tang; Yee BOARD OF SUPERVISORS

1	(1) "Public-Serving Establishment." A Public-Serving Establishment shall be defined as:
2	(A) a new Hospital, Health Services Use, or a Social Service or Philanthropic Facility as
3	defined in Section 102 of the Planning Code, or a new hospital or medical center as defined in Sections
4	790.44 and 890.44 of the Planning Code, for which a building permit is issued on or at least six months
5	after the effective date of this Section, unless the building will not be accessible to the public;
6	(B) a new Retail Sales and Services use or Retail Entertainment and Recreation use as
7	defined in Section 102 of the Planning Code that is 5,000 square feet or more in size for which a
8	building permit is issued on or at least six months after the effective date of this Section, unless the
9	building will not be accessible to the public and;
10	(C) a new Amusement Game Arcade, Eating and Drinking use, Institution, Other Large,
11	Institution, Other Small, Movie Theater, Sales and Service, Other Retail, or Sales and Service Retail
12	use, as defined in Articles 7 and 8 of the Planning Code, that is 5,000 square feet or more in size for
13	which a building permit is issued on or at least six months after the effective date of this Section, unless
14	the building will not be accessible to the public; and
15	<i>(D) a new library operated by the San Francisco Public Library, or a new, publicly</i>
16	accessible, facility operated by the Department of Recreation and Parks within the City for which final
17	City approvals have been given on or at least six months after the effective date of this Section.
18	(2) "Substantially Renovated." Any construction or renovation project that has an
19	estimated cost of at least \$50,000.00 for which a building permit is issued or, in the case of City-owned
20	structures, for which final City approval is given, to any of the uses listed in Subsection (a)(1) above,
21	which were existing as of the effective date of this Section, or which were completed on or at least six
22	months after the effective date of this Section.
23	
24	diaper-changing station, deck table or similar amenity that is installed or placed in a separate,
25	designated location in a Public-Serving Establishment subject to the provisions of this Section. Such

Supervisors Tang; Yee **BOARD OF SUPERVISORS**

1

accommodations may include, but are not limited to, stations, decks and tables in women's and men's

- 2 *restrooms or unisex/family restrooms.*
- 3 (b) Baby Diaper-Changing Accommodations Required. Every Public-Serving Establishment
 4 or Substantially Renovated Public-Serving Establishment, as defined in this Section, shall be required
 5 to provide and maintain Baby Diaper-Changing Accommodations in accordance with the requirements
 6 of this Section.
- 7 -(c) Installation of Baby Diaper-Changing Accommodations. Each New Public-Serving 8 Establishment or Substantially Renovated Public-Serving Establishment shall be required to install and 9 maintain, at each floor level containing restrooms accessible to the public, at least one Baby Diaper-10 *Changing Accommodation that is accessible to women and one that is accessible to men, or a single* Diaper-Changing Accommodation that is accessible to both. Each Establishment shall provide signage 11 12 at or near its entrance indicating the location of the Baby Diaper-Changing Accommodations. Any New 13 Public-Serving Establishment or Substantially Renovated Public-Serving Establishment encompassing 14 multiple establishments and having a central directory shall indicate on the directory the location of all 15 such accommodations. 16 -(d) Laws Relating to Access For the Disabled. The installation of all Baby Diaper-Changing 17 Accommodations shall comply with local, State, or Federal laws relating to access to the disabled. In 18 the event that it is determined by Zoning Administrator, in consultation with the Director of the 19 Department of Building Inspection or his or her designee, that a Substantially Renovated Public-20 Serving Establishment cannot install the Baby Diaper-Changing Accommodations required by this 21 Section and comply with local, State, or Federal laws relating to access to the disabled, the Zoning Administrator may waive the requirements of this Section for that Substantially Renovated Public-22 23 Serving Establishment. 24
- 25

