

BOARD of SUPERVISORS



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MEMORANDUM

Date: October 9, 2025
To: Planning Department/Planning Commission
From: John Carroll, Assistant Clerk, Land Use and Transportation Committee
Subject: Board of Supervisors Legislation Referral - File No. 250955
Plumbing Code - Repeal of Existing 2022 Code and Enactment of 2025 Code

- ☒ California Environmental Quality Act (CEQA) Determination
(*California Public Resources Code, Sections 21000 et seq.*)
 - ☒ Ordinance / Resolution
 - ☐ Ballot Measure
- ☐ Amendment to the Planning Code, including the following Findings:
(*Planning Code, Section 302(b): 90 days for Planning Commission review*)
 - ☐ General Plan ☐ Planning Code, Section 101.1 ☐ Planning Code, Section 302
- ☐ Amendment to the Administrative Code, involving Land Use/Planning
(*Board Rule 3.23: 30 days for possible Planning Department review*)
- ☐ General Plan Referral for Non-Planning Code Amendments
(*Charter, Section 4.105, and Administrative Code, Section 2A.53*)
(Required for legislation concerning the acquisition, vacation, sale, or change in use of City property; subdivision of land; construction, improvement, extension, widening, narrowing, removal, or relocation of public ways, transportation routes, ground, open space, buildings, or structures; plans for public housing and publicly-assisted private housing; redevelopment plans; development agreements; the annual capital expenditure plan and six-year capital improvement program; and any capital improvement project or long-term financing proposal such as general obligation or revenue bonds.)
- ☐ Historic Preservation Commission
 - ☐ Landmark (*Planning Code, Section 1004.3*)
 - ☐ Cultural Districts (*Charter, Section 4.135 & Board Rule 3.23*)
 - ☐ Mills Act Contract (*Government Code, Section 50280*)
 - ☐ Designation for Significant/Contributory Buildings (*Planning Code, Article 11*)

Please send the Planning Department/Commission recommendation/determination to John Carroll at john.carroll@sfgov.org.

[Plumbing Code - Repeal of Existing 2022 Code and Enactment of 2025 Code]

Ordinance repealing the 2022 Plumbing Code in its entirety and enacting a 2025 Plumbing Code consisting of the 2025 California Plumbing Code as amended by San Francisco; adopting environmental findings and findings of local conditions under the California Health and Safety Code; providing an operative date of January 1, 2026; and directing the Clerk of the Board of Supervisors to forward the Ordinance to the California Building Standards Commission as required by State law.

NOTE: **Unchanged Code text and uncodified text** are in plain Arial font.
Additions to Codes are in *single-underline italics Times New Roman font*.
Deletions to Codes are in *strikethrough italics Times New Roman font*.
Board amendment additions are in double-underlined Arial font.
Board amendment deletions are in ~~strikethrough Arial font~~.
Asterisks (* * * *) indicate the omission of unchanged Code subsections or parts of tables.

Be it ordained by the People of the City and County of San Francisco:

Section 1. Environmental Findings. The Planning Department has determined that the actions contemplated in this ordinance comply with the California Environmental Quality Act (California Public Resources Code Sections 21000 et seq.). Said determination is on file with the Clerk of the Board of Supervisors in File No. _____ and is incorporated herein by reference. The Board affirms this determination.

Section 2. General Findings.

(a) The California Building Standards Code is contained in Title 24 of the California Code of Regulations. It consists of 12 Parts, which are based upon model codes that are

1 amended by the State agencies with jurisdiction over the subject matter. The California
2 Plumbing Code is Part 5 of Title 24 of the California Code of Regulations.

3 (b) The State of California adopts a new California Building Standards Code every
4 three years ("triennial CBSC") with supplemental amendments published in intervening years.
5 The triennial CBSC goes into effect throughout the State of California 180 days after its
6 publication by the California Building Standards Commission or at a later date established by
7 the Commission. The 2025 triennial CBSC will go into effect on January 1, 2026.

8 (c) Local jurisdictions must enforce the California Building Standards Code but they
9 may also enact more restrictive building standards that are reasonably necessary because of
10 local climate, geologic, or topographical conditions. Local amendments may be made both to
11 the triennial CBSC and to its individual Parts during the intervening years; however, local
12 amendments previously adopted are not automatically applicable to a triennial CBSC. Rather,
13 they must be re-enacted with the required findings of local climate, geologic, or topographical
14 conditions, expressly made applicable to the new triennial CBSC, and with an operative date
15 no earlier than the effective date of the triennial CBSC.

16 (d) As in past triennial CBSC adoption cycles, by this ordinance the Board of
17 Supervisors repeals the 2022 San Francisco Plumbing Code in its entirety, enacts the 2025
18 San Francisco Plumbing Code, and re-enacts the existing local amendments to make them
19 applicable to the 2025 California Plumbing Code.

20 (e) On _____, the Building Inspection Commission considered this
21 ordinance at a duly noticed public hearing pursuant to Charter Section 4.121 and Building
22 Code Section 104A.2.11.2. A copy of a letter from the Secretary of the Building Inspection
23 Commission regarding the Commission's recommendation is on file with the Clerk of the
24 Board of Supervisors in File No. _____.
25

1 Section 3. Findings Regarding Local Conditions.

2 (a) California Health and Safety Code Sections 17958.7 and 18941.5 provide that
3 before making any changes or modifications to the California Plumbing Code and any other
4 applicable provisions published by the California Building Standards Commission, the local
5 governing body must make an express finding that each such change or modification is
6 reasonably necessary because of specified local conditions. The local amendments together
7 with the required findings must be filed with the California Building Standards Commission
8 before the local changes or modifications can go into effect.

9 (b) The City and County of San Francisco is unique among California communities
10 with respect to local climate, geologic, topographical, and other conditions. A specific list of
11 findings that support San Francisco's modifications to the 2025 California Plumbing Code,
12 with a section-by-section correlation of each modification with a specific numbered finding, are
13 contained in Exhibit A entitled "Standard Findings for San Francisco Building Standards Code
14 Amendments."

15 (c) Pursuant to California Health and Safety Code Sections 17958.7 and 18941.5,
16 the Board of Supervisors finds and determines that the local conditions described in Exhibit A
17 constitute a general summary of the most significant local conditions giving rise to the need
18 for modification of the 2025 California Plumbing Code provisions published by the California
19 Building Standards Commission. The Board of Supervisors further finds and determines that
20 the proposed modifications are reasonably necessary based upon the local conditions set
21 forth in Exhibit A.

22
23 Section 4. Repeal of the 2022 San Francisco Plumbing Code and Enactment of the
24 2025 San Francisco Plumbing Code.

1 (a) The 2022 San Francisco Plumbing Code is hereby repealed in its entirety. The
2 San Francisco Plumbing Code being repealed was enacted on November 10, 2022, by
3 Ordinance No. 230-22, with an operative date of January 1, 2023. This ordinance is available
4 on the Board of Supervisors' website and in the Office of the Clerk of the Board of
5 Supervisors.

6 (b) The 2025 San Francisco Plumbing Code is hereby enacted. It consists of the
7 2025 California Plumbing Code and San Francisco's existing local amendments, which are re-
8 enacted and expressly made applicable to the 2025 California Plumbing Code. Copies of the
9 2025 California Plumbing Code and the stand-alone San Francisco amendments are declared
10 to be part of Board File No. _____ and are incorporated into this ordinance by
11 reference as though fully set forth. Existing San Francisco amendments that are being made
12 applicable to the 2025 California Plumbing Code are shown in unformatted ("plain") text and
13 may include bold and/or italicized formatting; new San Francisco amendments are underlined;
14 and deleted San Francisco amendments are in strikeout text.

15
16 Section 5. Continuance of Actions Under Prior Code. Nothing contained in this
17 ordinance shall be construed as abating any action now pending under or by virtue of any
18 ordinance of the City and County of San Francisco hereby repealed, nor shall this ordinance
19 be construed as discontinuing, abating, modifying or altering any penalties accruing, or to
20 accrue, or as waiving any right of the City under any such ordinance.

21
22 Section 6. Severability. If any section, subsection, sentence, clause, or phrase of this
23 ordinance is, for any reason, held to be invalid, such decision shall not affect the validity of the
24 remaining portions of this ordinance. The Board of Supervisors hereby declares that it would
25 have passed this ordinance, and each section, subsection, sentence, clause, or phrase of this

1 ordinance, irrespective of the fact that any one or more sections, subsections, sentences,
2 clauses, or phrases be declared invalid.

3
4 Section 7. Effective and Operative Dates. This ordinance shall become effective 30
5 days after enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor
6 returns the ordinance unsigned or does not sign the ordinance within 10 days of receiving it,
7 or the Board of Supervisors overrides the Mayor's veto of the ordinance. This ordinance shall
8 be operative on and after either January 1, 2026 or its effective date if the effective date is
9 later.

10
11 Section 8. Directions to Clerk. Upon enactment of this ordinance, the Clerk of the
12 Board of Supervisors is hereby directed to transmit to to the California Building Standards
13 Commission pursuant to the applicable provisions of State law 1) this ordinance, 2) the Exhibit
14 A attachment, and 3) the San Francisco amendments to the 2025 California Plumbing Code.

15
16
17 APPROVED AS TO FORM:
18 DAVID CHIU, City Attorney

19 By: /s/ Robb Kapla
20 ROBB KAPLA
21 Deputy City Attorney

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LEGISLATIVE DIGEST

[Plumbing Code - Repeal of Existing 2022 Code and Enactment of 2025 Code]

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Existing Law

The Plumbing Code regulates the installation and maintenance of plumbing systems and fixtures, water heaters, water supply and distribution, sanitation and ventilation systems, drainage, fuel piping, and medical and gas vacuum systems. The current San Francisco Plumbing Code consists of the 2022 California Plumbing Code (which incorporates the 2021 Uniform Plumbing Code) and San Francisco's local amendments to the 2022 California Plumbing Code ("San Francisco Amendments").

Amendments to Current Law

Every three years the State of California adopts a new California Building Standards Code ("triennial CBSC"), which amends the California Plumbing Code and the other state codes that constitute the CBSC. The 2025 triennial CBSC will go into effect throughout the State on January 1, 2026. As in past triennial CBSC adoption cycles, San Francisco will repeal its existing Plumbing Code in its entirety and adopt a new Plumbing Code that applies San Francisco's existing local amendments to the new California Plumbing Code. Except for non-substantive or technical modifications required by amendments to the state code, there are no changes to the existing San Francisco Plumbing Code amendments being carried forward.

Background Information

Local jurisdictions are required to enforce the California Building Standards Code but they may also enact more restrictive building standards that are reasonably necessary because of local climate, geology, or topography. Local amendments may be made to a triennial CBSC and also throughout the intervening years. However, local amendments previously adopted are not automatically transferred to a new triennial CBSC. Rather, they must be re-enacted with the required findings of local climate, geologic, or topographical conditions, expressly made applicable to the new triennial CBSC, and with an operative date no earlier than the effective date of the new State Code.

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