

BOARD of SUPERVISORS



City Hall
1 Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. 554-5184
Fax No. 554-5163
TDD/TTY No. 554-5227

MEMORANDUM

TO: Barbara Smith, Acting Executive Director, Housing Authority
Olson Lee, Director, Mayor's Office of Housing and Community
Development
Todd Rufo, Director, Office of Economic and Workforce Development
Tom Hui, Director, Department of Building Inspection

FROM: *ll*
for Alisa Somera, Legislative Deputy Director
Land Use and Transportation Committee

DATE: November 1, 2016

SUBJECT: LEGISLATION INTRODUCED

The Board of Supervisors' Land Use and Transportation Committee has received the following proposed legislations, introduced by Supervisor Cohen on October 25, 2016:

File No. 161159

Ordinance amending the Planning Code to create the Potrero HOPE SF Special Use District to facilitate development of the Potrero HOPE SF project by modifying requirements related to permitted uses, dwelling unit density, building height and bulk standards, and parking and streetscape matters; adopting findings under the California Environmental Quality Act; making findings of consistency with the General Plan, as proposed for amendment, and the eight priority policies of Planning Code, Section 101.1; and adopting findings of public necessity, convenience, and welfare under Planning Code, Section 302.

File No. 161160

Ordinance amending the Planning Code by amending the Zoning Map Sheets SU-08 and HT-08 in connection with the Potrero HOPE SF project; adopting findings under the California Environmental Quality Act; making findings of consistency with the General Plan, as proposed for amendment, and the eight priority policies of Planning Code, Section 101.1; and adopting findings of public necessity, convenience, and welfare under Planning Code, Section 302.

File No. 161161

Ordinance approving a Development Agreement between the City and County of San Francisco, the Housing Authority of the City and County of San Francisco, and BRIDGE Potrero Community Associates, LLC, for the Potrero HOPE SF Project at the approximately 38-acre irregularly-shaped site bounded by 23rd Street and Missouri Street to the north, Texas Street to the east, 25th Street and 26th Street to the south, and Wisconsin Street to the west; confirming the Development Agreement's compliance with, or waiving certain provisions of, Administrative Code, Chapters 14B, 29, and 56; approving the use of impact fees and exactions for improvements and other community benefits, as set forth in the Development Agreement, and waiving any conflicting fee provisions in Planning Code, Article 4; ratifying past actions taken in connection with the Development Agreement; authorizing further actions taken consistent with this Ordinance; making findings under the California Environmental Quality Act; and making findings of conformity with the General Plan, and with the eight priority policies of Planning Code, Section 101.1(b).

If you have comments or reports to be included with the files, please forward them to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102 or by email at: alisa.somera@sfgov.org.

c: Andrea Agho, Housing Authority
Velma Navarro, Housing Authority
Linda Martin-Mason, Housing Authority
Eugene Flannery, Mayor's Office of Housing and Community Development
Sophie Hayward, Mayor's Office of Housing and Community Development
Ken Rich, Office of Economic and Workforce Development
Lisa Pagan, Office of Economic and Workforce Development
William Strawn, Department of Building Inspection
Carolyn Jayin, Department of Building Inspection

1 [Planning Code - Potrero HOPE SF Special Use District]

2
3 **Ordinance amending the Planning Code to create the Potrero HOPE SF Special Use**
4 **District to facilitate development of the Potrero HOPE SF project by modifying**
5 **requirements related to permitted uses, dwelling unit density, building height and bulk**
6 **standards, and parking and streetscape matters; adopting findings under the California**
7 **Environmental Quality Act; making findings of consistency with the General Plan, as**
8 **proposed for amendment, and the eight priority policies of Planning Code, Section**
9 **101.1; and adopting findings of public necessity, convenience, and welfare under**
10 **Planning Code, Section 302.**

11 **NOTE:** **Unchanged Code text and uncodified text** are in plain Arial font.
12 **Additions to Codes** are in *single-underline italics Times New Roman font*.
13 **Deletions to Codes** are in *strikethrough italics Times New Roman font*.
14 **Board amendment additions** are in double-underlined Arial font.
15 **Board amendment deletions** are in ~~strikethrough Arial font~~.
16 **Asterisks (* * * *)** indicate the omission of unchanged Code
17 subsections or parts of tables.

18 Be it ordained by the People of the City and County of San Francisco:

19 Section 1. Findings.

20 (a) The Board of Supervisors adopted a companion ordinance related to General Plan
21 amendments for the Potrero HOPE SF project. This companion ordinance described the
22 project and included findings under the California Environmental Quality Act (Public
23 Resources Code Sections 21000 et seq.), General Plan findings, and the eight priority policies
24 of Planning Code Section 101.1. The Board of Supervisors adopts all of these findings for
25 purposes of this ordinance. The companion ordinance on the General Plan amendments and

1 the accompanying findings are on file with the Clerk of the Board of Supervisors in File No.
2 _____ and are incorporated herein by reference.

3 (b) On _____, 2016, in Resolution No. _____, the Planning Commission
4 adopted findings under Planning Code Section 302 determining that this ordinance serves the
5 public necessity, convenience, and general welfare. The Board of Supervisors adopts as its
6 own these findings. The Planning Commission Resolution is on file with the Clerk of the
7 Board of Supervisors in File No. _____ and is incorporated herein by reference.
8

9 Section 2. The Planning Code is hereby amended by adding Section 249.76, to read
10 as follows:

11 **SEC 249.76. POTRERO HOPE SF SPECIAL USE DISTRICT.**

12 (a) **Purpose.** *In order to give effect to the Development Agreement for the Potrero HOPE*
13 *SF development project as approved by the Board of Supervisors in an ordinance in Board File No.*
14 *_____ , there shall be a Potrero HOPE SF Special Use District as designated on Sectional*
15 *Map SU-08 of the Zoning Maps of the City and County of San Francisco. The purpose of the Special*
16 *Use District is to allow a project that will replace the Potrero Terrace and Annex public housing*
17 *projects with a mixed-use and mixed-income development of affordable dwelling units in a number in*
18 *excess of the existing public housing units, market-rate dwelling units, neighborhood commercial, and*
19 *community facility uses, and new infrastructure improvements, including streets, sidewalks, utilities,*
20 *and open spaces.*

21 (b) **Definitions.**

22 *"Design Standards and Guidelines " shall mean the Potrero HOPE SF Design Standards and*
23 *Guidelines adopted by the Planning Commission in Resolution No. _____ , approved by the Board of*
24 *Supervisors as part of this Special Use District, and found in Board File No. _____ , and as*
25

1 may be amended from time to time. The Design Standards and Guidelines is incorporated by reference
2 herein.

