

1 [Initiative Ordinance - Administrative Code - Affordable Grocery Fund]

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3 **Motion ordering submitted to the voters at an election to be held on November 3, 2026,**  
4 **an Ordinance amending the Administrative Code to create a fund to receive and**  
5 **expend monies appropriated and any gifts, grants, or donations to be used to expand**  
6 **access to affordable, nutritious food for City residents.**

7

8 MOVED, That the Board of Supervisors hereby submits the following ordinance to the  
9 voters of the City and County of San Francisco, at an election to be held on November 3,  
10 2026.

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12 **Ordinance amending the Administrative Code to create a fund to receive and expend**  
13 **monies appropriated and any gifts, grants, or donations to be used to expand access**  
14 **to affordable, nutritious food for City residents.**

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16 NOTE: **Unchanged Code text and uncodified text** are in plain font.  
17 **Additions to Codes** are in *single-underline italics Times New Roman font*.  
18 **Deletions to Codes** are in ~~italics Times New Roman font~~.  
19 **Asterisks (\* \* \* \*)** indicate the omission of unchanged Code subsections or  
20 parts of tables.

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20 Be it ordained by the People of the City and County of San Francisco:

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22 Section 1. Findings.

23 (a) San Francisco has experienced a significant and accelerating loss of chain grocery  
24 stores and pharmacies in recent years, leaving neighborhoods without essential food and  
25 pharmacy access and exacerbating food insecurity across the City.

1 (b) Rising food costs have made it increasingly difficult for residents at all income  
2 levels to access affordable, nutritious food. The City does not currently have a dedicated  
3 revenue source to address this Citywide challenge.

4 (c) It is the intent of the voters in adopting this Ordinance to establish the Affordable  
5 Grocery Fund as the dedicated vehicle through which public resources are deployed to  
6 expand access to affordable, nutritious food for all San Franciscans.

7 (d) It is further the intent of the voters that the Affordable Grocery Fund be funded  
8 primarily through revenues generated by the Abandoned Pharmacy and Grocery Tax, if the  
9 voters approve such tax, which is being submitted to the voters concurrently with this  
10 measure. Nothing in this Ordinance shall be construed to limit the sources of revenue  
11 available to the Fund or to require the Board of Supervisors to appropriate any of the  
12 Abandoned Pharmacy and Grocery Tax or any other specific funds or minimum amount to the  
13 Fund in any fiscal year.

14  
15 Section 2. Article XIII of Chapter 10 of the Administrative Code is hereby amended by  
16 adding Section 10.100-9.5, to read as follows:

17  
18 **SEC. 10.100-9.5. AFFORDABLE GROCERY FUND.**

19 (a) Establishment of Fund. The Affordable Grocery Fund (“Fund”) is established as a  
20 category four fund to receive all monies appropriated, and any gifts, grants, or donations from any  
21 public or private source to be used to expand access to affordable, nutritious food for all City residents.

22 (b) Use of Fund. Moneys in the Fund shall be used for grants, loans, contracts, and other  
23 expenditures that expand access to affordable and nutritious food. This includes, but is not limited to:

24 (1) Establishment and operation of grocery stores or food retail programs, including  
25 costs for capital improvements, leases, property acquisition, staffing, inventory, and operations;

1                   (2) Grants, subsidies, forgivable loans, or contracts with nonprofit organizations,  
2 community land trusts, and worker-owned cooperatives to establish or maintain affordable grocery  
3 stores;

4                   (3) Acquisition by the City of real property for the purpose of leasing at below-market  
5 rates to grocery operators committed to pricing that is affordable to City residents;

6                   (4) Capital improvements, equipment grants, or technical assistance to support the  
7 establishment or rehabilitation of affordable grocery stores and food retail programs; and

8                   (5) Other programs, initiatives, or investments that advance affordable food access, as  
9 determined by the administering department in accordance with guidelines established by ordinance.

10                  (c) **Funding Conditions.** All programs, operators, and entities receiving monies from the Fund  
11 shall satisfy the following conditions:

12                   (1) **Affordability.** Programs, operators, and entities shall offer food and grocery  
13 products at prices that are affordable to all City residents.

14                   (2) **Labor Peace.** Programs, operators, and entities shall maintain a Labor Peace  
15 Agreement with any bona fide labor organization that represents, or is actively seeking to represent,  
16 employees of the program, operator, or entity. This requirement shall apply only at program, operator,  
17 and entity locations within the City that provide services using Fund monies, and only during the time  
18 period that such services are being paid for, in whole or in part, by Fund monies. For purposes of this  
19 subsection (c)(2), “Labor Peace Agreement” includes any agreement that demonstrates a commitment  
20 to avoid the interruption by either employers or labor organizations of the services being provided  
21 using Fund monies.

22                   (3) **Prevailing Wage.** Any monies expended from the Fund shall comply with  
23 applicable prevailing wage requirements under state and local law.

24                  (d) **Administration of Fund.** The Board of Supervisors shall, by ordinance, designate a  
25 department or departments to administer the Fund. The designated department or departments shall

1 have authority to promulgate rules or regulations concerning the use of monies from the Fund  
2 consistent with this Section 10.100-9.5, including the criteria, priorities, and procedures for use of  
3 Fund monies.

4 (e) **Amendment.** The Board of Supervisors may amend or repeal this Section 10.100-9.5 by  
5 majority vote.

6 APPROVED AS TO FORM:

7 DAVID CHIU, City Attorney

8  
9 By: /s/ Bradley A. Russi  
10 BRADLEY A. RUSSI  
Deputy City Attorney

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