

1 [Apologizing to African Americans and Their Descendants]

2

3 **Resolution apologizing on behalf of the Board of Supervisors of the City and County of**
4 **San Francisco to African Americans and their descendants for systemic and structural**
5 **discrimination, targeted acts of violence, and atrocities; and committing to the**
6 **rectification and redress of past policies and misdeeds.**

7

8 WHEREAS, San Francisco has a long history of creating and/or enforcing laws,
9 policies, and institutions that have perpetuated racial inequity in our city, much of which is
10 difficult to document due to historical erasure; and

11 WHEREAS, Since the force enslavement of people of African descent, there has been
12 both resistance to the institution of chattel slavery and demands of redress thereof; and

13 WHEREAS, The genetic, psychological, financial, and racial trauma experienced by
14 African Americans through slavery is one of the greatest crimes against humanity ever
15 perpetuated and the practice of slavery in the United States was uniquely violent and wherein
16 African Americans were foundationally and systematically disconnected from knowledge of
17 their geographies, languages, names, relatives, and historic cultural practices; and

18 WHEREAS, The practice of chattel slavery was abolished in 1865, centuries of
19 brutality, discrimination, and debilitating harms to African Americans have continued through
20 Jim Crow laws, Black codes, separate but equal, racist housing policies, and denial of equal
21 access and opportunity; and

22 WHEREAS, The conditions that have created such racial inequity are also
23 compounded by the intersection of race with class, gender, sexuality, immigration status, and
24 other identities and experiences that have resulted in inequitable treatment or opportunities;
25 and

1 WHEREAS, With the acknowledgement that these findings are by no means an
2 exhaustive list of systemic racism in San Francisco; and

3 WHEREAS, In 1937, San Francisco was one of 239 cities that was "redlined," by the
4 Federal Home Loan Bank Board and the Home Owners' Loan Corporation and this process
5 involved the creation of "residential security maps" which divided cities into areas that were
6 appropriate for investment and areas that were more risk; and

7 WHEREAS, In San Francisco, neighborhoods with large populations of people of color
8 including Western Addition, Bayview Hunters Point, the Haight, Chinatown, and parts of the
9 Mission were deemed risky and some San Francisco neighborhoods were deemed risky by
10 the Home Owners' Loan Corporation because of "undesirable racial elements," explicitly
11 referring to Black residents, Jews, immigrants, and other people of color; and

12 WHEREAS, While residents in majority-white neighborhoods saw their property values
13 and wealth rise, African Americans in redlined neighborhoods were denied loans, city
14 investment, and infrastructure upgrades; this, in addition to the practice of racial covenants,
15 resulted in systemic concentrations of poverty and blight in racially segregated communities;
16 and

17 WHEREAS, In 1942, as World War II continued, African Americans were recruited from
18 the South to the Bay Area for jobs in the shipyards and other war industries and many moved
19 into the homes, businesses, and properties in the Fillmore; and

20 WHEREAS, In 1947, the San Francisco Planning Commission submitted a plan to raze
21 and rebuild a large zone in the Fillmore encompassing 36 blocks and the following year, the
22 San Francisco Redevelopment Agency was founded, which subsequently used redlining and
23 the Planning Commission's proposed plan to institute "urban renewal" in the Fillmore and
24 Western Addition, which had become a vibrant Black neighborhood but that was deemed
25 "blighted" by San Francisco authorities; and

1 WHEREAS, Over the next 20 years in the name of “slum clearance,” many homes
2 were razed, businesses destroyed, and more than 10,000 Black residents were displaced
3 because of the policy; and

4 WHEREAS, Urban renewal was also instituted in other San Francisco neighborhoods,
5 including South of Market, where 3,000 low-income and working-class residents of color and
6 more than 700 small businesses were displaced; and

7 WHEREAS, In the 1950s and beyond, particularly in the context of a national Civil
8 Rights Movement, systemic racism in San Francisco became much less explicit; and

9 WHEREAS, Moving away from overtly race-based exclusionary policies regarding land
10 or businesses ownership, the City’s more recent and increasingly sophisticated racism has
11 been defined by inaction or lack of intervention with regards to racial discrimination in
12 employment, housing, education, healthcare, or the criminal justice system; and

13 WHEREAS, For centuries, through acts of willful and intentional discriminatory and
14 exclusionary policies and practices, the City of San Francisco has systematically robbed Black
15 San Franciscans of opportunities to build generational wealth; and

16 WHEREAS, Due to the City’s actions, Black San Franciscans have experienced the
17 lack of access to affordable housing, quality education, living wage jobs, entrepreneurship
18 opportunities, and thriving neighborhoods; and

19 WHEREAS, According to a study by the Brookings Institution in 2015, San Francisco
20 had the ninth-highest general employment rate in the country (79%), but it was one of the
21 cities with the highest employment disparity for Black people (53%) in the country; and

22 WHEREAS, According to a study on life expectancy by the San Francisco Health
23 Improvement Project (SFHIP), the life expectancy at birth in San Francisco from 2015-2017
24 was 72.1 for Black San Franciscans and the 2019 San Francisco Community Health Needs
25

1 Assessment found that racial health inequities and poverty were foundation issues that affect
2 the health of San Franciscans, including nutrition, stress, heart disease, and more; and

3 WHEREAS, In San Francisco, Black women are twice as likely as white women to give
4 birth prematurely and have the highest rates of prenatal morbidity and SFHIP also found that
5 between 2007 and 2016, Black mothers had about 4% of births in San Francisco, but
6 experienced 50% of maternal deaths, and 15% of infant deaths; and

7 WHEREAS, Food insecurity in San Francisco also strongly trends along racial lines, for
8 instance, 20-30% of Black/African American pregnant people are food insecure; and

9 WHEREAS, The median income for Black households in San Francisco is \$46,571 and
10 Black residents experience poverty at three times the overall poverty rate in San Francisco,
11 with 46% of Black children living in poverty; and

12 WHEREAS, The impact of redlining since 1937 can still be seen today as 87% of
13 redlined neighborhoods in San Francisco are low-income neighborhoods currently undergoing
14 gentrification and Black residents have the lowest home ownership rates at 31%; and

15 WHEREAS, According to a report from the San Francisco Police Department (SFPD)
16 in the last quarter of 2022, Black residents were 25 times more likely than white people to
17 experience use of force from SFPD than white residents; and

18 WHEREAS, Though Black people make up less than six percent of San Francisco's
19 population, they comprised 35 percent of the city's arrests, and 23 percent of SFPD stops in
20 the first quarter of 2023 and Black residents have been disproportionately impacted by fatal
21 police shootings; and

22 WHEREAS, According to the 2022 Point in Time Count by the Department of
23 Homelessness and Supportive Housing, Black, African American, or African unhoused people
24 are overrepresented at 38% of the total homeless population compared to 6% of the general
25 population; and

1 WHEREAS, Black students are significantly more likely to be suspended or expelled for
2 less serious infractions compared to their white classmates and in San Francisco, Black
3 students make up 37% of suspensions, compared to 7.3% of enrollment; and

4 WHEREAS, Blacks comprised 23.4% of the City workforce in 1976, but only 15.2% in
5 2018, mimicking a dramatic decline in the Black San Francisco population and pointing to a
6 push-out of the Black population as a whole; and

7 WHEREAS, Black workers are concentrated in the lowest-paid job classes, and are in
8 a minority in the highest paid job classes and in 2018, while only approximately 15% of the
9 workforce, Black workers made up 36% of dismissals, 24% of probationary releases, and 38%
10 of medical separations; and

11 WHEREAS, Although the City has taken steps to undo the damage caused by past
12 policies and practices, the racial disparities caused continue to the present date and despite
13 progress in addressing explicit discrimination, racial inequality continue to be deep,
14 persuasive, and persistent in San Francisco and no formal apology has ever been issued; and

15 WHEREAS, According to the African American Redress Network, less than twenty
16 local or state governments have offered an official, blanket apology for slavery and its'
17 impacts on African Americans; and

18 WHEREAS, Nine States that have issued apologizes for their history of discrimination,
19 violence, and impact in the enslavement of African Americans, including, Alabama,
20 Connecticut, Delaware, Florida, Maryland, New Jersey, North Carolina, Tennessee, and
21 Virginia; and

22 WHEREAS, In 2022, Boston became the first major city in to pass a Resolution to
23 acknowledge, condemn, and apologize for the role played by the city in the slavery of African
24 Americans and the ongoing detrimental impacts experienced by the Black People of Boston
25 while pledging efforts to repair past and present harm done to African Americans; and

1 WHEREAS, On July 7, 2023, the San Francisco African American Reparations
2 Advisory Committee published its final recommendations to include that the City and County
3 of San Francisco and its agencies must issues a formal apology for the past harms, and
4 commit to making substantial ongoing, systemic, and programmatic investments in Black
5 communities to address historical harms; and

6 WHEREAS, An apology for grievous injustices cannot erase the past, but admission of
7 the historic wrongdoings committed can aid us in solving the critical problems of discrimination
8 and racism facing San Francisco and the broader United States today; now, therefore, be it

9 RESOLVED, That the San Francisco Board of Supervisors acknowledges acts of
10 fundamental injustice, terror, cruelty, and brutality committed against the Black San Francisco
11 community; and, be it

12 FURTHER RESOLVED, That the San Francisco Board of Supervisors acknowledges
13 the depth of harm experienced by generations of Black San Franciscans and the debilitating
14 impact this has had; and, be it

15 FURTHER RESOLVED, On behalf of the City and County of San Francisco, the San
16 Francisco Board of Supervisors offers its deepest apologies to all African Americans and their
17 descendants who came to San Francisco and were victims of systemic and structural
18 discrimination, institutionalize racism, targeted acts of violence, and atrocities; and, be it

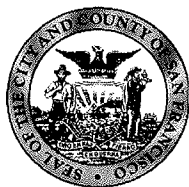
19 FURTHER RESOLVED, On behalf of the City and County of San Francisco, the San
20 Francisco Board of Supervisors further apologizes to all African Americans and their
21 descendants who came to San Francisco, on the historic failure to adequately improve the
22 social determinants of health for Black San Franciscans due to structural racism which has
23 had lasting and generational impacts to the mental, physical and environmental wellbeing for
24 Black residents; and, be it

25

1 FURTHER RESOLVED, That the City and County of San Francisco commit to non-
2 repetition of the policies and practices which caused these harms; commit to the restoration
3 for the ways that racism has caused insult to Black humanity and manifested in both visible
4 and invisible trauma through the means of compensation, restoration, and rehabilitation; and
5 commit to making substantial ongoing, systemic, and programmatic investments in Black
6 communities to address historical and present harms; and be it

7 FURTHER RESOLVED, That the Board of Supervisors urges each City department to
8 engage in the process of reflecting on their own role in the City's history of structural
9 discrimination, and to issue their own apology for their actions.

10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25



City and County of San Francisco

Tails
Resolution

City Hall
1 Dr. Carlton B. Goodlett Place
San Francisco, CA 94102-4689

File Number: 231264

Date Passed: February 27, 2024

Resolution apologizing on behalf of the Board of Supervisors of the City and County of San Francisco to African Americans and their descendants for systemic and structural discrimination, targeted acts of violence, and atrocities; and committing to the rectification and redress of past policies and misdeeds.

February 15, 2024 Government Audit and Oversight Committee - AMENDED, AN AMENDMENT OF THE WHOLE BEARING SAME TITLE

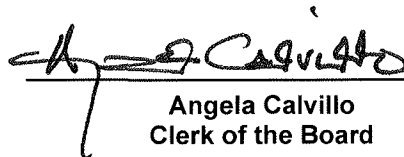
February 15, 2024 Government Audit and Oversight Committee - RECOMMENDED AS AMENDED

February 27, 2024 Board of Supervisors - ADOPTED

Ayes: 11 - Chan, Dorsey, Engardio, Mandelman, Melgar, Peskin, Preston, Ronen, Safai, Stefani and Walton

File No. 231264

I hereby certify that the foregoing Resolution was ADOPTED on 2/27/2024 by the Board of Supervisors of the City and County of San Francisco.



Angela Calvillo
Clerk of the Board



London N. Breed
Mayor

3/7/24

Date Approved