BOARD of SUPERVISORS



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MEMORANDUM

TO: Sarah Dennis-Phillips, Executive Director, Office of Economic and

Workforce Development

FROM: John Carroll, Assistant Clerk, Land Use and Transportation Committee

DATE: November 25, 2024

SUBJECT: LEGISLATION INTRODUCED

The Board of Supervisors' Land Use and Transportation Committee has received the following proposed legislation, introduced by Supervisor Walton on November 19, 2024.

File No. 241121

Ordinance amending the Planning Code to establish the Leland Avenue Neighborhood Commercial District ("NCD"); amending the Zoning Map to rezone all parcels fronting Leland Avenue between Bayshore Boulevard and Cora Street from Small-Scale Neighborhood Commercial District (NC-2) to Leland Avenue NCD; and affirming the Planning Department's determination under the California Environmental Quality Act, making findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1, and making findings of public necessity, convenience, and welfare pursuant to Planning Code, Section 302.

If you have comments or reports to be included with the file, please forward them to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102 or by email at: john.carroll@sfgov.org.

CC:

Offices of Chair Melgar and Supervisor Walton Anne Taupier, Office of Economic and Workforce Development Alesandra Lozano, Office of Economic and Workforce Development

1	[Planning Code, Zoning Map - Leland Avenue Neighborhood Commercial District]
2	
3	Ordinance amending the Planning Code to establish the Leland Avenue Neighborhood
4	Commercial District ("NCD"); amending the Zoning Map to rezone all parcels fronting
5	Leland Avenue between Bayshore Boulevard and Cora Street from Small-Scale
6	Neighborhood Commercial District (NC-2) to Leland Avenue NCD; and affirming the
7	Planning Department's determination under the California Environmental Quality Act,
8	making findings of consistency with the General Plan, and the eight priority policies of
9	Planning Code, Section 101.1, and making findings of public necessity, convenience,
10	and welfare pursuant to Planning Code, Section 302.
11	NOTE: Unchanged Code text and uncodified text are in plain Arial font.
12	Additions to Codes are in single-underline italics Times New Roman font. Deletions to Codes are in strikethrough italics Times New Roman font.
13	Board amendment additions are in double-underlined Arial font. Board amendment deletions are in strikethrough Arial font. Actorials (* * * * *) indicate the amission of unabanged Code
14	Asterisks (* * * *) indicate the omission of unchanged Code subsections or parts of tables.
15	
16	Be it ordained by the People of the City and County of San Francisco:
17	
18	Section 1. Environmental and Land Use Findings.
19	(a) The Planning Department has determined that the actions contemplated in this
20	ordinance comply with the California Environmental Quality Act (California Public Resources
21	Code Sections 21000 et seq.). Said determination is on file with the Clerk of the Board of
22	Supervisors in File No and is incorporated herein by reference. The Board affirms this
23	determination.
24	(b) On, the Planning Commission, in Resolution No,
25	adopted findings that the actions contemplated in this ordinance are consistent, on balance,

1	with the City's General Plan and eight priority policies of Planning Code Section 101.1. The
2	Board adopts these findings as its own. A copy of said Resolution is on file with the Clerk of
3	the Board of Supervisors in File No, and is incorporated herein by reference.
4	(c) Pursuant to Planning Code Section 302, this Board finds that these Planning Code
5	amendments will serve the public necessity, convenience, and welfare for the reasons set
6	forth in Planning Commission Resolution No, and the Board incorporates such
7	reasons herein by reference. A copy of said resolution is on file with the Clerk of the Board of
8	Supervisors in File No
9	
10	Section 2. Article 7 of the Planning Code is hereby amended by adding Section 746, to
11	read as follows:
12	SEC. 746. LELAND AVENUE NEIGHBORHOOD COMMERCIAL DISTRICT.
13	The Leland Avenue Neighborhood Commercial District is located on Leland Avenue between
14	Bayshore Boulevard and Cora Street in southeast San Francisco. Leland Avenue abuts the Schlage
15	Lock Company Visitacion Valley factory site, which closed in 1999 and is identified in the Visitacion
16	<u>Valley/Schlage Lock Plan. Leland Avenue is located within Zone 2 of the Visitacion Valley/Schlage</u>
17	Lock Special Use District. The Visitacion Valley Greenway, a series of six parks that are part of the
18	City's Crosstown Trail, ends at Leland Avenue. The District aims to cultivate a vibrant, pedestrian-
19	friendly commercial corridor that serves the diverse needs of the local community while preserving the
20	unique character and charm of the neighborhood. The District is in close proximity to the Caltrain
21	Bayshore Station and light rail.
22	Buildings in the District typically range in height from two to four stories with occasional one-
23	story commercial buildings. Future commercial growth is directed to the ground story to promote
24	continuous and active retail frontage. Neighborhood-serving businesses are strongly encouraged.
25	

<u>Table 746. LELAND AVENUE NEIGHBORHOOD COMMERCIAL</u> <u>DISTRICT ZONING CONTROL TABLE</u>

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1

3			<u>Leland Avenue NCD</u>
1	Zoning Category	§ References	<u>Controls</u>
	BUILDING STANDARDS		
	Massing and Setbacks		
	Height and Bulk Limits.	§§ 102, 105, 106, 250-252, 260, 261.1, 270, 271. See also Height and Bulk District Maps	Varies, but generally 40-X. See Height and Bulk Map Sheets HT01-13 for more information. Height sculpting required on Alleys per § 261.1.
	5 Foot Height Bonus for Active Ground Floor Uses	§ 263.20	<u>P</u>
	<u>Rear Yard</u>	<u>§§ 130, 134,</u> <u>134(a)(e), 136</u>	Required at the Second Story and at each succeeding level or Story of the building, and at the First Story if it contains a Dwelling Unit: 25% of lot depth, but in no case less than 15 feet
	Front Setback and Side Yard	§§ 130, 131, 132, 133	<u>Not Required.</u>
	Street Frontage and Public Realm		
	Streetscape and Pedestrian Improvements	§ 138.1	<u>Required</u>
	Street Frontage Requirements	§ 145.1	Required; controls apply to above-grade parking setbacks, parking and loading entrances, active uses, ground floor ceiling height, street-facing ground-level spaces, transparency and fenestration, and gates, railings, and grillwork. Exceptions permitted for historic buildings.
	Ground Floor Commercial	§ 145.4	Required on some streets, see § 145.4 for specific districts.

Vehicular Access Restrictions	§ 155(r)	Restricted on some streets, see § 15 for specific districts.
<u>Miscellaneous</u>		
Lot Size (Per Development)	§§ 102, 121.1	<u>P(1)</u>
Planned Unit Development	<u>§ 304</u>	<u>C</u>
Awning, Canopy or Marquee	<u>§ 136.1</u>	<u>P</u>
<u>Signs</u>	§§ 262, 602-604, 607, 607.1, 608, 609	As permitted by § 607.1
General Advertising Signs	§§ 262, 602, 604, 608, 609, 610, 611	<u>NP</u>
<u>Design Guidelines</u>	General Plan Commerce and Industry Element	Subject to the Urban Design Guide
RESIDENTIAL STANDARDS AN	D USES	
Development Standards		
<u>Usable Open Space [Per Dwelling</u> <u>Unit]</u>	§§ 135, 136	100 square feet if private, or 133 sq feet if common, or the amount of op space required in the nearest Resid District, whichever is less.
<u>Off-Street Parking Requirements</u>	§§ 145.1, 150, 151, 153-156, 161, 166, 204.5	No car parking required. Maximum permitted per § 151. Bike parking required per § 155.2. If car parking provided, car share spaces are required per project has 50 units or more §166.
Dwelling Unit Mix	<u>§ 207.7</u>	Generally required for creation of more Dwelling Units. No less than of the total number of proposed Dwelling Units shall contain at least Bedrooms, and no less than 10% of total number of proposed Dwelling shall contain at least three Bedrooms.

Intermediate Length Occupancy	§§ 102, 202.10	<u>P(2)</u>		
Single Room Occupancy	<u>§ 102</u>	<u>P</u>		
Student Housing	<u>§ 102</u>	<u>P</u>		
Residential Uses		<u>(</u>	Controls by Sto	<u>rv</u>
		<u>1st</u>	<u>2nd</u>	<u>3rd+</u>
<u>Residential Uses</u>	<u>§102</u>	<u>P</u>	<u>P</u>	<u>P</u>
Accessory Dwelling Unit Density	§§ 102, 207.1, 207.2	<u>P per Planni</u> 207.2.	ng Code §§ 20	7.1 and
<u>Dwelling Unit Density</u>	§§ 102, 207	the density p	0 square foot lo ermitted in the chever is great	nearest R
Group Housing Density	<u>§ 208</u>	or the densit	er 275 square j y permitted in t chever is great	he nearest R
<u>Homeless Shelter Density</u>	§§ 102, 208	Density limit Administrati	s regulated by ve Code	<u>the</u>
Senior Housing Density	§§ 102, 202.2(f), 207	units otherw Use in the di requirements twice the nur otherwise pe in the distric requirements	e the number of ise permitted as strict and meet s of § 202.2(f)(1) nber of dwellin rmitted as a Prot and meeting as of § 202.2(f)(1) (D)(iv), related	s a Principal ing all the l). C up to g units incipal Use all l), except for
Loss of Dwelling Units		<u>(</u>	Controls by Sto	<u>ry</u>
		<u>1st</u>	<u>2nd</u>	<u>3rd</u>
Residential Conversion	<u>§ 317</u>	<u>C</u>	<u>C</u>	<u>NP</u>
Residential Demolition and Merger	§ 317	<u>C</u>	<u>C</u>	<u>C</u>
NON-RESIDENTIAL STANDARD	S AND USES			

Development Standards				
Floor Area Ratio	§§ 102, 123, 124	2.5 to 1		
<u>Use Size</u>	§§ 102, 121.2	P up to 3,999 square feet a	9 square feet; and above.	<u>C 4,000</u>
Off-Street Parking Requirements	§§ 145.1, 150, 151, 153-156, 161, 166, 204.5	§ 151. Bike <u>p</u> § 155.2. Car	parking requir share spaces	permitted per ed per required when arking spaces
Off-Street Freight Loading	§§ 150, 152, 153- 155, 161, 204.5	than 10,000	ed if gross floo square feet. E. r §§ 155 and 1	xceptions
Commercial Use Characteristics				
<u>Drive-up Facility</u>	<u>§ 102</u>	<u>NP</u>		
Formula Retail	§§ 102, 303.1	<u>C</u>		
Hours of Operation	<u>§ 102</u>	P 6 a.m2 a.	m.; C 2 a.m	6 a.m.
Maritime Use	<u>§ 102</u>	<u>NP</u>		
Open Air Sales	§§ 102, 703(b)	See § 703(b)		
Outdoor Activity Area	§§ 102, 145.2, 202.2		in front or it co); C if located	
Walk-up Facility	<u>§ 102</u>	<u>P</u>		
NON-RESIDENTIAL USES	1	Controls by Story		
		<u>1st</u>	<u>2nd</u>	<u>3rd+</u>
Agricultural Use Category				
<u>Agriculture, Industrial</u>	§§ 102, 202.2(c)	<u>NP</u>	<u>NP</u>	<u>NP</u>
Agriculture, Large Scale Urban	§§ 102, 202.2(c)	<u>C</u>	<u>C</u>	<u>C</u>
Agriculture, Neighborhood	§§ 102, 202.2(c)	<u>P</u>	<u>P</u>	<u>P</u>
Automotive Use Category	10.102	l vo) In	11/0
<u>Automotive Uses*</u>	<u>§ 102</u>	<u>NP</u>	<u>NP</u>	<u>NP</u>

Automotive Repair	<u>§ 102</u>	<u>C</u>	<u>NP</u>	<u>NP</u>
Automotive Service Station	§§ 102, 202.2(b)	<u>C</u>	<u>NP</u>	<u>NP</u>
Electric Vehicle Charging Location	§§102, 202.2(b), 202.13	<u>C(3)</u>	<u>C(3)</u>	<u>C(3)</u>
Fleet Charging	<u>§102</u>	<u>C</u>	<u>C</u>	<u>C</u>
Gas Station	§§ 102, 187.1, 202.2(b)	<u>C</u>	<u>NP</u>	<u>NP</u>
Parking Garage, Private	<u>§ 102</u>	<u>C</u>	<u>C</u>	<u>C</u>
Parking Garage, Public	<u>§ 102</u>	<u>C</u>	<u>C</u>	<u>C</u>
Parking Lot, Private	§§ 102, 142, 156	<u>C</u>	<u>C</u>	<u>C</u>
Parking Lot, Public	§§ 102, 142, 156	<u>C</u>	<u>C</u>	<u>C</u>
Entertainment, Arts and Recreati	on Use Category			
Entertainment, Arts and Recreation Uses*	<u>§ 102</u>	<u>NP</u>	<u>NP</u>	<u>NP</u>
Arts Activities	<u>§ 102</u>	<u>P</u>	<u>P</u>	<u>P</u>
Entertainment, General	<u>§ 102</u>	<u>P</u>	<u>P</u>	<u>NP</u>
Entertainment, Nighttime	<u>§ 102</u>	<u>P</u>	<u>NP</u>	<u>NP</u>
Movie Theater	§§ 102, 202.4	<u>P</u>	<u>P</u>	<u>P</u>
Open Recreation Area	<u>§ 102</u>	<u>C</u>	<u>C</u>	<u>C</u>
Passive Outdoor Recreation	<u>§ 102</u>	<u>C</u>	<u>C</u>	<u>C</u>
Industrial Use Category				
<u>Industrial Uses</u>	§ 102, 202.2(d)	<u>NP</u>	<u>NP</u>	<u>NP</u>
Institutional Use Category	•		•	
Institutional Uses*	<u>§ 102</u>	<u>P</u>	<u>C</u>	<u>C</u>
Child Care Facility	<u>§ 102</u>	<u>C</u>	<u>P</u>	<u>P</u>
Community Facility	<u>§ 102</u>	<u>C</u>	<u>P</u>	<u>P</u>
<u>Hospital</u>	<u>§ 102</u>	<u>NP</u>	<u>NP</u>	<u>NP</u>
Medical Cannabis Dispensary	§§ 102, 202.2(e)	<u>DR(4)</u>	<u>DR(4)</u>	<u>NP</u>
Public Facilities	<u>§ 102</u>	<u>C</u>	<u>P</u>	<u>P</u>
Religious Institution	<u>§ 102</u>	<u>P</u>	<u>P</u>	<u>P</u>
Residential Care Facility	§ 102	<u>C</u>	<u>P</u>	<u>P</u>

1	Social Service or Philanthropic	§ 102	<u>C</u>	<u>P</u>	<u>P</u>
	<u>Facility</u>	,			
2	Sales and Service Use Category				
3	Retail Sales and Service Uses*	§§ 102, 202.2(a), 202.3	<u>P</u>	<u>P</u>	<u>NP</u>
4	Adult Business	<u>§ 102</u>	<u>NP</u>	<u>NP</u>	<u>NP</u>
5	Adult Sex Venue	<u>§ 102</u>	<u>NP</u>	<u>NP</u>	<u>NP</u>
6	Animal Hospital	<u>§ 102</u>	<u>P</u>	<u>P</u>	<u>NP</u>
7	<u>Bar</u>	§§ 102, 202.2(a)	<u>P</u>	<u>NP</u>	<u>NP</u>
	Cannabis Retail	§§ 102, 202.2(a)	<u>C</u>	<u>C</u>	<u>NP</u>
8	<u>Flexible Retail</u>	<u>§ 102</u>	<u>P</u>	<u>NP</u>	<u>NP</u>
9	<u>Hotel</u>	<u>§ 102</u>	<u>C</u>	<u>C</u>	<u>C</u>
10	<u>Kennel</u>	<u>§ 102</u>	<u>C</u>	<u>NP</u>	<u>NP</u>
11	<u>Liquor Store</u>	<u>§ 102</u>	<u>C</u>	<u>NP</u>	<u>NP</u>
12	Massage Establishment	§§ 102, 204, 303(n), 703	<u>P</u>	<u>C</u>	<u>NP</u>
13	Massage, Foot/Chair	<u>§ 102</u>	<u>P</u>	<u>NP</u>	<u>NP</u>
	<u>Mortuary</u>	<u>§ 102</u>	<u>NP</u>	<u>NP</u>	<u>NP</u>
14	<u>Motel</u>	§§ 102, 202.2(a)	<u>NP</u>	<u>NP</u>	<u>NP</u>
15	Restaurant	§§ 102, 202.2(a)	<u>P</u>	<u>P</u>	<u>NP</u>
16	Restaurant, Limited	§§ 102, 202.2(a)	<u>P</u>	<u>P</u>	<u>NP</u>
17	Services, Financial	<u>§ 102</u>	<u>P</u>	<u>C</u>	<u>NP</u>
	Services, Fringe Financial	<u>§ 102</u>	<u>NP</u>	<u>NP</u>	<u>NP</u>
18	Services, Limited Financial	<u>§ 102</u>	<u>P</u>	<u>NP</u>	<u>NP</u>
19	Services, Retail Professional	<u>§ 102</u>	<u>P</u>	<u>P</u>	<u>P</u>
20	Storage, Self	<u>§ 102</u>	<u>NP</u>	<u>NP</u>	<u>NP</u>
21	Tobacco Paraphernalia Establishment	<u>§ 102</u>	<u>C</u>	<u>NP</u>	<u>NP</u>
22	<u>Trade Shop</u>	<u>§ 102</u>	<u>P</u>	<u>C</u>	<u>NP</u>
23	Non-Retail Sales and Service*	<u>§ 102</u>	<u>C</u>	<u>P</u>	<u>NP</u>
24	<u>Design Professional</u>	<u>§ 102</u>	<u>P</u>	<u>P</u>	<u>NP</u>
25	Service, Non-Retail Professional	<u>§ 102</u>	<u>NP</u>	<u>P</u>	<u>NP</u>

<u>Trade Office</u>	<u>§ 102</u>	<u>P</u>	<u>P</u>	<u>NP</u>
Utility and Infrastructure Use C	ategory			
Utility and Infrastructure*	<u>§ 102</u>	<u>C(5)</u>	<u>C(5)</u>	<u>C(5)</u>
Power Plant	<u>§ 102</u>	<u>NP</u>	<u>NP</u>	<u>NP</u>
Public Utilities Yard	§ 102	<u>NP</u>	<u>NP</u>	<u>NP</u>

5 * *Not listed below*

- 6 (1) C for 10,000 square feet and above if located within the Priority Equity Geographies Special Use
- *District established under Section 249.97.*
- 8 (2) NP for buildings with three or fewer Dwelling Units. C for buildings with 10 or more Dwelling
- *Units.*
- 10 (3) P where existing use is any Automotive Use.
- 11 (4) No more than three Medical Cannabis Dispensaries shall be permitted at any given time within the
- 12 <u>boundaries of Supervisorial District 11, pursuant to Ordinance 186-17.</u>
- 13 (5) C if a Macro WTS Facility; P if a Micro WTS Facility.

Section 3. The Planning Code is hereby amended in accordance with Planning Code Section 106 by revising Zoning Use District Map ZN10 of the Zoning Map of the City and County of San Francisco, as follows:

Description of Property	,	Current Zoning to	Proposed Zoning to be Approved	
Assessor's Block	Lots	be Superseded		
6247	2, 3, 4, 5, 6, 7, 8, 9, 10, 13, 14, 15, 16, 17, 18, 19, 42, and 43		Leland Avenue NCD	
6248	8, 9, 10, 11, 12, 13, 14, 15, 16, 17, 19, 20, 21, and 22	NC-2	Leland Avenue NCD	

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6249	2, 12, 13, 14, 15, and 002A	NC-2	Leland Avenue NCD
6250	1, 17, 18, 19, 20, 21, 22, 23, 24, 28, 29, 30, 31, 34, 35, 36, and 37	NC-2	Leland Avenue NCD
6251	1, 16, 18, 19, 20, 23, 31, 32, 33, and 34	NC-2	Leland Avenue NCD
6252	36	NC-2	Leland Avenue NCD

Section 4. Effective Date. This ordinance shall become effective 30 days after enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board of Supervisors overrides the Mayor's veto of the ordinance.

Section 5. Scope of Ordinance. In enacting this ordinance, the Board of Supervisors intends to amend only those words, phrases, paragraphs, subsections, sections, articles, numbers, punctuation marks, charts, diagrams, or any other constituent parts of the Municipal Code that are explicitly shown in this ordinance as additions, deletions, Board amendment additions, and Board amendment deletions in accordance with the "Note" that appears under the official title of the ordinance.

APPROVED AS TO FORM: DAVID CHIU, City Attorney

By: /s/ HEATHER GOODMAN HEATHER GOODMAN Deputy City Attorney

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LEGISLATIVE DIGEST

[Planning Code, Zoning Map - Leland Avenue Neighborhood Commercial District]

Ordinance amending the Planning Code to establish the Leland Avenue Neighborhood Commercial District ("NCD"); amending the Zoning Map to rezone all parcels fronting Leland Avenue between Bayshore Boulevard and Cora Street from Small-Scale Neighborhood Commercial District (NC-2) to Leland Avenue NCD; and affirming the Planning Department's determination under the California Environmental Quality Act, making findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1, and making findings of public necessity, convenience, and welfare pursuant to Planning Code, Section 302

Existing Law

Currently, the properties fronting Leland Avenue between Bayshore Boulevard and Cora Street are zoned Small-Scale Neighborhood Commercial District (NC-2). In the NC-2 district, specified institutional uses, liquor stores, and fringe financial services are principally permitted.

Amendments to Current Law

This ordinance would rezone the properties fronting Leland Avenue between Bayshore Boulevard and Cora Street to a new zoning district called the Leland Avenue Neighborhood Commercial District ("Leland NCD"). The zoning controls in the Leland NCD are similar to the zoning controls in the NC-2 district, with the exception that specified institutional uses and liquor stores are conditionally permitted, and fringe financial services are not permitted.

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BOARD OF SUPERVISORS Page 1

Introduction Form

(by a Member of the Board of Supervisors or the Mayor)

I hereby sub	omit the following item for introduction (select only one):
1 .	For reference to Committee (Ordinance, Resolution, Motion or Charter Amendment)
2.	Request for next printed agenda (For Adoption Without Committee Reference) (Routine, non-controversial and/or commendatory matters only)
3.	Request for Hearing on a subject matter at Committee
4.	Request for Letter beginning with "Supervisor inquires"
5.	City Attorney Request
6.	Call File No. from Committee.
7.	Budget and Legislative Analyst Request (attached written Motion)
8.	Substitute Legislation File No.
9.	Reactivate File No.
10.	Topic submitted for Mayoral Appearance before the Board on
The propose	ed legislation should be forwarded to the following (please check all appropriate boxes):
	Small Business Commission Youth Commission Ethics Commission
	Planning Commission Building Inspection Commission Human Resources Department
General Pla	n Referral sent to the Planning Department (proposed legislation subject to Charter 4.105 & Admin 2A.53)
	,
(Note: For I	Imperative Agenda items (a Resolution not on the printed agenda), use the Imperative Agenda Form.)
Sponsor(s):	
Walton	
Subject:	
Planning (Code, Zoning Map - Leland Avenue Commercial District
Long Title	or text listed:
the Zoning M zoned NC-2 Quality Act, i	mending the Planning Code to establish the Leland Avenue Neighborhood Commercial District ("NCD"); amending Map to rezone all parcels fronting Leland Avenue between Bayshore Boulevard and Cora Street that are currently to Leland Avenue NCD; and affirming the Planning Department's determination under the California Environmental making findings of consistency with the General Plan and the eight priority policies of Planning Code, Section haking findings of public necessity, convenience, and welfare pursuant to Planning Code, Section 302.
	Signature of Sponsoring Supervisor: /s/ Shamann Walton