

File No. 240048

Committee Item No. 3

Board Item No. 12

# COMMITTEE/BOARD OF SUPERVISORS

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Committee: Rules Committee

Date May 13, 2024

Board of Supervisors Meeting

Date May 21, 2024

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### OTHER (Use back side if additional space is needed)

- Surveillance Tech Policy
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- \_\_\_\_\_
- \_\_\_\_\_
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Completed by: Victor Young

Date May 9, 2024

Completed by: \_\_\_\_\_

Date \_\_\_\_\_

1 [Administrative Code - Surveillance Technology Policy - Human Services Agency - Call  
2 Recording Technology]

3 **Ordinance approving Surveillance Technology Policy for Human Services Agency use**  
4 **of Call Recording Technology.**

5 NOTE: **Unchanged Code text and uncodified text** are in plain Arial font.  
6 **Additions to Codes** are in *single-underline italics Times New Roman font*.  
7 **Deletions to Codes** are in ~~*strikethrough italics Times New Roman font*~~.  
8 **Board amendment additions** are in double-underlined Arial font.  
9 **Board amendment deletions** are in ~~strikethrough Arial font~~.  
10 **Asterisks (\* \* \* \*)** indicate the omission of unchanged Code  
11 subsections or parts of tables.

12 Be it ordained by the People of the City and County of San Francisco:

13 Section 1. Background.

14 (a) Terms used in this ordinance have the meaning set forth in Administrative Code  
15 Chapter 19B (“Chapter 19B”).

16 (b) Chapter 19B regulates City Departments’ acquisition and use of Surveillance  
17 Technology. Under Administrative Code Section 19B.2(a), Departments must obtain Board of  
18 Supervisors (“Board”) approval by ordinance of a Surveillance Technology Policy before: (1)  
19 seeking funds for Surveillance Technology; (2) acquiring or borrowing new Surveillance  
20 Technology; (3) using new or existing Surveillance Technology for a purpose, in a manner, or  
21 in a location not specified in a Surveillance Technology ordinance; (4) entering into agreement  
22 with a non-City entity to acquire, share, or otherwise use Surveillance Technology; or (5)  
23 entering into an oral or written agreement under which a non-City entity or individual regularly  
24 provides the Department with data or information acquired through the entity’s use of  
25 Surveillance Technology.

1 (c) Under Administrative Code Section 19B.2(b), the Board may approve a  
2 Surveillance Technology Policy ordinance if: (1) the Department seeking Board approval first  
3 submits to the Committee on Information Technology (“COIT”) a Surveillance Impact Report  
4 for the Surveillance Technology to be acquired or used; (2) based on the Surveillance Impact  
5 Report, COIT develops a Surveillance Technology Policy for the Surveillance Technology to  
6 be acquired or used by the Department; and (3) at a public meeting at which COIT considers  
7 the Surveillance Technology Policy, COIT recommends that the Board adopt, adopt with  
8 modifications, or decline to adopt the Surveillance Technology Policy for the Surveillance  
9 Technology to be acquired or used.

10 (d) Under Administrative Code Section 19B.4, the City policy is that the Board will  
11 approve a Surveillance Technology Policy ordinance only if it determines that the benefits that  
12 the Surveillance Technology Policy authorizes outweigh its costs, that the Surveillance  
13 Technology Policy will safeguard civil liberties and civil rights, and that the uses and  
14 deployments of the Surveillance Technology under the Policy will not be based upon  
15 discriminatory or viewpoint-based factors or have a disparate impact on any community or  
16 Protected Class.

17 (e) The Human Services Agency (“HSA”) operates telephonic service centers to aid  
18 client access to HSA. Following the COVID-19 pandemic, use of telephonic services has  
19 increased across HSA service centers.

20  
21 Section 2. Surveillance Technology Policy Ordinance for Human Services Agency Use  
22 of Call Recording Technology.

23 (a) Purpose. HSA seeks Board of Supervisors authorization under Section 19B.2(a) to  
24 use call recording technology at HSA call centers to record and store audio phone calls. HSA  
25 will use these recordings to: (1) ensure equitable and consistent service delivery to all of its

1 clients by conducting quality assurance evaluations; and (2) deliver services to its clients more  
2 efficiently by enabling telephonic signature to access and maintain HSA services.

3 (b) Surveillance Impact Report. HSA submitted to COIT a Surveillance Impact Report  
4 for call recording technology. A copy of the HSA Surveillance Impact Report for call recording  
5 technology is in Board File No. 240048.

6 (c) Public Hearings. On March 23, 2023 and June 15, 2023, COIT and its Privacy and  
7 Surveillance Advisory Board conducted public hearings at which they considered the  
8 Surveillance Impact Report referenced in subsection (b) and developed a Surveillance  
9 Technology Policy for HSA’s use of call recording technology. A copy of the Surveillance  
10 Technology Policy for HSA’s use of call recording technology (“Human Services Agency Call  
11 Recording Technology Policy”) is in Board File No. 240048.

12 (d) COIT Recommendation. On June 15, 2023, COIT voted to recommend that the  
13 Board of Supervisors adopt the HSA Surveillance Technology Policy, referenced in  
14 subsection (c), for the use of call recording technology.

15 (e) Findings. The Board hereby finds that the stated benefits of HSA’s use of call  
16 recording technology outweigh the risks of use of such Surveillance Technology; HSA’s  
17 Surveillance Technology Policy for the use of call recording technology will safeguard civil  
18 liberties and civil rights; and that the uses and deployments of call recording technology, as  
19 set forth in HSA’s Surveillance Technology Policy for the use of call recording technology, are  
20 not and will not be based upon discriminatory or viewpoint-based factors or have a disparate  
21 impact on any community or a Protected Class.