3 "Development Agreement" shall mean the Development Agreement By and Between the City
4 and County of San Francisco and Potrero Development Company, LLC, a venture of Bridge Housing,
5 approved by the Board of Supervisors in an ordinance in Board File No. _____.

6 "Master Infrastructure Plan" or "MIP" shall mean the Potrero HOPE SF Master Infrastructure
7 Plan approved by the Board of Supervisors as part of the Development Agreement and found in Board
8 File No. _____, and as may be amended from time to time. The Master Infrastructure Plan is
9 incorporated by reference herein.

10 (c) **Development Controls.** The controls contained in the Design Standards and Guidelines
11 shall regulate development in the Potrero HOPE SF Special Use District, except for those controls
12 specifically enumerated in this Section 249.76. Where not explicitly superseded by definitions
13 established in the Design Standards and Guidelines, the definitions in this Code shall apply. All
14 procedures and requirements in Article 3 of the Planning Code shall apply to development in this
15 Special Use District to the extent that they are not in conflict with this Special Use District or the
16 Development Agreement. The Planning Commission may amend the Design Standards and Guidelines
17 upon initiation by the Planning Department or upon application by an owner of property within this
18 Special Use District (or his or her authorized agent), or by any Party to the Development Agreement, to
19 the extent that such amendments are consistent with this Special Use District, the General Plan, and
20 the Development Agreement. The Zoning Administrator may approve minor amendments to the Design
21 Standards and Guidelines upon initiation by the Planning Department or upon application by an owner
22 of property within this Special Use District (or his or her authorized agent), or by any Party to the
23 Development Agreement. For the purposes of this subsection (c), "minor amendments" shall be defined
24 as amendments necessary to clarify omissions or correct inadvertent mistakes in the Design Standards
25

1 and Guidelines and are consistent with the intent of the Design Standards and Guidelines, this Special
2 Use District, the General Plan, and the Development Agreement.

3 (1) **Zoning Designation.** The applicable zoning designation shall be as set forth in
4 Zoning Map ZN-08, consisting of the Residential, Mixed, Moderate Density (RM-2) district. The
5 Planning Code provisions for the underlying RM-2 use district shall control except to the extent they
6 conflict with the provisions of this Section 249.76. Notwithstanding the foregoing sentence, this Special
7 Use District and the Design Standards and Guidelines shall apply only to construction and other
8 activities that further implement the Potrero HOPE SF development project. For proposed activities
9 other than implementation of the Potrero HOPE SF development project (e.g., changes of use in
10 existing buildings, alterations to existing buildings prior to commencement of the project), the
11 underlying RM-2 controls shall continue to apply.

12 (2) **Uses.**

13 (A) **Permitted Uses.** In addition to the uses permitted in the RM-2 district,
14 those uses that are principally or conditionally permitted in a Small-Scale Neighborhood Commercial
15 District (NC-2) use district shall be permitted in this Special Use District to the same extent as in a NC-
16 2 district; provided, however, that liquor stores and medical cannabis dispensaries shall not be
17 permitted in this Special Use District.

18 (B) **Ground Floor Uses.** Notwithstanding anything in this Section 249.76 to
19 the contrary, “active uses” as defined in Section 145.1(b)(2) or Medical Services as defined in Section
20 790.114 shall be required at the ground floor frontages on 24th Street between Arkansas Street and
21 Missouri Street; provided, however, that for purposes of this Special Use District, active uses shall
22 exclude ground floor residential units.

23 (3) **Dwelling Unit Density.** The controls set forth in the underlying RM-2 use
24 district shall govern dwelling unit density within the Special Use District. However, greater dwelling
25 unit density than permitted by the underlying RM-2 use district may be provided on individual lots, as

1 long as the overall density of the Special Use District does not exceed the density allowed by the
2 underlying RM-2 zoning for the entire Special Use District, accounting for density that could be
3 permitted as a Planned Unit Development pursuant to Section 304. The overall density limit shall be
4 determined by the size and configuration of the lots within this Special Use District as they exist at the
5 time of the adoption of this Special Use District.

6 **(4) Building Standards.**

7 **(A) Building Height.** The applicable height limits for this Special Use
8 District shall be as set forth on Section Map HT-08 of the Zoning Map of the City and County of San
9 Francisco. Height shall be measured and regulated as provided in the Design Standards and
10 Guidelines and not as provided in Article 2.5 of the Planning Code, except that the exemptions to
11 height limits set forth in Section 260(b) shall apply. Measurement of height may be modified through a
12 Major Modification process.

13 **(B) Building Bulk.** Except as described in the Design Standards and
14 Guidelines, there are no bulk limitations for this Special Use District.

15 **(C) Building Setbacks.** The applicable building setback requirements for
16 this Special Use District shall be as set forth in the Design Standards and Guidelines and not as
17 provided in Article 1.2 of the Planning Code.

18 **(D) Open Space.** The usable open space requirement shall be set at 80 square
19 feet per unit. The Design Standards and Guidelines shall set forth the methods for satisfying the open
20 space requirement.

21 **(E) Sign Controls.** Sign controls for NC-2 Districts shall apply to the Special
22 Use District for commercial establishments in-lieu of sign controls for the underlying use district.

23 **(5) Off-Street Automobile Parking.** There is no minimum off-street parking requirement
24 for any use in this Special Use District. Upon completion of the Potrero HOPE SF Project, the number
25 of off-street parking spaces within this Special Use District shall not exceed: one parking space per

1 residential dwelling unit and one parking space per 500 square feet of occupied commercial,
2 institutional, and community facility space. Car share parking spaces shall be provided in the amounts
3 set forth in Section 166. Collective off-street parking pursuant to Section 160(a) shall be permitted
4 such that the amount of parking on a particular lot may exceed the maximum parking allowed for uses
5 on that lot so long as the amount of parking for the entire Special Use District does exceed the overall
6 maximum amount allowed.

