

File No. 180087

Committee Item No. 2

Board Item No. 11

COMMITTEE/BOARD OF SUPERVISORS

AGENDA PACKET CONTENTS LIST

Comm: Public Safety & Neighborhood Services

Date: March 14, 2018

Board of Supervisors Meeting:

Date: April 3, 2018

Cmte Board

- | | | |
|-------------------------------------|-------------------------------------|--|
| <input type="checkbox"/> | <input type="checkbox"/> | Motion |
| <input type="checkbox"/> | <input type="checkbox"/> | Resolution |
| <input checked="" type="checkbox"/> | <input checked="" type="checkbox"/> | Ordinance |
| <input checked="" type="checkbox"/> | <input checked="" type="checkbox"/> | Legislative Digest |
| <input type="checkbox"/> | <input type="checkbox"/> | Budget and Legislative Analyst Report |
| <input type="checkbox"/> | <input type="checkbox"/> | Youth Commission Report |
| <input checked="" type="checkbox"/> | <input checked="" type="checkbox"/> | Introduction Form |
| <input type="checkbox"/> | <input type="checkbox"/> | Department/Agency Cover Letter and/or Report |
| <input type="checkbox"/> | <input type="checkbox"/> | MOU |
| <input type="checkbox"/> | <input type="checkbox"/> | Grant Information Form |
| <input type="checkbox"/> | <input type="checkbox"/> | Grant Budget |
| <input type="checkbox"/> | <input type="checkbox"/> | Subcontract Budget |
| <input type="checkbox"/> | <input type="checkbox"/> | Contract/Agreement |
| <input type="checkbox"/> | <input type="checkbox"/> | Form 126 – Ethics Commission |
| <input type="checkbox"/> | <input type="checkbox"/> | Award Letter |
| <input type="checkbox"/> | <input type="checkbox"/> | Application |
| <input type="checkbox"/> | <input type="checkbox"/> | Public Correspondence |

OTHER

- | | | |
|-------------------------------------|-------------------------------------|---|
| <input type="checkbox"/> | <input checked="" type="checkbox"/> | <u>TJPA Presentation - March 14, 2018</u> |
| <input checked="" type="checkbox"/> | <input checked="" type="checkbox"/> | <u>TJPA Resolution No. 17-035 - September 14, 2017</u> |
| <input checked="" type="checkbox"/> | <input checked="" type="checkbox"/> | <u>CEQA 'Not A Project' Response - January 30, 2018</u> |
| <input checked="" type="checkbox"/> | <input checked="" type="checkbox"/> | <u>Referrals FYI and CEQA - January 29, 2018</u> |
| <input type="checkbox"/> | <input type="checkbox"/> | <u> </u> |

Prepared by: John Carroll

Date: March 9, 2018

Prepared by: John Carroll

Date: March 15, 2018

1 [Park, Health Codes - Transbay Rooftop Park]

2
3 **Ordinance amending the Park Code to treat the rooftop park located above the**
4 **Transbay Transit Center as a City park for certain purposes; amending the Health Code**
5 **to prohibit smoking on the rooftop park; and affirming the Planning Department's**
6 **determination under the California Environmental Quality Act.**

7 NOTE: **Unchanged Code text and uncodified text** are in plain Arial font.
8 **Additions to Codes** are in *single-underline italics Times New Roman font*.
9 **Deletions to Codes** are in ~~*strike through italics Times New Roman font*~~.
10 **Board amendment additions** are in double-underlined Arial font.
11 **Board amendment deletions** are in ~~strike through Arial font~~.
12 **Asterisks (* * * *)** indicate the omission of unchanged Code
13 subsections or parts of tables.

14 Be it ordained by the People of the City and County of San Francisco:

15 Section 1. Environmental Findings.

16 The Planning Department has determined that the actions contemplated in this
17 ordinance comply with the California Environmental Quality Act (California Public Resources
18 Code Sections 21000 et seq.). Said determination is on file with the Clerk of the Board of
19 Supervisors in File No. 180087 and is incorporated herein by reference. The Board affirms
20 this determination.

21 Section 2. The Park Code is hereby amended by revising Sections 2.01 and 4.10 to
22 read as follows:

23 **SEC. 2.01. "PARK" DEFINED.**

24 (a) When used in this Code, the word "park" shall mean and include (1) all grounds,
25 roadways, avenues, squares, recreation facilities, and other property placed under the control,

1 management, and direction of the Recreation and Park Commission by the Charter of the City
2 and County of San Francisco; ~~and~~ (2) the open space on the blocks bounded by Market,
3 Folsom, Third, and Fourth Streets, which is under the control, management, and direction of
4 the Redevelopment Agency of the City and County of San Francisco, otherwise known as the
5 "Yerba Buena Gardens;" and (3) the open space generally known as the "Transbay Rooftop Park"
6 which is located on the roof of the facility located on the blocks bounded by Mission, Beale, Howard,
7 and Second Streets, and which is under the ownership, control, management, and direction of the
8 Transbay Joint Powers Authority (TJPA), provided that the TJPA Board of Directors has not rescinded
9 or revoked the TJPA resolution of consent to the enforcement of the Park Code for the Transbay
10 Rooftop Park, which is on file with the Clerk of the Board of Supervisors in File No. 180087. The
11 foregoing definitions of the word "park" shall not apply where such word is otherwise defined
12 within the section in which it appears. In addition, the designation of Yerba Buena Gardens and the
13 Transbay Rooftop Park as "parks" for purposes of this Code does not effect a jurisdictional transfer of
14 either property, does not place either property under the jurisdiction and control of the Recreation and
15 Park Commission, does not render either property "park land" or "park property" as those terms are
16 used in any provision of the Charter, and does not entitle the City and County of San Francisco to
17 receive revenues that may be generated by either property.

18 * * * *

19
20 **SEC. 4.10. ALCOHOLIC BEVERAGES.**

21 (a) Except as provided in Subsection 4.10(b), no person shall consume alcoholic
22 beverages of any kind in any building, children's areas, swimming pool, restroom, or any of
23 the following parks or portions of parks:

24 * * * *

25 Sunnyside Conservatory;

1 Transbay Rooftop Park;

2 Union Square Park;

3 * * * *

4
5 Section 3. The Park Code is hereby amended by adding Article 11A, consisting of
6 Sections 11A.01, 11A.02, 11A.03, and 11A.04 to read as follows:

7 ARTICLE 11A: TRANSBAY ROOFTOP PARK

8 SEC. 11A.01. AUTHORITY OF TRANSBAY JOINT POWERS AUTHORITY BOARD OF
9 DIRECTORS.

10 Notwithstanding any other provision of this Code, the Board of Supervisors recognizes the
11 Transbay Joint Powers Authority (TJPA) Board of Directors as the governing body of the Transbay
12 Rooftop Park. The TJPA Board of Directors shall have the exclusive authority to set rules for the
13 Transbay Rooftop Park pursuant to Article 3 and Article 4 of this Code, to issue permits for the use of
14 the park consistent with the general purposes described in Section 7.01 of this Code, to set and collect
15 fees as authorized by state law, and to designate persons who shall perform all other functions for
16 Transbay Rooftop Park that would be otherwise performed by the General Manager, Superintendent of
17 Recreation, or Superintendent of Parks for any other park under this Code.

18
19 SEC. 11A.02. CERTAIN ATHLETIC ACTIVITIES PROHIBITED.

20 No person shall participate in any team athletic activity in the Transbay Rooftop Park,
21 including but not limited to volleyball, baseball, soccer, football, or lacrosse, nor in the individual
22 activities of roller skating, roller blading, bicycle riding, kite flying, or skateboarding, except when
23 acting pursuant to a permit issued by the TJPA Board of Directors or its designee.

1 **SEC. 11A.03. ANIMALS PROHIBITED.**

2 No person, other than members of the Police Department when on duty, shall bring any
3 animals, including but not limited to dogs, cats, and horses, into the Transbay Rooftop Park except
4 when acting pursuant to a permit issued by the TJPA Board of Directors or its designee.

5 Notwithstanding the preceding sentence, a person with a disability may enter the Transbay Rooftop
6 Park with a guide or signal dog without a permit.

7
8 **SEC. 11A.04. WHEELED EQUIPMENT PROHIBITED.**

9 No person, other than employees, agents, or contractors of the TJPA when on duty, shall bring
10 any wheeled conveyances, including but not limited to trucks, cars, and skateboards, into the Transbay
11 Rooftop Park except when acting pursuant to a permit issued by the TJPA Board of Directors or its
12 designee. Notwithstanding the preceding sentence, wheelchairs and strollers for preschool children
13 may be brought into the Transbay Rooftop Park without a permit.

14
15 Section 4. The Health Code is hereby amended by revising Section 1009.81 to read as
16 follows:

17 **SEC. 1009.81. PROHIBITING SMOKING IN CITY PARK AND RECREATIONAL**
18 **AREAS.**

19 (a) Smoking is prohibited on any unenclosed area of property in the City and County of
20 San Francisco that is open to the public and under the jurisdiction of the Recreation and Park
21 Commission or any other City department if the property is a park, square, garden, sport or
22 playing field, pier, or other property used for recreational purposes, or a farmers' market. For
23 purposes of this Article 19I, the term "City department" shall include the Transbay Joint Powers
24 Authority (TJPA) with respect to the Transbay Rooftop Park, provided that the TJPA Board of
25 Directors has not rescinded or revoked the TJPA resolution of consent to the enforcement of this

1 Article 19I for the Transbay Rooftop Park, which is on file with the Clerk of the Board of Supervisors in
2 File No. 180087.

3 * * * *

4
5 Section 5. Effective Date. This ordinance shall become effective 30 days after
6 enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the
7 ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board
8 of Supervisors overrides the Mayor's veto of the ordinance.

9
10 Section 6. Scope of Ordinance. In enacting this ordinance, the Board of Supervisors
11 intends to amend only those words, phrases, paragraphs, subsections, sections, articles,
12 numbers, punctuation marks, charts, diagrams, or any other constituent parts of the Municipal
13 Code that are explicitly shown in this ordinance as additions, deletions, Board amendment
14 additions, and Board amendment deletions in accordance with the "Note" that appears under
15 the official title of the ordinance.

16
17
18 APPROVED AS TO FORM:
DENNIS J. HERRERA, City Attorney

19 By:

20 
21 MANU PRADHAN
Deputy City Attorney

22 n:\govern\as2017\1800299\01244086.docx

LEGISLATIVE DIGEST

[Park, Health Codes - Transbay Rooftop Park]

Ordinance amending the Park Code to treat the rooftop park located above the Transbay Transit Center as a City park for certain purposes; amending the Health Code to prohibit smoking on the rooftop park; and affirming the Planning Department's determination under the California Environmental Quality Act.

Existing Law

The rooftop park located above the Transbay Transit Center, referred to as the Transbay Rooftop Park, belongs to the Transbay Joint Powers Authority ("TJPA"). The Park Code and the City's ban against smoking on City recreation areas do not apply in the Transbay Rooftop Park.

Amendments to Current Law

The ordinance would define the Transbay Rooftop Park as a "park" for purposes of the Park Code. This would allow City officials to enforce the rules and regulations set forth in Article 3 and Article 4 of the Park Code on the Transbay Rooftop Park as though that park belonged to the City. But the ordinance would not transfer the park to the jurisdiction of the Recreation and Park Commission. The Transbay Rooftop Park would continue to be managed and operated exclusively by the TJPA.

The ordinance would also amend the Health Code to cause the ban on smoking in City recreation areas to become applicable to the Transbay Rooftop Park.

Background Information

Under state law, the TJPA has primary jurisdiction with respect to all matters concerning the financing, design, development, construction, and operation of the new transit center, which includes the Transbay Rooftop Park. On September 14, 2017, the TJPA Board of Directors adopted Resolution No. 17-035, authorizing the TJPA's executive director to proceed with requesting proposed amendments to the Park Code and Health Code to make the Transbay Rooftop Park subject to certain rules and regulations under those codes.

**Public Safety and
Neighborhood Services
Committee**

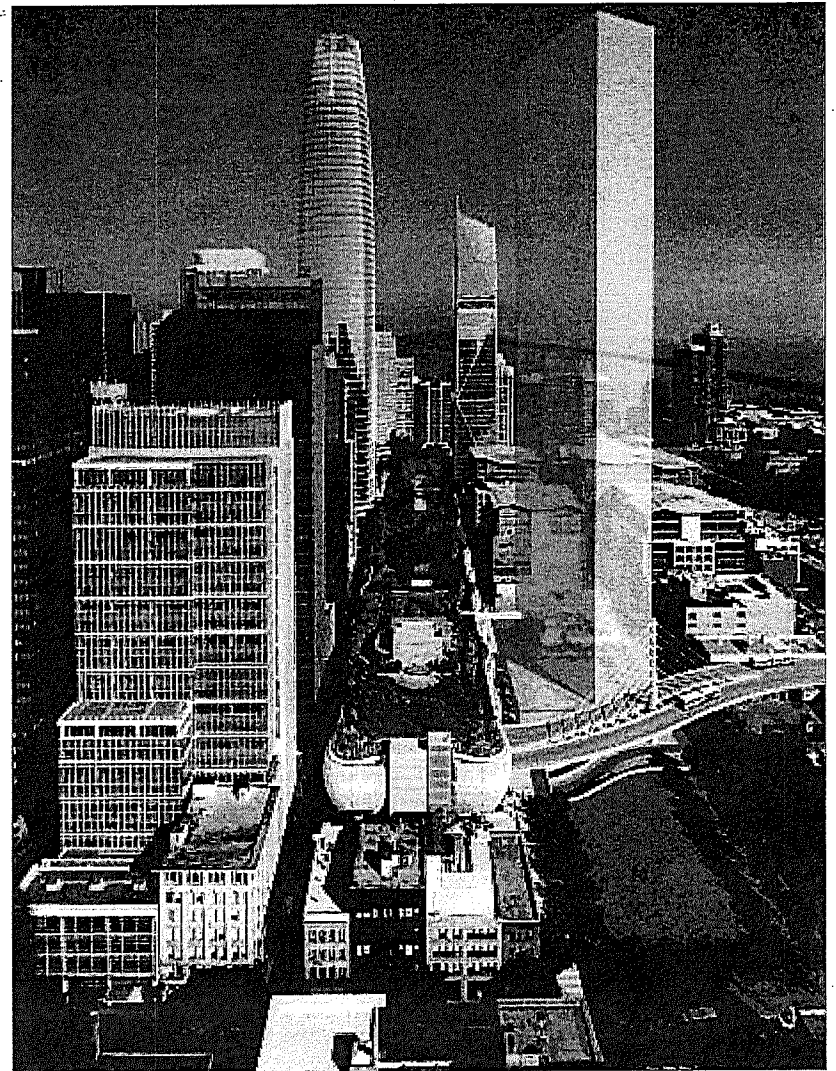
**Transbay Rooftop
Park**

March 14, 2018



Transbay Rooftop Park

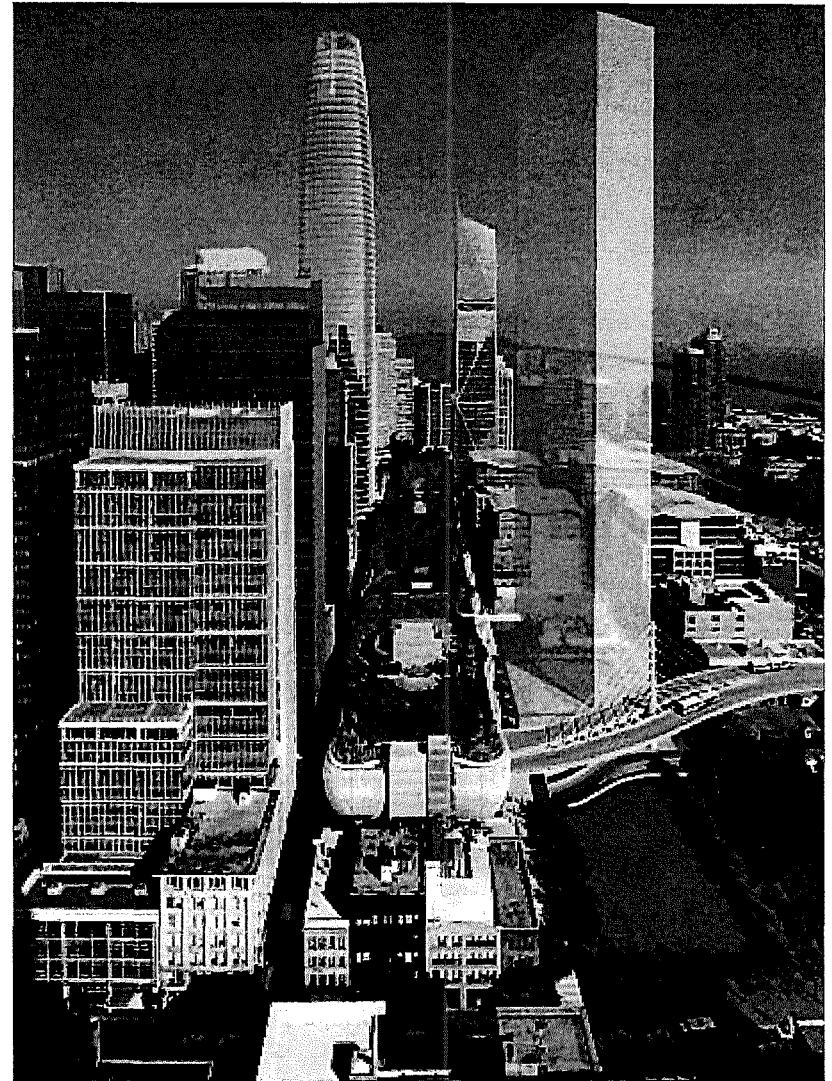
- 5.4-acre public park on roof of new transit center
- Variety of activities and amenities, including amphitheater, gardens, open grass areas, children's play space, and dining



1071

Programmatic Goals

- Exceptional visitor experience
- Preserve the park's unique ecosystem
- Full park activation
- Safe & secure park



1072

San Francisco Park Framework

- Most parks in San Francisco owned by City, managed by Recreation and Park Commission, and subject to Municipal Code
- Municipal Code well-developed body of rules and regulations applicable to City-owned parks
- Since the rooftop park is owned and managed by TJPA, Municipal Code regulations of City parks do not automatically apply

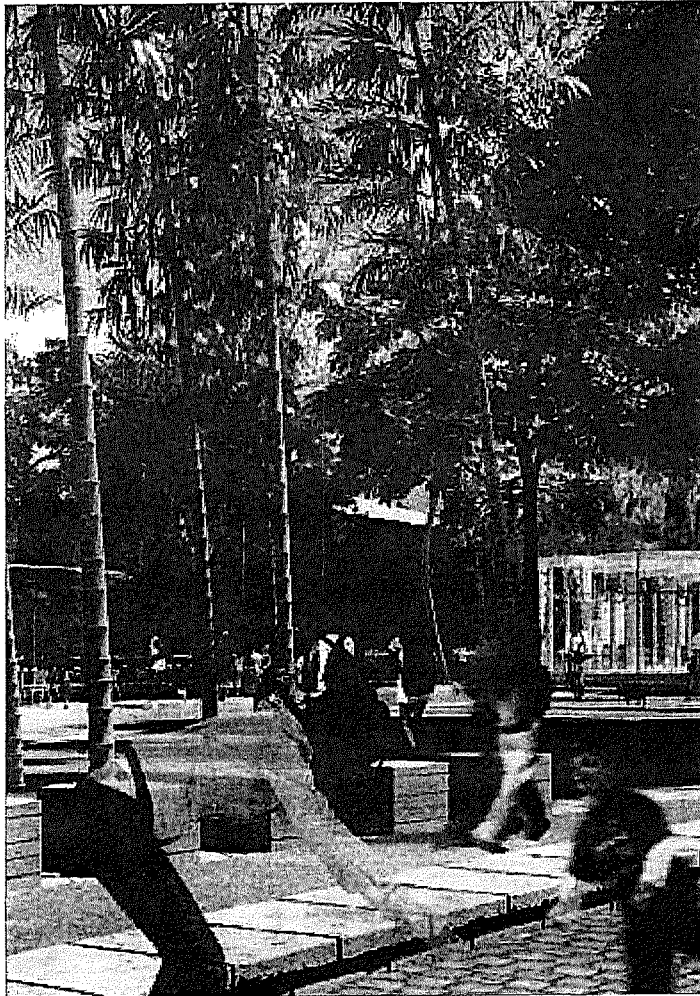
1073

TJPA Park Rules Approach

- Adopt rules for the rooftop park generally consistent with Municipal Code
- Request that City adopt legislation amending Municipal Code to make the rooftop park a “park” subject to certain rules and regulations under the Municipal Code, while TJPA retains jurisdiction and control
- Similar approach used for former Redevelopment Agency’s Yerba Buena Gardens

1074

San Francisco Park Rules



- Generally applicable Park Code would apply to Transbay Rooftop Park

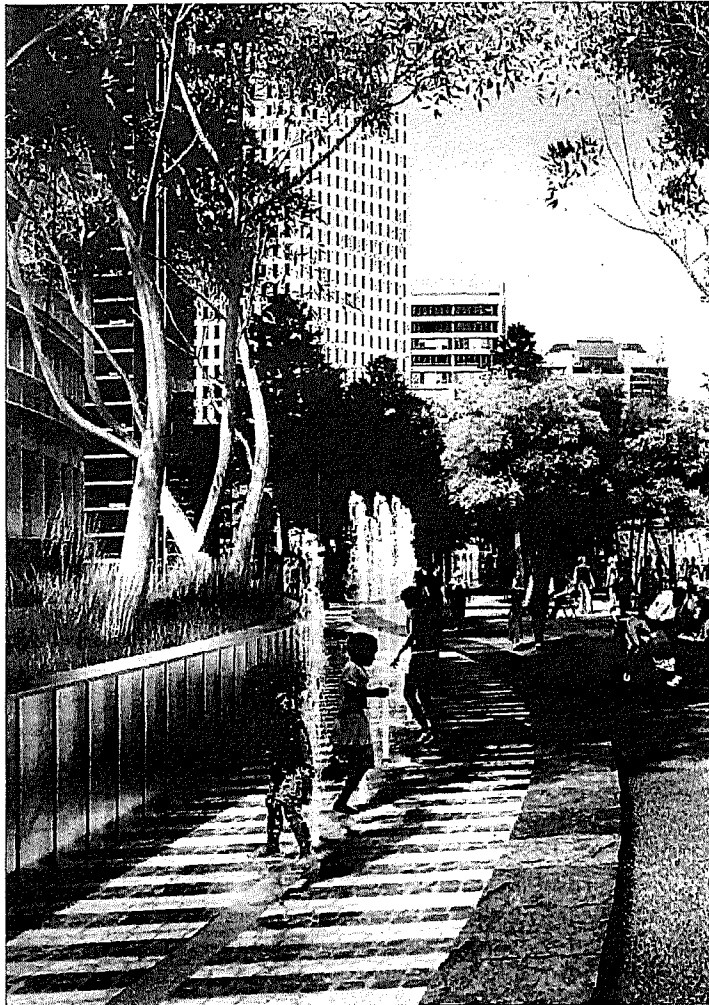
- For example:
 - No camping
 - No removing flowers and plants
 - No feeding animals

1075

San Francisco Park Rules

- Parallel to Yerba Buena Gardens, certain more tailored rules would apply to Transbay Rooftop Park:
 - Athletic activities
 - Animals
 - Wheeled conveyances
 - Smoking

TJPA Retained Authorities

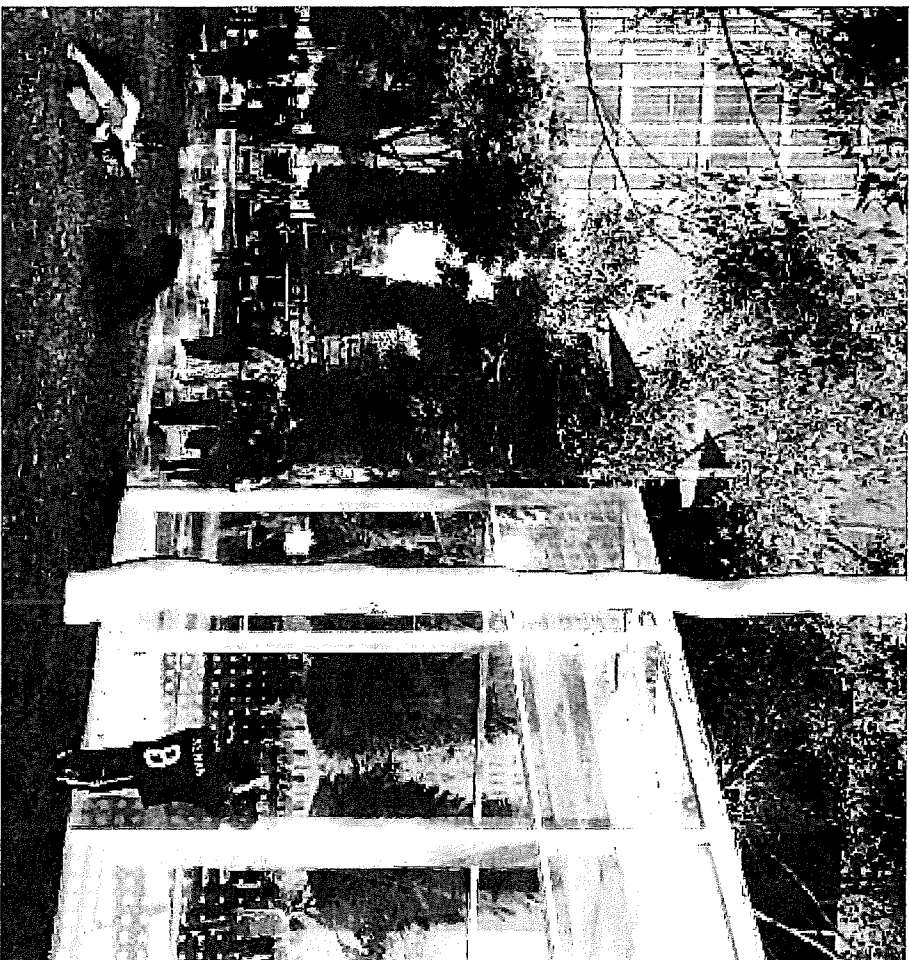


- **Park Hours:**
 - Winter 6:00 AM-8:00 PM
 - Summer 6:00 AM-9:00 PM
- **Permits for Use**
- **Collection of Fees**
- **Designate Persons to Perform all Functions at the Park**

1077

Enforcement Framework

- **Security**
 - SFPPD
 - Ambassadors
 - Private Security
- **Signage**



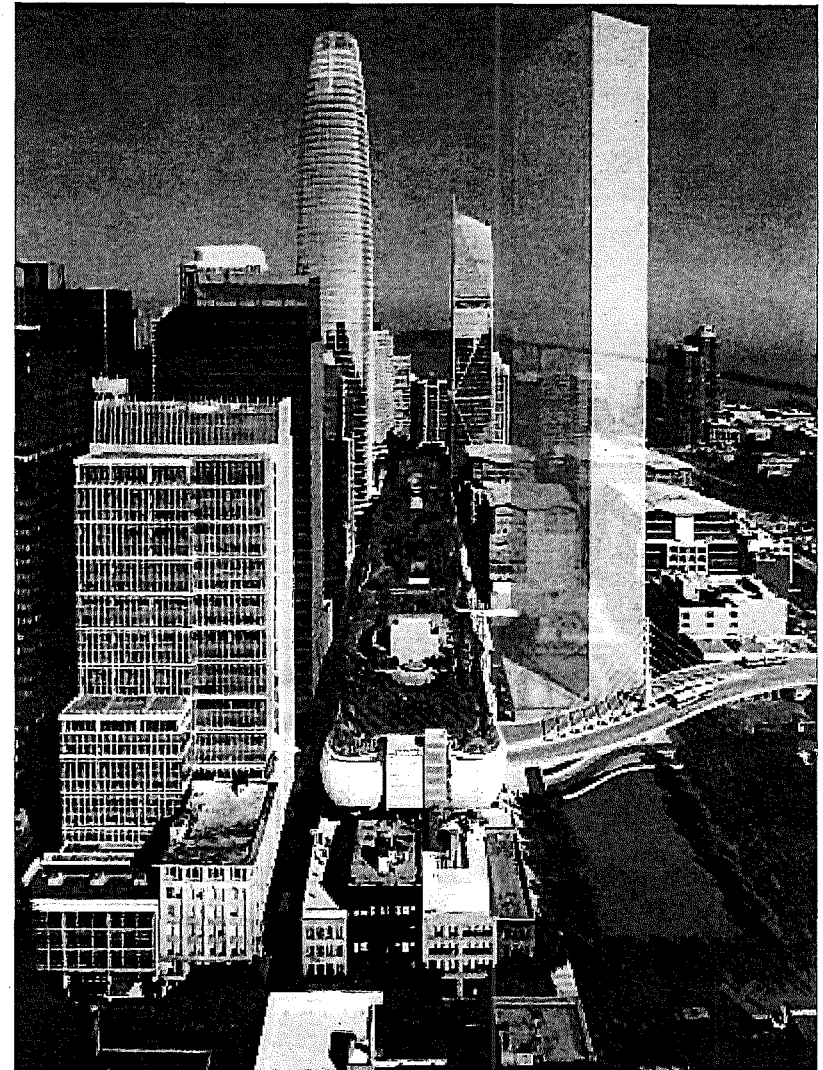
Outreach & Consultation

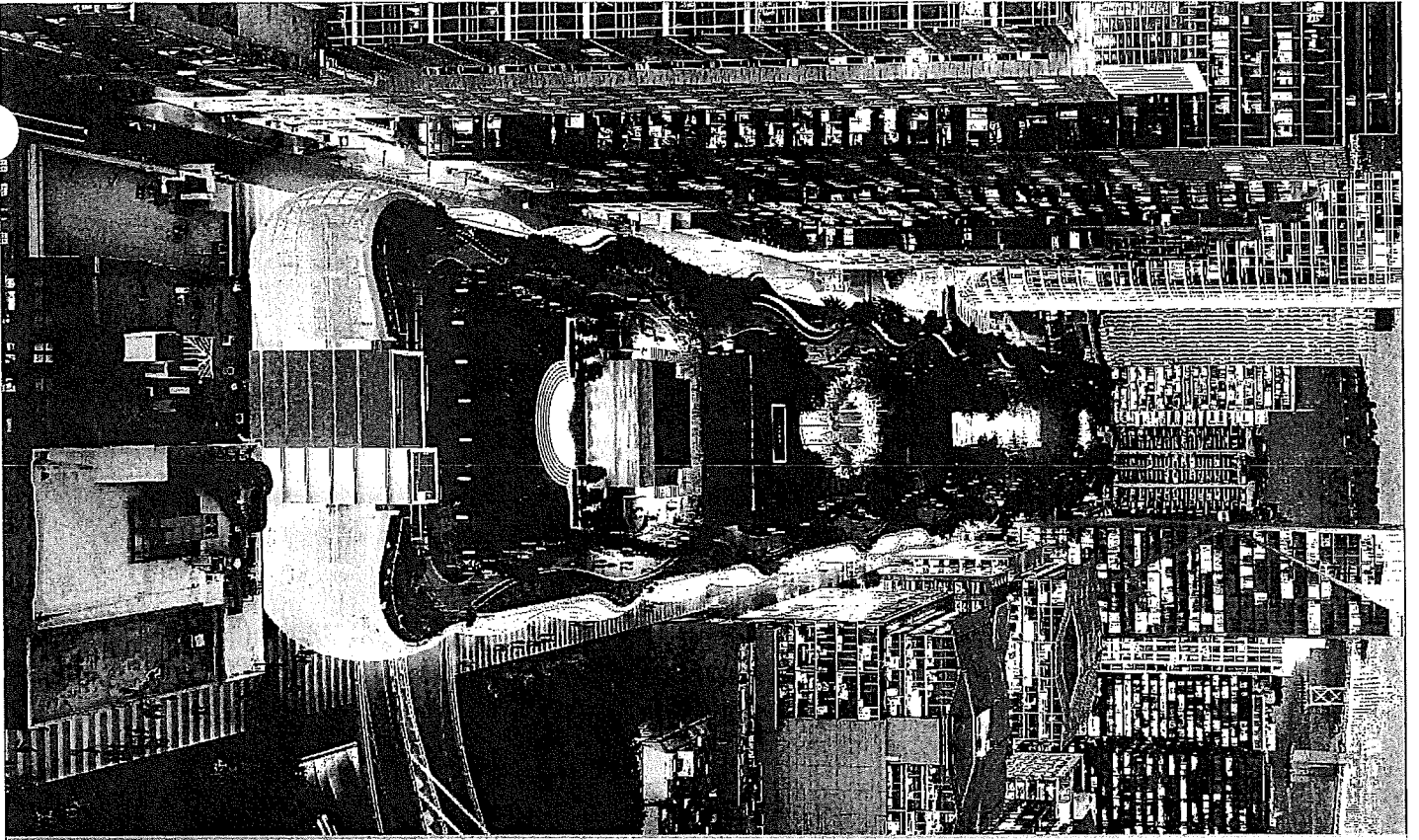
- **Transbay Citizens Advisory Committee**
- **Transit operators**
- **Neighbors and community groups**
- **East Cut CBD**
- **Parks & Rec**
- **SFPD**
- **City Attorney**

1079

Recommendation

Recommend the San Francisco Board of Supervisors amend the Park Code to treat the rooftop park as a City park for certain purposes; amend the Health Code to prohibit smoking on the rooftop park, and affirm the Planning Department's determination under CEQA





Questions?

201 Mission Street, Suite 2100 San Francisco, CA 94110 • 415.597.4620 • www.transbaycenter.org

TJPA
TRANSBAY JOINT POWERS AUTHORITY

**TRANSBAY JOINT POWERS AUTHORITY
BOARD OF DIRECTORS**

Resolution No. **17-035**

WHEREAS, The Transbay Joint Powers Authority (TJPA) is a joint powers agency organized and existing under the laws of the State of California to design, build and operate the Transbay Program ("Program"); and

WHEREAS, The Program includes, among other things, construction and operation of the new transit center (named "Salesforce Transit Center"), including its 5.4-acre rooftop park (named "Salesforce Park" and referred to herein as "TJPA's park"); and

WHEREAS, TJPA's park is expected to be a destination for visitors that will include area residents and workers, transit riders, and tourists, with programs and events (activation) designed to ensure that the open space is populated throughout the daytime and evening hours of operation; and

WHEREAS, TJPA's park, like all other San Francisco parks, requires rules and regulations to ensure the enjoyment and safety of all visitors and preservation of the public resource; and

WHEREAS, The San Francisco Municipal Code includes a well-developed body of rules and regulations generally applicable to parks in San Francisco that could generally be applied to TJPA's park, while retaining the TJPA's ownership, jurisdiction, and control over the park; and

WHEREAS, TJPA staff have prepared proposed rules and regulations for TJPA's park ("Park Rules") that are generally consistent with the San Francisco Park Code and Yerba Buena Gardens in particular; now, therefore, be it

RESOLVED, That the TJPA Board of Directors adopts the Park Rules in substantially the form attached hereto; and, be it

FURTHER RESOLVED, That the TJPA Board of Directors authorizes the Executive Director to proceed with requesting proposed amendments to the San Francisco Municipal Code to make TJPA's park a "park" subject to certain rules and regulations under the Municipal Code that are consistent with the Park Rules; and, be it

FURTHER RESOLVED, That the TJPA Board of Directors authorizes the Executive Director to take all actions and execute all documents as he deems reasonably necessary to implement and effectuate the above approvals.

I hereby certify that the foregoing resolution was adopted by the Transbay Joint Powers Authority Board of Directors at its meeting of September 14, 2017.


Secretary, Transbay Joint Powers Authority

BOARD of SUPERVISORS



City Hall
1 Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. 554-5184
Fax No. 554-5163
TDD/TTY No. 554-5227

January 29, 2018

File No. 180087

Lisa Gibson
Environmental Review Officer
Planning Department
1650 Mission Street, 4th Floor
San Francisco, CA 94103

Dear Ms. Gibson:

On January 23, 2018, Supervisor Kim introduced the following legislation:

File No. 180087

Ordinance amending the Park Code to treat the rooftop park located above the Transbay Transit Center as a City park for certain purposes; amending the Health Code to prohibit smoking on the rooftop park; and affirming the Planning Department's determination under the California Environmental Quality Act.

This legislation is being transmitted to you for environmental review.

Angela Calvillo, Clerk of the Board

By: John Carroll, Assistant Clerk
Public Safety and Neighborhood Services Committee

Attachment

c: Joy Navarrete, Environmental Planner
Laura Lynch, Environmental Planner

Not defined as a project under CEQA Guidelines Sections 15378 and 15060(c)(2) because it does not result in a physical change in the environment.

Joy
Navarrete

Digitally signed by Joy Navarrete
DN: cn=Joy Navarrete, o=Planning,
ou=Environmental Planning,
email=joy.navarrete@sfgov.org,
c=US
Date: 2018.01.30 09:31:49 -08'00'

BOARD of SUPERVISORS



City Hall
1 Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. 554-5184
Fax No. 554-5163
TDD/TTY No. 554-5227

January 29, 2018

File No. 180087

Lisa Gibson
Environmental Review Officer
Planning Department
1650 Mission Street, 4th Floor
San Francisco, CA 94103

Dear Ms. Gibson:

On January 23, 2018, Supervisor Kim introduced the following legislation:

File No. 180087

Ordinance amending the Park Code to treat the rooftop park located above the Transbay Transit Center as a City park for certain purposes; amending the Health Code to prohibit smoking on the rooftop park; and affirming the Planning Department's determination under the California Environmental Quality Act.

This legislation is being transmitted to you for environmental review.

Angela Calvillo, Clerk of the Board

By: John Carroll, Assistant Clerk
Public Safety and Neighborhood Services Committee

Attachment

c: Joy Navarrete, Environmental Planner
Laura Lynch, Environmental Planner

BOARD of SUPERVISORS



City Hall
1 Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. 554-5184
Fax No. 554-5163
TDD/TTY No. 554-5227

MEMORANDUM

TO: Phil Ginsburg, General Manager, Recreation and Parks Department
Barbara A. Garcia, Director, Department of Public Health

FROM: John Carroll, Assistant Clerk, Public Safety and Neighborhood Services
Committee, Board of Supervisors

DATE: January 29, 2018

SUBJECT: LEGISLATION INTRODUCED

The Board of Supervisors' Public Safety and Neighborhood Services Committee has received the following proposed legislation, introduced by Supervisor Kim on January 23, 2018:

File No. 180087

Ordinance amending the Park Code to treat the rooftop park located above the Transbay Transit Center as a City park for certain purposes; amending the Health Code to prohibit smoking on the rooftop park; and affirming the Planning Department's determination under the California Environmental Quality Act.

If you have any comments or reports to be included with the file, please forward them to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102.

c: Sarah Madland, Recreation and Parks Department
Naveena Bobba, Department of Public Health
Sneha Patil, Department of Public Health

Print Form

Introduction Form

By a Member of the Board of Supervisors or Mayor

RECEIVED
 BOARD OF SUPERVISORS
 SAN FRANCISCO
 2018 JAN 23 PM 1:33
 Time stamp
 or meeting date **AK**

I hereby submit the following item for introduction (select only one):

- 1. For reference to Committee. (An Ordinance, Resolution, Motion or Charter Amendment).
- 2. Request for next printed agenda Without Reference to Committee.
- 3. Request for hearing on a subject matter at Committee.
- 4. Request for letter beginning : "Supervisor [redacted] inquiries"
- 5. City Attorney Request.
- 6. Call File No. [redacted] from Committee.
- 7. Budget Analyst request (attached written motion).
- 8. Substitute Legislation File No. [redacted]
- 9. Reactivate File No. [redacted]
- 10. Question(s) submitted for Mayoral Appearance before the BOS on [redacted]

Please check the appropriate boxes. The proposed legislation should be forwarded to the following:

- Small Business Commission
- Youth Commission
- Ethics Commission
- Planning Commission
- Building Inspection Commission

Note: For the Imperative Agenda (a resolution not on the printed agenda), use the Imperative Form.

Sponsor(s):

Kim

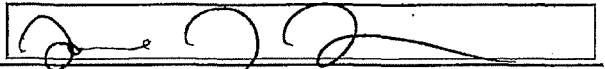
Subject:

Park, Health Codes - Transbay Rooftop Park

The text is listed:

Attached

Signature of Sponsoring Supervisor:



For Clerk's Use Only