File	No.	11	1333
------	-----	----	------

Committee Item	No <u>.</u>	10	
Board Item No.			

# **COMMITTEE/BOARD OF SUPERVISORS**

AGENDA PACKET CONTENTS LIST

Committee:	Budget and Finance Committee	<b>Date:</b> <u>January 11, 2012</u>
Board of Su	pervisors Meeting	Date
Cmte Boa	rd	
	Motion	
	Resolution	
	Ordinance	
	Legislative Digest	
	<b>Budget &amp; Legislative Analyst F</b>	Report
	Ethics Form 126	
	Introduction Form (for hearing	s)
	Department/Agency Cover Let	ter and/or Report
	MOU	
	<b>Grant Information Form</b>	
	Grant Budget	
	Subcontract Budget	
	Contract/Agreement	
	Award Letter	
	Application	
OTHER	(Use back side if additional sp	ace is needed)
HH	The state of the s	
H		
HH		
HH		
<u> </u>		
Completed	by:_Victor Young	Date: January 6, 2012
	by: Victor Young	Date:

An asterisked item represents the cover sheet to a document that exceeds 25 pages. The complete document is in the file.

Fund	Index/Project Code	Subobject	Description	Amount
3C XCF XXX	xxxxxx	80111	General Obligation	\$192,000,000
Earthquake Safety and	CESER1 MP0000		Bond Proceeds	
Emergency Response Bond		·	·	
Fund				·
Total SOURCES Appropriation		·		\$192,000,000

Mayor Lee, Supervisor Chiu BOARD OF SUPERVISORS

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

Page 1 of 4

Section 2. The uses of funding outlined below are herein appropriated in FY 2011-2012 in Subobject 06700 (Buildings, Structures, and Improvement Project-Budget), Subobject 07311 (Cost of Bond Issuance, Underwriter's Discount, and Reserve Pending Bond Sales), Subobject 081C4 (City Services Auditor Internal Audits for the General Obligation Bond Oversight Committee and the Controller's Audit Fund), and reflect the projected uses of funding for the necessary repairs and seismic improvements that are needed in order to better prepare San Francisco for a major earthquake or natural disaster.

# **USES Appropriation**

10	Fund	Index Code/	Subobject	Description	Amount
11		Project Code			
12	3C XCF XXX	XXXXXX	06700 Buildings,	Earthquake Safety and	\$181,694,886
13	Earthquake Safety and	CESER1	Structures, and	Emergency Response	
14	Emergency Response	MP0000	Improvement	Repairs and	
15	Bond Fund		Project-Budget	Improvements	
16					
17	3C XCF XXX	XXXXXX	07311	Cost of Issuance	\$286,054
18	Earthquake Safety and	CESER1	Bond Issuance		
19	Emergency Response	MP0000	Cost		
20	Bond Fund				
21		•			
22	3C XCF XXX	XXXXXX	07311	Underwriter's Discount	\$917,225
23	Earthquake Safety and	CESER1	Bond Issuance		
24	Emergency Response	MP0000	Cost		
25	Bond Fund				

Mayor Edwin M. Lee
BOARD OF SUPERVISORS

Page 2 of 4 12/9/2011

1	Fund	Index Code/	Subobject	Description	Amount
2		Project Code			
3	3C XCF XXX	XXXXXX	07311	Reserve Pending	\$8,555,000
4	Earthquake Safety and	CESER1	Bond Issuance	Bond Sales	
5	Emergency Response	MP0000	Cost		
6	Bond Fund				
7					
8	3C XCF XXX	XXXXXX	081C4 -	City Services Auditor	\$183,445
9	Earthquake Safety and	CESER1	Controller	0.1% allocation for the	
10	Emergency Response	MP0000	Internal Audits	General Obligation Bond	
11	Bond Fund			Oversight Committee	
12				Audits	
13					
14	3C XCF XXX	XXXXXX	081C4 -	City Services Auditor	\$363,390
15	Earthquake Safety and	CESER1	Controller	0.2% allocation for the	
16	Emergency Response	MP0000	Internal Audits	Controller's Audit Fund	
17	Bond Fund				
18					
19	Total USES Appropriatio	n			\$192,000,000
20					

Section 3. The uses of funding outlined above for \$192,000,000 are herein placed on Controller's Reserve pending sale of the General Obligation Bonds.

23

21

22

24

25

.1	Section 4. The Controller is authorized to apply funds appropriated by this ordinance to abate
2	advanced expenditures incurred by the General Fund for projects supported by ESER bonds
3	that are eligible to be reimbursed by bond proceeds.
4	
5	Section 5. The Controller is authorized to record transfers between funds and adjust the
6	accounting treatment of sources and uses appropriated in this ordinance as necessary to
7	conform with Generally Accepted Accounting Principles.
8	
9	APPROVED AS TO FORM: FUNDS AVAILABLE
10	DENNIS J. HERRERA, City Attorney Ben Rosenfield, Controller
11	By: By:
12	Deputy City Attorney Date: December 9, 2011
13	
14	
15	
16	
17	
18	
19	
20	
21	
22	
23	
24	

25

Items 10 and 11 Files 11-1333 and 11-1344 Department:

Department of Public Works,

Controller's Office of Public Finance

## **EXECUTIVE SUMMARY**

## **Legislative Objectives**

- <u>File 11-1344</u>: Resolution authorizing and directing the sale of up to \$192,000,000 in Earthquake Safety and Emergency Response General Obligation Bonds.
- File 11-1333: Ordinance appropriating \$192,000,000 of 2012 Earthquake Safety and Emergency Response Bond proceeds, including (a) \$160,620,973 to DPW for construction of a new Public Safety Building, (b) \$21,073,310 to DPW for renovation of various neighborhood fire stations, (c) \$1,750,114 for oversight, accountability and bond issuance costs, (d) \$8,555,000 Reserve to allow for fluctuations in market conditions, and (e) placing the entire \$192,000,000 on Controller's Reserve pending the sale of the bonds.

## **Key Points**

- On June 8, 2010, San Francisco voters approved Proposition B, authorizing the issuance of \$412,300,000 of Earthquake Safety and Emergency Response (ESER) General Obligation Bonds to finance the construction, acquisition, improvement, and retrofitting of 19 Fire Stations, a new Public Safety Building, repair, replacement and expansion of the City's Auxiliary Water Supply System (AWSS), and other firefighting infrastructure and facilities related to earthquake safety. Of the total \$412,300,000 in ESER GO Bonds, the DPW will manage projects totaling \$308,100,000, and the PUC will manage projects totaling \$104,200,000.
- In November, 2010, the Board of Supervisors approved the sale and appropriation of up to \$85,000,000 of ESER GO Bonds, the first in a series of four ESER GO Bond sales under the \$412,300,000 authorized by Proposition B (Files 10-1256 and 10-1248). The proposed resolution (File 11-1344) would authorize the second sale of up to \$192,000,000 of ESER GO Bonds.
- The proposed \$192,000,000 appropriation ordinance (File 11-1333), includes (a) \$160,620,973 to DPW for construction of a new Public Safety Building, (b) \$21,073,310 to DPW for renovation of various neighborhood fire stations, (c) \$1,750,114 for oversight, accountability and bond issuance costs, (d) \$8,555,000 Reserve to allow for fluctuations in market conditions, and (e) places the entire \$192,000,000 on Controller's Reserve pending the sale of the bonds. No funds are included for the PUC's AWSS projects.

#### **Fiscal Impacts**

- The proposed resolution authorizing the sale of up to \$192,000,000 in ESER GO Bonds will have a projected annual interest rate of 6.0 percent over approximately 25 years, with estimated total debt service payments of \$353,433,547, including \$169,993,557 in interest and \$183,440,000 in principal, with estimated average annual debt service payments of \$14,137,342. Debt service would be paid from increased Property Taxes, such that an owner of a single family residence with an assessed value of \$500,000 would pay average annual additional Property Taxes to the City of \$29.09 per year.
- As of December 31, 2011, there was \$1,293,281,219 of General Obligation Bonds outstanding, or approximately 0.82% of the total net assessed value of property in the City. If the proposed not to exceed \$192,000,000 of ESER General Obligation Bonds are issued, the total outstanding General Obligation Bonds would total \$1,485,281,219, or approximately 0.94% of the total net assessed value of property.

#### Recommendation

• Approve the proposed ordinance (File 11-1333) and the proposed resolution (File 11-1344).

# MANDATE STATEMENT / BACKGROUND

#### **Mandate Statement**

Section 9.105 of the City's Charter provides that the Board of Supervisors is authorized to approve the issuance and sale of General Obligation bonds in accordance with State law or local procedures adopted by ordinance. Section 9.105 of the City's Charter also provides that (a) amendments to the appropriation ordinance, as finally adopted, are to be adopted in the same manner as other ordinances<sup>1</sup> and (b) no amendment to the appropriation ordinance may be adopted unless the Controller certifies the availability of funds.

#### Background

On June 8, 2010, the voters of San Francisco approved Proposition B, which authorized the issuance of \$412,300,000 of Earthquake Safety and Emergency Response (ESER) General Obligation Bonds. The ESER General Obligation Bonds will finance the construction, acquisition, improvement, and retrofitting of 19 Fire Stations, a new Public Safety Building, repair, replacement and expansion of the City's Auxiliary Water Supply System (AWSS) and other firefighting infrastructure and facilities related to earthquake safety. As shown in Table 1 below, the total ESER Bond Program Budget is \$412,300,000.

