

File No. 170159 Committee Item No. 5
 Board Item No. 22

COMMITTEE/BOARD OF SUPERVISORS
 AGENDA PACKET CONTENTS LIST

Committee: Land Use and Transportation Committee Date June 5, 2017

Board of Supervisors Meeting Date June 13, 2017

Cmte Board

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| <input type="checkbox"/> | <input type="checkbox"/> | Motion |
| <input type="checkbox"/> | <input type="checkbox"/> | Resolution |
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| <input checked="" type="checkbox"/> | <input checked="" type="checkbox"/> | Legislative Digest |
| <input type="checkbox"/> | <input type="checkbox"/> | Budget and Legislative Analyst Report |
| <input type="checkbox"/> | <input type="checkbox"/> | Youth Commission Report |
| <input checked="" type="checkbox"/> | <input checked="" type="checkbox"/> | Introduction Form |
| <input type="checkbox"/> | <input type="checkbox"/> | Department/Agency Cover Letter and/or Report |
| <input type="checkbox"/> | <input type="checkbox"/> | MOU |
| <input type="checkbox"/> | <input type="checkbox"/> | Grant Information Form |
| <input type="checkbox"/> | <input type="checkbox"/> | Grant Budget |
| <input type="checkbox"/> | <input type="checkbox"/> | Subcontract Budget |
| <input type="checkbox"/> | <input type="checkbox"/> | Contract/Agreement |
| <input type="checkbox"/> | <input type="checkbox"/> | Form 126 – Ethics Commission |
| <input type="checkbox"/> | <input type="checkbox"/> | Award Letter |
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OTHER (Use back side if additional space is needed)

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| <input checked="" type="checkbox"/> | <input checked="" type="checkbox"/> | <u>Referral CEQA 021317</u> |
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| <input checked="" type="checkbox"/> | <input checked="" type="checkbox"/> | <u>Referral FYI 021317</u> |
| <input checked="" type="checkbox"/> | <input checked="" type="checkbox"/> | <u>CEQA Determination 022717</u> |
| <input checked="" type="checkbox"/> | <input checked="" type="checkbox"/> | <u>Response BIC 051917</u> |
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Completed by: Erica Major Date June 2, 2017
 Completed by: Alisa Somera Date June 7, 2017

1 [Housing Code - Timers and Devices Restricting Showerhead Water Flow]

2
3 **Ordinance amending the Housing Code to prohibit the installation of timers or devices,**
4 **other than required water conservation fixtures, that restrict or interrupt the water flow**
5 **from showerheads in dwellings, apartment houses, dormitories, lodging houses, and**
6 **hotels, subject to an exception for owner-occupied dwelling units; requiring shower**
7 **heads to have a flow of no more than 2.5 gallons per minute; affirming the Planning**
8 **Department's determination under the California Environmental Quality Act; making**
9 **findings under the California Health and Safety Code; and directing the Clerk of the**
10 **Board of Supervisors to forward this Ordinance to the California Building Standards**
11 **Commission upon final passage as required by State law.**

12 NOTE: **Unchanged Code text and uncodified text** are in plain Arial font.
13 **Additions to Codes** are in *single-underline italics Times New Roman font*.
14 **Deletions to Codes** are in *strikethrough italics Times New Roman font*.
15 **Board amendment additions** are in double-underlined Arial font.
16 **Board amendment deletions** are in ~~strikethrough Arial font~~.
17 **Asterisks (* * * *)** indicate the omission of unchanged Code
18 subsections or parts of tables.

17 Be it ordained by the People of the City and County of San Francisco:

18
19 Section 1. Findings.

20 (a) The Planning Department has determined that the actions contemplated in this
21 ordinance comply with the California Environmental Quality Act (California Public Resources
22 Code Sections 21000 et seq.). Said determination is on file with the Clerk of the Board of
23 Supervisors in File No. 170159 and is incorporated herein by reference. The Board affirms
24 this determination.
25

1 (b) On May 17, 2017, the Building Inspection Commission considered this ordinance at
2 a duly noticed public hearing pursuant to Charter Section D3.750.5.

3 Section 2. Findings Under California Health and Safety Code. The Board of
4 Supervisors hereby finds that the following local conditions apply to the amendments to the
5 Housing Code enacted by this ordinance:

6 (a) The City and County of San Francisco is unique among California communities
7 with respect to its significant stock of over 500 single room occupancy hotels ("SROs"), which
8 house approximately 18,000 low-income San Franciscans. SROs are intended to house one
9 or two individuals and typically measure 8 feet by 10 feet and feature toilet and shower
10 facilities shared by other SRO occupants. The majority of SRO buildings in San Francisco
11 were built in the early 1900s, following the 1906 earthquake. SROs tend to be older, and
12 contain older plumbing, than most of the housing stock in San Francisco. SROs in San
13 Francisco were built as housing for low-wage workers, transient laborers, and recent
14 immigrants. However, with decreased demand for unskilled labor in the workforce and as
15 welfare policies changed and in the 1960s, SROs began to house more unemployed and
16 elderly people, and deinstitutionalized psychiatric patients.

17 (b) Today, SROs continue to house the most vulnerable populations, including the
18 indigent, the elderly, and mental health patients. The San Francisco Department of Public
19 Health has reported that SROs commonly suffer from plumbing issues, including lack of
20 running water, lack of hot or cold water, and non-functioning showers. In recognition of the
21 unique characteristics of SROs and other older housing stock in which the most vulnerable
22 populations reside, unique Housing Code provisions are required to prevent building owners
23 from exacerbating existing plumbing problems in SROs and other older housing stock.

24 (c) The San Francisco Housing Code ("Housing Code") mandates minimum
25 requirements for the "protection of life, limb, health, property, safety and welfare of the general

1 public and the owners and occupants of residential buildings in San Francisco.” Pursuant to
2 Housing Code Section 1001, a building or portion thereof is “substandard” and a “nuisance” if
3 it contains inadequate sanitation and safety, such as “lack of, or improper water closet,
4 lavatory, and bath tub or shower in a dwelling unit”; “lack of, or improper water closets,
5 lavatories, bath tubs or showers per number of guests in a hotel”; or “lack of hot and cold
6 running water to plumbing fixtures in a hotel or lodging house.” The use of timers or other
7 devices that restrict or interrupt water flow from showerheads, other than any water
8 conservation fixtures required by Chapters 12 and 12A of the Housing Code, constitutes
9 “inadequate sanitation and safety” under Housing Code Section 1001.

10 (d) It is important to reduce residents’ water usage as part of a plan to address drought
11 and climate change. However, timers or devices that restrict or interrupt water flow from
12 showerheads may lead to serious inequities and hardships. Water conservation through the
13 use of such timers or devices disproportionately benefits landlords and disproportionately
14 targets tenants of buildings in which such timers and devices are installed. Often, these
15 buildings are large multi-unit residential buildings, such as SROs, housing the most vulnerable
16 populations -- including the indigent, the elderly, and mental health patients -- who suffer as a
17 result of showerheads being equipped with such timers and devices. There are superior
18 alternatives to address water conservation and regulation of water flow.

19 (e) The goals of both protecting residents’ welfare and reducing water use can be
20 achieved by regulating showerhead water flow instead of regulating the duration of a shower.
21 For example, conservation can be achieved by requiring the installation of updated plumbing
22 fixtures designed to improve efficiency without significantly decreasing performance. The
23 California Energy Commission anticipates that, once all showerheads and faucets have been
24 updated by 2029, the reduced flow will save 38 billion gallons of water, 20.2 billion cubic feet
25 of natural gas, and 1,322 gigawatt hours of electricity per year. This approach is more

1 effective and more equitable than installing timers or other devices that restrict water flow from
2 showerheads, particularly where such timers or devices are being used in below-market
3 housing. Property owners concerned about water usage should install low-flow showerheads,
4 faucets, toilets, and washing machines.

5 (f) California Health and Safety Code Sections 17958 and 17958.5 allow the City to
6 make changes or modifications in the requirements contained in the provisions published by
7 the California Building Standards Commission when those changes or modifications are
8 reasonably necessary because of local climatic, geological, or topographical conditions.
9 California Health and Safety Code Section 17958.7 provides that before making any such
10 changes or modifications, the governing body must make express findings that such changes
11 or modifications are reasonably necessary because of the specified local conditions, and
12 those findings shall be filed with the California Building Standards Commission.

13 (g) Pursuant to the applicable California Health and Safety Code sections, the Board
14 of Supervisors finds and determines that the conditions described above constitute a general
15 summary of the most significant local conditions giving rise to the need for variance from the
16 California Building and Plumbing Codes and any other applicable provisions published by the
17 California Building Standards Commission. Further, the Board of Supervisors finds and
18 determines that the proposed variances are reasonably necessary based on these local
19 conditions, and that these conditions justify more restrictive standards applicable to the
20 showerhead fixtures in residential buildings in San Francisco.

21 Section 3. The Housing Code is hereby amended by revising Section 505, to read as
22 follows:

23 **SEC. 505. SANITATION.**

24 * * * *

25 (d) Fixtures.

1 (1) All plumbing fixtures shall be connected to a sanitary sewer. All plumbing
2 fixtures shall be connected to an approved system of water supply and required fixtures shall
3 be provided with hot and cold running water, except water closets shall be provided with cold
4 water only.

5 (2) All plumbing fixtures shall be of an approved nonabsorbent material. No timers
6 or devices, other than water conservation fixtures required by Chapters 12 and 12A of this Code, shall
7 be permitted to restrict or interrupt the water flow from showerheads installed in any dwellings,
8 apartment houses, dormitories, lodging houses, and hotels, as defined in this Code; provided, however,
9 that the prohibition set forth in section 505(d)(2) shall not apply to owner-occupied dwelling units.

10 (3) For the purposes of this Section, water heated to a minimum temperature of
11 105 degrees Fahrenheit (41 degrees Centigrade) and a maximum of 120 degrees Fahrenheit
12 (49 degrees Centigrade) at the tap shall be furnished to hotels and apartment houses.

13 (4) Each building shall provide four gallons of hot water storage capacity per gues,
14 room and eight gallons of hot water storage capacity per dwelling unit.

15 (5) Shower heads with no more than a ~~three-gallon-per-minute~~ 2.5-gallon-per-
16 minute flow shall be required. Showerheads of the ball-joint type that cannot easily be
17 removed from the wall without structural alteration are exempt from this requirement.

18 * * * *

19
20 Section 4. Effective Date. This ordinance shall become effective 30 days after
21 enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the
22 ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board
23 of Supervisors overrides the Mayor's veto of the ordinance.

1 Section 5. Scope of Ordinance. In enacting this ordinance, the Board of Supervisors
2 intends to amend only those words, phrases, paragraphs, subsections, sections, articles,
3 numbers, punctuation marks, charts, diagrams, or any other constituent parts of the Municipal
4 Code that are explicitly shown in this ordinance as additions, deletions, Board amendment
5 additions, and Board amendment deletions in accordance with the "Note" that appears under
6 the official title of the ordinance.

7
8 Section 6. Undertaking for the General Welfare. In enacting and implementing this
9 ordinance, the City is assuming an undertaking only to promote the general welfare. It is not
10 assuming, nor is it imposing on its officers and employees, an obligation for breach of which it
11 is liable in money damages to any person who claims that such breach proximately caused
12 injury.

13
14 Section 7. Directions to Clerk. The Clerk of the Board of Supervisors is hereby
15 directed to forward a copy of this ordinance to the California Building Standards Commission
16 upon final passage as required by State law.

17
18 APPROVED AS TO FORM:
19 DENNIS J. HERRERA, City Attorney

20 By:


21 CHRISTOPHER T. TOM
22 Deputy City Attorney

23 n:\egana\as2017\1700239\01197637.docx

REVISED LEGISLATIVE DIGEST

(6/5/2017, Amended in Committee)

[Housing Code - Timers and Devices Restricting Showerhead Water Flow]

Ordinance amending the Housing Code to prohibit the installation of timers or devices, other than required water conservation fixtures, that restrict or interrupt the water flow from showerheads in dwellings, apartment houses, dormitories, lodging houses, and hotels, subject to an exception for owner-occupied dwelling units; requiring shower heads to have a flow of no more than 2.5 gallons per minute; affirming the Planning Department's determination under the California Environmental Quality Act; making findings under the California Health and Safety Code; and directing the Clerk of the Board of Supervisors to forward this Ordinance to the California Building Standards Commission upon final passage as required by State law.

Existing Law

Currently, the San Francisco Housing Code ("Housing Code") does not prohibit the installation of timers or devices that restrict or interrupt the water flow from showerheads in dwellings, apartment houses, dormitories, lodging houses, and hotels.

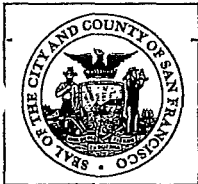
Existing law requires shower heads to have a flow of no more than 3 gallons per minute.

Amendments to Current Law

This legislation would amend the Housing Code to prohibit the installation of timers or devices, other than water conservation fixtures required under State law and the Housing Code, that restrict or interrupt the water flow from showerheads in dwellings, apartment houses, dormitories, lodging houses, and hotels, subject to an exception for owner-occupied dwelling units. In addition, the legislation would affirm the Planning Department's determination under the California Environmental Quality Act, make findings of local conditions required under the California Health and Safety Code, and direct the Clerk of the Board of Supervisors to forward this ordinance to the California Building Standards Commission upon final passage, as required by State law.

As a result of an amendment adopted by the Board of Supervisors' Land Use and Transportation Committee on June 5, 2017, the legislation would also require shower heads to have a flow of no more than 2.5 gallons per minute.

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BUILDING INSPECTION COMMISSION (BIC)

UPDATED VERSION

Department of Building Inspection
1660 Mission Street, San Francisco, California 94103-2414

Voice (415) 558-6164 - Fax (415) 558-6509

May 19, 2017

Edwin M. Lee
Mayor

Ms. Angela Calvillo
Clerk of the Board
Board of Supervisors, City Hall
1 Dr. Carlton B. Goodlett Place, Room 244
San Francisco, CA 94102-4694

COMMISSION

Angus McCarthy
President

Debra Walker
Vice-President

Dear Ms. Calvillo:

Kevin Clinch
Gail Gilman
John Konstin
Frank Lee
James Warshell

RE: File No.170159

Ordinance amending the Housing Code to prohibit the installation of timers or devices, other than required water conservation fixtures, that restrict or interrupt the water flow from showerheads in dwellings, apartment houses, dormitories, lodging houses, and hotels, subject to an exception for owner-occupied dwelling units; affirming the Planning Department's determination under the California Environmental Quality Act; making findings under the California Health and Safety Code; and directing the Clerk of the Board of Supervisors to forward this Ordinance to the California Building Standards Commission upon final passage as required by State law.

Sonya Harris
Secretary

Annie Chow
Assistant Secretary

Tom C. Hui
Director

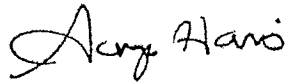
The Building Inspection Commission met and held a public hearing on May 17, 2017 regarding File No. 170159 on the proposed amendment to the San Francisco Housing Code referenced above. The Commissioners voted unanimously to support this proposed amendment.

The Commissioners voted as follows:

| | | | |
|---------------------|-----|-----------------------|-----|
| President McCarthy | Yes | Vice-President Walker | Yes |
| Commissioner Clinch | Yes | Commissioner Konstin | Yes |
| Commissioner Lee | Yes | Commissioner Warshell | Yes |

Should you have any questions, please do not hesitate to call me at 558-6164.

Sincerely,

A handwritten signature in cursive script that reads "Sonya Harris".

Sonya Harris
Commission Secretary

cc: Tom C. Hui, S.E., Director
Mayor Edwin M. Lee
Supervisor Aaron Pekin
Board of Supervisors

BOARD of SUPERVISORS



City Hall
Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. 554-5184
Fax No. 554-5163
TDD/TTY No. 554-5227

February 13, 2017

File No. 170159

Lisa Gibson
Acting Environmental Review Officer
Planning Department
1650 Mission Street, Ste. 400
San Francisco, CA 94103

Dear Ms. Gibson:

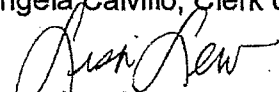
On February 7, 2017, Supervisor Peskin introduced the following proposed legislation:

File No. 170159

Ordinance amending the Housing Code to prohibit the installation of timers or devices, other than required water conservation fixtures, that restrict or interrupt the water flow from showerheads in dwellings, apartment houses, dormitories, lodging houses, and hotels, subject to an exception for owner-occupied dwelling units; affirming the Planning Department's determination under the California Environmental Quality Act; making findings under the California Health and Safety Code; and directing the Clerk of the Board of Supervisors to forward this Ordinance to the California Building Standards Commission upon final passage as required by State law.

This legislation is being transmitted to you for environmental review.

Angela Calvillo, Clerk of the Board

for By:  Alisa Somera, Legislative Deputy Director
Land Use and Transportation Committee

Attachment

c: Joy Navarrete, Environmental Planning
Jeanie Poling, Environmental Planning

Not defined as a project under CEQA Guidelines Sections 15378 and 15060(c)(2) because it does not result in a physical change in the environment.

Joy
Navarrete

Digitally signed by Joy Navarrete
DN: cn=Joy Navarrete, o=Planning,
ou=Environmental Planning,
email=joy.navarrete@sf.gov.org,
c=US
Date: 2017.02.27 09:13:34 -08'00'

BOARD of SUPERVISORS



City Hall
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San Francisco 94102-4689
Tel. No. 554-5184
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TDD/TTY No. 554-5227

February 13, 2017

File No. 170159

Lisa Gibson
Acting Environmental Review Officer
Planning Department
1650 Mission Street, Ste. 400
San Francisco, CA 94103

Dear Ms. Gibson:

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Ordinance amending the Housing Code to prohibit the installation of timers or devices, other than required water conservation fixtures, that restrict or interrupt the water flow from showerheads in dwellings, apartment houses, dormitories, lodging houses, and hotels, subject to an exception for owner-occupied dwelling units; affirming the Planning Department's determination under the California Environmental Quality Act; making findings under the California Health and Safety Code; and directing the Clerk of the Board of Supervisors to forward this Ordinance to the California Building Standards Commission upon final passage as required by State law.

This legislation is being transmitted to you for environmental review.

Angela Calvillo, Clerk of the Board

for By: *Alisa Somera*
Alisa Somera, Legislative Deputy Director
Land Use and Transportation Committee

Attachment

c: Joy Navarrete, Environmental Planning
Jeanie Poling, Environmental Planning

BOARD of SUPERVISORS



City Hall
1 Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. 554-5184
Fax No. 554-5163
TDD/TTY No. 554-5227

MEMORANDUM

TO: Tom Hui, Director, Department of Building Inspection
Sonya Harris, Secretary, Building Inspection Commission

FROM: *ll*
for Alisa Somera, Legislative Deputy Director
Land Use and Transportation Committee

DATE: February 13, 2017

SUBJECT: LEGISLATION INTRODUCED

The Board of Supervisors' Land Use and Transportation Committee has received the following legislation, introduced by Supervisor Peskin on February 7, 2017:

File No. 170159

Ordinance amending the Housing Code to prohibit the installation of timers or devices, other than required water conservation fixtures, that restrict or interrupt the water flow from showerheads in dwellings, apartment houses, dormitories, lodging houses, and hotels, subject to an exception for owner-occupied dwelling units; affirming the Planning Department's determination under the California Environmental Quality Act; making findings under the California Health and Safety Code; and directing the Clerk of the Board of Supervisors to forward this Ordinance to the California Building Standards Commission upon final passage as required by State law.

The proposed ordinance is being transmitted pursuant to Charter, Section D3.750-5, for public hearing and recommendation. It is pending before the Land Use and Transportation Committee and will be scheduled for hearing upon receipt of your response.

Please forward me the Commission's recommendation and reports at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102 or by email at: alisa.somera@sfgov.org.

c: William Strawn, Department of Building Inspection
Carolyn Jayin, Department of Building Inspection

BOARD of SUPERVISORS



City Hall
1 Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. 554-5184
Fax No. 554-5163
TDD/TTY No. 554-5227

MEMORANDUM

TO: Olson Lee, Director, Mayor's Office of Housing and Community Development
Nadia Sesay, Interim Executive Director, Office of Community Investment and Infrastructure
Robert Collins, Executive Director, Rent Board
Barbara A. Garcia, Director, Department of Public Health
Harlan Kelly, Jr., General Manager, Public Utilities Commission
Mohammed Nuru, Director, Public Works
John Rahaim, Director, Planning Department

FROM: *ll*
fr Alisa Somera, Legislative Deputy Director
Land Use and Transportation Committee

DATE: February 13, 2017

SUBJECT: LEGISLATION INTRODUCED

The Board of Supervisors' Land Use and Transportation Committee has received the following proposed legislation, introduced by Supervisor Peskin on February 7, 2017:

File No. 170159

Ordinance amending the Housing Code to prohibit the installation of timers or devices, other than required water conservation fixtures, that restrict or interrupt the water flow from showerheads in dwellings, apartment houses, dormitories, lodging houses, and hotels, subject to an exception for owner-occupied dwelling units; affirming the Planning Department's determination under the California Environmental Quality Act; making findings under the California Health and Safety Code; and directing the Clerk of the Board of Supervisors to forward this Ordinance to the California Building Standards Commission upon final passage as required by State law.

If you have comments or reports to be included with the file, please forward them to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102 or by email at: alisa.somera@sfgov.org.

- c: Eugene Flannery, Mayor's Office of Housing and Community Development
- Kate Hartley, Mayor's Office of Housing and Community Development
- Greg Wagner, Department of Public Health
- Colleen Chawla, Department of Public Health
- Juliet Ellis, Public Utilities Commission
- Donna Hood, Public Utilities Commission
- John Scarpulla, Public Utilities Commission
- Frank Lee, Public Works
- John Thomas, Public Works
- Lena Liu, Public Works
- Scott Sanchez, Planning Department
- Lisa Gibson, Planning Department
- AnMarie Rodgers, Planning Department
- Aaron Starr, Planning Department
- Joy Navarrete, Planning Department
- Jeanie Poling, Planning Department

Print Form

Introduction Form

By a Member of the Board of Supervisors or the Mayor

2017 FEB 7 PM 4:19
 Time stamp or meeting date
 JHB

I hereby submit the following item for introduction (select only one):

- 1. For reference to Committee. (An Ordinance, Resolution, Motion, or Charter Amendment)
- 2. Request for next printed agenda Without Reference to Committee.
- 3. Request for hearing on a subject matter at Committee.
- 4. Request for letter beginning "Supervisor [] inquires"
- 5. City Attorney request.
- 6. Call File No. [] from Committee.
- 7. Budget Analyst request (attach written motion).
- 8. Substitute Legislation File No. []
- 9. Reactivate File No. []
- 10. Question(s) submitted for Mayoral Appearance before the BOS on []

lease check the appropriate boxes. The proposed legislation should be forwarded to the following:

- Small Business Commission Youth Commission Ethics Commission
- Planning Commission Building Inspection Commission

Note: For the Imperative Agenda (a resolution not on the printed agenda), use a Imperative Form.

Sponsor(s):

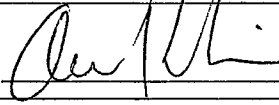
Peskin

Subject:

[Housing Code - Timers and Devices Restricting Showerhead Water Flow]

The text is listed below or attached:

Ordinance amending the Housing Code to prohibit the installation of timers or devices, other than required water conservation fixtures, that restrict or interrupt the water flow from showerheads in dwellings, apartment houses, dormitories, lodging houses, and hotels, subject to an exception for owner-occupied dwelling units; affirming the Planning Department's determination under the California Environmental Quality Act; making findings under the California Health and Safety Code; and directing the Clerk of the Board of Supervisors to forward this ordinance to the California Building Standards Commission upon final passage as required by State law.

Signature of Sponsoring Supervisor: 

For Clerk's Use Only:

