File No. 190626	Committee Item No
	RD OF SUPERVISORS ET CONTENTS LIST
Committee: Budget & Finance Comm	nittee Date June 19, 2019
Board of Supervisors Meeting	Date June 19, 2019 Date July 14, 2019
Cmte Board	2
Motion Resolution Cordinance Legislative Digest Budget and Legislative Youth Commission Register Introduction Form Department/Agency Commod MOU Grant Information Form Grant Budget Subcontract Budget Contract/Agreement Form 126 − Ethics Commod Award Letter Application Public Correspondence	ver Letter and/or Report n nimission
OTHER (Use back side if additi	onal space is needed)
Completed by: Linda Wong Completed by: Linda Wong	Date June 14, 2019 Date July & 2019

[Appropriation - Refunding Certificates of Participation - \$160,000,000 - Deappropriation - Series 2009A and 2009B - \$16,500,000 - Re-Appropriation - Series 2019-R1 - \$176,500,000 - FY2019-2020]

Ordinance appropriating \$160,000,000 of one or more series of Refunding Certificates of Participation proceeds, de-appropriating Series 2009A and 2009B Certificates of Participation of prior reserve funds of \$16,500,000 and re-appropriating Refunding Certificates of Participation Series 2019-R1 of \$176,500,000 and placing these funds on Controller's Reserve pending the sale of the Certificates of Participation for FY2019-2020.

Note:

Additions are <u>single-underline italics Times New Roman;</u> deletions are <u>strikethrough italics Times New Roman.</u>
Board amendment additions are <u>double underlined</u>.
Board amendment deletions are <u>strikethrough normal</u>.

Be it ordained by the People of the City and County of San Francisco:

Section 1. The sources of funding outlined below are herein appropriated to reflect the funding available in Fiscal Year 2019-2020.

SOURCES Appropriation

Fund/ Department ID	Project & Activity/ Authority	Account	Description	Amount
21941 Laguna	10029674 HL	480121	Proceeds from	\$122,500,000
Honda Hospital	5LDSFCOP - 0004	Proceeds from	Refunding of Bonds	•
Refunding COP-	5LDSFCOP/	Refunding of Bonds		
DSF/ 251865 HLH			• • • •	•
FN Administration	10000 - Operating			•
Public Health	:			

Mayor Breed BOARD OF SUPERVISORS

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	<i>,</i>	•			
1		•		•	
2	17471 DSCOP			•	
3	REFDG COP-ST	10026734 –	480121	Proceeds from	\$37,500,000
4	COP ST IMP 2019-	General City	Proceeds from	Refunding of Bonds	
5	R1/	Services – 0001/	Refunding of Bonds		
6	230018 General	10000 Operating			
7.	City Responsibility	•			
8				•	
9					
10	Total Sources Appro	priation			\$ 160,000,000
11		•			· · · · · · · · · · · · · · · · · · ·
12	USES De-Approp	riation			
13			.•		
[14]	Fund/ Department	Project & Activity/	Account	Description	Amount
15	Fund/ Department ID	Project & Activity/ Authority	Account	Description	Amount
			Account 570000	Description Prior Debt Service	Amount \$13,530,000
15	<u>ID</u>	Authority		· · · · · · · · · · · · · · · · · · ·	
15	<u>ID</u> 21940	Authority 10029674 HL		Prior Debt Service	
15 16 17	LHH-COP Series A	10029674 HL 5LDSFCOP – 0004		Prior Debt Service	
15 16 17 18	21940 LHH-COP Series A - DSF / 251865	Authority 10029674 HL 5LDSFCOP – 0004 5LDSFCOP/ 10000		Prior Debt Service	
15 16 17 18 19	ID 21940 LHH-COP Series A - DSF / 251865 HLH FN	Authority 10029674 HL 5LDSFCOP – 0004 5LDSFCOP/ 10000		Prior Debt Service	
15 16 17 18 19 20	21940 LHH-COP Series A - DSF / 251865 HLH FN Administration	Authority 10029674 HL 5LDSFCOP – 0004 5LDSFCOP/ 10000		Prior Debt Service	
15 16 17 18 19 20 21	21940 LHH-COP Series A - DSF / 251865 HLH FN Administration	Authority 10029674 HL 5LDSFCOP – 0004 5LDSFCOP/ 10000		Prior Debt Service	
15 16 17 18 19 20 21 22	21940 LHH-COP Series A - DSF / 251865 HLH FN Administration	Authority 10029674 HL 5LDSFCOP – 0004 5LDSFCOP/ 10000		Prior Debt Service	
15 16 17 18 19 20 21 22 23	21940 LHH-COP Series A - DSF / 251865 HLH FN Administration	Authority 10029674 HL 5LDSFCOP – 0004 5LDSFCOP/ 10000		Prior Debt Service	
15 16 17 18 19 20 21 22 23 24	21940 LHH-COP Series A - DSF / 251865 HLH FN Administration	Authority 10029674 HL 5LDSFCOP – 0004 5LDSFCOP/ 10000		Prior Debt Service	

					·
1	17360	10026734 – General	570000	Prior Debt Service	\$2,970,000
. 2	DSCOP STREET	City Services –		Reserve	1
3	IMPROVMT	0001/ 10000			
4	S2009B / 230018	Operating			
5	General City.				
6	Responsibility			·	
7		•			
8					
9	Total Uses De-appro	priation	•	·	\$16,500,000
10			. •		
11	Total Sources and U	ses De-appropriation			\$176,500,000
12	:	•			
13	Section 2 The us	on of funding outlin	ad balaw are har	oin appropriated in E	V 2040 2020 d
10	Section 2. The us	ses or runding outilit	ed below are field	em appropriated in F	1 2019-2020 and
14		<i>:</i>		entificates of Particip	
		<i>:</i>			
14		d uses of funding fo			
14 15	reflect the projecte	d uses of funding fo			
14 15 16	reflect the projecte	d uses of funding fo			
14 15 16 17	reflect the projecte USES Appropriat Fund/ Department	d uses of funding fo ion Project & Activity/	r the Refunding C	Certificates of Particip	ation.
14 15 16 17	reflect the projecte USES Appropriat Fund/ Department	d uses of funding fo ion Project & Activity/	r the Refunding C	Certificates of Particip	ation.
14 15 16 17 18 19	reflect the projecte USES Appropriat Fund/ Department ID	d uses of funding fo ion Project & Activity/ Authority	r the Refunding C	Certificates of Particip Description	ation. Amount
14 15 16 17 18 19 20	reflect the projecte USES Appropriat Fund/ Department ID 21941 Laguna	d uses of funding fo ion Project & Activity/ Authority 10029674 – HL	r the Refunding C	Certificates of Particip Description Refund of	ation. Amount
14 15 16 17 18 19 20 21	reflect the projecte USES Appropriat Fund/ Department ID 21941 Laguna Honda Hospital	ion Project & Activity/ Authority 10029674 – HL 5LDSFCOP/ 10000	r the Refunding C	Description Refund of Certificates of	ation. Amount
14 15 16 17 18 19 20 21 22	reflect the projecte USES Appropriat Fund/ Department ID 21941 Laguna Honda Hospital Refunding COP-	ion Project & Activity/ Authority 10029674 – HL 5LDSFCOP/ 10000	r the Refunding C	Description Refund of Certificates of Participation Series	ation. Amount
14 15 16 17 18 19 20 21 22 23	reflect the projecte USES Appropriat Fund/ Department ID 21941 Laguna Honda Hospital Refunding COP- DSF/ 251865 HLH	ion Project & Activity/ Authority 10029674 – HL 5LDSFCOP/ 10000	r the Refunding C	Description Refund of Certificates of Participation Series	ation. Amount
14 15 16 17 18 19 20 21 22 23 24	reflect the projecte USES Appropriat Fund/ Department ID 21941 Laguna Honda Hospital Refunding COP- DSF/ 251865 HLH FN Administration	ion Project & Activity/ Authority 10029674 – HL 5LDSFCOP/ 10000	r the Refunding C	Description Refund of Certificates of Participation Series	ation. Amount
14 15 16 17 18 19 20 21 22 23 24	reflect the projecte USES Appropriat Fund/ Department ID 21941 Laguna Honda Hospital Refunding COP- DSF/ 251865 HLH FN Administration	ion Project & Activity/ Authority 10029674 — HL 5LDSFCOP/ 10000 - Operating	r the Refunding C	Description Refund of Certificates of Participation Series	ation. Amount

