

File No. 150316

Committee Item No. 3  
Board Item No. 32

### COMMITTEE/BOARD OF SUPERVISORS

#### AGENDA PACKET CONTENTS LIST

Committee: Land Use & Transportation

Date April 13, 2015

Board of Supervisors Meeting

Date Apr. 21, 2015

#### Cmte Board

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| <input type="checkbox"/>            | <input type="checkbox"/>            | Motion                                       |
| <input checked="" type="checkbox"/> | <input checked="" type="checkbox"/> | Resolution                                   |
| <input type="checkbox"/>            | <input type="checkbox"/>            | Ordinance                                    |
| <input type="checkbox"/>            | <input type="checkbox"/>            | Legislative Digest                           |
| <input type="checkbox"/>            | <input type="checkbox"/>            | Budget and Legislative Analyst Report        |
| <input type="checkbox"/>            | <input type="checkbox"/>            | Youth Commission Report                      |
| <input checked="" type="checkbox"/> | <input checked="" type="checkbox"/> | Introduction Form                            |
| <input checked="" type="checkbox"/> | <input checked="" type="checkbox"/> | Department/Agency Cover Letter and/or Report |
| <input type="checkbox"/>            | <input type="checkbox"/>            | MOU  |
| <input type="checkbox"/>            | <input type="checkbox"/>            | Grant Information Form                       |
| <input type="checkbox"/>            | <input type="checkbox"/>            | Grant Budget                                 |
| <input type="checkbox"/>            | <input type="checkbox"/>            | Subcontract Budget                           |
| <input type="checkbox"/>            | <input type="checkbox"/>            | Contract/Agreement.                          |
| <input type="checkbox"/>            | <input type="checkbox"/>            | Form 126 – Ethics Commission                 |
| <input type="checkbox"/>            | <input type="checkbox"/>            | Award Letter                                 |
| <input type="checkbox"/>            | <input type="checkbox"/>            | Application                                  |
| <input type="checkbox"/>            | <input type="checkbox"/>            | Public Correspondence                        |

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Completed by: Andrea Ausberry Date April 9, 2015

Completed by: \_\_\_\_\_ Date \_\_\_\_\_

1 [Approving the Nominations of Five Priority Conservation Areas]

2

3 **Resolution authorizing the nomination of five new Priority Conservation Areas: Palou**  
4 **Phelps Natural Area, Bayview Hill Natural Area, Green Connections-McLaren Park**  
5 **Pivot, Crosstown Trail-Connecting Twin Peaks Bio-Region/Glen Canyon, and the San**  
6 **Francisco Bay Area Water Trail.**

7

8 WHEREAS, On December 9, 2014, the Board of Supervisors passed Resolution No.  
9 457-14, nullifying four Priority Conservation Areas (PCA), designated by the Association of  
10 Bay Area Governments, and requesting the Planning Department to study and select new  
11 PCAs, to be brought before the Board of Supervisors by May 30, 2015; and

12 WHEREAS, The nullified PCAs, locally identified locations in urgent need of  
13 preservation, were: 1) Sutro Tower, 2) Aquavista/Twin Peaks, 3) Palou/Phelps Open Space,  
14 and 4) Bayview Radio Property, with a map of these areas on file with the Clerk of the Board;  
15 and

16 WHEREAS, The Association of Bay Area Governments established May 30, 2015, as  
17 the deadline by which new nominations must be formally adopted by resolution, and  
18 submitted by the jurisdiction; and

19 WHEREAS, Following nullification, the Planning Department led a working group to  
20 study the topic, which consisted of two other City agencies, the Department of the  
21 Environment and the Recreation and Parks Department, as well as non-profit organizations,  
22 the California Native Plant Society and The Greenbelt Alliance, to collaboratively determine  
23 new areas for nomination; and

24 WHEREAS, These agencies developed a new group of four PCAs that, while  
25 incorporating the original areas, more closely represent City adopted policies and goals from

1 recent years, and were selected by using a more scientific approach to determine what areas  
2 are in the greatest need of support; and

3 WHEREAS, The four PCAs selected by the working group are: 1) Palou Phelps Natural  
4 Area, 2) Bayview Hill Natural Area, 3) Green Connections: McLaren Park Pivot, and 4)  
5 Crosstown Trail: Connecting Twin Peaks Bio-Region/Glen Canyon, with a map of these areas  
6 on file with the Clerk of the Board; and

7 WHEREAS, The California State Legislature enacted the Water Trail Act (AB 1296) in  
8 2005 establishing the San Francisco Bay Area Water Trail; and

9 WHEREAS, The City also has several points of entry along the San Francisco Bay  
10 Area Water Trail, a growing network of launching and landing sites that allow non-motorized  
11 small boat users to enjoy the richness of the San Francisco Bay; and

12 WHEREAS, The San Francisco Bay Area Water Trail provides economic, educational  
13 and recreational benefits to the entire San Francisco region and conservation of this resource  
14 will benefit the residents of San Francisco; and

15 WHEREAS, A map of the San Francisco Bay Area Water Trail with the current and  
16 proposed San Francisco sites is on file with the Clerk of the Board; and

17 WHEREAS, These new areas represent a collaborative program that seeks to improve  
18 City lands and parks, chosen together by both City agencies and non-profits; now, therefore,  
19 be it

20 RESOLVED, That the 1) Palou Phelps Natural Area, 2) Bayview Hill Natural Area, 3)  
21 Green Connections-McLaren Park Pivot, 4) Crosstown Trail-Connecting Twin Peaks Bio-  
22 Region/Glen Canyon, and 5) the San Francisco Bay Area Water Trail be chosen as PCA  
23 nominations for the City and County of San Francisco; and, be it  
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1           FURTHER RESOLVED, That Board of Supervisors authorizes the Planning  
2 Department to submit the nominations to the Association of Bay Area Governments by May  
3 30, 2015.

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SAN FRANCISCO  
BAY AREA  
WATER  
TRAIL

## SAN FRANCISCO BAY AREA WATER TRAIL DESIGNATION PROCESS

### FREQUENTLY ASKED QUESTIONS

April, 2015

The following "frequently asked questions" have been assembled to assist site owners and managers interested in joining the San Francisco Bay Area Water Trail (Water Trail or WT) network of landing and launching sites around the nine-county Bay Area.

If your questions are not answered below, please contact Dick Wayman, Project Manager, at the State Coastal Conservancy (Dick.Wayman@scc.ca.gov). You may also want to visit the Water Trail website at <http://www.sfbaywatertrail.org> for more information about the Water Trail program, and <http://scc.ca.gov/2010/07/30/san-francisco-bay-area-water-trail/> for background documents (CEQA documents; the Enhanced Water Trail Plan; the Education, Outreach and Stewardship Program; and the Accessibility Plan, among others) and meeting agendas and summaries from public Water Trail implementation meetings.

**Executive Summary:** A brief overview of the Designation Process:

- 1) Own or manage a publicly accessible waterfront launch site and express interest in being designated,
- 2) Work with Water Trail staff to assemble relevant information for a Site Description report,
- 3) Attend a Water Trail implementation meeting at which your site is reviewed and discussed and be ready to answer questions,
- 4) Become conditionally designated at an implementation meeting,
- 5) Meet any conditions, such as installing a Water Trail sign on site, and
- 6) Receive final designation.

#### 1. What does it mean to be "designated" into the Water Trail?

Being designated means becoming an official "site" or "trailhead" of the Water Trail, and receiving the benefits that are associated with inclusion in the program. Site owners/managers join the Water Trail voluntarily. The Water Trail program has no regulatory powers. Site owners may be public or private entities.

*Background:* The concept for the San Francisco Bay Area Water Trail originated with Bay Access, Inc. and was legislated in 2005 (AB 1296; Hancock), followed by the development of a draft plan (developed by the San Francisco Bay Conservation and Development Commission, or BCDC, in 2007) that described, among other things, how

the Water Trail would move from being a concept to a reality. One of the most important steps in the process is the official designation, or official inclusion, of individual trailheads into the network of landing and launching sites that comprise the Water Trail. The designation step happens in a public forum to allow community input and involvement ("stakeholders") and expert guidance from an Advisory Committee.

2. **How does the designation process begin? What does the site owner/manager need to do to have the site designated? Please explain the process.**

The designation process usually begins with an expression of interest by the site owner, or in some cases, the manager of the site. (Often they are the same, but not always). There is no application form. Instead, Water Trail staff work with the main contact person for the site to collect information that describes the site. This information is assembled into a Site Description report (summarized below). The Site Description is reviewed with the site owner or manager before anything is shared in a public forum to ensure that the information is correct, and that the owner/manager is comfortable sharing all of the information.

3. **What kind of information is collected for a Site Description report?**

The Site Description includes the location, photos and maps, ownership/management, launch type, range and description of facilities at the site, basic information about accessibility of the site for persons with disabilities, proximity to other launching and landing sites, any plans for changes to the site, wildlife and habitat considerations, and safety considerations.

4. **Who makes the decision to designate?**

Designation decisions are made by the Project Management Team (PMT), which is comprised of staff from the State Coastal Conservancy (Conservancy), the Association of Bay Area Governments (ABAG), BCDC, and the Division of Boating and Waterways ("Cal Boating," which is now part of the State Department of Parks and Recreation).

5. **Are there specific criteria that need to be met in order to be considered for designation?**

Basic criteria are outlined in the Enhanced Water Trail Plan and summarized here:

- a. The site has launch facilities or launch areas that are open to the public.
- b. The site owner and/or manager would like the site to be part of the Water Trail.
- c. There are no major management issues or potential environmental impacts discussed in the Water Trail Environmental Impact Report (EIR), or other CEQA documents associated with site designation or enhancement activities, that could

not be mitigated as a condition of designation. The site owner/manager would be willing to carry out specific mitigation measures, if any.

- d. The site owner/manager is willing to install a Water Trail identification sign or signs on site.

**6. Does designation apply to a specific period of time or is it open-ended?**

There is no specific end date to designation, just as there is no end date for the Water Trail. Once a site is designated it remains a designated Water Trail site for an indefinite period of time unless one of the following occurs:

- a. Basic criteria for inclusion in the Water Trail are no longer met and the site owner or manager is not able or willing to take measures to remedy the particular issue. In such a case, the Water Trail program would “un-designate” the site, remove information about the site from the Water Trail website, and require that the Water Trail sign be removed from the site. Any site that has received Water Trail funds would be required to nonetheless maintain the publicly funded improvements for a minimum of 20 years. Closing the site to public use after receiving public grant funds would trigger a more complicated scenario.
- b. The site owner/manager no longer wants to be part of the Water Trail, in which case the site owner can withdraw (but see notes about Water Trail grant funding in Question 20, below).

**7. How long does the whole designation process take and what is the level of effort for the site owner/manager?**

The answer to this question depends on the individual site. At a minimum, Water Trail staff will work with a site owner and/or manager over a period of about six weeks leading up to one of the quarterly Water Trail implementation meetings. All designation decisions are made at the public meeting, and all designations are conditional until Water Trail identification signage has been installed at the site. Installation of a Water Trail sign would add a small amount of additional time.

The level of effort for owners/managers will vary, depending on whether they need to get on a docket to present the idea of designation to a governing or legislative body, if they are applying for grant funds at the same time, if they are planning some construction activities to enhance the site, and so on. Water Trail staff does everything it can to alleviate the burden on owners/managers by developing the Site Description, reviewing the site under the WT EIR, taking photographs as needed, making additional maps as needed, and volunteering to make a presentation to the governing body of the owner/manager if requested. Water Trail staff presents the project at the Water Trail implementation meeting, but does ask that a representative of the site owner/manager be present at the public meeting where designation decisions are made.

**8. What does it cost the site owner or manager to apply for designation or be designated?**

There is no fee associated with requesting designation, being designated, or remaining a designated Water Trail site. The cost of materials that are prepared for the public meeting, the cost of the Water Trail identification sign, and the cost of an administrative permit amendment from BCDC (if needed for the sign) are borne by the Water Trail program as long as it still has funding available. The site owner/manager is responsible for the costs of managing and maintaining the site, but these are not costs imposed by the Water Trail.

**9. Does the Water Trail program require a written agreement of some sort from the owner/manager?**

There is no formal, written agreement between the Water Trail program and the site owner/manager. The Site Description for the trailhead reflects the management and use of the site as it exists at the time of designation. If, over time, there is a major departure from that mutual understanding that results in the site no longer meeting the basic criteria for designation, then Water Trail staff would want to know. In a worst case scenario the site could be un-designated.

**10. Does the Water Trail program require a resolution or letters of support?**

We do not expressly require a resolution or letter of support, but we need to see evidence of some kind that the owner/manager and governing or controlling body for the site (if it is a publicly owned site) supports the site joining the Water Trail. This support is often expressed at a public meeting of a governing body, such as a city council or board of supervisors, but can also be shown in an adopted management plan that includes the site, or by means of some other public document.

**11. What happens after designation?**

Since all designations are initially conditional, site owners work with Water Trail staff to meet any conditions. Once all conditions are met, designation is complete and Water Trail staff will stay in touch with site owners at least annually to learn if there have been any notable changes at the site.

**12. What are the benefits of designation for the site owner?**

- a. Only designated, conditionally designated, or sites that are being considered for designation are eligible to apply for a Water Trail grant.
- b. Only designated and conditionally designated sites are fully described on the Water Trail website at [sfbaywatertrail.org](http://sfbaywatertrail.org) and in future outreach materials, such as a guidebook or maps. Other landing and launching locations around the Bay are not.



- c. Designated sites will be provided with Water Trail identification and educational signage, which focuses on safe and environmentally friendly boating practices.

**13. Will the Water Trail Program have any control over site management?**

No, the Water Trail program will not have any control over site management. The only control the Water Trail program has is to un-designate a site that was previously designated.

**14. Do designated sites need to keep their launch site open during certain hours?**

No. Site owners/managers determine and control the hours of operation of their launching and landing facilities. However, if the hours are very limited, it could be difficult for a user of the site to launch for a long paddle and then be able to later get out of the water at the same launch spot. If the launching facilities have set hours of operation, the Water Trail Program would like to include those hours in the description on the Water Trail website so that people can plan ahead and arrive well informed.

**15. What kinds of conditions does designation impose on the site and its management?**

Installation of the Water Trail identification and education signs is a condition for all conditionally designated sites. Other conditions will depend on the site; there may not be any other conditions.

When a Site Description is prepared for a site seeking designation, Water Trail staff review the potential impacts and mitigation measures listed in the programmatic WT EIR and what is known about the site in order to think through whether increased use of the site, as possibly generated by designation, could have any of the potential impacts discussed in the EIR: recreation, navigation, aesthetics, biological resources, cultural resources, hydrology and water quality, and transportation/circulation/parking. If a mitigation measure should be applied, then Water Trail staff would discuss the measure with the site owner and it would become part of the public discussion about the site, and possibly a condition of designation.