1	Section 6. The Administrative Code is hereby amended by adding Section 4.1-4, to
2	read as follows:
3	SEC. 4.1-4. BABY DIAPER-CHANGING ACCOMMODATIONS IN BUILDINGS ON
4	<u>CITY-OWNED OR LEASED LAND.</u>
5	(a) This Section 4.1-4 shall apply to all buildings on land owned by the City and County of San
6	Francisco ("City") and all buildings that are leased to or by the City (collectively, "public buildings"),
7	whether such buildings are new or existing. For existing buildings, the City department or agency with
8	jurisdiction over the building shall have six months from the effective date of this Section 4.1-4 to
9	comply with the requirements.
10	(b) Unless not allowed by an existing lease, each public building shall be required to install
11	and maintain, at each floor level containing restrooms accessible to the public, at least one Baby
12	Diaper-Changing Accommodation that is accessible to women and one that is accessible to men, or a
13	single Diaper-Changing Accommodation that is accessible to all genders. For purposes of this Section
14	4.1-4, a Baby Diaper-Changing Accommodation means a safe, sanitary, and convenient baby diaper-
15	changing station, deck table, or similar amenity. Such accommodations may include, but are not
16	limited to, stations, decks, and tables in women's and men's restrooms or all-gender restrooms. Each
17	public building shall provide signage at or near its entrance indicating the location of the Baby
18	Diaper-Changing Accommodations.
19	(c) The installation of all Baby Diaper-Changing Accommodations shall comply with local,
20	State, and Federal laws relating to access to persons with disabilities. If the Director of the
21	Department of Building Inspection or his or her designee determines that a public building subject to
22	this Section 4.1-4 cannot install the Baby Diaper-Changing Accommodations required by this Section
23	and comply with local, State, or Federal laws relating to access to persons with disabilities, including
24	Section 11B-226.4 of the California Building Code, or that installation of the Baby Diaper-Changing
25	Accommodation is otherwise infeasible due to spatial or structural limitations, the Director of the

Supervisors Tang; Yee **BOARD OF SUPERVISORS**

1	Department of Building Inspection, or his or her designee, may waive the requirements of this Section
2	for that public building.
3	
4	Section 7. The Police Code is hereby amended by adding Section 3305.4 and revising
5	Section 3307, to read as follows:
6	SEC. 3305.4. BABY DIAPER-CHANGING ACCOMMODATIONS.
7	(a) Definitions. For purposes of this Section 3305.4, the following definitions shall apply:
8	(1) "Business establishment" shall have the same meaning as in Section 3813(b) of this
9	<u>Code.</u>
10	(2) "Public accommodation" shall have the same meaning as in Title III of the
11	Americans with Disabilities Act of 1990, 42 U.S.C. Section 12181(7), and the federal regulations
12	adopted thereunder, as amended from time to time.
13	(3) "Baby Diaper-Changing Accommodation" shall mean a safe, sanitary, and
14	convenient baby diaper-changing station, deck table, or similar amenity that is installed or placed in a
15	separate, designated location in a Business Establishment or Public Accommodation subject to the
16	provisions of this Section. Such accommodations may include, but are not limited to, stations, decks,
17	and tables in women's and men's restrooms or all-gender restrooms.
18	(b) Requirement. All Business Establishments and Public Accommodations that maintain a
19	Baby Diaper-Changing Accommodation in a restroom accessible to women shall also install and
20	maintain a Baby Diaper-Changing Accommodations in a restroom accessible to men or in a restroom
21	accessible to all genders. The Director of the Department of Building Inspection, or his or her
22	designee, shall waive compliance with this subsection (b) upon determining that a Business
23	Establishment or Public Accommodation subject to this Section 3305.4 cannot install the Baby Diaper-
24	Changing Accommodations required by this Section and comply with local, State, or Federal laws
25	relating to access to persons with disabilities, including Section 11B-226.4 of the California Building

