

File No. 250528

Committee Item No. 4

Board Item No. _____

COMMITTEE/BOARD OF SUPERVISORS

AGENDA PACKET CONTENTS LIST

Committee: Public Safety and Ngbh Services

Date: July 24, 2025

Board of Supervisors Meeting:

Date: _____

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Prepared by: Monique Crayton

Date: July 18, 2025

Prepared by: _____

Date: _____

Prepared by: _____

Date: _____

[Administrative Code - Departmental Overdose Prevention Policies]

Ordinance amending the Administrative Code to require the Department of Public Health, Department of Homelessness and Supportive Housing, Human Services Agency, and Department of Emergency Management to develop and submit to the Board of Supervisors departmental overdose prevention policies.

NOTE: **Unchanged Code text and uncodified text** are in plain Arial font.
Additions to Codes are in *single-underline italics Times New Roman font*.
Deletions to Codes are in ~~*strikethrough italics Times New Roman font*~~.
Board amendment additions are in double-underlined Arial font.
Board amendment deletions are in ~~Arial font~~.
Asterisks (* * * *) indicate the omission of unchanged Code subsections or parts of tables.

Be it ordained by the People of the City and County of San Francisco:

Section 1. Findings.

(a) According to data from the Office of the Medical Examiner, the number of people who have died from drug overdoses in San Francisco has been rising at a staggering rate. In 2017, 222 people in San Francisco died from a drug overdose. In 2020, 697 people in San Francisco died from a drug overdose. This represents more than a tripling of the death rate in only three years, such that deaths from drug overdoses now average nearly two a day, and nearly 60 a month.

(b) Fentanyl, which is estimated to be 50 to 100 times more potent than morphine, entered the San Francisco market around 2015, causing eleven deaths that year. In 2016, the number of fentanyl overdose deaths in San Francisco doubled, reaching a total of 22. In 2020, 502 people were reported to have died in San Francisco as a result of overdose from

1 use of fentanyl. Thus, in five years, fentanyl overdose deaths in San Francisco increased by
2 4500%.

3 (c) This is a public health crisis of major proportions that is out of control. The
4 number of people who died from a drug overdose in San Francisco in 2020 was more than
5 three times the number of people who died in San Francisco from COVID-19 that same year.

6 (d) Based on data showing the addresses of fatal drug overdoses in San Francisco
7 over the first eight months of 2020, 111 people died on sidewalks or alleys, or in parks or cars;
8 296 people were found dead in homes or hotels, many in supportive housing in the
9 Tenderloin; and 60 people were pronounced dead at hospitals.

10 (e) Consuming drugs alone while sheltering-in-place during the COVID-19
11 pandemic almost certainly amplified the overdose death risk of strong drugs; more than half of
12 the 561 deaths from accidental overdoses during the period January - October 2020 occurred
13 indoors.

14 (f) A 2019 study published in Drug and Alcohol Dependence surveyed overdose
15 mortality among residents of single room occupancy (SRO) buildings in San Francisco during
16 the period 2010 – 2017, and found that overdose mortality was substantially higher among
17 SRO residents as compared to non-SRO residents, and that SRO residents were also more
18 likely to die from overdosing at home than elsewhere.

19 (g) A 2019 study published in the Journal of Urban Health examined the
20 acceptability, feasibility, and implementation of the Tenant Overdose Response Organizers
21 (TORO) program facilitated in ten SROs in Canada. That study concluded that the overdose
22 response interventions used by the TORO program, including peer-led overdose prevention
23 and response trainings, wall-mounted naloxone for emergency response, and peer-led
24 support groups, are effective tools in addressing overdose risk in SROs. The study also
25 concluded that tenants who had participated in the program and were taught about opioid

overdoses were better able to respond to overdoses and contribute to wider community responses. This study helped inform the DOPE (Drug Overdose Prevention and Education) Project's SRO initiative in San Francisco.

Section 2. Chapter 15 of the Administrative Code is hereby amended by adding Section 15.17, to read as follows:

SEC. 15.17. DEPARTMENTAL OVERDOSE PREVENTION POLICIES.

By no later than December 31, 2021, and every year thereafter, the Department of Public Health, the Department of Homelessness and Supportive Housing, the Healthy Streets Operation Center through the Department of Emergency Management, and the Human Services Agency shall each submit to the Board of Supervisors a departmental policy describing how the department and its grantees that provide direct services to clients who use drugs will promote strategies to reduce drug overdoses ("Overdose Prevention Policy"), along with a resolution to accept transmission of the policy. Each departmental Overdose Prevention Policy shall, to the extent applicable to the department's activities:

(a) Address how departmental programs will provide drug treatment and harm reduction programs and services;

(b) Describe where the department will post the following materials to ensure that they are available and accessible to all clients:

(1) Up-to-date information about the location and schedule of syringe access and disposal services; and

(2) Up-to-date referral information about naloxone access and the schedule of overdose prevention and naloxone distribution services;

1 (c) Include an onsite overdose response policy that describes the steps the department will
2 take in the event that an individual overdoses on property managed by the department or in the
3 presence of department personnel;

4 (d) Ensure that department staff who work with people who use drugs receive training in
5 overdose prevention strategies; and

6 (e) Describe the process by which the department will ensure that grantees that manage
7 property on behalf of the department and/or provide direct services to people who use drugs implement
8 overdose prevention policies that contain the information required in subsections (a)-(d) of this Section
9 15.17 as applied to the grantee.

10
11 Section 3. Effective Date. This ordinance shall become effective 30 days after
12 enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the
13 ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board
14 of Supervisors overrides the Mayor's veto of the ordinance.

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18 APPROVED AS TO FORM:
19 DENNIS J. HERRERA, City Attorney

20 By: /s/ Anne Pearson
21 ANNE PEARSON
22 Deputy City Attorney

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City and County of San Francisco
Tails
Ordinance

City Hall
1 Dr. Carlton B. Goodlett Place
San Francisco, CA 94102-4689

File Number: 210304

Date Passed: June 15, 2021

Ordinance amending the Administrative Code to require the Department of Public Health, Department of Homelessness and Supportive Housing, Human Services Agency, and Department of Emergency Management to develop and submit to the Board of Supervisors departmental overdose prevention policies.

May 27, 2021 Public Safety and Neighborhood Services Committee - RECOMMENDED

June 08, 2021 Board of Supervisors - PASSED ON FIRST READING

Ayes: 11 - Chan, Haney, Mandelman, Mar, Melgar, Peskin, Preston, Ronen, Safai, Stefani and Walton

June 15, 2021 Board of Supervisors - FINALLY PASSED

Ayes: 10 - Chan, Haney, Mandelman, Mar, Peskin, Preston, Ronen, Safai, Stefani and Walton

Excused: 1 - Melgar

File No. 210304

**I hereby certify that the foregoing
Ordinance was FINALLY PASSED on
6/15/2021 by the Board of Supervisors of
the City and County of San Francisco.**



Angela Calvillo
Clerk of the Board



London N. Breed
Mayor

6/25/2021

Date Approved

BOARD of SUPERVISORS



City Hall
1 Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. (415) 554-5184
Fax No. (415) 554-5163
TDD/TTY No. (415) 554-5227

MEMORANDUM

TO: Daniel Tsai, Director, Department of Public Health
Shireen McSpadden, Executive Director, Department of Homelessness
and Supportive Housing
Mary Ellen Carroll, Executive Director, Department of Emergency
Management
Trent Rhorer, Executive Director, Human Services Agency

FROM: Monique Crayton, Assistant Clerk, Public Safety and Neighborhood
Services Committee, Board of Supervisors

DATE: May 20, 2025

SUBJECT: LEGISLATION INTRODUCED

The Board of Supervisors' Public Safety and Neighborhood Services Committee has received the following Hearing request, introduced by Supervisor Matt Dorsey on May 13, 2025:

File No. 250528

Hearing to solicit input from relevant City departments and stakeholders regarding potential updates to the 2021 Ordinance mandating, through Administrative Code, Section 15.17, annual reports on "Overdose Prevention Policies;" this hearing follows the final passage of the "Recovery First" Ordinance, which establishes long-term recovery from substance use disorders as the primary objective of San Francisco's drug policy; and requesting the Department of Public Health, Department of Homelessness and Supportive Housing, Department of Emergency Management's "Healthy Streets Operation Center," and Human Services Agency to report

CC:

Office of Chair Dorsey
Dr. Naveena Bobba, Department of Public Health
Sneha Patil, Department of Public Health
Ana Validzic, Department of Public Health
Dylan Schneider, Department of Homelessness and Supportive Housing
Emily Cohen, Department of Homelessness and Supportive Housing
Bridget Badasow, Department of Homelessness and Supportive Housing
Olivia Scanlon, Department of Emergency Management
Michelle Busse, Department of Emergency Management
Elizabeth LaBarre, Human Services Agency
Susie Smith, Human Services Agency

If you have any comments or reports to be included with the file, please forward them to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102.

Introduction Form

(by a Member of the Board of Supervisors or the Mayor)

I hereby submit the following item for introduction (select only one):

- ☐ 1. For reference to Committee (Ordinance, Resolution, Motion or Charter Amendment)
- ☐ 2. Request for next printed agenda (For Adoption Without Committee Reference)
(Routine, non-controversial and/or commendatory matters only)
- ☒ 3. Request for Hearing on a subject matter at Committee
- ☐ 4. Request for Letter beginning with "Supervisor inquires..."
- ☐ 5. City Attorney Request
- ☐ 6. Call File No. from Committee.
- ☐ 7. Budget and Legislative Analyst Request (attached written Motion)
- ☐ 8. Substitute Legislation File No.
- ☐ 9. Reactivate File No.
- ☐ 10. Topic submitted for Mayoral Appearance before the Board on

The proposed legislation should be forwarded to the following (please check all appropriate boxes):

- ☐ Small Business Commission ☐ Youth Commission ☐ Ethics Commission
- ☐ Planning Commission ☐ Building Inspection Commission ☐ Human Resources Department

General Plan Referral sent to the Planning Department (proposed legislation subject to Charter 4.105 & Admin 2A.53):

- ☐ Yes ☐ No

(Note: For Imperative Agenda items (a Resolution not on the printed agenda), use the Imperative Agenda Form.)

Sponsor(s):

Dorsey; Mandelman

Subject:

Hearing to solicit input from relevant City departments and stakeholders regarding potential updates to the City's Overdose Prevention Policies.

Long Title or text listed:

Hearing to solicit input from relevant City departments and stakeholders regarding potential updates to the 2021 ordinance mandating, through Administrative Code Section 15.17, annual reports on "Overdose Prevention Policies." This hearing follows the final passage of the "Recovery First" ordinance, which establishes long-term recovery from substance use disorders as the primary objective of San Francisco's drug policy. Requesting that the following agencies report: Department of Public Health; Department of Homelessness and Supportive Housing; The Department of Emergency Management's "Healthy Streets Operation Cetner" and other street crisis response teams; and the Human Services Agency.

Signature of Sponsoring Supervisor: /s/ Matt Dorsey