Comm	ittee Item	No	4
Board	Item No		1

COMMITTEE/BOARD OF SUPERVISORS

AGENDA PACKET CONTENTS LIST

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Budget & Legislative Analyst Report Ethics Form 126	
☐ Introduction Form (for hearings) ☐ Department/Agency Cover Letter and ☐ MOU	l/or Report
Grant Information Form Grant Budget	
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OTHER (Use back side if additional space is	needed)
Completed by: Victor Young Date: Completed by: Victor Young Date:	January 20, 2012

An asterisked item represents the cover sheet to a document that exceeds 25 pages. The complete document is in the file.

Amendment of the Whole in Committee. 1/25/12

FILE NO. 120018

ORDINANCE NO.

RO#12016 SA#16

Re-Appropriating \$1,846,265 \$1,574,127 of General Fund Reserves for State Revenue Loss to Support HIV/AIDS Programs at the Department of Public Health, FY2011-2012]

Ordinance re-appropriating \$1,846,265 \$1,574,127 of General Fund reserves for State revenue loss to backfill federal funding reductions to HIV/AIDS programs at the Department of Public Health in FY2011-2012.

Note:

Additions are <u>single-underline italics Times New Roman</u>; deletions are <u>strikethrough italics Times New Roman</u>. Board amendment additions are <u>double underlined</u>. Board amendment deletions are <u>strikethrough normal</u>.

Section 1. The sources of funding outlined below are herein de-appropriated to reflect

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Be it ordained by the People of the City and County of San Francisco:

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funding available in Fiscal Year 2011-2012.

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Uses De-appropriation

Fund	Index/ Project Sub	object Description	Amount
2S HWF DSS – Human Services	45ASCL 03	801 Community Based	\$ 1,846,265
Special Revenue		Organization Services	\$1,574,127
Total Uses De-appropriation			\$1,846,265
			<u>\$1,574,127</u>

Section 2. The Sources of funding outlined below are herein appropriated in Subobject 48990- General Fund reserves for State revenue loss and reflects the funding available in Fiscal Year 2011-2012.

Mayor Edwin M. Lee, Supervisors Weiner, Campos, Olague BOARD OF SUPERVISORS

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Sources Appropriation

Fund	Index/ Grant	Subobject	Description	Amount
1G AGF AAA	995031	48990	State Revenue Loss	\$ 1,846,265
General Fund – Non- Project			Reserve	<u>\$1,574,127</u>
Total Sources De-appropriation				\$1,846,265
				<u>\$1,574,127</u>

Section 3. The Sources of funding outlined below are herein de-appropriated in Subobject 44939-Federal Direct Grants and reflects the projected loss of federal funding to support HIV/AIDS services at the Department of Public Health in Fiscal Year 2011-2012.

Sources De-appropriation

Fund	Index/ Grant	Subobject	Description	Amount
2S CHS GNC - Public Health	HCHPDHIVSVGR	44939	Federal Direct	\$1,846,265
Community Health Services	/HCPD13-12		Grants	<i>\$1,574,127</i>
Grants				
Total Sources De-appropriati	on			\$1,846,265
				\$1.574.127

Section 4. The Controller is authorized to record transfers between funds and adjust the accounting treatment of sources and uses appropriated in this ordinance as necessary to conform with Generally Accepted Accounting Principles. The Controller is also authorized to decrease the General Fund reserves appropriation to the Department of Public Health should

•		
1	the final allotment of the Federal grant for HIV/AIDS services be larger than	n estimated at the
2	time of this appropriation.	
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5	APPROVED AS TO FORM: FUNDS AVAILABLE DENNIS J. HERRERA, City Attorney Ben Rosenfield, Control	oller
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 Item 4
 Department:

 File 12-0018
 Department of Public Health (DPH), Office of the Controller

EXECUTIVE SUMMARY

Legislative Objectives

• The proposed ordinance would (a) de-appropriate \$1,846,265 of State Revenue Loss Reserve funds previously appropriated by the Board of Supervisors to the Human Services Agency (HSA) and (b) reappropriate \$1,846,265 to the Department of Public Health (DPH).

Key Points

- The FY 2011-12 budget, as previously approved by the Board of Supervisors, included a \$15,000,000 State Revenue Loss Reserve Fund. On November 15, 2011, the Board of Supervisors appropriated \$3,370,001 from the State Revenue Loss Reserve Fund to the Human Services Agency (HSA) to replace the loss of State funding for Adult Day Health Care centers. In November 2011, the State Department of Health Care Services settled a lawsuit to block the State funding reductions to Adult Day Health Care centers, resulting in the State continuing to fund the Adult Day Health Care centers. Therefore, according to Ms. Shireen McSpadden, HSA's Deputy Director of the Department of Aging and Adult Services, HSA will not require the \$3,370,001 previously appropriated by the Board of Supervisors
- The Department of Public Health (DPH) receives recurring annual Federal Ryan White Program grants for services to persons with HIV and AIDS. According to Mr. Dean Goodwin, Administrator of the DPH HIV Health Services, DPH estimates that the total Ryan White grant awards for the next grant period from March 1, 2012 through February 28, 2013, will be reduced by approximately \$4,722,380, as follows: (a) \$4,153,125 estimated reduction due to the loss of "Stop Loss" funds, approved by Congress in prior years to offset reductions in Ryan White Program grant funds to San Francisco, which will not be approved for the next grant period; and (b) \$569,255 estimated reduction in Ryan White Program grant funds.

Fiscal Impact

• DPH is requesting \$1,846,265 for the four-month period from March 1, 2012 through June 30, 2012 to replace expected reductions in Federal Ryan White Program grant funds and Stop Loss funds. The Budget and Legislative Analyst estimates that the actual reduction in Ryan White Program grant funds and Stop Loss funds for the four-month period from March 1, 2012 through June 30, 2012 is \$1,574,127 (\$4,722,380 divided by 3). Therefore, the Budget and Legislative Analyst recommends reducing the requested appropriation by \$272,138, from \$1,846,265 to \$1,574,127.

Recommendation

- Amend the proposed ordinance to reduce the proposed appropriation of State Revenue Loss Reserve Fund monies by \$272,138, from the requested \$1,846,265 to \$1,574,127.
- Approve the proposed ordinance as amended.

MANDATE STATEMENT

Under the City's Charter, the Board of Supervisors is responsible for amending and approving the Annual Appropriation Ordinance.

DETAILS OF PROPOSED LEGISLATION

The proposed ordinance would (a) de-appropriate \$1,846,265 of State Revenue Loss Reserve Fund monies previously appropriated by the Board of Supervisors to the Human Services Agency (HSA) and (b) re-appropriate this \$1,846,265 to the Department of Public Health (DPH).

HSA De-appropriation of \$1,864,265

In order to provide for reduced State funding allocations, the City's FY 2011-12 budget included a \$15,000,000 State Revenue Loss Reserve Fund appropriated from the City's General Fund. On November 15, 2011, the Board of Supervisors appropriated \$3,370,001 from the State Revenue Loss Reserve Fund to the Human Services Agency (HSA) in order to replace the loss of State funding for Adult Day Health Care centers. According to Ms. Shireen McSpadden, HSA's Deputy Director of the HSA's Department of Aging and Adult Services, the \$3,370,001 supplemental appropriation was necessary to maintain basic Adult Day Health Care center services, previously funded by the State, from December 1, 2011 through June 30, 2012.

A class action lawsuit was filed in August 2009 on behalf of California seniors and disabled residents to block reductions in State funding for Adult Day Health Care centers. In November 2011, the State Department of Health Care Services settled the lawsuit, resulting in the State continuing to fund the Adult Day Health Care centers. Therefore, according to Ms. McSpadden, HSA will not require any of the \$3,370,001 previously appropriated by the Board of Supervisors for Adult Day Health Care centers located in the City.

DPH Re-appropriation of \$1,846,265

DPH receives annual recurring federal Ryan White Program grants to pay for health and other services for low-income, un-insured and under-insured San Franciscans living with HIV and AIDS, including primary care services and critical support services, hospice, treatment adherence, case management, housing and related services. The Ryan White Program grant is divided into two subcategories: Ryan White Part A and Ryan White Part B. The Ryan White Part A grant period is from March 1, 2011 through February 28, 2012 and the Ryan White Part B grant period is from July 1, 2011 through June 30, 2012. DPH's total current Ryan White Part A and Part B grant funding is \$25,800,873\frac{1}{2}.

DPH has applied for the (a) Ryan White Part A grant for the grant year from March 1, 2012 through February 28, 2013, and (b) Ryan White Part B grant for the grant year from approximately July 1, 2012 through June 30, 2013. According to Mr. Dean Goodwin, Administrator of the DPH HIV Health Services, DPH has not been notified of the amount of the

¹ The \$25,800,873 includes (a) \$22,795,508 for the Ryan White Part A grant from March 1, 2011 through February 28, 2012; and (b) \$3,005,365 for the Ryan White Part B grant from July 1, 2011 through June 30, 2012. SAN FRANCISCO BOARD OF SUPERVISORS

BUDGET AND LEGISLATIVE ANALYST

grant award for the Ryan White Part A grant from March 1, 2012 through February 28, 2013 and the Ryan White Part B grant from July 1, 2012 through June 30, 2013. However, Mr. Goodwin estimates that the total Ryan White Part A and Part B grant awards will be reduced by approximately \$4,722,380 as follows:

- \$4,153,125 estimated reduction due to the loss of "Stop Loss" funds to offset reductions in Ryan White Program grant funds to San Francisco. DPH has been notified that Congress will not appropriate Stop Loss funds for the next grant period beginning March 1, 2012.
- \$569,255 estimated reduction in Ryan White Part A and Part B grant funds. According to Mr. Goodwin, the Ryan White Program grant funds to San Francisco for the grant period beginning March 1, 2011 were reduced by \$569,255. DPH expects the Ryan White Program grant funds to San Francisco for the grant year beginning March 1, 2012 to be reduced by the same amount.

FISCAL IMPACTS

The proposed ordinance would de-appropriate \$1,846,265 of the \$3,370,001 in the State Revenue Loss Reserve Fund previously appropriated by the Board of Supervisors for HSA to offset State funding reductions for Adult Day Health Care centers, and appropriate such funds to DPH. The balance of \$1,523,736 previously allocated to HSA (\$3,370,001 less \$1,846,265) would be returned to the City's State Revenue Loss Reserve Fund. According to Ms. Cindy Czerwin, Citywide Budget Manager in the Controller's Office, as of the writing of this report, the balance of the State Revenue Loss Reserve Fund is \$11,629,999. With the return of the \$1,523,736, the new balance will be \$13,153,735.

The proposed appropriation of \$1,846,265 would replace estimated reductions in Ryan White Program grant funds to DPH for the four-month period from March 1, 2012 through June 30, 2012. According to Mr. Goodwin, DPH will request additional monies to replace further reductions in Ryan White Program grant funds in DPH's FY 2012-13 budget.

The following table shows the estimated reduction in Ryan White Program grant funds and Stop Loss funds for the 12-month period from March 1, 2012 through February 28, 2013. The Budget and Legislative Analyst estimates that the reduction in Ryan White Program grant funds and Stop Loss funds for the 4-month period from March 1, 2012 through June 30, 2012 is \$1,574,127 (\$4,722,380 divided by 3)².

Estimated Reduction	in Grant Funding for the Ryan Wh	nite Program
		4-Month Period from March
	8 * 5 .	1, 2012 through June 30, 2013
	12-Month Period from March 1,	(Need for the remainder of
	2012 through February 28, 2013	this fiscal year)
Estimated Reduction in Stop Loss Funds	\$4,153,125	\$1,384,375
Estimated Reduction in Ryan White		
Program Grant Funds	569,255	189,752
Total	\$4,722,380	\$1,574,127

² There are three 4-month periods in 12 months. SAN FRANCISCO BOARD OF SUPERVISORS

As shown in the table above, the Budget and Legislative Analyst recommends reducing the proposed appropriation of State Revenue Loss Reserve Fund monies by \$272,138, from the requested \$1,846,265 to the needed amount of \$1,574,127 for the four-month period from March 1, 2012 through June 30, 2013.

RECOMENDATIONS

- 1. Amend the proposed ordinance to reduce the proposed appropriation of State Revenue Loss Reserve Fund monies by \$272,138, from the requested \$1,846,265 to \$1,574,127.
- 2. Approve the proposed ordinance as amended.

Harvey M. Rose

cc: Supervisor Chu
Supervisor Avalos
Supervisor Kim
President Chiu
Supervisor Campos
Supervisor Cohen
Supervisor Elsbernd
Supervisor Farrell
Supervisor Mar
Supervisor Olague
Supervisor Wiener
Clerk of the Board
Cheryl Adams
Controller
Rick Wilson

Office of the Mayor SAN FRANCISCO



EDWIN M. LEE Mayor

TO:

Angela Calvillo, Clerk of the Board of Supervisors

FROM:

Mayor Edwin M. Lee OL

RE:

Re-appropriating \$1,846,265 of General Fund reserves for State revenue

loss to support HIV/AIDS programs at the Department of Public Health in

Fiscal Year 2011-2012

DATE:

January 10, 2012

Attached for introduction to the Board of Supervisors is the ordinance re-appropriating \$1,846,265 of General Fund reserves for State revenue loss to backfill federal funding reductions to HIV/AIDS programs at the Department of Public Health in Fiscal Year 2011-2012.

Please note this item is cosponsored by Supervisor Wiener, Supervisor Campos, and Supervisor Olague.

I request that this item be calendared in Budget and Finance Committee.

Should you have any questions, please contact Jason Elliott (415) 554-5105.

cc. Supervisor Scott Wiener
Supervisor David Campos
Supervisor Christina Olaque