3	(c) Time for Compliance.
4	(1) Existing Businesses and Public Accommodations. Business Establishments and Public
5	Accommodations that are subject to this Section 3305.4 and in existence as of the effective date of this
6	Section shall have six months from the effective date of this Section to come into compliance by
7	installing and maintaining a Baby Diaper-Changing Accommodation in a restroom accessible to men
8	or accessible to all genders, if one is not already installed and maintained.
9	(2) New Businesses and Public Accommodations. New Business Establishments and
10	Public Accommodations that choose to install and maintain a Baby Diaper-Changing Accommodation
11	in a restroom accessible to women shall also install and maintain a Baby Diaper-Changing
12	Accommodation in a restroom accessible to men or accessible to all genders immediately upon opening
13	to the public.
14	(d) Contractual obligations. Nothing in this Section 3305.4 is intended to interfere with any
15	contractual obligations between the owner of a building in which a Business Establishment or Place of
16	Public Accommodation is located, and any lessee of space within the building.
17	
18	SEC. 3307. ENFORCEMENT.
19	(a) Human Rights Commission. Any person who believes that he or she has been
20	discriminated against in violation of Sections 3303, 3305, 3305.2, <i>or</i> -3305.3, <i>or 3305.4</i> of this
21	Article 33 may file a complaint with the Human Rights Commission, which shall serve as a
22	request to have the Commission investigate and mediate the complaint pursuant to Section
23	12A.5 of the Administrative Code.
24	* * * *
25	

Code, or that installation of the Baby Diaper-Changing Accommodation is otherwise infeasible due to

spatial or structural limitations.

1	(f) Responsibilities of the Department of Building Inspection. Upon complaint from a
2	member of the public or employee of a business establishment or place of public
3	accommodation, or receipt of a request from the Human Rights Commission, the Department
4	of Building Inspection shall inspect the business establishment or place of public
5	accommodation, if subject to Section 3305.3 or 3305.4, and determine if the business
6	establishment or place of public accommodation is in compliance with the requirements. In
7	addition, during the course of any regularly-scheduled interior inspection of a business
8	establishment or place of public accommodation subject to Section 3305.3 or 3305.4, the
9	Department shall verify compliance with the requirements. Any business establishment or
10	place of public accommodation found not to be in compliance with the requirements shall be
11	deemed to be in violation of the Building Code and the Building Official is authorized to abate
12	the violation in accordance with Section 102A of the Building Code.
13	
14	Section 8. The Building Code is hereby amended by adding new Section 1210.4, to
15	
	read as follows:
16	read as follows: <u>1210.4. Baby diaper-changing accommodations. At least one Baby Diaper-Changing</u>
16 17	
	1210.4. Baby diaper-changing accommodations. At least one Baby Diaper-Changing
17	<u>1210.4. Baby diaper-changing accommodations. At least one Baby Diaper-Changing</u> <u>Accommodation that is open and available for use by women and one that is open and available for use</u>
17 18	<u>1210.4. Baby diaper-changing accommodations. At least one Baby Diaper-Changing</u> <u>Accommodation that is open and available for use by women and one that is open and available for use</u> <u>by men, or a single Baby Diaper-Changing Accommodation that is open and available for use by both,</u>
17 18 19	<u>1210.4. Baby diaper-changing accommodations. At least one Baby Diaper-Changing</u> <u>Accommodation that is open and available for use by women and one that is open and available for use</u> <u>by men, or a single Baby Diaper-Changing Accommodation that is open and available for use by both,</u> <u>shall be installed and maintained in a newly constructed or substantially renovated Public Service</u>
17 18 19 20	<u>1210.4. Baby diaper-changing accommodations. At least one Baby Diaper-Changing</u> <u>Accommodation that is open and available for use by women and one that is open and available for use</u> <u>by men, or a single Baby Diaper-Changing Accommodation that is open and available for use by both,</u> <u>shall be installed and maintained in a newly constructed or substantially renovated Public Service</u> <u>Establishment at each floor level containing a toilet room accessible to the public.</u>
17 18 19 20 21	1210.4. Baby diaper-changing accommodations. At least one Baby Diaper-Changing Accommodation that is open and available for use by women and one that is open and available for use by men, or a single Baby Diaper-Changing Accommodation that is open and available for use by both, shall be installed and maintained in a newly constructed or substantially renovated Public Service Establishment at each floor level containing a toilet room accessible to the public. <u>Exceptions:</u>
17 18 19 20 21 22	1210.4. Baby diaper-changing accommodations. At least one Baby Diaper-ChangingAccommodation that is open and available for use by women and one that is open and available for useby men, or a single Baby Diaper-Changing Accommodation that is open and available for use by both,shall be installed and maintained in a newly constructed or substantially renovated Public ServiceEstablishment at each floor level containing a toilet room accessible to the public.Exceptions:1. A Baby Diaper-Changing Accommodation shall not be required if the Building Official, or