**16. Does the site owner need to complete a CEQA or NEPA document in order to be designated?**

The Conservancy led the development of the San Francisco Bay Area Water Trail Environmental Impact Report (WT EIR) and certified it in March 2011 in compliance with the California Environmental Quality Act (CEQA). This programmatic EIR is comprehensive in its approach to anticipating the potential impacts that could result from Water Trail-induced non-motorized small boat use on the Bay. This programmatic approach avoided segmenting CEQA for a clearly regional program, and also provided a great efficiency for individual site owners. In many, if not most, cases, site owners who

need to comply with CEQA may be able to rely on the analysis and findings of the WT EIR. As stated in the Draft Revised EIR (August 2010), page 3-3, "To streamline the site-specific CEQA review process...this EIR considers reasonable worst-case impacts that could occur at any site, and provides mitigation as feasible at the programmatic level." It also states: "The determination whether or not a mitigation measure applies to any given site would be made during the site-specific CEQA review completed as part of the trailhead designation process."

WT EIR CEQA review for trailhead designation does not replace the site-specific CEQA review required if new facilities will be constructed, but the lead agency under CEQA for the site may tier site-specific projects off of the WT EIR. Additional CEQA review would be limited to any new "effects" that were not covered in the WT EIR, any new mitigation measures beyond those required by the WT EIR for those effects, or any effect that is more severe than anticipated and assessed in the WT EIR.

Whether an agency tiers off of the WT EIR or uses a separate CEQA document to evaluate the effects of a proposed project, Conservancy staff will need to ask the Conservancy board to make findings on that CEQA document. For sites that may rely solely on the WT EIR, this additional step is not needed.

NEPA (National Environmental Policy Act) review is not required by the WT program.

**17. Does the site owner/manager need to attend the Water Trail implementation meeting?**

It is highly desirable, as there may be questions that arise at the meeting that cannot be answered on the spot by Water Trail staff, leading to the possibility of delay in the designation.

**18. Do site owners/managers get a chance to review the information about their site before it is posted on the Water Trail website?**

Yes.

**19. Does the site owner/manager need to install any signs?**

There is always a requirement to install Water Trail identification and education signs (unless the educational messages are somehow incorporated into other signs on site). The need for additional signs will depend on the site and whether there are personal or navigational boating safety concerns, or wildlife habitat concerns, that would not be adequately addressed through the Water Trail education sign. Water Trail staff works with site owners/managers to come to agreement on language and to be sure that however the language is posted at the site blends well with the site and works within the parameters of the signage policy of the site owner.

**20. Are there any grant funds available for Water Trail sites?**

Yes. Both public agencies and non-profit organizations may apply. Eligible applicants are limited to those whose sites are designated, conditionally designated, or in the process of being considered for designation. In the latter case, the PMT will make a conditional designation decision prior to a decision about the award of funds. The total amount of funds available currently is about \$500,000. The grant program is administered by ABAG. The main objective of the grant program is to fund capital improvements. Water Trail staff will assist applicants still in the planning phase, in order to help them move closer to readiness for capital outlay improvements.

**21. Do sites need to get permits in order to be part of the Water Trail?**

The Water Trail program does not require permits. It is non-regulatory. There may be circumstances in which a site owner will need to amend an existing permit or apply for new permits, based on the requirements of regional, state, or federal regulatory agencies. Some sites may need to request an amendment to an existing permit from BCDC in order to install the Water Trail sign. (The Water Trail program would pay for this small administrative fee for the sign, as long as there are still funds in the program.) If a grant will be used for construction, there would likely be permit requirements from regulatory agencies for the construction.

**22. Does the Water Trail program have specific requirements related to accessibility?**

Since the Water Trail does not own or control any sites, and is not regulatory, it cannot require any particular site to comply in any specific way with existing accessibility laws, including the development or updating of a Self-Evaluation and Transition Plan, which would be particularly helpful for planning purposes.

However, the *San Francisco Bay Area Water Trail Accessibility Plan (Accessibility Plan)* describes how the Water Trail plans to make the program, when viewed in its entirety, accessible to qualified persons with disabilities. The Water Trail strives to create and/or enhance opportunities for persons with disabilities to gain access to the water for non-motorized small boat use around San Francisco Bay. The Accessibility Plan describes features of potential sites around the Bay Area, the non-motorized small boat types using Bay Area sites, and what persons with disabilities using non-motorized boats have said they need or want at sites. The *Plan* provides a summary of pertinent laws, links to the laws themselves, a listing of relevant resources, cost estimates, photographs and images, and recommendations for enhancements needed around the Bay. Finally, the *Plan* stresses the Water Trail's expectation that site owners and managers will do all they can to make their sites as accessible and inclusive of all users as they can.

**23. How many sites have been designated?**

Ten sites have been conditionally or fully designated to date: Tidewater Boating Center in Alameda County; Angel Island State Park, McNears Beach Park, and Black Point Boat Launch in Marin County; Palo Alto Baylands Sailing Station and Alviso Marina County Park in Santa Clara County; Ferry Point in Contra Costa County; City of Suisun City Marina and City of Suisun City Downtown in Solano County; and Napa Main Street Dock in Napa County.

**24. When and where are Water Trail Implementation Meetings held?**

The meeting schedule for 2015 is March 6 June 12, September 11, and December 9. Meetings are expected to take place at the Coastal Conservancy at 1330 Broadway, in the 11<sup>th</sup> Floor Conference Room, Oakland, CA. The meeting room is wheel chair-accessible and meeting notices are posted at [www.scc.ca.gov](http://www.scc.ca.gov) at least 10 days prior to each public meeting. You may review past agendas and meeting summaries at this same website.

**25. What is the relationship between the Bay Trail and the Water Trail?**

These two regional trail systems both offer recreational and public access opportunities around the shoreline of San Francisco Bay in the nine-county Bay Area and are often in close proximity to one another. The Bay Trail is a program of ABAG and is managed by the San Francisco Bay Trail Project, a non-profit organization. It is strictly a land-based, mostly linear trail with a planned alignment around the Bay.

The Water Trail is a program of the State Coastal Conservancy, and is led by the Conservancy in close partnership with ABAG, and in partnership with BCDC and Cal Boating as well. The Water Trail is a water-based program and is envisioned as a network of landing and launching sites rather than as a linear trail. Although it is water-based, trailheads are along the shoreline of the Bay or up rivers or sloughs in some cases. The Conservancy is a major funder for both programs.

**San Francisco Bay Area Water Trail**  
**Program Description Summary for Potential Site Owners and Managers**  
**April 2015**



**Program Description**

The San Francisco Bay Area Water Trail (Water Trail) is a voluntary, planned network of access sites, or “trailheads,” designed to make it easier for people using non-motorized small boats (NMSBs) or boards (such as kayaks, sailboards, dragon boats, and stand up paddleboards) to safely enjoy the historic, scenic, cultural, and environmental richness of San Francisco Bay through single and multiple-day trips.

This nine-county program is being implemented under the leadership of the Coastal Conservancy (Conservancy) in close collaboration with the Association of Bay Area Governments (ABAG), the San Francisco Bay Conservation and Development Commission (BCDC), and the Division of Boating and Waterways of California State Parks and Recreation (Cal Boating), (together comprising the Project Management Team), plus an advisory committee representing a broad range of interests and expertise. The Water Trail program was created by legislation (2005, Hancock, AB 1296), and based upon the vision of the non-profit Bay Access, Inc. and a plan developed by BCDC<sup>1</sup>.

The process of site designation has begun, with more than 100 potential trailheads being considered for inclusion into the network. Designed to benefit trail users, site owners, and the Bay environment alike, the Water Trail program has a website ([www.sfbaywatertrail](http://www.sfbaywatertrail)) and brochure with information about facilities at designated trailheads, safe and environmentally sound boating practices, and Bay wildlife and habitat. The Water Trail sign program includes an identification sign and education sign for designated sites. There is a limited amount of grant funding for improvements to designated trailheads.

**Program Purpose**

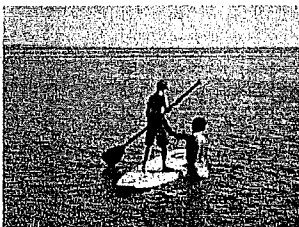
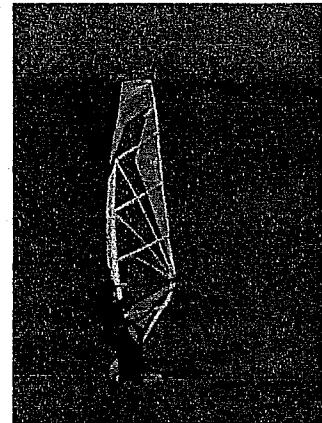
The competing pressures of increased NMSB use and increased development in the Bay Area point to the benefits that a planned and coordinated approach to NMSB access and use around the Bay could provide. Natural deterioration and a lack of funding to pay for repairs could lead to the loss of existing NMSB access locations over time. Without an overarching program, such as the Water Trail, to help find funding to replace or improve deteriorating sites, additional access sites may be lost.

The WT is expected to provide the following benefits or address the following needs:

- Create a coordinated set of NMSB access locations allowing for single point, multiple point, and multi-day excursions.
- Improve existing boat launch facilities and develop more overnight facilities, including camping, along the shoreline for NMSB users.

<sup>1</sup> The Enhanced Water Trail Plan was adopted by the Conservancy in March 2011 and may be reviewed at [www.scc.ca.gov](http://www.scc.ca.gov) on the San Francisco Bay Area Water Trail page. It is one of the principal guiding documents for the program and includes a preliminary list of sites to be considered for designation. Other sites will be considered as well, and not all sites in this plan will necessarily be designated. All sites must be open to the public, but may be privately owned.

- Promote placement of enhanced facilities and any new access locations in areas where they would provide the greatest recreational benefit and avoid or minimize significant adverse impacts to wildlife and habitat and/or agricultural operations.
- Plan for increased NMSB use associated with regional population growth and changes in population demographics.
- Promote safe boating practices for non-motorized small boat users.
- Reduce impacts to sensitive wildlife and habitat and other resources through education of boaters.
- Distribute and make available high quality information regarding NMSB access facilities through the development of educational and outreach materials, including a website, maps, brochures, and, in the future, a guidebook.
- Foster stewardship of the Bay and of trailhead facilities.
- Increase opportunities to recreate close to home and use public transportation rather than private vehicles (through the addition of boat storage facilities, for example).
- Streamline planning and implementation of high priority site enhancements through the programmatic Water Trail Final Environmental Impact Report (FEIR) developed under the California Environmental Quality Act (CEQA).
- Expand the connections with other regional trail systems (Bay Trail, Ridge Trail, Great California Delta Trail) to include the waters of the Bay.
- Reduce user conflicts among recreational users of launch sites through planning and facility design.
- Develop design guidelines for NMSB facilities that address the shoreline topography of San Francisco Bay and serve NMSB users with physical disabilities (the *Water Trail Accessibility Plan* is available for viewing or download on the [Water Trail page](http://www.scc.ca.gov) at [www.scc.ca.gov](http://www.scc.ca.gov)).
- Provide funding, publicity, and, indirectly, possible economic growth to site owners/managers through a variety of business opportunities related to water-oriented recreation (e.g., boat storage, rental concessions, nearby restaurants and hotels).



### **Inclusion in the Water Trail: How to Join and What it Means to be Designated**

**Joining.** Generally speaking, joining the Water Trail begins with interest from the site owner/manager and a governing body, such as a park commission, board of supervisors, and city council. Water Trail staff then work with the owner/manager to create a Site Description to capture the conditions of the site. This information is taken to the Project Management Team (PMT) and broad-based Advisory Committee (AC) at a public meeting where the PMT will make a decision about conditional designation. Sites with conditional designation are added to the designation map on

the Water Trail website. Once the conditions for designation have been met by the owner/manager, designation is complete. The following points provide more detail on this process:

- Conditional designation begins with a Site Description that includes location, site facilities (including information of interest to persons with disabilities), type of launch or landing provided, types of boats that usually use the site, a review of trailhead and nearby habitat and wildlife use under the existing Water Trail FEIR, current maintenance, and any needed improvements.
- All site designations include the condition to install a Water Trail sign (including logo and Water Trail website address), identifying the site as part of the Water Trail, and an education sign.
- There may be other types of conditions as well, depending on the site. For example, if Water Trail staff, the PMT, or AC find that designation of the site may result in significant environmental effects under CEQA, appropriate mitigation measures from the Water Trail FEIR (or other CEQA documents for the site in question) will be identified before the site is conditionally designated.
- Once the sign has been installed, and other conditions have been met, designation is complete and the site is included in the Water Trail network.

**Designation.** The Water Trail program has conditionally designated ten sites and fully designated two sites so far. The following points regarding designation should help clarify what designation entails in the short and long-term.

- Most work related to site designation is carried out by Water Trail staff in order not to burden site owners or managers. Site owners will have the opportunity to review all information regarding the site prior to review by the PMT, AC, and before site information is posted on the website or included in other Water Trail media.
- The Water Trail map and the Water Trail website show the designation status of potential and designated sites.
- Copies of the Water Trail brochure are given to the site owner/manager.
- A Water Trail identification sign and education sign is provided to the site owner by the Water Trail program.
- Site owners will need to work with BCDC to get or amend a permit for the sign. Water Trail staff will assist site owners and offset permit costs.
- The site will become eligible for potential public funding grants from the program for Water Trail-related site improvements. The grant agreement will require that those improvements be maintained for a minimum of 20 years and remain available to the public, even if a site becomes "undesigned."
- If there are substantial changes to the site over time, Water Trail staff would like to be informed. To be sure that Water Trail staff are aware of any significant changes that

may, for example, alter the availability of the site to the public, Water Trail staff will assess the site for any changes on an annual basis.

- A site owner may choose to leave the program at any time after designation, and the Water Trail program may “undesignate” a site if problems arise and cannot be resolved.
- The Water Trail program, when viewed in its entirety, must be accessible to qualified persons with disabilities in compliance with federal, state, and local requirements. Not every site will be or can be fully accessible. The *Water Trail Accessibility Plan*, adopted by the Coastal Conservancy in January 2015, is a resource for site owners and Water Trail program staff and may be found on the Water Trail page at [www.scc.ca.gov](http://www.scc.ca.gov). Water Trail staff will discuss site conditions and this *Plan* with site owners/managers at the time of completing a Site Description.

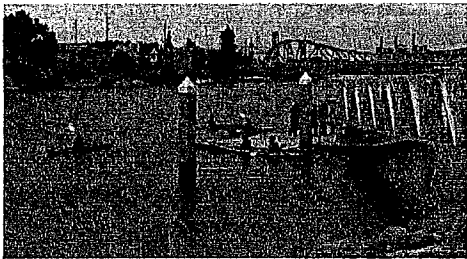
### 2015 Meetings

All Water Trail Implementation Meetings are open to the public. Agendas are posted at [www.scc.ca.gov](http://www.scc.ca.gov) at least 10 days in advance of each meeting. In 2015, all meetings are expected to be at the Coastal Conservancy offices in Oakland, at 1330 Broadway, 11<sup>th</sup> floor conference room on the following dates: March 6, June 12, September 11, and December 9.

### Contacts

**Dick Wayman, Project Manager**  
State Coastal Conservancy ([www.scc.ca.gov](http://www.scc.ca.gov))  
1330 Broadway, Suite 1300  
Oakland, CA 94612

Phone: (510) 286-4182  
E-mail: [Dick.Wayman@scc.ca.gov](mailto:Dick.Wayman@scc.ca.gov)



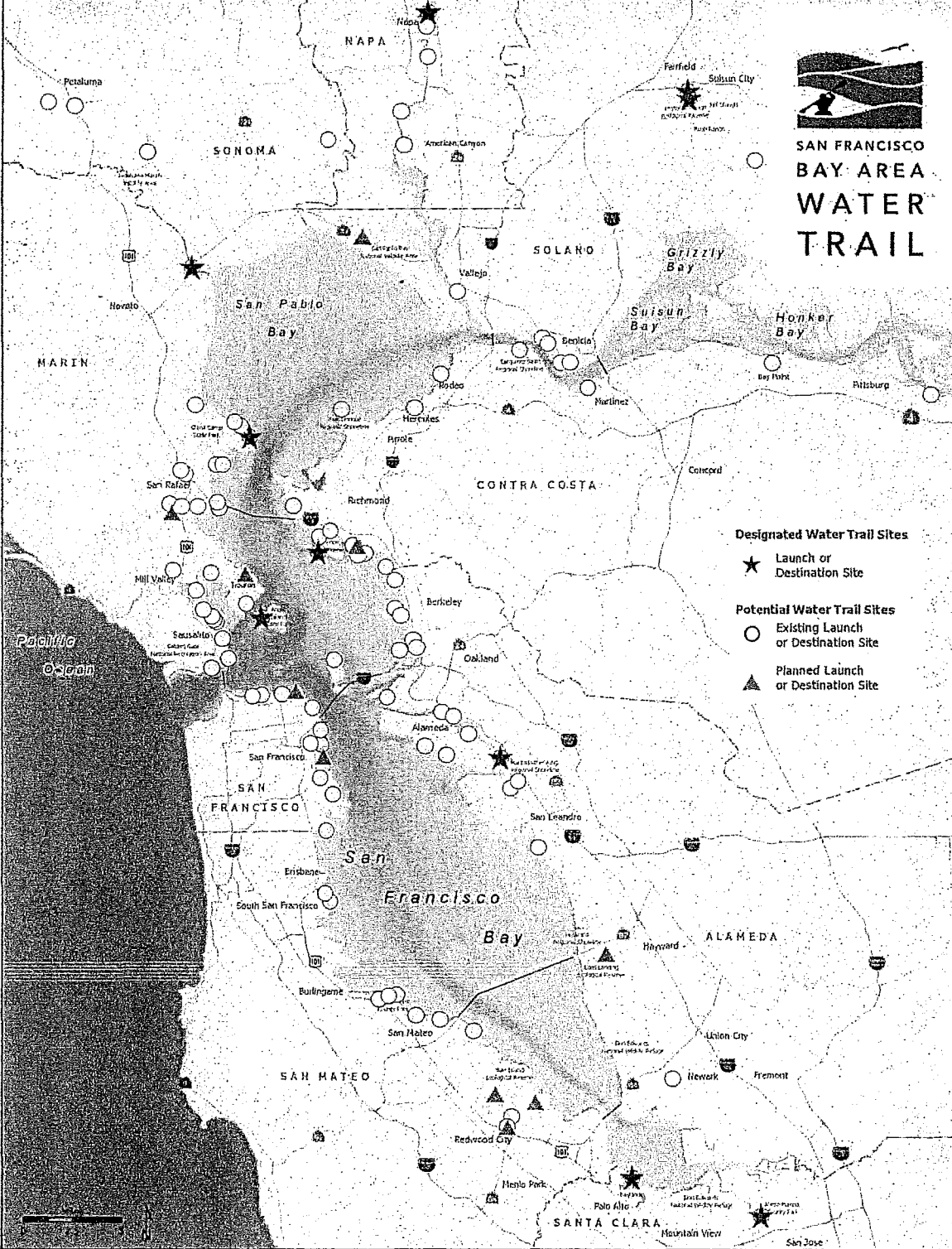
**Ben Botkin, Water Trail/Bay Trail Planner**  
Association of Bay Area Governments  
([www.abag.ca.gov](http://www.abag.ca.gov))  
101 Eighth Street  
Oakland, CA 94607

Phone: (510) 464-7936  
E-mail: [BenB@abag.ca.gov](mailto:BenB@abag.ca.gov)



# San Francisco Bay Area Water Trail

A network of access sites for non-motorized small boats around San Francisco Bay



**SAN FRANCISCO  
BAY AREA  
WATER  
TRAIL**

**Designated Water Trail Sites**

★ Launch or Destination Site

**Potential Water Trail Sites**

○ Existing Launch or Destination Site

▲ Planned Launch or Destination Site

Map use is for planning purposes only.



Chapter 4. Potential Water Trail Sites and Recommendations for Enhancements

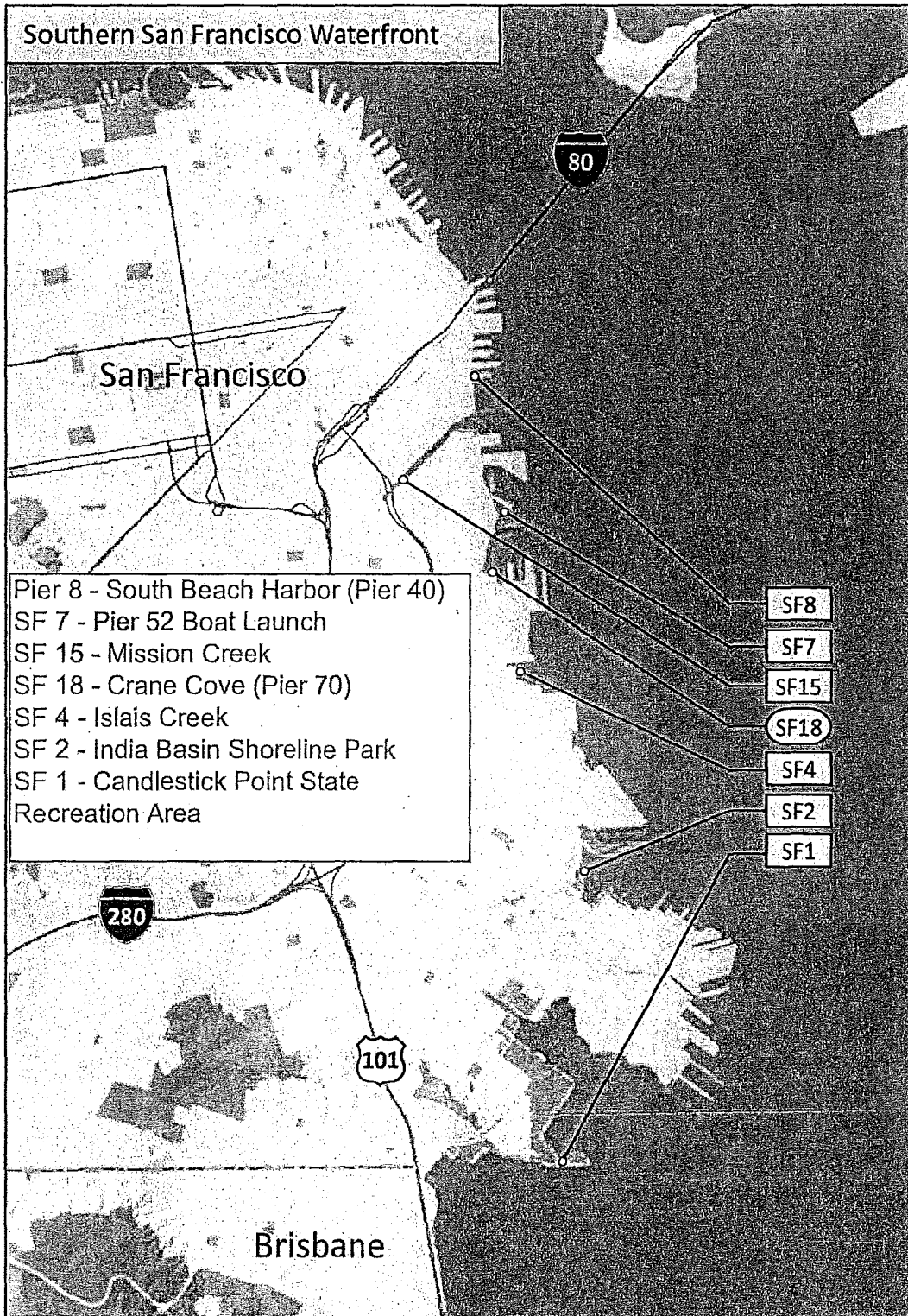


Figure 4.14. Southern San Francisco Waterfront Geo-Region

Chapter 4. Potential Water Trail Sites and Recommendations for Enhancements

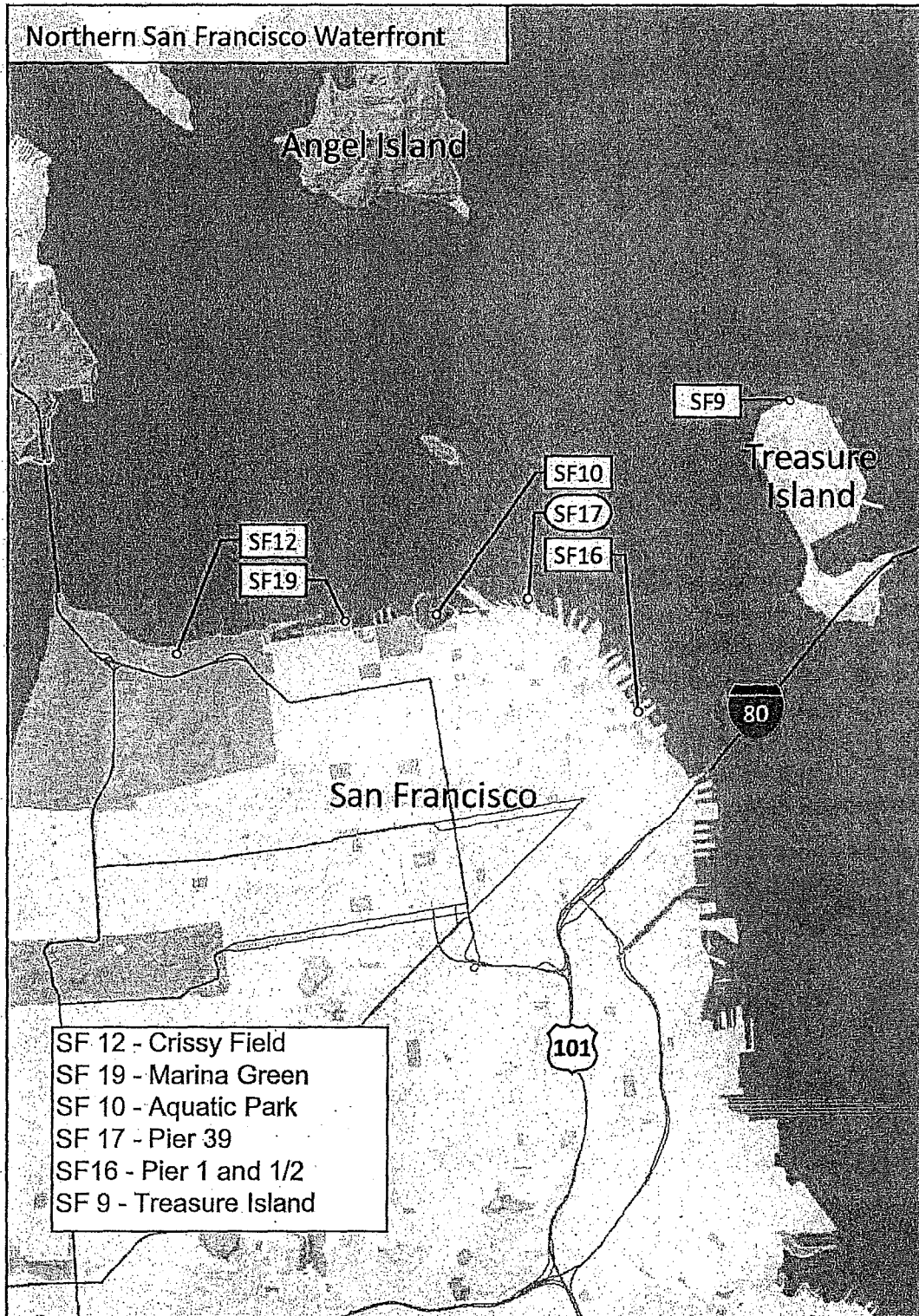


Figure 4.15. Northern San Francisco Waterfront Geo-Region.

Standard Educational Sign

Type 2

18 x 22 in.



**Be aware of...**

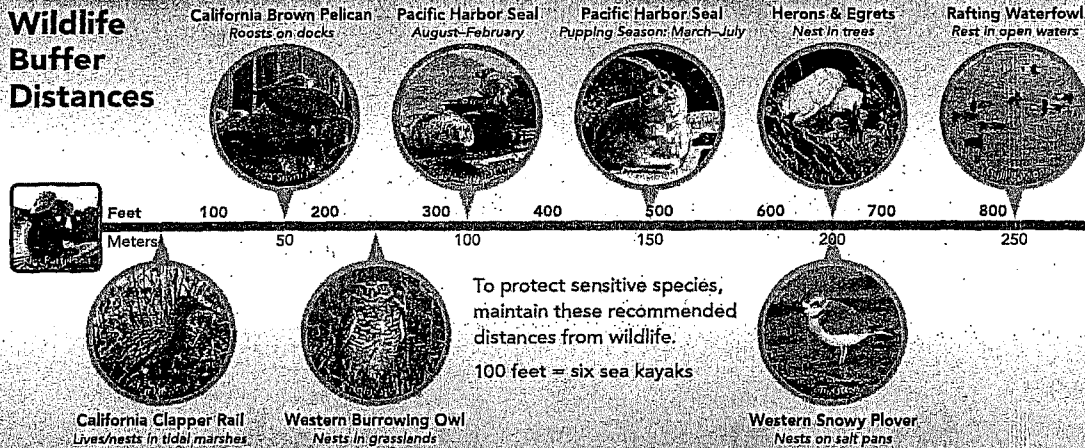
- Tides, winds and currents — avoid getting stuck in the mud or being too tired to get back to shore
- Ferry routes and shipping channels — use caution and stay clear of larger boats
- Cold water temperatures — wear insulating gear and a personal flotation device, and be prepared for emergencies
- Seasonal hunting in specific locations around the Bay, generally October–January. For information, visit [www.dfg.ca.gov](http://www.dfg.ca.gov)

**Enjoy viewing wildlife and help protect it**

- Prevent the spread of invasive species by rinsing off equipment
- Do not land in marshes, on levees, or at seal haul-out sites
- Keep your distance from birds and harbor seals
- Avoid paddling directly at wildlife