22  
23 Section 3. Approval of Policy. The Board of Supervisors hereby approves HSA’s  
24 Surveillance Technology Policy for the use of call recording technology.

1           Section 4. Effective Date. This ordinance shall become effective 30 days after  
2 enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the  
3 ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board  
4 of Supervisors overrides the Mayor's veto of the ordinance.

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6

7 APPROVED AS TO FORM:  
8 DAVID CHIU, City Attorney

8

9 By:           /s/ Henry L. Lifton for            
10       CHARLES L. BRUCE  
11       Deputy City Attorney

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## **LEGISLATIVE DIGEST**

[Administrative Code - Surveillance Technology Policy - Human Services Agency - Call Recording Technology]

### **Ordinance approving Surveillance Technology Policy for Human Services Agency use of Call Recording Technology.**

#### **Existing Law**

Administrative Code Chapter 19B establishes requirements that City departments must follow before they may use or acquire new surveillance technology. A City department must obtain Board of Supervisors approval by ordinance of a surveillance technology policy before: (1) seeking funds for surveillance technology; (2) acquiring or borrowing new surveillance technology; (3) using new or existing surveillance technology for a purpose, in a manner, or in a location not specified in a Board-approved surveillance technology policy; (4) entering into an agreement with a non-City entity to acquire, share, or otherwise use surveillance technology; or (5) entering into an oral or written agreement under which a non-City entity or individual regularly provides the department with data or information acquired through the entity's use of surveillance technology.

#### **Amendments to Current Law**

The proposed ordinance would approve the Human Services Agency's Surveillance Technology Policy regarding HSA's use of call recording technology. The proposed Surveillance Technology Policy would authorize HSA to use call recording technology at its call centers to record and store audio phone calls. HSA will use these recordings to: (1) ensure equitable and consistent service delivery to all of its clients by conducting quality assurance evaluations; and (2) deliver services to its clients more efficiently by enabling telephonic signature to access and maintain HSA services.

#### **Background Information**

On March 23, 2023 and June 15, 2023, the Committee on Information Technology ("COIT") and its Privacy and Surveillance Advisory Board conducted public hearings at which they considered the Surveillance Impact Report for HSA's call recording technology and developed a Surveillance Technology Policy for HSA's use of call recording technology.

On June 15, 2023, COIT voted to recommend that the Board of Supervisors adopt the HSA Surveillance Technology Policy for the use of call recording technology.

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January 17, 2024

Ms. Angela Calvillo  
President of the Board  
City and County of San Francisco  
1 Dr. Carlton B. Goodlett Place, Room 244  
San Francisco, CA 94102 – 4689

Dear Ms. Calvillo:

Pursuant to Administrative Code Section 19B.2(b), the San Francisco Human Services Agency (SFHSA) seeks Board of Supervisors approval of a Surveillance Technology Policy regarding the use of call recording technology.

Please find the attached supporting documents:

- Ordinance seeking approval of SFHSA's Surveillance Technology Policy for the use of call recording technology;
- SFHSA's Surveillance Technology Policy; and
- COIT Surveillance Impact Report of SFHSA's Surveillance Technology and recommendation for Board of Supervisor approval.

## **Background**

On March 23, 2023 and June 15, 2023, the Committee on Information Technology ("COIT") and its Privacy and Surveillance Advisory Board conducted two public hearings at which they considered HSA's Surveillance Impact Report for HSA's use of call recording technology and developed a Surveillance Technology Policy for SFHSA's use of call recording technology. On June 15, 2023, COIT voted to recommend that the Board of Supervisors adopt the HSA Surveillance Technology Policy

SFHSA operates telephonic service centers to aid client access to SFHSA supports and services. Following the COVID-19 pandemic, use of telephonic services has increased across SFHSA service centers. SFHSA uses call recording technology at HSA call centers to record and store audio phone calls. HSA will use these recordings to: (1) ensure equitable and consistent service delivery to all of its clients by conducting quality assurance evaluations; and (2) deliver services to its clients more efficiently by enabling telephonic signature to access and maintain HSA services.

Should you have any questions about this policy or ordinance, please do not contact me by email at or phone at (415) 557-6348.

**City and County of San Francisco**

*London Breed, Mayor*



**Human Services Agency**

**Department of Human Services  
Susie Smith, Deputy Director  
Policy, Planning & Public Affairs**

Sincerely,

A handwritten signature in cursive script that reads "Susie Smith".

Susie Smith  
Deputy Director, Policy, Planning & Public Affairs





# Surveillance Impact Report

Call Recording Technology  
Human Services Agency

As required by San Francisco Administrative Code, Section 19B, departments must submit a Surveillance Impact Report for each surveillance technology to the Committee on Information Technology (“COIT”) and the Board of Supervisors.

The Surveillance Impact Report details the benefits, costs, and potential impacts associated with the Department’s use of Call Recording, (hereinafter referred to as “surveillance technology”).

## PURPOSE OF THE TECHNOLOGY

The Department’s mission is: At the San Francisco Human Services Agency, we are committed to delivering essential services that support and protect people, families, and communities. We partner with neighborhood organizations and advocate for public policies to improve well-being and economic opportunity for all San Franciscans.

The surveillance technology supports the Department’s mission and provides important operational value in the following ways:

Call Recording Technology helps deliver services more efficiently. Additionally, call recording ensures that we are delivering services in an equitable manner to all citizens.

The Department shall use the surveillance technology only for the following authorized purposes:

### Authorized Use(s):

- <i>Authorized uses for Call Recording technology at SFHSA vary by Program:)</i>
- <i>San Francisco Benefits Network (SFBN), County Adult Assistance Program (CAAP), CalWORKs (CW), Department of Disability and Aging Services (DAS) MediCal &amp; CalFresh Eligibility (DAS Eligibility), DAS Hub Intake, In-Home Supportive Services Independent Provider Assistance Center (IHSS IPAC. To collect telephonic signatures: (Telsig); and Quality Assurance (QA)</i>
- <i>To provide quality assurance: Family and Children Services (FCS)</i>
- <i>To collect evidence for use in official civil, administrative, and criminal investigations: Special Investigations Unit (SIU)</i>

Surveillance technology may be deployed in the following locations, based on use case:

Call recording technology is deployed at Human Services Agency offices in San Francisco.

### Description of Technology

This is a product description of the technology:

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### Surveillance Oversight Review Dates

PSAB Review: Recommended on 3/23/2023

COIT Review: 6/15/2023

Board of Supervisors Approval: TBD

HSA IT utilizes a VoIP call recording system that enables organizations to store and retrieve voice interactions. Recording is automatic through the Agent ID.

This is a description of how the technology works:

Call recording technology allows our organization to record and store audio recordings from our call centers. The system is configured to monitor when call center agents are on a call and captures the conversation as an audio wav file. The audio files are stored in a secured on-premises server. Authorized users (like call center supervisors/manager) can log into the application to conduct quality assurance reviews of their staff's audio recordings or retrieve a needed telephonic (verbal) signature.

### **Third-Party Vendor Access to Data**

Data collected or processed by the surveillance technology will not be handled or stored by an outside provider or third-party vendor on an ongoing basis. The Department will remain the sole Custodian of Record.

### **IMPACT ASSESSMENT**

The impact assessment addresses the conditions for surveillance technology approval, as outlined by the Standards of Approval in San Francisco Administrative Code, Section 19B:

1. The benefits of the surveillance technology outweigh the costs.
2. The Department's Policy safeguards civil liberties and civil rights.
3. The uses and deployments of the surveillance technology are not based upon discriminatory or viewpoint-based factors and do not have a disparate impact on any community or Protected Class.

The Department's use of the surveillance technology is intended to support and benefit the residents of San Francisco while minimizing and mitigating all costs and potential civil rights and liberties impacts of residents.

#### **A. Benefits**

The Department's use of the surveillance technology has the following benefits for the residents of the City and County of San Francisco:

<b>Benefit</b>	<b>Description</b>
<input type="checkbox"/> Education	
<input type="checkbox"/> Community Development	
<input type="checkbox"/> Health	
<input type="checkbox"/> Environment	
<input type="checkbox"/> Criminal Justice	
<input type="checkbox"/> Jobs	
<input type="checkbox"/> Housing	

X	Other: Consistent and equitable service delivery, Reduced time to service delivery	The use of HSA call recording technology for telephonic signature reduces processing time by eliminating the need for obtaining an ink signature from clients, in compliance with California Assembly Bill 135. The use of call recordings for QA ensures that HSA staff provide appropriate, equitable customer service
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**B. Civil Rights Impacts and Safeguards**

The Department has considered the potential impacts and has identified the technical, administrative, and physical protections as mitigating measures:

Whenever a client calls SFHSA call center a recorded message informs them of the call being recorded for quality and training purposes. When SFHSA staff call a client directly, they inform the client that the call is being recorded for quality and training purposes and request client consent to be recorded. Workers are aware and are reminded quarterly that Call Center phones are recorded and are advised to use their personal phones for personal calls.

The administrative safeguards are: Staff in Programs who utilize call recording technology are required to take an annual Technology and Confidentiality training. Calls are reviewed to ensure call quality and adherence to privacy and technology policies.

The technical safeguards are: Transmission of voice call data between the telephony system and the call recording system takes place entirely within a secured local area network (LAN) in an on-premise HSA datacenter. Transmission of recordings from the system servers to individual workstations (for listening or download) is secured by use of TLS encryption. Data at rest on the voice recording system is protected by logical controls restricting access to authorized user ids that have provided strong username-password authentication. Individual recordings that have been downloaded to user workstations are protected by operating system filesystem access controls as well as full disk encryption using federal standards for encryption algorithms. Network controls prevent access to the voice recording system using unauthorized (non-agency) workstations or devices.

The physical safeguards are: Physical access to the datacenter is restricted to a limited set of IT staff and facilities engineers, and access is monitored.

**C. Fiscal Analysis of Costs and Benefits**

The Department’s use of the surveillance technology yields the following business and operations benefits:

	<b>Benefit</b>	<b>Description</b>
X	Financial Savings	Call recording also results in financial savings by eliminating the need to print, mail and process client intake and renewal packets

X Time Savings Call recording at HSA eliminates the need for obtaining ink signatures (preparing packets, mailing them, receiving and processing the returned packet). Therefore HSA staff use less time on client onboarding activities.

Staff Safety

Data Quality

Other

The fiscal cost, such as initial purchase, personnel and other ongoing costs, include:

Number of Budgeted FTE (new & existing) & Classification	<p>The call recording technology does not require new FTE. Existing staff supporting include:</p> <ul style="list-style-type: none"> <li>• One 1093 (IT Operations Support Administrator III)</li> <li>• Two 1823 (Senior Administrative Analyst)</li> <li>• One 1820 (Junior Admin Analyst)</li> <li>• One 2913 (Program Specialist)</li> <li>• One 1094 (IT Op Support Admin IV)</li> <li>• One 1043 (IS Engineer Senior)</li> <li>• One 0923 (Manager II)</li> </ul> <p>Each of these individuals spend approximately 1% of a typical work week supporting the call recording technology.</p>	
	<b>Annual Cost</b>	<b>One-Time Cost</b>
Total Salary & Fringe	None	N/A
Software	\$440,000	N/A
Hardware/Equipment	None	N/A
Professional Services	None	N/A
Training	None	N/A
Other	None	N/A
Total Cost	<b>\$440,000</b>	

The Department funds its use and maintenance of the surveillance technology through

Funding sources for call recoding technology are:

- 13% federal,
- 12% state, and
- 75% general fund.

