

[Business and Tax Regulations Code - Retroactive - Gross Receipts Tax Credit for Small Hardware Retailers]

Ordinance amending the Business and Tax Regulations Code, retroactively to January 1, 2026, to provide small hardware retailers with a credit against their Gross Receipts Tax for tax years 2026 through 2035.

NOTE: **Unchanged Code text and uncodified text** are in plain Arial font.
Additions to Codes are in single-underline italics Times New Roman font.
Deletions to Codes are in ~~strikethrough italics Times New Roman font~~.
Board amendment additions are in double-underlined Arial font.
Board amendment deletions are in ~~strikethrough Arial font~~.
Asterisks (* * * *) indicate the omission of unchanged Code subsections or parts of tables.

Be it ordained by the People of the City and County of San Francisco:

Section 1. Findings and Purposes.

(a) Small hardware retailers are necessary to maintaining the character of San Francisco and its neighborhoods, and to maintaining the diverse and varied shopping choices for which San Francisco is known.

(b) Small hardware retailers have greater difficulty making tax payments than larger ones, which are in a better position to absorb costs because of economies of scale.

(c) By reducing the burden of Gross Receipts Taxes on small hardware retailers, this ordinance intends to protect the character and diversity of San Francisco and its neighborhoods.

Section 2. Article 12-A-1 of the Business and Tax Regulations Code is hereby amended by revising Section 952.4 and adding Section 960.5, to read as follows:

1 **SEC. 952.4. NAICS CODE.**

2 “NAICS code” means the numerical classification for business activities established in
3 the North American Industry Classification System used by federal governmental agencies to
4 classify business establishments. References in Sections 953.1 through 953.7 of this
5 Article 12-A-1 to particular numerical NAICS codes are intended to apply the definitions and
6 descriptions adopted in that system as of December 15, 2012. References in Sections 953.20
7 through 953.26, 960.1, ~~and 960.3,~~ and 960.5 of this Article to particular numerical NAICS codes
8 are intended to apply the definitions and descriptions adopted in that system as of
9 January 1, 2022.

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11 **SEC. 960.5. TAX CREDIT FOR SMALL HARDWARE RETAILERS.**

12 (a) For tax years beginning on or after January 1, 2026, a Small Hardware Retailer shall be
13 allowed a credit against its Gross Receipts Tax equal to 0.2% of the Small Hardware Retailer’s taxable
14 gross receipts from all sources for that tax year, capped at a maximum credit of \$60,000 per tax year.
15 The Tax Collector shall adjust the maximum credit on an annual basis in accordance with the increase
16 in the Consumer Price Index: All Urban Consumers for the San Francisco/Oakland/Hayward Area for
17 All Items as reported by the United States Bureau of Labor Statistics, or any successor to that index, as
18 of December 31 of the calendar year two years prior to the tax year, beginning with tax year 2027, and
19 rounded to the nearest \$1,000.

20 (b) For purposes of this Section 960.5, “Qualifying Hardware Products” means items sold at
21 retail that are commonly used for household property repair, maintenance, or installation, limited to
22 the following categories of items:

- 23 (1) Handheld tools, handheld power tools, and related tool accessories;
24 (2) Fasteners, builders’ hardware, locks, security hardware, and related hardware
25 components and accessories;

- 1 (3) Plumbing repair parts and materials used for plumbing repair or installation;
2 (4) Electrical repair parts and materials used for electrical repair or installation,
3 including basic lighting components used to repair or maintain existing fixtures;
4 (5) Weatherization materials and supplies used for non-structural property
5 maintenance or repair;
6 (6) Manual lawn and garden tools and irrigation repair supplies;
7 (7) Protective equipment primarily for construction, repair, or maintenance activities;
8 (8) Household fire safety and detection devices;
9 (9) Specialty chemical products used primarily for plumbing, mechanical, or surface
10 repair; and
11 (10) Surface preparation and project-related cleaning supplies used in connection with
12 repair or installation activities.
13 (c) For purposes of this Section 960.5, "Qualifying Hardware Products" shall not include the
14 following categories of items, even if such items are sold at retail and are commonly used for
15 household property repair, maintenance, or installation:
16 (1) Lumber, plywood, drywall sheets, cement, concrete, brick, roofing materials, or
17 other bulk building materials;
18 (2) Major appliances, portable household appliances, consumer electronics, or
19 motorized vehicles;
20 (3) Powered outdoor equipment;
21 (4) Furniture, home furnishings, décor, housewares, bedding, or floor coverings;
22 (5) Clothing, food, beverages, or personal care products;
23 (6) Services (including key cutting), labor, rentals, delivery charges, warranties, or
24 installation charges;
25 (7) Computers, computer equipment, and related accessories, including tablets,

