

1 [Ten-Year Capital Expenditure Plan - FYs 2020-2029]

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3 **Resolution adopting the City's ten-year capital expenditure plan for FYs 2020-2029,**  
4 **pursuant to Administrative Code, Section 3.20.**

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6 WHEREAS, This Board of Supervisors (the "Board") of the City and County of  
7 San Francisco (the "City") adopted Ordinance No. 216-05 (the "Capital Planning Ordinance")  
8 amending Administrative Code, Sections 3.20 and 3.21, to authorize the formation of a Capital  
9 Planning Committee (the "Committee") and the preparation and adoption of a ten-year capital  
10 expenditure plan for the City, including an assessment of the City's capital infrastructure  
11 needs, investments required to meet the needs identified through this assessment, and a plan  
12 of finance to fund these investments; and

13 WHEREAS, The Capital Planning Ordinance requires that the ten-year capital  
14 expenditure plan include all major planned investments to maintain, repair, and improve the  
15 condition of the City's capital assets, including but not limited to, City streets, sidewalks,  
16 parks, and rights-of-way; public transit infrastructure; airport and port; water, sewer, and  
17 power utilities; and all City-owned facilities; and

18 WHEREAS, The Capital Planning Ordinance further requires that the ten-year capital  
19 expenditure plan include a plan of finance for all recommended investments, including the  
20 proposed uses of general and enterprise funds to be spent to meet these requirements; and  
21 the use and timing of long-term debt to fund planned capital expenditures, including general  
22 obligation bond measures; and

23 WHEREAS, The Capital Planning Ordinance establishes March 1 of each odd-  
24 numbered year as the target date for the City Administrator's submission of the ten-year  
25 capital plan to the Mayor of the City and the Board, and calls for the Mayor and the Board to

1 review, update, amend and adopt the ten year capital plan by May 1 of the same year; and

2 WHEREAS, The Committee has held numerous public hearings and worked with City  
3 staff to develop a ten-year capital expenditure plan meeting the requirements of the Capital  
4 Planning Ordinance; and

5 WHEREAS, In developing the capital plan staff considered numerous policy questions  
6 including, among other matters, how to (i) manage needed capital expenditure requirements  
7 with limited annual discretionary funds; (ii) manage the scheduling of future General  
8 Obligation bonds to address citywide capital needs without increasing the property tax rate  
9 beyond Fiscal Year 2006 levels; and (iii) deliver priority capital projects without increasing the  
10 percentage of the General Fund spent on debt service; and

11 WHEREAS, At the February 25, 2019, meeting the Committee unanimously adopted  
12 the ten-year capital plan for fiscal years 2020-2029 and approved it for submission to the  
13 Mayor and the Board for its consideration (as so adopted, the "Capital Plan"); and

14 WHEREAS, The Capital Plan and the City Administrator's transmittal letter are on file  
15 with the Clerk of the Board of Supervisors in File No. 190253, which is hereby declared to be  
16 a part of this resolution as if set forth fully herein; and

17 WHEREAS, There is an emerging need for additional long term housing for people with  
18 mental illness, including Board and Care facilities and cooperative living models. Cooperative  
19 living models house 4 to 5 tenants in apartments or single family homes located in scattered  
20 sites across the city. This small group model includes offsite services that support residents to  
21 be successful in an independent living environment and give them the opportunity to build the  
22 skills needed to live a fully self-sufficient life; and

23 WHEREAS, The Office of the Controller issued an update to the City's General  
24 Obligation Bond Projections on April 1, 2019 identifying an additional \$200 million of available  
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1 capacity within the fiscal year 2006 tax rate constraint for the Fiscal Years 2020-2029 period,  
2 increasing the total from \$2.525 billion to \$2.725 billion; and

3 WHEREAS, It is the intent of this Board to ask the Capital Planning Committee to add  
4 Affordable Housing as part of the City's capital planning process beginning in the next off-year  
5 Capital Plan update; and

6 WHEREAS, It is the intent of this Board to ask the Capital Planning Committee to work  
7 with San Francisco's housing policy experts in the next off-year update to build a reliable set  
8 of funding sources for affordable housing, including but not limited to another Affordable  
9 Housing General Obligation Bond in the G.O. Bond Program; now, therefore, be it

10 RESOLVED, That the above recitals are true and correct; and, be it

11 FURTHER RESOLVED, That this Board has reviewed the Capital Plan; and includes  
12 amendments to modify the General Obligation Bond Program to reflect the Controller's update  
13 on increased capacity by adding \$200 million to the planned 2019 Affordable Housing Bond;  
14 and, be it

15 FURTHER RESOLVED, That this Board shall support the increase to the 2019  
16 Affordable Housing Bond in the event that the Controller identifies additional bonding capacity  
17 in the future; and, be it

18 FURTHER RESOLVED, That this Board amends the Capital Plan to include in the  
19 Economic and Neighborhood Development Chapter the Emerging Need for Housing  
20 Stabilization for Aging Residents due to the fast-growing population of San Francisco seniors  
21 who need a range of affordable housing solutions so that they can continue living in the city  
22 they call home; and, be it

23 FURTHER RESOLVED, That this Board amends the Capital Plan to include an  
24 Emerging Project in the Health and Human Services chapter for a "Continuum of Care  
25 Affordable Senior Housing Site," that realizes the assisted living component of the voter-

1 approved Proposition A in 1999, potentially located on public land next to the Laguna Honda  
2 Hospital, that includes a facility which features characteristics of a Continuing Care  
3 Retirement Community; and offers a continuum of care model ranging from independent living  
4 units to assisted living units; that is made affordable and available to different income levels;  
5 that includes space for a residential care facility for the elderly with at least 30 beds; and  
6 includes an adult day care facility and a child care center to serve the greater community and  
7 to promote intergenerational engagement; and, be it

8 FURTHER RESOLVED, That this Board amends the Capital Plan to modify the  
9 description of the Emergency Firefighting Water System program to include the latest  
10 strategic direction for that program on the west side of San Francisco; and, be it

11 FURTHER RESOLVED, That this Board amends the Capital Plan to modify the funding  
12 descriptions for the Emergency Firefighting Water System (EFWS) program, the Infrastructure  
13 and Streets Financial table, and the Public Utilities Commission financial table to show an  
14 increased contribution of \$10 million more from the Public Utilities Commission for EFWS;  
15 and, be it

16 FURTHER RESOLVED, That this Board amends the Capital Plan to modify the  
17 General Obligation Bond Program to pull \$28.5 million from the 2027 ESER bond into the  
18 2020 ESER bond to meet these urgent needs; and, be it

19 FURTHER RESOLVED, That this Board amends the Capital Plan to modify the EFWS  
20 funding descriptions, the Public Safety financial table, and the Fire Department financial table  
21 to reflect a total of \$140 million dedicated in the 2020 ESER bond to build the Emergency  
22 Firefighting Water System on the west side of San Francisco; and, be it

23 FURTHER RESOLVED, That this Board amends the Capital Plan to modify the  
24 description of the Juvenile Justice Department Master Plan Implementation located at the end  
25 of the Public Safety chapter to reflect the reduction in the number of young people requiring

1 detention, the City's ongoing discussions exploring the repurposing of San Francisco's  
2 Juvenile Hall, the City's ongoing discussions to prioritize additional community based  
3 alternatives to incarceration, as well as the City's ongoing discussions to explore a  
4 rehabilitative and education-focused youth space run by Juvenile Probation to meet the needs  
5 of the small number of youth who state law requires be detained; and, be it

6 FURTHER RESOLVED That this Board amends the Capital Plan to include in the  
7 Health and Human Services chapter the emerging need for additional long term housing for  
8 people with mental illness including Board and Care facilities and cooperative living  
9 apartments or single family homes which are designed for individuals who have successfully  
10 exited substance abuse and/or mental health residential treatment programs; and, be it

11 FURTHER RESOLVED, That this Board hereby adopts the Capital Plan, with such  
12 amendments and revisions as this Board has adopted, as the City's ten-year capital  
13 expenditure plan for purposes of the Capital Planning Ordinance.

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