Table 1: Earthquake Safety and Emergency Response General Obligation Bond Budget

Description	Total Budget
Neighborhood Fire Stations <sup>2</sup>	\$64,000,000
Public Safety Building	239,000,000
DPW Subtotal	\$303,000,000
Auxiliary Water Supply System (AWSS)	\$34,400,000
Firefighting Cisterns	36,000,000
Firefighting Pipes and Tunnels	32,000,000
PUC Subtotal	102,400,000
Oversight and Cost of Bond Issuance	6,900,000
Total ESER Budget	\$412,300,000
Source: San Francisco Department of Public Works	

The 19 Fire Stations and the new Public Safety Building projects totaling \$303,300,000 will be managed by the Department of Public Works (DPW). The City's AWSS, firefighting cisterns<sup>3</sup>, and firefighting projects, pipes and tunnels totaling \$102,400,000 will be managed by the Public Utilities Commission (PUC). In addition, as shown in Table 1 above, an estimated \$6,900,000 is budgeted to provide bond oversight, including 0.1% allocation for the Citizens' General

<sup>&</sup>lt;sup>1</sup> In accordance with Section 2.105 of the San Francisco Charter, the approval of an ordinance requires two readings at separate Board of Supervisors meetings, held at least five days apart.

<sup>&</sup>lt;sup>2</sup> Renovations are planned for Fire Stations # 2, 5, 6, 13, 15, 17, 18, 22, 28, 31, 38, 40, 41, 42, 36, 43, 44, Fire Boat Headquarters #35 at the Port, and the Equipment Logistics Center #45.

<sup>&</sup>lt;sup>3</sup> The Fire Department maintains 177 underground cisterns throughout the City, which store water available for fire fighting in case the domestic water supply and the AWSS are not available.

SAN FRANCISCO BOARD OF SUPERVISORS

BUDGET AND LEGISLATIVE ANALYST

Obligation Bond Oversight Committee and 0.2% for the City Services Auditor and to fund the various costs to issue the General Obligation bonds.

The single largest project under the subject ESER General Obligation Bonds will be the construction of a new \$239,000,000 Public Safety Building, on City-owned land, on Block 8 in the Mission Bay South Redevelopment Project Area<sup>4</sup>. This new Public Safety Building will provide (a) a new Police Headquarters, including a new Southern District Police Station, which are both currently located in the Hall of Justice, and (b) a new Mission Bay Fire Station.

On November 2, 2010, the Board of Supervisors approved (a) a resolution (File 10-1255; Resolution 516-10) authorizing the issuance of the entire \$412,300,000 ESER General Obligation Bonds, and (b) a resolution (File 10-1256; Resolution 515-10) authorizing the sale of up to \$85,000,000 in ESER General Obligation Bonds, which was the first in the series of the total \$412,300,000 Bonds to be sold under Proposition B. At the same time, the Board of Supervisors approved an ordinance (File 10-1248) to appropriate the entire \$85,000,000 of ESER Bond sale proceeds, including (a) \$66,596,284 to initially design, develop plans and commence construction on a new Public Safety Building, (b) \$3,627,397 for planning and feasibility studies to renovate the various Fire Stations, (c) \$8,396,929 to define the plan of pipe network repair and replacement, and conduct schematic design of the AWSS, eisterns, pipes and tunnels, (d) \$1,289,390 for bond oversight and cost of issuance, and (e) \$5,090,000 placed on Controller's reserve to allow for fluctuations in the financing market.

Ms. Nadia Sesay, Director of the Office of Public Finance in the Controller's Office advises that a total of \$79,520,000 of ESER General Obligation Bonds were sold and appropriated, such that a total of \$332,780,000 (\$412,300,000 total issuance authority less \$79,520,000 ESER Bonds sold) issuance authority remains.

## **DETAILS OF PROPOSED LEGISLATION**

The proposed resolution (File 11-1344) would authorize the sale of up to \$192,000,000 of ESER General Obligation (GO) Bonds, which would be the second in the series of the total \$412,300,000 Earthquake Safety and Emergency Response funds approved by the voters on June 8, 2010 under Proposition B. The proposed resolution:

- Authorizes the Director of Public Finance to determine the sale date, interest rates, principal
  amount of the bonds, maturity and redemption dates, with the provision that interest rates
  cannot exceed 12 percent and the maturity date cannot extend beyond June 15, 2037;
- Provides for the execution, authentication and registration of the 2010 Earthquake Safety and Emergency Response Bonds, Series 2012A Bonds;

<sup>&</sup>lt;sup>4</sup> According to Ms. Kelley Kahn, Project Manager at the Redevelopment Agency, although the recent California Supreme Court decision regarding AB 26 dissolves all redevelopment agencies, such that the San Francisco Redevelopment Agency will be eliminated as a legal entity as of February 1, 2012, this action is not anticipated to affect the ability of the City to complete the Public Safety Building. Consistent with AB 26, a Successor Agency will be created to carry out the enforceable obligations of the Redevelopment Agency. These obligations include all requirements related to the Public Safety Building pursuant to the Mission Bay Owner Participation Agreement with the Mission Bay Master Developer, FOCIL-MB, LLC.

- Sets the terms for transferring or redeeming the bonds;
- Provides for defeasance of the bonds;
- Requires a special Series 2012A Bond subaccount for payment of principal and interest; and a special Series 2012A project subaccount for acquisition, renovation, and construction of bond-funded projects;
- Approves the appointment of the Depository Trust Company as the securities depository, and authorizes the Treasurer to appoint fiscal and other agents;
- Approves the (a) Official Notice of Sale, which announces the date, time and terms of the competitive bond sale; and the (b) Notice of Intention to Sell the Bonds;
- Approves the Official Statement, describing the sources and uses of funds, security for the Bonds, risk factors, and tax and other legal matters, among other information; and authorizes the Controller or Director of Public Finance to revise the Official Statement to conform to the City's Comprehensive Annual Fiscal Report (CAFR);
- Restricts use of the bond proceeds to the public purpose for which the bonds were intended;
- Approves the Continuing Disclosure Certificate, which provides certain financial information and operating data relating to the City (the "Annual Report") not later than 270 days after the end of the fiscal year and to provide notices of the occurrence of certain enumerated events, if material;
- Authorizes City officials who have responsibility for executing documents related to the Series 2012A Bonds, including the Controller, Director of Public Finance, and Treasurer, to modify the documents as necessary, except that the Series 2012A Bond amount cannot exceed \$192,000,000; and
- Subjects the Series 2012A Bonds to the reporting requirements of the Citizens' General Obligation Bond Oversight Committee.

The proposed ordinance (File 11-1333) would appropriate the entire \$192,000,000 under this second ESER General Obligation Bond sale, including (a) \$160,620,973 to DPW for construction of a new Public Safety Building, (b) \$21,073,310 to DPW for renovation of various neighborhood fire stations, (c) \$1,750,114 for oversight, accountability and bond issuance costs, (d) \$8,555,000 Reserve to allow for fluctuations in market conditions and the actual underwriters discount or premium charged to the City based on bids received the day of the bond sale, and (e) placing the entire \$192,000,000 on Controller's Reserve pending the sale of the bonds.

Table 2 below shows (a) the total ESER Bond project budget, (b) the initial \$79,520,000 of ESER General Obligation Bonds previously sold and appropriated, (c) the proposed \$192,000,000 to be sold and appropriated, (d) the total of the first and proposed second bond sales and appropriations, and (e) the remaining amount of future bond sales and appropriations, by project.

Table 2: Earthquake Safety and Emergency Response General Obligation Bond Total Budget, First Bond Sale and Appropriation and Proposed Request for Bond Sale and Appropriation

	First Bond	Proposed Second Bond Sale and	Total of First	Future Bond Sales
Total Project				
) - I				Appropriation
<del></del>	Appropriation	and 11-1333)	Appropriation	Requests
c Works (DPW)	<del></del>	<del></del>		
		1		
\$64,000,000	\$3,627,397	\$21,073,913	\$24,701,310	\$39,298,690
239,000,000	66,596,285	160,620,973	227,217,258	11,782,742
303,000,000	70,223,682	\$181,694,886	\$251,918,568	\$51,081,432
mission (PUC)				
	_			
34,400,000	3,990,000	0	3,990,000	30,410,000
,				
36,000,000	1,083,190	0	1,083,190	34,916,810
			. ,	
32,000,000	3,323,738	0	3,323,738	28,676,262
102,400,000	8,396,928	0	8,396,928	94,003,072
6,900,000	899,390	1,750,114	2,649,504	4,250,495
\$412,300,000	\$79,520,000	\$183,445,000	\$262,965,000	\$149,335,000
abject \$192,000,00	0 Bond Sale*	8,555,000	8,555,000	
	5	\$192,000,000	\$271,520,000	\$140,780,000
	303,000,000 mission (PUC)  34,400,000  36,000,000  32,000,000  102,400,000  6,900,000  \$412,300,000  abject \$192,000,000	Budget         Appropriation           c Works (DPW)         \$3,627,397           239,000,000         66,596,285           303,000,000         70,223,682           mission (PUC)           34,400,000         3,990,000           36,000,000         1,083,190           32,000,000         3,323,738           102,400,000         8,396,928           6,900,000         899,390	First Bond Sale and Appropriation (Files 11-1344 and 11-1333)  c Works (DPW)  \$64,000,000 \$3,627,397 \$21,073,913  239,000,000 66,596,285 160,620,973  303,000,000 70,223,682 \$181,694,886  mission (PUC)  34,400,000 3,990,000 0  36,000,000 1,083,190 0  32,000,000 3,323,738 0  102,400,000 8,396,928 0  6,900,000 899,390 1,750,114  \$412,300,000 \$79,520,000 \$183,445,000  abject \$192,000,000 Bond Sale* 8,555,000	First Bond   Sale and   Appropriation   General Project   Sale and   Appropriation   (Files 11-1344   and 11-1333)   Appropriation   Appropriation   Center   Sale and   Appropriation   Appropriation   Center   Sale and   Appropriation   Appropriation   Center   Sale and   Appropriation   Center   Center   Sale and   Appropriation   Center   Center   Center   Sale and   Appropriation   Center   Center   Center   Sale and   Appropriation   Center   Center

Source: San Francisco Department of Public Works

According to Mr. Charles Higueras, Program Manager for the ESER Bond Program, and as shown in detail in the Attachment, DPW is requesting \$160,620,973 for the Public Safety Building project to fund (a) the construction contract, including contingency, art enrichment, and hazardous material remediation, (b) project controls, including project management and regulatory agency fees, and (c) architectural, engineering and administrative support. Mr. Higueras advises that the construction contract for the Public Safety Building was awarded to Charles Pankow Builders, Inc., based on a competitive bid, such that construction commenced in December 2011 and is anticipated to be completed by mid-2014. As reported by DPW in the November 18, 2011 Bond Accountability Report, as of September 30, 2011, DPW had expended and encumbered \$11,207,195 plus an additional \$15,175,027 was allocated for job orders, or a total of \$26,382,222, which represents 39.6 percent of the \$66,596,285 from the first ESER Bond sale and appropriation for the Public Safety Building.

As shown in Table 2 above, DPW is requesting \$21,073,913 to continue renovations of various Fire Stations, including funds for project and construction management, materials testing and

<sup>\*</sup>The amount of the Reserve Pending Bond Sale is subject to change due to bond market conditions at the time of sale. The Controller's Office will make technical adjustments based on the sale results. If the \$8,555,000 in Reserves is not used, those funds must be re-authorized by the Board of Supervisors through subsequent sale resolutions in order to be issued.

<sup>\*\*</sup>Table 3 below provides a breakdown of the Cost of Issuance and Bond Oversight expenditures. Issuance and Bond Oversight expenditures associated with the project costs will be paid through the Controller's Office, not by DPW or PUC

inspections, pre-design and design services, and construction and administrative costs, as detailed in the Attachment. As reported by DPW in the November 18, 2011 Bond Accountability Report, as of September 30, 2011, DPW had expended and encumbered \$3,103,035, plus an additional \$1,030,323 was allocated for job orders, or a total of \$4,133,358, which is 139 percent of the \$3,627,397<sup>5</sup> from the first ESER Bond sale and appropriation for renovations of various Fire Stations.

As shown above in Table 2, PUC is not requesting any funds from the subject second ESER bond sale and appropriation for the AWSS, cisterns, pipes and tunnels. As reported by DPW in the November 18, 2011 Bond Accountability Report, as of September 30, 2011, PUC had expended, encumbered or allocated \$1,659,624, or 19.8 percent of the \$8,396,928 total for the AWSS, cisterns, pipes and tunnels from the first ESER Bond sale and appropriation.

Table 3 below provides a breakdown of the \$1,750,114 for the cost of oversight and issuance of the proposed not-to-exceed \$192,000,000 ESER General Obligation Bond sale and appropriation. These oversight and issuance costs are then separately charged to each of the DPW and PUC projects, based on the cost of each project.

TABLE 3: Proposed Cost of Issuance and Bond Oversight

Description	Amount
Cost of Issuance <sup>6</sup>	\$286,054
Underwriter's Discount <sup>7</sup>	917,225
City Auditor 0.1% allocation for the General Obligation Bond	,
Oversight Committee Audits	183,445
City Services Auditor 0.2% allocation for the Controller's Audit Fund	363,390
Total	\$1,750,114

# **FISCAL IMPACTS**

According to Ms. Sesay, the proposed up to \$192,000,000 ESER General Obligation Bonds are expected to be sold in early February, 2012, together with up to \$76,000,000 of Clean and Safe Neighborhood Parks General Obligation Bonds and up to \$74,000,000 of Road Repaving and

SAN FRANCISCO BOARD OF SUPERVISORS

<sup>&</sup>lt;sup>5</sup> As noted, the \$4,133,358 amount expended, encumbered and allocated for job orders through September 30, 2011 exceeded the original \$3,627,397 amount sold and allocated for these Fire Stations from the first ESER bond sale. However, according to Mr. Higueras, and as reported in the November 18, 2011 Bond Accountability Report, \$3,500,000 was reallocated by DPW from the Public Safety Building to the Fire Stations in order to meet these financial obligations. Mr. Higueras advises that after the subject not to exceed \$192,000,000 second ESER bond sale is completed and appropriated, \$3,500,000 will be reallocated back from the Fire Stations to the Public Safety Building project.

<sup>&</sup>lt;sup>6</sup> Cost of Issuance includes payments for bond, disclosure and tax counsel fees; financial advisory fees; rating agency fees; printing costs; and City costs for the Office of Public Finance, Treasurer, Controller, and City Attorney's Office.

<sup>&</sup>lt;sup>7</sup> The Underwriters Discount refers to the fact that the original purchaser of the bonds that submitted the most competitive bid for the bonds includes a compensation component for underwriting the bonds and associated risks. This compensation component is included in the bid price submitted for the bonds. Thus, the award of the bonds based on the most competitive bid takes into consideration the amount of Underwriter's Discount.

Street Safety Program General Obligation Bonds, for a total of up to \$342,000,000 of General Obligation Bond sale.

Mr. Ababon advised that the not-to-exceed \$192,000,000 of ESER General Obligation Bonds are projected to have an annual interest rate of 6.0 percent over approximately 25 years, with annual debt service payments extending from 2012 through 2036. A ssuming a 25-year term, these bonds will result in estimated total debt service payments of \$353,433,547, including \$169,993,557 in interest and \$183,440,000 in principal, with estimated average annual debt service payments of \$14,137,342.

Repayment of such annual debt service will be recovered through increases to the annual Property Tax ratewhich, according to the Controller's Office, average \$0.0059 per \$100 of assessed valuation over the anticipated 25-year term of the Bonds. A single family residence with an assessed value of \$500,000, assuming a homeowners exemption of \$7,000, would pay average annual additional Property Taxes to the City of \$29.09 per year (\$500,000-\$7,000,/\$100 x \$0.0059) if the proposed not to exceed \$192,000,000 ESER General Obligation Bond is issued and appropriated.

The City's Charter imposes a three percent limit on the amount of General Obligation Bonds that can be outstanding at any given time, relative to the total net assessed value of property in the City. The FY 2011-12 total net assessed value of property in the City is \$158,649,887,998. According to Ms. Sesay, as of December 31, 2011, there was \$1,293,281,219 of General Obligation Bonds outstanding, or approximately 0.82% of the total net assessed value of property in the City. If the proposed not to exceed \$192,000,000 of ESER General Obligation Bonds are issued, the total outstanding General Obligation Bonds would total \$1,485,281,219, or approximately 0.94% of the total net assessed value of property.

If the total of up to \$342,000,000 of General Obligation Bonds are issued, including the subject ESER General Obligation Bonds, the Clean and Safe Neighborhood Parks General Obligation Bonds and the Road Repaving and Street Safety Program General Obligation Bonds, the total outstanding General Obligation Bonds would total up to \$1,635,281,219 or approximately 1.03% of the total net assessed value of property in the City.

# **POLICY CONSIDERATIONS**

Administrative Code Section 2.71(b) requires the Department of Public Works (DPW) and the Public Utilities Commission (PUC) to submit Bond Accountability Reports to the Board of Supervisors 60 days prior to approval by the Board of Supervisors of the sale of any subsequent series of bonds for the same project. In accordance with Administrative Code Section 2.72, the Bond Accountability Report must include: (a) certification from authorized representatives of DPW and PUC that the information in the report is correct; (b) cumulative amount of bond proceeds available and expended on the project; (c) brief description of each project line item for which bond proceeds have been expended; (d) the amount of bond proceeds expended on each project line item; (e) identification of completed and uncompleted project line items; (f) status and explanation of each uncompleted project line item; (g) identification and explanation of any project line item not included in a proposed expenditure report; (h) identification of any

project line time included in a proposed expenditure report for which bond proceeds will not be used; and (i) certification that each project identified is in conformity with the voter's authorization.

On November 18, 2011, DPW submitted a Bond Accountability Report for the Earthquake Safety and Emergency Response Bond Program. In addition, on September 30, 2011, DPW submitted an Earthquake Safety and Emergency Response Bond Program report to the Citizens General Obligation Bond Oversight Committee. The Budget and Legislative Analyst notes that both of these reports state that an additional \$31,505,626 of requested funding would be included in the subject second ESER General Obligation Bond sale and appropriation, for the PUC's AWSS, cisterns, pipes and tunnels projects. However, as discussed above, the PUC is not requesting any additional funding at this time for the AWSS, cisterns, pipes and tunnels projects. According to Mr. Carlos Jacobo, Budget Director at the PUC, after further evaluation, the PUC determined that there was sufficient funding in the AWSS, cisterns, pipes and tunnels projects to extend through the Summer of 2012, at which time the PUC will determine, together with the Office of Public Finance, the amount of additional General Obligation Bond sale and appropriations that are needed.

# RECOMMENDATION

Approve the proposed ordinance (File 11-1333) and resolution (File 11-1344).

# Attachment Earthquake Safety and Emergency Response Bond Program

	fortuges.	<del></del>	Bond Sales	<del></del>	Name of the
Description	Budget **	First	Second	Total	Future Bond Sale(s)
<del> </del>		14.5	Scholle		HIGH STEEL
ablic Safety Building	117				<b>阿里斯斯斯</b>
A - 1 - 11 -	- St. 6		-		<b>推动 排榜等</b>
Construction  CWGC (including all trade contracts)	179,000,000	42,164,935	134,855,708	177,020,643	1,979,357
Construction Contingency	11,833,114	0	11,702,265	11,702,265	S.T.A.(130,840
Art Enrichment Hezerdous Materials	3,520,000 580,000	766,650 179,995	1,522,503 400,005	2,289,153 580,000	
Subtotal	194,933,114	43,111,580	148,480,481	191,592,061	3,341,053
Project Controls					AND SERVICE
Project Management	5,628,193	1,112,051	. 2,090,325	3,202,376	
Regulatory Agencies	2,095,496	79,253	778,272	857,525	1,237,971
Sublotal	7,723,689	1,191,304	2,868,597	4,059,901	3,563,788
Architecture/Engineering/Construction Administration	STORY CONTRACTOR			- : -	163,450
Architectural/Engineering Pre-Construction	24,955,623 856,050	19.215,631 738.926	5,739,992 117,124	24,955,623 856,050	
Construction Management	5,102,004	1,143,000	1,533,212	2,676,212	2,425,792
Testing and Inspection Geotech, Surveys, and Data Collection	1,059,520	394,862 800,982	1,623,029 258,538		2,352,109
Sublotal	36,343,197	22,293,401	9,271,893	31,585,298	
Alle Balana Bullatan Water	375-15-5-6		160,820,973	227,217,258	11,782,743
ublic Safety Building Total	239,000,000	66,596,285	100,020,073	221,230	SHAPE OF
nighborhood Fire Stations	\$3000 20			-	が変数性に関い
Program Davelopment Pre-Bond (7420A) .	1,015,668	1,015,668	0	1,015,668	《海经司法院》 5年代院中20
Project Management (7430A)	2,726,831	490,000	884,035	1,374,035	連1,352,296
Pre-Dasign Sarvices Focused Scope/Comprehensive & Salamic	5×9·1,041,000	1 044 000	0	1,041,000	<b>基础的</b>
Construction Management Support Services (CMSS)	2,840,000	1,041,000	1,388,000	1,388,000	
MTSI	480,000		480,000	460,000	Transfer 0
Contingency	Control of the Contro		<b></b> _		650 cm
GEISMIC / COMPREHENSIVE	間におけませずく				J-777
7426A Station 2 Design Phase	319,24,299,000		99,000	99,000	5410 Million 0
Construction Administration	21,412		. 21,412		136 377 33 -0
Construction	A== 1:580,000		580,000		0. PFF-0
Subtotal	2 T 700,412	. 0	700,412	700,412	Application
7421A Stations 5	展物的主机				27E 15 1 0
Design Phase Construction Administration	721,000 155,966		721,000 77,983	721,000 77,983	27.007
Construction	5.340,000		5,340,000	5,340,000	14. T. T. L. 10.
Subtotal	i-i :48,216,988	Ò	6,138,983	6,138,983	<b>等等 77,983</b>
7422A Stations 22 Design Phase	559,000		559,000	559,000	经建立的基本 经经验设施的
Construction Administration	€ 120,92B		Ō	0	120,928
Construction Subtotal	4,140,000	. 0	559,000	559,000	
30000	15.000 Carlo.		303,000	333,000	<b>登楼社</b>
7427A Station 38	\$\$5000000		00.000	95 000	0
Design Phase Construction Administration	99,000		99,000	99,000	21,412
Construction	580,000		. 0	0	580,000
Subtotal	700,412	. 0	99,000	99,000	601,412
7423A Station 43	6 A 18		0	0	ng 深刻器 D
Design Phase Construction Administration	863,000 186,624		719,167 0	719,167	143,833 185,624
Construction	6,390,000		. 0	0	6,390,000
Subtolal	7,439,824	0	719,167	719,167	₹\$ <b>8,720,457</b>
7424A Stellon 35 Fire Boat Headquarters	を発展しません。 では、50 mm (4)				χ <b>0</b>
Pre-Design Phase	333,000		333,000	333,000	· 🙀 0
Design Phase Construction Administration	1.501,000 324,583		0	. 0	1,601,000
Construction	11,415,000		Ó	0	- 11,115,000
Subtotal	13,273,583	. 0	333,000	333,000	12,940,583
7425A Station 45 Equipment Logistics Center	10.00000000000000000000000000000000000		· ·		1. 三级的第0
Pre-Design Phase	300,000		300,000	300,000	350,000
Dasign Phase Construction Administration	.1,350,000 -291,979		0	0	1,350,000
Construction	10.000,000		0	0	£-10,000,000
Subtotal	11,941,979	0	300,000	300,000	11,641,979
FOCUSED SCOPE	という はいている。 はないできまする。 はないできまする。 はないできまする。 はないできまする。 はないできまする。 はないできまする。 はないできまする。 はないできまする。 はないできまする。 はないできまする。 はないできまする。 はないできまする。 はないできまする。 はないできまする。 はないできまする。 はないできをもをもをもをもをもをもをもをもをもをもをもをもをもをもをもをもをもをもをも				40 SEE 1915 O
7428A Stations 6, 13, 15, 17, 18, 28, 38, 40, 41, 42, 44	1000	123,000	1157.000	1,280,000	
Dasign Phase Construction Administration	1,280,000	108,051	1,157,000	1,280,000 277,380	4.3452.0
Construction	7,700,000	849,678	6,619,271	7,468,949	231,051
Subtolal	9,257,380	1,080,729	7,945,600	9,026,329	231,051
7429A Stations 10, 26, 32 (Alternates)	語の語句に	·			5 O
Design Phase Construction Administration	220,000 46,717		220,000 46,717	220,000 46,717	40 TO
	1,300,000		1,300,000	1,300,000	1 4 2 T 1 4 4 D
Construction		. 0	1,588,717	1,558,717	
	1,588,717		21,073,913	24,781,310	39,298,690
Construction Subtetal		3,627,397			Charles and Market
Construction Subtolal alghborhood Fire Stations Total	1,586,717 64,000,000				44,54-47,544
Construction Subtolal  alghborhood Fire Stations Total	1,588,717 64,000,000	8,595,928	0	8,396,928	94,003,072
Construction Subtotal  slighborhood Fire Stations Total  uxiliary Wester Supply System	64,000,000 5102,400,000	8,396,928	0		
Construction Subtocial slighborhood Fire Stations Total uxiliary Weter Supply System versight, Accountability and Cost of Jesuance	1,588,717 64,000,000 27102,400,000	8,395,028 899,390	1,750,114	2,649,504	4,250,496
Construction Subtolal  alghborhood Fire Stations Total	1,588,717 1,64,000,000 27102,400,000 28,900,000 412,300,000	8,396,928	0		4,250,496
Construction Subtotal  elighborhood Fire Stations Total  uxiliary Weter Supply System  versight, Accountability and Cost of Jesuance OTAL	1,586,717 64,000,000 27102,400,000 8,900,000 412,300,000 Summary	8,396,928 899,390 79,520,000	0 1,750,114 183,445,000	2,649,504 262,965,000	.4,250,496 -149,335,000
Construction Subtotal  alghborrhood Fire Stations Total  uxiliary Weter Supphy System  versight, Accountability and Cost of issuance  DTAL  Component	1,586,717 1,64,000,000 2,102,400,000 2,102,400,000 1,102,400 1,10	8,396,928 899,390 79,520,000	0 1,750,114 183,445,000 Second	2,649,504 262,965,000 Total	.4,250,496
Construction Subtotal slighborhood Fire Stations Total uxiliary Wester Supply System versight, Accountability and Cost of Issuance OTAL  Component ubits Safety Building slighborhood Fire Stations	1,586,717. 164,000,000, 17102,400,000 17102,	8,396,928 899,390 79,520,000 First 66,596,285 3,627,397	0 1,750,114 183,445,000 Second 160,620,973 21,073,913	2,649,504 262,965,000 Total 227,217,258 24,701,310	4,250,496 149,335,000 Future 11,782,743 39,298,690
Construction Subtotal  elighborhood Fire Stations Total  uxiliary Weter Supply System  versight, Accountability and Cost of Jesuance OTAL	1,586,717. 1,64,000,000 1,702,400 1,702,400 1,702,400 1,702,400 1,702,400 1,702,400 1,	8,396,928 899,390 79,520,000 First 66,596,285	0 1,750,114 183,445,000 Second 160,620,973	2,649,504 262,965,000 Total 227,217,258	

Reserve Pending Bond Sale

8,555,000