

File No. 210462

Committee Item No. _____

Board Item No. 33

COMMITTEE/BOARD OF SUPERVISORS

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Date: _____

Board of Supervisors Meeting

Date: May 4, 2021

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Prepared by: Lisa Lew

Date: April 30, 2021

Prepared by: _____

Date: _____

1 [Supporting California State Senate Bill No. 321 (Durazo) - The Health and Safety for All
2 Workers Act]

3 **Resolution supporting California State Senate Bill No. 321, authored by State Senator**
4 **Maria Elena Durazo, The Health and Safety for All Workers Act, which would eliminate**
5 **the exclusion of household domestic service from Cal/OSHA workplace health and**
6 **safety protections and ensure that domestic workers have access to health and safety**
7 **training, information about risks in the workplace, and necessary protective equipment.**

8
9 WHEREAS, In California, there are over 300,000 household domestic service
10 employees comprised of housekeepers, day laborers and caregivers for children, persons
11 with disabilities, and seniors - who work in private households to care for the health, safety
12 and well-being of the most important aspects of Californians' lives, their families and homes;
13 and

14 WHEREAS, Currently, two million households in California rely on domestic workers to
15 care for their homes and loved ones, and that number is expected to grow by 52% by 2022;
16 and

17 WHEREAS, Domestic workers are majority immigrant women who typically work in
18 isolation in private homes for very low wages and are often the primary breadwinners for their
19 families; and

20 WHEREAS, Domestic workers across the state of California have joined together to
21 form the California Domestic Workers' Coalition to achieve social and economic justice and
22 secure much-needed protections and implementation and enforcement of those protections,
23 for domestic workers under California's labor laws; and

24 WHEREAS, In the private home workplace, occupational risks and hazards for
25 domestic workers include physical and ergonomic demands, and exposure to infectious

1 diseases and household cleaning chemicals; as well as the psychological stress resulting
2 from the violation of their rights, including physical, emotional and sexual abuse by employers;
3 and

4 WHEREAS, Domestic workers' health and safety have been put at severe risk during
5 the recent disasters that have struck California; and

6 WHEREAS, Currently during the COVID-19 pandemic, domestic workers act as
7 frontline workers providing care to Californians who are most vulnerable to illness, like seniors
8 and people with compromised immune systems, yet they remain vulnerable and without
9 protections; and

10 WHEREAS, During the wildfires that devastated California, domestic workers and other
11 household workers, such as day laborers, were asked to stay behind to fight fires, guard
12 homes or pets, work in smoky conditions, and clean up toxic ash; and

13 WHEREAS, The current COVID-19 health pandemic and recent California wildfires
14 have magnified the vulnerability and dangers that domestic workers and day laborers face on
15 a daily basis because they are excluded from California's Occupational Health and Safety
16 protections; and

17 WHEREAS, The growing frequency and intensity of wildfires and other natural
18 disasters requires that legislators take immediate legislative action to protect the health and
19 safety of these workers; and

20 WHEREAS, In 2011, the California Legislature passed Assembly Concurrent
21 Resolution No. 163, resolved to reject antiquated and long-discredited stereotypes of
22 domestic work and found "domestic workers are entitled to industry-specific protections and
23 labor standards that eliminate discriminatory provisions in the labor laws and guarantee
24 domestic workers basic workplace rights"; and

25

1 WHEREAS, On August 18, 2020, the San Francisco Board of Supervisors unanimously
2 passed a resolution supporting Senate Bill No. 1257, a previous iteration of Senate Bill 321,
3 on file with the Clerk of the Board of Supervisors in File No. 200918, which is hereby declared
4 to be a part of this resolution as if set forth fully herein; and

5 WHEREAS, Senator Maria Elena Durazo has introduced “The Health and Safety for All
6 Workers Act” Senate Bill 321; now, therefore, be it

7 RESOLVED, That the City and County of San Francisco supports "The Health and
8 Safety for All Workers Act” State Senate Bill 321 (Durazo), endorsed by the California
9 Domestic Workers' Coalition, to ensure basic protections against work related injury and
10 illness for domestic workers who are absolutely essential to the California economy and who
11 deserve health, safety, respect and dignity at work; and, be it

12 FURTHER RESOLVED, That the City and County of San Francisco shall transmit a
13 copy of this Resolution to the author, Governor, and all state legislators representing the City
14 and County.

AMENDED IN SENATE APRIL 15, 2021

SENATE BILL

No. 321

Introduced by Senator Durazo

(Principal coauthors: Assembly Members Gipson and Kalra)

(Coauthors: Senators Gonzalez, Leyva, and Newman)

February 5, 2021

An act to amend Sections 6303 and 6314 of, and to add Section 6305.1 to, the Labor Code, relating to employment.

LEGISLATIVE COUNSEL'S DIGEST

SB 321, as amended, Durazo. Employment safety standards: household domestic services.

Existing law, the California Occupational Safety and Health Act of 1973, requires employers to comply with certain standards ensuring healthy and safe working conditions, as specified. Existing law charges the Division of Occupational Safety and Health within the Department of Industrial Relations with enforcement of the act, subject to oversight by the Chief of the Division of Occupational Safety *and Health* (chief). Existing law makes a violation of the act a crime.

Existing law defines "employment," for purposes of the act, to include the carrying on of any trade, enterprise, project, industry, business, occupation, or work, including all excavation, demolition, and construction work, or any process or operation in any way related thereto, in which any person is engaged or permitted to work for hire, except household domestic service.

This bill would delete the above-described exception for household domestic service, thereby making it subject to the act. The bill would provide, however, that "employment" does not include household domestic service that is publicly funded, as specified, unless it is subject

to certain regulatory ~~provisions~~. *provisions, nor would “employment” include family daycare homes, as specified.* The bill would make coverage for household domestic service operative on January 1, 2023, as specified. By expanding the scope of a crime, the bill would impose a state-mandated local program.

The bill would require the chief or a representative of the chief to convene an advisory committee and, within 6 months of convening, in consultation with the Commission on Health and Safety and Workers’ Compensation, make findings and recommendations to the Occupational Safety and Health Standards Board for industry-specific regulations related to household domestic service. The bill would require the board to adopt industry-specific regulations pursuant to these provisions within a reasonable time and no later than January 1, 2023.

Existing law authorizes the chief and all qualified and authorized division inspectors and investigators to have free access to any place of employment to make an investigation or inspection during regular working hours, and at other reasonable times when necessary, for the protection of safety and health.

This bill would require the chief or their representative, when the workplace is a residential dwelling, to initiate telephone contact with the employer in response to an alleged violation received from a domestic service employee within a specified timeframe. The bill would require the chief or their representative to provide specified notice to the employer about the alleged violation and to investigate the violation in accordance with certain procedures. The bill would require the employer to provide specified information to the division regarding mitigation efforts to correct the violation and to provide copies of all correspondence received from the division to the domestic service employee or to post the correspondence, as specified. The bill would authorize the chief or their authorized representative, for complaints alleging serious illness or injury or death in household domestic service, to enter the premises with permission or with an inspection warrant without first initiating telephone contact, as specified. The bill would require investigations of complaints in household domestic service employment to be conducted in a manner that avoids any unwarranted invasion of personal privacy and to not contain any personal, financial, or medical information of residents residing in the residential dwelling that is not pertinent to the investigation of the complaint.

The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that no reimbursement is required by this act for a specified reason.

Vote: majority. Appropriation: no. Fiscal committee: yes.
State-mandated local program: yes.

The people of the State of California do enact as follows:

1 SECTION 1. Section 6303 of the Labor Code is amended to
2 read:

3 6303. (a) “Place of employment” means any place, and the
4 premises appurtenant thereto, where employment is carried on,
5 except a place where the health and safety jurisdiction is vested
6 by law in, and actively exercised by, any state or federal agency
7 other than the division.

8 (b) (1) “Employment,” except as provided in paragraph (2),
9 includes the carrying on of any trade, enterprise, project, industry,
10 business, occupation, or work, including all excavation, demolition,
11 and construction work, or any process or operation in any way
12 related thereto, in which any person is engaged or permitted to
13 work for hire.

14 (2) “Employment” does not ~~include household~~ include:

15 (A) Household domestic service that is publicly funded,
16 including publicly funded household domestic service provided
17 to a recipient, client, or beneficiary with a share of cost in that
18 service, unless subject to Section 3342 or 5199 of Title 8 of the
19 California Code of Regulations.

20 (B) Family daycare homes as defined in subdivision (a) of
21 Section 1596.78 of the Health and Safety Code and subdivisions
22 (d) and (f) of Section 1596.792 of the Health and Safety Code.

23 (c) “Employment,” for purposes of this division only, also
24 includes volunteer firefighting when covered by Division 4
25 (commencing with Section 3200) pursuant to Section 3361.

26 (d) Subdivision (c) shall become operative on January 1, 2004.

27 (e) Coverage for household domestic service not excluded in
28 paragraph (2) of subdivision (b) shall become operative on January
29 1, 2023.

30 SEC. 2. Section 6305.1 is added to the Labor Code, to read:

1 6305.1. (a) The Chief of the Division of Occupational Safety
2 and Health, or a representative of the chief, shall convene an
3 advisory committee. The advisory committee shall include an equal
4 number of representatives of household domestic service
5 employees and employers who represent diverse stakeholders.
6 Within six months of convening, the advisory committee, in
7 consultation with the Commission on Health and Safety and
8 Workers' Compensation, shall make findings and recommendations
9 to the Occupational Safety and Health Standards Board for
10 industry-specific regulations related to household domestic service.

11 (b) The board shall adopt industry-specific regulations related
12 to household domestic service within a reasonable time pursuant
13 to this section and no later than January 1, 2023.

14 SEC. 3. Section 6314 of the Labor Code is amended to read:

15 6314. (a) To make an investigation or inspection, the chief of
16 the division and all qualified divisional inspectors and investigators
17 authorized by the chief shall, upon presenting appropriate
18 credentials to the employer, have free access to any place of
19 employment to investigate and inspect during regular working
20 hours, and at other reasonable times when necessary for the
21 protection of safety and health, and within reasonable limits and
22 in a reasonable manner. The chief or their authorized representative
23 may, during the course of any investigation or inspection, obtain
24 any statistics, information, or any physical materials in the
25 possession of the employer that are directly related to the purpose
26 of the investigation or inspection, conduct any tests necessary to
27 the investigation or inspection, and take photographs. Photographs
28 taken by the division during the course of any investigation or
29 inspection shall be considered to be confidential information
30 pursuant to the provisions of Section 6322, and shall not be deemed
31 to be public records for purposes of the California Public Records
32 Act.

33 (b) If permission to investigate or inspect the place of
34 employment is refused, or the facts or circumstances reasonably
35 justify the failure to seek permission, the chief or their authorized
36 representative may obtain an inspection warrant pursuant to the
37 provisions of Title 13 (commencing with Section 1822.50) of the
38 Code of Civil Procedure. Cause for the issuance of a warrant shall
39 be deemed to exist if there has been an industrial accident, injury,
40 or illness reported, if any complaint that violations of occupational

1 safety and health standards exist at the place of employment has
2 been received by the division, or if the place of employment to be
3 inspected has been chosen on the basis of specific neutral criteria
4 contained in a general administrative plan for the enforcement of
5 this division.

6 (c) The chief and their authorized representatives may issue
7 subpoenas to compel the attendance of witnesses and the
8 production of books, papers, records, and physical materials,
9 administer oaths, examine witnesses under oath, take verification
10 or proof of written materials, and take depositions and affidavits
11 for the purpose of carrying out the duties of the division.

12 (d) In the course of any investigation or inspection of an
13 employer or place of employment by an authorized representative
14 of the division, a representative of the employer and a
15 representative authorized by their employees shall have an
16 opportunity to accompany them on the tour of inspection. Any
17 employee or employer, or their authorized representatives, shall
18 have the right to discuss safety and health violations or safety and
19 health problems with the inspector privately during the course of
20 an investigation or inspection. Where there is no authorized
21 employee representative, the chief or their authorized
22 representatives shall consult with a reasonable number of
23 employees concerning matters of health and safety of the place of
24 employment.

25 (e) During any investigation of an industrial accident or
26 occupational illness conducted by the division pursuant to the
27 provisions of Section 6313, the chief or their authorized
28 representative may issue an order to preserve physical materials
29 or the accident site as they were at the time the accident or illness
30 occurred if, in the opinion of the division, it is necessary to do so
31 in order to determine the cause or causes of the accident or illness,
32 and the evidence is in potential danger of being removed, altered,
33 or tampered with. Under these circumstances, the division shall
34 issue that order in a manner that will avoid, to the extent possible,
35 any interference with normal business operations.

36 A conspicuous notice that an order has been issued shall be
37 prepared by the division and shall be posted by the employer in
38 the area or on the article to be preserved. The order shall be limited
39 to the immediate area and the machines, devices, apparatus, or
40 equipment directly associated with the accident or illness.

1 Any person who knowingly violates an order issued by the
2 division pursuant to this subdivision shall, upon conviction, be
3 punished by a fine of not more than five thousand dollars (\$5,000).

4 (f) (1) In the case where the place of employment is a residential
5 dwelling and the employee is a domestic service employee, the
6 chief of the division or their authorized representative shall initiate
7 telephone contact with the employer as soon as possible, but not
8 later than 14 calendar days after receipt of a complaint charging
9 a violation.

10 (2) When telephone contact is successfully made, the chief of
11 the division or their authorized representative shall do all of the
12 following:

13 (A) Notify the employer of the existence of any alleged unsafe
14 or unhealthful conditions.

15 (B) Describe the alleged hazard and any specific regulatory
16 standard alleged to have been violated.

17 (C) Inform the employer that they are required, pursuant to
18 Section 6401.7, to investigate and abate any hazard discovered
19 during the investigation.

20 (D) Inform the employer by letter sent by facsimile or email,
21 or by certified mail if the employer cannot receive facsimile or
22 email, of each alleged hazard and each specific standard alleged
23 to have been violated.

24 (E) Inform the employer that if the division determines that the
25 employer's response is unsatisfactory for any reason, the division
26 shall seek permission from the employer to enter the residential
27 dwelling to investigate the matter, and, if permission is denied,
28 may secure an inspection warrant to conduct an onsite inspection
29 of the residential dwelling.

30 (F) Provide the complainant with copies of the regulation alleged
31 to have been violated, the division's letter to the employer, and all
32 subsequent correspondence concerning the investigation of any
33 alleged hazards.

34 (3) An employer subject to investigation shall do both of the
35 following:

36 (A) Provide to the division, within 14 days of the employer's
37 receipt of the division's letter, a letter describing the results of the
38 employer's investigation of the alleged hazard and a description
39 of all actions taken, in the process of being taken, or planned to
40 be taken, by the employer to abate the alleged hazard, including

1 any applicable measurements or monitoring results, invoices for
2 equipment purchased, and photographs or video that document
3 correction of the alleged hazard.

4 (B) Provide a copy of the division’s letter to the employee, and
5 all subsequent correspondence from and to the employer, to the
6 affected employee, or prominently post the letter and
7 correspondence in the method prescribed by subdivision (a) of
8 Section 6318.

9 (g) For complaints alleging serious illness or injury or death in
10 household domestic service, the chief of the division or their
11 authorized representative may enter the premises with permission
12 or with an inspection warrant issued pursuant to the provisions of
13 Title 13 (commencing with Section 1822.50) of the Code of Civil
14 Procedure, without first initiating telephone contact, as described
15 in subdivision (f).

16 (h) Notwithstanding any other provision of this chapter to the
17 contrary, investigations of complaints in household domestic
18 service employment shall be conducted in a manner to avoid any
19 unwarranted invasion of personal privacy and shall not contain
20 any personal, financial, or medical information of residents residing
21 in the residential dwelling that is not pertinent to the investigation
22 of the complaint.

23 SEC. 4. No reimbursement is required by this act pursuant to
24 Section 6 of Article XIII B of the California Constitution because
25 the only costs that may be incurred by a local agency or school
26 district will be incurred because this act creates a new crime or
27 infraction, eliminates a crime or infraction, or changes the penalty
28 for a crime or infraction, within the meaning of Section 17556 of
29 the Government Code, or changes the definition of a crime within
30 the meaning of Section 6 of Article XIII B of the California
31 Constitution.

O



Search Results
Tuesday, April 27, 2021

SB 321 (Durazo D) **Employment safety standards: household domestic services.**

Current law defines “employment,” for purposes of the California Occupational Safety and Health Act of 1973, to include the carrying on of any trade, enterprise, project, industry, business, occupation, or work, including all excavation, demolition, and construction work, or any process or operation in any way related thereto, in which any person is engaged or permitted to work for hire, except household domestic service. This bill would delete the above-described exception for household domestic service, thereby making it subject to the act. The bill would provide, however, that “employment” does not include household domestic service that is publicly funded, as specified, unless it is subject to certain regulatory provisions, nor would “employment” include family daycare homes, as specified. The bill would make coverage for household domestic service operative on January 1, 2023, as specified.

League Position: Watch

Primary Lobbyist: [Mehryar, Bijan](#) **Policy Committee :** [GTLR](#)

Desk	Policy	Fiscal	Floor	Desk	Policy	Fiscal	Floor	Conf. Conc.	Enrolled	Vetoed	Chaptered
1st House				2nd House							

Total Measures: 1

1400 K Street, Suite 400, Sacramento, CA 95814-3916 | www.cacities.org | (916) 658-8200

4/27/2021 3:11:43 PM

Search Results

Bill	Topic	Organization	CSAC Position
SB 321	(Durazo D) Employment safety standards: household domestic services.	Justin Garrett	Watch
SB 321	(Durazo D) Employment safety standards: household domestic services.	Ryan Souza	Watch

Total Measures: 1
Total Tracking Forms: 2

4/27/2021 3:10:47 PM

Introduction Form

By a Member of the Board of Supervisors or Mayor

Time stamp
or meeting date

I hereby submit the following item for introduction (select only one):

- 1. For reference to Committee. (An Ordinance, Resolution, Motion or Charter Amendment).
- 2. Request for next printed agenda Without Reference to Committee.
- 3. Request for hearing on a subject matter at Committee.
- 4. Request for letter beginning : "Supervisor inquiries"
- 5. City Attorney Request.
- 6. Call File No. from Committee.
- 7. Budget Analyst request (attached written motion).
- 8. Substitute Legislation File No.
- 9. Reactivate File No.
- 10. Topic submitted for Mayoral Appearance before the BOS on

Please check the appropriate boxes. The proposed legislation should be forwarded to the following:

- Small Business Commission
- Youth Commission
- Ethics Commission
- Planning Commission
- Building Inspection Commission

Note: For the Imperative Agenda (a resolution not on the printed agenda), use the Imperative Form.

Sponsor(s):

Subject:

The text is listed:

Signature of Sponsoring Supervisor: