BOARD of SUPERVISORS



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MEMORANDUM

	Date: To: From: Subject:	September 20, 2024 Planning Department / Commission Brent Jalipa, Clerk of the Budget and Finance Committee Board of Supervisors Legislation Referral - File No. 240816-2 Resolution of Intention to Establish San Francisco Enhanced Infrastructure Financing District No. 3 (3333/3700 California Street)
\boxtimes	<mark>ADDEN</mark> (Californio ⊠ (a Environmental Quality Act (CEQA) Determination - 3333 and 3700 California Street FEIR IDA 2024 a Public Resources Code, Sections 21000 et seq.) Ordinance / Resolution Ballot Measure
		nent to the Planning Code, including the following Findings: *Code, Section 302(b): 90 days for Planning Commission review)* *eral Plan Planning Code, Section 101.1 Planning Code, Section 302
		nent to the Administrative Code, involving Land Use/Planning ule 3.23: 30 days for possible Planning Department review)
	(Charter, Control (Required subdivision relocation public hother annual control (Charter).	Plan Referral for Non-Planning Code Amendments Section 4.105, and Administrative Code, Section 2A.53) If for legislation concerning the acquisition, vacation, sale, or change in use of City property; on of land; construction, improvement, extension, widening, narrowing, removal, or not public ways, transportation routes, ground, open space, buildings, or structures; plans for busing and publicly-assisted private housing; redevelopment plans; development agreements; all capital expenditure plan and six-year capital improvement program; and any capital ment project or long-term financing proposal such as general obligation or revenue bonds.)
		Preservation Commission Landmark (Planning Code, Section 1004.3) Cultural Districts (Charter, Section 4.135 & Board Rule 3.23) Mills Act Contract (Government Code, Section 50280) Designation for Significant/Contributory Buildings (Planning Code, Article 11)

Please send the Planning Department/Commission recommendation/determination to Brent Jalipa at Brent.Jalipa@sfgov.org.

SUBSTITUTED 09/17/2024

FILE NO. 240816

RESOLUTION NO.

1 [Resolution of Intention to Establish San Francisco Enhanced Infrastructure Financing District No. 3 (3333/3700 California Street)] 2 3 Resolution of Intention to establish San Francisco Enhanced Infrastructure Financing 4 District No. 3 (3333/3700 California Street) to finance public capital facilities and projects of communitywide significance related to the 3333/3700 California Street 5 6 Projects and other authorized costs, and determining other matters in connection 7 therewith, as defined herein. 8 9 WHEREAS, Laurel Heights Partners LLC, a Delaware limited liability company ("3333 10 California Street Developer") owns and operates an approximately 10.25-acre site in the City 11 and County of San Francisco ("City") bounded by California Street to the north, Presidio 12 Avenue to the east, Masonic Avenue to the southeast, Euclid Avenue to the south, and Laurel Street and Mayfair Drive to the west, currently comprised of an approximately 455,000 gross 13 14 square foot office building, an approximately 14,000 gross square foot annex building, surface 15 and subsurface parking areas, and landscaping or landscaped open space ("3333 California 16 Street Project Site"); and 17 WHEREAS, The City, acting by and through its Planning Department, and the 3333 18 California Street Developer entered into a Development Agreement dated as of 19 September 11, 2020, and recorded in the Official Records on September 11, 2020, as 20 Document No. 2020015925 (the "Original Development Agreement"), and a Memorandum of 21 Minor Modification of Development Agreement (Amendment No. 1) dated as of June 5, 2024. 22 and recorded in the Official Records on June 26, 2024, as Document No. 2024048267 23 ("Amendment No. 1"), and a proposed Second Amendment to Development Agreement, dated as of ______, 2024 ("Amendment No. 2" and together with Amendment 24

No. 1 and the Original Development Agreement, the "3333 California Street Development
Agreement"); and

WHEREAS, 3333 California Street Developer proposes a mixed-use development on the 3333 California Street Project Site that will include residential, non-residential, open space, child care, and related uses ("3333 California Street Project"), including (i) approximately 744 residential units, including not less than 124 on-site affordable senior residential units, (ii) approximately 38,094 square feet of retail/restaurant/commercial use in buildings along California Street, (iii) an approximately 13,933 gross square foot space for child care use, and (iv) approximately 52 percent of the overall lot area (approximately 236,000 square feet – excluding green roofs) as open area, with portions to be developed with a combination of public open space, common open space (some of which would be open to the public) and private open space for residents. The proposed project would include 2.87 acres of publicly accessible landscaped open space with multi-purpose plazas, lawns, pathways and streetscape improvements; and

WHEREAS, On September 5, 2019, by Motion No. 20512, the Planning Commission certified as adequate, accurate, and complete the Final Environmental Impact Report ("3333 California Street FEIR") for the 3333 California Street Project pursuant to the California Environmental Quality Act (California Public Resources Code Section 21000 et seq.) ("CEQA"). A copy of Planning Commission Motion No. 20512 is on file with the Clerk of the Board of Supervisors in File No. 190947; also, on September 5, 2019, by Motion No. 20513, the Planning Commission adopted findings, including a rejection of alternatives and a statement of overriding considerations ("3333 California Street CEQA Findings") and a Mitigation Monitoring and Reporting Program ("3333 California Street MMRP"); these Motions are on file with the Clerk of the Board of Supervisors in File No. 190947; in Ordinance No. 276-19, adopted by the Board of Supervisors on November 19, 2019, and signed by the

Mayor on November 27, 2019, the Board of Supervisors declared that it had reviewed the 3333 California Street FEIR and related documents, and adopted as its own and incorporated by reference as though fully set forth therein the 3333 California Street CEQA Findings, including the statement of overriding considerations, and the 3333 California Street MMRP, and adopted the supplemental 3333 California Street CEQA findings on file with the Clerk of the Board of Supervisors in File No. 190845; and

WHEREAS, CALIFORNIA 3700, LLC, a Delaware limited liability company ("3700 California Street Developer") owns 14 parcels on a 4.84-acre site located in the City on California Street between Maple Street and Cherry Street ("3700 California Street Project Site"); and

WHEREAS, 3700 California Street Developer proposes a modification to existing entitlements which, if approved, will be a mixed-use development ("3700 California Street Project") on the 3700 California Street Project Site that will include demolition of five of the six existing hospital buildings on the 3700 California Street Project Site, including a five-story accessory parking garage; demolition of a two-level, below-grade parking structure; renovation and adaptive re-use of a portion of the Marshal Hale hospital building at 3698 California Street to residential and institutional use; retention and renovation of the existing nine-unit residential building at 401 Cherry Street; construction of 19 new buildings that would contain 492 dwelling units, including 15 single-family homes and four multi-family residential buildings, not including the nine units in the existing 401 Cherry building that are being retained, and 75 assisted living and memory care units; and construction of approximately 48,800 square feet of residential and 8,400 square feet of institutional shared onsite amenity space and approximately 70,000 square feet of private and common open space areas for residents; and

1	WHEREAS, The City and 3700 California Street Developer have not executed a
2	development agreement related to the 3700 California Street Project; and
3	WHEREAS, On February 27, 2020, by Motion No. 20671, the Planning Commission
4	certified as adequate, accurate, and complete for the existing entitlements of the 3700
5	California Street Project the Final Environmental Impact Report ("3700 California Street
6	FEIR") for the 3700 California Street Project pursuant to CEQA; a copy of Planning
7	Commission Motion No. 20671 is on file with the Clerk of the Board of Supervisors in File
8	No. 240816; also, on February 27, 2020, by Motion No. 20677, the Planning Commission
9	adopted findings ("3700 California Street CEQA Findings") and a Mitigation Monitoring and
10	Reporting Program ("3700 California Street MMRP") for the 3700 California Street Project;
11	these Motions are on file with the Clerk of the Board of Supervisors in File No. 240816; the
12	Planning Commission also declared in its Motion No. 20672, on February 27, 2020, that it had
13	reviewed and considered the 3700 California Street FEIR and related documents, and
14	adopted and incorporated by reference as though fully set forth therein, the 3700 California
15	Street MMRP and the 3700 California Street CEQA Findings; and
16	WHEREAS, 3333 California Street Project and 3700 California Street Project are both
17	being developed by Prado Group, Inc.; and
18	WHEREAS, The 3333 California Street Project and the 3700 California Street Project
19	are collectively referred to in this Resolution as the "3333/3700 California Street Projects"; and
20	WHEREAS, Pursuant to Resolution No. 66-11, which was adopted by the Board of
21	Supervisors on February 8, 2011, and signed by the Mayor on February 18, 2011, and a copy
22	of which is in File No. 110036, the Board of Supervisors adopted Final Board of Supervisors
23	Guidelines for the Establishment and Use of Infrastructure Financing Districts in San
24	Francisco ("Guidelines") that describe minimum threshold criteria and strategic criteria for the
25	

1 City to consider when evaluating the proposed formation of an infrastructure financing district; 2 and

WHEREAS, On February 27, 2023, the Capital Planning Committee adopted an interpretative supplement ("Supplement") to the Guidelines to provide guidance to City staff and the development community about the application of the Guidelines, and pursuant to Resolution No. 113-24, which was adopted by the Board of Supervisors on March 19, 2024, and signed by the Mayor on March 21, 2024, and a copy of which is in File No. 240139, the Board of Supervisors ratified the Guidelines; and

WHEREAS, Under the minimum threshold criteria set forth in the Guidelines, the maximum incremental property tax revenue that may be allocated to an infrastructure financing district is 50% of the total incremental property tax revenue, although the City may allocate all or a portion of the remaining 50% of the incremental property tax revenue on a conditional basis to provide debt service coverage for the infrastructure financing district's bonds or other debt; and

WHEREAS, Under the Guidelines, the "incremental property tax revenue" that can be allocated by the City to an infrastructure financing district includes:

- (1) "general property tax increment," i.e., property tax revenue annually allocated to the City and generated by the levy of the 1% ad valorem tax rate upon the increased assessed values of taxable property in the infrastructure financing district above the values shown upon the assessment roll that was last equalized before the formation of the IFD and
- (2) "MVILF tax increment," i.e., that portion of any ad valorem property tax revenue annually allocated to the City pursuant to Section 97.70 of the Revenue and Taxation Code and that corresponds to the increase in the assessed valuation of taxable property; and

1	WHEREAS, The 3333/3700 California Street Projects will provide significant public
2	benefits to the City including the conversion of two vacant buildings into significant new
3	housing units to contribute to the City's housing supply, including affordable housing, as well
4	as the construction and maintenance of new privately-owned publicly accessible open space
5	and pedestrian pathways, transportation demand management measures, street and
6	infrastructure improvements, and on-site childcare facilities, but the 3333/3700 California
7	Street Projects have significant public infrastructure obligations that must be completed before
8	the 3333/3700 California Street Projects' residential units and community benefits can be
9	constructed; and
10	WHEREAS, The 3333/3700 California Street Projects are eligible for financial
11	assistance from an infrastructure financing district under the Guidelines; and
12	WHEREAS, The Board of Supervisors is authorized to initiate the process to establish
13	an enhanced infrastructure financing district pursuant to Chapter 2.99 of Part 1 of Division 2 of
14	Title 5 of the California Government Code, commencing with Section 53398.50 ("EIFD Law");
15	and
16	WHEREAS, In accordance with Government Code, Section 53398.54, the City has
17	complied with the prerequisites to initiate the creation of, or participate in the governance or
18	financing of, an enhanced infrastructure financing district for the 3333/3700 California Street
19	Projects and has provided the required certification to the Department of Finance and the
20	EIFD Public Financing Authority No. 1 (as defined below) in accordance with the EIFD Law;
21	and
22	WHEREAS, Pursuant to Government Code, Section 53398.59, an enhanced
23	infrastructure financing district may be divided into project areas; and
24	WHEREAS, The Board of Supervisors intends to establish the San Francisco
25	Enhanced Infrastructure Financing District No. 3 (3333/3700 California Street) ("3333/3700

California Street EIFD") and project areas within the 3333/3700 California Street EIFD to finance (i) the purchase, construction, expansion, improvement, seismic retrofit or rehabilitation of certain real or other tangible property with an estimated useful life of 15 years or longer that are public capital facilities or projects of communitywide significance that provide significant benefits to the 3333/3700 California Street EIFD or the surrounding community, including any directly-related planning and design work and (ii) the costs described in Government Code Sections 53398.56, 53398.57 and 53398.58 (as applicable), all as more fully described in Exhibit A attached hereto; and

WHEREAS, The 3333/3700 California Street EIFD shall be a legally constituted governmental entity separate and distinct from the City and its sole purpose shall be to finance public capital facilities and projects of communitywide significance; and

WHEREAS, Government Code, Section 53398.63(d)(5)(B), provides that the infrastructure financing plan for the 3333/3700 California Street EIFD may establish a separate and unique time limit for each project area after which all tax allocations to the 3333/3700 California Street EIFD from the project area will end and the 3333/3700 California Street EIFD's authority to repay indebtedness from tax allocations to the 3333/3700 California Street EIFD from the project area will end, not to exceed 45 years from the date that the 3333/3700 California Street EIFD has actually received \$100,000 in annual incremental tax revenue from the project area, and the Board of Supervisors intends that the infrastructure financing plan for the 3333/3700 California Street EIFD will specify the date on which the allocation of tax increment will end on a project area-by-project area basis; and

WHEREAS, The Board of Supervisors established the Enhanced Infrastructure
Financing District No. 1 ("EIFD Public Financing Authority No. 1") pursuant to Ordinance No.
044-23, which was passed by the Board of Supervisors on April 4, 2023, and signed by the

1	Mayor on April 7, 2023, which Ordinance established Article XLVIII of Chapter 5 of the
2	Administrative Code to govern the EIFD Public Financing Authority No. 1; and
3	WHEREAS, The Board of Supervisors established EIFD Public Financing Authority No.
4	1 to act as the legislative body of the San Francisco Enhanced Infrastructure Financing
5	District No. 1 (Power Station); and
6	WHEREAS, Pursuant to Ordinance No, which was passed by the Board of
7	Supervisors on July 23, 2024, and signed by the Mayor on, 2024, Article XLVIII of
8	Chapter 5 of the Administrative was amended to provide for EIFD Public Financing Authority
9	No. 1 to act as the governing body of multiple enhanced infrastructure financing districts on
10	such terms and conditions as the Board of Supervisors shall determine in the resolution of
11	intention for such districts; and
12	WHEREAS, The Board of Supervisors hereby designates EIFD Public Financing
13	Authority No. 1 to act as the governing board of the 3333/3700 California Street EIFD; and
14	WHEREAS, The EIFD Public Financing Authority No. 1 will be responsible for causing
15	preparation of the infrastructure financing plan for the 3333/3700 California Street EIFD
16	("3333/3700 California Street IFP"), which will describe, among other things, the allocation by
17	the City to the 3333/3700 California Street EIFD of certain incremental property tax revenue
18	for the purpose of funding public capital facilities and other specified projects of
19	communitywide significance that provide significant benefits to the 3333/3700 California Stree
20	EIFD or the surrounding community and the issuance by the 3333/3700 California Street EIFD
21	of bonds and other debt; and
22	WHEREAS, The 3333/3700 California Street IFP will be subject to the review and
23	approval by resolution of the Board of Supervisors following a public hearing, and adoption
24	and implementation by the EIFD Public Financing Authority No. 1 following three public
25	hearings; now, therefore, be it

RESOLVED, That the Board of Supervisors hereby finds that the recitals are true ar	าด
correct; and, be it	

FURTHER RESOLVED, That the Board of Supervisors hereby proposes and intends to cause the establishment of the 3333/3700 California Street EIFD, to be known as the "San Francisco Enhanced Infrastructure Financing District No. 3 (3333/3700 California Street)", under the provisions of the EIFD Law, and further proposes and intends that the 3333/3700 California Street EIFD shall include project areas (each, "Project Area"; collectively, "Project Areas"), which shall be referred to as "Project Area ___ of the San Francisco Enhanced Infrastructure Financing District No. 3 (3333/3700 California Street)"; and, be it

FURTHER RESOLVED, That the Board of Supervisors hereby determines that the proposed boundaries of the 3333/3700 California Street EIFD and the Project Areas are as shown on the map of the 3333/3700 California Street EIFD and the Project Areas on file with the Clerk of the Board of Supervisors in File No. _______, which boundaries are hereby preliminarily approved and to which map reference is hereby made for further particulars; and, be it

FURTHER RESOLVED, That because the Board of Supervisors anticipates the need to make future changes to the boundaries of the 3333/3700 California Street EIFD and the Project Areas in order to conform to final development parcels approved by the Board of Supervisors and so that the California State Board of Equalization can assign tax rate areas to the Project Areas, the Board of Supervisors hereby declares its intention that the 3333/3700 California Street IFP shall establish a procedure by which certain future amendments of the boundaries of the 3333/3700 California Street EIFD and the Project Areas and corresponding amendments to the 3333/3700 California Street IFP may be approved by the EIFD Public Financing Authority No. 1 without further hearings or approvals, as long as the EIFD Public Financing Authority No. 1 finds that the amendments will not impair the 3333/3700 California

Street EIFD's ability to pay debt service on its bonds or other debt or, in and of themselves, reduce the debt service coverage on any bonds or other debt below the amount required to issue parity debt; and

FURTHER RESOLVED, That the Board of Supervisors hereby determines and finds that the boundaries of the proposed 3333/3700 California Street EIFD do not include any portion of a former redevelopment project area that was created pursuant to Part 1 (commencing with Section 33000) of Division 24 of the California Health and Safety Code; and, be it

FURTHER RESOLVED, That the Board of Supervisors hereby determines and finds that there are no existing dwelling units within the boundaries of the proposed 3333/3700 California Street EIFD; and, be it

FURTHER RESOLVED, That the Board of Supervisors hereby determines and finds that the types of public capital facilities and other projects of communitywide significance to be financed by the 3333/3700 California Street EIFD shall consist of those described on Exhibit A hereto and hereby incorporated herein ("Facilities"), that the Facilities are authorized to be financed by the 3333/3700 California Street EIFD under Government Code, Sections 53398.52 and 53398.55(b), and that each of the Facilities (i) constitutes real or other tangible property with an estimated useful life of 15 years or longer that is a public capital facility or a project of communitywide significance and provides significant benefits to the 3333/3700 California Street EIFD or the surrounding community, (ii) is in addition to those facilities provided in the territory of the 3333/3700 California Street EIFD before the 3333/3700 California Street EIFD was created, (iii) will not supplant facilities already available within the proposed boundaries of the 3333/3700 California Street EIFD, although the Facilities may supplement, rehabilitate or upgrade such facilities or make such facilities more sustainable and (iv) if it is located outside the boundaries of the proposed 3333/3700 California Street

1 EIFD, it has a tangible connection to the work of the 3333/3700 California Street EIFD; and,
2 be it

FURTHER RESOLVED, That the Board of Supervisors hereby finds that the 3333/3700 California Street EIFD is necessary to advance the City's goal in proposing the establishment of the 3333/3700 California Street EIFD, which is to help address a shortfall in (i) funding for the provision of public capital facilities and projects of communitywide significance that provide significant benefits and promote economic development and the construction of housing within the boundaries of the 3333/3700 California Street EIFD or the surrounding community and (ii) funding for affordable housing; and, be it

FURTHER RESOLVED, That the Board of Supervisors hereby declares that, pursuant to the EIFD Law, if the 3333/3700 California Street IFP is approved by the EIFD Public Financing Authority No. 1 in accordance with the EIFD Law, and if the 3333/3700 California Street IFP is approved by resolution of the Board of Supervisors pursuant to Government Code Section 53398.68, in each case after any public hearings required by the EIFD Law, the incremental property tax revenue that is allocated by the City to the 3333/3700 California Street EIFD (but not by any other affected taxing entity), which may include one or a combination of general property tax increment and MVILF tax increment as described in the Guidelines, may be used to finance Facilities and other authorized costs and to pay debt service on bonds and other debt of the 3333/3700 California Street EIFD; and be it

FURTHER RESOLVED, That the 3333/3700 California Street IFP shall provide, in compliance with the Guidelines, that no more than 50% of the incremental property tax revenue generated in the 3333/3700 California Street EIFD (which may include one or a combination of general property tax increment and MVILF tax increment) shall be allocated by the City to the 3333/3700 California Street EIFD, not including any incremental property tax

revenue allocated on a conditional basis to provide debt service coverage on terms the Board of Supervisors shall approve in the 3333/3700 California Street IFP; and, be it

FURTHER RESOLVED, That the Board of Supervisors hereby authorizes the Director of the Office of Public Finance to establish the time and date for a public hearing of the Board of Supervisors on the proposed 3333/3700 California Street IFP and to cause the Clerk of the Board of Supervisors to (i) publish a notice of such public hearing in accordance with the EIFD Law and (ii) mail a copy of such notice to (A) each owner of land (as defined in the EIFD Law) within the proposed EIFD, (B) each affected taxing entity (as defined in the EIFD Law), if any, and (C) the EIFD Public Financing Authority No. 1; and, be it

FURTHER RESOLVED, Pursuant to Government Code, Section 53398.60, the Board of Supervisors hereby directs the Clerk of the Board of Supervisors to mail a copy of this Resolution to (i) each owner of land within the proposed EIFD (although the Director of the Office of Public Finance is hereby authorized to instead mail a notice of intention to create the 3333/3700 California Street EIFD in accordance with Government Code, Section 53398.60(b)), (ii) each affected taxing entity and (iii) the EIFD Public Financing Authority No. 1; and, be it

FURTHER RESOLVED, The Board of Supervisors hereby authorizes and approves the execution and delivery of a Deposit and Reimbursement Agreement (Deposit Agreement) in substantially the form on file with the Clerk of the Board of Supervisors in File No. 240816, to provide for a deposit by the 3333 California Street Developer to pay the costs of forming the 3333/3700 California Street EIFD and managing the 3333/3700 California Street EIFD, and, to the extent applicable, the formation of one or more community facilities districts for the 3333 California Street Project, including any costs incurred by the EIFD Public Financing Authority No. 1 and the City, and each of the Mayor, the Controller, the Director of Public Works and the Director of the Office of Public Finance, or such other official of the City as may be designated

by such officials (each, an "Authorized Officer"), is hereby authorized and directed to execute
the Deposit Agreement, together with such additions or changes as are approved by such
Authorized Officer upon consultation with the City Attorney, such changes being consistent
with the terms of this Resolution and the Development Agreement; and, be it

FURTHER RESOLVED, That this Resolution in no way obligates the Board of Supervisors or the EIFD Public Financing Authority No. 1 to form or approve any projects contemplated within the 3333/3700 California Street EIFD; the establishment of the 3333/3700 California Street EIFD is subject to all requirements of EIFD Law and other state and local laws, including (a) the Board of Supervisors' approval of a proposed 3333/3700 California Street IFP following a public hearing, to the extent required by the EIFD Law; and (b) the EIFD Public Financing Authority No. 1's approval of the 3333/3700 California Street IFP following three public hearings conducted pursuant to EIFD Law; and, be it

FURTHER RESOLVED, That if any section, subsection, sentence, clause, phrase, or word of this resolution, or any application thereof to any person or circumstance, is held to be invalid or unconstitutional by a decision of a court of competent jurisdiction, such decision shall not affect the validity of the remaining portions or applications of this resolution, this Board of Supervisors hereby declaring that it would have passed this resolution and each and every section, subsection, sentence, clause, phrase, and word not declared invalid or unconstitutional without regard to whether any other portion of this resolution or application thereof would be subsequently declared invalid or unconstitutional; and, be it

FURTHER RESOLVED, That the Mayor, the Controller, the Director of the Office of Public Finance, the Clerk of the Board of Supervisors and any and all other officers of the City are hereby authorized, for and in the name of and on behalf of the City, to do any and all things and take any and all actions, including execution and delivery of any and all documents, assignments, certificates, requisitions, agreements, notices, consents,

1	instruments of conveyance, warrants and documents, which they, or any of them, may deem
2	necessary or advisable in order to effectuate the purposes of this resolution; provided
3	however that any such actions be solely intended to further the purposes of this resolution,
4	and are subject in all respects to the terms of the Resolution; and, be it
5	FURTHER RESOLVED, That all actions authorized and directed by this resolution,
6	consistent with any documents presented herein, and heretofore taken are hereby ratified,
7	approved and confirmed by this Board of Supervisors; and, be it
8	FURTHER RESOLVED, That this resolution shall take effect upon its enactment.
9	Enactment occurs when the Mayor signs the resolution, the Mayor returns the resolution
10	unsigned or does not sign the resolution within ten days of receiving it, or the Board of
11	Supervisors overrides the Mayor's veto of the resolution.
12	
13	APPROVED AS TO FORM:
14	DAVID CHIU, City Attorney
15	
16	By: /s/Mark D. Blake Mark D. Blake
17	Deputy City Attorney
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