7 (6) **Bicycle Parking.** Bicycle parking shall be provided as required by the Planning
8 Code.

9 (7) **Streetscape and Public Realm Requirements.** In lieu of the requirements of
10 Section 138.1, each building shall include the design and construction of the appropriate adjacent and
11 related street and public realm infrastructure, consistent with the Development Agreement, Design
12 Standards and Guidelines, and other supporting documents to the Development Agreement.
13 Construction of such improvements shall be subject to approval and review by the Planning
14 Department and other relevant City agencies as provided by the Development Agreement.

15 (8) **Residential Affordable Housing Requirement.** The provisions of Section 415
16 shall not apply, except as otherwise stipulated in the Development Agreement.

17 (d) **Modifications to Building Standards.** Modification of the Building Standards set forth
18 in subsection (c) above and as outlined in the Design Standards and Guidelines may be approved on a
19 project-by-project basis and according to the procedures of subsection (e).

20 The following Controls as provided in the Design Standards and Guidelines document cannot
21 be modified:

<u>DSG Control No. or Nos.</u>	<u>Topic</u>
<u>4.2 controls 1, 2, and 3</u>	<u>Open Space</u>
<u>5.1.1 control 1</u>	<u>Height</u>
<u>5.1.5 controls 2 and 3</u>	<u>Residential Entrances</u>

1	<u>5.1.7 control 2</u>	<u>Blank Facades</u>
2	<u>5.1.8 control 1</u>	<u>Meters, Utilities, and Trash</u>
3	<u>5.1.9 controls 2 and 3</u>	<u>Gates and Fences</u>
4	<u>5.1.11 control 1</u>	<u>Roof Design</u>
5	<u>5.1.13 control 1</u>	<u>Parking, Parking Entrances and Curb Cuts</u>
6	<u>5.2.6 control 3</u>	<u>Block J</u>
7	<u>5.2.7 controls 1, 2, and 3</u>	<u>Block K</u>
8	<u>5.2.8 controls 1, 2, and 3</u>	<u>Block L</u>

9 The following Controls as provided in the Design Standards and Guidelines can only be
10 modified through the Major Modification process as described in subsection (e)(4)(B), below:

<u>DSG Control No. or Nos.</u>	<u>Topic</u>
<u>5.1.7 controls 1 and 3</u>	<u>Blank Facades</u>
<u>5.1.12 control 1</u>	<u>Building Lighting</u>
<u>5.1.13 controls 2, 3, 4, and 5</u>	<u>Parking, Parking Entrances, and Curb Cuts</u>
<u>5.1.14 control 1</u>	<u>Usable Open Space</u>
<u>5.2.2 control 1</u>	<u>Block C & D</u>
<u>5.2.6 control 2</u>	<u>Block J</u>
<u>5.2.13 controls 1 and 2</u>	<u>Blocks P & R</u>

19 If a modification for any of the Controls in the Design Controls and Guidelines that are listed
20 below is sought such that the modification would deviate by 10% or more from the quantitative
21 standard, the Major Modification process described in subsection (e)(4)(B) would be required.

<u>DSG Control No. or Nos.</u>	<u>Topic</u>
<u>5.1.3 controls 1 and 2</u>	<u>Lot Coverage/Rear Yard</u>
<u>5.1.4 controls 1 and 2</u>	<u>Setback Lines</u>

1	<u>5.1.5 control 4</u>	<u>Residential Entries</u>
2	<u>5.1.9 control 1</u>	<u>Gates and Fences</u>
3	<u>5.1.15 controls 2, 3, and 4</u>	<u>Pedestrian Mews/Paseos</u>
4	<u>5.2.1 control 1</u>	<u>Block A & B</u>
5	<u>5.2.10 control 1 and 2</u>	<u>Block N & O</u>
6	<u>5.2.4 control 1</u>	<u>Block F</u>
7	<u>5.2.5 control 1</u>	<u>Block G</u>

8 For any other modification being sought from the Controls of the Design Standards and
9 Guidelines document for Chapter 4, Section 2 and Chapter 5 of the Design Standards and Guidelines,
10 the Minor Modification process described in subsection (e)(4)(A), below, would be required.

11 (e) **Project Review and Approval.**

12 (1) **Purpose.** The design review process for this Special Use District is intended to
13 ensure that new buildings within this Special Use District are designed to complement the aesthetic
14 quality of the development, exhibit high quality architectural design, and promote the purpose of this
15 Special Use District.

16 (2) **Development Phase Approval.** The Planning Department shall only approve
17 applications for individual building projects that are consistent with and described in an approved
18 Development Phase Application, as described in the Development Agreement. The Development Phase
19 Approval process, as set forth in greater detail in the Development Agreement, is intended to ensure
20 that all buildings within a phase as well as new infrastructure, utilities, open space, and all other
21 improvements promote the purpose of the HOPE SF Program and the Special Use District and meet
22 the requirements of the Development Agreement. The Planning Director shall act on a Development
23 Phase Application within 60 days after receipt of a complete Development Phase Application upon his
24 or her determination that the Development Phase conceptual design is complete.

1 (3) **Building Design Review and Approval.** *The construction, expansion, or major*
2 *alteration of, or additions to, all structures within this Special Use District requires applications for*
3 *design review described in this Section 249.76. Applications for design review may be submitted*
4 *concurrently with or subsequent to a Development Phase Design Review Application. The owner or*
5 *authorized agent of the owner of the property for which the design review is sought may file*
6 *applications for design review. Department staff shall review the application for completeness and*
7 *advise the applicant in writing of any deficiencies within 30 days after receipt of the application or, if*
8 *applicable, within 15 days after receipt of any supplemental information requested pursuant to this*
9 *section. If Department staff does not so advise the applicant, and if the related Phase Application has*
10 *been approved, the application will be deemed complete. The application shall include the documents*
11 *and materials necessary to determine consistency with this Special Use District, the Design Standards*
12 *and Guidelines, and the applicable requirements of the Development Agreement, including site plans,*
13 *sections, elevations, renderings, landscape plans, and exterior material samples to illustrate the overall*
14 *concept design of the proposed buildings, and conformance with any phasing plan. If any requests for a*
15 *Major Modification or Minor Modification are sought in accordance with the allowances of this*
16 *Section, the application shall contain a narrative for each modification sought that describes how the*
17 *proposed project meets the full intent of the Design Standards and Guidelines and provides*
18 *architectural treatment and public benefit that are equivalent to or superior to strict compliance with*
19 *the standards.*