	,				
1	17471	10026734 – General	508010	Refund of	\$30,148,246
2	DSCOP REFDG	City Services -		Certificates of	
3	COP-ST IMP 2019-	0001/ 10000		Participation Series	
4	R1 /	Operating		2009B	
5	230018 General		•		•
6	City Responsibility				
7	• .				
8				•	
9.	21941 Laguna	10029674 - HL	570000	Debt Service	\$ 11,237,000
10	Honda Hospital	5LDSFCOP/ 10000	•	Reserve	
11	Refunding COP-	- Operating		•	
12	DSF/ 251865 HLH		•	•	
13	FN Administration				
14	Public Health	•.			•
15					
16	17471	10026734 —	570000	Debt Service	\$ 2,563,500
17	DSCOP REFDG	General City	·.	Reserve	
18					
	COP-ST IMP 2019-	Services- 0001/			
19	COP-ST IMP 2019- R1 / 230018	Services- 0001/ 10000 Operating			
19 20					
)	R1 / 230018				
20	R1 / 230018 General City				
20	R1 / 230018 General City				
20 21 22	R1 / 230018 General City				
20 21 22 23	R1 / 230018 General City				
20 21 22 23 24	R1 / 230018 General City				

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Mayor Breed BOARD OF SUPERVISORS

	·		•		•
1	. 17102	10034764 PW	584030	Street Resurfacing	\$2,750,000
2	CPSIF COP ST IMP	Street Resurfacing			
3	2019 / 207954	Budget/ 0002-			
4	Public Works	Reserve Project /			
5		20866 - PW Street			
6		Resurfacing FY20			
7					
8	17102 CPSIF COP	10034764 PW	581130	0.2% CSA	\$5,500
9	ST IMP 2019 /	Street Resurfacing	GF-CON-Internal	Allocation - GF-	
10	207954	Budget/ 0002-	Audit	Con-Internal Audits	
11.	Public Works	Reserve Project /			
12		20866 - PW Street	•		
13		Resurfacing FY20			
14					
15		•			
16	. 21941 Laguna	√10029674 – HL	573110	Costs of Issuance	\$778,946
17	Honda Hospital	5LDSFCOP/ 10000	Bond Issuance Cost		
18	Refunding COP-	- Operating	- Unamortized		
19	DSF/ 251865 HLH		•	•	
20	FN Administration				
2.1	Public Health				
22				:	•
23					
24				•	
25		•			
		•			
	Mayor Breed BOARD OF SUPERVISO	ORS			Page 5

}					•
1	21941 Laguna	10029674 - HL	.573110	Underwriter's	\$992,650
2.	Honda Hospital	5LDSFCOP/ 10000	Bond Issuance Cost	Discount	
3	Refunding COP-	- Operating	- Unamortized	•	
4	DSF/ 251865 HLH		•	•	
5	FN Administration				•
6	Public Health				
7					
8 9 10 11 12 13 14 15 16 17 18 19 20 21 22	DSCOP REFDG COP-ST IMP 2019- R1 / 230018 General City Responsibility 17471 DSCOP REFDG COP-ST IMP 2019- R1 / 230018 General City Responsibility	10026734 - General City Services - 0001/10000 Operating 10026734 General City Services - 0001/ 10000 Operating	573110 Bond Issuance Cost - Unamortized 573110 Bond Issuance Cost - Unamortized	Costs of Issuance Underwriter's Discount	\$221,054 \$281,700
23					
24		•			
25	·		. •		
				•	

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Mayor Breed BOARD OF SUPERVISORS

.					·
1	21941 Laguna	10029674 – HL	573110	Reserve for Market	\$7,500,000
2	Honda Hospital	5LDSFCOP/ 10000	Bond Issuance Cost	Uncertainty ·	
3	Refunding COP-	- Operating	- Unamortized		,
4	DSF/ 251865 HLH .				
5	FN Administration	,		•	
6	Públic Health	,			·
7					
8.	17471	10026734 —	573110	Reserve for Market	\$4,500,000
9	DSCOP STREET	General City	Bond Issuance Cost	Uncertainty	
10	REFDG COP-ST	Services- 0001/	- Unamortized	· · · · · ·	•
11	COP IMP 2019-R1	10000 Operating			
12	/ 230018			·	
13	General City	•			
14	Responsibility				
15				•	
16		•			
17				·	
18	Total Uses Appropri	ation			\$ 176,500,000
19		•			
20		•		\$176,500,000 are	·
21		ve pending sale of	the Refunding Cert	ificates of Participat	tion in one or more
22	series.		•		
23					
24					
25				•	

Section 4. The Controller is authorized to record transfers between funds and adjust the accounting treatment of sources and uses appropriated in this ordinance as necessary to conform with Generally Accepted Accounting Principles.

APPROVED AS TO FORM: DENNIS J. HERRERA, City Attorney

FUNDS AVAILABLE Ben Rosenfield, Controller

By: 72

Deputy City Attorney

Mayor London Breed BOARD OF SUPERVISORS

Office of the Mayor San Francisco



LONDON N. BREED Mayor

To:

Angela Calvillo, Clerk of the Board of Supervisors

From:

Kelly Kirkpatrick, Mayor's Budget Director

Date:

May 31, 2019

Re:

Mayor's FY 2019-20 and FY 2020-21 Budget Submission

Madam Clerk,

In accordance with City and County of San Francisco Charter, Article IX, Section 9.100, the Mayor's Office hereby submits the Mayor's proposed budget by June 1st, corresponding legislation, and related materials for Fiscal Year 2019-20 and Fiscal Year 2020-21.

In addition to the Annual Appropriation Ordinance, Annual Salary Ordinance, and Mayor's Proposed FY 2019-20 and FY 2020-21 Budget Book, the following items are included in the Mayor's submission:

- The budget for the Office of Community Investment and Infrastructure for FY 2019-20
- 18 separate pieces of legislation (see list attached)
- A Transfer of Function letter detailing the transfer of positions from one City department to another. See letter for more details.
- An Interim Exception letter
- A letter addressing funding levels for nonprofit corporations or public entifies for the coming two fiscal years

If you have any questions, please contact me at (415) 554-6125.

Sincerely.

Kelly Kirkpatrick

Mayor's Budget Director

ċс;

Members of the Board of Supervisors

Harvey Rose

Controller

LO: II HA I E A HA GIOT-

Items 7 and 8	Departments:
Files 19-0624 and 19-0626	Office of Public Finance
	Public Works .

EXECUTIVE SUMMARY

Legislative Objectives

File 19-0624 is an ordinance authorizing the issuance of Certificates of Participation in one or more series, on a taxable or tax-exempt basis, in an amount not to exceed \$160,000,000 to refinance the COPs issued in 2009.

File 19-0626 is an ordinance appropriating \$160,000,000 in the Refunding COPs proceeds and \$16,500,000 in prior reserve funds, totaling \$176,500,000 to refinance the Series 2009A and 2009B COPs, and other uses.

Key Points

- The Board of Supervisors approved the issuance of up to \$227 million in COPs in 2008 and 2009 to construct the new Laguna Honda Hospital, as well as the acquisition, construction and installation of certain street improvements. The Office of Public Finance recommends refunding the COPs (Series 2009A and 2009B) to achieve interest and debt service savings.
- According to the Office of Public Finance June 3, 2019 memorandum to the Board of Supervisors, the City expects to issue approximately \$148,000,000 in Refunding COPs and re-appropriate reserve funds (see File 19-0626), to refund \$112,395,000 of outstanding 2009A COPs and \$28,905,000 of outstanding 2009B COPs.
- Of the \$176,500,000 appropriation, \$2,750,000 is allocated to street resurfacing projects. Public Works identified \$70,308,872 in street resurfacing projects in FY 2019-20, funded by a variety of sources, including the \$2,750,000 in proceeds from the Refunding COPs.

Fiscal Impact

 According to the Office of Public Finance, the estimated net present value of savings from refunding the 2009A and 2009B COPs are \$13,200,000, equal to 9.4 percent of the outstanding par amount of the 2009A and 2009B COPSs to be refunded. The estimated net present value of savings exceeds the 3 percent savings set by City policy.

Recommendation

Approve the proposed legislation.

MANDATE STATEMENT

City Charter Section 9.118(b) states that any contract entered into by a department, board or commission that (1) has a term of more than ten years, (2) requires expenditures of \$10 million or more, or (3) requires a modification of more than \$500,000 is subject to Board of Supervisors approval.

City Administrative Code Section 10.62(b) states that the Board of Supervisors may authorize the issuance of Certificates of Participation (COPs) and other lease financing debt to fund capital projects provided the annual debt service cost of such outstanding indebtedness does not exceed 3.25% of discretionary revenue as determined by the Controller and Director of Public Finance. Administrative Code Section 10.62(c) states that the Director of Public Finance may issue tax-exempt and taxable commercial paper notes to provide interim funds to finance the acquisition, construction and rehabilitation of capital improvements and capital equipment, subject to the project's and financing plan's approval by the Board of Supervisors and Mayor.

City Charter Section 9.105 states that amendments to the Annual Appropriation Ordinance are subject to Board of Supervisors approval by ordinance after the Controller certifies the availability of funds.

BACKGROUND

The Board of Supervisors approved the issuance of up to \$227 million in COPs in 2008 and 2009 to construct the new Laguna Honda Hospital, as well as the acquisition, construction and installation of certain street improvements. The Office of Public Finance recommends refunding the COPs (Series 2009A and 2009B) to achieve interest and debt service savings.

DETAILS OF PROPOSED LEGISLATION

File 19-0624 is an ordinance authorizing the issuance of Certificates of Participation in one or more series, on a taxable or tax-exempt basis, in an amount not to exceed \$160,000,000 to refinance the COPs issued in 2009.

File 19-0626 is an ordinance appropriating \$160,000,000 in the Refunding COPs proceeds and \$16,500,000 in prior reserve funds, totaling \$176,500,000 to refinance the Series 2009A and 2009B COPs, and other uses.

Issuance of Refunding Certificates of Participation (File 19-0624)

Under the proposed ordinance, the Board of Supervisors is approving:

- Issuance of Refunding COPs in an amount up to \$160 million to refinance the Series 2009A and 2009B COPs;
- The Third Supplement to the Trust Agreement between the City and U.S. Bank National Association, as trustees;
- The Third Supplement to the Property Lease and the Third Supplement to the Project Lease between the City and U.S. Bank National Association for 375 Laguna Honda Boulevard;

SAN FRANCISCO BOARD OF SUPERVISORS

BUDGET AND LEGISLATIVE ANALYST

- The form of two Escrow Agreements between the City and U.S. Bank National Association, as the escrow agent;
- Participation;
- The form of the Bond Purchase Contract;
- The form of an Official Statement in preliminary and final form; and
- The form of a Continuing Disclosure Certificate.

According to the proposed ordinance, the Board of Supervisors (a) gives City officials the authority to take the necessary actions to issue the Refunding COPs, (b) approves modifications to the documents; and ratifies previous actions. The parameters set by the proposed ordinance for the issuance of the COPs include (a) maximum interest rate of 12 percent, (b) maximum term of 20 years, and (c) maximum debt service ("base rental payment") of \$15,381,705.

According to the Office of Public Finance June 3, 2019 memorandum to the Board of Supervisors, the City expects to issue approximately \$148,000,000 in Refunding COPs and reappropriate reserve funds (see File 19-0626), to refund \$112,395,000 of outstanding 2009A COPs and \$28,905,000 of outstanding 2009B COPs.

Appropriation (File 19-0626)

The proposed ordinance appropriates \$160,000,000 in Refunding COPs, and re-appropriates \$16,500,000 in 2009A and 2009B COPs reserves as follows:

Sources	
Refunding Certificates of Participation Proceeds	\$160,000,000
De-appropriation prior Debt Service Reserve	16,500,000
Total Sources	\$176,500,000
	•
Uses	
Refund of 2009A and 2009B Certificates of Participation	\$145,669,650
Debt Service Reserve	13,800,500
City Services Auditor	5,500
Costs of Issuance	1,000,000
Underwriters Discount	1,274,350
Reserve for Market Uncertainty	12,000,000
Total Refunding and Associated Costs	\$173,750,000
Street Projects	2,750,000
Total Uses	\$176,500,000

The Office of Public Finance anticipates issuing \$148,000,000 in Refunding COPs; the total authorized amount of \$160,000,000 includes \$12,000,000 as a reserve for market uncertainty (such as an increase in interest rates).

Of the \$176,500,000 appropriation, \$2,750,000 is allocated to street resurfacing projects. Public Works identified \$70,308,872 in street resurfacing projects in FY 2019-20, funded by a variety of sources, including the \$2,750,000 in proceeds from the Refunding COPs.

FISCAL IMPACT

According to the Office of Public Finance, the estimated net present value of savings from refunding the 2009A and 2009B COPs are \$13,200,000, equal to 9.4 percent of the outstanding par amount of the 2009A and 2009B COPSs to be refunded. The estimated net present value of savings exceeds the 3 percent savings set by City policy.

RECOMMENDATION

Approve the proposed legislation.

DEPT	Budget & Finance Committee Calendar Date	Description or Title of Legislation	Type of Legislation
CON	12-Jun	Neighborhood Beautilipation and Graffiti Clean-up Fund Tax Designation Ceiling	: Ordinanoe
CON	12-Jun	Resolution Adjusting the Access Line Tax with the Consumer Price Index of 2019	Resolution
CON	12-Jun	Proposition J Contract Certification Specified Contracted- Dut Services Previously Approved	Resolution .
CON	12-Jun	Ordinance Authorizing Refunding Certificates of Participation, Series 2019– Pri (Multiple Capital Improvement Projects) – Not to Exceed \$160,000,000	Ordinance
, ocli	.12-Jun	Office of Community Investment and Infrastructure, operating as Successor Agency to the San Francisco Redevelopment Agency, Fiscal Year 2019-20 Interim budget	Resolution
OCII.	12-Jun	Office of Community Investment and Infrastructure, operating as Successor Agency to the San Francisco Redevelopment Agency, Fiscal Year 2019-20 - Budget - Bond Issuance Not to Exceed \$40,714,400	Resolution
PUC, PRT, AIR	12-Jun ,	Appropriating \$12,218,229 in the San Francisco Public Utilities Commission, and De-Appropriation and Re-Appropriation - Expenditures of \$2,431,505 in the Port Commission and Airport Commission - FY2013-2020	Ordinance
ĆOM	. 13-Jun	Appropriation - City and County of San Francisco Refunding Certificates of Participation of \$160,000,000 and Deappropriating \$16,500,000 - FY 2019-20	Ordinance
. DPW	13-Jun	Accept and Expend Grants – State Transportation Development Act, Article 2 – Pedestrian and Bicycle Projects – \$372,338	Resolution
FIB	. 13-Jun	Fire Code - SFFD Fee Amendment	Ordinance
REC	13-Jun	Park Code - Marina Guest Docking Fees	Drdinance
REC	13-Jun	Park Code - Non-Resident Fees at Certain Specialty Attractions	Ordinanoe
REC	13-Jun	Paik Code – Temporary Surcharge at Japanese Tea Garden	Ordinanoe,
CPC .	14-Jun	Resolution to Apply for, Accept, and Expend \$625,000 in California 58 2 Planning Grant Program funds	Resolution
, DPH	14-Jun	Accept and Expend Grants – Recurring State Grant Funds – Department of Public Health – FY2019–2020	Resolution
HOM	14-Jun	Homelessness and Supportive Housing Fund – FYs 2019-20 and 2020-21 Expenditure Plans	Resolution
LIB ·	14-Jun	Accept and Expend Grant - Friends of San Francisco Public Library - Annual Grant Award, 2019-20 - Up to \$807,820 of In-kind Gifts, Services and Cash Monies	Resolution
LIB .	14-Jun	Administrative Code - Eliminating Fines for Overdue Library Materials	Ordinance

Office of the Mayor san francisco



LONDON N. BREED MAYOR

TO:

Angela Calvillo, Clerk of the Board of Supervisors

FROM:

Sophia Kittler

RE:

Appropriation - City and County of San Francisco Refunding Certificates

of Participation of \$160,000,000 and Deappropriating \$16,500,000 -

FY2019-20

DATE:

May 31, 2019

Ordinance appropriating \$160,000,000 of one or more series of Refunding Certificates of Participation proceeds, de-appropriating Series 2009A and 2009B Certificates of Participation of prior reserve funds of \$16,500,000 and reappropriating Refunding Certificates of Participation Series 2019-R1 of \$176,500,000, and placing these funds on Controller's Reserve pending the sale of the Certificates of Participation.

Should you have any questions, please contact Sophia Kittler at 415-554-6153.

2019 MAY 31 AM 11: Ob