[Resolution to Establish (Renew and Expand) - Yerba Buena Community Benefit District]

Resolution to establish (renew and expand) the property-based business improvement district known as the "Yerba Buena Community Benefit District;" ordering the levy and collection of assessments against property located in that district for 15 years commencing with FY2015-2016, subject to conditions as specified herein; and making environmental findings.

WHEREAS, Pursuant to the Property and Business Improvement Law of 1994, California Streets and Highways Code, Sections 36600, et seq. ("1994 Act"), as augmented by Article 15 of the San Francisco Business and Tax Regulations Code ("Article 15"), collectively, the "Business Assessment Law," the Board of Supervisors adopted Resolution No. 197-15, entitled "Resolution declaring the intention of the Board of Supervisors to renew and expand a property-based business improvement district (community benefit district) known as the 'Yerba Buena Community Benefit District' and levy a multi-year assessment on all parcels in the district; approving the management district plan and engineer's report and proposed boundaries map for the district; ordering and setting a time and place for a public hearing thereon; approving the form of the Notice of Public Hearing and Assessment Ballot Proceeding, and Assessment Ballot; directing environmental findings; and directing the Clerk of the Board of Supervisors to give notice of the public hearing and balloting as required by law" (the "Resolution of Intention," Board of Supervisors File No. 150499); and

WHEREAS, The Resolution of Intention to renew and expand the Yerba Buena Community Benefit District (the "Yerba Buena CBD" or "District"), among other things, approved the Yerba Buena CBD Management District Plan (the "District Management Plan"), the detailed District Assessment Engineer's Report, the Boundaries Map, and the form of the

Notice of Public Hearing and Assessment Ballot Proceeding, that are all on file with Clerk of the Board of Supervisors in File No. 150499; and

WHEREAS, The Board of Supervisors caused notice of a public hearing concerning the proposed formation of the Yerba Buena CBD, and the proposed levy of assessments against property located within the District for a period of 15 years, for fiscal years ("FYs)" 2015-2016 through 2029-2030; and

WHEREAS, The Board of Supervisors has caused ballots to be mailed to the record owner of each parcel proposed to be assessed within the District, as required by law; and

WHEREAS, A Management District Plan was filed with the Board on June 2, 2015, containing information about the proposed district and assessments as required by California Streets and Highways Code, Section 36622; and

WHEREAS, A detailed Engineer's Report dated March 2015 was filed with the Clerk of the Board on June 2, 2015, as prepared by Brian K. Thomas, California Registered Professional Engineer No. 60907, entitled "Yerba Buena Community Benefit District Engineer's Report," supporting the assessments within the proposed district; and

WHEREAS, A Proposed Boundaries Map was submitted to the Clerk of the Board of Supervisors pursuant to California Streets and Highways Code, Section 3110 on June 2, 2015; and

WHEREAS, A public hearing concerning the proposed formation of the Yerba Buena CBD and the proposed levy of assessments within such District was held on July 28, 2015, at 3 p.m., in the Board's Legislative Chamber located on the Second Floor of City Hall, 1 Dr. Carlton B. Goodlett Place, San Francisco, California; and

WHEREAS, At the public hearing, the testimony of all interested persons for or against the proposed formation of the District, the levy of assessments on property within the District, the extent of the District, and the furnishing of specified types of improvements, services and

activities within the District, was heard and considered, and a full, fair and complete meeting and hearing was held; and

WHEREAS, The Board of Supervisors heard and considered all objections or protests to the proposed assessments and the Director of the Department of Elections tabulated the assessment ballots submitted and not withdrawn, in support of or in opposition to the proposed assessments, and the Clerk of the Board determined that a majority of the ballots cast (weighted according to the proportional financial obligations of the property) by the owners of record of the property located within the proposed District did not oppose renewing and expanding the proposed District; and

WHEREAS, The public interest, convenience and necessity require the renewal and expansion of the proposed Yerba Buena Community Benefit District; and

WHEREAS, In the opinion of the Board of Supervisors, the property within the District will be specially benefited by the improvements, services and activities funded by the assessments; and no assessment has been imposed on any parcel which exceeds the reasonable cost of the proportional special benefit conferred on that parcel; now, therefore be it

RESOLVED, That the Board of Supervisors declares as follows:

ENGINEER'S REPORT, AND BOUNDARIES MAP. The Board hereby approves the Management District Plan and District Assessment Engineer's Report, including the estimates of the costs of the property-related services, activities and improvements set forth in the plan, and the assessment of said costs on the properties that will specially benefit from such services, activities and improvements. The Board also hereby approves the Boundaries, showing the exterior boundaries of the District, and ratifies and approves the Assessment Ballot and the City's use of such ballot, which Assessment Ballot is on file with the Clerk of the

Board of Supervisors in File No. 150499 and is hereby declared to be a part of the Resolution as if set forth fully herein. A copy of the Management District Plan, the District Assessment Engineer's Report, and the Boundaries Map are on file with the Clerk of the Board of Supervisors in File No. 150499, which is hereby declared to be a part of this Resolution as if set forth fully herein.

**Section 2. FINDING OF NO MAJORITY PROTEST**. The Board of Supervisors hereby finds that a majority protest does not exist as defined in Section 4(e) of Article XIIID of the California Constitution and Section 53753 of the California Government Code with respect to the renewal and expansion of the Yerba Buena Community Benefit District. All objections or protests both written and oral, are hereby duly overruled.

Section 3. ESTABLISHMENT OF DISTRICT. Pursuant to the 1994 Act and Article 15, the renewed and expanded property-based business improvement district designated as the "Yerba Buena Community Benefit District" is hereby established.

**Section 4. DESCRIPTION OF DISTRICT**. The Yerba Buena Community Benefit District shall include all parcels of real property within the district. The proposed expanded District contains approximately 2123 identified parcels located on approximately 20 whole or partial blocks.

Specifically, the exterior District boundaries are:

- Market Street from northwest corner of Assessor Parcel No. 3706-048 to 2nd
   Street (south side only)
- 2nd Street from Market Street to Harrison Street to the southeast corner of Assessor Parcel No. 3763-001 (west side only)
- Harrison Street from 2nd Street to Vassar Place (east and west sides street and affronting parcels)

- Vassar Place, running on the Eastern property line of APN 3763-105, from
   Harrison to Perry Street (no public right of way on Vassar included)
- Perry Street from Vassar Place to 4th Street (north side only)
- 4th Street from Perry Street to Harrison Street (east side only)
- Harrison Street from 4th Street to 5th Street (east and west sides street and affronting parcels)
- 5th Street from Harrison Street to Howard Street (east and west sides street and affronting parcels)
- 5th Street from Howard Street to northwest corner of Assessor Parcel No. 3705-039 (east side only)
- Mission Street from 5th Street to 4th Street (east and west sides street and affronting parcels)
- 4th Street from Mission Street to northeast corner of Assessor Parcel No.
   3705z-003 (west side only) and Stevenson Alley (east side only)
- Stevenson Alley to southwest corner of Assessor Parcel No. 3706-048 (south side only)
- Southwest corner of Assessor Parcel No. 3706-048 to the parcel's northwest corner

Reference should be made to the detailed maps and the lists of parcels identified by Assessor Parcel Number that are contained in the Management District Plan, in order to determine which specific parcels are included in the Yerba Buena Community Benefit District.

**Section 5. FINDING OF BENEFIT**. The Board of Supervisors hereby finds that the property within the District will be benefited by the improvements and activities funded by the assessments proposed to be levied.

**Section 6. SYSTEM OF ASSESSMENTS**. (a) Annual assessments will be levied to pay for the activities to be provided within the District, commencing with FY 2015-2016, and continuing for 15 years, ending with FY 2029-2030. For purposes of levying and collecting assessments within the District, a fiscal year shall commence on each July 1st and end on the following June 30th.

- (b) The amount of the proposed assessments to be levied and collected for fiscal year 2015-2016 shall be a maximum of \$2,991,722.82 (as shown in the Management District Plan and Engineer's Report dated March 2015). The amount of assessments to be levied and collected in fiscal years two through 15 may be increased annually by the Yerba Buena Community Benefit District corporation Board of Directors by an amount not to exceed the change in the Consumer Price Index for All Urban Consumers in the San Francisco-Oakland-San Jose Consolidated Metropolitan Statistical Area, or three percent (3%), whichever is less. In addition, to account for new assessments from potential future development in the District, the assessment for each of years two through 15 of the District may be increased by not more than 5% of the prior year's assessment, including any CPI adjustment.
- (c) The method and basis of levying and collecting the assessment shall be as set forth in the Management District Plan.
- (1) The levy of the assessments shall commence with fiscal year 2015-2016. Each year the assessment shall be due and payable in two equal installments. The first installment shall be due on November 1 of each fiscal year during the life of the District, and shall become delinquent on December 10 of that fiscal year. The second installment shall be due on February 1 of each fiscal year during the life of the District, and shall become delinquent on April 10 of that fiscal year.
- (2) Nonpayment of the assessment shall have the same lien priority and delinquent payment penalties and be subject to the same enforcement procedures and remedies as the

and valorem property tax. All delinquent payment of assessments shall be subject to interest and penalties. The City Treasurer and Tax Collector will enforce imposition of interest and penalties and collection of delinquent assessments pursuant to the Business Assessment Law and City Business and Tax Regulations Code Article 6, as each may be amended from time to time.

**Section 7. USE OF REVENUES**. The proposed property-related services, improvements and activities for the District include:

Cleaning and Streetscape Improvement: The Cleaning and Streetscape
Improvement program includes, but is not limited to, regular sidewalk and gutter sweeping,
scheduled steam cleanings, power washing, refuse removal, graffiti removal, and streetscape
improvements. Streetscape improvements are based upon, but not limited by, the Yerba
Buena Street Life Plan, a roadmap for enhancing public spaces in the neighborhood. The
District will also distribute small annual grants (through its Community Benefit Fund) to
community organizations providing services in the District that support the District's mission.

Safety and Security: The Safety and Security program includes but is not limited to, working with residents, merchants, the San Francisco Police Department (SFPD) and community on a variety of safety programs and strategies to prevent crime and increase pedestrian safety throughout the District. The District will provide Community Guides to assist visitors, connect those in need with social services, and report cleaning and safety issues. The District will also distribute small annual grants (through its Community Benefit Fund) to community organizations providing services in the District that support the District's mission.

**Branding, Activation, and Marketing**: Branding, Activation, and Marketing includes but is not limited to, programs to promote properties and businesses in the District and the creation and production of special events that draw visitors into the District as a means of additional exposure. The District will program special events and conduct marketing activities

in various parts of the District. The District marketing and promotion services will make sure new visitors, employees, patrons, and residents know about area attractions and will help them enjoy their experience in the District. The District plans to include other marketing initiatives as appropriate, and as budget resources allow.

**Management and Operations**: Management and Operations includes, but is not limited to, a dedicated staff who will serve as a focal point persons and advocate for the District and the management of office expenses including accounting, rent, utilities, office supplies, insurance, legal, and other professional services related to District activities

Section 8. **AUTHORITY TO CONTRACT**. The Board of Supervisors may contract with a separate private entity to administer the improvements, services and activities set forth in Section 7, as provided in California Streets and Highways Code Sections 36612 and 36650. Any such entity shall hold the funds it receives from the City and County of San Francisco ("City") in trust for the improvements, services and activities set forth in Section 7. Any such entity that holds funds in trust for purposes related to the contract shall deliver, at no expense to the City, a balance sheet and the related statement of income and cash flows for each fiscal year, all in reasonable detail acceptable to City, reviewed by a Certified Public Accountant (CPA); this review shall include a statement of negative assurance from the CPA. In addition, or alternatively, the Controller in his or her discretion or the Office of Economic and Workforce Development in its discretion, may require the private entity to deliver, at no expense to the City, an annual independent audit report by a Certified Public Accountant of all such funds. The CPA review and/or audit may be funded from assessment proceeds as part of the general administration of the District. At all times the Board of Supervisors shall reserve full rights of accounting of these funds. The Office of Economic and Workforce Development shall be the City agency responsible for coordination between the City and the District.

Section 9. AMENDMENTS. The properties in the District established by this Resolution shall be subject to any amendments to the 1994 Act, and City Business and Tax Regulations Code Article 6 and Article 15.

**Section 10**. **RECORDATION OF NOTICE AND DIAGRAM**. The County Clerk is hereby authorized and directed to record a notice and an assessment diagram pursuant to Section 36627 of the California Streets and Highways Code, following adoption of this Resolution.

Section 11. LEVY OF ASSESSMENT. The adoption of this Resolution and recordation of the notice and assessment diagram pursuant to Section 36627 of the California Streets and Highways Code constitutes the levy of an assessment in each of the fiscal years referred to in the District Management Plan. Each year, the Assessor shall enter on the County Assessment Roll opposite each lot or parcel of land the amount of the assessment and such assessment shall be collected in the same manner as the County property taxes are collected.

Section 12. BASELINE SERVICES. To ensure that assessment revenues from the District are used to enhance the current level of services provided by the City within the District, the establishment of the District will not affect the City's policy to continue to provide the same level of service to the areas encompassed by the District as it provides to other similar areas of the City for the duration of the District, provided, however, that in the event of a significant downturn in citywide revenues, the Board of Supervisors may reduce the level of municipal services citywide, including within the District.

Section 13. ENVIRONMENTAL FINDINGS. The Planning Department has determined that the actions contemplated in this Resolution are in compliance with the California Environmental Quality Act (California Public Resources Code, Sections 21000, et seq.). Said determination is on file with the Clerk of the Board of Supervisors in File No. 150762, which is hereby declared to be a part of this Resolution as if set forth fully herein.

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## City and County of San Francisco **Tails**

City Hall 1 Dr. Carlton B. Goodlett Place San Francisco, CA 94102-4689

## Resolution

File Number:

150762

Date Passed: July 31, 2015

Resolution to establish (renew and expand) the property-based business improvement district known as the "Yerba Buena Community Benefit District;" ordering the levy and collection of assessments against property located in that district for 15 years commencing with FY2015-2016, subject to conditions as specified herein; and making environmental findings.

July 28, 2015 Board of Supervisors - MEETING RECESSED

Ayes: 9 - Breed, Campos, Christensen, Cohen, Farrell, Mar, Tang, Wiener and

Absent: 2 - Avalos and Kim

July 31, 2015 Board of Supervisors - ADOPTED

Ayes: 8 - Avalos, Breed, Campos, Christensen, Cohen, Kim, Mar and Wiener

Excused: 3 - Farrell, Tang and Yee

File No. 150762

I hereby certify that the foregoing Resolution was ADOPTED on 7/31/2015 by the Board of Supervisors of the City and County of San Francisco.

> Angela Calvillo Clerk of the Board

**Date Approved**