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Board Item No.	33	

COMMITTEE/BOARD OF SUPERVISORS

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Prepared by: Lisa Lew Date: June 21, 2024				
Prepared by:	Date:			

1	[Urging the State Legislature to Ratify Additional Reparations Proposals]
2	
3	Resolution urging the State Legislature to ratify additional reparations proposals as
4	proposed by the California Legislative Black Caucus based on the recommendations
5	from the California Reparations Task Force.
6	
7	WHEREAS, California has a long history of creating and/or enforcing law, policies, and
8	institutions that have perpetuated racial inequity in our state; and
9	WHEREAS, Reparations are a crucial step towards addressing the economic, social,
10	and psychological damaged inflicted by centuries of slavery, segregation, and discrimination;
11	and
12	WHEREAS, The California Reparations Task Force, established in 2020, published its
13	final report and recommendations in June 2023, providing a framework for reparations
14	legislation; and
15	WHEREAS, Enacting reparations legislation will empower communities to make
16	substantial investments in education, healthcare, housing, and economic development
17	initiatives, thereby uplifting present and future generations; and
18	WHEREAS, At the start of Black History Month in 2024, the California Legislative Black
19	Caucus introduced 14 bills as part of the 2024 Reparations Priority Bill Package based on
20	recommendations from the California Reparations Task Force; and
21	WHEREAS, As of May 21, 2024, only four bills out of 14 in the 2024 Reparations
22	Priority Bill Package have been passed with the intent of correcting the harms of slavery and
23	the decades of anti-Black racisms perpetuated by the state government; and
24	WHEREAS, The four bills included State Senate Bill No. 1403 (SB 1403), which would
25	create the California Freedman Affairs Agency to oversee and administer any reparations

1	measures assed by the State Senate and Assembly if signed into law by Governor Gavin
2	Newsom; and
3	WHEREAS, State Senate Bill No. 1331 (SB 1331), which would establish the Fund for
4	Reparations and Reparative Justice in the State Treasury in order to fund policies approved
5	by the state legislature and governor; and
6	WHEREAS, State Senate Bill No. 1050 (SB 1050), which would require the California
7	Freedom Affairs Agency to compensate families who have had their property taken from them
8	in racially motivated applications of eminent domain; and
9	WHEREAS, State Assembly Bill No. 3089 (AB 3089), will issue an apology to Black
10	California for the state's role in instituting slave laws and discriminatory practices since its
11	founding; and
12	WHEREAS, At least two significant reparations bills have failed in the committee
13	process including Senate Bill No. 1007 which would have provided homeownership
14	assistance and Senate Bill No. 1013, which would have created avenues for property tax relief
15	for descendants of slaves; and
16	WHEREAS, The remaining 2024 Reparations Priority Bill Package would expand
17	educational assistance, address food insecurity, prevent community violence, ban involuntary
18	solitude through incarcerations, and more; and
19	WHEREAS, It is morally and ethically imperative for the State of California to take bold
20	and decisive action to address the legacy of slavery and racial discrimination, which includes
21	passing all 14 bills of the 2024 Reparations Priority Bill Package to build on the proposals
22	recommended by the California Reparations Task Force; and
23	WHEREAS, On April 23, 2024, the San Francisco Board of Supervisors passed
24	Resolution No. 218-24 in support of the California 2024 Reparations Priority Bill Package; and

1	WHEREAS, San Francisco has consistently been at the forefront of addressing
2	historical injustices, and it is imperative that we continue to support bills on reparations that
3	demonstrate our commitment to acknowledging past wrongs and taking concrete steps to
4	rectify them; now, therefore, be it
5	RESOLVED, That the San Francisco Board of Supervisors urges the State Legislature
6	to ratify additional reparations proposals as proposed by the California Legislative Black
7	Caucus based on the recommendations from the California Reparations Task Force; and
8	FURTHER RESOLVED, That the San Francisco Board of Supervisors urges the
9	California State Legisature to approve all and the Governor to sign all 14 bills in the California
10	2024 Reparations Priority Bill Package as referenced in Resolution No. 218-24, including ACA
11	7, ACA 8, ACR 135, AB 280, AB 1815, AB 1929, AB 1975, AB 1986, AB 2064, AB 2862, AB
12	3089, AB 3131, SB 1050, and SB 1089; and, be it
13	FUTHER RESOLVED, That the Board of Supervisors hereby directs the Clerk of the
14	Board to transmit a copy of this Resolution to the California Senate President pro Tempore
15	Mike McGuire, California Assembly Speaker Robert Rivas, Governor Gavin Newsom, the
16	California Legislative Black Caucus.
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AMENDED IN ASSEMBLY JUNE 14, 2023 AMENDED IN ASSEMBLY MAY 18, 2023

CALIFORNIA LEGISLATURE—2023-24 REGULAR SESSION

Assembly Constitutional Amendment

No. 7

Introduced by Assembly Member Jackson (Coauthors: Assembly Members-Bonta Alvarez, Bonta, and Weber)

February 16, 2023

Assembly Constitutional Amendment No. 7—A resolution to propose to the people of the State of California an amendment to the Constitution of the State, by amending Section 31 of Article I thereof, relating to government preferences.

LEGISLATIVE COUNSEL'S DIGEST

ACA 7, as amended, Jackson. Government preferences: interventions or programs: exceptions.

The California Constitution, pursuant to provisions enacted by the initiative Proposition 209 in 1996, prohibits the state from discriminating against, or granting preferential treatment to, any individual or group on the basis of race, sex, color, ethnicity, or national origin in the operation of public employment, public education, or public contracting. The California Constitution defines the state for these purposes to include the state, any city, county, public university system, community college district, school district, special district, or any other political subdivision or governmental instrumentality of, or within, the state.

This measure would provide that, subject to approval by the Governor pursuant to specified procedures, the state may use state moneys to fund research-based, or research-informed, and culturally specific interventions or programs in any industry if those interventions or

ACA 7 -2

programs are established or otherwise implemented by the state for purposes of increasing the life expectancy of, improving educational outcomes for, or lifting out of poverty specific groups based on race, color, ethnicity, national origin, or marginalized genders, sexes, or sexual orientations.

Vote: ²/₃. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

- Resolved by the Assembly, the Senate concurring, That the Legislature of the State of California at its 2023–24 Regular Session commencing on the fifth day of December 2022, two-thirds of the membership of each house concurring, hereby proposes to the people of the State of California, that the Constitution of the State be amended as follows:
 - That Section 31 of Article I thereof is amended to read:
 - SEC. 31. (a) (1) Except as provided in paragraph (2), the State shall not discriminate against, or grant preferential treatment to, any individual or group on the basis of race, sex, color, ethnicity, or national origin in the operation of public employment, public education, or public contracting.
 - (2) (A) Notwithstanding paragraph (1) but subject to approval by the Governor pursuant to the procedures in subparagraph (B), the State may use state moneys to fund research-based, or research-informed, and culturally specific interventions or programs in any industry, including, but not limited to, public employment, public education, and public contracting, if those interventions or programs are established or otherwise implemented by the State for purposes of increasing the life expectancy of, improving educational outcomes for, or lifting out of poverty specific groups based on race, color, ethnicity, national origin, or marginalized genders, sexes, or sexual orientations.
 - (B) The Governor shall review and approve or reject an application submitted to the Governor for purposes of subparagraph (A) within 60 days of receiving the application. If the Governor denies the application, the Governor shall notify the applicant and publish on their internet website a message explaining the basis for the denial.
- 30 (b) This section shall apply only to action taken after the section's effective date.

-3- ACA 7

(c) This section shall not be interpreted as prohibiting bona fide qualifications based on sex which are reasonably necessary to the normal operation of public employment, public education, or public contracting.

- (d) This section shall not be interpreted as invalidating any court order or consent decree which is in force as of the effective date of this section.
- (e) This section shall not be interpreted as prohibiting action which must be taken to establish or maintain eligibility for any federal program, where ineligibility would result in a loss of federal funds to the State.
- (f) For the purposes of this section, the following definitions apply:
- (1) "Culturally specific—intervention or program" means a program or practice that infuses the history, language, ancestry, traditions, and rituals of a specific race, color, ethnicity, national origin, religion, gender, sex, or sexual orientation into its design and implementation.
- (2) "Disaggregated data" means data that has been broken down into detailed subcategories within ethnic groups, age, sexual orientation, and gender identity, with the intent of identifying the unique differences within groups and addressing more concentrated disparities facing specific subgroups.
- (3) "Research-based intervention or program" means a program or practice that has been tested in a manner that meets all of the following conditions:
- (A) The test is conducted with a single randomized evaluation, a single statistically controlled evaluation, or both.
- (B) The test is inclusive and representative of the diverse populations in the state, based on the most recent census data.
- (C) The test demonstrates sustained desirable outcomes or the weight of the evidence from a systemic review of the test supports sustained outcomes.
- (4) "Research-informed—intervention—or program" means a program or practice that exercises the explicit and judicious use of the best available evidence from multiple sources that use disaggregated data to increase the likelihood of a favorable outcome.
- (5) "State" shall include, but is not limited to, the State itself, any city, county, city and county, public university system,

ACA 7 — 4—

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including the University of California, community college district, school district, special district, or any other political subdivision or governmental instrumentality of or within the State.

- (6) "State moneys" means all money, bonds, and securities possessed by the State itself.
- (g) The remedies available for violations of this section shall be the same, regardless of the injured party's race, sex, color, ethnicity, or national origin, as are otherwise available for violations of then-existing California antidiscrimination law.
- 10 (h) This section shall be self-executing. If any part or parts of 11 this section are found to be in conflict with federal law or the 12 United States Constitution, the section shall be implemented to 13 the maximum extent that federal law and the United States 14 Constitution permit. Any provision held invalid shall be severable 15 from the remaining portions of this section.

Introduced by Assembly Member Wilson (Coauthors: Assembly Members Bonta, Bryan, Wendy Carrillo, Connolly, Gipson, Haney, Jackson, Kalra, Low, McCarty, McKinnor, Ortega, Papan, Blanca Rubio, Santiago, Ting, and Weber)

(Coauthors: Senators Bradford, Dodd, Durazo, Skinner, Smallwood-Cuevas, and Wiener)

February 17, 2023

Assembly Constitutional Amendment No. 8—A resolution to propose to the people of the State of California an amendment to the Constitution of the State, by amending Section 6 of Article I thereof, relating to slavery.

LEGISLATIVE COUNSEL'S DIGEST

ACA 8, as introduced, Wilson. Slavery.

The California Constitution prohibits slavery and prohibits involuntary servitude, except as punishment to a crime.

This measure would instead prohibit slavery in any form, including forced labor compelled by the use or threat of physical or legal coercion.

Vote: $\frac{2}{3}$. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

- 1 Resolved by the Assembly, the Senate concurring, That the
- 2 Legislature of the State of California at its 2023-24 Regular
- 3 Session commencing on the fifth day of December 2022, two-thirds
- 4 of the membership of each house concurring, hereby proposes to

ACA 8 —2—

- 1 the people of the State of California, that the Constitution of the
- 2 State be amended as follows:
- That Section 6 of Article I thereof is amended to read:
- 4 SEC. 6. (a) Slavery in any form is prohibited.—Involuntary
- 5 servitude is prohibited except to punish crime.
- 6 (b) As used in this section, slavery includes forced labor
- 7 compelled by the use or threat of physical or legal coercion.

AMENDED IN ASSEMBLY FEBRUARY 21, 2024

CALIFORNIA LEGISLATURE—2023–24 REGULAR SESSION

Assembly Concurrent Resolution

No. 135

Introduced by Assembly Member Weber (Principal coauthors: Assembly Members Bonta, Bryan, Gipson, Holden, Jackson, Jones-Sawyer, McCarty, McKinnor, and Wilson)

(Principal coauthors: Senators Bradford and Smallwood-Cuevas)
(Coauthors: Assembly Members Kalra, Addis, Aguiar-Curry, Alvarez,
Arambula, Bains, Bauer-Kahan, Bennett, Boerner, Calderon,
Wendy Carrillo, Connolly, Mike Fong, Friedman, Gabriel, Garcia,
Grayson, Haney, Hart, Irwin, Lee, Low, Lowenthal, Maienschein,
Muratsuchi, Stephanie Nguyen, Ortega, Pacheco, Papan, Pellerin,
Petrie-Norris, Quirk-Silva, Ramos, Rendon, Reyes, Luz Rivas,
Robert Rivas, Rodriguez, Blanca Rubio, Santiago, Schiavo, Soria,
Ting, Valencia, Waldron, Ward, Wicks, Wood, and Zbur)

January 30, 2024

Assembly Concurrent Resolution No. 135—Relative to state government.

LEGISLATIVE COUNSEL'S DIGEST

ACR 135, as amended, Weber. Human rights violations and crimes against humanity on African slaves and their descendants.

This measure would acknowledge the harms and atrocities committed by representatives of the State of California who promoted, facilitated, enforced, and permitted the institution of chattel slavery and the legacy of ongoing badges and incidents of slavery that form the systemic structures of discrimination. The measure would affirm the State of $ACR 135 \qquad \qquad -2 -$

California's role in protecting the descendants of enslaved people as well as their civil, political, and socio-cultural rights.

Fiscal committee: no.

WHEREAS, This resolution may be cited as the
'Acknowledgment of Gross Human Rights Violations and Crimes
Against Humanity on African Slaves and their Descendants;' and
WHEREAS, The State of California—its executive, judicial,
and legislative branches—denied African Americans their
fundamental liberties and denied their humanity throughout the
state's history, from before the Civil War to the present; and

WHEREAS, Although California entered the Union in 1850 outlawing slavery, the California Supreme Court stated that the antislavery law in the California Constitution was only a "declaration of a principle" and did not enact laws to enforce this provision and emancipate slaves; and

WHEREAS, The California Supreme Court enforced the federal fugitive slave law until the official end of enslavement in 1865; and

WHEREAS, The State of California prevented African Americans from testifying in court against a white person until 1863; and

WHEREAS, The California Legislature opposed Congress' Reconstruction civil rights laws and delayed ratifying the 14th and 15th Amendments to the federal constitution; and

WHEREAS, The State of California disenfranchised African American citizens through racial barriers to voting such as poll taxes and literacy tests; and

WHEREAS, The California Legislature prohibited interracial marriage and passed an anti-miscegenation law in its first legislative session in 1850. Interracial marriage was not allowed until 1959; The Legislature repeatedly refused to repeal the law after the California Supreme Court struck it down in 1948, and only did so 11 years later; and

WHEREAS, The State of California constructed monuments, memorials, state markers, and plaques memorializing and preserving confederate culture and glorifying slavery and white supremacy; and

WHEREAS, From the brutality of enslavement to contemporary police killings, state and local government-sanctioned violence,

-3- ACR 135

such as lynching, coercive sterilization, torture, and property destruction inflicted death, physical injuries, and psychological harms on African Americans in California; and

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WHEREAS, The State of California openly allowed segregation and discrimination against African Americans with respect to musicians, workers, and artists; and

WHEREAS, State and local governments in California enacted restrictive zoning ordinances, licensing laws, fire and safety codes, and anti-nuisance laws to disrupt African American businesses and their customers; and

WHEREAS, Discriminatory housing policies including redlining, residential zoning ordinances, and loan practices have produced persistent and longstanding housing segregation and inequities in home ownership for African Americans in California; and

WHEREAS, State and local governments in California targeted property owned by African Americans in urban renewal and development projects for unjust uses of eminent domain, often without providing just compensation; and

WHEREAS, State and local segregation laws in California historically excluded African Americans from outdoor recreation, public transit, and other public infrastructure; and

WHEREAS, The eugenics movement thrived in California and thousands of African Americans were forcibly sterilized or were the subjects of medical experiments without consent; and

WHEREAS, Black Californians experience persistent discrimination in healthcare services and access through inaccurate diagnoses, use of involuntary force, high costs, and a lack of culturally competent services; and

WHEREAS, African Americans have been routinely excluded from professional careers in California. For example, African American physicians, psychologists, and psychiatrists are underrepresented in California's medical fields, further exacerbating the inequities in the healthcare system; and

WHEREAS, California's child welfare system has experienced some of the worst racial disparities in the country, with African American children suffering the highest rate of system involvement and correspondingly heightened risks and harms associated with entering foster care; now, therefore, be it

ACR 135 —4—

Resolved by the Assembly of the State of California, the Senate thereof concurring, That the State of California recognizes and accepts responsibility for all of the harms and atrocities committed by representatives of the state who promoted, facilitated, enforced, and permitted the institution of chattel slavery and its legacy of ongoing badges and incidents of slavery that form the systemic structures of discrimination; and be it further

Resolved, That the State of California now affirms its role in protecting the descendants of enslaved people as well as their civil, political, and socio-cultural rights; and be it further

Resolved, That the Chief Clerk of the Assembly transmit copies of this resolution to the author for appropriate distribution.

15 REVISIONS:

16 Heading—Line 6.

AMENDED IN SENATE SEPTEMBER 1, 2023 AMENDED IN SENATE JUNE 20, 2023 AMENDED IN ASSEMBLY MAY 18, 2023 AMENDED IN ASSEMBLY MARCH 9, 2023

CALIFORNIA LEGISLATURE—2023–24 REGULAR SESSION

ASSEMBLY BILL

No. 280

Introduced by Assembly Members Holden, Bryan, Kalra, and Weber

(Principal coauthor: Senator Durazo)

(Coauthors: Assembly Members Bonta, Juan Carrillo, Wendy Carrillo, Gipson, Haney, Lee, *Lowenthal*, McKinnor, Ortega, and Santiago)

(Coauthors: Senators Becker, Skinner, Wahab, and Wiener)

January 24, 2023

An act to add Article 7 (commencing with Section 2697) to Chapter 4 of Title 1 of Part 3 of the Penal Code, relating to segregated confinement.

LEGISLATIVE COUNSEL'S DIGEST

AB 280, as amended, Holden. Segregated confinement.

Existing law establishes the state prisons under the jurisdiction of the Department of Corrections and Rehabilitation. Existing law places county jails under the jurisdiction of the sheriff for the confinement of persons sentenced to imprisonment for the conviction of a crime.

This bill would require every jail, prison, public or privately operated detention facility, and a facility in which individuals are subject to confinement or involuntary detention to develop and follow written

AB 280 — 2 —

procedures governing the management of segregated confinement, as specified, and to make those written procedures publicly available. The bill would require those facilities to document the use of segregated confinement by, among other things, providing written orders of that confinement to the individual confined, as specified. The bill would prohibit those facilities from involuntarily placing an individual in segregated confinement if the individual belongs to a designated population, including, among others, that the individual has a mental or physical disability or that the individual is under 26 years of age or over 59 years of age. The bill would require the facility to periodically check on the individual and have a medical or mental health professional periodically assess the individual. This bill would require a facility to offer out-of-cell programming to individuals in segregated confinement for at least 4 hours per day, not including time spent on an unpaid work assignment or in paid employment. The bill would require a facility to maximize the amount of time that an incarcerated person held in segregated confinement spends outside of their cell by providing outdoor and indoor recreation, education, clinically appropriate treatment therapies, and skill-building activities, as specified, and would require facilities to develop and provide appropriate programming to individuals that pose a significant safety risk to themselves or others, as specified. The bill would also authorize a facility to use segregated confinement to help treat and protect against the spread of communicable disease, under certain circumstances.

This bill would prohibit a facility from holding an individual in segregated confinement for more than 15 consecutive days and no more than 45 days in a 180-day period, as specified. This bill would also prohibit a facility from imposing limitations on services, treatment, or basic needs; conducting out-of-cell programming opportunities in a smaller cage or therapy module; placing an individual in segregated confinement on the basis of confidential information, as specified; using specified restraints when an individual is in segregated confinement; and using segregated confinement as a means of protecting an individual. This bill would require a facility administrator or chief physician to conduct a secondary review of a person in segregated confinement's dispute regarding qualification in the designated populations category. This bill would require facilities to create and publish monthly, semiannual, and annual reports, as specified. The bill would require the Office of the Inspector General and the Board of State and Community Corrections to assess each facility's compliance with the act, as

-3- AB 280

specified. This bill would require local and state authorities to promulgate regulations or directives to implement the act, where applicable. The bill would declare these provisions to be severable. By imposing additional duties on county jails, this bill would create a state-mandated local program.

The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that, if the Commission on State Mandates determines that the bill contains costs mandated by the state, reimbursement for those costs shall be made pursuant to the statutory provisions noted above.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: yes.

The people of the State of California do enact as follows:

SECTION 1. Article 7 (commencing with Section 2697) is added to Chapter 4 of Title 1 of Part 3 of the Penal Code, to read:

Article 7. Segregated Confinement

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2697. For the purposes of this article, all of the following terms have the following meanings:

- (a) "Facility" means any of the following facilities in California:
- (1) Private detention facilities.
- (2) Jails and prisons.
- (3) Detention facilities.
- (b) "Detention facility" means a facility in which persons are incarcerated or otherwise involuntarily detained or confined for purposes of execution of a punitive sentence imposed by a court or detention pending a trial, hearing, or other judicial or administrative proceeding.
- (c) "Private detention facility" means a detention facility that is operated by a private, nongovernmental, for-profit entity and is operating pursuant to a contract or agreement with a local, state, or federal governmental entity.
- (d) (1) "Segregated confinement" means the confinement of an individual, in a cell or similarly confined holding or living space, alone or with other individuals, with severely restricted

AB 280 —4—

activity, movement, or minimal or no contact with persons other than custodial staff for more than 17 hours per day.

- (2) Segregated confinement is determined by time spent in a cell and contact with persons other than custodial staff.
- (3) Segregated confinement does not apply to extraordinary, emergency circumstances that require a significant departure from normal institutional operations, including a natural disaster or facilitywide threat that poses an imminent and substantial risk of harm. This exception applies for the shortest amount of time needed to address the imminent and substantial risk of harm.
- (e) "Designated populations" means any person who is 25 years of age or younger, not including persons protected by Section 208.3 of the Welfare and Institutions Code; is 60 years of age or older; is with a mental or physical disability as defined in Section 12926 of the Government Code; is pregnant; is in the first eight weeks of the postpartum recovery period after giving birth; or has recently suffered a miscarriage or terminated a pregnancy.
- (f) "Medical professional" means a licensed physician, physician assistant, or nurse practitioner.
- (g) "Mental health professional" means someone who makes mental health evaluations and is a licensed psychiatrist, psychologist, licensed clinical social worker, licensed marriage and family therapist, *licensed professional clinical counselor*, or an advanced practice nurse or clinical nurse specialist with a specialty in psychiatric nursing.
- 2697.2. (a) Every facility shall develop and follow written procedures governing the management of segregated confinement that also meet the standards of care of the type of facility, and shall make those written procedures publicly available.
- (b) Every facility shall document the use of segregated confinement, including, but not limited to, through all of the following procedures:
- (1) A written order shall be completed and approved by the facility administrator or designee within 24 hours of a person being placed in segregated confinement.
- (2) The order shall be provided to the individual within 24 hours of placement in segregated confinement and its contents communicated to them in a language or manner the individual can understand.

5 AB 280

(3) A clear and consistent log shall be kept, detailing the time spent in segregated confinement and the necessary compliance with the standards required for that confinement.

- (4) The written records required by this subdivision shall be maintained by the facility and updated daily.
- (c) When an individual is placed in segregated confinement, the facility shall do all of the following:
- (1) Document the facts and circumstances that led to placing the individual into segregated confinement.
- (2) Document the date and time that the individual was placed into segregated confinement.
- (3) Notify its medical or mental health professionals in writing within 12 hours of placing an individual in segregated confinement.
- (4) At least twice per hour, check on the individual involuntarily placed in segregated confinement. If the individual is demonstrating unusual behavior or has indicated suicidality or self-harm, the facility shall monitor the individual every 15 minutes, or more frequently, unless a medical or mental health professional recommends more frequent checks.
- (5) Every 24 hours, have a medical or mental health professional assess the individual involuntarily placed in segregated confinement and have a mental health professional assess the individual every 48 hours for ongoing placement in segregated confinement.
- (6) Provide the individual a clear explanation of the reason they have been placed in segregated confinement, the monitoring procedures that the facility will employ to check the individual, and the date and time of the individual's next court date, if applicable. This explanation shall be provided to the individual in writing, in a language or manner the individual can understand, within 24 hours of placement in segregated confinement.
- (7) A facility shall impose no limitation on services, treatment, or basic needs, such as clothing, food, and bedding. The facility shall not impose restricted diets or any other change in diet as a form of punishment. An individual shall not be denied access to their legal counsel or representative while in segregated confinement.
- (8) Offer out-of-cell programming to a person in segregated confinement at least four hours per day, including at least one hour for recreation. A person in segregated confinement shall be offered

AB 280 — 6 —

programming led by program or therapeutic staff that is comparable to the programming offered to a person in the general population. All other out-of-cell time may include peer-led programs, time in a day room or out-of-cell recreation area with other people, congregate meals, volunteer programs, or other congregate activities unless the facility administrator or medical or mental health professional determines that the person poses an extraordinary and unacceptable risk of imminent physical harm to the safety or security of other detained people or staff. In those cases, the facility shall provide the individual with the required out-of-cell time in an appropriate manner that provides access to staff-based programming and contact with persons other than custodial staff. A facility shall document any program restrictions it imposes and articulate, in writing, the basis for limiting access to congregate programming with a copy provided to the detained person that contains the specific reason why the person currently poses an extraordinary and unacceptable risk of imminent physical harm to the safety or security of detained persons or staff. A facility shall not conduct out-of-cell programming opportunities in a smaller cage or therapy module. Time spent on an unpaid work assignment or in paid employment shall not be considered out-of-cell programming.

- (9) Not use additional shackles, legcuffs, double lock leg irons, or other restrictive means when an individual is in segregated confinement, including, but not limited to, transportation to recreation, programs, and other services, unless an individual assessment is documented that restraints are required because of an imminent, significant, and unreasonable risk to the safety and security of other detained persons or staff.
- (d) A facility shall maximize the amount of time that an incarcerated person held in segregated confinement spends outside of their cell by providing outdoor and indoor recreation, education, clinically appropriate treatment therapies, and skill-building activities. Cells or other holding or living spaces used for segregated confinement shall be properly ventilated, appropriately lit according to the time of day, temperature-monitored, clean, and equipped with properly functioning sanitary fixtures.
- (e) A facility shall develop and provide appropriate programming to individuals that pose a significant safety risk to themselves or others and shall provide opportunities for individuals

7 AB 280

to transition to less restrictive housing that are not segregated confinement, as defined in paragraph (1) of subdivision (d) of Section 2697, including, but not limited to, evidence-based transition programs and models found to be effective and successful in other carceral facilities. This can include, but is not limited to, all of the following:

- (1) Transition pods, which provide participants with the opportunity to interact with other incarcerated individuals while out of restraints.
- (2) Transition groups, which are a revolving group that assists individuals who are preparing to be promoted to lower custody levels.
- (3) Residential rehabilitation units that are designed to provide access to therapy, treatment, and rehabilitative programming for individuals who have been determined to require more than 15 days of segregated confinement. These units shall be therapeutic and trauma informed, and aim to address individual treatment and rehabilitation needs and underlying causes of problematic behaviors.
- (f) A facility shall not send a detained person to segregated confinement as a means of protection from the rest of the detained population or alternative means of separation from a likely abuser. If an individual fears for their safety, the facility shall transfer them to a more appropriate custody, including, but not limited to, a single cell with sufficient programming and out-of-cell time such that it is not segregated confinement, a different section of the facility, or a sensitive needs yard or individual housing. Placement in these alternative forms of custody shall give full access to out-of-cell time, programming, and other services available to the rest of the detained population.
- (g) A facility shall not hold an individual in segregated confinement for more than 15 consecutive days and no more than 45 days total in a 180-day period. On or before the 15th consecutive day in segregated confinement, a facility shall transfer the individual out of segregated confinement to an appropriate congregate or individual setting. In either case, whether held in a congregate or individual setting, the facility shall allow the individual at least six hours of daily out-of-cell congregate programming, services, treatment, and meals with an additional minimum of one hour of congregate recreation.

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(h) (1) A facility shall not involuntarily place an individual in segregated confinement, including for disciplinary reasons, if the individual belongs to a designated population.

- (2) If a person in segregated confinement disputes a decision made by facility staff or facility medical professionals regarding qualification in the designated populations category, the person may request and receive a secondary review of the determination.
- (3) The facility administrator or chief physician shall conduct the secondary review, as appropriate.
- (i) A facility shall not place a person in segregated confinement solely on the basis of confidential information considered by the facility staff but not provided to the individual placed in segregated confinement or included in required records.
- (j) A facility shall not place a person in segregated confinement solely on the basis of the person identifying as lesbian, gay, bisexual, transgender, or gender nonconforming.
- (k) A facility may use segregated confinement for medical isolation purposes, to treat and protect against the spread of a communicable disease for the shortest amount of time required to reduce the risk of infection, in accordance with state and federal public health guidance and with the written approval of a licensed physician or nurse practitioner.
- (*l*) Each facility shall create a monthly report, on the first day of each month, as well as semiannual and annual cumulative reports. Each facility shall make the reports available to the public by posting them to the facility's internet website. The reports shall include the total number of individuals held in segregated confinement in the prior month and data pertaining to individuals in segregated confinement, including, but not limited to, age, race, gender, and number of days in segregated confinement.
- (m) The Office of the Inspector General shall assess each correctional facility within the Department of Corrections and Rehabilitation, including private detention facilities, for compliance with this article, relating to segregated confinement, and shall issue a public report, no less than annually, with recommendations to the Legislature regarding all aspects of segregated confinement in correctional facilities, including, but not limited to, policies and practices concerning placement of persons in segregated confinement; designated populations; length of time spent in segregated confinement; hearings and procedures; programs,

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treatment, and conditions of confinement in segregated confinement; and assessments and rehabilitation plans, procedures, and discharge determinations. The office shall have full access to all records of facilities in their jurisdiction pertaining to segregated confinement and may conduct site inspections as appropriate.

- (n) The Board of State and Community Corrections shall assess each local correctional facility, including private detention facilities, for compliance with this article, relating to segregated confinement, and shall issue a public report, no less than annually, with recommendations to the Legislature regarding all aspects of segregated confinement in correctional facilities, including, but not limited to, policies and practices concerning placement of persons in segregated confinement; designated populations; length of time spent in segregated confinement; hearings and procedures; programs, treatment, and conditions of confinement in segregated confinement; and assessments and rehabilitation plans, procedures, and discharge determinations. The board shall have full access to all records of facilities in their jurisdiction pertaining to segregated confinement and may conduct site inspections as appropriate.
- (o) Local and state authorities shall promulgate regulations or directives implementing this article, where applicable.
- (p) This section does not remove or reduce the requirements on health care facilities contained in Sections 70577, 71545, 72407, 72409, 72411, 72413, 73403, 73405, 73407, and 73409 of Title 22 of the California Code of Regulations.
- 2697.7. (a) The provisions of this article are severable. If any part of this article is declared invalid or unconstitutional, that declaration shall not affect the part which remains.
- (b) Nothing in this article shall be construed as mandating construction. A facility may repurpose existing space to accommodate out-of-cell time and programming for individuals, so that it can be accomplished in a safe and humane manner. A facility may redesignate existing facilities and cells to comply with this article.
- (c) Nothing in this article shall be construed as eliminating the use of individual housing when reasonable, appropriate, or required, including when that housing is requested by an individual and deemed appropriate.
- (d) No provision of this article shall be construed as requiring a facility to place an individual in the general population or

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congregate housing once they reach the 15-day limit on segregated confinement in subdivision (g) of Section 2697.2. The facility shall seek to place the individual in appropriate housing, including, but not limited to, individual housing with adequate programming and support in order to ensure the safety and well-being of the individual, as well as other individuals in the facility and staff. SEC. 2. If the Commission on State Mandates determines that

this act contains costs mandated by the state, reimbursement to local agencies and school districts for those costs shall be made pursuant to Part 7 (commencing with Section 17500) of Division

AMENDED IN ASSEMBLY MARCH 21, 2024

CALIFORNIA LEGISLATURE—2023-24 REGULAR SESSION

ASSEMBLY BILL

No. 1815

Introduced by Assembly Member Weber (Coauthors: Assembly Members Bonta, Bryan, Gipson, Holden, Jackson, Jones-Sawyer, *Kalra*, McCarty, McKinnor, and Wilson) (Coauthors: Senators Bradford and Smallwood-Cuevas)

January 10, 2024

An act to add Section 53.8 to amend Section 51 of the Civil Code, to amend Section 212.1 of the Education Code, and to amend Section 12926 of the Government Code, relating to discrimination.

LEGISLATIVE COUNSEL'S DIGEST

AB 1815, as amended, Weber. Discrimination: hairstyles: amateur sports organizations. race: hairstyles.

Existing law, the Unruh Civil Rights Act, provides that all persons within the jurisdiction of this state are entitled to full and equal accommodations in all business establishments regardless of their sex, race, color, religion, ancestry, national origin, disability, medical condition, genetic information, marital status, sexual orientation, citizenship, primary language, or immigration status.

Existing law, the California Fair Employment and Housing Act, makes it unlawful to engage in specified discriminatory employment practices based on certain protected characteristics, including race, unless based on a bona fide occupational qualification or applicable security regulations, and prohibits housing discrimination based on specified personal characteristics, including race.

Existing law states the policy of the State of California to afford all persons in public schools, regardless of their disability, gender, gender

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identity, gender expression, nationality, race or ethnicity, religion, sexual orientation, or any other specified characteristic, equal rights and opportunities in the educational institutions of the state, and to prohibit acts that are contrary to that policy and to provide remedies therefor.

Existing law—also prohibits discrimination because of a perception that a person has one of those protected characteristics or is associated with a person who has, or is perceived to have, any of those characteristics.—Existing law defines The California Fair Employment and Housing Act and public school policy define the term race for purposes of these those provisions to include traits historically associated with race, including, but not limited to, hair texture and protective hairstyles, as defined.

This bill would prohibit an amateur sports organization, as defined, from discriminating against any person on the basis of race, inclusive of traits historically associated with race, including, but not limited to, hair texture and protective hairstyles, as defined, in the operation, conduct, or administration of a youth or amateur sports competition, training, camp, or club.

This bill would remove the term "historically" from the definitions of race, thus defining race to include traits associated with race, including, but not limited to, hair texture and protective hairstyles, as defined, and would add those definitions for "race" and "protective hairstyle" to the Unruh Civil Rights Act.

Vote: majority. Appropriation: no. Fiscal committee: no-yes. State-mandated local program: no.

The people of the State of California do enact as follows:

- 1 SECTION 1. Section 51 of the Civil Code is amended to read:
- 2 51. (a) This section shall be known, and may be cited, as the Unruh Civil Rights Act.
- 4 (b) All persons within the jurisdiction of this state are free and
- 5 equal, and no matter what their sex, race, color, religion, ancestry,
- 6 national origin, disability, medical condition, genetic information,
- 7 marital status, sexual orientation, citizenship, primary language,
- 8 or immigration status are entitled to the full and equal
- 9 accommodations, advantages, facilities, privileges, or services in
- all business establishments of every kind whatsoever.

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(c) This section shall not be construed to confer any right or privilege on a person that is conditioned or limited by law or that is applicable alike to persons of every sex, color, race, religion, ancestry, national origin, disability, medical condition, marital status, sexual orientation, citizenship, primary language, or immigration status, or to persons regardless of their genetic information.

- (d) Nothing in this section shall be construed to require any construction, alteration, repair, structural or otherwise, or modification of any sort whatsoever, beyond that construction, alteration, repair, or modification that is otherwise required by other provisions of law, to any new or existing establishment, facility, building, improvement, or any other structure, nor shall anything in this section be construed to augment, restrict, or alter in any way the authority of the State Architect to require construction, alteration, repair, or modifications that the State Architect otherwise possesses pursuant to other laws.
 - (e) For purposes of this section:
- (1) "Disability" means any mental or physical disability as defined in Sections 12926 and 12926.1 of the Government Code.
- (2) (A) "Genetic information" means, with respect to any individual, information about any of the following:
 - (i) The individual's genetic tests.
 - (ii) The genetic tests of family members of the individual.
- (iii) The manifestation of a disease or disorder in family members of the individual.
- (B) "Genetic information" includes any request for, or receipt of, genetic services, or participation in clinical research that includes genetic services, by an individual or any family member of the individual.
- (C) "Genetic information" does not include information about the sex or age of any individual.
- (3) "Medical condition" has the same meaning as defined in subdivision (i) of Section 12926 of the Government Code.
- (4) "Race" is inclusive of traits associated with race, including, but not limited to, hair texture and protective hairstyles. "Protective hairstyles" includes, but is not limited to, such hairstyles as braids, locks, and twists.

39 (4)

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1 (5) "Religion" includes all aspects of religious belief, 2 observance, and practice.

(5)

(6) "Sex" includes, but is not limited to, pregnancy, childbirth, or medical conditions related to pregnancy or childbirth. "Sex" also includes, but is not limited to, a person's gender. "Gender" means sex, and includes a person's gender identity and gender expression. "Gender expression" means a person's gender-related appearance and behavior whether or not stereotypically associated with the person's assigned sex at birth.

(6)

(7) "Sex, race, color, religion, ancestry, national origin, disability, medical condition, genetic information, marital status, sexual orientation, citizenship, primary language, or immigration status" includes a perception that the person has any particular characteristic or characteristics within the listed categories or that the person is associated with a person who has, or is perceived to have, any particular characteristic or characteristics within the listed categories.

(7)

- (8) "Sexual orientation" has the same meaning as defined in subdivision (s) of Section 12926 of the Government Code.
- (f) A violation of the right of any individual under the federal Americans with Disabilities Act of 1990 (Public Law 101-336) shall also constitute a violation of this section.
- (g) Verification of immigration status and any discrimination based upon verified immigration status, where required by federal law, shall not constitute a violation of this section.
- (h) Nothing in this section shall be construed to require the provision of services or documents in a language other than English, beyond that which is otherwise required by other provisions of federal, state, or local law, including Section 1632.
- SEC. 2. Section 212.1 of the Education Code is amended to read:
 - 212.1. (a) "Race or ethnicity" includes ancestry, color, ethnic group identification, and ethnic background.
- (b) "Race" is inclusive of traits historically associated with race, including, but not limited to, hair texture and protective hairstyles.
- 39 (c) "Protective hairstyles" includes, but is not limited to, such 40 hairstyles as braids, locs, and twists.

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SEC. 3. Section 12926 of the Government Code is amended to read:

- 12926. As used in this part in connection with unlawful practices, unless a different meaning clearly appears from the context:
- (a) "Affirmative relief" or "prospective relief" includes the authority to order reinstatement of an employee, awards of backpay, reimbursement of out-of-pocket expenses, hiring, transfers, reassignments, grants of tenure, promotions, cease and desist orders, posting of notices, training of personnel, testing, expunging of records, reporting of records, and any other similar relief that is intended to correct unlawful practices under this part.
- (b) "Age" refers to the chronological age of any individual who has reached a 40th birthday.
- (c) Except as provided by Section 12926.05, "employee" does not include any individual employed by that person's parent, spouse, or child or any individual employed under a special license in a nonprofit sheltered workshop or rehabilitation facility.
- (d) "Employer" includes any person regularly employing five or more persons, or any person acting as an agent of an employer, directly or indirectly, the state or any political or civil subdivision of the state, and cities, except as follows:

"Employer" does not include a religious association or corporation not organized for private profit.

- (e) "Employment agency" includes any person undertaking for compensation to procure employees or opportunities to work.
- (f) "Essential functions" means the fundamental job duties of the employment position the individual with a disability holds or desires. "Essential functions" does not include the marginal functions of the position.
- (1) A job function may be considered essential for any of several reasons, including, but not limited to, any one or more of the following:
- (A) The function may be essential because the reason the position exists is to perform that function.
- (B) The function may be essential because of the limited number of employees available among whom the performance of that job function can be distributed.

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(C) The function may be highly specialized, so that the incumbent in the position is hired based on expertise or the ability to perform a particular function.

- (2) Evidence of whether a particular function is essential includes, but is not limited to, the following:
 - (A) The employer's judgment as to which functions are essential.
- (B) Written job descriptions prepared before advertising or interviewing applicants for the job.
 - (C) The amount of time spent on the job performing the function.
- (D) The consequences of not requiring the incumbent to perform the function.
 - (E) The terms of a collective bargaining agreement.
- (F) The work experiences of past incumbents in the job.
- (G) The current work experience of incumbents in similar jobs.
- (g) (1) "Genetic information" means, with respect to any individual, information about any of the following:
 - (A) The individual's genetic tests.
 - (B) The genetic tests of family members of the individual.
- (C) The manifestation of a disease or disorder in family members of the individual.
- (2) "Genetic information" includes any request for, or receipt of, genetic services, or participation in clinical research that includes genetic services, by an individual or any family member of the individual.
- (3) "Genetic information" does not include information about the sex or age of any individual.
- (h) "Labor organization" includes any organization that exists and is constituted for the purpose, in whole or in part, of collective bargaining or of dealing with employers concerning grievances, terms or conditions of employment, or of other mutual aid or protection.
 - (i) "Medical condition" means either of the following:
- (1) Any health impairment related to or associated with a diagnosis of cancer or a record or history of cancer.
- (2) Genetic characteristics. For purposes of this section, "genetic characteristics" means either of the following:
- (A) Any scientifically or medically identifiable gene or chromosome, or combination or alteration thereof, that is known to be a cause of a disease or disorder in a person or that person's offspring, or that is determined to be associated with a statistically

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increased risk of development of a disease or disorder, and that is presently not associated with any symptoms of any disease or disorder.

- (B) Inherited characteristics that may derive from the individual or family member, that are known to be a cause of a disease or disorder in a person or that person's offspring, or that are determined to be associated with a statistically increased risk of development of a disease or disorder, and that are presently not associated with any symptoms of any disease or disorder.
- (j) "Mental disability" includes, but is not limited to, all of the following:
- (1) Having any mental or psychological disorder or condition, such as intellectual disability, organic brain syndrome, emotional or mental illness, or specific learning disabilities, that limits a major life activity. For purposes of this section:
- (A) "Limits" shall be determined without regard to mitigating measures, such as medications, assistive devices, or reasonable accommodations, unless the mitigating measure itself limits a major life activity.
- (B) A mental or psychological disorder or condition limits a major life activity if it makes the achievement of the major life activity difficult.
- (C) "Major life activities" shall be broadly construed and shall include physical, mental, and social activities and working.
- (2) Any other mental or psychological disorder or condition not described in paragraph (1) that requires special education or related services.
- (3) Having a record or history of a mental or psychological disorder or condition described in paragraph (1) or (2), which is known to the employer or other entity covered by this part.
- (4) Being regarded or treated by the employer or other entity covered by this part as having, or having had, any mental condition that makes achievement of a major life activity difficult.
- (5) Being regarded or treated by the employer or other entity covered by this part as having, or having had, a mental or psychological disorder or condition that has no present disabling effect, but that may become a mental disability as described in paragraph (1) or (2).
- "Mental disability" does not include sexual behavior disorders, compulsive gambling, kleptomania, pyromania, or psychoactive

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substance use disorders resulting from the current unlawful use of
 controlled substances or other drugs.

- (k) "Veteran or military status" means a member or veteran of the United States Armed Forces, United States Armed Forces Reserve, the United States National Guard, and the California National Guard.
- (*l*) "On the bases enumerated in this part" means or refers to discrimination on the basis of one or more of the following: race, religious creed, color, national origin, ancestry, physical disability, mental disability, medical condition, genetic information, marital status, sex, age, sexual orientation, reproductive health decisionmaking, or veteran or military status.
- (m) "Physical disability" includes, but is not limited to, all of the following:
- (1) Having any physiological disease, disorder, condition, cosmetic disfigurement, or anatomical loss that does both of the following:
- (A) Affects one or more of the following body systems: neurological, immunological, musculoskeletal, special sense organs, respiratory, including speech organs, cardiovascular, reproductive, digestive, genitourinary, hemic and lymphatic, skin, and endocrine.
 - (B) Limits a major life activity. For purposes of this section:
- (i) "Limits" shall be determined without regard to mitigating measures such as medications, assistive devices, prosthetics, or reasonable accommodations, unless the mitigating measure itself limits a major life activity.
- (ii) A physiological disease, disorder, condition, cosmetic disfigurement, or anatomical loss limits a major life activity if it makes the achievement of the major life activity difficult.
- (iii) "Major life activities" shall be broadly construed and includes physical, mental, and social activities and working.
- (2) Any other health impairment not described in paragraph (1) that requires special education or related services.
- (3) Having a record or history of a disease, disorder, condition, cosmetic disfigurement, anatomical loss, or health impairment described in paragraph (1) or (2), which is known to the employer or other entity covered by this part.

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(4) Being regarded or treated by the employer or other entity covered by this part as having, or having had, any physical condition that makes achievement of a major life activity difficult.

- (5) Being regarded or treated by the employer or other entity covered by this part as having, or having had, a disease, disorder, condition, cosmetic disfigurement, anatomical loss, or health impairment that has no present disabling effect but may become a physical disability as described in paragraph (1) or (2).
- (6) "Physical disability" does not include sexual behavior disorders, compulsive gambling, kleptomania, pyromania, or psychoactive substance use disorders resulting from the current unlawful use of controlled substances or other drugs.
- (n) Notwithstanding subdivisions (j) and (m), if the definition of "disability" used in the federal Americans with Disabilities Act of 1990 (Public Law 101-336) would result in broader protection of the civil rights of individuals with a mental disability or physical disability, as defined in subdivision (j) or (m), or would include any medical condition not included within those definitions, then that broader protection or coverage shall be deemed incorporated by reference into, and shall prevail over conflicting provisions of, the definitions in subdivisions (j) and (m).
- (o) "Race, religious creed, color, national origin, ancestry, physical disability, mental disability, medical condition, genetic information, marital status, sex, age, sexual orientation, reproductive health decisionmaking, or veteran or military status" includes a perception that the person has any of those characteristics or that the person is associated with a person who has, or is perceived to have, any of those characteristics.
- (p) "Reasonable accommodation" may include either of the following:
- (1) Making existing facilities used by employees readily accessible to, and usable by, individuals with disabilities.
- (2) Job restructuring, part-time or modified work schedules, reassignment to a vacant position, acquisition or modification of equipment or devices, adjustment or modifications of examinations, training materials or policies, the provision of qualified readers or interpreters, and other similar accommodations for individuals with disabilities.
- (q) "Religious creed," "religion," "religious observance," "religious belief," and "creed" include all aspects of religious

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belief, observance, and practice, including religious dress and grooming practices. "Religious dress practice" shall be construed 3 broadly to include the wearing or carrying of religious clothing, 4 head or face coverings, jewelry, artifacts, and any other item that is part of an individual observing a religious creed. "Religious

- grooming practice" shall be construed broadly to include all forms 6 7 of head, facial, and body hair that are part of an individual 8 observing a religious creed. 9
 - (r) (1) "Sex" includes, but is not limited to, the following:
 - (A) Pregnancy or medical conditions related to pregnancy.
 - (B) Childbirth or medical conditions related to childbirth.
 - (C) Breastfeeding or medical conditions related to breastfeeding.
 - (2) "Sex" also includes, but is not limited to, a person's gender. "Gender" means sex, and includes a person's gender identity and gender expression. "Gender expression" means a person's gender-related appearance and behavior whether or not stereotypically associated with the person's assigned sex at birth.
 - (s) "Sexual orientation" means heterosexuality, homosexuality, and bisexuality.
 - (t) "Supervisor" means any individual having the authority, in the interest of the employer, to hire, transfer, suspend, lay off, recall, promote, discharge, assign, reward, or discipline other employees, or the responsibility to direct them, or to adjust their grievances, or effectively to recommend that action, if, in connection with the foregoing, the exercise of that authority is not of a merely routine or clerical nature, but requires the use of independent judgment.
 - (u) "Undue hardship" means an action requiring significant difficulty or expense, when considered in light of the following factors:
 - (1) The nature and cost of the accommodation needed.
 - (2) The overall financial resources of the facilities involved in the provision of the reasonable accommodations, the number of persons employed at the facility, and the effect on expenses and resources or the impact otherwise of these accommodations upon the operation of the facility.
 - (3) The overall financial resources of the covered entity, the overall size of the business of a covered entity with respect to the number of employees, and the number, type, and location of its facilities.

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(4) The type of operations, including the composition, structure, and functions of the workforce of the entity.

- (5) The geographic separateness or administrative or fiscal relationship of the facility or facilities.
- (v) "National origin" discrimination includes, but is not limited to, discrimination on the basis of possessing a driver's license or identification card granted under Section 12801.9 of the Vehicle Code.
- (w) "Race" is inclusive of traits-historically associated with race, including, but not limited to, hair texture and protective hairstyles.
- (x) "Protective hairstyles" includes, but is not limited to, such hairstyles as braids, locks, and twists.
- (y) "Reproductive health decisionmaking" includes, but is not limited to, a decision to use or access a particular drug, device, product, or medical service for reproductive health. This subdivision and other provisions in this part relating to "reproductive health decisionmaking" shall not be construed to mean that subdivision (r) of this section and other provisions in this part related to "sex" do not include reproductive health decisionmaking.

SECTION 1. Section 53.8 is added to the Civil Code, immediately following Section 53.7, to read:

- 53.8. (a) For purposes of this section, the following definitions shall apply:
- (1) "Amateur sports organization" means an organization, business, nonprofit entity, or a local governmental agency that sponsors or conducts youth or amateur sports competitions, training, camps, or clubs. "Amateur sports organization" does not include collegiate sports organizations and professional sports organizations.
- (2) "Collegiate sports organization" means an athletic organization in which the participants are teams from a public or private institution of higher learning or an individual competing on behalf of a public or private institution of higher learning.
- (3) "Professional sports organization" means an athletic organization in which the participants receive compensation for competing in a sporting event. Any organization that qualifies as a collegiate sports organization shall not be considered a

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professional sports organization regardless of whether competitors are compensated. 3 (4) "Protective hairstyles" includes, but is not limited to, such 4 hairstyles as braids, locks, and twists. (5) "Race" is inclusive of traits historically associated with race, 5 6 including, but not limited to, hair texture and protective hairstyles. 7 (b) An amateur sports organization shall not discriminate against 8 any person on the basis of race in the operation, conduct, or administration of a youth or amateur sports competition, training, 10 camp, or club within this state. 11 12 13 **REVISIONS:** 14 Heading—Line 3.

AMENDED IN ASSEMBLY APRIL 11, 2024 AMENDED IN ASSEMBLY FEBRUARY 26, 2024

CALIFORNIA LEGISLATURE—2023–24 REGULAR SESSION

ASSEMBLY BILL

No. 1929

Introduced by Assembly Member McKinnor (Coauthor: Assembly Member Muratsuchi)

January 25, 2024

An act to amend Sections 53071 and 88821 53071, 88826, and 88828 of the Education Code, relating to career technical education.

LEGISLATIVE COUNSEL'S DIGEST

AB 1929, as amended, McKinnor. Career technical education: data collection.

Existing law establishes the California Career Technical Education Incentive Grant Program, administered by the State Department of Education, with the purpose of encouraging, maintaining, and strengthening the delivery of high-quality career technical education programs, as specified. Existing law requires grant applicants under the program to meet minimum requirements, including, among other things, reporting to the Superintendent of Public Instruction specified data relating to pupils and their career technical education coursework.

This bill would require that data to be disaggregated by race. race and gender.

Existing law establishes the Strong Workforce Program to provide funding to career technical education regional consortia made up of community college districts and local educational agencies, as specified. Existing law requires the collaborative efforts of these consortia to focus upon evidence-based decisionmaking and student success with

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workforce outcomes aligned with the performance accountability measures of the federal Workforce Innovation and Opportunity Act, and closing labor market and employment gaps. the office of the Chancellor of the California Community Colleges to implement performance accountability outcome measures for the Community College component of the program, as provided, and requires these outcome measures to include, to the extent possible, demographic data to allow policymakers and the general public to evaluate progress in closing equity gaps in program access and completion, and earnings of underserved demographic groups. Existing law requires the chancellor's office to submit an annual report on the Community College component of the program to the Governor and the Legislature that includes, among other things, data summarizing those outcome accountability performance measures. Existing law requires, as part of the K-12 component of the program, a local educational agency applicant, or the applicant's career technical program, as applicable, to report data that can be used by policymakers, local educational agencies, community college districts, and their regional partners to support and evaluate the program, including, to the extent possible, demographic data used to evaluate progress in closing equity gaps in program access and completion, and earnings of underserved demographic groups, as provided. Existing law requires this reporting to include specified metrics.

This bill would require each consortium to collect the above-described performance accountability measures and data on eareer technical education outcomes, associated with the Strong Workforce Program to be disaggregated by race. race and gender, as provided.

The bill also would correct a cross-reference.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

- 1 SECTION 1. Section 53071 of the Education Code is amended
- 2 to read:
- 3 53071. The department shall administer this program as a
- 4 competitive grant program. An applicant shall demonstrate all of
- 5 the following to be considered for a grant award:

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(a) (1) A proportional dollar-for-dollar match as follows for any funding that an applicant is determined to be eligible to receive under the allocation formula established pursuant to Section 53076:

- (A) For the fiscal year beginning July 1, 2015, one dollar (\$1) for every one dollar (\$1) received from this program.
- (B) For the fiscal year beginning July 1, 2016, one dollar and fifty cents (\$1.50) for every one dollar (\$1) received from this program.
- (C) For the fiscal year beginning July 1, 2017, two dollars (\$2) for every one dollar (\$1) received from this program.
- (D) (i) For the fiscal year beginning July 1, 2018, and each fiscal year thereafter, two dollars (\$2) for every one dollar (\$1) received from this program.
- (ii) Beginning July 1, 2021, the proportional dollar-for-dollar match shall be encumbered in the fiscal year for which an applicant is applying to receive a grant under the program.
- (2) In the event an applicant is unable to fully match the amount of funding that the allocation formula determines that they are eligible to receive, the applicant's award shall be reduced to the amount necessary for the applicant to meet the requirements of this subdivision. Under no circumstances shall an applicant be awarded an amount higher than the amount that the allocation formula determines them to be eligible to receive under the program.
- (3) That local match may include funding from school district and charter school local control funding formula apportionments pursuant to Section 42238.02, the federal Strengthening Career and Technical Education for the 21st Century Act (Perkins V) (Public Law 115-224), the California Partnership Academies, the Agricultural Career Technical Education Incentive Grant, or any other allowable source except as provided in paragraph (4).
- (4) That local match shall not include funding from the K–12 component of the Strong Workforce Program established pursuant to Section 88827 or the Career Technical Education Facilities Program established pursuant to Section 17078.72.
- (5) An applicant's matching funds shall be used to support the program or programs for which the applicant was awarded a grant.
- (b) A three-year plan for continued financial and administrative support of career technical education programs that demonstrates a financial commitment of no less than the amount expended on

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those programs in the previous fiscal year. The plan, at a minimum, shall include the identification of available funding within an applicant's current or projected budget to continue to support career technical education programs and a written commitment to do so. If an applicant consisting of more than one school district, county office of education, charter school, or regional occupational center or program operated by a joint powers authority or county office of education, or any combination of these entities, is applying for grant funding from this program, identification of available funding and a written commitment shall be demonstrated by each participating constituent entity.

- (c) The applicant, or the applicant's career technical education program, as applicable, meets all of the following minimum eligibility standards:
- (1) Offers high quality high-quality curriculum and instruction aligned with the California Career Technical Education Model Curriculum Standards, including, but not limited to, providing a coherent sequence of career technical education courses that enable pupils to transition to postsecondary education programs that lead to a career pathway or attain employment or industry certification upon graduation from high school, including programs that integrate academic and career technical education and that offer the opportunity for participants to prepare for postsecondary enrollment and to earn postsecondary credits through Advanced Placement courses, International Baccalaureate courses, or by formal agreement with a postsecondary partner to provide dual enrollment opportunities.
- (2) Provides pupils with quality career exploration, guidance, and a continuum of work-based learning opportunities aligned with academic coursework, which may include paid internships.
- (3) Provides pupil support services, including counseling and leadership development, to address pupils' social, emotional, career, and academic needs.
- (4) Provides for system alignment, coherence, and articulation, including ongoing and structural regional or local partnerships with postsecondary educational institutions, documented through formal written agreements allowing for dual enrollment opportunities.
- (5) Forms ongoing and meaningful industry and labor partnerships, evidenced by written agreements and through

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participation on advisory committees and collaboration with business and labor organizations to provide opportunities for pupils to gain access to preapprenticeships, internships, industry certifications, and work-based learning opportunities as well as opportunities for industry to provide input to the career technical education programs and curriculum.

- (6) Provides opportunities for pupils to participate in after school, extended day, and out-of-school internships, competitions, leadership development opportunities, career and technical education student organizations, and other work-based learning opportunities.
- (7) Reflects regional or local labor market demands, and focuses on current or emerging high-skill, high-wage, or high-demand occupations, and is informed by the regional plan of the local Strong Workforce Program consortium.
- (8) Leads to an industry-recognized credential or certificate, or appropriate postsecondary education or training, employment, or a postsecondary degree.
- (9) Is staffed by skilled teachers or faculty, and provides professional development opportunities for any teachers or faculty members supporting pupils in those programs.
- (10) Provides opportunities for pupils who are individuals with exceptional needs to participate in all programs.
- (11) (A) Reports data to the Superintendent, no later than November 1 of each fiscal year, as a program participation requirement, to allow for an evaluation of the program.
- (B) Data reported pursuant to this paragraph shall include, but not be limited to, the quality indicators described in the California State Plan for Career Technical Education required by the federal Strengthening Career and Technical Education for the 21st Century Act (Perkins V), and each of the following metrics, disaggregated by race: race and gender:
 - (i) The high school graduation rate.
- (ii) The number of pupils completing career technical education coursework.
- (iii) The number of pupils meeting academic and career-readiness standards as defined in the College/Career Indicator associated with the California School Dashboard.

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1 (iv) The number of pupils obtaining an industry-recognized 2 credential, certificate, license, or other measure of technical skill 3 attainment.

- (v) The number of former pupils employed and the types of businesses in which they are employed.
- (vi) The number of former pupils enrolled in each of the following:
 - (I) A postsecondary educational institution.
 - (II) A state apprenticeship program.
- (III) A form of job training other than a state apprenticeship program.
- (C) No later than November 30 of each fiscal year, the California Workforce Pathways Joint Advisory Committee, established pursuant to Section 12053, shall review the data metrics specified in subparagraph (B) and make recommendations to the Department of Finance, the Governor, and the appropriate policy and fiscal committees of the Legislature as to both of the following topics:
- (i) Whether these data metrics remain the most appropriate metrics to measure and evaluate program outcomes for both new and renewal applicants.
 - (ii) Whether other metrics should be included.
- (D) The department shall make the data reported pursuant to subparagraph (B) available to the office of the Chancellor of the California Community Colleges, in the manner and form requested by the office of the Chancellor of the California Community Colleges, on or before December 30 of each fiscal year to ensure that data is included in the California Community Colleges LaunchBoard data platform.
- SEC. 2. Section 88821 of the Education Code is amended to read:
- 88821. (a) The Legislature finds and declares all of the following:
- (1) California's economic competitiveness is fueled, in part, by the strength of its regional economies and its skilled workforce.
- (2) Upward social and economic mobility helps keep the state's economy diversified and vibrant.
- 37 (3) The attainment of industry-valued "middle skill credentials"
 38 serves as a gateway for a large and diverse number of careers in
 39 the state's economy.

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(4) California's local educational agencies, community college districts, interested public four-year universities, local workforce development boards, economic development and industry leaders, and local civic representatives should collaboratively work together to inform the offerings of courses, programs, pathways, and workforce development opportunities that enable students to access the current and future job market and further social and economic mobility.

- (b) The Strong Workforce Program is hereby established as a K-14 state education, economic, and workforce development initiative for the purpose of expanding the availability of high-quality, industry-valued career technical education and workforce development courses, programs, pathways, credentials, eertificates, and degrees.
- (c) To facilitate program coordination and alignment with other workforce training, education, and employment services in the state, the Strong Workforce Program shall operate in a manner that complies with the California Strategic Workforce Development Plan, required pursuant to the federal Workforce Innovation and Opportunity Act (Public Law 113-128), and expand upon existing consortia infrastructure.
- (d) To avoid duplication of effort, activities funded under the Strong Workforce Program shall be informed by, aligned with, and expand upon the activities of existing workforce and education regional partnerships, including those partnership activities that pertain to regional planning efforts established pursuant to the federal Workforce Innovation and Opportunity Act (Public Law 113-128), adult education block grant consortia, and other career technical education programs.
- (e) All of the following guiding principles apply to each consortium participating in the Strong Workforce Program:
- (1) Any community college district or local educational agency participating in the consortium shall ensure that its career technical education and workforce development courses, credentials, certificates, degrees, programs, and pathway offerings, as applicable, are responsive to the needs of employers, workers, civic leaders, and students.
- (2) The consortium shall collaborate with other public institutions, including, but not limited to, adult education consortia,

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local workforce development boards, and interested California State University and University of California institutions.

- (3) The consortium shall collaborate with civic representatives, representatives from the labor community, and economic development and industry sector leaders within the region.
- (4) The consortium shall include collaborating entities and persons identified in this subdivision in planning meetings, provide them with adequate notice of the consortium's proposed decisions, and solicit, consider, and respond to comments from them regarding the consortium's proposed decisions.
- (5) (A) Collaborative efforts shall focus upon evidence-based decisionmaking and student success with workforce outcomes aligned with the performance accountability measures of the federal Workforce Innovation and Opportunity Act (Public Law 113-128), and closing labor market and employment gaps. Each consortium shall strive to align programmatic offerings in the most effective and efficient manner to avoid duplication of effort and streamline access to services, and education and training opportunities.
- (B) Each consortium shall collect data on career technical education outcomes, disaggregated by race.
- (6) Community college districts, local educational agencies, and other entities participating in a consortium are encouraged to develop long-term partnerships with private sector employers and labor partners to provide coordinated courses, programs, and pathways with employer involvement in the assessment, planning, and development of career technical education courses, programs, and pathways. To the extent practicable, employer partnerships should build upon regional partnerships formed pursuant to the federal Workforce Innovation and Opportunity Act (Public Law 113-128) and other state or federal programs.
- (7) Community college districts, local educational agencies, and other entities participating in a consortium are encouraged to develop and work closely with public and private organizations that offer workforce development programs and pathways to individuals with autism and other developmental disabilities to provide a comprehensive approach to address workforce readiness and employment.
- (f) The chancellor's office shall, in consultation with the California Workforce Development Board, the Academic Senate for California Community Colleges, and its partners formed

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pursuant to the federal Workforce Innovation and Opportunity Act (Public Law 113-128), as applicable, develop and implement policies and guidance necessary to implement the Community College component of the Strong Workforce Program, including policies and guidance necessary for consortia, including community college districts and their regional partners, to increase the number of aligned middle skill and career technical education courses, programs, pathways, credentials, certificates, and degrees. No later than June 30, 2017, the chancellor's office shall develop and implement policies and guidance pursuant to this subdivision and bring before the Board of Governors of the California Community Colleges any policies, regulations, and guidance necessary to accomplish all of the following:

(1) Facilitate the development, implementation, and sharing of eareer technical education effective practices, curriculum models and courses, and community college credentials, certificates, degrees, and programs across regions and among community college districts.

- (2) Enable community college districts to develop career technical education and workforce outcomes, and applicable associate degrees and certificates as appropriate.
- (3) Provide accessible performance and labor market data that can be used flexibly by participating community college districts and their regional partners to support the implementation of the Strong Workforce Program and related efforts to align regional workforce and education programming with regional labor market needs.
- (4) Encourage local efficiency through coordinated and collaborative regional workforce efforts in which community college districts are partners.
- (5) Support curriculum processes to ensure that students are able to efficiently transfer college-level career technical education eredits across community college districts and to the California State University and the University of California.
- (6) Improve sector-based engagement with employers within a region.
- (7) Provide, in partnership with employers, work-based learning opportunities for students that increase their employability and earning potential.

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(8) Enable community college districts to facilitate and optimize their resources to support the Strong Workforce Program and other related regional workforce development efforts.

- (9) Ensure that community college district Strong Workforce Program expenditures are focused on improving student success with workforce outcomes for all students enrolled in community college career technical education courses, programs, and pathways.
- (10) (A) For the Community College component only, notwithstanding the June 30, 2017, implementation date specified in this subdivision, develop and implement a plan to streamline the course and curriculum approval process, both at the state and local levels. The plan shall reflect an expedited state approval process for career technical education courses, programs, and certificates, and may include the elimination of an existing state course and program approval process. The plan shall reflect one of the following two options:
- (i) A process of course and curriculum approval that enables community college districts to develop a course or program within one academic year and to offer that course or program the subsequent academic year.
- (ii) A process of course and curriculum approval that enables community college districts to develop a course or program within one academic semester and to offer that course or program the subsequent academic semester.
- (B) The plan described in subparagraph (A) shall also reflect the creation of a process that enables career technical education courses and programs to be portable among community college districts. This process shall enable a community college district to adapt, adopt, or adapt and adopt another community college district's approved career technical education courses, programs, and curriculum within one academic semester and to offer that course or program, or utilize that curriculum, the subsequent academic semester.
- (C) The chancellor's office shall consult with the Legislature and the Governor prior to implementing the plan. The plan shall be developed no later than July 1, 2017, and implemented no later than January 1, 2018.

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(11) Eliminate barriers to hiring qualified instructors for career technical education courses, including reevaluating the required minimum qualifications for career technical education instructors.

- (g) Community college districts are encouraged to expedite the development of targeted credit or noncredit short-term workforce training programs, in accordance with all of the following:
- (1) Short-term workforce training programs that focus on economic recovery and result in job placement.
- (2) Short-term workforce training programs that focus on the reskilling and upskilling of individuals.
- (3) (A) Short-term workforce training programs that have at least one proven employer partner, demonstrate job vacancies, and submit verification to the chancellor's office.
- (B) For purposes of subparagraph (A), verification includes the projected number of individuals served, completion rates, and job placement rates.
- (4) It is the intent of the Legislature that, where possible, short-term noncredit workforce training programs should be utilized to be responsive to the workforce training needs of employers, with the ability to transition to credit or noncredit courses and programs upon successful completion of a program established pursuant to this subdivision. Colleges are encouraged to develop workforce training that utilizes competency-based approaches, and applies credit for prior learning where possible.
- (h) After June 30, 2017, and only as necessary, the chancellor's office may develop and implement revised polices and guidance for the Community College component only, and bring regulations before the Board of Governors of the California Community Colleges as necessary for a community college district and its regional partners to accomplish both of the following:
- (1) Implement and expand the amount of aligned middle skill and career technical education credentials, certificates, degrees, courses, programs, and pathways in accordance with paragraphs (1) to (11), inclusive, of subdivision (f).
- (2) Implement the recommendations of the Strong Workforce Task Force.
- (i) (1) For purposes of this section, the chancellor's office shall consider input provided by relevant stakeholders, including the Academic Senate of the California Community Colleges, the Workforce Pathways Joint Advisory Committee, and the California

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Workforce Development Board, before implementing revised
 guidance, policies, or regulatory changes for the Community
 College component.

- (2) For purposes of the Community College component and in compliance with the consultation requirements in Sections 70901 and 70902, the Academic Senate of the California Community Colleges shall establish a career technical education subcommittee to provide recommendations on career technical education issues. No less than 70 percent of the subcommittee shall consist of career technical education faculty. The subcommittee's charter shall require it to provide assistance to community college districts to ensure that career technical education and its instruction is responsive and aligned to current and emergent industry trends, and ensure that similar courses, programs, and degrees are portable among community college districts.
- SEC. 2. Section 88826 of the Education Code is amended to read:
- 88826. (a) This section applies to the Community College component only.
- (b) The chancellor's office shall post on its-Internet Web site, internet website, for ease of access, all regional plans and their subsequent progress plans, and solicit feedback from each consortium on recommendations they have for overall program improvement.
- (c) The chancellor's office shall implement performance accountability outcome measures for the Community College component of the program that provide the Governor, the Legislature, and the general public with information that quantifies employer and student outcomes for those participating in the program. These performance accountability measures shall, to the extent possible, align with the performance accountability measures of the federal Workforce Innovation and Opportunity Act (Public Law 113-128). Outcome measures shall—include, to the extent possible, include demographic data, disaggregated by race and gender, to allow policymakers and the general public to evaluate progress in closing equity gaps in program access and completion, and earnings of underserved demographic groups.
- (d) (1) Commencing in 2018, the chancellor's office shall submit a report on the Community College component of the program to the Governor and the Legislature on or before the

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January 1 immediately subsequent to the fiscal year which the report addresses. This report shall include, but is not limited to, all of the following:

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- (A) Data summarizing outcome accountability performance measures collected by the chancellor's office pursuant to subdivision—(e). (c), disaggregated by race and gender.
- (B) A summary of recommendations for program improvement collected by the chancellor's office pursuant to subdivision (b).
- (C) Recommendations for future allocations to consortiums based upon program outcomes, including, at a minimum, the number of certificates granted to, and wage increases of, students who have completed a career technical education program.
- (2) A report to be submitted pursuant to this subdivision shall be submitted in compliance with Section 9795 of the Government Code.
- SEC. 3. Section 88828 of the Education Code is amended to read:
- 88828. This section applies to the K–12 component only. Each consortium shall administer a competitive grant program to distribute funding allocated pursuant to subdivision (c) of Section 88827 to eligible grant recipients. Consortia are encouraged to collaboratively develop a uniform grant application process that includes a process for grant renewals and for a grant applicant to appeal a grant award decision of the K-12 Selection Committee. As part of the application process, each consortium shall ask applicants to indicate whether they have received a grant under the California Career Technical Education Incentive Grant Program established pursuant to Chapter 16.5 (commencing with Section 53070) of Part 28 of Division 4 of Title 2. For each fiscal year, the chancellor's office shall work with the State Department of Education to produce a list of grant recipients that receive funding under this program as well as through the California Career Technical Education Incentive Grant Program, including the grant amounts awarded through each program and the purpose for which each grant was awarded. Local educational agencies applying to receive a grant from a consortium shall comply with all of the following:
- (a) The local educational agency shall be located within the geographical boundaries of the consortium, and engage in regional efforts to align workforce, employment, and education services.

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(b) The local educational agency shall use its consortium's plan developed pursuant to Section 88823 to inform their efforts to create, support, implement or expand upon career technical education courses, course sequences, programs, and pathways, and to the extent possible, integrate available local, regional, state, and private resources to improve the successful outcomes of pupils enrolled in career technical education courses, course sequences, programs, and pathways. To the extent an applicant's career technical education program, or programs, offered in the 2018–19 fiscal year do not align with its consortium's plan developed pursuant to Section 88823, the applicant shall be deemed to meet this requirement by including in its grant application the steps that it will take during the 2018–19 fiscal year to align its career technical education program, or programs, with its consortium's plan.

- (c) (1) The local educational agency shall provide matching funds for any grant funding received from this program as follows:
- (A) For regional occupational centers or programs operated by a joint powers authority or county office of education, one dollar (\$1) for every one dollar (\$1) received from this program.
- (B) For local educational agencies, two dollars (\$2) for every one dollar (\$1) received from this program.
- (2) The local match may include funding from school district and charter school local control funding formula apportionments pursuant to Section 42238.02, the federal Strengthening Career and Technical Education for the 21st Century Act (Perkins V) (Public Law 115-224), the partnership academies program pursuant to Article 5 (commencing with Section 54690) of Chapter 9 of Part 29 of Division 4 of Title 2, the agricultural career technical education incentive program pursuant to Article 7.5 (commencing with Section 52460) of Chapter 9 of Part 28 of Division 4 of Title 2, or any other allowable source, except as provided in paragraph (3).
- (3) The local match described in this subdivision shall not include any funding received by the applicant from the California Career Pathways Trust established pursuant to Section 53010, the California Career Technical Education Incentive Grant Program established pursuant to Section 53070, or the Career Technical Education Facilities Program established pursuant to Section 17078.72.

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(4) An applicant's matching funds shall be used to support the program, or programs, for which the applicant was awarded a grant.

- (d) The applicant, or the applicant's career technical education program, as applicable, shall meet all of the following minimum eligibility standards:
- (1) Is informed by, aligned with, and expands upon regional plans and planning efforts occurring through the Strong Workforce Program.
- (2) Offers high-quality curriculum and instruction aligned with the California Career Technical Education Model Curriculum Standards adopted by the State Board of Education pursuant to Section 51226, including, but not limited to, providing a coherent sequence of career technical education courses that enable pupils to transition to postsecondary education or training programs that lead to a career pathway or attain employment upon graduation from high school.
 - (3) Provides pupils with quality career exploration and guidance.
- (4) Provides pupil support services, including, but not limited to, counseling and leadership development.
- (5) Provides opportunities for pupils to participate in after-school, extended-day, and out-of-school internships, competitions, and other work-based learning opportunities.
- (6) Leads to an industry-recognized credential or certificate, appropriate postsecondary training or employment, or a postsecondary degree.
- (7) Is staffed by skilled teachers or faculty and provides professional development opportunities for those teachers or faculty members.
- (8) (A) Reports data that can be used by policymakers, local educational agencies, community college districts, and their regional partners to support and evaluate the program, including, to the extent possible, including demographic—data data, disaggregated by race and gender, used to evaluate progress in closing equity gaps in program access and completion, and earnings of underserved demographic groups.
- (B) Data reported pursuant to this paragraph shall include, but is not limited to, metrics aligned with the core metrics required by the federal Workforce Innovation and Opportunity Act (Public Law 113-128), the College/Career Indicator included in the

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1 California School Dashboard, and the quality indicators described

- 2 in the California State Plan for Career Technical Education required
- 3 by the federal Strengthening Career and Technical Education for
- 4 the 21st Century Act (Perkins V), and the following—metrics: 5 metrics, disaggregated by race and gender:
 - (i) The high school graduation rate.
 - (ii) The number of pupils completing career technical education coursework.
 - (iii) The number of pupils obtaining an industry-recognized credential, certificate, license, or other measure of technical skill attainment.
 - (iv) The number of former pupils employed and the types of businesses in which they are employed.
 - (v) The number of former pupils enrolled in each of the following:
 - (I) A postsecondary educational institution, disaggregated by public, private nonprofit, and private for-profit institutions.
 - (II) A state apprenticeship program.
 - (III) Another form of job training.
 - (C) No later than November 30 of each fiscal year, the Workforce Pathways Joint Advisory Committee established pursuant to Section 12053 shall review the data metrics specified in subparagraph (B) and make recommendations to the fiscal and appropriate policy committees of both houses of the Legislature and to the Department of Finance as to whether they are the most appropriate metrics to measure and evaluate program outcomes for both new and renewal applicants, and whether other metrics should be included.
 - (D) Data collected pursuant to this section shall be reported by the grant recipient to the State Department of Education and their K–14 Technical Assistance Provider by November 1 immediately following the fiscal year for which the data is being reported. The K–14 Technical Assistance Provider shall annually notify the K–12 Selection Committee in each region of any grant recipient that fails to provide the required outcome data. The K–12 Selection Committee, in consultation with the consortium, may terminate or rescind contracts and grants from grantees that fail to provide the required outcome-based data pursuant to this paragraph.
- 39 (E) The State Department of Education shall make the data 40 reported pursuant to subparagraph (D) available to the chancellor's

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office on a date to be jointly determined by the State Department of Education and the chancellor's office, to ensure the data is included on the California Community Colleges LaunchBoard data platform.

(F) No later than January 31, 2024, and on or before January 31 every five years thereafter, the State Department of Education shall submit a report, pursuant to Section-53076.5 53076.2 and this section, to the Department of Finance, the Governor, and the appropriate policy and fiscal committees of the Legislature evaluating the progress that local educational agencies have made in expanding the availability of high-quality, industry-valued career technical education and workforce development opportunities; improving coordination and alignment with postsecondary educational institutions and workforce agencies and programs; and, to the extent possible, the progress in closing equity gaps in program access and completion.

Introduced by Assembly Member Bonta (Coauthors: Assembly Members *Aguiar-Curry*, Arambula, Bryan, Gipson, Holden, Jackson, Jones-Sawyer, McCarty, McKinnor, *Luz Rivas*, *Robert Rivas*, Weber, and Wilson)

(Coauthors: Senators Bradford and Smallwood-Cuevas)

January 30, 2024

An act to add Sections 14134, 14134.1, 14134.11, and 14134.12 to the Welfare and Institutions Code, relating to Medi-Cal.

LEGISLATIVE COUNSEL'S DIGEST

AB 1975, as introduced, Bonta. Medi-Cal: medically supportive food and nutrition interventions.

Existing law establishes the Medi-Cal program, which is administered by the State Department of Health Care Services and under which qualified low-income individuals receive health care services. The Medi-Cal program is, in part, governed and funded by federal Medicaid program provisions.

Existing law requires the department to establish the Medically Tailored Meals Pilot Program and the Short-Term Medically Tailored Meals Intervention Services Program, to operate in specified counties and during limited periods for the purpose of providing medically tailored meal intervention services to eligible Medi-Cal beneficiaries with certain health conditions, including congestive heart failure, cancer, diabetes, chronic obstructive pulmonary disease, or renal disease.

Existing law, subject to implementation of the California Advancing and Innovating Medi-Cal (CalAIM) initiative, authorizes a Medi-Cal managed care plan to elect to cover community supports approved by AB 1975 -2-

the department as cost effective and medically appropriate in a comprehensive risk contract that are in lieu of applicable Medi-Cal state plan services. Under existing law, community supports that the department is authorized to approve include, among other things, medically supportive food and nutrition services, including medically tailored meals.

This bill would make medically supportive food and nutrition interventions, as defined, a covered benefit under the Medi-Cal program, through both the fee-for-service and managed care delivery systems, effective July 1, 2026, subject to federal approval and the issuance of final guidance by the department. The bill would require those interventions to be covered if determined to be medically necessary by a health care provider or health care plan, as specified. The bill would require the provision of interventions for 12 weeks, or longer if deemed medically necessary. The bill would require a Medi-Cal managed care plan to offer at least 3 of 6 listed interventions, with certain conditions for a 7th intervention.

The bill would require the department to define the qualifying medical conditions for purposes of the covered interventions. The bill would require a health care provider, to the extent possible, to match the acuity of a patient's condition to the intensity and duration of the covered intervention and to include culturally appropriate foods.

The bill would require the department to establish a medically supportive food and nutrition benefit stakeholder group, with a specified composition, to advise the department on certain related items. The bill would require the workgroup to issue final guidance on or before July 1, 2026.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

- 1 SECTION 1. The Legislature finds and declares all of the 2 following:
- 3 (a) Too many Californians, particularly Californians of color,
- 4 are living with largely preventable chronic conditions. Adequate
- 5 food and nutrition are a fundamental part of preventing and treating
- 6 many health conditions, and can significantly improve a person's
- 7 quality of life and health status while also reducing health care
- 8 costs.

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(b) California has recognized the critical role of nutrition and its influence on health outcomes and health equity through its inclusion of medically supportive food and nutrition interventions in the California Advancing and Innovating Medi-Cal (CalAIM) initiative. However, these services are optional, with individual managed care plans voluntarily opting in to provide them, leaving many Medi-Cal beneficiaries without access to these critical interventions.

- (c) Medically supportive food and nutrition interventions have the potential to transform our disease care system to a true health care delivery system. By fully embracing food and nutritional support as a critical and strategic investment in health outcomes and health equity, California can lead the nation in tackling root causes of health disparities and become the healthiest state in the nation.
- SEC. 2. Section 14134 is added to the Welfare and Institutions Code, to read:
- 14134. For purposes of this section through Section 14134.12, the following definitions apply:
- (a) "Medically supportive food and nutrition intervention" means any of the seven interventions listed in paragraphs (1) through (7) of subdivision (b) that provide nutrient-rich whole food, including any fruit, vegetable, legume, nut, seed, whole grain, low-mercury and high-omega-3 fatty acid seafood, or lean animal protein, used for the prevention, reversal, or treatment of certain health conditions. Medically supportive food and nutrition interventions are encouraged, but not required, to utilize, to the extent possible, foods from small- to medium-sized farms, beginning farmers, or farms owned or operated by socially disadvantaged producers, that produce food using regenerative, organic, or other climate-smart practices. Medically supportive food and nutrition interventions are, to the extent possible, provided by community-based organizations.
- (b) (1) "Medically tailored meals" or "MTM" means meals that adhere to standards informed by established nutrition guidelines for specific health conditions, as available, and are tailored to a recipient's health conditions by a registered dietitian nutritionist (RDN). For purposes of this paragraph, a provider of MTM offers a qualified individual at least two medically tailored home-delivered meals, or a portioned equivalent, each day that

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meet at least two-thirds of the daily nutrient and energy needs of a person from the primary population served, and offers the qualified individual medical nutrition therapy that is provided by an RDN.

- (2) "Medically supportive meals" means meals that follow the federal Dietary Guidelines for Americans and meet general health recommendations.
- (3) "Food pharmacy" means medically supportive food paired with additional nutrition supports, typically in a health care setting.
- (4) "Medically tailored groceries" or "MTG" means preselected medically supportive food that adheres to standards informed by established nutrition guidelines for specific health conditions, as available, and is tailored to a recipient's health conditions by an RDN. For purposes of this paragraph, a provider of MTG offers a qualified individual medically supportive food in sufficient quantity to make at least two meals, or a portioned equivalent, each day that meet at least two-thirds of the daily nutrient and energy needs of a person from the primary population served, and offers the qualified individual medical nutrition therapy that is provided by an RDN.
- (5) "Medically supportive groceries" means preselected medically supportive food that follows the federal Dietary Guidelines for Americans and meets general health recommendations.
- (6) "Produce prescription" means fruits and vegetables, procured in retail settings, such as grocery stores or farmers' markets, via a financial mechanism.
- (7) "Nutrition supports" includes nutrition education, cooking education and tools, including equipment and materials, and health coaching and behavioral supports based on a recipient's medical conditions, when paired with the interventions described in paragraphs (1) through (6). Nutrition supports are provided in either an individual or group setting.
- SEC. 3. Section 14134.1 is added to the Welfare and Institutions Code, to read:
- 14134.1. (a) Effective July 1, 2026, medically supportive food and nutrition interventions, as defined in Section 14134, are covered if those interventions are determined to be medically necessary in treating a patient's medical condition by a health care

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provider or health care plan, subject to Section 14134.11 and utilization controls.

- (b) (1) Medi-Cal beneficiaries in the fee-for-service or managed care delivery system shall be eligible for medically supportive food and nutrition interventions, subject to this section and Section 14134.11. A Medi-Cal managed care plan shall offer at least three of the interventions listed in paragraphs (1) through (6) of subdivision (b) of Section 14134.
- (2) In order to be covered under the Medi-Cal program, nutrition supports, as defined in paragraph (7) of subdivision (b) of Section 14134, shall be paired with the provision of food through one of the other offered interventions under paragraphs (1) through (6) of subdivision (b) of Section 14134.
- (3) Interventions shall be provided for 12 weeks, or longer if deemed medically necessary.
- (c) This section shall not be implemented until official guidance is finalized by the department in consultation with the medically supportive food and nutrition benefit stakeholder advisory workgroup established pursuant to Section 14134.12.
- (d) Notwithstanding Chapter 3.5 (commencing with Section 11340) of Part 1 of Division 3 of Title 2 of the Government Code, the department, without taking any further regulatory action, may implement, interpret, or make specific this section by means of all-county letters, plan letters, plan or provider bulletins, or similar instructions until the time regulations are adopted.
- (e) This section shall be implemented only to the extent that any necessary federal approvals are obtained, and federal financial participation is available and not otherwise jeopardized.
- SEC. 4. Section 14134.11 is added to the Welfare and Institutions Code, immediately following Section 14134.1, to read:
- 14134.11. (a) For purposes of coverage of medically supportive food and nutrition interventions as described in Section 14134.1, the department shall define the qualifying medical conditions for those interventions, including chronic and other conditions that evidence shows are sensitive to changes in diet. The department shall consult with the medically supportive food and nutrition benefit stakeholder advisory workgroup established pursuant to
- 38 Section 14134.12 in the development of these qualifying medical
- 39 conditions.

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(b) A health care provider shall, to the extent possible, match the acuity of a patient's condition to the intensity and duration of the covered medically supportive food and nutrition intervention, subject to the timeline restrictions under subdivision (b) of Section 14134.1. The health care provider shall, to the extent possible, include culturally appropriate foods.

- (c) Nutrition supports as described in paragraph (7) of subdivision (b) of Section 14134 are encouraged to be included with the interventions offered to the patient under subdivision (b), but shall not count toward the minimum intervention requirements, as described in subdivision (b) of Section 14134.1.
- SEC. 5. Section 14134.12 is added to the Welfare and Institutions Code, immediately following Section 14134.11, to read:
- 14134.12. (a) For purposes of coverage of medically supportive food and nutrition interventions as described in Section 14134.1, the department shall, on or before July 1, 2025, establish a medically supportive food and nutrition benefit stakeholder advisory workgroup to advise the department in the development of official guidance related to eligible populations, the duration and dosage of those interventions, ratesetting, the determination of permitted and preferred medically supportive food and nutrition providers, value-based procurement and equitable sourcing of food, and continuing education for health care providers and other medically supportive food and nutrition providers.
- (b) The workgroup shall represent both rural and urban geographic regions and shall, at a minimum, consist of stakeholders collectively representing all of the following:
- (1) Each of the seven medically supportive food and nutrition interventions described in Section 14134, with a different stakeholder per intervention.
- (2) Small- to medium-sized farms, beginning farmers, or farms owned or operated by socially disadvantaged producers.
- (3) Health care providers or associations that primarily serve Medi-Cal beneficiaries.
 - (4) Medi-Cal consumer advocacy organizations.
- 37 (5) Researchers of medically supportive food.
- 38 (c) The workgroup shall meet quarterly, or more often as necessary.

7 AB 1975

(d) (1) The department shall provide 30 calendar days for the workgroup convened pursuant to subdivision (a) to comment on guidance on the benefit design of the medically supportive food and nutrition interventions before finalizing draft guidance for public comment.

- (2) The department shall provide an additional 60 calendar days for public comment on draft guidance before finalizing its official guidance.
- (3) The department shall issue final guidance on or before July 1, 2026.

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13 REVISIONS:

14 Heading—Line 2 and 3.

AMENDED IN ASSEMBLY MARCH 7, 2024

CALIFORNIA LEGISLATURE—2023-24 REGULAR SESSION

ASSEMBLY BILL

No. 1986

Introduced by Assembly Member Bryan

January 30, 2024

An act to add Section 6150 to the Penal Code, relating to prisons.

LEGISLATIVE COUNSEL'S DIGEST

AB 1986, as amended, Bryan. State prisons: banned books.

Existing law grants a person sentenced to imprisonment the right to purchase, receive, and read any and all newspapers, periodicals, and books, as specified, subject to restrictions reasonably related to legitimate penological interests. Existing law authorizes the Department of Corrections and Rehabilitation to prescribe and amend rules and regulations for the administration of state prisons, including determining which materials are a threat to legitimate penological interests. Existing law creates the Office of the Inspector General and grants the Inspector General responsibility for oversight of the department, as specified.

This bill would require the Inspector General to post the list of materials that have been banned Centralized List of Disapproved Publications maintained by the department on the office's internet website. The bill would authorize the Inspector General General, upon request, to review materials publications on the list to determine whether there is a legitimate penological interest for the publication being on the banned materials list, list and, if not, would authorize the Inspector General to require the department to remove that material from the department's banned materials list. list of disapproved publications.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

AB 1986 -2-

The people of the State of California do enact as follows:

- SECTION 1. Section 6150 is added to the Penal Code, to read:

 6150. (a) (1) The Office of the Inspector General shall post the list of banned materials Centralized List of Disapproved Publications maintained by the Department of Corrections and Rehabilitation on its internet website.
 - (2) The list Centralized List of Disapproved Publications shall include, but not be limited to, all of the following information about the banned material: each prohibited publication on the list:
 - (A) The title.
- 10 (B) The author.

- 11 (C) The publisher.
 - (D) The year of publication.
 - (E) The stated legitimate penological interest for banning the material. *publication*.
 - (b) (1) The Inspector General may review material on the banned materials list to determine if the reason for banning the material is reasonably related to a legitimate penological interest.
 - (2) If the Inspector General determines that there is not sufficient justification for banning the material, the Inspector General may require that the department remove the material from the list of banned materials.
 - (b) (1) Upon a request by an incarcerated person, publisher, or other affected person, the Inspector General may review a publication on the Centralized List of Disapproved Publications to determine if the reason for prohibiting the publication is reasonably related to a legitimate penological interest.
 - (2) If the Inspector General determines that the department's reason for including a publication on the Centralized List of Disapproved Publications is not reasonably related to a legitimate penological interest, the department shall remove the publication from the Centralized List of Disapproved Publications.
 - (c) For purposes of this section, "material" "publication" means any newspaper, periodical, magazine, or book that can be mailed through the United States Postal Service.

AMENDED IN ASSEMBLY MARCH 21, 2024

CALIFORNIA LEGISLATURE—2023-24 REGULAR SESSION

ASSEMBLY BILL

No. 2064

Introduced by Assembly Member Jones-Sawyer

February 1, 2024

An act-relating to state government. to add Chapter 9 (commencing with Section 8270) to Division 8 of the Welfare and Institutions Code, relating to youth, and making an appropriation therefor.

LEGISLATIVE COUNSEL'S DIGEST

AB 2064, as amended, Jones-Sawyer. Racial equity: violence prevention. Community Violence Interdiction Grant Program.

Existing law establishes the California Violence Intervention and Prevention Grant Program, administered by the Board of State and Community Corrections, to award competitive grants for the purpose of violence intervention and prevention. Existing law establishes the Youth Reinvestment Grant Program within the Board of State and Community Corrections to grant funds, upon appropriation, to local jurisdictions and Indian tribes for the purpose of implementing trauma-informed diversion programs for minors, as specified.

Existing law requires the governing board of a school district to give diligent care to the health and physical development of pupils and authorizes the governing board of a school district to employ properly certified persons for the work. Existing law requires a school of a school district or county office of education and a charter school to notify pupils and parents or guardians of pupils no less than twice during the school year on how to initiate access to available pupil mental health services on campus or in the community, or both, as provided. Existing law requires the State Department of Public Health, in cooperation

AB 2064 -2-

with the State Department of Education, to establish a Public School Health Center Support Program, upon appropriation by the Legislature, to assist school health centers, which are defined as centers or programs, located at or near local educational agencies, that provide age-appropriate health care services at the program site or through referrals, as specified.

This bill would create the Community Violence Interdiction Grant Program to be administered by the California Health and Human Services Agency to provide funding to local community programs for community-driven solutions to decrease violence in neighborhoods and schools. The bill would specify the types of programs the grant funds may be used for, including, but not limited to, programs that create and enhance recreation- and health-based interventions for youth during peak times of violence and the creation and operation of school-based health centers. The bill would require the agency to develop an application process and criteria for funding and would require the agency to administer the grant program, as specified. The bill would require, beginning July 31, 2025, and annually thereafter, the Director of Finance and the Legislative Analyst's Office to calculate the savings to the state from the closure of state prisons, as specified, and would require the Director of Finance to certify the results of the calculation to the Controller no later than August 1 of each fiscal year. The bill would create the Community Violence Interdiction Grant Fund as a continuously appropriated fund and would require that the Controller, before August 15, 2025, and annually thereafter, transfer from the General Fund to the Community Violence Interdiction Grant Fund the total amount of savings from the closure of state prisons so calculated. By continuously appropriating these funds, the bill would make an appropriation.

Existing law establishes, until January 1, 2030, the Racial Equity Commission within the Office of Planning and Research and requires the commission to develop resources, best practices, and tools for advancing racial equity by, among other things, developing a statewide Racial Equity Framework that includes methodologies and tools that can be employed to advance racial equity and address structural racism in California.

This bill would make related findings and declarations. The bill would declare the intent of the Legislature to subsequently amend this bill to include provisions that would establish and fund a grant program to support community-driven solutions to decrease community violence

-3- AB 2064

at the family, school, and neighborhood levels in African American communities.

Vote: majority ²/₃. Appropriation: no-yes. Fiscal committee: no yes. State-mandated local program: no.

The people of the State of California do enact as follows:

SECTION 1. Chapter 9 (commencing with Section 8270) is added to Division 8 of the Welfare and Institutions Code, to read:

Chapter 9. Community Violence Interdiction Grant Program

- 8270. (a) The California Health and Human Services Agency shall administer the Community Violence Interdiction Grant Program to provide funding to local community programs for community-driven solutions to decrease violence in neighborhoods and schools.
- (b) Eligible programs shall include, but are not limited to, all of the following:
- (1) Evidence-based, focused-deterrence collaborative programs that conduct outreach to targeted gangs and offer supportive services in order to preemptively reduce and eliminate violence and gang involvement.
- (2) Programs that create and enhance recreation- and health-based interventions for youth during peak times of violence.
- (3) Programs that implement evidence-based interventions for pupils impacted by trauma for the improvement in the health and well-being of the youth and school and community stability.
- (4) Youth diversion programs that promote positive youth development by relying on responses that prevent a youth's involvement or further involvement in the justice system.
- (5) The creation and operation of school-based health centers. 8271. (a) The agency shall develop an application process and criteria for funding.
- (b) Grants pursuant to this chapter shall be made on a competitive basis with preference to cities and local jurisdictions that are disproportionately impacted by violence and gang involvement, and with preference to community-based

AB 2064 —4—

1 organizations that serve the residents of those cities and local 2 jurisdictions.

- (c) In implementing the grant program, the agency shall work with relevant stakeholders to promote and implement the grant program in a manner that effectively reaches a wide geography throughout the state and ensures that regions most impacted by violence and gang involvement are adequately considered with an emphasis on addressing the violence prevention and gang deterrence needs within these regions.
- (d) Applicants seeking grant funding to implement evidenced-based interventions for pupils impacted by trauma shall demonstrate how they will prioritize interventions for pupils most impacted by trauma and typically unable to access traditional services, including, but not limited to, pupils who are low income or homeless, display symptoms of post-traumatic stress disorder or severe trauma-related symptoms, members of immigrant and refugee groups, pupils with exceptional needs, and pupils who interact with child protective systems or who have had contact with the juvenile justice system.
- 8272. (a) The Community Violence Interdiction Grant Fund is hereby created within the State Treasury and, notwithstanding Section 13340 of the Government Code, moneys in the fund are continuously appropriated without regard to fiscal year for carrying out the purposes of this chapter.
- (b) On or before July 31, 2025, and each fiscal year thereafter, the Director of Finance and the Legislative Analyst's Office shall calculate the savings that accrued to the state from the closure of state prisons during the preceding fiscal year. In making the calculation required by this subdivision, the Director of Finance and the Legislative Analyst's Office shall use actual data or best available estimates where actual data is not available.
- (c) The Director of Finance shall calculate the average of the two calculations made pursuant to subdivision (b). The calculation shall be final and shall not be adjusted for any subsequent changes in the underlying data. The Director of Finance shall certify the results of the calculation to the Controller no later than August 1 of each fiscal year.
- (d) Before August 15, 2025, and before August 15 of each fiscal year thereafter, the Controller shall transfer from the General

—5— **AB 2064**

Fund to the Community Violence Interdiction Grant Fund the total amount calculated pursuant to subdivision (c).

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SECTION 1. (a) The Legislature finds and declares all of the following:

- (1) According to the final report released by the California Task Force to Study and Develop Reparation Proposals for African Americans (the California Reparations Report), racial terror, and lynchings in particular, pervaded every aspect of pre- and post-enslavement African American life, and the threat and legacy of terror continue to haunt African American communities.
- (2) The racial terror inflicted on the African American community has influenced the use of violence within the community, and as a result, African Americans experience violence at the family, school, and community levels. Although rates of violent crime have declined significantly, African American communities are disproportionately affected by it.
- (3) Limited resources and concentrated disadvantage influence the rate of violence within a neighborhood. "Concentrated disadvantage" is a sociological term used to describe neighborhoods or communities with high percentages of residents who are poor and lacking in critical resources, including, but not limited to, access to quality healthcare and education.
- (4) Investing in programs that increase inclusion and belonging within the community, support education, help residents acquire skills, and increase access to jobs can reduce violent crime within neighborhoods.
- (5) The California Reparations Report recommends that the Legislature establish a grant program to address violence in African American communities and in communities where there is a significant African American population, and prioritize funding for youth empowerment, mental health support services, rehabilitation of structures and public spaces, and other programs for violence prevention and early intervention.
- (b) It is the intent of the Legislature to subsequently amend this measure to include provisions that would establish and fund a grant program to support community-driven solutions to decrease community violence at the family, school, and neighborhood levels

38 in African American communities.

Introduced by Assembly Member Gipson

February 15, 2024

An act to add Division 1.1 (commencing with Section 473) to the Business and Professions Code, relating to professions and vocations.

LEGISLATIVE COUNSEL'S DIGEST

AB 2862, as introduced, Gipson. Licenses: African American applicants.

Existing law prescribes requirements for licensure and regulation of various businesses and professions, including healing arts and real estate businesses and professions, by various boards, bureaus, commissions, committees, and departments.

This bill would require boards to prioritize African American applicants seeking licenses under these provisions, especially applicants who are descended from a person enslaved in the United States. The bill would define various terms for these purposes.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

SECTION 1. Division 1.1 (commencing with Section 473) is added to the Business and Professions Code, to read:

DIVISION 1.1. PRIORITIZATION OF LICENSES

473. (a) For purposes of this division:

AB 2862 —2—

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(1) "Board" includes "bureau," "commission," "committee," "department," "division," "examining committee," "program," 2 3 and "agency." 4

- (2) "License" includes certificate, registration, or other means to engage in a business or profession regulated by this code.
- 5 (b) Notwithstanding any other law, a board shall prioritize 6 7 African American applicants seeking licenses, especially applicants who are descended from a person enslaved in the United States.

AMENDED IN ASSEMBLY APRIL 2, 2024

CALIFORNIA LEGISLATURE—2023-24 REGULAR SESSION

ASSEMBLY BILL

No. 3089

Introduced by Assembly Members Jones-Sawyer, Bonta, Bryan, Gipson, Holden, Jackson, McCarty, McKinnor, Weber, and Wilson

(Principal coauthors: Senators Bradford and Smallwood-Cuevas)
(Coauthor: Assembly Member Kalra)

February 16, 2024

An act to add Chapter 4.5 (commencing with Section 8301) to Division 1 of Title 2 of the Government Code, relating to state government.

LEGISLATIVE COUNSEL'S DIGEST

AB 3089, as amended, Jones-Sawyer. Chattel slavery: formal apology. Previously existing law established, until July 1, 2023, the Task Force to Study and Develop Reparation Proposals for African Americans, with a Special Consideration for African Americans Who are Descendants of Persons Enslaved in the United States. Previously existing law required the Task Force to, among other things, identify, compile, and synthesize the relevant corpus of evidentiary documentation of the institution of slavery that existed within the United States and the colonies that became the United States, as specified, and to recommend appropriate remedies in consideration of the Task Force's findings, as specified. Previously existing law required the Task Force to submit a written report of its findings and recommendations to the Legislature, as specified.

This bill would provide that the State of California recognizes and accepts responsibility for all of the harms and atrocities committed by

AB 3089 -2-

the state, its representatives thereof, and entities under its jurisdiction who promoted, facilitated, enforced, and permitted the institution of chattel slavery and the enduring legacy of ongoing badges and incidents from which the systemic structures of discrimination have come to exist. The bill would further provide that the State of California-accepts this responsibility with a formal apology for the harms perpetrated by the state, and orders this apology to be memorialized in the form of a proclamation apologize for perpetuating the harms African Americans have faced and affirms its role in protecting the descendants of enslaved people and all Black Californians. The bill would require a plaque memorializing this apology to be publicly and conspicuously-displayed permanently installed and maintained in the California State Capitol building. Building.

The bill would require the Legislature to prepare the formal apology proclamation, which would and would request it be signed by specified state leaders. Additionally, the bill would require the Secretary of State to submit a final copy of this formal apology-proclamation to the State Archives, where it would be available for viewing by the general public in perpetuity. The bill would include related legislative findings.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

1 SECTION 1. Chapter 4.5 (commencing with Section 8301) is added to Division 1 of Title 2 of the Government Code, to read: 3 4 Chapter 4.5. Apology Act for the Perpetration of Gross HUMAN RIGHTS VIOLATIONS AND CRIMES AGAINST HUMANITY. 5 6 WITH SPECIAL CONSIDERATION FOR AFRICAN SLAVES AND THEIR 7 **Descendants** 8 9 Article 1. Findings and Declarations 10 11 8301. This chapter shall be known, and may be cited, as the "Apology Act for the Perpetration of Gross Human Rights 12 13 Violations and Crimes Against Humanity, with special consideration for African Slaves and their Descendants." 14 15 8301.1. (a) The Legislature finds and declares all of the

following:

-3- AB 3089

(1) In 2020, the people of California established the Task Force to Study and Develop Reparation Proposals for African Americans, with a Special Consideration for African Americans Who are Descendants of Persons Enslaved in the United States (Task Force) and required the Task Force to address, among other things, how the State of California will offer a formal apology on behalf of the people of California for the perpetration of gross human rights violations and crimes against humanity on African slaves and their descendants, and how California laws and policies that continue to disproportionately and negatively affect African Americans as a group and perpetuate the lingering material and psychosocial effects of slavery can be eliminated.

- (2) Based on the Task Force's evidentiary findings and recommendations outlined in the report to the Legislature as required by the statute, the people of the State of California hereby acknowledge being a beneficiary of the forced enslavement of African slaves brought to California and continuing the subordination of Black Californians.
- (3) Well after California entered the Union and declared itself a free state outlawing slavery, more than 2,000 enslaved African people were brought to California from 1850 to 1860.
- (4) The California Supreme Court enforced fugitive slave laws until 1865, stating that the antislavery law in the California Constitution was merely a "declaration of a principle."
- (5) Throughout the state's history, California's executive, judicial, and legislative branches continuously denied African slaves and their descendants basic humanity and fundamental liberties from before the Civil War to the present.
- (6) Moreover, California's cities, counties, special districts, joint powers authorities, and other quasi-governmental entities exerted demonstrable undue pressure upon African slaves and Black Californians throughout the territory.
- (7) California industries benefited from ill-gotten gains based on chattel slavery in the form of agricultural and other industrial production. The State of California should consider reviewing these gains in order to potentially fund reparatory efforts.
- (8) California courts prevented Black citizens from testifying in legal proceedings against a white person, and California's Legislature vehemently opposed Congressional civil rights laws and delayed ratification of the Fourteenth and Fifteenth

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1 Amendments to the United States Constitution, hindering Black 2 Americans the right to citizenship, due process under the law, and 3 right to vote.

- (9) California further disenfranchised Black Californians by enacting deliberate racial barriers such as poll taxes and literacy tests, prohibiting interracial marriage, and passing antimiscegenation laws in its first legislative session in 1850.
- (10) California constructed monuments, memorials, markers, and plaques to preserve and memorialize Confederate principles, glorifying subjugation, slavery, and white supremacy.
- (11) From the brutality of enslavement to modern-day police killings, state-sanctioned violence at all levels of government, such as lynching, coercive sterilization, torture, and property destruction inflicted death, physical injury, and psychological harm on Black Californians.
- (12) California openly sanctioned widespread segregation and discrimination against African Americans in workplaces, educational facilities, and public spaces, and enacted predatory licensing laws, fire and safety codes, and antinuisance laws to disrupt African American businesses and patrons.
- (13) Discriminatory housing policies, including redlining, residential zoning ordinances, and loan practices, produced persistent housing segregation and longstanding inequities in home ownership for Black Californians.
- (14) State and local governments targeted property owned by African Americans for renewal and development projects employing unjust uses of eminent domain, often without providing just compensation, yet those same authorities enacted and enforced laws that historically excluded African Americans from outdoor recreation, public transit, and other public infrastructure.
- (15) The eugenics movement thrived in California and thousands of African Americans were forcibly sterilized or were the subjects of medical experiments without valid consent.
- (b) According to the United Nations Principles on Reparation, an apology, when combined with material forms of reparations, provides an opportunity for communal reckoning with the past and repair for moral, physical, and dignitary harms.

5 AB 3089

Article 2. Recognition and Acceptance of Responsibility for Harms and Atrocities Committed: Formal Apology Proclamation

- 8301.2. (a) The State of California recognizes and accepts responsibility for all of the harms and atrocities committed by the state, its representatives thereof, and entities under its jurisdiction who promoted, facilitated, enforced, and permitted the institution of chattel slavery and the enduring legacy of ongoing badges and incidents from which the systemic structures of discrimination have come to exist.
- (b) The State of California accepts this responsibility with a formal apology for the harms perpetrated by the state, and hereby orders this apology to be memorialized in the form of a proclamation to be publicly and conspicuously displayed permanently in the California State Capitol building.
- (c) The Legislature shall prepare the formal apology proclamation, which shall bear the Great Seal of this State and be signed by the Speaker of the Assembly, the President pro Tempore of the Senate, the Governor, and the Chief Justice of the California Supreme Court.
- (b) The State of California apologizes for perpetuating the harms African Americans faced by having imbued racial prejudice through segregation, public and private discrimination, and unequal disbursal of state and federal funding and declares that such actions shall not be repeated. The State of California acknowledges the work of the Task Force to Study and Develop Reparation Proposals for African Americans, with a Special Consideration for African Americans Who are Descendants of Persons Enslaved in the United States. This task force, established by Assembly Bill 3121 (2020), detailed the harms faced by African Americans in California and provided numerous legislative recommendations, including this formal apology. The State of California affirms its role in protecting the descendants of enslaved people and all Black Californians as well as their civil, political, and socio-cultural rights. California acknowledges and affirms its responsibility to end ongoing harm. The State of California commits to restore and repair affected peoples with actions beyond this apology.
- (c) A plaque memorializing this apology, including the contents of Section 8301.1 and subdivisions (a) and (b) of this section, shall

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be installed and maintained by the Department of Parks and
Recreation publicly and conspicuously in the State Capitol
Building.

- (d) The Secretary of State shall submit a final copy of this formal apology—proclamation to the State Archives, where it shall be available for viewing by the general public in perpetuity. The Legislature shall prepare the formal apology, which shall bear the Great Seal of the state and requests that this apology be signed by the Speaker of the Assembly, the President pro Tempore of the Senate, the Governor, and the Chief Justice of the California Supreme Court.
- 8301.3. The formal apology proclamation pursuant to Section 8301.2 shall contain the following written components:
- (a) The written findings of all of the harms and atrocities committed, as set forth in Section 8301.1.
- (b) The written acknowledgement and acceptance of responsibility for past harms, as set forth in subdivisions (a) and (b) of Section 8301.2.
 - (e) Inclusion of the following statement in its entirety:

"The State of California apologizes for perpetuating the harms African Americans faced by having imbued racial prejudice through segregation, public and private discrimination, and unequal disbursal of state and federal funding and declares that such actions shall not be repeated. The State of California acknowledges the work of the Task Force to Study and Develop Reparation Proposals for African Americans, with a Special Consideration for African Americans Who are Descendants of Persons Enslaved in the United States. This task force, established by Assembly Bill 3121 (2020), detailed the harms faced by African Americans in California and provided numerous legislative recommendations, including this formal apology. The State of California affirms its role in protecting the descendants of enslaved people and all Black Californians as well as their civil, political, and socio-cultural rights. California acknowledges and affirms its responsibility to end ongoing harm. The State of California commits to restore and repair affected peoples with actions beyond this apology."

7 AB 3089

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AMENDED IN ASSEMBLY APRIL 15, 2024 AMENDED IN ASSEMBLY APRIL 1, 2024

CALIFORNIA LEGISLATURE—2023–24 REGULAR SESSION

ASSEMBLY BILL

No. 3131

Introduced by Assembly Member McCarty

February 16, 2024

An act to amend Sections 53075 and 88830 of the Education Code, relating to career technical education.

LEGISLATIVE COUNSEL'S DIGEST

AB 3131, as amended, McCarty. California Career Technical Education Incentive Grant Program: Strong Workforce Program: positive consideration for applicants in equity multiplier: historically redlined communities.

Existing law establishes the California Career Technical Education Incentive Grant Program, administered by the State Department of Education, with the purpose of encouraging, maintaining, and strengthening the delivery of high-quality career technical education programs. Existing law provides, for the 2021–22 fiscal year and each fiscal year thereafter, that \$300,000,000 shall be available to the department, upon appropriation by the Legislature, for the program.

Existing law, commencing with the 2023–24 fiscal year, appropriates \$300,000,000 each fiscal year from the General Fund to the Superintendent of Public Instruction for allocation for the Local Control Funding Formula Equity Multiplier apportionment, as provided. Existing law requires the funding to be allocated to eligible local educational agencies that generate a specified local control funding

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formula entitlement based on, among other things, the percentage of unduplicated pupils served.

Existing law establishes the Strong Workforce Program to provide funding to career technical education regional consortia made up of community college districts and local educational agencies, as specified. Existing law also establishes a K–12 component of the Strong Workforce Program. Existing law provides that, commencing with the 2018–19 fiscal year, the amount appropriated in the annual Budget Act for the K–12 component of the program is used to create, support, or expand high-quality career technical education programs at the K–12 level that are aligned with the workforce development efforts occurring through the program. Existing law requires each consortium to form a K–12 Selection Committee, as specified, for purposes of awarding grants under the K–12 component of the program.

Existing law, for both the California Career Technical Education Incentive Grant Program and the K–12 component of the Strong Workforce Program, requires that applicants with certain characteristics be given positive consideration, as specified.

This bill would require the department, in consultation with the executive director of the State Board of Education, when determining grant recipients for the California Career Technical Education Incentive Grant Program, and to additionally give positive consideration to applicants that include local educational agencies that qualify for the above-described Local Control Funding Formula Equity Multiplier apportionment, as provided. The bill would also require the K–12 Selection Committees, when determining grant recipients under the K–12 component of the Strong Workforce Program, to additionally give positive consideration to applicants located in historically redlined communities, as determined by the department.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

- SECTION 1. Section 53075 of the Education Code is amended to read:
- 3 53075. (a) When determining proposed grant recipients, the
- 4 department, in consultation with the executive director of the state
- 5 board, shall do both of the following:

-3-**AB 3131**

(1) Give positive consideration to each of the following characteristics in an applicant:

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- (A) Serving unduplicated pupils, as defined in Section 42238.02.
- (B) Serving pupil subgroups that have higher than average dropout rates as identified by the Superintendent.
- (C) Located in an area of the state with a high unemployment rate.
- (D) Offer an existing high-quality regional-based career technical education program as a joint powers agency or county office of education.
- (E) Located in a historically redlined community, as determined by the department.
- (E) The applicant is, or includes, a local educational agency receiving Local Control Funding Formula Equity Multiplier funding pursuant to Section 42238.024, as identified through the stability rate data file produced by the department in the prior fiscal year.
- (2) Give positive consideration to programs to the extent they do any of the following:
 - (A) Successfully leverage one or both of the following:
- (i) Existing structures, requirements, and resources of the federal Strengthening Career and Technical Education for the 21st Century Act (Perkins V) (Public Law 115-224), California Partnership Academies, or Agricultural Career Technical Education Incentive Grants.
- (ii) Contributions from industry, labor, and philanthropic sources.
- (B) Engage in regional collaboration with postsecondary educational institutions, including the Strong Workforce Program consortium operating in their respective geographic areas, or other local educational agencies to align career pathway instruction with postsecondary program requirements. This shall include, but not be limited to, pathway programs provided under an adopted College and Career Access Pathways partnership agreement pursuant to Section 76004.
- (C) Make significant investment in career technical education infrastructure, equipment, and facilities.
 - (D) Operate within rural school districts.
- (b) When determining grant recipients, the department, in 40 consultation with the executive director of the state board, shall

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give greatest weight to the applicant characteristics included in
 paragraph (1) of subdivision (a).
 Grant recipients are encouraged to use funds provided for

- (c) Grant recipients are encouraged to use funds provided for in subdivision (d) of Section 53070 to create high school programs that provide career-themed coursework with articulated pathways to postsecondary education, including programs established through a College and Career Access Pathways partnership agreement pursuant to Section 76004, and to develop pathway programs that lead into careers that are in high demand in the state.
- SEC. 2. Section 88830 of the Education Code is amended to read:
- 88830. (a) When determining grant recipients under the K–12 component of the Strong Workforce Program, the K–12 Selection Committee shall consider past performance of grantees before awarding additional funds to those reapplying for grants.
- (b) (1) The K-12 Selection Committee shall give positive consideration to each of the following characteristics in an applicant:
- (A) Aligned programs serving unduplicated pupils, as defined in Section 42238.02.
- (B) Programs that the K–12 Selection Committee, in consultation with the consortium, determines most effectively meet the needs of the local and regional economies.
- (C) Programs serving pupil subgroups that have higher than average dropout rates as identified by the Superintendent of Public Instruction.
- (D) Programs located in an area of the state with a high unemployment rate.
- (E) Programs located in a historically redlined community, as determined by the department.
- (2) When determining grant recipients, the K–12 Selection Committee shall give greatest weight to the applicant characteristics included in this subdivision.
- (c) The K–12 Selection Committee shall also give positive consideration to programs to the extent they do any of the following:
 - (1) Successfully leverage one or both of the following:
- 38 (A) Existing structures, requirements, and resources of the 39 federal Strengthening Career and Technical Education for the 21st
- 40 Century Act (Perkins V) (Public Law 115-224), the partnership

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academies program pursuant to Article 5 (commencing with Section 54690) of Chapter 9 of Part 29 of Division 4 of Title 2, or the agricultural career technical education incentive program pursuant to Article 7.5 (commencing with Section 52460) of Chapter 9 of Part 28 of Division 4 of Title 2.

- (B) Contributions from industry, labor, and philanthropic sources.
- (2) Make significant investments in career technical education infrastructure, equipment, and facilities.
- (3) Operate within rural school districts.

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Introduced by Senator Bradford (Coauthor: Senator Smallwood-Cuevas) (Coauthor: Assembly Member Jackson)

February 7, 2024

An act to add Chapter 4 (commencing with Section 16005) to Part 14 of Division 3 of Title 2 of the Government Code, relating to state government.

LEGISLATIVE COUNSEL'S DIGEST

SB 1050, as amended, Bradford. California American Freedmen Affairs Agency: racially motivated eminent domain.

Existing law establishes, until January 1, 2030, the Racial Equity Commission within the Office of Planning and Research and requires the commission to develop resources, best practices, and tools for advancing racial equity by, among other things, developing a statewide Racial Equity Framework that includes methodologies and tools that can be employed to advance racial equity and address structural racism in California.

This bill would require the Office of the Chief Financial Officer, Legal Affairs, which would be established within the California American Freedmen Affairs Agency as provided by SB-490 1403 of the 2023–24 Regular Session, to, upon appropriation by the Legislature, ereate and update a database of people who have had property taken from them by the state without just compensation as a result of racially motivated eminent domain, as provided. review, investigate, and make certain determinations regarding applications for compensation from persons who claim they are the rightful owner, as defined, of property

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taken as a result of racially motivated eminent domain. The bill would define "racially motivated eminent domain" to mean when the *state*, county, city, city and county, district, or other political subdivision of the state acquires private property for public use and does not distribute just compensation to the owner at the time of the taking due to racist or discriminatory motives. The bill would authorize the Office of the Chief Financial Officer to distribute just compensation to a person identified in that database for the present-day fair market value of the property that was taken from them by the state as result of racially motivated eminent domain, if the Chief Financial Officer determines that issuing just compensation to that person would serve to redress past acts of racial discrimination, prevent future acts of racial discrimination, and benefit the whole of the community and its general welfare, taking, and the taking, or the failure to provide just compensation, was due, in whole or in part, to the owner's ethnicity or race. Upon a determination that just compensation is warranted, as provided, the bill would require the Office of Legal Affairs to certify that the rightful owner is entitled to specified compensation from the Fund for Reparations and Restorative Justice, which would be established as provided by SB 1331 of the 2023-24 Regular Session. Upon a determination that an applicant is not a rightful owner or just compensation is not warranted, the bill would require the Office of Legal Affairs to notify the applicant of its finding and provide an appeal process, as specified. The bill would make every finding, decision, determination, or other official act of the California American Freedmen Affairs Agency subject to judicial review.

This bill would also require the Office of Strategic Communications and Media Affairs, which would be established within the California American Freedmen Affairs Agency as provided by SB-490 1403 of the 2023–24 Regular Session, to develop and implement a public education campaign regarding discriminatory housing and urban planning practices by the state, as specified.

This bill would make *related* findings and declarations declarations, including those related to a gift of public funds.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

3 SB 1050

The people of the State of California do enact as follows:

SECTION 1. Chapter 4 (commencing with Section 16005) is added to Part 14 of Division 3 of Title 2 of the Government Code, to read:

1 2

Chapter 4. Restitution for Race-Based Eminent Domain

- 16005. (a) The Legislature finds and declares that it is in the public interest to compensate victims of racially motivated eminent domain, which deprived persons of just compensation for their property due to racially discriminatory motives. The unjust taking of land without fair compensation destroyed communities, forced many from their historical neighborhoods, deprived those persons of the fair value of their property, and, in many cases, prevented the accumulation of generational wealth. Providing compensation to these victims of racial discrimination will restore the value of wrongfully taken property to rightful owners and hold government entities responsible for those wrongful discriminatory acts.
- (b) This chapter shall govern the procedure by which rightful owners and their descendants may seek a determination that they were the victims of racially motivated eminent domain and obtain a referral to the Fund for Reparations and Restorative Justice for compensation.

16005.

- 16006. (a) For purposes of this section, the following definitions apply:
- (1) "Racially motivated eminent domain" means when the *state*, *county*, *city*, *city* and *county*, *district*, *or* other political subdivision of the state acquires private property for public use and does not distribute just compensation to the owner at the time of the taking due to racist or discriminatory motives. taking, and the taking, or the failure to provide just compensation, was due, in whole or in part, to the owner's ethnicity or race.
- (2) "Rightful owner" means a person who has had property taken from them by the *state*, *county*, *city*, *city* and *county*, *district*, or other political subdivision of the state without just compensation as a result of racially motivated eminent domain. domain, or a direct descendant of the person whose property was taken.