**Wildlife Buffer Distances**



**Local Wildlife Information**

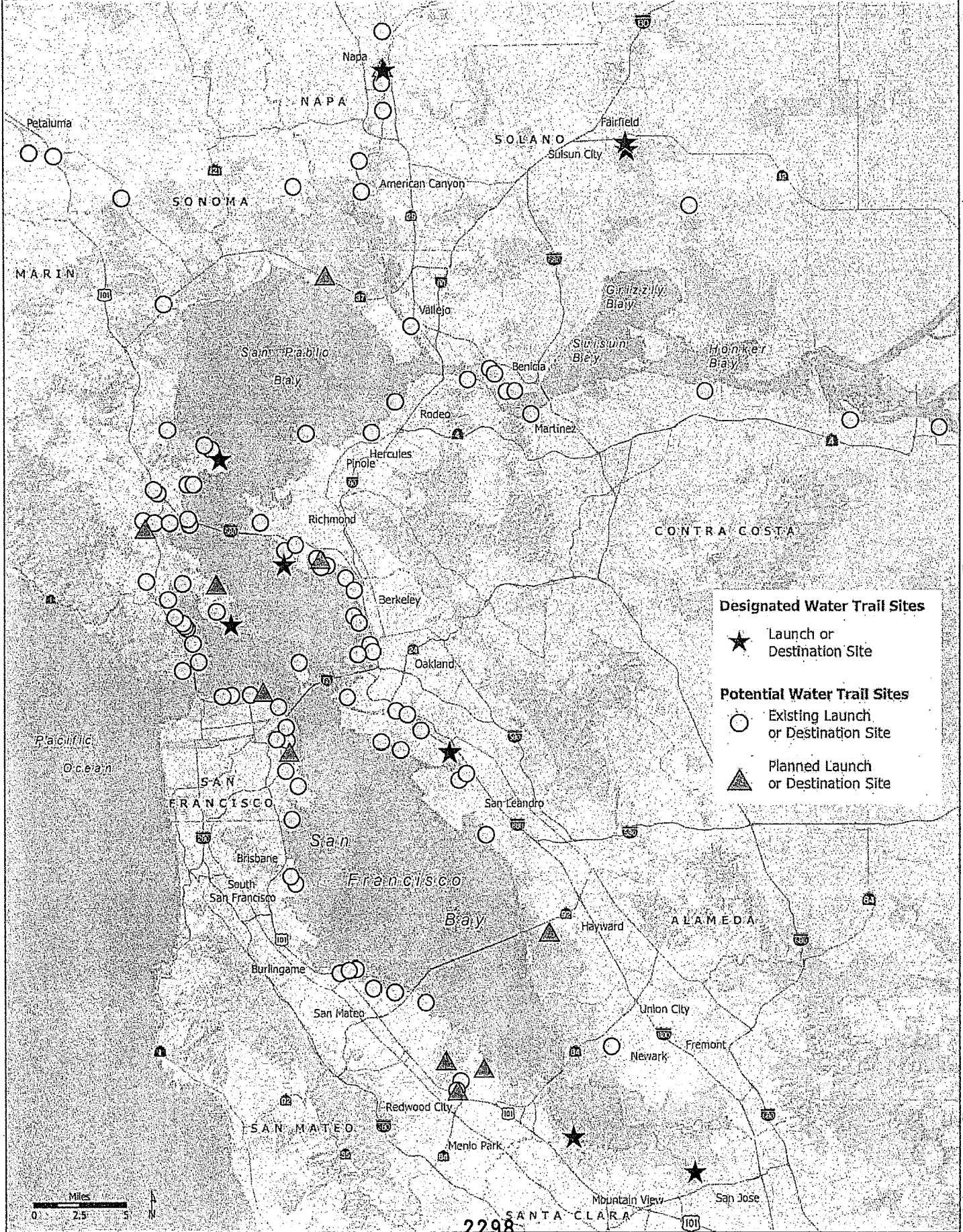
**Pacific harbor seals** are the only marine mammal that lives in the Bay year-round. Harbor seals tend to use the same sites year after year, called "haul-out sites." Seals use these sites to pup from March through July. **Never land watercraft on a haul-out site (Marine Mammal Protection Act).** Disturbance by humans has been shown to cause declines in the numbers of seals using haul-out sites.

