

## OFFICE OF THE CONTROLLER

### CITY AND COUNTY OF SAN FRANCISCO

Ben Rosenfield Controller Todd Rydstrom Deputy Controller

July 31, 2018

The Honorable Angela Calvillo Clerk of the Board of Supervisors City and County of San Francisco City Hall, Room 244 1 Dr. Carlton B. Goodlett Place San Francisco, CA 94102

Attention:

**Budget & Finance Committee** 

Re:

FY 2018-19 Property Tax Rate Ordinance

Dear Ms. Calvillo:

I am submitting an ordinance for consideration to amend the tax levy for FY 2018-19. This ordinance includes the following:

- Property Tax Levy for City and County;
- Property Tax Levy for Unified School District;
- Property Tax Levy for Community College District, and
- Property Tax Levy for Bay Area Rapid Transit District
- Property Tax Levy for Bay Area Air Quality Management District
- Pass-through rate of residential tenants pursuant to Chapter 37 of the Administrative Code

Section 3.3 of the Administrative Code requires the property tax rate be adopted by the last working day of September. I hereby request these items be scheduled for the Budget & Finance Committee meeting no later than September 6, 2018 to satisfy this requirement.

Please contact Jamie Whitaker, Property Tax Manager, at 415-554-7593 if you have questions regarding this matter.

Sincerely,

Ben Rosenfiel Controller

CC: Linda Wong, Budget & Finance Committee Clerk



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July 31, 2018

The Honorable London Breed Mayor, City and County of San Francisco City Hall, Room 200 1 Dr. Carlton B. Goodlett Place San Francisco, CA 94102 The Honorable Board of Supervisors City and County of San Francisco City Hall, Room 244 1 Dr. Carlton B. Goodlett Place San Francisco, CA 94102

### Dear Ladies and Gentlemen:

I am submitting herewith an annual ordinance which formally adopts those portions of the property tax rate for fiscal year 2018-2019 which the City and County of San Francisco administers. The San Francisco Bay Area Rapid Transit District (BART) also adopts a debt service tax rate factor for their combined three county service area. The rate shown below includes the **estimated** rate for BART, which is slated for adoption at BART's August Board meeting. The composite property tax rate for fiscal year 2018-2019 is projected to be \$1.1630 for each \$100 of assessed value, a decrease of \$0.0093 or 0.79 percent from the \$1.1723 rate established for fiscal year 2017-2018. Based on a \$1.1630 rate, the ad valorem tax bill for a single home previously assessed at the City's median taxable value for homes of \$520,000 in fiscal year 2017-2018 will go from \$6,013.90 last fiscal year to \$6,087.14 in fiscal year 2018-2019 (considering inflation adjusted assessed value of \$530,400). The respective tax rates by accruing entity are as follows:

	Tax Rate <u>Ordinance</u>	Estimated State Shift	Effect After State Shift
San Francisco Community College District (includes 0.00982024 debt service)	\$0.02426446	0.0400	\$0.06426446
San Francisco Unified School District (includes 0.03869354 debt service)	0.11568211	0.2133	0.32898211
CCSF - General Fund	0.80918319	(0.2533)	0.55588319
CCSF - Library Preservation Fund	0.02500000		0.02500000
CCSF - Children's Fund	0.04000000		0.04000000
CCSF - Open Space Acquisition Fund	0.02500000		0.02500000
CCSF - Bond Interest and Redemption Fund	0.10748997		0.10748997
CCSF - County Superintendent of Schools	0.00097335		0.00097335
Bay Area Air Quality Management District	0.00208539		0.00208539
BART District General Fund	0.00632528		0.00632528
			•
Total excluding BART District Debt Service	\$1.15600375		\$1.15600375
BART Debt Service (Estimate)	<u>0.00700000</u>		<u>0.00700000</u>
Total Combined Tax Rate	<u>\$1.16300375</u>		<u>\$1.16300375</u>

The property tax rate reflects anticipated debt service requirements pertaining to voter-approved general obligation bonds, including a 0.25% administrative allowance to reimburse costs of collection. Attachment A is a Property Tax Rate History table for the City and County beginning in fiscal year 1996-1997. Attachment B provides the anticipated fiscal year 2018-2019 general obligation bond debt service schedule (principal and interest) relevant to the property tax rate calculations.

For fiscal year 2018-2019, the pass-through rate for residential tenants is \$0.0675 per \$100 of assessed value, or 6.75 cents per \$100 of assessed value. The pass-through rate is comprised of 3 factors as outlined in Chapter 37.3 of the San Francisco Administrative Code: 1) 100% of the City's general obligation bonds approved by voters between November 1, 1996 and November 30, 1998; 2) 50% of the City's general obligation bonds approved by voters after November 14, 2002; and 3) 50% of the San Francisco Unified School District or San Francisco Community College District's general obligation bonds approved by voters after November 1, 2006.

Except for a consumer price index adjustment which is capped at the lesser of inflation or 2.00% under Proposition 13, individual assessments increase only when property is sold, transferred, or otherwise improved. For fiscal year 2018-2019, the consumer price index adjustment authorized by the State is 2.00%. The median assessed valuation for a single residential parcel in fiscal year 2017-2018 in San Francisco was about \$520,000. As shown in Attachment C, the combination of a tax rate of \$1.1630 for each \$100 of assessed value and the 2.000% consumer price index adjustment that increases the assessed value of the example residence from \$520,000 in fiscal year 2017-2018 to \$530,400 in fiscal year 2018-2019 results in a \$73.24 ad valorem property tax increase.

Sincerely,

Ben Rosenfield Controller

Attachments:

A - Property Tax Rate History

B - Debt Service Requirements

C - Comparative Property Tax Bill

## **Attachment A**

## Property Tax Rate History City and County of San Francisco

#### **Schools & Special** San Francisco G.O. **Combined Secured** Prop 13 Districts G.O. % Change Fiscal Year Tax Rate **Bonds Tax Rate Bonds Tax Rate Property Tax Rate** From Prior Year 0.1564 0.0266 1996 - 1997 1.0000 1.1830 1.64%

0.0257

1.1900

0.59%

0.1643

1997 - 1998

1.0000

1998 - 1999 1.0000 0.1449 0.0201 1.1650 -2.10% 1999 - 2000 1.0000 0.1277 0.0013 1.1290 -3.08% 2000 - 2001 1.0000 0.1348 0.0012 1.1360 0.62% 0.1236 2001 - 2002 1.0000 0.0004 1.1240 -1.05% 2002 - 2003 1.0000 0.1167 0.0003 1.1170 -0.62% -0.90% 2003 - 2004 1.0000 0.1068 0.0002 1.1070 2004 - 2005 1.0000 0.1284 0.0156 3.35% 1.1440 2005 - 2006 1.0000 0.1201 0.0199 1.1400 -0.35% 0.0966 0.0384 -0.43% 2006 - 2007 1.0000 1.1350 2007 - 2008 1.0000 0.1037 0.0373 1.1410 0.53% 1.0000 0.1053 1.93% 2008 - 2009 0.0577 1.1630 0.1084 2009 - 2010 1.0000 0.0506 1.1590 -0.34% 2010 - 2011 1.0000 0.1121 0.0519 1.1640 0.43% 2011 - 2012 1.0000 0.1147 0.0571 1.1718 0.67% 2012 - 2013 1.0000 0.1083 0.0608 1.1691 -0.23% 2013 - 2014 1.0000 0.1195 0.0685 1.1880 1.38% 2014 - 2015 1.0000 0.1195 0.0548 1.1743 -1.15% 2015 - 2016 1.0000 0.1135 0.0691 1.1826 0.71% 2016 - 2017 1.0000 0.1189 0.0603 1.1792 -0.29% 2017 - 2018 1.0000 0.1074 0.0649 1.1723 -0.59% 2018 - 2019 1.0000 0.1075 0.0555 1.1630 -0.79%

Office of the Controller

July 31, 2018

## Attachment B

# CITY AND COUNTY OF SAN FRANCISCO Debt Service Requirements - General Obligation Bonds Comparative Statement - Fiscal Year 2018-2019 and 2017-2018

Bond Description		/ 2018-2019 Principal	F	Y 2018-2019 Interest	FY 2018-2019 Total	FY 2017-2018 Total		CREASE/ ECREASE)
GENERAL CITY 1992 UMB Program - Seismic Safety, Series 2007A (1st to 7th draw)	\$	1,435,545	\$	975,208	2,410,753	\$ 2,410,754	\$	(1)
1992 UMB Program - Seismic Safety, Series 2015A (Estimated variable interest) 2008 Clean and Safe Neighborhood Parks, Series 2010B		450,000 2,610,000		240,000	690,000 2,733,975	260,000 2,734,375		430,000 (400)
2008 Clean and Safe Neighborhood Parks, Series 2010D		2,610,000		123,975 1,956,703	1,956,703	1,956,703		(400)
2008 Clean and Safe Neighborhood Parks, Series 2012B 2008 Clean and Safe Neighborhood Parks, Series 2016A		2,750,000 325,000		1,603,026 253,000	4,353,026 578,000	4,348,626 573,250		4,400 4,750
2012 Clean and Safe Neighborhood Parks, Series 2013A		1,900,000		1,866,250	3,766,250	3,766,750		(500)
2012 Clean and Safe Neighborhood Parks, Series 2016B 2012 Clean and Safe Neighborhood Parks, Series 2017C (Estimate) \$80M		1,045,000		820,650	1,865,650	1,865,400 27,181,473	,	250 (27,181,473)
2008 San Fancisco General Hospital Improvement Bonds, Series 2009A		5,525,000		290,063	5,815,063	5,818,313	`	(3,250)
2008 San Fancisco General Hospital Improvement Bonds, Series 2010A 2008 San Fancisco General Hospital Improvement Bonds, BAB Series 2010C		12,735,000		604,913 9,540,977	13,339,913 9,540,977	13,339,713 9,540,977		200
2008 San Fancisco General Hospital Improvement Bonds, Series 2012D		8,055,000		7,002,000	15,057,000	15,055,500		1,500
2008 San Fancisco General Hospital Improvement Bonds, Series 2014A 2010 Earthquake Safety & Emergency Response, Series 2010E		7,695,000 2,480,000		7,014,363 1,982,500	14,709,363 4,462,500	14,705,613 4,460,500		3,750 2,000
2010 Earthquake Safety & Emergency Response, Series 2012A		6,635,000		4,852,500	11,487,500	11,488,500		(1,000)
2010 Earthquake Safety & Emergency Response, Series 2012E 2010 Earthquake Safety & Emergency Response, Series 2013B		1,545,000 820,000		1,344,700 804,700	2,889,700 1,624,700	2,893,450 1,623,700		(3,750) 1,000
2010 Earthquake Safety & Emergency Response, Series 2014C		1,830,000		1,771,563	3,601,563	3,598,563		3,000
2010 Earthquake Safety & Emergency Response, Series 2016C 2014 Earthquake Safety & Emergency Response, Series 2014D		935,000 3,345,000		788,325 3,244,313	1,723,325 6,589,313	1,722,825 6,593,813		500 (4,500)
2014 Earthquake Safety & Emergency Response, Series 2016D		3,160,000		2,659,263	5,819,263	5,819,763		(500)
2011 Road Repaving and Street Safety, Series 2012C 2011 Road Repaving and Street Safety, Series 2013C		2,815,000 3,420,000		1,640,950 3,358,450	4,455,950 6,778,450	4,454,150 6,781,450		1,800 (3,000)
2011 Road Repaving and Street Safety, Series 2016E		1,640,000		1,379,650	3,019,650	3,017,650		2,000
2014 Transportation & Road Improvements, Series 2015B 2014 Transportation & Road Improvements, Series 2018A (Estimate) \$117M		1,795,000		1,655,131	3,450,131	3,450,631 41,464,707	(	(500) (41,464,707)
2014 Earthquake Safety & Emergency Response, Series 2017B (Estimate) \$190M						45,660,428		(45,660,428)
2015 Affordable Housing, Series 2016F 2016 Public Health and Safety, Series 2017A		2,310,000 4,525,000		1,327,480 4,996,300	3,637,480 9,521,300	3,637,780 9,521,800		(300) (500)
2008 General Obligation Bond Refunding, Series 2008 R1		1,630,000		204,400	1,834,400	1,832,000		2,400
2008 General Obligation Bond Refunding, Series 2008 R2 2011 General Obligation Bond Refunding, Series 2011 R1		27,120,000		8,613,900	35,733,900	5,949,800 35,766,900		(5,949,800) (33,000)
2015 General Obligatrion Bond Refunding, Series 2015 R1		13,725,000		11,761,500	25,486,500	25,474,500		12,000
2012 Clean and Safe Neighborhood Parks, Series 2018A 2014 Transportation & Road Improvements Series 2018B		1,630,000 3,705,000		1,744,213 3,966,588	3,374,213 7,671,588			3,374,213 7,671,588
2014 Earthquake Safety & Emergency Response Series 2018C		52,165,000		8,385,855	60,550,855			60,550,855
2015 Affordable Housing Series 2018D 2016 Public Health and Safety, Series 2018E		40,075,000 13,585,000		5,324,329 2,166,192	45,399,329 15,751,192			45,399,329 15,751,192
1992 UMB Program - Seismic Safety, Series 2018F (estimate) \$35M		640,000		510,417	1,150,417			1,150,417
SUB-TOTAL GENERAL CITY BEFORE NET PREMIUM & SUBSIDIES FEDERAL SUBSIDY, NET BID PREMIUM, SB 1128 REIMBURSEMENT, and TOB	\$ SACCO	236,055,545 SETTLEMEN	\$ TRE	106,774,347 \$ VENUE AVAILA		\$ 328,770,357 ERVICE PAYMEN		14,059,535
2010 Earthquake Safety & Emergency Response, Series 2016C					-	(816,832)		816,832
2011 Road Repaving & Street Safety, Series 2016E 2014 Earthquake Safety & Emergency Response, Series 2016D					- -	(1,428,159) (2,738,714)		1,428,159 2,738,714
2008 San Fancisco General Hospital Improvement Bonds, BAB Series 2010C				(3,108,927)	(3,108,927)	(3,108,927)		-,
2008 Clean and Safe Neighborhood Parks, BAB 2010D 2008 Clean and Safe Neighborhood Parks, Series 2016A				(637,591)	(637,591)	(637,591) (164,965)		- 164,965
2012 Clean and Safe Neighborhood Parks, Series 2016B						(524,305)		524,305
2016 Public Health and Safety Series 2017A 2012 Clean and Safe Neighborhood Parks, Series 2018A				(4,316,161) (1,321,778)	(4,316,161) (1,321,778)	(5,211,800)		895,639 (1,321,778)
2014 Transportation & Road Improvements Series 2018B				(3,005,486)	(3,005,486)			(3,005,486)
2014 Earthquake Safety & Emergency Response Series 2018C 2015 Affordable Housing Series 2018D				(8,385,855) (985,799)	(8,385,855) (985,799)			(8,385,855) (985,799)
2016 Public Health and Safety, Series 2018E				(1,826,379)	(1,826,379)	(		(1,826,379)
SB 1128 Reimbursement Tobacco Settlement Revenue Reimbursement		(11,350,000)		(636,703) (7,124,197)	(636,703) (18,474,197)	(3,836,248) (15,311,902)		3,199,545 (3,162,295)
TOTAL FEDERAL SUBSIDY	N 6	(11,350,000)	<b>.</b>	(31,348,876)	(42,698,876)	(33,779,443)		(8,919,433)
SUB-TOTAL GENERAL CITY NET OF NET PREMIUM & FEDERAL SUBS	ы <u>ф</u>	224,705,545	\$	75,425,471	300,131,016	\$ 294,990,914	Þ	5,140,102
OUTSIDE CITY ANNUAL BUDGET								
SAN FRANCISCO COMMUNITY COLLEGE DISTRICT (SFCCD)								
2005 Community College District, 2010 Series D 2005 Community College District, 2010 Series C	\$ \$	1,525,000	\$	1,497,300 \$ 43.463 \$		\$ 1,497,300	\$ \$	- 1,568,463
2015 Community College District, 2010 Series C	φ	15,020,000	φ	9,841,200	24,861,200	24,922,450	Ψ	(61,250)
SUB-TOTAL SAN FRANCISCO COMMUNITY COLLEGE DISTRICT	\$	16,545,000	\$	11,381,963	27,926,963	\$ 26,419,750	\$	1,507,213
SAN FRANCISCO UNIFIED SCHOOL DISTRICT (SFUSD) 2006 Unified School District, 2007 Series A	\$	_	\$	834,600	834,600	\$ 834,600	\$	_
2006 Unified School District, 2009 Series B	Ψ	10,345,000	Ψ	490,750	10,835,750	10,833,550	Ψ	2,200
2006 Unified School District, 2010 Series C (QSCB) 2006 Unified School District, 2010 Series D (BAB)		-		742,969 4,150,420	742,969 4,150,420	742,969 4,150,420		-
2006 Unified School District, 2010 Series E		8,395,000		2,319,250	10,714,250	10,715,500		(1,250)
2006 Unified School District, 2015 Series F 2011 Unified School District, 2012 Series A		555,000 4,835,000		563,513 3,948,100	1,118,513 8,783,100	1,114,763 8,783,350		3,750 (250)
2011 Unified School District, 2014 Series B		8,060,000		7,350,513	15,410,513	15,409,263		1,250
2011 Unified School District, 2015 Series C 2016 Unified School District, 2012 Series A		7,780,000 13,510,000		7,921,563 6,091,263	15,701,563 19,601,263	15,702,063 26,035,858		(500) (6,434,595)
2015 General Obligation Refunding Bonds		7,645,000		2,432,550	10,077,550	10,076,550		1,000
2012 General Obligation Refunding Bonds 2017 General Obligation Refunding Bonds		9,005,000		2,702,450 2,647,250	11,707,450 2,647,250	11,711,450 2,647,250		(4,000)
SUB-TOTAL SF UNIFIED SCHOOL DISTRICT BEFORE NET BID PREMIL	U \$	70,130,000	\$	42,195,191		\$ 118,757,586	\$	(6,432,395)
NET PREMIUM AVAILABLE FOR DEBT SERVICE PAYMENT								
2006 Unified School District, 2010 Series C (QSCB)			\$	(653,712) \$				-
2006 Unified School District, 2010 Series D (BAB) 2016 Unified School District, Series A				(1,352,414) (1,205,211)	(1,352,414) (1,205,211)	(1,352,414) (7,695,858)		6,490,647
TOTAL NET BID PREMIUM	\$	-	\$	(3,211,337) \$	(3,211,337)	\$ (9,701,984)	\$	6,490,647
SUB-TOTAL NET OF NET PREMIUM AVAILABLE FOR DEBT SERVICE F	-/ <del>\$</del>	70,130,000	\$	38,983,854	109,113,854	\$ 109,055,602	\$	58,252
BAY AREA RAPID TRANSIT DISTRICT (BART)						0.700.000		(0.700.000)
2004 BART Earthquake Safety Bonds, 2007 Series B 2004 BART Earthquake Safety Bonds, 2013 Series A					-	2,733,636 9,555,672		(2,733,636) (9,555,672)
2004 BART Earthquake Safety Bonds 2013 Series C		5,994,405		3,094,674	9,089,079	.,3,0.2		9,089,079
2004 BART Gen Obligation Bonds Refunding 2017 Series E 2004 BART Gen Obligation Bonds Refunding 2015 Series D		1,479,506 360,329		1,243,681 4,087,312	2,723,187 4,447,641			2,723,187 4,447,641
2015 BART General Obligation Bonds						4,284,640		(4,284,640)
2016 BART General Obligation Bonds 2017 Series A (Estimate) SUB-TOTAL BAY AREA RAPID TRANSIT DISTRICT	\$	1,517,697 9,351,937	\$	4,022,777 12,448,444	5,540,474 21,800,381	8,383,803 \$ 24,957,751	\$	(2,843,329) (3,157,370)
			φ	, ,	, ,		φ	,
SUB-TOTAL SFCCD, SFUSD AND BART	\$	96,026,937	\$	62,814,261	158,841,198	\$ 160,433,103	\$	(1,591,905)
TOTAL GENERAL OBLIGATIONS - GENERAL CITY,								
SFCCD, SFUSD, AND BART	\$	320,732,482	\$	138,239,732	458,972,214	\$ 455,424,017	\$	3,548,197

Office of the Controller July 31, 2018

## **Attachment C**

## COMPARATIVE TAX BILL

A tax bill calculation of a home in San Francisco with an assessed value of \$520,000 in fiscal year 2017-2018 compared with fiscal year 2018-2019 is as follows:

	Assessed Value (100%)	Property Tax Rate per \$100 Value	Tax Bill	% Change
	FY 2017-2018			
Assessed Value FY 2017-18	\$520,000			
Less Homeowners' Exemption	7,000			
	<u>\$513,000</u>	\$1.1723	\$6,013.90	
	FY 2018-2019			
Prior Year Assessed Value	\$520,000			
Add 2.000% California Consume				
Price Index (CPI) Increase	10,400			
Assessed Value FY 2018-19	\$530,400			
Less Homeowners' Exemption	7,000			
	<u>\$523,400</u>	<u>\$1.1630</u>	<u>\$6,087.14</u>	
Increase / (Decrease)		( <u>\$0.0093)</u>	<u>\$ 73.24</u>	1.22%

Office of the Controller July 31, 2018