

File No. 111032

Committee Item No. 1
Board Item No. 20

COMMITTEE/BOARD OF SUPERVISORS AGENDA PACKET CONTENTS LIST

Committee: City Operations & Neighborhood Services Date 7/28/11

Board of Supervisors Meeting Date 10/18/11

Cmte Board

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| <input type="checkbox"/> | <input type="checkbox"/> | Motion |
| <input checked="" type="checkbox"/> | <input checked="" type="checkbox"/> | Resolution |
| <input type="checkbox"/> | <input type="checkbox"/> | Ordinance |
| <input type="checkbox"/> | <input type="checkbox"/> | Legislative Digest |
| <input type="checkbox"/> | <input type="checkbox"/> | Budget Analyst Report |
| <input type="checkbox"/> | <input type="checkbox"/> | Legislative Analyst Report |
| <input type="checkbox"/> | <input type="checkbox"/> | Youth Commission Report |
| <input type="checkbox"/> | <input type="checkbox"/> | Introduction Form (for hearings) |
| <input type="checkbox"/> | <input checked="" type="checkbox"/> | Department/Agency Cover Letter and/or Report |
| <input type="checkbox"/> | <input type="checkbox"/> | MOU |
| <input type="checkbox"/> | <input type="checkbox"/> | Grant Information Form |
| <input type="checkbox"/> | <input type="checkbox"/> | Grant Budget |
| <input type="checkbox"/> | <input type="checkbox"/> | Subcontract Budget |
| <input type="checkbox"/> | <input type="checkbox"/> | Contract/Agreement |
| <input type="checkbox"/> | <input type="checkbox"/> | Award Letter |
| <input type="checkbox"/> | <input type="checkbox"/> | Application |
| <input type="checkbox"/> | <input type="checkbox"/> | Public Correspondence |

OTHER

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- | | | |
|--------------------------|-------------------------------------|------------------------------|
| <input type="checkbox"/> | <input checked="" type="checkbox"/> | <u>Petitions (see file)*</u> |
| <input type="checkbox"/> | <input type="checkbox"/> | _____ |
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Completed by: Linda Wong
Completed by: _____

Date 10/3/11
Date _____

An asterisked item represents the cover sheet to a document that exceeds 25 pages. The complete document is in the file.

1 [Free MUNI Fast Pass for Youth]

2
3 **Resolution urging government agencies to work together to develop a free MUNI**
4 **Fast Pass for San Francisco youth.**

5
6 WHEREAS, Thousands of youth rely on MUNI to get to school, work, internships,
7 and after-school programs; and

8 WHEREAS, Youth, families and community organizations across San Francisco
9 are increasingly concerned with rising transit costs and a deepening economic crisis; and

10 WHEREAS, The SFMTA increased the cost of the Youth Fast Pass by 110
11 ~~percent between July 2009 and July 2011, from \$10 to \$21; and~~

12 WHEREAS, Recognizing the financial burden this placed on families, the Youth
13 Commission passed Resolution No. 09-10-AL08 on February 1, 2010 and the Board of
14 Supervisors passed Resolution No. 100408 (introduced by Supervisor Ross Mirkarimi) on
15 April 6, 2010 urging the SFMTA to create a Youth Lifeline pass, a discount Youth Fast
16 Pass for low-income youth in San Francisco's public school system; and

17 WHEREAS, The SFMTA Board of Directors allocated \$1.4 million annually in its
18 two-year budget for FY 2010-2011 and 2011-2012 to sell 12,000 discounted youth
19 passes to low-income youth; and

20 WHEREAS, In March 2011, the Board of Supervisors encouraged and the SFMTA
21 Board of Directors authorized the distribution of the Youth Lifeline pass free-of-charge
22 during the last three months of FY 2010-2011 given administrative barriers to taking
23 payment for discounted passes; and

1 WHEREAS, The SFUSD successfully distributed 12,000 Youth Lifeline passes to
2 low-income youth free-of-charge during April, May and June 2011 with the coordinated
3 outreach efforts of dozens of community groups across San Francisco; and

4 WHEREAS, The demand for the Youth Lifeline pass far exceeded the limited
5 supply; and

6 WHEREAS, Administrative challenges to selling the Youth Lifeline pass as a
7 discounted pass continue to exist; and

8 WHEREAS, In December 2010, the Board of Education approved a three-year
9 plan to reduce SFUSD's 44 school buses serving 59 elementary and middle schools to 25
10 school buses, starting in August 2011, to address state budget cuts; and

11 ~~WHEREAS, Thousands of elementary school and middle school students will now~~
12 have to find their own way to travel to school; and

13 WHEREAS, Youth, families and community groups have been urging City officials
14 to develop a Fast Pass free-of-charge to all San Francisco youth in order to alleviate the
15 economic burden of high transit costs on families; help children get to school and access
16 afterschool programs; build a new generation of transit riders that will sustain the system
17 long-term; and reduce carbon emissions by helping families choose environmentally-
18 friendly transit options; and

19 WHEREAS, The San Francisco Youth Commission unanimously passed
20 Resolution 1112-AL-01 on September 19, 2011 urging various City agencies to work
21 together to create a plan to make MUNI free for young San Franciscans; and

22 WHEREAS, The Budget and Legislative Analyst studied the cost-benefits of
23 providing access to Muni free-of-charge by San Francisco youth, and estimates a 4.6
24 percent increase in overall Muni ridership and a cost of \$6.4 million in lost fare revenues,
25 and \$900,000 in Clipper fees, maintenance and operations costs; and

1 WHEREAS, Families, youth, community groups and members of the Board of
2 Supervisors are exploring a three-year pilot program funded through a multi-agency
3 effort, using a combination of efficiencies in MUNI, contributions from several different
4 agencies, and private funds; and

5 WHEREAS, The SFMTA has the opportunity to increase agency efficiencies to
6 invest in the pilot, as well as service improvements for all transit riders. Efficiencies
7 include curbing overtime (SFMTA exceeded its original overtime budget by \$18 million in
8 FY 10-11, and runs more overtime than any other City department); reducing its work
9 orders to other departments (totaling \$66 million in FY 10-11); and implementing the
10 Transit Effectiveness Project (TEP); and

11 WHEREAS, The pilot would help City agencies understand youth ridership
12 patterns and where additional resources need to be invested, while developing a long-
13 term, sustainable source of funding; now, therefore be it

14 RESOLVED, That the Board of Supervisors of the City and County of San
15 Francisco urges the SFMTA, SFUSD, the San Francisco County Transportation Authority
16 (SFCTA), and the Metropolitan Transportation Commission (MTC) to work collaboratively
17 with community groups to design, secure funding for and launch a program with a clear
18 timeline that provides access to Muni free-of-charge to San Francisco youth; and, be it

19 RESOLVED, That the Board of Supervisors of the City and County of San
20 Francisco urges the SFMTA to increase agency efficiencies to invest in youth riders and
21 overall service improvements by curbing overtime, increasing work order accountability
22 and implementing the Transit Effectiveness Project (TEP); and, be it

23 FURTHER RESOLVED, That the Board of Supervisors directs the Clerk of the
24 Board of Supervisors send a copy of this resolution to Mayor Ed Lee, SFMTA Director Ed
25 Reiskin, the SFMTA Board of Directors, SFUSD Superintendent Carlos Garcia, the San

1 Francisco Board of Education, SFCTA Director Jose Luis Moscovitch, and MTC Director
2 Steve Heminger.

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*Robert...
for...
10/12/11*

**Cost-Benefit Analysis: Waiving San Francisco
Municipal Railway (Muni) Fares Charged to
Youth (ages 5 to 17)**

**Presentation to the
City Operations & Neighborhood Services Committee
San Francisco Board of Supervisors**

**October 6, 2011
Office of the Budget & Legislative Analyst**

Key Variables and Assumptions

Program:

Fare waived year-round 24 /7 for all students or residents ages 5-17.

Population:

- Number youth 5-17 in SF = 75,000 (2010 U.S. Census).
- Number youth enrolled @ SFUSD = 53,000.
- Number youth enrolled @ private schools = 23,000.

Fares & riders

- Youth Cash Fare = \$0.75
- Monthly Youth Pass = \$21/month (+110% since 6/09)
- # Youth riders = 36,600/day
- # Total riders = 240,000/day

Fiscal Impacts

Costs:

- Lost revenue
- Increased maintenance costs
- Increased Muni Transit Assistance Program
- Clipper Card transaction fees*

Savings:

- Fare enforcement program
- Clipper Card transaction fees*

* Depends on whether Clipper Card used for program.

Option # 1: FY 2011-12 Changes in Revenue, Costs and Savings if Student Identification Cards Used

Source	Amount
Monthly Youth Passes	\$3,250,800
Cash Fare	3,181,939
<i>Subtotal Lost Revenue</i>	<i>\$ 6,432,739</i>
Cost/(Savings)	
Clipper Card Fees	(\$891,620)
Maintenance	500,000
Fare Enforcement (POP)	(300,000)
Muni Transit Assistance Program	130,000
<i>Subtotal Costs/ (Savings)</i>	<i>(\$561,620)</i>
Total Net Cost to SFMTA	\$5,871,119

Option # 2: FY 2011-12 Changes in Revenue, Costs and Savings if Clipper Cards Used

Source	Amount
Monthly Youth Passes	\$3,250,800
Cash Fare	3,181,939
<i>Subtotal Lost Revenue</i>	<i>\$6,432,739</i>
Cost/(Savings)	
Incremental Clipper Card Costs	\$273,430
Maintenance	500,000
Fare Enforcement (POP)	(300,000)
Muni Transit Assistance Program	130,000
<i>Subtotal Costs/ (Savings)</i>	<i>\$603,430</i>
Total Net Cost to SFMTA	\$7,036,169

Estimated Ridership Change

- Current # weekday riders = 240,000.
- Estimated change in # youth riders = +10,980 (+4.6% total weekday riders).
- Increased ridership will occur particularly on certain lines and at certain times of day, such as before and after school.
- SFMTA estimates that “service hours” and costs should ideally be increased for lines that either already, or will, exceed capacity thresholds.

Potential Other Program Benefits

- Improved access to schools, extracurricular activities.
- Enabling youth to be able to get to jobs at more distant locations.
- Reduction in youth's use of private vehicles and generation of associated pollution.
- Reduction in the number of youth Transit Fare Inspections.
- Reduction in "dwell times" on buses and streetcars.
- Enhancement of San Francisco as a youth- and family-friendly city.

Other Cities that Waive Transit Fares


Youth:

Portland, Oregon: 24-7 during school year

New York City: 3x per school day, from 7 AM to 10 PM
Tempe, Arizona

All ages:

Seattle, WA; Portland, OR (fare-less downtown);
Chapel Hill, NC; Clemson, SC; Commerce, CA; Island County,
WA; Logan, UT; and, Vail, CO.



Cost-Benefit Analysis: Waiving San Francisco Municipal
Railway (Muni) Fares Charged to Youth (ages 5 to 17)

Comments? Questions?