

**From:** [Somera, Alisa \(BOS\)](#)  
**To:** [BOS Legislation, \(BOS\)](#)  
**Subject:** FW: Overdose Prevention Program Service Site (OPPSS) - 444 6th Street - Public Works Emergency Declaration  
**Date:** Thursday, February 10, 2022 11:44:51 AM  
**Attachments:** [Overdose Prevention Program Services Site \(OPPSS\) - 444 6th St. - Memo to Mayor, Board and Controller.pdf](#)

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For Tenderloin Emergency files.

*Alisa Somera*

Legislative Deputy Director  
San Francisco Board of Supervisors  
1 Dr. Carlton B. Goodlett Place, Room 244  
San Francisco, CA 94102  
415.554.7711 direct | 415.554.5163 fax  
[alisa.somera@sfgov.org](mailto:alisa.somera@sfgov.org)

**(VIRTUAL APPOINTMENTS)** To schedule a “virtual” meeting with me (on Microsoft Teams), please ask and I can answer your questions in real time.

*Due to the current COVID-19 health emergency and the Shelter in Place Order, the Office of the Clerk of the Board is working remotely while providing complete access to the legislative process and our services.*

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**From:** Board of Supervisors, (BOS) <[board.of.supervisors@sfgov.org](mailto:board.of.supervisors@sfgov.org)>  
**Sent:** Thursday, February 10, 2022 9:10 AM  
**To:** BOS-Supervisors <[bos-supervisors@sfgov.org](mailto:bos-supervisors@sfgov.org)>  
**Cc:** Calvillo, Angela (BOS) <[angela.calvillo@sfgov.org](mailto:angela.calvillo@sfgov.org)>; Mchugh, Eileen (BOS) <[eileen.e.mchugh@sfgov.org](mailto:eileen.e.mchugh@sfgov.org)>; Somera, Alisa (BOS) <[alisa.somera@sfgov.org](mailto:alisa.somera@sfgov.org)>; Ng, Wilson (BOS) <[wilson.l.ng@sfgov.org](mailto:wilson.l.ng@sfgov.org)>; Laxamana, Junko (BOS) <[junko.laxamana@sfgov.org](mailto:junko.laxamana@sfgov.org)>  
**Subject:** FW: Overdose Prevention Program Service Site (OPPSS) - 444 6th Street - Public Works Emergency Declaration

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**From:** Washington, Ben (DPW) <[ben.washington@sfdpw.org](mailto:ben.washington@sfdpw.org)>

**Sent:** Wednesday, February 2, 2022 3:10 PM

**To:** Rosenfield, Ben (CON) <[ben.rosenfield@sfgov.org](mailto:ben.rosenfield@sfgov.org)>; Breed, Mayor London (MYR) <[mayorlondonbreed@sfgov.org](mailto:mayorlondonbreed@sfgov.org)>; Calvillo, Angela (BOS) <[angela.calvillo@sfgov.org](mailto:angela.calvillo@sfgov.org)>

**Cc:** Lam, Dennis (DPW) <[dennis.lam@sfdpw.org](mailto:dennis.lam@sfdpw.org)>

**Subject:** Overdose Prevention Program Service Site (OPPSS) - 444 6th Street - Public Works  
Emergency Declaration

Greetings,

Please find the attached time-sensitive correspondence for the subject emergency declaration.

Please confirm receipt of the attached memo. Public Works will be sending a hard copy of the attached memo to your offices. Feel free to contact me with any questions or concerns.

Regards,

Ben Washington

Contract Analyst

San Francisco Public Works

City and County of San Francisco

49 S. Van Ness Ave., Suite 1600

San Francisco, CA 94103

[sfpublicworks.org](http://sfpublicworks.org) · [twitter.com/sfpublicworks](https://twitter.com/sfpublicworks)



**Carla Short, Interim Director** | Director's Office

carla.short@sfdpw.org | T. 628.271.3078 | 49 South Van Ness Ave. Suite 1600, San Francisco, CA 94103

February 2, 2022

Mayor London Breed  
City and County of San Francisco  
City Hall, Rm. 200

The Honorable Board of Supervisors  
City and County of San Francisco  
City Hall, Rm. 244  
Attention: Ms. Angela Calvillo, Clerk of the Board

Mr. Ben Rosenfield, Controller  
City and County of San Francisco  
City Hall, Rm. 316

Subject: Overdose Prevention Program Services Site (OPPSS) – 444 6<sup>th</sup> Street

Dear Mayor London Breed, Members of the Board and Mr. Rosenfield:

On December 17, 2021, The Mayor of San Francisco declared the existence of a local emergency in the Tenderloin neighborhood and the surrounding area, including the South of Market neighborhood arising from drug overdoses and deaths which are at epidemic levels.

Deaths from drug overdose are at epidemic levels in San Francisco. While the problem has gotten worse over the past few years and particularly over the course of the pandemic, recently the threat to public health, safety and welfare has become much graver and more imminent in the Tenderloin (as defined below) and demands emergency action. Deaths attributable to drug overdose in San Francisco have increased over 200% since 2018. In 2020, over 700 individuals died from drug overdoses. The number of deaths in 2020 from drug overdose far exceeded the number of individuals who died of COVID-19. The COVID-19 pandemic exacerbated the overdose epidemic in San Francisco.

A main contributor to the rapid rise in drug overdoses and deaths in San Francisco is the recent increase in the prevalence of fentanyl in the illegal drug market. Fentanyl is highly addictive and potent, and it is more likely to lead to overdose than other drugs in common use today. There has been a significant increase in the deaths attributable to fentanyl since the onset of the COVID-19 pandemic. Fentanyl was a factor in more than 70% of overdose deaths between January and October 2021, an increase of nearly 20% since 2019. Over the past year, the San Francisco Police Department has confiscated over 23 kilos of fentanyl – more than four times the year before.

The Tenderloin neighborhood and the surrounding area, including the South of Market neighborhood, are the epicenter of the overdose crisis in the City. Between January and October 2021, 21% of overdose deaths occurred in the Tenderloin, with an additional 20% of deaths occurring in the South of Market neighborhood. These areas make up only 7% of the City's population.

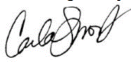
The crisis in the Tenderloin has worsened in recent months. One of the City's non-profit partners reported an over 35% increase in the distribution of Narcan in the Tenderloin between October 2021 and November 2021. Emergency medical calls for service designated as calls for a "sick person" in the Tenderloin have increased more than 150% between June and November 2021 compared to the same period in 2020.

Calls to 311 concerning human waste, needles, and garbage on streets and sidewalks increased significantly between the fall of 2020 and the fall of 2021. There was a 38% increase in calls to the City's Street Overdose Response Team between October and November 2021, and a 44% increase in calls regarding drug overdoses in the same period.

Therefore, an Emergency is declared to exist under the provisions of Section 6.60 of the San Francisco Administrative Code to address the drug overdoses and deaths in the Tenderloin and South of Market neighborhoods.

San Francisco Public Works' Emergency Declaration and the Proclamation by the Mayor Declaring existence of Emergency are attached for your reference which explains the necessity for immediate action. The cost for the work is currently anticipated to exceed \$250,000.00.

Sincerely,

DocuSigned by:  
 2/2/2022 | 11:29:29 AM PST  
073CF73A4EA6496...

Carla Short  
Interim Director of Public Works

Enclosures: Public Works Emergency Declaration  
Proclamation by Mayor Declaring Existence of a Local Emergency



**CITY AND COUNTY OF SAN FRANCISCO  
SAN FRANCISCO PUBLIC WORKS  
EMERGENCY DECLARED**

On December 17, 2021, The Mayor of San Francisco declared the existence of a local emergency in the Tenderloin neighborhood and the surrounding area, including the South of Market neighborhood arising from drug overdoses and deaths which are at epidemic levels.

Deaths from drug overdose are at epidemic levels in San Francisco. While the problem has gotten worse over the past few years and particularly over the course of the pandemic, recently the threat to public health, safety and welfare has become much graver and more imminent in the Tenderloin (as defined below) and demands emergency action. Deaths attributable to drug overdose in San Francisco have increased over 200% since 2018. In 2020, over 700 individuals died from drug overdoses. The number of deaths in 2020 from drug overdose far exceeded the number of individuals who died of COVID-19. The COVID-19 pandemic exacerbated the overdose epidemic in San Francisco.

A main contributor to the rapid rise in drug overdoses and deaths in San Francisco is the recent increase in the prevalence of fentanyl in the illegal drug market. Fentanyl is highly addictive and potent, and it is more likely to lead to overdose than other drugs in common use today. There has been a significant increase in the deaths attributable to fentanyl since the onset of the COVID-19 pandemic. Fentanyl was a factor in more than 70% of overdose deaths between January and October 2021, an increase of nearly 20% since 2019. Over the past year, the San Francisco Police Department has confiscated over 23 kilos of fentanyl – more than four times the year before

The Tenderloin neighborhood and the surrounding area, including the South of Market neighborhood, are the epicenter of the overdose crisis in the City. Between January and October 2021, 21% of overdose deaths occurred in the Tenderloin, with an additional 20% of deaths occurring in the South of Market neighborhood. These areas make up only 7% of the City's population.

The crisis in the Tenderloin has worsened in recent months. One of the City's non-profit partners reported an over 35% increase in the distribution of Narcan in the Tenderloin between October 2021 and November 2021. Emergency medical calls for service designated as calls for a "sick person" in the Tenderloin have increased more than 150% between June and November 2021 compared to the same period in 2020.

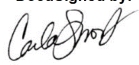
Calls to 311 concerning human waste, needles, and garbage on streets and sidewalks increased significantly between the fall of 2020 and the fall of 2021. There was a 38% increase in calls to the City's Street Overdose Response Team between October and November 2021, and a 44% increase in calls regarding drug overdoses in the same period.

Therefore, an Emergency is declared to exist under the provisions of Section 6.60 of the San Francisco Administrative Code to address the drug overdoses and deaths in the Tenderloin and South of Market neighborhoods. The estimated cost for the emergency work is expected to exceed \$250,000.00.

Any Contractor shall be required to indemnify and hold harmless the City & County of San Francisco, its officers, agents and employees and furnish certificates of insurance protecting Contractor, any sub-contractors and the City & County of San Francisco and its officers, agents and employees against claims

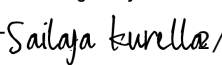
arising out of work performed pursuant to this order with the City & County of San Francisco, its officers, agents and employees named as additional insureds.

This emergency declaration is effective immediately and shall remain in effect for the duration of the Proclamation by the Mayor declaring the existence of a local emergency for drug overdoses in the Tenderloin.

DocuSigned by:  
  
073CF73A4EA6486...

1/28/2022 | 4:00:26 PM PST

Carla Short  
Interim Director of Public Works

DocuSigned by:  
  
78EAE44AB01C4E0

Sailaja Kurella/1/2022 | 4:39:30 PM PST

Sailaja Kurella  
Office of Contract Administration Mayor's Designee

OFFICE OF THE MAYOR  
SAN FRANCISCO



LONDON N. BREED  
MAYOR

## **PROCLAMATION BY THE MAYOR DECLARING THE EXISTENCE OF A LOCAL EMERGENCY**

### **Drug Overdoses in the Tenderloin**

**WHEREAS**, California Government Code Sections 8550 et seq., San Francisco Charter Section 3.100(14), and Chapter 7 of the San Francisco Administrative Code empower the Mayor to proclaim the existence of a local emergency, subject to concurrence by the Board of Supervisors as provided in the Charter, in the case of an emergency threatening the lives, property or welfare of the City and County of San Francisco (the “City”) or its citizens; and

**WHEREAS**, Deaths from drug overdose are at epidemic levels in San Francisco. While the problem has gotten worse over the past few years and particularly over the course of the pandemic, recently the threat to public health, safety and welfare has become much graver and more imminent in the Tenderloin (as defined below) and demands emergency action; and

**WHEREAS**, Deaths attributable to drug overdose in San Francisco have increased over 200% since 2018. In 2020, over 700 individuals died from drug overdoses. The number of deaths in 2020 from drug overdose far exceeded the number of individuals who died of COVID-19; and

**WHEREAS**, The COVID-19 pandemic exacerbated the overdose epidemic in San Francisco. In the eight months before the Health Officer issued the Shelter-In-Place Order (March 2020), the median number of weekly overdose deaths was 10, which increased to 15 after the Order, representing a 50% increase. During this period, there was a significant increase in the number of people experiencing homelessness dying from drug overdoses; and

**WHEREAS**, A main contributor to the rapid rise in drug overdoses and deaths in San Francisco is the recent increase in the prevalence of fentanyl in the illegal drug market. Fentanyl is highly addictive and potent, and it is more likely to lead to overdose than other drugs in common use today. There has been a significant increase in the deaths attributable to fentanyl since the onset of the COVID-19 pandemic. Fentanyl was a factor in more than 70% of overdose deaths between January and October 2021, an increase of nearly 20% since 2019. Over the past year, the San Francisco Police



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SAN FRANCISCO



LONDON N. BREED  
MAYOR

Department has confiscated over 23 kilos of fentanyl – more than four times the year before; and

**WHEREAS**, As the situation with the COVID-19 pandemic has begun to improve, the drug overdose crisis in the City has continued unabated. Between January and November 2021, nearly 600 San Franciscans died of a drug overdose; and

**WHEREAS**, The Tenderloin neighborhood and the surrounding area, including the South of Market neighborhood, are the epicenter of the overdose crisis in the City. Between January and October 2021, 21% of overdose deaths occurred in the Tenderloin, with an additional 20% of deaths occurring in the South of Market neighborhood. These areas make up only 7% of the City’s population; and

**WHEREAS**, Contacts between clients and the City’s non-profit partners running needle exchange programs in the Tenderloin increased nearly 30% in the period between July and September 2021 compared to the previous three months; and

**WHEREAS**, The crisis in the Tenderloin has worsened in recent months. One of the City’s non-profit partners reported an over 35% increase in the distribution of Narcan in the Tenderloin between October 2021 and November 2021. Narcan is used to revive someone experiencing an overdose; and

**WHEREAS**, Emergency medical calls for service designated as calls for a “sick person” in the Tenderloin have increased more than 150% between June and November 2021 compared to the same period in 2020, and medical calls for service for all reasons during this time period also increased, indicative of serious public health issues likely attributable to the opioid crisis in the area; and

**WHEREAS**, Other indicators of the opioid crisis in the Tenderloin are also present; street conditions in the Tenderloin and surrounding area have deteriorated in recent months. Calls to 311 concerning human waste, needles, and garbage on streets and sidewalks increased significantly between the fall of 2020 and the fall of 2021; and

**WHEREAS**, There was a 38% increase in calls to the City’s Street Overdose Response Team between October and November 2021, and a 44% increase in calls regarding drug overdoses in the same period; and

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LONDON N. BREED  
MAYOR

**WHEREAS**, The rapidly deteriorating conditions in the Tenderloin caused by the opioid crisis put the lives of San Franciscans at serious risk, and the City must take action beyond the City's ordinary response capabilities, including re-appropriating resources to address the crisis, directing personnel from City departments to assist with the response, implementing crisis response sites for individuals to obtain medical help and services, and quickly procuring goods and services to address the crisis; and

**WHEREAS**, Conditions of extreme peril to the safety of persons and property have arisen; and

**WHEREAS**, The Mayor proclaims that all of these conditions of extreme peril warrant and necessitate the proclamation of the existence of a local emergency,

**NOW, THEREFORE,**

I, London N. Breed, Mayor of the City and County of San Francisco, proclaim the existence, effective immediately on December 17, 2021 and for limited duration specified below, of an emergency within the City threatening the lives, property or welfare of the City and County and its citizens.

**It is further ordered that:**

(1) All City officers and employees take all steps requested by the Executive Director of the Department of Emergency Management to address the emergency conditions of the overdose and overdose death crisis in the Tenderloin. For purposes of this Proclamation, the "Tenderloin" means the San Francisco Police Department's Tenderloin District and the additional area within a one-block perimeter of that District.

(2) All City officers and employees take all steps requested by the Executive Director of the Department of Emergency Management to qualify the City for reimbursement from the Federal Emergency Management Agency and for other state and federal relief as may be available to reimburse the City for the expenses it incurs in addressing this emergency.

(3) Notwithstanding any other restriction in local law except Charter Section 9.118, City departments entering agreements related to the City's response to the emergency, including contracts for the procurement of commodities or services, contracts for public works, and grant agreements, shall comply with the procedural requirements of Section 21.15 of the Administrative Code (for agreements that are otherwise subject to

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SAN FRANCISCO



LONDON N. BREED  
MAYOR

Chapter 21 or Chapter 21G) or Section 6.60 of the Administrative Code (for agreements that are otherwise subject to Chapter 6). Civil Service Commission approval of such agreements is waived. Within 30 days of execution of the agreement departments must report any agreement that would have required approval by the Civil Service Commission to the Civil Service Commission.

(4) Temporary facilities implemented for purposes of offering services as part of the emergency response, such as public health, behavioral health, social, or housing services, as recommended by the Director of the Department of Emergency Management or the Director's designee and authorized by the Mayor or the Mayor's designee, shall be allowed in the Tenderloin, including on any City sidewalks or parks; any provision in City law that limits or restricts the City's deployment of such facilities is waived, and any applicable local requirements for public notice, the filing or approval of a permit application, or payment of fees related to that response are waived.

**I further proclaim and order that:**

By the terms of this emergency declaration the City's government is organized under the provisions of the Incident Command System (ICS), which system forms an essential part of the City's Emergency Response Plan and is located in the Emergency Operations Center of the City and County of San Francisco. All City departments are ordered to cooperate strictly with the requests for material and personnel resources that may emanate from the ICS staff of the City. Under Charter Section 3.100(14), the Mayor may direct department personnel and resources, including reallocating and expending available funds within a department's budget or among and between departments, and expending available unappropriated funds, as necessary to meet the emergency. At least once every 30 days during this emergency, and again within 30 days after the termination of the emergency, the Controller shall report to the Board of Supervisors any transfer of appropriated or unappropriated funds adopted pursuant to this proclamation;

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SAN FRANCISCO



LONDON N. BREED  
MAYOR

**And I further proclaim and order that:**

This declaration of a local emergency shall continue to exist for no longer than 90 days from the effective date of this Proclamation and may be terminated earlier by the Mayor or the Board of Supervisors.

DATED: December 17, 2021

A handwritten signature in blue ink that reads "London Breed".

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London N. Breed  
Mayor of San Francisco

**Certificate Of Completion**

|                                                                                                           |                           |
|-----------------------------------------------------------------------------------------------------------|---------------------------|
| Envelope Id: 4C1F3DD0322D447099C76CFBE2562267                                                             | Status: Completed         |
| Subject: Please DocuSign: Overdose Prevention Program Services Site - Memo to Mayor, Board and Controller |                           |
| Source Envelope:                                                                                          |                           |
| Document Pages: 10                                                                                        | Signatures: 1             |
| Certificate Pages: 2                                                                                      | Initials: 0               |
| AutoNav: Enabled                                                                                          | Envelope Originator:      |
| Envelope Stamping: Enabled                                                                                | Ben Washington            |
| Time Zone: (UTC-08:00) Pacific Time (US & Canada)                                                         | 49 S Van Ness Ave         |
|                                                                                                           | San Francisco, CA 94103   |
|                                                                                                           | ben.washington@sfdpw.org  |
|                                                                                                           | IP Address: 208.121.5.171 |

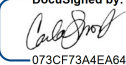
**Record Tracking**

|                      |                          |                    |
|----------------------|--------------------------|--------------------|
| Status: Original     | Holder: Ben Washington   | Location: DocuSign |
| 2/2/2022 10:17:40 AM | ben.washington@sfdpw.org |                    |

**Signer Events**

Carla Short  
 Carla.Short@sfdpw.org  
 Interim Director  
 Public Works  
 Security Level: Email, Account Authentication (None)

**Signature**

DocuSigned by:  
  
 073CF73A4EA6486...  
 Signature Adoption: Pre-selected Style  
 Using IP Address: 208.121.33.161

**Timestamp**

Sent: 2/2/2022 10:22:05 AM  
 Viewed: 2/2/2022 11:28:57 AM  
 Signed: 2/2/2022 11:29:29 AM

**Electronic Record and Signature Disclosure:**  
 Not Offered via DocuSign

**In Person Signer Events**

**Signature**

**Timestamp**

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**Status**

**Timestamp**

**Agent Delivery Events**

**Status**

**Timestamp**

**Intermediary Delivery Events**

**Status**

**Timestamp**

**Certified Delivery Events**

**Status**

**Timestamp**

**Carbon Copy Events**

**Status**

**Timestamp**

Alexander Burns  
 Alexander.burns@sfdpw.org  
 Contract Analyst  
 Public Works  
 Security Level: Email, Account Authentication (None)

**COPIED**

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Dennis Lam  
 Dennis.Lam@sfdpw.org  
 Public Works  
 Security Level: Email, Account Authentication (None)

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**Electronic Record and Signature Disclosure:**  
 Not Offered via DocuSign

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|------------------------------------------------------------------------------------------------------------------|--------|----------------------------|
| Robert Loftus<br>robert.loftus@sfdpw.org<br>Public Works<br>Security Level: Email, Account Authentication (None) | COPIED | Sent: 2/2/2022 10:22:06 AM |
| <b>Electronic Record and Signature Disclosure:</b><br>Not Offered via DocuSign                                   |        |                            |

| Witness Events | Signature | Timestamp |
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| Notary Events | Signature | Timestamp |
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| Envelope Summary Events | Status           | Timestamps           |
|-------------------------|------------------|----------------------|
| Envelope Sent           | Hashed/Encrypted | 2/2/2022 10:22:06 AM |
| Certified Delivered     | Security Checked | 2/2/2022 11:28:57 AM |
| Signing Complete        | Security Checked | 2/2/2022 11:29:29 AM |
| Completed               | Security Checked | 2/2/2022 11:29:29 AM |

| Payment Events | Status | Timestamps |
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