Supervisors Tang; Yee **BOARD OF SUPERVISORS**

1	2. A Baby Diaper-Changing Accommodation shall not be required if the Building Official, or
2	his or her designee, determines that the installation is infeasible due to spatial or structural limitations.
3	1210.4.1 Definitions. For purposes of this Section 1210.4, the following definitions shall
4	<u>apply.</u>
5	"Baby Diaper-Changing Accommodation" shall mean a safe, sanitary, and convenient
6	baby diaper-changing station, deck table, or similar amenity that is installed or placed in a separate,
7	designated location in a toilet room accessible to the public. Such accommodations may include, but
8	are not limited to, stations, decks, and tables in women's and men's toilet rooms or all-gender toilet
9	<u>rooms.</u>
10	"Public Service Establishment" shall mean a facility as specified in Subsections (2), (3),
11	(4), (5), (7), (8), (9), and (12) of the definition of Place of Public Accommodation in Chapter 2 of this
12	<u>Code.</u>
13	"Substantially Renovated" shall mean any addition, alteration, or repair project
14	performed under a building permit with a cost of construction of \$50,000 or more.
15	1210.4.2. Signage. Each Public Service Establishment subject to Section 1210.4 shall
16	provide signage at or near its entrance stating "Baby Diaper-Changing Accommodation Inside." In a
17	building encompassing multiple establishments and having a central directory, the location of all such
18	accommodations shall be indicated on the directory.
19	
20	Section 9. Effective Date. This ordinance shall become effective 30 days after
21	enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the
22	ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board
23	of Supervisors overrides the Mayor's veto of the ordinance.
24	
25	

Section 10. Scope of Ordinance. In enacting this ordinance, the Board of Supervisors
intends to amend only those words, phrases, paragraphs, subsections, sections, articles,
numbers, punctuation marks, charts, diagrams, or any other constituent parts of the Municipal
Code that are explicitly shown in this ordinance as additions, deletions, Board amendment
additions, and Board amendment deletions in accordance with the "Note" that appears under
the official title of the ordinance.

7

8 Section 11. Undertaking for the General Welfare. In enacting and implementing this 9 ordinance, the City is assuming an undertaking only to promote the general welfare. It is not 10 assuming, nor is it imposing on its officers and employees, an obligation for breach of which it 11 is liable in money damages to any person who claims that such breach proximately caused 12 injury.

13

Section 12. No Conflict with Federal or State Law. Nothing in this ordinance shall be
interpreted or applied so as to create any requirement, power, or duty in conflict with any
federal or state law.

- 17
- 18
- 19
- 20
- 21
- 22
- 23
- 24
- 25

1	Section 13. Directions to Clerk. The Clerk of the Board of Supervisors is hereby
2	directed to forward a copy of this ordinance to the California Building Standards Commission
3	upon final passage.
4	
5	
6	APPROVED AS TO FORM:
7	DENNIS J. HERRERA, City Attorney
8	By:
9	Anne Pearson Deputy City Attorney
10	n:\legana\as2016\1700221\01156773.docx
11	
12	
13	
14	
15	
16	
17	
18	
19	
20	
21	
22	
23	
24	
25	