## **COMPARISON TO OTHER JURISDICTIONS**

The surveillance technology is currently utilized by other governmental entities for similar purposes.

Other government entities have used the surveillance technology in the following way: Call recording technology has been utilized by other government entities in similar context and for the same purposes - for telephonic signatures and quality assurance. This includes local, state and federal entities.

The effectiveness of the surveillance technology while used by government entities is determined to be the following: Call Recording technology provides quality assurance of consistent and appropriate interactions with the public. It can enhance workforce performance using the call recordings for training, coaching and improvement initiatives to provide better service to the public. It also is used to ensure compliance with local, state and federal policies. Call recordings used for Telephonic signatures have shown to save time, decrease traffic in public benefit offices, simplify the application and recertification process which more expeditiously connects clients to Supplemental Nutrition Assistance Program (SNAP formerly Food Stamp program) benefits.\* "Best Practices for SNAP Telephonic Signature." Food Research & Action Center. May 2019. pp. 1-4. These benefits also will benefits members of the public applying for health coverage through The Affordable Care Act (ACA). Effective assistance over the phone will play a key role in ensuring that health reform reaches the millions of Americans eligible for coverage. \*"Telephonic signatures an essential tool for enrollment." Rachel Meeks Cahill. Bifocal July-August 2013, Vol 34, No 6. pp 129-131.

There have not been adverse effects of the surveillance technology while it has been used by other government entities.



# Surveillance Technology Policy

Call Recording,  
Human Services Agency

The City and County of San Francisco values privacy and protection of San Francisco residents’ civil rights and civil liberties. As required by San Francisco Administrative Code, Section 19B, the Surveillance Technology Policy aims to ensure the responsible use of Call Recording itself as well as any associated data, and the protection of City and County of San Francisco residents’ civil rights and liberties.

## PURPOSE AND SCOPE

The Department’s mission is:

At the San Francisco Human Services Agency, we are committed to delivering essential services that support and protect people, families, and communities. We partner with neighborhood organizations and advocate for public policies to improve well-being and economic opportunity for all San Franciscans.

The Surveillance Technology Policy (“Policy”) defines the manner in which the surveillance technology will be used to support this mission, by describing the intended purpose, authorized and restricted uses, and requirements.

This Policy applies to all department personnel that use, plan to use, or plan to secure the surveillance technology. Employees, consultants, volunteers, and vendors while working on behalf of the City with the Department are required to comply with this Policy.

## POLICY STATEMENT

The authorized use of the surveillance technology for the Department is limited to the following use cases and is subject to the requirements listed in this Policy.

*Authorized Use(s):*

- <i>Authorized uses for Call Recording technology at SFHSA vary by Program:)</i>
- <i>San Francisco Benefits Network (SFBN), ) County Adult Assistance Program (CAAP), CalWORKs (CW), Department of Disability and Aging Services (DAS) MediCal &amp; CalFresh Eligibility (DAS Eligibility), ), DAS Hub Intake, In-Home Supportive Services Independent Provider Assistance Center (IHSS IPAC. To collect telephonic signatures: (Telsig); and Quality Assurance (QA)</i>
- <i>To provide quality assurance: Family and Children Services (FCS)</i>
- <i>To collect evidence for use in official civil, administrative, and criminal investigations: Special Investigations Unit (SIU)</i>

## Surveillance Oversight Review Dates

PSAB Review: Recommended on 3/23/2023

COIT Review: 6/15/2023

Board of Supervisors Approval: TBD

Prohibited use cases include any uses not stated in the Authorized Use Case section.

Department may use information collected from technology only for legally authorized purposes, and may not use that information to unlawfully discriminate against people based on race, ethnicity, political opinions, religious or philosophical beliefs, trade union membership, gender, gender identity, disability status, sexual orientation or activity, or genetic and/or biometric data.

**BUSINESS JUSTIFICATION**

**Reason for Technology Use**

The surveillance technology supports the Department’s mission and provides important operational value in the following ways:

Call Recording Technology helps to deliver services more efficiently. Additionally, call recording ensures that we are delivering services in an equitable manner to all citizens.

**Description of Technology**

Call recording technology allows our organization to record and store audio recordings from our call centers. The system is configured to monitor when call center agents are on a call and captures the conversation as an audio wav file. The audio files are stored in a secured on-premises server. Authorized users (typically call center supervisors/manager) can log into the application to conduct quality assurance reviews of their staff's audio recordings or retrieve a needed telephonic (verbal) signature.

**Resident Benefits**

The surveillance technology promises to benefit residents in the following ways:

	<b>Benefit</b>	<b>Description</b>
	▪ Education	
	▪ Community Development	
	▪ Health	
	▪ Environment	
	▪ Criminal Justice	
	▪ Jobs	
	▪ Housing	
X	Other: Consistent and equitable service delivery, Reduced time to service delivery	The use of HSA call recording technology for telephonic signature reduces processing time by eliminating the need for obtaining an ink signature from clients, in compliance with California Assembly Bill 135. The use of call recordings for QA ensures that HSA staff provide appropriate, equitable customer service

**Department Benefits**

The surveillance technology will benefit the department in the following ways:

	<b>Benefit</b>	<b>Description</b>
X	Financial Savings	Call recording also results in financial savings by eliminating the need to print, mail and process client intake and renewal packets
X	Time Savings	Call recording at HSA eliminates the need for obtaining ink signatures (preparing packets, mailing them, receiving and processing the returned packet). Therefore HSA staff use less time on client onboarding activities.
	▪ Staff Safety	
	▪ Data Quality	
	▪ Other	

## **POLICY REQUIREMENTS**

This Policy defines the responsible data management processes and legally enforceable safeguards required by the Department to ensure transparency, oversight, and accountability measures. Department use of surveillance technology and information collected, retained, processed or shared by surveillance technology must be consistent with this Policy; must comply with all City, State, and Federal laws and regulations; and must protect all state and federal Constitutional guarantees.

**Specifications:** The software and/or firmware used to operate the surveillance technology must be up to date and maintained.

**Data Collection:** Department shall only collect data required to execute the authorized use cases. All data collected by the surveillance technology, including PII, shall be classified according to the City’s [Data Classification Standard](#).

The surveillance technology collects some or all of the following data type(s):

<i>Data Type(s)</i>	<i>Format(s)</i>	<i>Classification</i>
Voice Audio	.WAV	Level 2, 3, & 4

**Notification:** When clients call one of the HSA call centers, they hear a recorded announcement that calls are recorded for quality and training purposes. When an HSA call center agent calls a client, the agent, after introducing themselves, is supposed to obtain the client’s consent to be recorded by stating: “Before we continue, please know that this call will be recorded; is that all right with you?”

Department includes the following items in its public notice:



- Information on the surveillance technology
- Description of the authorized use
- X Type of data collected
  - Data retention
- X Department identification
  - Contact information

**Access:**

All parties requesting access must adhere to the following rules and processes:

In order to request access to the call recording system, a formal request must be approved by a senior business manager and an IT manager, and fulfilled by IT staff. The individual receiving access must complete onboarding training that includes guidelines. All those with access to call recordings are provided clear guidelines on usage and expectations on appropriate and prohibited use.

For SFBN, CAAP, CW, DAS Eligibility, DAS Hub Intake, IHSS IPAC, access to call recordings is restricted to supervisors and managers; other users of Call Recording Technology cannot access call recordings. Program Director oversees compliance, which is enforced by Section managers. All those with access to call recordings are provided clear guidelines on usage expectations. on appropriate and prohibited use.

For FCS, access to call recordings is restricted and requires authorization via HSA Information Technology and Child Welfare Agency management. Access is available only to Program Directors, Program Managers, and Protective Services Supervisors of the Emergency Response Section. Access is via an application which logs all user activities (identity along with date and time of access).

For SIU, staff do not have direct access to call recordings. Call recordings must be requested from the IT Information Security Office via the IT Investigations Request Form. This form requires demonstration of a legitimate business need and documents the specific case name and number associated with the requested recording. In order to request access to the call recording system, a formal request must be approved by a senior business manager and an IT manager, and fulfilled by IT staff. The individual receiving access must complete onboarding training that includes guidelines. All those with access to call recordings are provided clear guidelines on usage and expectations on appropriate and prohibited use.

**A. *Department employees***

Once collected, the following roles and job titles are authorized to access and use data collected, retained, processed or shared by the surveillance technology:

- SFBN, CAAP, CW, DAS Eligibility, DAS Hub Intake, IHSS IPAC, IT
  - 2913 Program Specialist (18)
  - 2914 Social Worker Supervisor (4)
  - 2907 Eligibility Supervisor (51)
  - 2917 Program Support Analyst (3)
  - 1093 IT Operations Support Admin III (1)
  - 1094 IT Operations Support Admin IV (2)
  - 1095 IT Operation Support Admin V (1)
  - 1043 IS Engineer - Senior (1)
  - 0923 Manager II (10)
  
- FCS
  - 2944 Protective Services Supervisor (2)
  - 0923 Manager II (2)
  - 0932 Manager IV (1)
  
- SIU
  - 2913 Program Specialist (2)
  - 2966 Welfare Fraud Investigator (6)
  - 0922 Manager I (1)

***B. Members of the public***

Department will comply with the California Public Records Act, the San Francisco Sunshine Ordinance, the requirements of the federal and State Constitutions, and federal and State civil procedure laws and rules.

Collected data that is classified as Level 1-Public data may be made available for public access or release via DataSF's [Open Data](#) portal. Open Data has a Public Domain Dedication and License, and makes no warranties on the information provided. Once public on Open Data, data can be freely shared, modified, and used for any purpose without any restrictions. Any damages resulting from use of public data are disclaimed.

Members of the public may also request access by submission of a request pursuant to San Francisco's [Sunshine Ordinance](#). No record shall be withheld from disclosure in its entirety unless all information contained in it is exempt from disclosure under express provisions of the California Public Records Act or some other statute.

**Training:**

To reduce the possibility that surveillance technology or its associated data will be misused or used contrary to its authorized use, all individuals requiring access must receive training on data security policies and procedures.

Department shall require all elected officials, employees, consultants, volunteers, and vendors working with the technology on its behalf to read and formally acknowledge all authorized and prohibited uses dictated by this policy. Department

shall also require that all individuals requesting data or regularly requiring data access receive appropriate training before being granted access to systems containing PII.

More specifically, Department training will include:

Prior to accessing call recordings, staff are provided training on how to use the application; how to listen to a recording; how to search for a recording; how to tag or save a recording. Staff are also trained on appropriate and inappropriate use. Staff in Programs who utilize call recording technology are required to take an annual Technology and Confidentiality training. Calls are reviewed to ensure call quality and adherence to privacy and technology policies

**Data Security:** Department shall secure PII against unauthorized or unlawful processing or disclosure; unwarranted access, manipulation or misuse; and accidental loss, destruction, or damage. Surveillance technology data collected and retained by the Department shall be protected by the safeguards appropriate for its classification level(s) as defined by the National Institute of Standards and Technology (NIST) security framework 800-53, or equivalent requirements from other major cybersecurity framework selected by the department.

Department shall ensure compliance with these security standards through the following:

Access to call recording system is controlled with strong passwords. Audits are completed quarterly by IT to ensure that only authorized personnel have accounts in the application. Furthermore, transmission of voice call data between the telephony system and the call recording system takes place entirely within a secured local area network (LAN) in an on-premise HSA datacenter. Transmission of recordings from the system servers to individual workstations (for listening or download) is secured by use of TLS encryption. Data at rest on the voice recording system is protected by logical controls restricting access to authorized user IDs that have provided strong username-password authentication. Individual recordings that have been downloaded to user workstations are protected by operating system filesystem access controls as well as full disk encryption using federal standards for encryption algorithms. Network controls prevent access to the voice recording system using unauthorized (non-agency) workstations or devices.

**Data Storage:** Data will be stored in the following location:

- X Local storage (e.g., local server, storage area network (SAN), network attached storage (NAS), backup tapes, etc.)
- Department of Technology Data Center

- Software as a Service Product
- Cloud Storage Provider

**Data Sharing:** Department will endeavor to ensure that other agencies or departments that may receive data collected by the surveillance technology will act in conformity with this Policy.

For internal and externally shared data, shared data shall not be accessed, used, or processed by the recipient in a manner incompatible with the authorized use cases stated in this Policy.

Department shall ensure proper administrative, technical, and physical safeguards are in place before sharing data with other CCSF departments, outside government entities, and third-party providers or vendors. (*See Data Security*)

Department shall ensure all PII and restricted data is de-identified or adequately protected to ensure the identities of individual subjects are effectively safeguarded from entities that do not have authorized access under this policy.

Each department that believes another agency or department receives or may receive data collected from its use of surveillance technologies should consult with its assigned deputy city attorney regarding their legal obligations.

Before sharing data with any recipients, the Department will use the following procedure to ensure appropriate data protections are in place:

- Confirm the purpose of the data sharing aligns with the department's mission.

- Consider alternative methods other than sharing data that can accomplish the same purpose.

- Redact names, scrub faces, and ensure all PII is removed in accordance with the department's data policies.

- Review of all existing safeguards to ensure shared data does not increase the risk of potential civil rights and liberties impacts on residents.

- Evaluation of what data can be permissibly shared with members of the public should a request be made in accordance with the San Francisco's Sunshine Ordinance.

- Ensure data will be shared in a cost-efficient manner and exported in a clean, machine-readable format.

**A. Internal Data Sharing:**

The department shares the following data with recipients within the City and County of San Francisco:

Data Type	Data Recipient
<p>SFBN, CAAP, CW, DAS Eligibility, DAS Hub Intake, IHSS IPAC: For regular business operations, these Programs do not share call recordings with any other departments inside the City and County of San Francisco. As part of official investigative activities, these Programs' call recordings may be shared with other CCSF department; see the SIU section for details.</p> <p>FCS: For regular business operations, FCS staff do not share call recordings with any other departments inside the City and County of San Francisco. As part of official investigative activities, FCS call recordings may be shared with other CCSF department; see the SIU section for details.</p> <p>SIU: As part of official investigative activities, call recording audio files may be shared with other CCSF department; Recordings may be shared with other CCSF department.</p>	<p>SFBN, CAAP, CW, DAS Eligibility, DAS Hub Intake, IHSS IPAC: For regular business operations, these Programs do not share call recordings with any other departments inside the City and County of San Francisco. Special Investigation Unit may share these Programs' call recordings, and sheriff's department as part of official investigative activities.</p> <p>FCS: For regular business operations, FCS staff do not share call recordings with any other departments inside the City and County of San Francisco. Special Investigation Unit may share FCS call recordings as part of official investigative activities.</p> <p>SIU: As part of investigations, call recordings may be shared with the district attorney's office, police department, and sheriff's department. None of these Programs share any call recordings with other City departments; exceptions are handled by SIU. SIU may share these Programs' call recordings with the District Attorney's Office as part of an active criminal investigation. SIU may also share these call recordings with SFPD or the SF Sheriff's Department when they contain evidence of a serious workplace violence incident. Other requests from SFPD and SFSD would require proper legal process such as a search warrant or subpoena.</p>

**Frequency** - Data sharing occurs at the following frequency:

SFBN, CAAP, CW, DAS Eligibility, DAS Hub Intake, IHSS IPAC: For regular business operations, these Programs do not share call recordings with any other departments inside the City and County of San Francisco. As part of official investigative activities, these Programs' call recordings may be shared with other CCSF department; see the SIU section for details.

FCS: For regular business operations, FCS staff do not share call recordings with any other departments inside the City and County of San Francisco. As part of official investigative activities, FCS call recordings may be shared with other CCSF department; see the SIU section for details;

SIU: Call recordings are infrequently shared with other CCSF departments, and only when necessary as part of an official civil, administrative, or criminal investigation. None the Programs share call recordings; SIU handles any sharing of data with other City departments. Recordings may be shared with other CCSF department; see the SIU section for details.

**B. External Data Sharing:**

The department shares the following data with recipients external to the City and County of San Francisco:

<b>Data Type</b>	<b>Data Recipient</b>
SFBN, CAAP, DAS Hub Intake, CW, DAS Eligibility, IHSS IPAC: For regular business operations, none of these Programs share call recordings with any outside entities. As part of official investigative activities, these Programs' call recordings may be shared with outside entities; see the SIU section for details.  FCS: For regular business operations, FCS staff do not share call recordings with any outside entities. As part of official investigative activities, FCS call recordings may be shared with outside entities; see the SIU section for details.  SIU: As part of investigations, call recordings may be shared with the district attorney's office, police	SFBN, CAAP, CW, DAS Eligibility, DAS Hub Intake, IHSS IPAC: For regular business operations, none of these Programs share call recordings with any outside entities. As part of official investigative activities, these Programs' call recordings may be shared with outside entities; see the SIU section for details.  FCS: For regular business operations, FCS staff do not share call recordings with any outside entities. As part of official investigative activities, FCS call recordings may be shared with outside entities; see the SIU section for details.  SIU: As part of investigations, call recordings may be shared with the district attorney's office, police

<p>department, and sheriff's department in other counties. Programs do not share call recordings with outside entities. SIU handles any external sharing when needed.</p>	<p>department, and sheriff's department in other counties. Programs do not share call recordings with outside entities. SIU handles any external sharing when needed. Sharing of call recordings with external agencies would be subject to Welfare and Institutions Code Section 10850.3, which requires proper legal process.</p>
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**Frequency** - Data sharing occurs at the following frequency:  
 Programs do not share call recordings; SIU handles sharing of call recordings, when needed.  
 SIU: Call recordings are rarely shared with outside entities, only when necessary as part of an official civil, administrative, or criminal investigation.

**Data Retention:** Department may store and retain raw PII data only as long as necessary to accomplish a lawful and authorized purpose. Department data retention standards should align with how the department prepares its financial records and should be consistent with any relevant Federal Emergency Management Agency (FEMA) or California Office of Emergency Services (Cal OES) sections.

The Department's data retention period and justification are as follows:

<b>Retention Period</b>	<b>Retention Justification</b>
<p>Federal regulations, 45 Code of Federal Regulations 164.3161 and 45 Code of Federal Regulations 164.5282, set the retention requirement for case information at 6 years following case closure – cases can be open anywhere from a few months to several decades. There are exceptions that require case information to be retained for longer periods.</p>	<p>The retention period is established in compliance with Federal and State regulations</p>

PII data shall not be kept in a form which permits identification of data subjects for any longer than is necessary for the purposes for which the personal data are processed.

**Exceptions to Retention Period** - PII data collected by the surveillance technology may be retained beyond the standard retention period only in the following circumstance(s):

- Exceptions to the retention period include when there is an open federal or state audit, when criminal or civil litigation is involved, or for public records requests under the Sunshine Ordinance.

Departments must establish appropriate safeguards for PII data stored for longer periods.

**Data Disposal:** Upon completion of the data retention period, Department shall dispose of data in the following manner:

- Practices: Call Recording
- Processes and Applications: On a quarterly basis, a report will be automatically generated from HSA's business intelligence systems that identifies cases that have reached the end of their retention period. The report will contain external phone numbers associated with each case, along with start and end dates the phone number was associated with that case. Authorized HSA IT staff will run an application procedure in the call recording system to delete calls matching the criteria in the report (calls within date range to/from external phone number).

## COMPLIANCE

### Department Compliance

Department shall oversee and enforce compliance with this Policy using the following methods:

SFBN, CAAP. CW, DAS Eligibility, DAS Hub Intake, IHSS IPAC: Access to call recordings is restricted to supervisors and managers; other users of Call Recording Technology cannot access call recordings. Program Director oversees compliance, which is enforced by Section managers. All those with access to call recordings are provided clear guidelines on usage expectations.

FCS: Access to call recordings is restricted and requires authorization via HSA Information Technology and Child Welfare Agency management. Access is available only to Program Directors, Program Managers, and Protective Services Supervisors of the Emergency Response Section. Access is via an application which logs all user activities (identity along with date and time of access).

SIU: SIU staff do not have direct access to call recordings. Call recordings must be requested from the IT Information Security Office via the IT Investigations Request Form. This form requires demonstration of a legitimate business need and documents the specific case name and number associated with the requested recording.

### Interdepartmental, Intergovernmental & Non-Governmental Entity Compliance



To ensure that entities receiving data collected by the surveillance technology comply with the Surveillance Technology Policy, Department shall:

SFBN, CAAP, CW, DAS Eligibility, DAS Hub Intake, IHSS IPAC

For regular business operations, none of these Programs share call recordings with other entities (internal and external). As part of official investigative activities, these Programs' call recordings may be shared with other entities; see the SIU section for details.

FCS

For regular business operations, FCS staff do not share call recordings with any other entities (internal and external). As part of official investigative activities, FCS call recordings may be shared with outside entities; see the SIU section for details.

SIU

Any entity receiving call recordings will do so on a need-to-know basis as part of an official civil, administrative, or criminal investigation.

**Oversight Personnel**

Department shall be assigned the following personnel to oversee Policy compliance by the Department and third-parties.

- SFBN, CAAP, CW, DAS Eligibility, DAS Hub Intake, IHSS IPAC
  - 0922 Manager I
  - 0923 Manager II
  - 0931 Manager III
  - 0932 Manager IV
- FCS
  - 0932 Program Director
  - 0923 Program Manager
- SIU
  - 0922 Manager I
  - 0932 Manager IV

**Sanctions for Violations**

Sanctions for violations of this Policy include the following:

SFBN, CAAP, CW, DAS Eligibility, DAS Hub Intake, IHSS IPAC

First Offense: Verbal warning delivered by immediate manager or supervisor.

Second Offense: Written warning. An email or letter is sent to the individual, reminding them of a prior verbal warning about improper use of call recordings, and consequences of a third offense.

Third Offense: Administrative action. Under the guidance of HSA Personnel Department, possible suspension (days of unpaid leave) or revocation of access to the Call Recording Technology.

## FCS

Based on the employment status of the person violating the Surveillance Technology Policy and the impact to confidentiality, the response to any violation could range from counseling to dismissal. As a basic guideline, the response falls within the framework described below.

First Offense: Staff who use the platform inappropriately will receive initial counseling on appropriate use of call recordings. The Emergency Response management team will also send periodic reminders to staff on best practices regarding appropriate use.

Second Offense: In consultation with HSA Human Resources a progressive discipline response will be developed up to and including a three-month probationary period with decreased access and increased monitoring.

Third Offense: In consultation with HSA Human Resources a progressive discipline response will be developed up to and including termination of employment or involuntary reassignment. Additional sanctions for violations of policy will be taken in accordance with the Human Services Agency Discipline Policy and Procedures, as described in section 9-13 of the Human Services Agency Personnel Procedures Handbook.

## SIU

First Offense: Verbal warning delivered by immediate manager or supervisor.

Second Offense: Written warning. An email or letter is sent to the individual, reminding them of a prior verbal warning about improper use of call recordings, and consequences of a third offense.

Third Offense: Administrative action. Under the guidance of HSA Personnel Department, possible suspension (days of unpaid leave) or revocation of access to the Call Recording Technology.

If a Department is alleged to have violated the Ordinance under San Francisco Administrative Code Chapter 19B, Department shall post a notice on the Department's website that generally describes any corrective measure taken to address such allegation.

Department is subject to enforcement procedures, as outlined in San Francisco Administrative Code Section 19B.8.

## **EXCEPTIONS**

Only in exigent circumstances or in circumstances where law enforcement requires surveillance technology data for investigatory or prosecutorial functions may data collected, retained or processed by the surveillance technology be shared with law enforcement.

## **DEFINITIONS**

Personally Identifiable Information: Information that can be used to distinguish or trace an individual's identity, either alone or when combined with other personal or identifying information that is linked or linkable to a specific individual.

Raw Data:	Information collected by a surveillance technology that has <u>not</u> been processed and cleaned of all personal identifiable information. The distribution and use of raw data is tightly restricted.
Exigent Circumstances	An emergency involving imminent danger of death or serious physical injury to any person that requires the immediate use of Surveillance Technology or the information it provides.

## AUTHORIZATION

Section 19B.4 of the City’s Administrative Code states, “It is the policy of the Board of Supervisors that it will approve a Surveillance Technology Policy ordinance only if it determines that the benefits the Surveillance Technology ordinance authorizes outweigh its costs, that the Surveillance Technology Policy ordinance will safeguard civil liberties and civil rights, and that the uses and deployments of the Surveillance Technology under the ordinance will not be based upon discriminatory or viewpoint-based factors or have a disparate impact on any community or Protected Class.”

## QUESTIONS & CONCERNS

### Public Inquiries

SFBN, CAAP, CW, DAS Eligibility, DAS Hub Intake, IHSS IPAC

SFBN

Hotline: (415) 558-4700

Fax (415) 355-2300

Service Center Locations:

1235 Mission St, San Francisco CA 94103

1440 Harrison St, San Francisco CA 94103

Email Address: [Food@sfgov.org](mailto:Food@sfgov.org) or [SFMedi-Cal@sfgov.org](mailto:SFMedi-Cal@sfgov.org)

Postal Address: SFHSA, P.O. Box 7988, San Francisco, CA 94120

CalWORKS

Hotline: (415) 557-5100

Fax: (415) 557-5478

Service Center Locations:

170 Otis St, San Francisco CA 94103

3120 Mission St, San Francisco CA 94110

801 Turk St, San Francisco CA 94102

Email Address: [calworks@sfgov.org](mailto:calworks@sfgov.org)

Postal Address: SFHSA, P.O. Box 7988, San Francisco, CA 94120-7988

DAS Eligibility  
Hotline: (415) 557-6555

Service Center Location:  
2 Gough St. San Francisco Ca 94103

IHSS IPAC  
Hotline: (415) 557-6200  
Fax: (415) 557-5481

Service Center Location:  
2 Gough St. San Francisco Ca 94103

Email Address: [ihss@sfgov.org](mailto:ihss@sfgov.org)

Postal Address: SFHSA, Attn: 2350, P.O. Box 7988, San Francisco, CA 94120

#### FCS

Members of the public can register complaints or concerns with the HSA Ombudsperson at (415) 558-2828 or by email, [todd.wright@sfgov.org](mailto:todd.wright@sfgov.org).

#### SIU

Complaints and concerns reg. SIU use of call recordings can be submitted via email to [HSASIU@sfgov.org](mailto:HSASIU@sfgov.org) or by contacting Bunyan Johnson: [bunyan.johnson@sfgov.org](mailto:bunyan.johnson@sfgov.org) or (415) 503-4823.

Department shall acknowledge and respond to complaints and concerns in a timely and organized response, and in the following manner:

#### SFBN, CAAP, CW, DAS Eligibility, DAS Hub Intake, IHSS IPAC

Supervisors are expected to respond to all calls and emails within 1 business day. Since a manager review would also be required for misuse of this technology, the Manager's response needs to happen within 1-2 business days of the report.

#### FCS

The HSA Ombudsperson is contracted to provide independent response to complaints or concerns including tracking of concerns from initial contact to resolution within 2 business days.

#### SIU

An SIU manager would review reports of alleged misuse of call recordings and respond within 2 business days of receipt of the report.

### **Inquiries from City and County of San Francisco Employees**

All questions regarding this policy should be directed to the employee's supervisor or to the director. Similarly, questions about other applicable laws governing the use of the surveillance technology or the issues related to privacy should be directed to the employee's supervisor or the director.