1 printers, and peripheral devices;

2 (8) Toys, games, and recreational products;

3 (9) Paint and related surface preparation materials;

4 (10) Plants, soil, mulch, fertilizer, pesticides, or other lawn and garden products;

5 (11) Portable heating and cooling appliances;

6 (12) Grills, outdoor cooking appliances, propane tanks, and related fuel products;

7 (13) Replacement batteries;

8 (14) Seasonal merchandise, including but not limited to holiday lighting, decorations,
9 and similar items;

10 (15) Decorative lighting fixtures, string lights, or ornamental lighting products;

11 (16) General cleaning supplies;

12 (17) Electronic security devices, including cameras, alarm systems, and smart doorbell
13 systems; or

14 (18) Storage containers, shelving systems, organizational products, and similar
15 household storage goods.

16 (d) For purposes of this Section 960.5, a “Small Hardware Retailer” means a person or
17 combined group engaged in business activities described in NAICS codes 44 and/or 45 (Retail Trade)
18 that received more than 50% of its combined gross receipts from Qualifying Hardware Products during
19 the tax year and had less than \$50 million in combined gross receipts from all sources during the tax
20 year, adjusted annually in accordance with the increase in the Consumer Price Index: All Urban
21 Consumers for the San Francisco/Oakland/Hayward Area for All Items as reported by the United
22 States Bureau of Labor Statistics, or any successor to that index, as of December 31 of the calendar
23 year two years prior to the tax year, beginning with tax year 2027, and rounded to the nearest \$10,000.

24 (e) For purposes of this Section 960.5, “taxable gross receipts” means a person or combined
25 group’s gross receipts, not excluded under Section 954 of this Article 12-A-1, attributable to the City.

1 (f) For purposes of this Section 960.5, “combined gross receipts” shall have the same meaning
2 as in Section 956.2(b) of this Article 12-A-1.

3 (g) In no event shall the credit under this Section 960.5 reduce a person or combined group’s
4 gross receipts tax liability to less than \$0 for any tax year. The credit under this Section shall not be
5 refundable and may not be carried forward to a subsequent year.

6 (h) Notwithstanding Section 6.22-1 of the Business and Tax Regulations Code or any other
7 provision of law that would limit public disclosure, any person claiming a credit under this
8 Section 960.5 and each person in their combined group that is engaging in business within the City
9 waives any right to confidentiality in the fact that the person or the combined group has claimed any
10 credit under this Section 960.5 for a particular tax year. Nothing in this subsection (h) shall constitute
11 a waiver of the confidentiality of the information in the person or combined group’s Gross Receipts Tax
12 return, including the amount of any credit claimed under this Section, other than the fact that the
13 person or combined group has claimed a credit under this Section.

14 (i) This Section 960.5 shall expire by operation of law on December 31, 2035, and no person or
15 combined group may claim the credit authorized under this Section for tax years commencing on or
16 after January 1, 2036. The City Attorney is authorized to cause this Section 960.5 to be removed from
17 the Business and Tax Regulations Code after it expires.

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19 Section 3. Scope of Ordinance. In enacting this ordinance, the Board of Supervisors
20 intends to amend only those words, phrases, paragraphs, subsections, sections, articles,
21 numbers, punctuation marks, charts, diagrams, or any other constituent parts of the Municipal
22 Code that are explicitly shown in this ordinance as additions, deletions, Board amendment
23 additions, and Board amendment deletions in accordance with the “Note” that appears under
24 the official title of the ordinance.
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(b) Upon the effective date of this ordinance, this ordinance shall be retroactive to January 1, 2026.

By: /s/
CHARLES E. OLSON
Deputy City Attorney

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