

BOARD of SUPERVISORS



City Hall
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MEMORANDUM

RULES COMMITTEE

SAN FRANCISCO BOARD OF SUPERVISORS

TO: Supervisor Shamann Walton, Chair
Rules Committee

FROM: Victor Young, Assistant Clerk *Victor Young*

DATE: November 17, 2025

SUBJECT: **COMMITTEE REPORT, BOARD MEETING**
Tuesday, November 18, 2025

The following file should be presented as a **COMMITTEE REPORT** at the Board Meeting on Tuesday, November 18, 2025. This item was acted upon at the Rules Committee Meeting on Monday, November 17, 2025, at 10:00 a.m., by the votes indicated.

Item No. 43 File No. 251093

Controller's Appointment - Inspector General - Alexandra Shepard

Motion confirming the Controller's appointment of Alexandra Shepard as Inspector General, for an indefinite term, pursuant to Charter, Section 3.105(j).

RECOMMENDED AS AMENDED AS A COMMITTEE REPORT

Vote: Supervisor Shamann Walton - Aye
Supervisor Stephen Sherrill - Aye
Supervisor Rafael Mandelman - Aye

c: Board of Supervisors
Angela Calvillo, Clerk of the Board
Alisa Somera, Legislative Deputy Director
Brad Russi, Deputy City Attorney

File No. 251093

Committee Item No. 2

Board Item No. _____

COMMITTEE/BOARD OF SUPERVISORS

AGENDA PACKET CONTENTS LIST

Committee: Rules Committee

Date Nov 17, 2025

Board of Supervisors Meeting

Date _____

Cmte Board

<input checked="" type="checkbox"/>	<input type="checkbox"/>	Motion
<input type="checkbox"/>	<input type="checkbox"/>	Resolution
<input type="checkbox"/>	<input type="checkbox"/>	Ordinance
<input type="checkbox"/>	<input type="checkbox"/>	Legislative Digest
<input type="checkbox"/>	<input type="checkbox"/>	Budget and Legislative Analyst Report
<input type="checkbox"/>	<input type="checkbox"/>	Youth Commission Report
<input type="checkbox"/>	<input type="checkbox"/>	Introduction Form
<input checked="" type="checkbox"/>	<input type="checkbox"/>	Department/Agency Cover Letter and/or Report
<input type="checkbox"/>	<input type="checkbox"/>	Memorandum of Understanding (MOU)
<input type="checkbox"/>	<input type="checkbox"/>	Grant Information Form
<input type="checkbox"/>	<input type="checkbox"/>	Grant Budget
<input type="checkbox"/>	<input type="checkbox"/>	Subcontract Budget
<input type="checkbox"/>	<input type="checkbox"/>	Contract/Agreement
<input type="checkbox"/>	<input type="checkbox"/>	Form 126 - Ethics Commission
<input type="checkbox"/>	<input type="checkbox"/>	Award Letter
<input type="checkbox"/>	<input type="checkbox"/>	Application
<input checked="" type="checkbox"/>	<input type="checkbox"/>	Form 700
<input type="checkbox"/>	<input type="checkbox"/>	Information/Vacancies (Boards/Commissions)
<input type="checkbox"/>	<input type="checkbox"/>	Public Correspondence

OTHER (Use back side if additional space is needed)

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Completed by: Victor Young Date Nov 13, 2025

Completed by: _____ Date _____

1 [Controller's Appointment - Inspector General - Alexandra Shepard]

2
3 **Motion confirming the Controller's appointment of Alexandra Shepard as**
4 **Inspector General, for an indefinite term, pursuant to Charter, Section 3.105(j).**
5

6 WHEREAS, Charter, Section 3.105(j), provides that the Controller's Office shall include
7 an Inspector General whose responsibilities shall include reviewing complaints, leading and
8 coordinating investigations, and collaborating with the City Services Auditors on audits,
9 inspections, and monitoring, all with the purpose of preventing and detecting fraud, waste, and
10 abuse; and

11 WHEREAS, The Controller shall appoint the Inspector General, subject to approval by
12 the Mayor and confirmation by the Board of Supervisors; and

13 WHEREAS, The appointment of the Inspector General is for an indefinite term and at
14 the discretion of the Controller; and

15 WHEREAS, The Controller appointed Alexandra Shepard to serve as the Inspector
16 General on October 22, 2025, said notice of appointment is on file with the Clerk of the Board
17 of Supervisors in File No. 251093; and

18 WHEREAS, The Mayor approved the Controller's appointment of Alexandra Shepard
19 to serve as the Inspector General on October 24, 2025, said approval of appointment is on
20 file with the Clerk of the Board of Supervisors in File No. 251093; now, therefore, be it

21 MOVED, That the Board of Supervisors hereby confirms the Controller's
22 appointment of Alexandra Shepard as Inspector General, for an indefinite term.
23
24
25

ALEXANDRA J. SHEPARD

PROFESSIONAL EXPERIENCE

United States Attorney's Office, Northern District of California (San Francisco, CA)

Assistant United States Attorney (November 2020-Present)

Special Assistant United States Attorney (May 2019-November 2020)

- Deputy Chief and Lead Task Force Attorney, Transnational Organized Crime/ Organized Crime Drug Enforcement Task Force (OCDETF) Section (June 2022-June 2024): As Deputy Chief and Acting Chief, supervised team of 10-15 attorneys, financial analysts, and staff investigating and prosecuting cases involving drug trafficking networks, money laundering, and other crimes; reviewed complaints and managed section docket; developed strategy for OCDETF program in Northern District of California; panel speaker at law enforcement conferences on investigating and prosecuting narcotics and money laundering cases.
- Member of the team which investigated and prosecuted multiple San Francisco government officials and local contractors for bribery, honest services fraud, and money laundering violations, including the former Director of the Department of Public Works, the former Director of the Mayor's Office of Neighborhood Services, and Recology entities and executives. Obtained seven-year sentence for former DPW Director Mohammed Nuru for honest services fraud.
- Investigate and prosecute wide variety of cases including public corruption, fraud, money laundering, civil rights, narcotics and firearms trafficking, identity theft, tax, and other violations.
- Extensive investigation and litigation experience, including complex multi-defendant takedowns, regular court appearances, and three trials. Trial in March 2025 and upcoming trial in September 2025 involving civil rights allegations against Antioch Police Officers.
- Work closely with federal, state and local law enforcement partners to investigate violations of federal law. Draft prosecution and sentencing memoranda, charging documents, search warrants, motions, and other documents. Question witnesses in grand jury, interviews, and at trial.

U.S. Department of Justice Antitrust Division (San Francisco, CA)

Trial Attorney, September 2006 – November 2020

- Investigated and prosecuted corporations and executives for antitrust and related crimes, including fraud and obstruction of justice, in high tech and other industries, with a special focus on international investigations.
- Obtained criminal convictions against multinational corporations resulting in hundreds of millions of dollars in fines, as well as prison sentences for a number of foreign nationals.
- Led or assisted teams investigating and prosecuting cases from the ground up, with minimal agent assistance. Drafted dozens of grand jury subpoenas and search warrants. Researched and wrote prosecution recommendations, motions, and MLAT requests. Questioned over 100 witnesses in grand jury and interviews. Negotiated subpoena compliance and plea agreements. Argued motions and sentencings in Court. Presented cases for indictment and prepared for trial. Supervised more junior attorneys to develop new lead attorneys.

- Served as technical advisor on competition law and policy to Ukrainian government in Kyiv, Ukraine (January to May 2017, September 2018). Embedded with Ukraine Antimonopoly Committee to advise on agency-wide and case-related issues. Assisted Ukrainian Parliament in drafting revised competition legislation. Worked with government agencies, USAID, State Department, and civil society organizations to develop policies promoting competition law and combatting corruption in Ukraine and Moldova. Regular speaking engagements with Ukrainian organizations and institutions.
- Extensive public speaking experience, including speeches and trainings on criminal antitrust law, fraud, and compliance for U.S. government agencies, the American Bar Association, the OECD, and other organizations in the U.S. and internationally.
- Member of Compliance Working Group, which developed new Antitrust Division policy on crediting corporate compliance programs at charging and sentencing.
- Received U.S. Department of Justice's second-highest honor, the Attorney General's Distinguished Service Award (2019) as well as four Assistant Attorney General Awards (2008, 2014, 2018, 2020) for exemplary work

Gibson, Dunn & Crutcher LLP

Associate, May 2000 – September 2006 (San Francisco/Washington, DC)

- Represented clients in international and domestic investigations into price fixing, bid rigging and market allocation in the U.S., Canada, EU, Australia, and other jurisdictions.
- Conducted extensive internal investigations inside and outside the U.S. Worked closely with attorneys and clients to develop strategies for defending clients in multi-jurisdictional matters. Prepared and gave proffers on behalf of companies and individuals in multiple countries. Participated in negotiations with U.S. and foreign enforcement agencies regarding client exposure and cooperation.
- Represented clients in parallel class action litigation and counseled clients regarding compliance with U.S. and international antitrust laws.
- Drafted dozens of articles, comments, papers and speeches on international cartel investigations for ABA, IBA, ICN and other conferences.

Dickstein Shapiro LLP

Associate, 1999 – 2000; Summer Associate, 1998 (Washington, DC)

- Researched and prepared briefs, motions, and memoranda in complex litigation matters, including criminal investigations, nationwide property and contract disputes, and insurance coverage actions.

EDUCATION

Stanford Law School, J.D. 1999

Stanford Law Review, Stanford Public Interest Law Foundation, Stanford Law Students Association.

Dartmouth College, B.A. 1992

Phi Beta Kappa, *summa cum laude*. Elected member of Class of 1992 leadership as undergraduate and graduate.

ABOUT

ALEXANDRA SHEPARD (SHE/HER)

Ms. Alexandra Shepard is an attorney by trade with over 25 years of investigative, legal, and leadership experience conducting complex investigations into criminal antitrust, fraud, and other violations. As an Assistant United States Attorney since 2020, she has worked with federal, state, and local law enforcement agencies to investigate and prosecute a wide variety of cases, including public corruption, fraud, civil rights, money laundering, tax evasion, and narcotics trafficking. As Deputy Chief and Acting Chief of the Organized Crime Drug Enforcement Task Force section, she supervised the intake, investigation, and prosecution of complex narcotics trafficking and money laundering cases.

Before joining the U.S. Attorney's Office, Ms. Shepard spent over fourteen years as a Trial Attorney in the U.S. Department of Justice's Antitrust Division, where she investigated and prosecuted domestic and international price fixing and bid rigging conspiracies. During her time in the Antitrust Division, Ms. Shepard also served as a technical advisor to the Ukrainian government on competition and anticorruption issues in Kyiv, Ukraine, and frequently provided trainings on competition issues in public procurement to government agencies.

Prior to joining the Justice Department, Ms. Shepard was in private practice in the Washington, D.C. and San Francisco offices of Gibson, Dunn & Crutcher, where she represented clients in internal investigations and international and domestic price-fixing cartel cases in the United States and around the world.

Ms. Shepard is a graduate of Stanford Law School and Dartmouth College.





OFFICE OF THE CONTROLLER
CITY AND COUNTY OF SAN FRANCISCO

Greg Wagner
Controller

ChiaYu Ma
Deputy Controller

October 22, 2025

Mayor Daniel Lurie
Office of the Mayor
City Hall, Room 200
1 Dr. Carlton B. Goodlett Place
San Francisco, CA 94102

Dear Mayor Lurie,

Pursuant to Section 3.105 of the Charter of the City and County of San Francisco, I hereby appoint Alexandra J. Shepard for the position of Inspector General. This appointment is at my discretion, subject to your mayoral approval and confirmation of the Board of Supervisors.

Following the passage of Proposition C in November 2024, which established the Inspector General (IG) within the Controller's Office, my department conducted extensive research on leading practices and implemented a competitive national recruitment. Ms. Shepard was selected from a highly qualified pool of candidates, and I'm confident she will uphold the mandate to prevent, detect, and investigate fraud, waste, and abuse, in order to strengthen public integrity in our local government.

Ms. Shepard brings over 25 years of investigative, legal, and leadership experience as an attorney conducting complex investigations into criminal antitrust, fraud, and other violations — including those involving high-profile public corruption charges against San Francisco government officials and contractors. As an Assistant United States Attorney, she worked closely with federal, state and local law enforcement partners to investigate federal law violations. As a trial attorney for the U.S. Department of Justice, Ms. Shepard also previously served as technical advisor to the governments of Ukraine and Moldova on combatting public corruption, as well as led trainings on fraud and compliance. She holds a J.D. from Stanford Law School and a B.A. from Dartmouth College. Her biography and resume are attached.

My office looks forward to working with you on the confirmation request for the Inspector General appointee, and I'm available should you have any questions.

Best,

Greg Wagner
Controller

Attachment

cc: Staci Slaughter
ChiaYu Ma
Mark de la Rosa

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Phi Beta Kappa, *summa cum laude*. Elected member of Class of 1992 leadership as undergraduate and graduate.

OFFICE OF THE MAYOR
SAN FRANCISCO



DANIEL LURIE
MAYOR

October 24, 2025

Angela Calvillo
Clerk, San Francisco Board of Supervisors
1 Dr. Carlton B. Goodlett Place
Room 244
San Francisco, California 94102

Dear Ms. Calvillo:

Pursuant to Section 3.105(j) of the Charter of the City and County of San Francisco, I hereby approve the appointment of Alexandra Shepard for the position of Inspector General.

The Controller appointed Alexandra Shepard to serve as the Inspector General on October 22, 2025. The appointment of the Inspector General is for an indefinite term and will become effective on the effective date of the motion the Board of Supervisors adopts confirming their appointment. The Inspector General will serve at the discretion of the Controller.

Should you have any questions related to this appointment, please contact my Chief of Staff, Staci Slaughter.

Sincerely,

A handwritten signature in black ink, appearing to be "D. Lurie", written over a horizontal line.

Daniel Lurie
Mayor, City and County of San Francisco