

File No. 140188

Committee Item No. 2

Board Item No. _____

COMMITTEE/BOARD OF SUPERVISORS

AGENDA PACKET CONTENTS LIST

Committee: Budget & Finance Sub-Committee

Date March 26, 2014

Board of Supervisors Meeting

Date _____

Cmte Board

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| <input type="checkbox"/> | <input type="checkbox"/> | Legislative Digest |
| <input checked="" type="checkbox"/> | <input type="checkbox"/> | Budget and Legislative Analyst Report |
| <input type="checkbox"/> | <input type="checkbox"/> | Youth Commission Report |
| <input type="checkbox"/> | <input type="checkbox"/> | Introduction Form |
| <input checked="" type="checkbox"/> | <input type="checkbox"/> | Department/Agency Cover Letter and/or Report |
| <input type="checkbox"/> | <input type="checkbox"/> | MOU |
| <input type="checkbox"/> | <input type="checkbox"/> | Grant Information Form |
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| <input type="checkbox"/> | <input type="checkbox"/> | Contract/Agreement |
| <input type="checkbox"/> | <input type="checkbox"/> | Form 126 – Ethics Commission |
| <input type="checkbox"/> | <input type="checkbox"/> | Award Letter |
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OTHER (Use back side if additional space is needed)

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Completed by: Linda Wong Date March 21, 2014
Completed by: _____ Date _____

[Appropriation - 2008 Clean and Safe Neighborhood Park Projects - \$1,089,249.67 - FY2013-2014]

Ordinance appropriating \$1,089,249.67 of surplus proceeds from the sale of General Obligation Bonds for completion of capital improvement projects included in the 2008 Clean and Safe Neighborhood Park Projects to the Port Commission for FY2013-2014.

Note: Additions are single-underline italics Times New Roman;
deletions are ~~strikethrough italics Times New Roman~~.
Board amendment additions are double underlined.
Board amendment deletions are ~~strikethrough normal~~.

Be it ordained by the People of the City and County of San Francisco:

Section 1. The uses of funding outlined below are herein de-appropriated to reflect the funding available in FY2013-2014.

USES De-appropriation

Fund	Index/Project Code	Subobject	Description	Amount
5P CPF 08A	398CSP08A	06C00	Capital Projects – WP Blue-	\$7,552.94
2008 Clean & Safe	CRPCSPWPBG01		Greenway Planning & Design	
Park Bond 1 st S 2008B				
5P CPF 08A	398CSP08A	06C00	Capital Projects – WP Blue-	\$2,974.87
2008 Clean & Safe	CRPCSPWPBG01		Greenway Planning & Design	
Park Bond 1 st S 2008B				

	Fund	Index/Project Code	Subobject	Description	Amount
1					
2	5P CPF 08A	398CSP08A	06C00	Capital Projects – Bayfront	\$5,019.57
3	2008 Clean & Safe	CRPCSPWPBP01		Park	
4	Park Bond 1 st S 2008B				
5					
6	5P CPF 08B	398CSP08B	06C00	Capital Projects – Bayfront	\$614,613.29
7	2008 Clean & Safe	CRPCSPWPBP01		Park	
8	Park Bond 2 nd S 2010B				
9					
10	5P CPF 08A	398CSP08A	06C00	Capital Projects – WP Blue-	\$158,806.00
11	2008 Clean & Safe	CRPCSPWPSF01		Greenway Signage & Site	
12	Park Bond 1 st S 2008B			Furnishings	
13					
14	5P CPF 08D	398CSP08D	06C00	Capital Projects – WP Blue-	\$300,283.00
15	2008 Clean & Safe	CRPCSPWPSF01		Greenway Signage & Site	
16	Park Bond 4 th S 2012B			Furnishings	
17					
18	Total Uses De-appropriation				\$1,089,249.67
19					

Section 2. The uses of funding outlined below are herein appropriated and reflect the projected uses of funding to support capital improvement projects for the Port Commission for FY2013-2014.

USES Appropriation

Fund	Index/Project Code	Subobject	Description	Amount
5P CPF 08A	398CSP08A	06C00	Capital Projects – Tulare	\$174,353.38
2008 Clean & Safe	CRPCSPWPTP01		Park	
Park Bond 1 st S 2008B				
5P CPF 08B	398CSP08B	06C00	Capital Projects – Tulare	\$254,077.45
2008 Clean & Safe	CRPCSPWPTP01		Park	
Park Bond 2 nd S 2010B				
5P CPF 08D	398CSP08D	06C00	Capital Projects – Tulare	\$16,194.00
2008 Clean & Safe	CRPCSPWPTP01		Park	
Park Bond 4 th S 2012B				
5P CPF 08B	398CSP08B	06C00	Capital Projects – Bayview	\$360,535.84
2008 Clean & Safe	CRPCSPWPBV01		Gateway	
Park Bond 2 nd S 2010B				
5P CPF 08B	398CSP08B	06C00	Capital Projects – Bayview	\$284,089.00
2008 Clean & Safe	CRPCSPWPBV01		Gateway	
Park Bond 2 nd S 2010B				
Total USES Appropriation				\$1,089,249.67

1 Section 3. The Controller is authorized to record transfers between funds and adjust
2 the accounting treatment of sources and uses appropriated in this ordinance as necessary to
3 conform with Generally Accepted Accounting Principles.
4

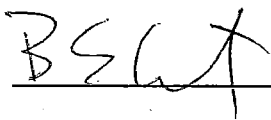
5 APPROVED AS TO FORM:

FUNDS AVAILABLE

6 DENNIS J. HERRERA, City Attorney

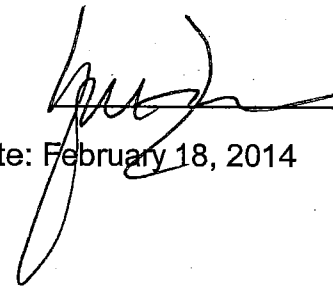
Ben Rosenfield, Controller

7
8 By:



Deputy City Attorney

9
10 By:



Date: February 18, 2014

Item 2 File 14-0188	Department: Port
EXECUTIVE SUMMARY	
Legislative Objective	
<ul style="list-style-type: none"> • The proposed ordinance will de-appropriate \$1,089,250 in 2008 Clean and Safe Neighborhood Park General Obligation Bonds, previously appropriated to the Bayfront Park and the Port's Blue-Greenway projects; and re-appropriate \$1,089,250 to the Port's Tulare Park and Bayview Gateway projects. 	
Key Point	
<ul style="list-style-type: none"> • The voters approved the Clean and Safe Neighborhood Park General Obligation Bond in 2008 for \$185 million, of which \$151.5 million was allocated to Recreation and Park Department projects and \$33.5 million was allocated to Port park projects. The City has previously sold three series of bonds in the amount of \$176 million and plans a fourth and final series of \$8.7 million, for a total of \$185 million in bond proceeds. • The Port has funded eight park projects with the GO Bond proceeds, of which four are completed. Of the four completed projects, two projects - the Bayfront Park and Blue Greenway subprojects (signage and site improvements, and planning and design) have project savings totaling \$1,089,250. 	
Fiscal Impact	
<ul style="list-style-type: none"> • The Port proposes to re-appropriate the \$1,089,250 to two projects that are over-budget. The Bayview Gateway project incurred unanticipated right-of-way improvements, resulting in a budget shortfall of \$644,625. The Tulare Park project requires construction of a new pedestrian bridge to meet Americans with Disabilities Act (ADA) requirements, resulting in a budget shortfall of \$444,625. • The delays in the Tulare Park project have led to the expiration of a \$275,000 grant provided by the California Natural Resources Agency, which required grant funds to be expended before April 2014. To offset the expired grant, the Port will reallocate \$175,000 of unencumbered funds from the Southern Waterfront Open Space Enhancement and Alternative Energy Project, which were to be used to build open space improvements on the Southern Waterfront. • The Port has combined construction of the Bayview Gateway project and Tulare Park projects into one project and has issued a request for bids for a construction contract. Construction is expected to begin in April 2014 and be completed in January 2015. The re-appropriation of \$1,089,250 fully funds the two projects. 	
Recommendation	
<ul style="list-style-type: none"> • Approve the proposed ordinance. 	

MANDATE STATEMENT

City Charter Section 9.105 states that amendments to the Annual Appropriation Ordinance are subject to approval by the Board of Supervisors, after the Controller certifies the availability of funds.

BACKGROUND

On February 5, 2008, the voters of San Francisco approved the 2008 Clean and Safe Neighborhood Parks General Obligation Bond (GO Bond) for a total amount of \$185,000,000, including \$33.5 million dedicated towards Port park projects. The bond program was intended to (a) repair and improve park restrooms Citywide, (b) eliminate serious earthquake safety risks in neighborhood and waterfront park facilities, (c) renovate parks and playgrounds in poor physical condition, (d) replace dilapidated playfields, (e) repair nature trail systems in the City's parks, and (f) attract matching community and philanthropic support.

The City has previously sold three series of the 2008 Clean and Safe Neighborhood Parks General Obligation Bonds, totaling \$176,285,000, of which \$150,173,303 was allocated to Recreation and Park Department projects, \$24,676,515 was allocated to Port projects, and \$1,435,182 was allocated to related costs including the cost of bond issuance, bond oversight and program auditing. The fourth and final bond sale in the amount of approximately \$8,715,000 is anticipated for late 2014 of which \$8,465,000 is for Port projects, which will fully fund Port bond projects funded by the total of \$33.5 million, as shown in Table 1 below.

Table 1: Clean & Safe Neighborhood Parks GO Bond Port Park Projects

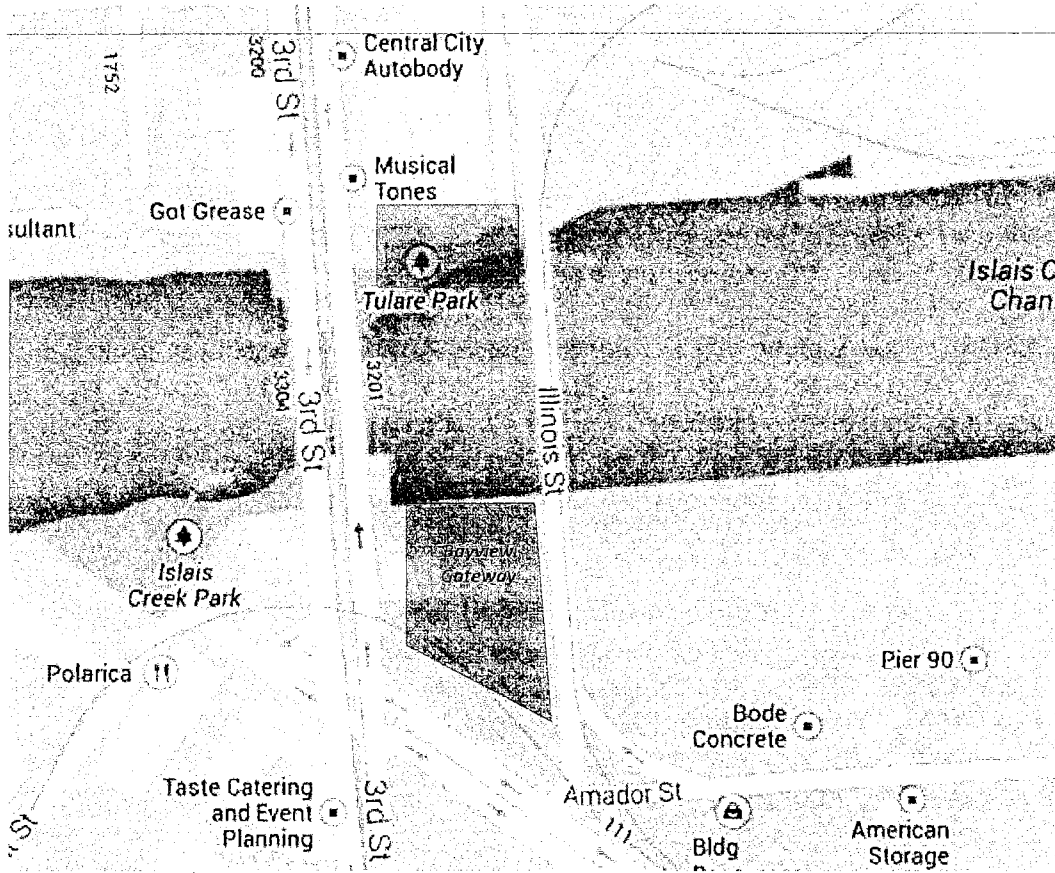
Name	GO Bonds Previously Appropriated	Proposed GO Bonds in Fourth Sale	Total GO Funds	Status
Pier 43 Bay Trail Link	\$7,677,800		\$7,677,800	Completed
Brannan St. Wharf	2,941,050		2,941,050	Completed
Bayfront Park	2,950,000		2,950,000	Completed
Heron's Head Park	2,351,000		2,351,000	Completed
Crane Cove Park	1,559,148	8,465,000	10,278,250	Design
Bayview Gateway	3,282,125		3,282,125	Out to Bid
Tulare Park	585,000		585,000	Out to bid
Blue Greenway Projects & Other Costs	2,478,000		2,478,000	Varies
California Environmental Quality Act	577,500		577,500	Completed
Subtotal, Port Projects	24,401,623	8,465,000	33,120,725	
Bond Issuance/Other Costs (estimated)	274,892	250,000	\$407,767	
TOTAL	\$24,676,515	\$8,715,000	\$33,391,515	

Source: 2008 Clean & Safe Neighborhood Parks Bond: Quarterly Status Report. January 2014.

DETAILS OF PROPOSED LEGISLATION

The proposed ordinance will de-appropriate \$1,089,250 in 2008 Clean and Safe Neighborhood Parks GO Bond projects, previously appropriated to the Port's Bayfront Park and the Blue-Greenway projects; and re-appropriate \$1,089,250 to the Port's Tulare Park and Bayview Gateway projects. Tulare Park and Bayview Gateway are located on opposite shores of Islais Creek in the southern waterfront between the 3rd Street Bridge and Illinois Street, as shown in Chart 1 below.

Chart 1: Tulare Park and Bayview Gateway



Source: Port

FISCAL IMPACT

The proposed de-appropriation and re-appropriation for the Port from \$1,089,250 in 2008 Clean and Safe Neighborhood Parks GO Bonds are summarized in Table 2 below.

Table 2: Proposed De-appropriation and Re-appropriation of \$1,089,250 in GO Bonds

GO Bond Project	Original Budget	Revised Budget	Increase/(Decrease)
Bayfront Park	\$2,950,000	\$2,330,367	(\$619,633)
Blue Greenway:			
Signage & Site Improvements	1,458,000	998,911	(459,089)
Planning and Design	336,000	325,472	(10,528)
Total De-appropriation	\$4,744,000	\$3,654,750	(\$1,089,250)
Bayview Gateway	\$3,282,125	\$3,926,750	\$644,625
Tulare Park	585,000	1,029,625	444,625
Total Re-appropriation GO Bond	\$3,867,125	\$4,956,375	\$1,089,250

The Port proposes to de-appropriate \$1,089,250 from the Bayfront Park and Blue Greenway projects as follows:

- 1) *Bayfront Park* -- This project included the removal of deteriorated piers and wharves, and reconstruction of 1,200 linear feet of shoreline to allow Bayfront Park to be constructed to the Bay's edge. This project is complete and opened to the public in February of 2012. The project's total cost was \$2,330,367 compared to an original budget of \$2,950,000, representing a project savings of \$619,633.
- 2) *Blue Greenway Signage and Site Improvements* -- The Blue Greenway project includes the improvement of the City's southerly portion of the 500 mile, 9-county, region-wide Bay Trail. The Port has developed a signage and way-finding program to allow users to find their way along the trail. The project is scheduled for completion by April 2014. The project's total estimated cost was \$998,911 compared to an original budget of \$1,458,000, representing a project savings of \$459,089.
- 3) *Blue Greenway Planning and Design* -- The Port hosted a series of community meetings to develop design standards and the guidelines were substantially complete in September of 2013 at a total cost of \$325,472 compared to an original budget of \$336,000, representing a project savings funds of \$10,528.

The Port proposes to re-appropriate the \$1,089,250 of estimated savings (\$619,633 + \$459,089 + \$10,528) to two Port projects that are over-budget, as follows:

- 1) *Tulare Park* --The Americans with Disabilities Act (ADA) requires the Port to make major park improvements to Tulare Park located between Illinois Street and 3rd Street across from Islais Creek, as shown in Chart 1 on the prior page. Such improvements were originally constructed in the early 1970's. During final design of Tulare Park improvements, the Port determined that construction of an ADA accessible path would pose significant risk of damage to both the Public Utilities Commission's force main¹ and the existing retaining wall running throughout the site. After studying alternatives, the Port chose to construct a pedestrian bridge as the most cost-effective solution to create an accessible pathway.

Planning for Tulare Park was conducted by the Port and design was conducted by DPW. With the addition of the pedestrian walkway, Port staff has decided to combine construction of Tulare Park with that of Bayview Gateway. The Port has issued a request for bids for construction contractors, and construction is expected to begin in April 2014 and be completed in January 2015.

¹ A force main is a pressurized main pipe carrying water.

The total Tulare Park revised budget is \$1,204,625, as shown in Table 3 below. The delays in the Tulare Park project have led to the expiration of a \$275,000 grant provided by the California Natural Resources Agency, which required grant funds to be expended before April 2014. To offset the expired grant, the Port will reallocate \$175,000 of unencumbered funds from the Southern Waterfront Open Space Enhancement and Alternative Energy Project, which were to be used to build open space improvements on the Southern Waterfront.²

Table 3: Tulare Park Original and Revised Budget

Source of Funds	Original Budget	Revised Budget	Increase/ (Decrease)
GO Bonds (subject of this request)	\$585,000	\$1,029,625	\$444,625
California Natural Resources Grant	275,000	0	(275,000)
Re-allocation of Port Capital Project Funds	0	175,000	175,000
Total Source of Funds	\$860,000	\$1,204,625	\$344,625
Uses of Funds			
Design	\$216,185	\$182,582	(\$33,603)
Construction	579,433	919,839	\$340,406
Contingency (11% of Construction)	64,382	102,204	\$37,822
Total Uses of Funds	\$860,000	\$1,204,625	\$344,625

- 2) *Bayview Gateway* – Across from Islais Creek is the future site of the Bayview Gateway. This area was reclaimed from the Bay in the 1900s and served as a working waterfront with a timber wharf and shed. The Port added to the project scope for unanticipated right-of-way improvements including a new crosswalk at 3rd Street, modifications and repairs to the adjacent sidewalks, and more extensive roadway and traffic signal work at 3rd Street and Cargo Way.

Planning for Bayview Gateway was conducted by the Port and design was conducted by DPW. Due to the proximity of Tulare Park to Bayview Gateway, the Port has decided to combine construction phases. The Port has issued a request for bids for the construction contract, and with the combined construction schedule with Tulare Park, construction is expected to begin in April 2014 and be completed in January 2015.

² The Transbay Cable lease between the Port and Pacific Gas and Electric (PG&E) allows for a 53 mile underwater power transmission line connecting power stations in Pittsburg and San Francisco, including a 9.4 mile section under Port jurisdiction. Under the terms of this lease, the Port receives an annual payment of \$550,000 dedicated to Southern Waterfront open space capital improvements.

With the revised project scope, the total project cost is now estimated at \$3,926,750 compared to an original budget of \$3,282,125, representing a budget shortfall of \$644,625.

Table 4: Bayview Gateway Original and Revised Budget

Source of Funds	Original Budget	Revised Budget	Increase/ (Decrease)
GO Bonds	\$3,282,125	\$3,926,750	\$644,625
Total Source of Funds	\$3,282,125	\$3,926,750	\$644,625
Uses of Funds			
Design	\$463,379	\$457,916	(\$5,463)
Construction	2,536,871	3,121,951	\$585,080
Contingency (11% of Construction)	281,875	346,883	\$65,008
Total Uses of Funds	\$3,282,125	\$3,926,750	\$644,625

RECOMMENDATION

Approve the proposed ordinance.

OFFICE OF THE MAYOR
SAN FRANCISCO



EDWIN M. LEE
MAYOR

TO: Angela Calvillo, Clerk of the Board of Supervisors
FROM: *per* Mayor Edwin M. Lee *JEL*
RE: Appropriation - \$1,089,249.67 for 2008 Clean and Safe Neighborhood
Park Projects - Fiscal Year 2013-2014
DATE: March 4, 2014

Attached for introduction to the Board of Supervisors is the ordinance appropriating \$1,089,249.67 of surplus proceeds from the sale of General Obligation bonds for completion of capital improvement projects included in the 2008 Clean and Safe Neighborhood Park Projects to the Port Commission for Fiscal Year 2013-2014.

I request that this item be calendared in Budget and Finance Committee.

Should you have any questions, please contact Jason Elliott (415) 554-5105.

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