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 (b) Upon appropriation by the Legislature, the Office of the Chief Financial Officer Legal Affairs within the California American Freedmen Affairs Agency shall do all of the following:

- (1) Research and document state properties acquired as a result of racially motivated eminent domain, and document the person who owned that property when it was acquired by the state.
- (1) Accept applications for compensation from persons who claim they are the rightful owner of property taken as a result of racially motivated eminent domain.
- (2) (A) Review and investigate public complaints from people who claim their property was taken without just compensation as a result of racially motivated eminent domain. applications submitted under paragraph (1).
- (3) By January 1, 2026, create a database, to be updated annually thereafter, of rightful owners identified pursuant to paragraph (1) and confirmed to have been the victim of racially motivated eminent domain after investigation pursuant to paragraph (2).
- (B) As part of its review, the Office of Legal Affairs may request submission of additional information supporting the application that is reasonably necessary to verify the application, determine whether the applicant is a rightful owner, and determine whether the taking was racially motivated. If the office makes a request for additional documentation, it shall communicate that request to the applicant with a notice of the additional information required. The office shall consider any additional information provided by the applicant within 30 days of the receipt of the notice.
- (3) After reviewing all of the relevant materials, determine whether the applicant is a rightful owner of property taken through racially motivated eminent domain.
- (e) (1) Subject to paragraph (2), the Office of the Chief Financial Officer may distribute, upon appropriation by the Legislature, just compensation to a rightful owner identified in the database created pursuant to paragraph (3) of subdivision (b) for the
- (4) (A) If the Office of Legal Affairs determines that an applicant has established that they are a rightful owner under paragraph (3), the office shall determine:
- (i) The present-day fair market value of the property that was taken from them by the state, county, city, city and county, district,

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or other political subdivision of the state as a result of racially motivated eminent domain.

- (2) Just compensation shall be distributed only upon a determination by the Chief Financial Officer that
- (ii) Whether issuing just compensation to that rightful owner would serve to redress past acts of racial discrimination, prevent future acts of racial discrimination, and benefit the whole of the community and its general welfare.
- (B) If the Office of Legal Affairs determines that providing just compensation is warranted under clause (ii) of subparagraph (A), the Office of Legal Affairs shall certify that the rightful owner is entitled to compensation from the Fund for Reparations and Restorative Justice in the amount of the fair market value of the property, as determined pursuant to clause (i) of subparagraph (A), minus the amount paid at the time of the taking, adjusted for inflation.
- (5) If the Office of Legal Affairs determines that an applicant is not a rightful owner or that just compensation is not warranted, the office shall notify the applicant of its finding. The applicant may appeal the determination within 60 days of receiving the notice and provide additional information to support their claim. The office shall consider the appeal and any new information provided and issue a determination on the appeal within 120 days.
- (c) Every finding, decision, determination, or other official act of the California American Freedmen Affairs Agency is subject to judicial review in accordance with law.

16006.

- 16007. The Office of Strategic Communications and Media Affairs within the California American Freedmen Affairs Agency shall develop and implement a public education campaign regarding the cycle of gentrification, displacement, and exclusion, the connection between redlining and gentrification, and the history of discriminatory urban planning in the state.
- SEC. 2. The Legislature finds and declares that the addition of Chapter 4 (commencing with Section 16005) to Part 14 of Division 3 of Title 2 of the Government Code by this act serves a public purpose and does not constitute a gift of public funds within the meaning of Section 6 of Article XVI of the California Constitution by redressing past acts of racial discrimination, preventing future

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- 1 acts of racial discrimination, and benefitting the whole of the community and its general welfare.

Introduced by Senator Smallwood-Cuevas

February 12, 2024

An act relating to food injustice. An act to add Chapter 41 (commencing with Section 22949.90) to Division 8 of the Business and Professions Code, relating to food and prescription access.

LEGISLATIVE COUNSEL'S DIGEST

SB 1089, as amended, Smallwood-Cuevas. Food injustice. Food and prescription access: grocery and pharmacy closures.

(1) Existing law regulates the employment of workers in grocery establishments, as defined, including requiring an incumbent grocery employer, as defined, where there is a change of control, as defined, to post a public notice of the change in control at the location of the affected grocery establishment within 5 business days following the execution of the transfer document, as specified. Existing law requires the notice to include, among other specified information, the name of the incumbent grocery employer, and to be posted in a conspicuous place at the grocery establishment in a manner where it can be readily viewed by specified persons, including eligible grocery workers.

Existing law, the Pharmacy Law, provides for the licensure and regulation of pharmacies by the California State Board of Pharmacy. Existing law authorizes a pharmacy to furnish prescription drugs only to certain entities, including specific health care entities, and individual patients or another pharmacy either pursuant to prescription or as otherwise authorized by law. Existing law defines a pharmacy as an area, place, or premises licensed by the board in which the profession of pharmacy is practiced and where prescriptions are compounded.

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This bill would require a covered establishment, defined to include a grocery establishment or a pharmacy establishment, to satisfy specified requirements no later than 90 days before its closure, as defined, takes effect, including providing written notice of the closure to specified entities, including the employees of the covered establishment affected by the closure. The bill would require the written notice to include specified information, including the planned closure date of the covered establishment. The bill would exempt a covered establishment from these requirements if the closure is necessitated by a physical calamity or an act of war.

(2) Existing law authorizes an aggrieved employee of a grocery establishment or their representative, as described, to bring an action, as specified, for violations of the above-described change of control provisions to recover, among other awards, reasonable attorney's fees and costs, if specified requirements are met, including that the employee provided written notice to the employer of the violations, as specified. Existing law also authorizes a civil penalty not to exceed \$100 against, among other specified entities, the grocery employer for each employee whose rights are violated under those provisions. Existing law also authorizes an additional amount of \$100 per employee payable as liquidated damages for each day of the violation until the violation is cured, as specified, and authorizes that amount to be recovered by the Labor Commissioner, as specified, and paid to the employee as compensatory damages.

This bill would authorize a civil penalty not to exceed \$10,000 for each violation to be assessed and collected in a civil action against a covered establishment that violates the above-described written notice provisions brought by specified persons or entities, including any person injured by the violation. The bill would authorize the court, in assessing the amount of the civil penalty, to consider relevant circumstances, including the nature and severity of the misconduct, and require the court to award a prevailing plaintiff reasonable attorneys' fees and costs. The bill would require, if the action is pursued by specified entities, including the Attorney General, that specified portions of the civil penalty collected be paid to, among other specified sources, the treasurer of the county in which the judgment was entered. The bill would entitle an employee that does not receive the written notice to recover in a civil action an additional sum of \$100 payable as liquidated damages per employee for each day of the violation until the violation is cured. The bill would specify that these provisions do not preempt _3_ SB 1089

or alter any other rights or remedies, including any causes of action, available under any other federal or state law.

(3) Existing law, the California Workforce Innovation and Opportunity Act, establishes local workforce development boards to perform duties related to the planning, oversight, and evaluation of local workforce investment, including identifying workforce training programs.

This bill would require a county, after receiving a written notice described above from any covered establishment, to provide the covered establishment with information about safety net programs, including the CalWORKs program, and would require a local workforce development board to provide the covered establishment with information about the availability of local workforce training services. The bill would also require the covered establishment, no later than 30 days before its closure, to provide any of that information it receives to each of its employees. By increasing the duties of a county and a local workforce development board, the bill would impose a state-mandated local program.

(4) Existing law provides for various public social services programs in the state, which are administered by the State Department of Social Services, including the CalFresh program, under which supplemental nutrition assistance benefits allocated to the state by the federal government are distributed to eligible individuals by each county, and the California Work Opportunity and Responsibility to Kids (CalWORKs) program, under which each county provides cash assistance and other benefits to qualified low-income families and individuals. Existing law requires that any benefits provided to recipients under the department's authority be distributed through an electronic benefits transfer system, as specified.

This bill would require the department, after receiving a written notice described above from a grocery establishment, to post on its internet website, as specified, information stating that the grocery establishment will be closing and the closing date. The bill would require a county to, among other specified duties, track the grocery establishment closures in its jurisdiction. By creating new duties for a county, the bill would impose a state-mandated local program.

- (5) This bill would make findings and declarations relating to these provisions.
- (6) The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state.

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Statutory provisions establish procedures for making that reimbursement.

This bill would provide that, if the Commission on State Mandates determines that the bill contains costs mandated by the state, reimbursement for those costs shall be made pursuant to the statutory provisions noted above.

Existing law provides for various food-related services and benefits, including the CalFresh program, under which supplemental nutrition assistance benefits allocated to the state by the federal government are distributed to eligible individuals by each county, and the CalFood Program, under which food and funding is provided to food banks whose primary function is to facilitate the distribution of food to low-income households.

This bill would state that it is the intent of the Legislature to enact legislation addressing food injustice.

Vote: majority. Appropriation: no. Fiscal committee: no-yes. State-mandated local program: no-yes.

The people of the State of California do enact as follows:

- 1 SECTION 1. The Legislature finds and declares all of the 2 following:
- 3 (a) African American households disproportionately experience 4 food insecurity.
 - (b) African American communities also disproportionately experience highly limited access to affordable and nutritious food, and are often inundated with unhealthy options like sugary drinks and processed or fast food.
- 9 (c) Redlining, bolstered by other government and 10 government-enabled discrimination, is a central cause of this food 11 injustice.

12

- (d) One of the harms facing African American communities in California is the lack of access to grocery stores and supermarkets.
- 14 White neighborhoods on average have four times as many
- 15 supermarkets as predominantly African American communities,
- which typically are smaller and have less of a selection than Whiteneighborhoods.
- 18 (e) Advance notification of grocery store closures is needed
- 19 because many low-income Californians are suffering and losing
- 20 access to healthy and affordable food. Low-income Californians

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need to be made aware of a closure ahead of time, and need to be informed of comparable services in the local area.

- (f) According to the California Association of Food Banks, 23 percent of California households overall and 28 percent of California households with children face food insecurity.
- (g) Food insecurity is described as the occasional or constant lack of access to the food one needs for a healthy, active life. Because of vast structural inequities, much higher levels of food insecurity are experienced by Black and Latino California households, with White California households experiencing food insecurity at rates lower than the general population.
- (h) Black and Latino neighborhoods in the 30 most populous American cities have fewer pharmacies than White or diverse neighborhoods. "Pharmacy deserts," which are similar to "food deserts," are an often overlooked contributor to persistent racial and ethnic health disparities.
- (i) In order to remedy the harms from abrupt disruptions in access to food, prescriptions, and other household goods, the California Reparations Task Force recommends requiring advance notifications to the affected community, employees, and other stakeholders before the closure of a grocery store or pharmacy to ensure that community members are able to locate healthy and affordable food in the surrounding community and that employees are equipped with the resources necessary to gain employment elsewhere.
- SEC. 2. Chapter 41 (commencing with Section 22949.90) is added to Division 8 of the Business and Professions Code, to read:

Chapter 41. Grocery and Pharmacy Establishment Closures

22949.90. For purposes of this chapter, the following definitions apply:

- (a) "Covered establishment" includes a grocery establishment or a pharmacy establishment.
- (1) "Grocery establishment" means a retail store operating in this state that meets both of the following requirements:
- (A) The retail store sells primarily household foodstuffs for offsite consumption, including, but not limited to, the sale of fresh

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produce, meats, poultry, fish, deli products, dairy products, canned foods, dry foods, beverages, baked foods, or prepared foods.

- (B) The sale of any other household supplies or other products by the retail store is secondary to the primary purpose of food sales.
- (2) "Pharmacy establishment" means a pharmacy as defined in Section 4037 that meets both of the following requirements:
- (A) The pharmacy is a chain or independent pharmacy as defined in Section 4001.
 - (B) The pharmacy is open to the public.
- (b) "Closure" means the cessation or substantial cessation of industrial or commercial operations by a covered establishment.
- 22949.91. (a) A covered establishment shall, no later than 90 days before a closure of the covered establishment takes effect, perform all of the following acts:
- (1) Provide written notice of the closure to all of the following persons or entities:
- (A) The employees of the covered establishment affected by the closure and their authorized representatives.
 - (B) The Employment Development Department.
 - (C) The State Department of Social Services.
- (D) The local workforce development board of any city and county government within which the covered establishment is located.
- (E) The chief elected official of each city and county government within which the covered establishment is located.
- (F) The local human services departments of each county government within which the covered establishment is located.
- (2) Post a written notice of the closure in a conspicuous location at the entrance to the covered establishment's premises that includes a link to, or a quick response (QR) code that links to, a page on the State Department of Social Services' internet website that outlines the requirements of this subdivision.
- (3) Provide a written notice of the closure in any other form in which the covered establishment regularly communicates or advertises to its customers, including, but not limited to, text message, email, or advertisements of general circulation.
- (b) (1) A written notice by a covered establishment described in subdivision (a) shall include, but not be limited to, the following information:

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- (A) The planned closure date of the covered establishment.
- (B) The reasons for the closure of the covered establishment.
- (C) The names, addresses, and contact information of the three nearest covered establishments that provide comparable services to the covered establishment.
- (2) A written notice by a pharmacy establishment shall also include the name, address, and contact information of the pharmacy where any prescriptions will be transferred and information regarding the process of transferring the prescription to a pharmacy of the consumer's choosing.
- (c) Notwithstanding the requirements of this section, a covered establishment shall not be required to provide written notice if a closure is necessitated by a physical calamity or an act of war.
- (d) (1) A covered establishment that violates this section shall be subject to a civil penalty not to exceed ten thousand dollars (\$10,000) for each violation, to be assessed and collected in a civil action brought by any person injured by the violation or in a civil action brought in the name of the people of the State of California by the Attorney General, a district attorney, or a city attorney where the covered establishment was located.
- (A) In assessing the amount of the civil penalty, the court may consider relevant circumstances presented by the parties to the case, including, but not limited to, the following circumstances:
 - (i) The nature and severity of the misconduct.
 - (ii) The number of violations.

- (iii) The length of time over which the misconduct occurred, and the persistence of the misconduct.
 - (iv) The willfulness of the misconduct.
 - (v) The defendant's assets, liabilities, and net worth.
- (B) (i) If the Attorney General brings the action, one-half of the civil penalty collected shall be paid to the treasurer of the county in which the judgment was entered, and one-half shall be paid to the General Fund.
- (ii) If a district attorney brings the action, the civil penalty collected shall be paid to the treasurer of the county in which the judgment was entered.
- (iii) If a city attorney brings the action, one-half of the civil penalty collected shall be paid to the treasurer of the city in which the judgment was entered, and one-half shall be paid to the treasurer of the county in which the judgment was entered.

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(C) The court shall grant a prevailing plaintiff reasonable attorneys' fees and costs.

- (2) An employee that does not receive written notice by a covered establishment in violation of this section is entitled to recover in a civil action an additional sum payable as liquidated damages in the amount of one hundred dollars (\$100) per employee for each day the rights of an employee under this section are violated and continuing until the violation is cured.
- (e) This section does not preempt or alter any other rights or remedies, including any causes of action, available under any other federal or state law.

22949.92. (a) (1) After receiving a written notice described in Section 22949.91 from a covered establishment, the county in which that covered establishment is located shall provide the covered establishment with information about safety net programs, including, but not limited to, unemployment insurance, the CalWORKs program, the CalFresh program, and the Medi-Cal program. The local workforce development board of the county in which that covered establishment is located shall provide the covered establishment with information about the availability of local workforce training services.

- (2) The covered establishment shall, no later than 30 days before a closure of the covered establishment takes effect, provide any information that it receives from the county and local workforce development board to each employee of the covered establishment.
- (b) After receiving a written notice described in Section 22949.91 from a grocery establishment, the State Department of Social Services shall post on its internet website for the electronic benefits transfer system, established pursuant to Section 10071 of the Welfare and Institutions Code, that lists the stores that accept the CalFresh program's benefits information stating that the grocery establishment is closing and the closure date.
- (c) Each county that receives a written notice described in Section 22949.91 shall track and monitor all of the following:
 - (1) Any grocery establishment closures in its jurisdiction.
 - (2) *Identify any trends in grocery establishment closures.*
- (3) Address reasons for the closures if findings suggest the possible need for intervention by the county.
- 39 SEC. 3. If the Commission on State Mandates determines that 40 this act contains costs mandated by the state, reimbursement to

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- 1 local agencies and school districts for those costs shall be made
- 2 pursuant to Part 7 (commencing with Section 17500) of Division
- 3 4 of Title 2 of the Government Code.
- 4 SECTION 1. It is the intent of the Legislature to enact
- 5 legislation addressing food injustice.

Introduction Form

(by a Member of the Board of Supervisors or the Mayor)

I here	by subn	nit the following item for introduction (select only one):
	1.	For reference to Committee (Ordinance, Resolution, Motion or Charter Amendment)
	2.	Request for next printed agenda (For Adoption Without Committee Reference) (Routine, non-controversial and/or commendatory matters only)
	3.	Request for Hearing on a subject matter at Committee
	4.	Request for Letter beginning with "Supervisor inquires"
	5.	City Attorney Request
	6.	Call File No. from Committee.
	7.	Budget and Legislative Analyst Request (attached written Motion)
	8.	Substitute Legislation File No.
	9.	Reactivate File No.
	10.	Topic submitted for Mayoral Appearance before the Board on
	al Plan ☐ Ye	Referral sent to the Planning Department (proposed legislation subject to Charter 4.105 & Admin 2A.53): Building Inspection Commission Human Resources Department (Proposed legislation Subject to Charter 4.105 & Admin 2A.53): Building Inspection Commission Human Resources Department (Proposed legislation Subject to Charter 4.105 & Admin 2A.53): Building Inspection Commission Human Resources Department (Proposed legislation Subject to Charter 4.105 & Admin 2A.53): Building Inspection Commission Human Resources Department (Proposed legislation Subject to Charter 4.105 & Admin 2A.53): Building Inspection Commission Building Inspection Building Inspection Commission Building Inspection Building Inspection Commission Building Inspection Building Inspection Commission Building Inspection Commission Building Inspection Building Inspection Commission Building Inspection Buil
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		Signature of Sponsoring Supervisor: