



## M E M O R A N D U M

TO: Budget and Legislative Analyst

FROM: John Carroll, Assistant Clerk, Land Use and Transportation Committee

DATE: July 21, 2025

SUBJECT: LEGISLATION AMENDED - FISCAL IMPACT DETERMINATION

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The Board of Supervisors' Land Use and Transportation Committee (a nonfiscal committee) amended the following legislation on July 21, 2025. Pursuant to Administrative Code, Section 2.6-3, the new version is being forwarded to you as it was initially determined not to have fiscal impact.

File No. 250284-3

Ordinance amending the Planning Code to provide conditions for repair and relocation of existing noncomplying structures within required yards, grant unpermitted residential structures within yards that were constructed before 2003 noncomplying status, and allow accessory structures up to 10 feet in height and 120 square feet within required yards; amending the Building Code to exempt accessory structures up to 120 square feet from building permits; affirming the Planning Department's determination under the California Environmental Quality Act; making findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1; and making findings of public necessity, convenience, and welfare under Planning Code, Section 302.

If the new version is determined to have fiscal impact, the legislation will need to be referred to a fiscal committee before it can be referred to the full Board for approval.

Please send your determination or contact with me any questions at (415) 554-4445 or email: [john.carroll@sfgov.org](mailto:john.carroll@sfgov.org).

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RESPONSE FROM THE BUDGET AND LEGISLATIVE ANALYST - Date: \_\_\_\_\_

This matter has fiscal impact.

This matter does not have fiscal impact.

Additional information attached.

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Budget and Legislative Analyst

**From:** [Menard, Nicolas \(BUD\)](#)  
**To:** [Carroll, John \(BOS\)](#)  
**Cc:** [Somera, Alisa \(BOS\)](#); [Goncher, Dan \(BUD\)](#); [BOS Legislation, \(BOS\)](#)  
**Subject:** RE: REFERRAL BLA - FISCAL IMPACT DETERMINATION REQUEST - AMENDED IN LUT - BOS File No. 250284 - Planning, Building Codes - Noncomplying, Unpermitted, and Accessory Structures  
**Date:** Monday, July 21, 2025 4:46:16 PM  
**Attachments:** [image001.png](#)

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Hi John

This legislation, as amended, does not have fiscal impact.

Nicolas Menard  
Budget & Legislative Analyst's Office  
415-484-5485

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**From:** Carroll, John (BOS) <john.carroll@sfgov.org>  
**Sent:** Monday, July 21, 2025 2:35 PM  
**To:** Menard, Nicolas (BUD) <nicolas.menard@sfgov.org>  
**Cc:** Somera, Alisa (BOS) <alisa.somera@sfgov.org>; Goncher, Dan (BUD) <dan.goncher@sfgov.org>; BOS Legislation, (BOS) <bos.legislation@sfgov.org>  
**Subject:** REFERRAL BLA - FISCAL IMPACT DETERMINATION REQUEST - AMENDED IN LUT - BOS File No. 250284 - Planning, Building Codes - Noncomplying, Unpermitted, and Accessory Structures

Good afternoon,

The subject ordinance was amended in LUT on July 21, 2025. It was then recommended as amended as a committee report to the BOS for consideration on July 22, 2025.

At the time of introduction this ordinance was determined to not have fiscal impact.

#### [Referral to BLA – July 21, 2025](#)

Pursuant to Admin Code, Section 2.6-3, please review the amended ordinance to determine whether the amendments result in the legislation having a fiscal impact.

You are invited to review the entire matter on our [Legislative Research Center](#) by following the link below.

[Board of Supervisors File No. 250284](#)

Best to you,

1 [Planning, Building Codes - Noncomplying, Unpermitted, and Accessory Structures]

2

3 **Ordinance amending the Planning Code to provide conditions for repair and relocation**  
4 **of existing noncomplying structures within required yards, grant unpermitted**  
5 **residential structures within yards that were constructed before 2003 noncomplying**  
6 **status, and allow accessory structures up to 10 feet in height and 120 square feet**  
7 **within required yards; amending the Building Code to exempt accessory structures up**  
8 **to 120 square feet from building permits; affirming the Planning Department's**  
9 **determination under the California Environmental Quality Act, making findings of**  
10 **consistency with the General Plan and the eight priority policies of Planning Code,**  
11 **Section 101.1, and making findings of public necessity, convenience, and welfare**  
12 **under Planning Code, Section 302.**

13       **NOTE:** **Unchanged Code text and uncodified text** are in plain Arial font.  
14       **Additions to Codes** are in *single-underlined italics Times New Roman font*.  
15       **Deletions to Codes** are in ~~strikethrough italics Times New Roman font~~.  
16       **Board amendment additions** are in double-underlined Arial font.  
17       **Board amendment deletions** are in ~~strikethrough Arial font~~.  
18       **Asterisks (\* \* \* \*)** indicate the omission of unchanged Code  
19       subsections or parts of tables.

20       Be it ordained by the People of the City and County of San Francisco:

21       Section 1. Environmental, Land Use, and General Findings.

22       (a) The Planning Department has determined that the actions contemplated in this  
23 ordinance comply with the California Environmental Quality Act (California Public Resources  
24 Code Sections 21000 et seq.). Said determination is on file with the Clerk of the Board of

1 Supervisors in File No. 250284 and is incorporated herein by reference. The Board affirms  
2 this determination.

3 (b) On June 26, 2025, the Planning Commission, in Resolution No. 21757, adopted  
4 findings that the actions contemplated in this ordinance are consistent, on balance, with the  
5 City's General Plan and eight priority policies of Planning Code Section 101.1. The Board  
6 adopts these findings as its own. A copy of said Resolution is on file with the Clerk of the  
7 Board of Supervisors in File No. 250284, and is incorporated herein by reference.

8 (c) Pursuant to Planning Code Section 302, this Board finds that these Planning Code  
9 amendments will serve the public necessity, convenience, and welfare for the reasons set  
10 forth in Planning Commission Resolution No. 21757 and the Board incorporates such reasons  
11 herein by reference. A copy of Planning Commission Resolution No. 21757 is on file with the  
12 Clerk of the Board of Supervisors in File No. 250284.

13 (d) On July 16, 2025, at a duly noticed public hearing, the Building Inspection  
14 Commission considered this ordinance in accordance with Charter Section 4.121 and Building  
15 Code Section 104A.2.11.1.1. A copy of a letter from the Secretary of the Building Inspection  
16 Commission regarding the Commission's recommendation is on file with the Clerk of the  
17 Board of Supervisors in File No. 250284.

18 (e) No local findings are required under California Health and Safety Code Section  
19 17958.7 because the amendments to the Building Code contained in this ordinance do not  
20 regulate materials or manner of construction or repair, and instead relate in their entirety to  
21 administrative procedures for implementing the code, which are expressly excluded from the  
22 definition of a "building standard" by California Health and Safety Code Section 18909(c).

23

24 Section 2. Articles 1.2 and 1.7 of the Planning Code are hereby amended by revising  
25 Sections 136 and 188, and adding Section 188.1, to read as follows:

1                   **SEC. 136. OBSTRUCTIONS OVER STREETS AND ALLEYS AND IN REQUIRED**  
2                   **SETBACKS, YARDS, AND USABLE OPEN SPACE.**

<b>Streets and Alleys</b>	<b>Set- backs</b>	<b>Yards</b>	<b>Usable Open Space</b>	
* * * *				
				(c) The permitted obstructions shall be as follows:
* * * *				
		x		(23) <u>One or more detached Other structures, which may not include sleeping quarters or full kitchens, but may include bathrooms and wetbars but not full kitchens, commonly used in gardening activities, such as greenhouses and sheds for storage of garden tools, if no more than 10 eight feet in height above grade, as measured to the top of the structure, and covering no more than a combined 120 100 square feet as measured at grade. An additional 1 foot of roof eave may be permitted beyond the 120 square feet maximum of land;</u>
* * * *				

23  
24                   **SEC. 188. NONCOMPLYING STRUCTURES: ENLARGEMENTS, ALTERATIONS,**  
25                   **AND RECONSTRUCTION.**

(a) Within the limitations of this Article 1.7, and especially Sections 172 and 180 hereof, and notwithstanding Sections 188(a)(1) and 188.1, a noncomplying structure as defined in Section 180 may be enlarged, altered, or relocated, or undergo a change or intensification of use in conformity with the use limitations of this Code, provided that with respect to such structure there is no increase in any discrepancy, or any new discrepancy, at any level of the structure, between existing conditions on the lot and the required standards for new construction set forth in this Code, and provided the remaining requirements of this Code are met.

**(1) Existing Yard Structures.** A noncomplying structure that is located within a required yard may be enlarged, altered, or replaced provided that any above-grade enlargement of such structure is only to the degree necessary to conform to current Building Code requirements, including, but not limited to, the addition or construction of fire-rated walls. A noncomplying structure that is located within a required yard may be relocated within the yard only if the structure's new location is equally or further set back from the nearest property lines than the original location. Interior alterations, including the structure's use for different purposes, shall not constitute an intensification for the purposes of this subsection (a)(1). Additionally, for any partially noncomplying structure that is located within a required yard, the rules set forth in this subsection (a)(1) shall apply only to the portions of the structure that are noncomplying; portions of the structure within the buildable area shall be subject to rules elsewhere in this Code governing building within the buildable area of the lot.

(2) Nothing in this Section 188 shall exempt noncomplying structures from the Planning Code controls other than those for required yards.

\* \* \* \*

1                   **SEC. 188.1. NONCOMPLYING STRUCTURE STATUS FOR CERTAIN PRE-EXISTING**  
2                   **RESIDENTIAL STRUCTURES IN RH, RM, AND RTO DISTRICTS.**

3                   (a) *Within a required yard, residential structures that were constructed without the benefit of a*  
4                   *permit prior to January 1, 2003, shall be considered Noncomplying Structures and may be altered,*  
5                   *relocated, or replaced in-kind with the same dimensions as they existed prior to 2003. Alterations,*  
6                   *relocations, and in-kind or smaller replacements may deviate from the original structure's dimensions*  
7                   *only in keeping with the requirements of Section 188(a) of this Code.*

8                   (b) *Nothing in this Section 188.1 shall exempt structures from the Planning Code controls other*  
9                   *than those for required yards.*

10                   (c) ~~The City shall refund any permit fees incurred by applicants who sought a Variance~~  
11                   ~~determination from Sections 133 or 134 to repair or replace structures that exceeded 100~~  
12                   ~~square feet and/or 8 feet in height, after January 1, 2021, only if: the structures subject to the~~  
13                   ~~Variance are no more than 10 feet in height and no more than 120 square feet total; and were~~  
14                   ~~originally constructed and completed prior to 2003.~~

15  
16                   Section 3. Chapter 1A of the Building Code is hereby amended by revising Section  
17                   106A.2, to read as follows:

18                   **106A.2 Work exempt from permit.** [Section 105.2 of the California Building Code.]  
19                   Exemptions from the permit requirements of this code shall not be deemed to grant  
20                   authorization for any work to be done in any manner in violation of the provisions of this code  
21                   or any other laws or ordinances of this jurisdiction. A building permit shall not be required for  
22                   the following:

23                   1. One-story detached accessory buildings or structures used as tool and storage  
24                   sheds, playhouses, and similar uses, provided the *floor projected roof* area does not exceed  
25

1 120100 square feet (11.159.29 m<sup>2</sup>). *It is permissible that these structures still be regulated by Section*  
2 *710A, despite exemption from permit.*

3 \* \* \* \*

4

5 Section 4. Effective Date. This ordinance shall become effective 30 days after  
6 enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the  
7 ordinance unsigned or does not sign the ordinance within 10 days of receiving it, or the Board  
8 of Supervisors overrides the Mayor's veto of the ordinance.

9 Section 5. Scope of Ordinance. In enacting this ordinance, the Board of Supervisors  
10 intends to amend only those words, phrases, paragraphs, subsections, sections, articles,  
11 numbers, punctuation marks, charts, diagrams, or any other constituent parts of the Municipal  
12 Code that are explicitly shown in this ordinance as additions, deletions, Board amendment  
13 additions, and Board amendment deletions in accordance with the "Note" that appears under  
14 the official title of the ordinance.

15

16 APPROVED AS TO FORM:  
17 DAVID CHIU, City Attorney

18 By: /s/ Robb Kapla  
19 ROBB KAPLA  
Deputy City Attorney

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**REVISED LEGISLATIVE DIGEST**  
(Amended in Committee – July 21, 2025)

[Planning, Building Codes - Noncomplying, Unpermitted, and Accessory Structures]

**Ordinance amending the Planning Code to provide conditions for repair and relocation of existing noncomplying structures within required yards, grant unpermitted residential structures within yards that were constructed before 2003 noncomplying status, and allow accessory structures up to 10 feet in height and 120 square feet within required yards; amending the Building Code to exempt accessory structures up to 120 square feet from building permits; affirming the Planning Department's determination under the California Environmental Quality Act, making findings of consistency with the General Plan and the eight priority policies of Planning Code, Section 101.1, and making findings of public necessity, convenience, and welfare under Planning Code, Section 302.**

Existing Law

The Planning Code allows small structures shorter than 8 feet in height and less than 100 square feet to be located in required yards. The Planning Code allows existing noncomplying structures—structures that were permitted when constructed, but do not comply with current Planning Code provisions—to be repaired, altered, relocated, or enlarged—but not replaced—provided that the extent of noncompliance is not intensified. Property owners seeking to repair, alter, or replace an unpermitted structure located within the required yard area must obtain a Variance determination to exempt the structure from Planning Code requirements.

The San Francisco Building Code requires building permits for accessory structures larger than 100 square feet.

Amendments to Current Law

The Proposed Legislation amends the Planning Code to increase the size of detached structures allowed to be located in required yards to up to 10 feet in height and/or 120 square feet. It also allows existing noncomplying structures of any size in yards to be altered, repaired, enlarged, or relocated within the yard provided that any increase in the structure's dimensions is required solely to comply with the Building Code and, if relocated, the structure is further set back from property lines. The Proposed Legislation would also provide a pathway for property owners in the RH, RM, and RTO districts to repair, alter, or replace unpermitted residential structures that were constructed before 2003 within the required yard area without the need for a Variance by granting these pre-2003 structures noncomplying status.

The Proposed Legislation amends the Building Code to harmonize with the California Building Code by exempting accessory structures up to 120 square feet from needing a building permit.

Background Information

This is a Substitute Ordinance that clarifies the original ordinance's provisions regarding permitted detached structures, repairing noncomplying yard structures, and replacing pre-2003 unpermitted yard structures. This Substitute Ordinance adds a new provision granting noncomplying status to pre-2003 unpermitted residential structures within yard areas, which would allow repairing, altering, and relocating such structures in addition to replacing in-kind.

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