2297

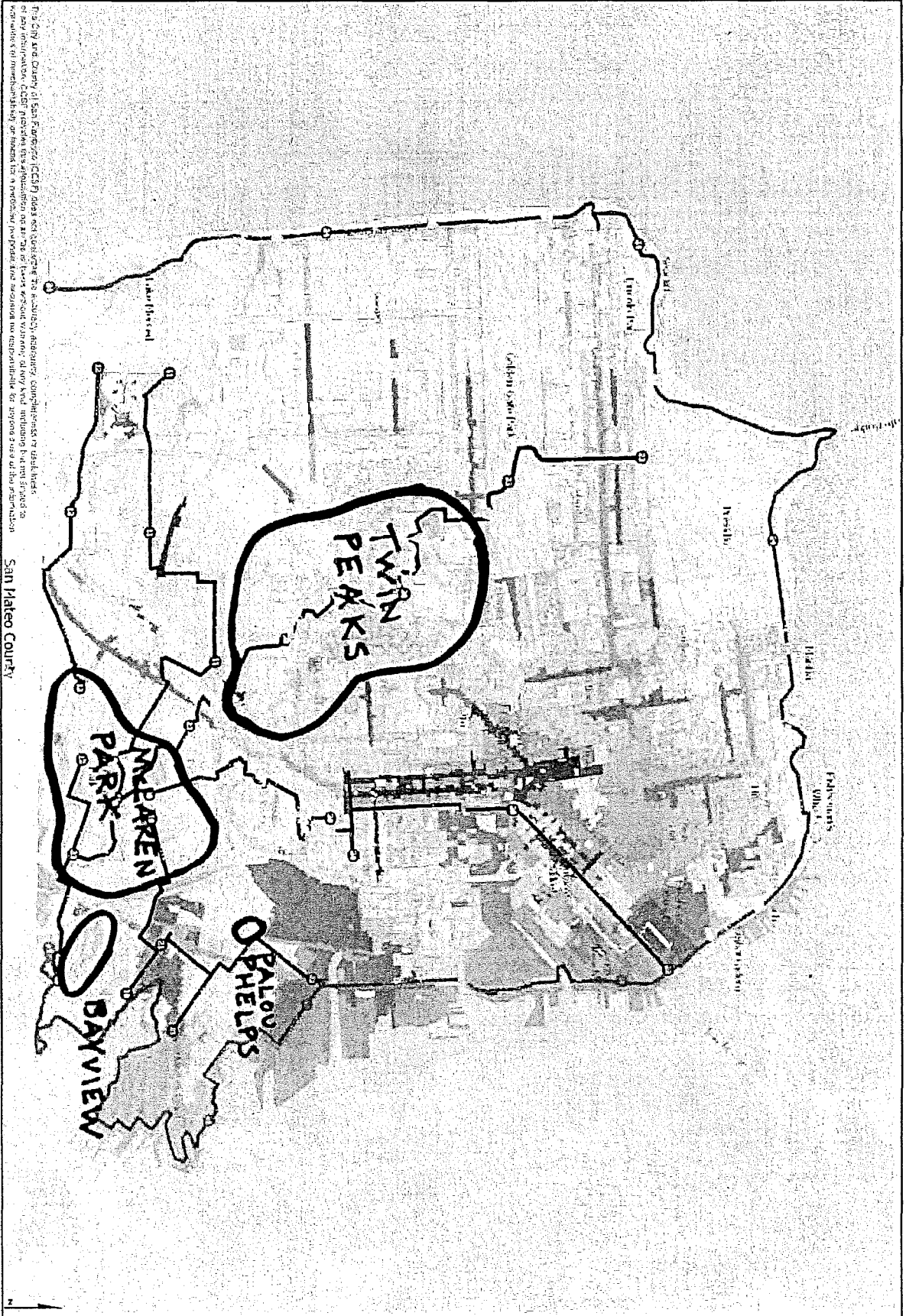


# San Francisco Bay Area Water Trail

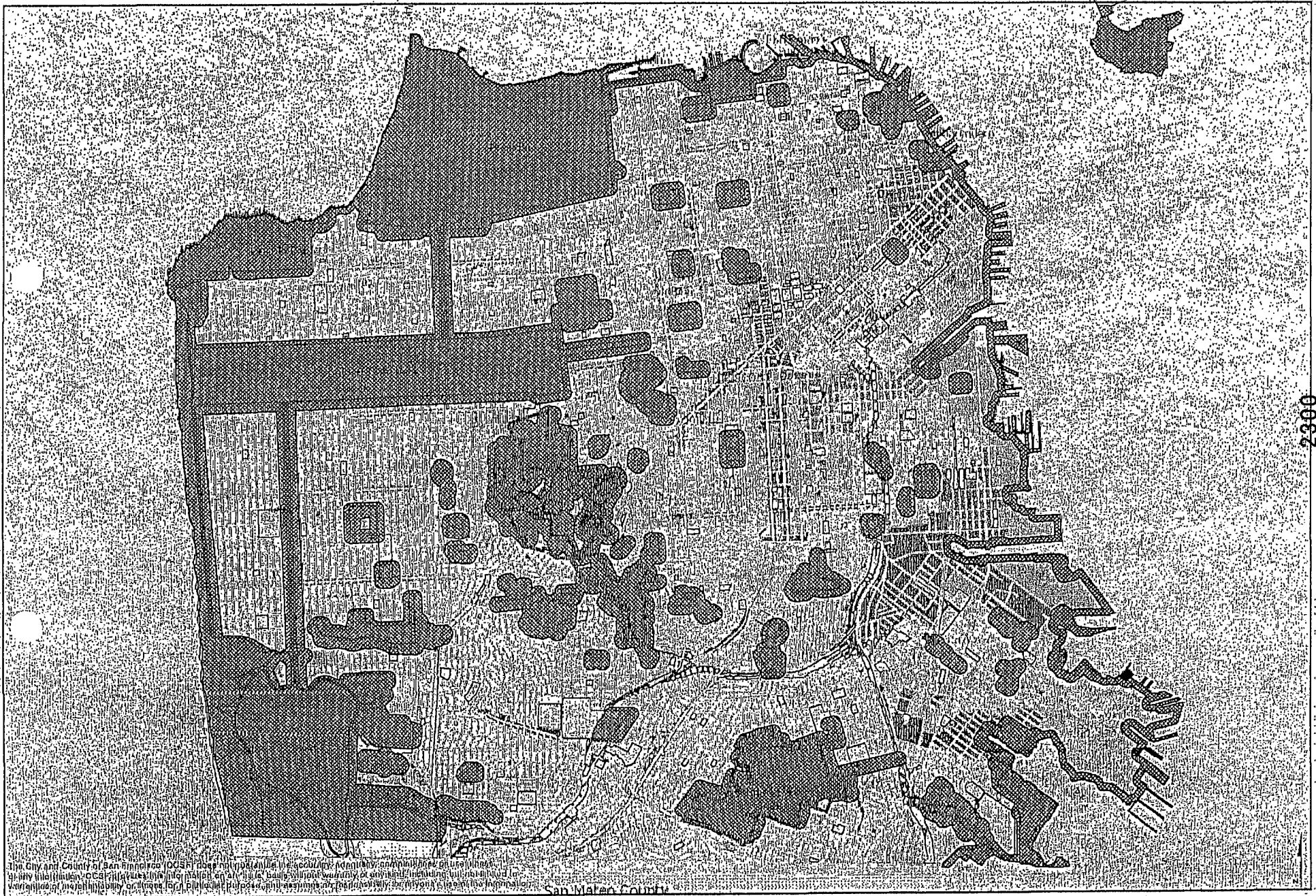
Designated and Potential Water Trail Sites



# Proposed Priority Conservation Areas

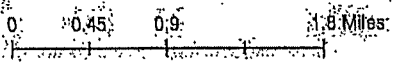


# Proposed Priority Conservation Areas with Bird Refuge Areas



2300

The City and County of San Francisco does not discriminate on the basis of race, gender, religion, ethnicity, or national origin in its policies, programs, or services. Any individual who believes they have been discriminated against in any of the above areas should contact the City and County of San Francisco, Office of the Assistant City Manager, 100 Market Street, San Francisco, CA 94102, or call (415) 376-3300. The City and County of San Francisco is an Equal Opportunity Employer. San Mateo County





# Proposed Priority Conservation Areas with Green Connections



2301

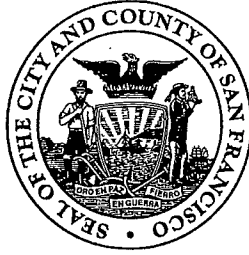
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0 0.45 1.8 Miles

Printed: 23 March, 2015



BOARD of SUPERVISORS



City Hall  
Dr. Carlton B. Goodlett Place, Room 244  
San Francisco 94102-4689  
Tel. No. 554-5184  
Fax No. 554-5163  
TDD/TTY No. 554-5227

## MEMORANDUM

TO: Harlan Kelly, General Manager, Public Utilities Commission  
Deborah Raphael, Director, Department of the Environment  
Phil Ginsburg, General Manager, Department of Recreation and Park  
John Rahaim, Director, Planning Department

FROM: Andrea Ausberry, Assistant Clerk, Land Use and Transportation Committee,  
Board of Supervisors

DATE: April 9, 2015

SUBJECT: LEGISLATION INTRODUCED

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The Board of Supervisors' Land Use and Transportation Committee has received the following legislation, referred to Land Use and Transportation Committee on March 31, 2015; introduced by Supervisors Cohen and Mar on March 24, 2015:

**File No. 150315**

Resolution supporting the designation of the San Francisco Bay Water Trail as a Priority Conservation Area by the Association of Bay Area Governments.

**File No. 150316**

Resolution authorizing the nomination of four new Priority Conservation Areas: Palou Phelps Natural Area, Bayview Hill Natural Area, Green Connections-McLaren Park Pivot, and Crosstown Trail-Connecting Twin Peaks Bio-Region/Glen Canyon.

If you have any additional comments or reports to be included with the file, please forward them to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102.

c:

Juliet Ellis, Asst. Public Utilities Commission  
Donna Hood, Public Utilities Commission  
Guillermo Rodriguez, Department of the Environment  
Monica Fish, Urban Forestry Council Commission Secretary  
Sarah Ballard, Recreation and Park  
Margaret McArthur, Recreation and Park  
AnMarie Rodgers, Planning Department  
Aaron Starr, Planning Department  
Scott Sanchez, Zoning Administrator  
Sarah Jones, Acting Environmental Review Officer  
Joy Navarrete, Environmental Planning 2303  
Jeanie Poling, Environmental Planning

Print Form

# Introduction Form

By a Member of the Board of Supervisors or the Mayor

RECEIVED  
BOARD OF SUPERVISORS  
SAN FRANCISCO

2016 MAR 24 PM 4:51  
Time stamp  
or meeting date

I hereby submit the following item for introduction (select only one):

- 1. For reference to Committee. (An Ordinance, Resolution, Motion, or Charter Amendment)
- 2. Request for next printed agenda Without Reference to Committee.
- 3. Request for hearing on a subject matter at Committee.
- 4. Request for letter beginning "Supervisor [ ] inquires"
- 5. City Attorney request.
- 6. Call File No. [ ] from Committee.
- 7. Budget Analyst request (attach written motion).
- 8. Substitute Legislation File No. [ ]
- 9. Reactivate File No. [ ]
- 10. Question(s) submitted for Mayoral Appearance before the BOS on [ ]

Please check the appropriate boxes. The proposed legislation should be forwarded to the following:

- Small Business Commission       Youth Commission       Ethics Commission
- Planning Commission       Building Inspection Commission

Note: For the Imperative Agenda (a resolution not on the printed agenda), use a Imperative Form.

Sponsor(s):

Mar

Subject:

Approving the Nominations of Four Priority Conservation Areas within San Francisco

The text is listed below or attached:

See attached

Signature of Sponsoring Supervisor: \_\_\_\_\_



For Clerk's Use Only: