| File I | No. | 2401 | 75 |
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| Committee Item No. | 4 | |
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| Board Item No. | 23 | |

COMMITTEE/BOARD OF SUPERVISORS

AGENDA PACKET CONTENTS LIST

| Committee: _ | Public Safety and Ngbh Services | Dat | e: April 25, 2024 |
|--|--|-------------------|-----------------------------|
| Board of Sup | ervisors Meeting: | Dat | e: May 7, 2024 |
| Cmte Board | J | eport and/or l | |
| OTHER | | | |
| | Pres Action Memo 030424 Referral YC 030824 Referral FYI 031224 | | |
| Prepared by: Prepared by: Prepared by: | Monique Crayton D | | oril 19, 2024 ay 3, 2024 |

AMENEDED IN COMMITTEE 4/25/2024 ORDINANCE NO.

FILE NO. 240175

| 1 | [Administrative Code - Firearm and Ammunition Procurement] |
|----|---|
| 2 | |
| 3 | Ordinance amending the Administrative Code to set minimum qualifications for |
| 4 | suppliers from which the City procures firearms and ammunition. |
| 5 | NOTE: Unchanged Code text and uncodified text are in plain Arial font. |
| 6 | Additions to Codes are in <u>single-underline italics Times New Roman font</u> . Deletions to Codes are in <u>strikethrough italics Times New Roman font</u> . |
| 7 | Board amendment additions are in double-underlined Arial font. Board amendment deletions are in strikethrough Arial font. |
| 8 | Asterisks (* * * *) indicate the omission of unchanged Code subsections or parts of tables. |
| 9 | |
| 10 | Be it ordained by the People of the City and County of San Francisco: |
| 11 | |
| 12 | Section 1. Findings. |
| 13 | (a) There are, on average, 327 people who are shot each day in the United States, |
| 14 | with 23 of those being children and teens. On average, 3,253 people die by guns each year in |
| 15 | California. The rate of gun deaths in California increased by 13% from 2012 to 2021; in 2021, |
| 16 | there were 508 more gun deaths in California than in 2012. |
| 17 | (b) Per the State of California Department of Justice, every three hours someone is |
| 18 | killed with a gun in California. And Californians who live with handgun owners are more than |
| 19 | twice as likely as other Californians to die of homicide. |
| 20 | (c) As in previous decades, the impact in the rise of gun violence has been most felt in |
| 21 | California's Black and brown communities. Black children and teens are seven times as likely |
| 22 | as their white peers to die by gun. Black Californians are nearly 10 times more likely to die by |
| 23 | gun homicide than their white non-Latino peers. |
| 24 | (d) In California, 2021 saw the highest recorded number of domestic violence-related |
| 25 | calls for assistance involving firearms in almost three decades. Between 2019 and 2021, |

- domestic violence- related calls for law enforcement assistance involving the reported or threatened use of a gun increased by 80%.
 - (e) Since 2010, approximately 545,946 unique crime guns have been recovered by law enforcement in California. More than 76,000 of those crime guns were from 1,929 California gun dealers. In 2022 alone, over 45,000 guns were recovered by law enforcement.
 - (f) Crimes committed with a firearm, and injuries incurred from firearms, are prevalent in San Francisco, with local statistics showing a 36% increase in firearm-related incidents between 2018 and 2022. Total shooting incidents in San Francisco increased by 74% between 2018 and 2022, and total gun homicides increased by 48% over the same period.
 - (g) According to Police Department data, there were 211 victims of gun violence in 2022, 176 suffering injury, and 35 suffering loss of life, in San Francisco. 1,083 guns were seized by the San Francisco Police Department in 2022.
 - (h) Firearms and ammunition dealers have the ability to help law enforcement prevent gun crimes and gun violence by adhering to public safety policies regarding firearms and complying with all applicable federal, state, and local laws and regulations. Improved and responsible firearms procurement practices can, in turn, save lives of law enforcement officers and citizens alike.
 - (i) A small number of firearms dealers are responsible for a large percentage of sales of guns that are used in crimes. The Bureau of Alcohol, Tobacco, Firearms, and Explosives ("ATF") estimates that 1.2% of gun dealers are responsible for over 57% of guns traced to crimes. But many firearms dealers follow safe dealing practices and comply with applicable laws. An ATF report shows that 56% of its firearms compliance inspections throughout the United States during fiscal year 2020 resulted in "No Violations."
 - (j) Taxpayers, through their government, are the largest buyers of firearms in America.

 Tax dollars buy firearms and ammunition for federal, state, and local law enforcement

| 1 | agencies. Every one of these guns is purchased by a government agency for the purpose of |
|----|---|
| 2 | promoting public safety. |
| 3 | (k) San Francisco should do business only with firearms and ammunition dealers that |
| 4 | have adopted safe dealing practices and comply with all laws to prevent gun trafficking, theft, |
| 5 | and crime, which have been shown to lead to reductions in gun trafficking and crime. |
| 6 | |
| 7 | Section 2. The Administrative Code is hereby amended by adding Chapter 21H, |
| 8 | consisting of Sections 21H.1 through 21H.7, to read as follows: |
| 9 | CHAPTER 21H: |
| 10 | PROCUREMENT OF FIREARMS AND AMMUNITION |
| 11 | SECTION 21H.1. PURPOSE. |
| 12 | The purpose of this Chapter 21H is to ensure that the City procures firearms and ammunition |
| 13 | only from suppliers that adhere to public safety policies regarding firearms; comply with all applicable |
| 14 | federal, state, and local laws and regulations; and have valid federal firearms licenses, and valid state |
| 15 | and local licenses, permits, and certifications required by their jurisdictions in order to deal in |
| 16 | firearms, including but not limited to, for California suppliers, valid State Board of Equalization |
| 17 | seller's permit(s), and a Certificate of Eligibility pursuant to Section 26710 of the California Penal |
| 18 | <u>Code.</u> |
| 19 | SECTION 21H.2. SCOPE OF CHAPTER. |
| 20 | This Chapter 21H applies to the City's procurement of firearms and ammunition. Unless |
| 21 | expressly stated otherwise in this Chapter, all of the requirements of Chapter 21, as well as any other |
| 22 | applicable Charter or Municipal Code requirement, apply to firearms and ammunition contracts |
| 23 | procured under the authority of this Chapter. |
| 24 | |

25

| 1 | SECTION 21H.3. DEFINITIONS. |
|----|---|
| 2 | (a) As used in this Chapter 21H, except as specified herein, all terms shall have the same |
| 3 | meanings as in Chapter 21. |
| 4 | (b) For purposes of this Chapter 21H, the following terms are defined as follows: |
| 5 | "Ammunition" has the meaning set forth in California Penal Code Section 16650, as may be |
| 6 | amended from time to time. |
| 7 | "Firearm" has the meaning set forth in California Penal Code Section 16520, subsections (a), |
| 8 | (b) and (c), as may be amended from time to time. |
| 9 | "Purchase" means procurement of firearms and/or ammunition bythe City, the cost of which is |
| 10 | to be paid wholly or partially out of moneys deposited in the Treasury of the City. |
| 11 | "Supplier" means an entity that sells firearms and/or ammunition directly to the City. |
| 12 | SECTION 21H.4. MINIMUM QUALIFICATIONS. |
| 13 | In order for a Supplier to be awarded a contract, the Purchaser must determine that the |
| 14 | Supplier meets the following minimum qualification requirements: |
| 15 | (a) Compliance with all federal, state, and local laws and regulations applicable to retail |
| 16 | dealers and manufacturers of firearms and ammunition; possession of valid federal, state and local |
| 17 | firearms licenses, permits, and certifications required by all applicable jurisdictions in order to deal in |
| 18 | firearms, including but not limited to, for California Suppliers, valid State Board of Equalization |
| 19 | seller's permit(s) and a Certificate of Eligibility pursuant to Section 26710 of the California Penal |
| 20 | <u>Code.</u> |
| 21 | (b) Public safety policies that serve the following purposes: |
| 22 | (1) Prevention, detection, and screening for the transfer of firearms or ammunition to |
| 23 | straw buyers or firearm traffickers. |
| 24 | (2) Prevention of sales to prohibited individuals and persons too dangerous to possess |
| 25 | <u>firearms.</u> |

| 1 | (3) Protection against the theft of firearms and ammunition. |
|----|---|
| 2 | (4) Employee training designed to ensure maximum compliance with the law. |
| 3 | (5) Assistance to law enforcement in the investigation and prevention of criminal access |
| 4 | to guns. |
| 5 | (c) No unresolved ATF violations within the last five years; |
| 6 | (d) An average of no more than five trace requests from the ATF per year over the prior five |
| 7 | <u>years; and</u> |
| 8 | (e) Five or fewer thefts of firearms and/or ammunition from its facilities over the prior five |
| 9 | <u>years.</u> |
| 10 | (f) Use of a digital video surveillance system as prescribed in California Penal Code |
| 11 | Section 26806 or, for vendors not subject to that section, a similar system if required by state |
| 12 | or local law. |
| 13 | SECTION 21H.5. IMPLEMENTATION. |
| 14 | The Purchaser or their designee shall administer this Chapter 21H. and is the The |
| 15 | Purchaser is authorized to issue guidance to implement itthis Chapter 21H, in consultation with |
| 16 | the Police Department, Sheriff's Department, and other City departments as the Purchaser |
| 17 | deems necessary. |
| 18 | SECTION 21H.6. EXCEPTIONS. |
| 19 | The requirements of Section 21H.4 shall not apply in the following circumstances: |
| 20 | (a) The City is procuring firearms or ammunition under Administrative Code Section 21.15. |
| 21 | (b) The City is procuring firearms or ammunition from a Supplier from whom it previously |
| 22 | procured such goods within the 24 months prior to the effective date of the ordinance establishing this |
| 23 | Chapter 21H, in Board File No. 240175- |
| 24 | |
| 25 | SECTION 21H.7. WAIVERS. |

| 1 | The requirements of this Chapter 21H shall not be in effect as to a particular procurement when |
|----|---|
| 2 | the Purchaser makes any of the following determinations in writing: |
| 3 | (a) The Purchaser determines that a sole source waiver is appropriate under Section 21.5. |
| 4 | (b) No Supplier meets the minimum qualifications set forth in Section 21H.4. |
| 5 | |
| 6 | Section 3. Effective Date. This ordinance shall become effective 30 days after |
| 7 | enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the |
| 8 | ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board |
| 9 | of Supervisors overrides the Mayor's veto of the ordinance. |
| 10 | |
| 11 | APPROVED AS TO FORM: |
| 12 | DAVID CHIU, City Attorney |
| 13 | By: <u>/s/ Victoria Wong</u> VICTORIA WONG |
| 14 | Deputy City Attorney |
| 15 | n:\legana\as2024\2300269\01752967.docx |
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REVISED LEGISLATIVE DIGEST

(Amended in Committee – April 25, 2024)

[Administrative Code - Firearm and Ammunition Procurement]

Ordinance amending the Administrative Code to set minimum qualifications for suppliers from which the City procures firearms and ammunition.

Existing Law

Current law does not contain minimum qualifications for suppliers of firearms or ammunition to the City.

Amendments to Current Law

This ordinance would set minimum qualifications for suppliers from which the City procures firearms and ammunition. Under the ordinance, the Purchaser shall administer the law and and may issue guidance for that purpose.

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BOARD OF SUPERVISORS Page 1

President, District 3 BOARD of SUPERVISORS



City Hall 1 Dr. Carlton B. Goodlett Place, Room 244 San Francisco, CA 94102-4689

Tel. No. 554-7450 Fax No. 554-7454 TDD/TTY No. 544-6546

Aaron Peskin

| PRESIDENTIAL ACTION | | | | |
|--------------------------|--------------------------------------|----------------------|--|-----------|
| Date: | 3/4/2024 | | | |
| То: | Angela Calvillo, Cle | erk of the Boa | ard of Supervisors | |
| Madam Cle Pursuant to | rk, Board Rules, I am | hereby: | | |
| □ Waivir | g 30-Day Rule (Board | l Rule No. 3.23) | | |
| File Title | | | (Primary Sponsor) | |
| | rring (Board Rule No 3.3) No. 240175 | 5 | Stefani (Primary Sponso | |
| То: | m: Rules Public Safety & I | Neighborhood | and Ammunition P d Services ntment (Board Rule No. | Committee |
| Superv | isor: | Rep | placing Supervisor: _ | |
| | For: (Date) | | (Committee) | Meeting |
| Sta | rt Time: | End Time: _ | | 4 |
| Ter | nporary Assignment | t: () Partial | O Full Meeting | M. |

Aaron Peskin, President Board of Supervisors

BOARD of SUPERVISORS



City Hall
1 Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. (415) 554-5184
Fax No. (415) 554-5163
TDD/TTY No. (415) 554-5227

MEMORANDUM

TO: Alondra Esquivel-Garcia, Director, Youth Commission

FROM: Monique Crayton, Assistant Clerk,

Public Safety and Neighborhood Services Committee

DATE: March 8, 2024

SUBJECT: LEGISLATIVE MATTER INTRODUCED

The Board of Supervisors' Public Safety and Neighborhood Services Committee has received the following hearing request, introduced by Supervisor Stefani on February 27, 2024. This item is being referred for comment and recommendation.

File No. 240175

Ordinance amending the Administrative Code to set minimum qualifications for suppliers from which the City procures firearms and ammunition.

Please return this cover sheet with the Commission's response to Monique Crayton,

| Assistant Clerk, Youth, Young Adult, and Families Committee. | | | | |
|--|--|--|--|--|
| ************************************** | ************************************** | | | |
| No Comment Recommendation Attached | | | | |
| | Chairperson, Youth Commission | | | |

C: Office of Chair _____

BOARD of SUPERVISORS



City Hall
1 Dr. Carlton B. Goodlett Place, Room 244
San Francisco, CA 94102-4689
Tel. No. (415) 554-5184
Fax No. (415) 554-5163
TDD/TTY No. (415) 554-5227

MEMORANDUM

TO: William Scott, Police Chief, SF Police Department

Paul Miyamoto, Sheriff, SF Sheriff's Department

Carmen Chu, City Administrator, Office of the City Administrator

Sailaja Kurella, Director and Purchaser, Office of Contract Administration

FROM: Monique Crayton, Assistant Clerk, Public Safety and Neighborhood

Services Committee, Board of Supervisors

DATE: March 12, 2024

SUBJECT: LEGISLATION INTRODUCED

The Board of Supervisors' Public Safety and Neighborhood Services Committee has received the following proposed legislation, introduced by Supervisor Catherine Stefani on February 27, 2024.

File No. 240175

Ordinance amending the Administrative Code to set minimum qualifications for suppliers from which the City procures firearms and ammunition.

If you have any additional comments or reports to be included with the file, please forward them to Monique Crayton at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102 or by email at monique.crayton@sfgov.org.

CC:

Diana Aroche, Police Department
Lili Gamero, Police Department
Rima Malouf, Police Department
Johanna Saenz, Sheriff's Department
Katherine Johnson, Sheriff's Department
Tara Moriarty, Sheriff's Department
Rich Jue, Sheriff's Department
Christian Kropff, Sheriff's Department
Christian Kropff, Sheriff's Department
Sophie Hayward, Office of the City Administrator
Vivian Po, Office of the City Administrator
Angela Yip, Office of the City Administrator
Taraneh Moayed, Office of Contract Administration
Rachel Cukierman, Office of Contract Administration

Introduction Form

By a Member of the Board of Supervisors or Mayor

Time stamp or meeting date

| I hereby submit the following item for introduction (select only one): | ng date | | |
|--|------------|--|--|
| | | | |
| ✓ 1. For reference to Committee. (An Ordinance, Resolution, Motion or Charter Amendment). | | | |
| 2. Request for next printed agenda Without Reference to Committee. | | | |
| 3. Request for hearing on a subject matter at Committee. | | | |
| 4. Request for letter beginning: "Supervisor | inquiries" | | |
| 5. City Attorney Request. | | | |
| 6. Call File No. from Committee. | | | |
| 7. Budget Analyst request (attached written motion). | | | |
| 8. Substitute Legislation File No. | | | |
| 9. Reactivate File No. | | | |
| 10. Topic submitted for Mayoral Appearance before the BOS on | | | |
| | | | |
| Please check the appropriate boxes. The proposed legislation should be forwarded to the following: | | | |
| ☐ Small Business Commission ☐ Youth Commission ☐ Ethics Commission | on | | |
| ☐ Planning Commission ☐ Building Inspection Commission | | | |
| Note: For the Imperative Agenda (a resolution not on the printed agenda), use the Imperative Fo | rm. | | |
| Sponsor(s): | | | |
| Stefani | | | |
| Subject: | | | |
| Administrative Code - Firearm and Ammunition Procurement | | | |
| The text is listed: | | | |
| Ordinance amending the Administrative Code to set minimum qualifications for suppliers from which | the City | | |
| procures firearms and ammunition. | J | | |
| | | | |
| Signature of Sponsoring Supervisor: /s/Catherine Stefani | | | |

For Clerk's Use Only