20 (A) **Pre-application Meeting.** *Not more than 12 months prior to filing a*
21 *Building Design Review application, the project sponsor shall conduct a minimum of one pre-*
22 *application meeting with the public. The meeting shall be conducted at, or within a one-mile radius of,*
23 *the project site, but otherwise subject to the Planning Department's pre-application meeting*
24 *procedures, including but not limited to the submittal of required meeting documentation.*

1 (B) **Staff Design Review.** The Department shall perform administrative
2 design review for each application as further detailed in the Development Agreement. Department
3 staff shall review the project to determine if it complies with this Special Use District, the Design
4 Standards and Guidelines, the Development Agreement, an approved Development Phase Design
5 Review Application, and any applicable mitigation measures. The Department shall complete the
6 initial review and respond to the project sponsor within 60 days of receiving a complete application.
7 The Department staff shall have 30 days to respond to any modifications or revisions submitted by the
8 project sponsor after the submission of the initial application. Upon completing review, Department
9 staff may draft a staff report to the Planning Director or Planning Commission, as appropriate,
10 including a recommendation regarding any modifications to the project. The staff report shall be
11 delivered to the applicant no less than 15 days prior to Planning Director or Planning Commission
12 action on the application, and shall be kept on file for public review. The Department shall provide
13 public notice of the staff report and recommendation no less than 10 days prior to action on the
14 application by the Planning Director or Planning Commission, in the manner set forth in Section
15 311(d)(2).

16 (4) **Approvals and Public Hearings.**

17 (A) **Projects Not Seeking Major Modifications.** Except for projects seeking
18 a Major Modification, the Planning Director may approve or disapprove the project design and any
19 Minor Modifications based on its compliance with this Special Use District, the Design Standards and
20 Guidelines, the Development Phase Design Review approval, and the findings and recommendations of
21 the staff report. If the project is consistent with the quantitative Standards set forth in this Special Use
22 District and the Design Standards and Guidelines, the Planning Director's discretion to approve or
23 disapprove the project shall be limited to the project's consistency with the qualitative elements of the
24 Design Standards and Guidelines and the General Plan. Prior to making a decision, the Planning
25 Director, in his or her sole discretion, may seek comment and guidance from the public and Planning

1 Commission on the design of the project, including the granting of any Major Modifications, in
2 accordance with the procedures of subsection (B) below. If a Major Modification is not sought, any
3 Planning Commission review will be informational only, will be limited to the project's consistency
4 with the qualitative elements of the Design Standards and Guidelines, and will not result in any action
5 by the Planning Commission.

6 (B) **Projects Seeking Major Modifications.** The Planning Commission shall
7 hold a public hearing for all projects seeking one or more Major Modifications and for any project
8 seeking one or more Minor Modifications that the Planning Director, in his or her sole discretion,
9 refers to the Commission as a Major Modification. The Planning Commission shall consider all
10 comments from the public and the recommendations of the staff report and the Planning Director in
11 making a decision to approve or disapprove the project design, including the granting of any Major or
12 Minor Modifications.

13 (C) **Notice of Hearings.** The Department shall provide notice of hearings
14 required by subsections (A) and (B) above as follows: (i) mail notice to the project applicant, property
15 owners within 300 feet of the exterior boundaries of the property that is the subject of the application,
16 using for this purpose the names and addresses as shown on the citywide assessment roll in the Office
17 of the Tax Collector, and residents within 150 feet of the exterior boundaries of the property that is the
18 subject of the application, and any person who has requested notice by mail not less than 20 days prior
19 to the date of the hearing to; and (ii) post notice on the subject property at least 10 days prior to the
20 date of the hearing.

21 (5) **Design Review and Approval of Community Improvements.** To ensure that any
22 Community Improvements (as defined in the Development Agreement) meet the Design Standards and
23 Guidelines and the Master Infrastructure Plan requirements, the project sponsor shall submit an
24 application and receive approval from the Planning Department, or the Planning Commission if
25 required, prior to obtaining any permits for the construction of any Community Improvement within or

1 adjacent to the Special Use District. Design approval for major open space Community Improvements
2 (not associated with an individual building or block development and not improvements that are to be
3 owned and operated by the Recreation and Park Department on behalf of the City and County of San
4 Francisco), along with any stand alone community center building shall be subject to the Design
5 Review procedure set forth in subsection (e)(3), above. The Recreation and Park Department shall
6 conduct Design Review for improvements owned and operated by, and under the jurisdiction of, that
7 Department.

8 (6) **Building Permit Approval by the Planning Department.** The project sponsor
9 shall notify the Department of Building Inspection when submitting a building permit application that
10 the application must be routed to the Planning Department for review. Planning Department staff shall
11 review the building permit application for consistency with the authorizations granted pursuant to this
12 Section 249.76. The Department of Building Inspection shall not issue a building permit for work
13 within this Special Use District unless Planning Department staff determines such permit is consistent
14 with the standards set forth in the Design Standards and Guidelines, as they may be modified by a
15 Minor Modification or a Major Modification, to the extent such standards regulate building design.

16 (7) **Discretionary Review.** The Planning Department shall not accept, and the
17 Planning Commission shall not hear, requests for discretionary review for projects subject to this
18 Section 249.76.

19 (8) **Demolition of Dwelling Units.** No mandatory discretionary review or
20 Conditional Use authorization pursuant to Section 317 shall be required for the demolition of any
21 residential dwelling unit within the Potrero HOPE SF Special Use District.

22 (9) **Appeal and Decision on Appeal.** The decision of the Planning Director to grant
23 or deny any project, including any Minor Modification, or of the Planning Commission to grant or
24 deny any Major Modification, may be appealed to the Board of Appeals by any person aggrieved within
25 10 days after the date of the decision by filing a written notice of appeal with that body. Such notice

1 must set forth the alleged error in the interpretation of the provisions of this Code or the Design
2 Standards and Guidelines or the alleged abuse of discretion on the part of the Planning Director or
3 Planning Commission, which error or abuse is the basis for the appeal. Upon the hearing of an appeal,
4 the Board of Appeals may, subject to the same limitations placed on the Planning Commission or
5 Planning Director by Charter, this Code, and the Development Agreement, approve, disapprove or
6 modify the appealed decision by a vote of four of its members. Notwithstanding anything to the contrary
7 in the Business and Tax Regulations Code, if the determination of the Board differs from that of the
8 Planning Director or Planning Commission, the Board of Appeals shall, in a written decision, make
9 findings specifying the error of interpretation or abuse of discretion on the part of the Planning
10 Director or Planning Commission, and the specific facts relied upon, that are the basis for the Board's
11 determination. A decision of the Planning Commission with respect to a Conditional Use may be
12 appealed to the Board of Supervisors in the same manner as set forth in Section 308.1.

13
14 Section 3. The Planning Code is hereby amended by adding Section 263.31, to read as
15 follows:

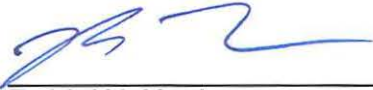
16 **SEC. 263.31. POTRERO HOPE SF SPECIAL USE DISTRICT AND THE 40/65-X**
17 **HEIGHT AND BULK DISTRICT.**

18 In the Potrero HOPE SF Special Use District and the 40/65-X Height and Bulk District, heights
19 are more specifically prescribed on a block-by-block basis pursuant to the Potrero HOPE SF Design
20 Standards and Guidelines document as referenced by Planning Code Section 249.76, the Potrero
21 HOPE SF Special Use District. The Potrero HOPE SF Design Standards and Guidelines also provide
22 specific provisions for height measurement, and exceptions. Where there is a conflict between such
23 provisions in the Potrero Hope Design Standards and Guidelines and those otherwise provided in the
24 Planning Code, the Potrero Hope SF Design Standards and Guidelines shall govern.

1 Section 4. Effective Date. This ordinance shall become effective 30 days after
2 enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the
3 ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board
4 of Supervisors overrides the Mayor's veto of the ordinance.

5
6
7
8 APPROVED AS TO FORM:
9 DENNIS J. HERRERA, City Attorney

10 By:



11 Robb W. Kapla
12 Deputy City Attorney

13 n:\legana\as2016\1700204\01145395.docx

LEGISLATIVE DIGEST

[Planning Code - Potrero HOPE SF Special Use District]

Ordinance amending the Planning Code to create the Potrero HOPE SF Special Use District to facilitate development of the Potrero HOPE SF project by modifying requirements related to permitted uses, dwelling unit density, building height and bulk standards, and parking and streetscape matters; adopting findings under the California Environmental Quality Act; making findings of consistency with the General Plan, as proposed for amendment, and the eight priority policies of Planning Code, Section 101.1; and adopting findings of public necessity, convenience, and welfare under Planning Code, Section 302.

Existing Law

The Potrero HOPE SF (Housing Opportunities for People Everywhere San Francisco) project ("Project") is located on parcels that are designated as Residential, Mixed Districts, Moderate Density (RM-2) use.

Amendments to Current Law

This Ordinance adds sections 249.76 and 263.31 to the Planning Code. The new sections establish the Potrero HOPE SF Special Use District ("SUD"). The SUD overlays the existing zoning to create an additional set of controls on top of and taking precedence over the RM-2 zoning.

Background Information

The Potrero HOPE SF project is generally bounded by Wisconsin, 23rd, Missouri, Texas, 25th, Connecticut, and 26th Streets. The Project involves replacing all 606 existing public housing units and integrating additional affordable and market-rate homes into the community for a total of approximately 1,700 units. Amenities will include open space, local services, and retail opportunities. The Project as a whole was evaluated in a Final Environmental Impact Statement, which was certified by HUD, and a Final Environmental Impact Report, which was certified and approved by the Planning Commission.

The Project is part of the City's HOPE SF program. HOPE SF is the nation's first large-scale public housing transformation collaborative aimed at disrupting intergenerational poverty, reducing social isolation, and creating vibrant mixed-income communities without mass displacement of current residents. Launched in 2007, HOPE SF is a human and real estate capital commitment by the City. HOPE SF, the City's signature anti-poverty and equity initiative, is committed to breaking intergenerational patterns related to the insidious impacts of trauma and poverty, and to creating economic and social opportunities for current public

FILE NO. 161159

housing residents through deep investments in education, economic mobility, health and safety.

This ordinance facilitates the orderly development of this site by establishing the SUD to accommodate and regulate Project development. By separate legislation, the Board is considering a number of actions in furtherance of the Project, including the approval of amendments to the City's General Plan, Planning Code and Zoning Map, and approval of a Development Agreement.

n:\legana\as2016\1700204\01145037.docx

1 [Planning Code, Zoning Map - Potrero HOPE SF Zoning Map Amendments]

2
3 **Ordinance amending the Planning Code by amending the Zoning Map Sheets SU-08**
4 **and HT-08 in connection with the Potrero HOPE SF project; adopting findings under the**
5 **California Environmental Quality Act; making findings of consistency with the General**
6 **Plan, as proposed for amendment, and the eight priority policies of Planning Code,**
7 **Section 101.1; and adopting findings of public necessity, convenience, and welfare**
8 **under Planning Code, Section 302.**

9 NOTE: **Unchanged Code text and uncodified text** are in plain Arial font.
10 **Additions to Codes** are in *single-underline italics Times New Roman font*.
11 **Deletions to Codes** are in *strikethrough italics Times New Roman font*.
12 **Board amendment additions** are in double-underlined Arial font.
13 **Board amendment deletions** are in ~~strikethrough Arial font~~.
14 **Asterisks (* * * *)** indicate the omission of unchanged Code
15 subsections or parts of tables.

16 Be it ordained by the People of the City and County of San Francisco:

17 Section 1. Findings.

18 (a) The Board of Supervisors adopted a companion ordinance related to General Plan
19 amendments for the Potrero HOPE SF project. This companion ordinance describes the
20 project and includes findings under the California Environmental Quality Act (Public
21 Resources Code Sections 21000 et seq.), and findings of consistency with the General Plan
22 as amended, and the eight priority policies of Planning Code Section 101.1. The Board of
23 Supervisors adopts as its own all of these findings for purposes of this ordinance. The
24 companion ordinance on the General Plan amendments and the accompanying findings are
25 on file with the Clerk of the Board of Supervisors in File No. _____ and are
incorporated herein by reference.

(b) On _____, 2016, in Resolution No. _____, the Planning Commission adopted findings under Planning Code Section 302 determining that this ordinance serves the public necessity, convenience, and general welfare. The Board of Supervisors adopts as its own these findings. The Planning Commission Resolution is on file with the Clerk of the Board of Supervisors in File No. _____ and is incorporated herein by reference.

Section 2. Under Sections 106 and 302(c) of the Planning Code, the following zoning use designation amendments to Sheet SU-08 of the Zoning Map are hereby approved:

Description of Property	Special Use District Hereby Approved
Assessor's Block 4167, Lots 004 and 004A; Block 4220A, Lot 001; Block 4222A, Lot 001; Block 4285B, Lot 001; Block 4223, Lot 001; Block 4287, Lots 001A and 007	Potrero Hope SF Special Use District

Section 3. Under Sections 106 and 302(c) of the Planning Code, the following zoning use designation amendments to Sheet HT-08 of the Zoning Map are hereby approved:

Description of Property	Height and Bulk District to be Superseded	Height and Bulk District Hereby Approved
Assessor's Block 4167, Lots 004 and 004A; Block 4220A, Lot 001; Block 4222A, Lot 001; Block	40X	40/65-X

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25

4285B, Lot 001; Block 4223, Lot 001		
Assessor's Block 4287, Lots 001A and 007	50X	40/65-X

Section 4. Effective Date. This ordinance shall become effective 30 days after enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board of Supervisors overrides the Mayor's veto of the ordinance.

APPROVED AS TO FORM:
DENNIS J. HERRERA, City Attorney

By: 

Robb W. Kapla
Deputy City Attorney

n:\legana\as2016\1700204\01144391.docx

LEGISLATIVE DIGEST

[Planning Code, Zoning Map - Potrero HOPE SF Zoning Map Amendments]

Ordinance amending the Planning Code by amending the Zoning Map Sheets SU-08 and HT-08 in connection with the Potrero HOPE SF project; adopting findings under the California Environmental Quality Act; making findings of consistency with the General Plan, as proposed for amendment, and the eight priority policies of Planning Code, Section 101.1; and adopting findings of public necessity, convenience, and welfare under Planning Code, Section 302.

Existing Law

The City's Zoning Map, part of the Planning Code, assigns zoning districts and height and bulk districts to property across the City. Assessor's Block 4167, Lots 004 and 004A; Block 4220A, Lot 001; Block 4222A, Lot 001; Block 4285B, Lot 001; Block 4223, Lot 001; and Block 4287, Lots 001A and 007 encompass the Potrero HOPE SF (Housing Opportunities for People Everywhere San Francisco) project ("Project"). The current Zoning Map designates these parcels as Residential, Mixed Districts, Moderate Density (RM-2) use, and as 40-X (for Assessor's Block 4167, Lots 004 and 004A; Block 4220A, Lot 001; Block 4222A, Lot 001; Block 4285B, Lot 001; Block 4223, Lot 001) or 50X (for Assessor's Block 4287, Lots 001A and 007) height and bulk limit.

Amendments to Current Law

This Ordinance would amend the Zoning Map to accommodate the Potrero HOPE SF Project by rezoning all the lots to the Potrero Hope SF Special Use District and altering the height and bulk limits. Specifically, all lots would be designated 40/65-X.

Background Information

The Potrero HOPE SF project is generally bounded by Wisconsin, 23rd, Missouri, Texas, 25th, Connecticut, and 26th Streets. The Project involves replacing all 606 existing public housing units and integrating additional affordable and market-rate homes into the community for a total of approximately 1,700 units. Amenities will include open space, local services, and retail opportunities. The Project as a whole was evaluated in a Final Environmental Impact Statement, which was certified by HUD, and a Final Environmental Impact Report, which was certified and approved by the Planning Commission. The Planning Commission has also approved a General Plan referral for the Project as a whole.

The Project is part of the City's HOPE SF program. HOPE SF is the nation's first large-scale public housing transformation collaborative aimed at disrupting intergenerational poverty, reducing social isolation, and creating vibrant mixed-income communities without mass

displacement of current residents. Launched in 2007, HOPE SF is a human and real estate capital commitment by the City. HOPE SF, the City's signature anti-poverty and equity initiative, is committed to breaking intergenerational patterns related to the insidious impacts of trauma and poverty, and to creating economic and social opportunities for current public housing residents through deep investments in education, economic mobility, health and safety.

This ordinance facilitates the orderly development of this site by rezoning the entire Project area to accommodate Project development. By separate legislation, the Board is considering a number of actions in furtherance of the Project, including the approval of amendments to the City's General Plan, Planning Code and Zoning Map, and approval of a Development Agreement.

n:\legana\as2016\1700204\01145025.docx

1 [Development Agreement - BRIDGE Potrero Community Associates, LLC - Potrero HOPE SF
2 Project]

3 **Ordinance approving a Development Agreement between the City and County of San**
4 **Francisco, the Housing Authority of the City and County of San Francisco, and BRIDGE**
5 **Potrero Community Associates, LLC, for the Potrero HOPE SF Project at the**
6 **approximately 38-acre irregularly-shaped site bounded by 23rd Street and Missouri**
7 **Street to the north, Texas Street to the east, 25th Street and 26th Street to the south,**
8 **and Wisconsin Street to the west; confirming the Development Agreement's**
9 **compliance with, or waiving certain provisions of, Administrative Code,**
10 **Chapters 14B, 29, and 56; approving the use of impact fees and exactions for**
11 **improvements and other community benefits, as set forth in the Development**
12 **Agreement, and waiving any conflicting fee provisions in Planning Code, Article 4;**
13 **ratifying past actions taken in connection with the Development Agreement;**
14 **authorizing further actions taken consistent with this Ordinance; making findings**
15 **under the California Environmental Quality Act; and making findings of conformity with**
16 **the General Plan, and with the eight priority policies of Planning Code, Section**
17 **101.1(b).**

18 **NOTE:** **Unchanged Code text and uncodified text** are in plain Arial font.
19 **Additions to Codes** are in *single-underline italics Times New Roman font*.
20 **Deletions to Codes** are in *strikethrough italics Times New Roman font*.
21 **Board amendment additions** are in double-underlined Arial font.
22 **Board amendment deletions** are in ~~strikethrough Arial font~~.
23 **Asterisks (* * * *)** indicate the omission of unchanged Code
24 subsections or parts of tables.

23 Be it ordained by the People of the City and County of San Francisco:

24 Section 1. Project Findings.

1 (a) California Government Code Section 65864 et seq. authorizes any city, county,
2 or city and county to enter into an agreement for the development of real property within its
3 jurisdiction.

4 (b) Chapter 56 of the Administrative Code ("Chapter 56") sets forth certain
5 procedures for the processing and approval of development agreements in the City and
6 County of San Francisco (the "City").

7 (c) HOPE SF is the nation's first large-scale public housing transformation
8 collaborative aimed at disrupting intergenerational poverty, reducing social isolation, and
9 creating vibrant mixed-income communities without mass displacement of current residents.
10 Launched in 2007, HOPE SF is a human and real estate capital commitment by the City.
11 HOPE SF, the City's signature anti-poverty and equity initiative, is committed to breaking
12 intergenerational patterns related to the insidious impacts of trauma and poverty, and to
13 creating economic and social opportunities for current public housing residents through deep
14 investments in education, economic mobility, health and safety.

15 (d) The Potrero HOPE SF project (the "Project"), which is located in the Potrero Hill
16 neighborhood, is an approximately 38-acre irregularly shaped site bounded by 23rd Street
17 and Missouri Street to the north, Texas Street to the east, 25th Street and 26th Street to the
18 south and Wisconsin Street to the west in San Francisco

19 (e) The San Francisco Housing Authority owns and operates 619 units of public
20 housing on the approximately 38-acre site of the Project.

21 (f) The Project is a mixed-use, mixed-income development with several different
22 components: (i) construction of the public infrastructure to support the Project; (ii)
23 development of private affordable housing on affordable parcels in accordance with an
24 affordable housing plan; (iii) development of private residential projects on market rate
25 parcels; and (iv) development of community improvements (e.g., open space areas,

1 community facilities) throughout the Project. The Potrero HOPE master plan consists of a
2 maximum of 1,700 units, of which approximately 800 are replacement units for existing
3 Potrero households and additional affordable housing units. There are also up to 800 units
4 that will be for market rate homeownership and rental. The master plan includes all new
5 streets and utility infrastructure, 3.5 acres of new open spaces, and approximately 50,000
6 square feet of new neighborhood serving spaces.

7 (g) BRIDGE Potrero Community Associates, LLC (the "Developer") filed an
8 application with the City's Planning Department for approval of a development agreement
9 relating to the Project Site (the "Development Agreement") under Chapter 56. A copy of the
10 Development Agreement is on file with the Clerk of the Board of Supervisors in File No. _____
11 and is incorporated herein by reference.

12 (h) This ordinance is companion legislation to other ordinances relating to the
13 Potrero HOPE SF project, including Planning Code amendments and Zoning Map
14 amendments. These ordinances are on file with the Clerk of the Board of Supervisors in File
15 No. _____.

16 (i) The Project will help realize and further the City's HOPE SF goals. In addition to
17 helping the City realize and further such goals, the City has determined that development of
18 the Project under the Development Agreement will provide additional benefits to the public
19 that could not be obtained through application of existing City ordinances, regulations and
20 policies. The Development Agreement will eliminate uncertainty in the City's land use planning
21 for the Project and secure orderly development of the Project.

22 Section 2. Environmental and Land Use Findings.

23 The Board of Supervisors adopted a companion ordinance related to General Plan
24 amendments for the Project. This companion ordinance described the Project and included
25 findings under the California Environmental Quality Act (Public Resources Code Sections

1 21000 et seq.), and findings of consistency with the General Plan, and the eight priority
2 policies of Planning Code Section 101.1. The Board of Supervisors adopts all of these
3 findings for purposes of this ordinance. The companion ordinance on the General Plan
4 amendments and the accompanying findings are on file with the Clerk of the Board of
5 Supervisors in File No. _____ and are incorporated herein by reference.

6 Section 3. Approval of Development Agreement.

7 (a) The Board of Supervisors approves all of the terms and conditions of the
8 Development Agreement, in substantially the form on file with the Clerk of the Board of
9 Supervisors in File No. _____.

10 (b) The Board of Supervisors approves and authorizes the execution, delivery and
11 performance by the City of the Development Agreement as follows: (i) the Director of
12 Planning and (other City officials listed thereon) are authorized to execute and deliver the
13 Development Agreement and consents thereto, and (ii) the Director of Planning and other
14 appropriate City officials are authorized to take all actions reasonably necessary or prudent to
15 perform the City's obligations under the Development Agreement in accordance with its terms.
16 The Director of Planning, at his or her discretion and in consultation with the City Attorney, is
17 authorized to enter into any additions, amendments or other modifications to the Development
18 Agreement that the Director of Planning determines are in the best interests of the City and
19 that do not materially increase the obligations or liabilities of the City or materially decrease
20 the benefits to the City as provided in the Development Agreement. Final versions of such
21 documents shall be provided to the Clerk of the Board for inclusion in the official file within 30
22 days of execution by all parties.

23 Section 4. Potential Conflict of Development Agreement with Administrative Code;
24 Waiver of Administrative Code Provisions.

1 (a) In the event of any conflict between any provision of the Development Agreement
2 and Administrative Code Chapters 14B, 29 or 56, the Development Agreement provision shall
3 prevail,

4 (b) Without limiting the scope of subsection (a), above, which applies to the
5 Administrative Code Chapters mentioned therein in their entirety, the provisions of
6 Administrative Code Chapters 14B, 29 and 56 designated below are, as to the Development
7 Agreement, hereby waived or deemed satisfied. The omission below of a reference to a
8 particular provision in the Development Agreement or a particular provision in one of the
9 aforementioned Administrative Code Chapters shall not be construed to negate the
10 applicability of subsection (a) to such provisions.

11 (1) The Project comprises nearly 40 acres and is the type of large multi-phase and/or
12 mixed-use development contemplated by the Administrative Code and is deemed to satisfy
13 the provisions of Chapter 56, Section 56.3(g).

14 (2) The provisions of Development Agreement Section 6.6 and the Workforce MOU
15 attached to the Development Agreement as Exhibit I shall apply in lieu of the provisions of
16 City Administrative Code Chapter 14B, Section 14B.20 and Chapter 56, Section 56.7(c).

17 (3) The provisions of the Development Agreement regarding any amendment or
18 termination, including those relating to "Material Change," shall apply in lieu of the provisions
19 of Chapter 56, Section 56.15.

20 (4) The City established the HOPE SF Fund through Ordinance No. 180-07, and
21 affirmed its commitment to HOPE SF through Resolution No. 556-07. Together, those actions
22 shall apply in lieu of the provisions of Administrative Code Chapter 29.

23 Section 5. Planning Code Fee Waiver for the Eastern Neighborhoods Impact Fee.

24 Notwithstanding the fee payment requirements of Planning Code Sections 423 et
25 seq. (Eastern Neighborhoods Impact Fee), the fee payments for the Project as identified in

1 this ordinance are hereby waived. In lieu of paying said fees, the Developer shall pay the
2 equivalent amount of fees directly to the Mayor's Office of Housing and Community
3 Development to fund infrastructure and community benefits within the boundaries of the
4 HOPE SF Potrero Special Use District and as contemplated in the Development
5 Agreement. Said fees shall be paid at the same time fees are paid in accordance with
6 Planning Code Sections 423.3 and 423.4.

7 Section 6. Administrative Code Chapter 56 Waiver.

8 In connection with the Development Agreement, the Board of Supervisors finds that the
9 requirements of Chapter 56, as modified hereby, have been substantially complied with and
10 waives any procedural or other requirements of Chapter 56 if and to the extent that they have
11 not been strictly complied with.

12 Section 7. Ratification of Past Actions; Authorization of Future Actions.

13 All actions taken by City officials in preparing and submitting the Development
14 Agreement to the Board of Supervisors for review and consideration are hereby ratified and
15 confirmed, and the Board of Supervisors hereby authorizes all subsequent action to be taken
16 by City officials consistent with this ordinance.

17 Section 8. Effective and Operative Dates.

18 (a) This ordinance shall become effective 30 days after enactment. Enactment occurs
19 when the Mayor signs the ordinance, the Mayor returns the ordinance unsigned or does not
20 sign the ordinance within ten days of receiving it, or the Board of Supervisors overrides the
21 Mayor's veto of the ordinance.

22 (b) This ordinance shall become operative only on the later of (a) the effective date of
23 this ordinance, or (b) the last occurring effective date among the companion ordinances
24 identified in Section 1(h) of this ordinance. Copies of said ordinances are on file with the
25

1 Clerk of the Board of Supervisors in File no. _____. No rights or duties are created under the
2 Development Agreement until the operative date of this ordinance.

3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25

APPROVED AS TO FORM:
DENNIS J. HERRERA, City Attorney

By: 
Heidi J. Gewertz
Deputy City Attorney
n:\land\as2016\1300402\01144773.docx

LEGISLATIVE DIGEST

[Development Agreement - BRIDGE Potrero Community Associates, LLC - Potrero HOPE SF Project]

Ordinance approving a Development Agreement between the City and County of San Francisco, the Housing Authority of the City and County of San Francisco, and BRIDGE Potrero Community Associates, LLC, for the Potrero HOPE SF Project at the approximately 38-acre irregularly-shaped site bounded by 23rd Street and Missouri Street to the north, Texas Street to the east, 25th Street and 26th Street to the south, and Wisconsin Street to the west; confirming the Development Agreement’s compliance with, or waiving certain provisions of, Administrative Code, Chapters 14B, 29, and 56; approving the use of impact fees and exactions for improvements and other community benefits, as set forth in the Development Agreement, and waiving any conflicting fee provisions in Planning Code, Article 4; ratifying past actions taken in connection with the Development Agreement; authorizing further actions taken consistent with this Ordinance; making findings under the California Environmental Quality Act; and making findings of conformity with the General Plan, and with the eight priority policies of Planning Code, Section 101.1(b).

Existing Law

California Government Code section 65864 *et seq.* (the “Development Agreement Statute”) and San Francisco Administrative Code Chapter 56 (“Chapter 56”) authorize the City and County of San Francisco (the “City”) to enter into a development agreement regarding the development of real property.

Amendments to Current Law

This ordinance approves a development agreement between the City and BRIDGE Potrero Community Associates, LLC (“Developer”) in accordance with the Development Agreement Statute and Chapter 56. The development agreement would provide to Developer the right to develop the project site as described in the development agreement (the “Project”). There are no proposed amendments to Chapter 56.

Background Information

Under the development agreement, Developer will attain the vested right to develop the proposed project on the approximately 50-acre site. The term of the development agreement is 25 years. The Project is a mixed use, mixed income development with several different components: (i) construction of the public infrastructure to support the Project; (ii) development of private affordable housing on affordable parcels in accordance with an affordable housing plan; (iii) development of private residential projects on market rate parcels; and (iv) development of community improvements (e.g., open space areas,

community facilities) throughout the Project. The Potrero HOPE master plan consists of a maximum of 1,700 units, of which approximately 800 are replacement units for existing Potrero households and additional affordable housing units. There are also up to 800 units that will be for market rate homeownership and rental. The master plan includes all new streets and utility infrastructure, 3.5 acres of new open spaces, and approximately 50,000 square feet of new neighborhood serving spaces.

Currently, the San Francisco Housing Authority owns and operates 619 units of public housing on the approximately 38-acre site of the Project, which is located in the Potrero Hill neighborhood of the City.

The Project is part of the City's HOPE SF program. HOPE SF is the nation's first large-scale public housing transformation collaborative aimed at disrupting intergenerational poverty, reducing social isolation, and creating vibrant mixed-income communities without mass displacement of current residents. Launched in 2007, HOPE SF is a human and real estate capital commitment by the City. HOPE SF, the City's signature anti-poverty and equity initiative, is committed to breaking intergenerational patterns related to the insidious impacts of trauma and poverty, and to creating economic and social opportunities for current public housing residents through deep investments in education, economic mobility, health and safety.

By separate legislation, the Board is considering a number of actions in furtherance of the project, including the approval of amendments to the City's General Plan, Planning Code and Zoning Map.

n:\land\as2016\1300402\01144630.docx