

File No. 180453 Committee Item No. 9  
Board Item No. \_\_\_\_\_

**COMMITTEE/BOARD OF SUPERVISORS**  
AGENDA PACKET CONTENTS LIST

Committee: Land Use and Transportation Committee Date June 16, 2018

Board of Supervisors Meeting Date \_\_\_\_\_

Cmte Board

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| <input checked="" type="checkbox"/> | <input type="checkbox"/> | Legislative Digest                           |
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| <input type="checkbox"/>            | <input type="checkbox"/> | Youth Commission Report                      |
| <input type="checkbox"/>            | <input type="checkbox"/> | Introduction Form                            |
| <input type="checkbox"/>            | <input type="checkbox"/> | Department/Agency Cover Letter and/or Report |
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**OTHER (Use back side if additional space is needed)**

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| <input checked="" type="checkbox"/> | <input type="checkbox"/> | Referral PC 050818     |
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Completed by: Erica Major Date June 13, 2018  
Completed by: Erica Major Date \_\_\_\_\_

1 [Business and Tax Regulations, Planning Codes - Central South of Market Housing  
2 Sustainability District]

3 **Ordinance amending the Business and Tax Regulations and Planning Codes to create**  
4 **the Central South of Market Housing Sustainability District (encompassing an area**  
5 **generally bounded on its western portion by Sixth Street, on its eastern portion by**  
6 **Second Street, on its northern portion by the border of the Downtown Plan Area (an**  
7 **irregular border that generally tracks Folsom, Howard, or Stevenson Streets), and on**  
8 **its southern portion by Townsend Street) to provide a streamlined and ministerial**  
9 **approval process for certain housing projects within the District meeting specific labor,**  
10 **on-site affordability, and other requirements; creating an expedited Board of Appeals**  
11 **process for appeals of projects within the District; and making approval findings under**  
12 **the California Environmental Quality Act, findings of public convenience, necessity,**  
13 **and welfare under Planning Code, Section 302, and findings of consistency with the**  
14 **General Plan, and the eight priority policies of Planning Code, Section 101.1.**

15 **NOTE:** **Unchanged Code text and uncodified text** are in plain Arial font.  
16 **Additions to Codes** are in *single-underline italics Times New Roman font*.  
17 **Deletions to Codes** are in *strikethrough italics Times New Roman font*.  
18 **Board amendment additions** are in double-underlined Arial font.  
19 **Board amendment deletions** are in ~~strikethrough Arial font~~.  
20 **Asterisks (\* \* \* \*)** indicate the omission of unchanged Code  
21 subsections or parts of tables.

22 Be it ordained by the People of the City and County of San Francisco:

23 Section 1. Environmental and Planning Code Findings.

24 (a) On May 10, 2018 after a duly noticed public hearing, the Planning Commission  
25 certified the Final Environmental Impact Report (EIR) for the proposed Central SoMa Area  
Plan (the Project) by Motion No. 20182, finding the Final EIR reflects the independent

1 judgment and analysis of the City and County of San Francisco, is adequate, accurate and  
2 objective, and contains no significant revisions to the Draft EIR, and the content of the report  
3 and the procedures through which the Final EIR was prepared, publicized, and reviewed  
4 comply with the provisions of the California Environmental Quality Act (CEQA) (Public  
5 Resources Code Sections 21000 et seq.), the CEQA Guidelines (14 Cal. Code Regs.  
6 Sections 15000 et seq.) and Chapter 31 of the Administrative Code. Copies of the Planning  
7 Commission Motion and Final EIR are on file with the Clerk of the Board of Supervisors in File  
8 No. 180453 and are incorporated herein by reference.

9 (b) The Project evaluated in the Final EIR includes proposed amendments to the  
10 Planning Code, Administrative Code, and Zoning Map, as well as amendments to the General  
11 Plan to adopt the Central South of Market (“Central SoMa”) Area Plan and other related  
12 amendments. The proposed Planning Code amendments and Business and Tax Regulations  
13 Code amendments set forth in this ordinance are within the scope of the Project evaluated in  
14 the Final EIR.

15 (c) At the same hearing during which the Planning Commission certified the Final EIR,  
16 the Planning Commission adopted findings under CEQA regarding the Project’s  
17 environmental impacts, the disposition of mitigation measures, and project alternatives, as  
18 well as a statement of overriding considerations (CEQA Findings) and adopted a mitigation  
19 monitoring reporting program (MMRP), by Resolution No. 20188.

20 (d) At the same hearing, the Planning Commission, in Resolution No. 20188,  
21 recommended the proposed Planning Code amendments for approval and adopted findings  
22 that the actions contemplated in this ordinance creating the Central South of Market Housing  
23 Sustainability District are consistent, on balance, with the City’s General Plan and eight  
24 priority policies of Planning Code Section 101.1. The Board adopts these findings as its own.  
25

1 A copy of said Resolution is on file with the Clerk of the Board of Supervisors in File No.  
2 180453, and is incorporated herein by reference.

3 (e) Pursuant to Planning Code Section 302, the Board of Supervisors finds that the  
4 Planning Code amendments and Business and Tax Regulations Code amendments will serve  
5 the public necessity, convenience, and welfare for the reasons set forth in Planning  
6 Commission Resolution No. 20188, and the Board incorporates such reasons herein by  
7 reference.

8 (f) The Board of Supervisors has reviewed and considered the Final EIR and the  
9 environmental documents on file referred to herein. The Board of Supervisors has reviewed  
10 and considered the CEQA Findings, and hereby adopts them as its own and incorporates  
11 them by reference as though such findings were fully set forth herein.

12 (g) The Board of Supervisors adopts the MMRP as a condition of this approval, and  
13 endorses those mitigation measures that are under the jurisdiction of other City Departments,  
14 and recommends for adoption those mitigation measures that are enforceable by agencies  
15 other than City agencies, all as set forth in the CEQA Findings and MMRP.

16 (h) The Board of Supervisors finds that no substantial changes have occurred in the  
17 proposed Project that would require revisions in the Final EIR due to the involvement of new  
18 significant environmental effects or a substantial increase in the severity of previously  
19 identified significant effects; no substantial changes have occurred with respect to the  
20 circumstances under which the proposed Project is to be undertaken that would require major  
21 revisions to the Final EIR due to the involvement of new environmental effects or a substantial  
22 increase in the severity of effects identified in the Final EIR, and no new information of  
23 substantial importance to the proposed Project has become available that indicates that (1)  
24 the Project will have significant effects not discussed in the Final EIR, (2) significant  
25 environmental effects will be substantially more severe, (3) mitigation measures or



1 alternatives found not feasible that would reduce one or more significant effects have become  
2 feasible or (4) mitigation measures or alternatives that are considerably different from those in  
3 the Final EIR would substantially reduce one or more significant effects on the environment.  
4

5 Section 2. The Business and Tax Regulations Code is hereby amended by revising  
6 Sections 8 and 26, to read as follows:  
7

8 **SEC. 8. METHOD OF APPEAL TO THE BOARD OF APPEALS.**

9 (a) Except for variance decisions and permits issued by the Entertainment Commission  
10 or its Director, and as otherwise specified in this Section 8, appeals to the Board of Appeals shall  
11 be taken within 15 days from the making or entry of the order or decision from which the  
12 appeal is taken. Appeals of variance decisions shall be taken within 10 days.

13 (b) Appeals to the Board of Appeals of permit decisions made pursuant to Planning Code  
14 Section 343 shall be taken within 10 days of the permit decision. This subsection (b) shall expire on the  
15 Sunset Date of Planning Code Section 343, as defined in that Section. Upon the expiration of this  
16 subsection, the City Attorney shall cause this subsection to be removed from the Business and Tax  
17 Regulations Code.

18 (c) Appeals of actions taken by the Entertainment Commission or its Director on the  
19 granting, denial, amendment, suspension, or revocation of a permit, or on denial of exceptions  
20 from regulations for an Extended-Hours Premises Permit, shall be taken within 10 days from  
21 the making of the decision. Nothing in this Section 8 is intended to require an appeal to the  
22 Board of Appeals if any provision of Article 15, Article 15.1 (Entertainment Regulations Permit  
23 and License Provisions), or Article 15.2 (Entertainment Regulations for Extended-Hours  
24 Premises) of the Police Code governing these permits otherwise provides.  
25

1            (d) Appeals shall be taken by filing a notice of appeal with the Board of Appeals and  
2 paying to said Board at such time a filing fee as follows:

3            ~~(a1)~~ **Zoning Administrator, Planning Department, Director of Planning,**  
4 **and Planning Commission.**

5            ~~(1A)~~ For each appeal from the Zoning Administrator's variance decision,  
6 the fee shall be \$600.

7            ~~(2B)~~ For each appeal from any order, requirement, decision, or other  
8 determination (other than a variance) made by the Zoning Administrator, the Planning  
9 Department or Commission or the Director of Planning, including an appeal from disapproval  
10 of a permit which results from such an action, the fee shall be \$600.

11            ~~(b2)~~ **Department of Building Inspection.**

12            ~~(1A)~~ For each appeal from a Department of Building Inspection denial,  
13 conditional approval, or granting of a residential hotel or apartment conversion permit, the fee  
14 shall be \$525.

15            ~~(2B)~~ For each appeal from the granting or denial of a building demolition,  
16 or other permit (other than residential hotel conversion), the fee shall be \$175.

17            ~~(3C)~~ For each appeal from the imposition of a penalty only, the fee shall  
18 be \$300.

19            ~~(e3)~~ **Police Department and Entertainment Commission.**

20            ~~(1A)~~ For each appeal from the denial or granting of a permit or license  
21 issued by the Police Department, Entertainment Commission, or the Director of the  
22 Entertainment Commission, to the owner or operator of a business, the fee shall be \$375; for  
23 each such permit or license issued to an individual employed by or working under contract to  
24 a business, the fee shall be \$150.

1                   (~~z~~B) For each appeal from the revocation or suspension of a permit or  
2 license by the Police Department, Entertainment Commission, or the Director of the  
3 Entertainment Commission, the fee shall be \$375 for an entity or individual.

4                   (~~d~~4) **Department of Public Works.** For each appeal from the decision of the  
5 Director of the Department of Public Works concerning street tree removal by a City agency,  
6 commission, or department, the fee shall be \$100.

7                   (~~e~~5) For each appeal from any other order or decision, the fee shall be \$300.

8                   (~~f~~6) For requests for rehearing under Section 16 of this Article 1, the fee shall  
9 be \$150.

10                  (~~g~~7) For requests for jurisdiction, the fee shall be \$150.

11                  (~~h~~8) An exemption from paying the full fee specified in ~~S~~subsections (d)(1)  
12 through (7)(a), (b), (c), (d), (e), (f), and (g) herein may be granted upon the filing under penalty of  
13 perjury of a declaration of indigency on the form provided and approved by the Board. All  
14 agencies of the City and County of San Francisco are exempted from these fees.

15                  (~~i~~9) **Additional Requirements.**

16                  (~~1~~A) Notice of appeal shall be in such form as may be provided by the  
17 rules of the Board of Appeals.

18                  (~~z~~B) On the filing of any appeal, the Board of Appeals shall notify in  
19 writing the department, board, commission, officer or other person from whose action the  
20 appeal is taken of such appeal. On the filing of any appeal concerning a structural addition to  
21 an existing building, the Board of Appeals shall additionally notify in writing the property  
22 owners of buildings immediately adjacent to the subject building.

23                  (~~3~~C) Except as otherwise specified in this subsection (d)(9)(C), ~~t~~The Board of  
24 Appeals shall fix the time and place of hearing, which shall be not less than 10 nor more than  
25

1 45 days after the filing of said appeal, and shall act thereon not later than 60 days after such  
2 filing or a reasonable time thereafter.

3 (i) In the case of a permit issued by the Entertainment  
4 Commission or its Director, the Board of Appeals shall set the hearing not less than 15 days  
5 after the filing of said appeal, shall act thereon not more than 30 days after such filing, and  
6 shall not entertain a motion for rehearing.

7 (ii) In the case of a decision on a permit application made pursuant to  
8 Planning Code Section 343, the Board of Appeals shall set the hearing not less than 10 days after the  
9 filing of said appeal, shall act thereon not more than 30 days after such filing, and shall not entertain a  
10 motion for rehearing. This subsection (d)(9)(C)(ii) shall expire on the Sunset Date of Planning Code  
11 Section 343, as defined in that Section. Upon the expiration of this subsection, the City Attorney shall  
12 cause this subsection to be removed from the Business and Tax Regulations Code.

13 (4D) With respect to any decision of the Board of Appeals related to any  
14 "dwelling" in which "protected class members" are likely to reside (each as defined in  
15 Administrative Code Chapter 87), the Board of Appeals shall comply with the requirements of  
16 Administrative Code Chapter 87 which requires, among other things, that the Board of  
17 Appeals not base any decision regarding the development of such units on information which  
18 may be discriminatory to any member of a "protected class."

19 (5E) Pending decision by the Board of Appeals, the action of such  
20 department, board, commission, officer or other person from which an appeal is taken, shall  
21 be suspended, except for: (i) actions of revocation or suspension of permit by the Director of  
22 Public Health when determined by the Director to be an extreme public health hazard; (ii)  
23 actions by the Zoning Administrator or Director of the Department of Building Inspection  
24 stopping work under or suspending an issued permit; (iii) actions of suspension or revocation  
25 by the Entertainment Commission or the Director of the Entertainment Commission when the

1 suspending or revoking authority determines that ongoing operation of the activity during the  
2 appeal to the Board of Appeals would pose a serious threat to public safety; and (iv) actions of  
3 the Director of the Office of Cannabis awarding a Temporary Cannabis Business Permit.

4  
5 **SEC. 26. FACTS TO BE CONSIDERED BY DEPARTMENTS.**

6 (a) Subject to ~~§~~subsection (b) ~~below~~, in the granting or denying of any permit, or the  
7 revoking or the refusing to revoke any permit, the granting or revoking power may take into  
8 consideration the effect of the proposed business or calling upon surrounding property and  
9 upon its residents, and inhabitants thereof; and in granting or denying said permit, or revoking  
10 or refusing to revoke a permit, may exercise its sound discretion as to whether said permit  
11 should be granted, transferred, denied, or revoked.

12 \* \* \* \*

13 (e) Notwithstanding subsection (a), the provisions of Planning Code Section 343 shall govern  
14 actions taken on the granting, denial, amendment, suspension, and revocation of permits regulated  
15 under that Section 343, not the standards set forth in subsection (a) of this Section 26. This subsection  
16 (e) shall become operative upon receipt of preliminary approval of Planning Code Section 343 by the  
17 California Department of Housing and Community Development under California Government Code  
18 Section 66202. This subsection shall expire by the operation of law in accordance with the provisions  
19 of Planning Code Section 343(k). Upon its expiration, the City Attorney shall cause this subsection to  
20 be removed from the Business and Tax Regulations Code.

21  
22  
23 Section 3. The Planning Code is hereby amended by adding Section 343, to read as  
24 follows:

25 **SEC. 343. CENTRAL SOMA HOUSING SUSTAINABILITY DISTRICT.**

1           (a) Purpose. This Section 343 establishes a Housing Sustainability District within the Central  
2 SoMa Plan Area (“Central SoMa Housing Sustainability District” or “Central SoMa HSD”) under  
3 California Government Code Sections 66200 et seq. The purpose of the Central SoMa Housing  
4 Sustainability District is to encourage the provision of on-site affordable housing in new residential  
5 and mixed-use projects in Central SoMa by providing a streamlined, ministerial approval process for  
6 such projects. The Central SoMa Plan anticipates that 33% of all new residential units produced  
7 within the Plan Area will be permanently affordable to households of very low, low, or moderate  
8 income. This Section 343 sets forth eligibility criteria, design review standards, and entitlement and  
9 approval procedures for projects seeking approval pursuant to the requirements of the Central SoMa  
10 Housing Sustainability District.

11           (b) Geography. The Central SoMa Housing Sustainability District shall include all parcels  
12 within the Central SoMa Special Use District, which is defined in Section 249.78(b). The entirety of the  
13 Central SoMa Special Use District is an “eligible location,” as that term is defined in California  
14 Government Code Section 66200(e).

15           (c) Relationship to Other Planning Code Provisions. Except as otherwise provided in this  
16 Section 343, all provisions of the Planning Code, including Section 249.78, that would be applicable to  
17 projects approved pursuant to this Section 343 shall apply to such projects. In the event of a conflict  
18 between other provisions of the Planning Code and this Section, this Section shall control.

19           (d) Eligibility. Projects seeking approval pursuant to this Section 343 shall meet all of the  
20 following requirements:

21                   (1) The project is located in a zoning district that principally permits residential uses.

22                   (2) The project proposes no less than 50 dwelling units per acre, and no more than 750  
23 dwelling units per acre.

24                   (3) A majority of the project’s gross square footage is designated for residential uses.

25 All non-residential uses must be principally permitted in the underlying zoning district and any

1 applicable special use district(s), and may not include greater than 24,999 gross square feet of office  
2 space that would be subject to the annual limit on office development set forth in Sections 321 et seq.

3 (4) The project does not exceed a height of 160 feet, except that any project whose  
4 principal use is housing, where all such housing is restricted for a minimum of 55 years as affordable  
5 for "persons and families of low or moderate income," as defined in California Health & Safety Code  
6 Section 50093, shall be deemed to satisfy this subsection (c)(4) regardless of height.

7 (5) If the project sponsor seeks a density bonus pursuant to California Government  
8 Code Section 65915 et seq., the project sponsor demonstrates to the satisfaction of the Planning  
9 Department that the project would not result in a significant shadow impact.

10 (6) The project is not located on a lot containing a structure listed as a designated  
11 landmark pursuant to Article 10 of the Planning Code or a contributory or significant structure  
12 pursuant to Article 11 of the Planning Code.

13 (7) The project provides no less than 10% of its dwelling units as units affordable to  
14 very low or low income families, using one of the following methods:

15 (A) For projects subject to Section 415, by electing to comply with Section 415  
16 by choosing the On-Site Affordable Housing Alternative under Sections 415.5(g)(1)(A) or  
17 415.5(g)(1)(D); or

18 (B) For projects not subject to Section 415, by entering into a regulatory  
19 agreement with the City that contains the terms specified in Section 206.6(f).

20 (8) The project does not demolish, remove, or convert to another use any existing  
21 dwelling unit(s).

22 (9) The project complies with all applicable zoning and any adopted design review  
23 standards.

1                   (10) The project sponsor complies with all Mitigation Measures in the Central SoMa  
2 Environmental Impact Report (Central SoMa EIR) that the Planning Department determines are  
3 applicable to the project.

4                   (11) The project sponsor certifies that the project will comply with all applicable  
5 requirements of California Government Code Section 66201(f)(4).

6                   (12) The project shall comply with Government Code Section 66201(f)(5).

7                   (13) A project is not deemed to be for residential use if it is infeasible for actual use as  
8 a single or multifamily residence.

9                   (e) Approving Authority. The Planning Department is the approving authority designated to  
10 review permit applications for compliance with this Section 343.

11                   (f) Application.

12                   (1) Prior to submittal of an application for required approvals from the Planning  
13 Department, a project sponsor seeking to apply pursuant to this Section 343 shall submit an  
14 application for a preliminary project assessment (PPA), pursuant to Planning Department procedures.

15                   (2) In addition to any requirements under other provisions of this Code for submittal of  
16 application materials, an application under this Section 343 shall be submitted to the Department on a  
17 form prescribed by the Department and shall include at minimum the following materials:

18                   (A) A full plan set, including site plan, elevations, sections, and floor plans,  
19 showing total number of units, and number of and location of units affordable to very low or low  
20 income households;

21                   (B) All documentation required by the Department in its response to the project  
22 sponsor's previously-submitted PPA application;

23                   (C) Documentation sufficient to support determinations that:

24                   (i) the project meets all applicable zoning and any adopted design  
25 review standards;



1 (ii) the project sponsor will implement any and all Mitigation Measures  
2 in the Central SoMa EIR that the Planning Department determines are applicable to the project,  
3 including but not limited to the following:

4 a. An agreement to implement any and all Mitigation Measures  
5 in the Central SoMa EIR that the Planning Department determines are applicable to the project; and

6 b. Scope(s) of work for any studies required as part of any and all  
7 Mitigation Measures in the Central SoMa EIR that the Planning Department determines are applicable  
8 to the project. An application pursuant to this Section 343 shall not be deemed complete until such  
9 studies are completed to the satisfaction of the Environmental Review Officer.

10 (iii) the project sponsor will comply with subsections (d)(10) and (d)(11)  
11 of this Section 343.

12 (g) **Decision and Hearing.** The Department shall exercise ministerial approval of projects that  
13 meet all the requirements in this Section 343. Section 329 of this Code shall not apply to projects that  
14 are approved pursuant to this Section 343.

15 (1) **Hearing.** The Planning Department shall conduct an informational public hearing  
16 for all projects that are subject to this Section 343 within 100 days of receipt of a complete application,  
17 as defined in subsection (f).

18 (2) **Decision.** Within 120 days of receipt of a complete application, as defined in  
19 subsection (f), the Planning Director or the Director's designee shall issue a written decision  
20 approving, disapproving, or approving subject to conditions, the project. The applicant and the  
21 Department may mutually agree to extend this 120-day period. If no written decision is issued within  
22 120 days of the Department's receipt of a complete application, or within the period mutually agreed  
23 upon by the Department and applicant, the project shall be deemed approved. The Planning Director  
24 or the Director's designee shall include any certifications required by California Government Code  
25 Section 66205(e) in a copy of the written decision.

1                   (3) Grounds for Permit Denial. The Department may deny a Central SoMa HSD  
2 project application only for one or more of the following reasons:

3                   (A) The proposed project does not fully comply with this Section 343, including  
4 but not limited to meeting all adopted design review standards and demonstrating compliance with all  
5 applicable Mitigation Measures in the Central SoMa EIR that the Department determines are  
6 applicable to the project.

7                   (B) The project sponsor has not submitted all of the information or paid any  
8 application fee required by this Section 343 and necessary for an adequate and timely design review or  
9 assessment of potential impacts on neighboring properties.

10                   (C) The Department determines, based upon substantial evidence in light of the  
11 whole record of the public hearing on the project, that a physical condition on the site of development  
12 that was not known and could not have been discovered with reasonable investigation at the time the  
13 application was submitted would have a specific adverse impact upon the public health or safety and  
14 that there is no feasible method to satisfactorily mitigate or avoid the specific adverse impact. As used  
15 in this subsection (g)(3)(C), "specific adverse impact" means a significant, quantifiable, direct, and  
16 unavoidable impact based on identified objective written public health or safety standards, policies, or  
17 conditions, as in existence at the time the application is deemed complete.

18                   (4) Appeal. The procedures for appeal to the Board of Appeals of a decision by the  
19 Department under this Section 343 shall be as set forth in Section 8 of the Business and Tax  
20 Regulations Code.

21                   (5) Discretionary Review. No requests for discretionary review shall be accepted by  
22 the Planning Department or heard by the Planning Commission or Board of Appeals for projects  
23 subject to this Section 343.

24                   (6) Progress Requirement. The project sponsor of any project approved pursuant to  
25 this Section 343 shall obtain the first site or building permit for the project from the Department of

1 Building Inspection within 36 months of the Department's issuance of a written decision pursuant to  
2 subsection (g)(2) of this Section 343. If the project sponsor has not obtained the first site or building  
3 permit from the Department of Building Inspection within 36 months, then as soon as is feasible after  
4 36 months has elapsed, the Planning Director shall hold a hearing requiring the project sponsor to  
5 report on the status of the project, to determine whether the project sponsor has demonstrated good  
6 faith in its effort to obtain the first site or building permit for the project. If the Planning Director finds  
7 that the project sponsor has not demonstrated good faith in its efforts to obtain the first site or building  
8 permit for the project, the Planning Director shall revoke the approvals for the project. Factors in  
9 determining whether the project sponsor has demonstrated good faith in its efforts include, but are not  
10 limited to, whether any delays are the result of conditions outside the control of the project sponsor and  
11 whether changes in the financing of the project are necessary in order for construction to proceed.

12 (h) **Design Review Standards.** Projects subject to this Section 343 shall be reviewed for  
13 compliance with the design standards set forth in the San Francisco Urban Design Guidelines and the  
14 Central SoMa Plan's Guide to Urban Design, which are on file with the Planning Department, as  
15 approved by the California Department of Housing and Community Development.

16 (i) **District Affordability Requirement.** At the request of the California Department of Housing  
17 and Community Development, the Planning Department shall demonstrate that at least 20% of the  
18 residential units constructed in the Central SoMa Housing Sustainability District during the life of the  
19 District and pursuant to this Section 343 will be affordable to very low, low-, and moderate-income  
20 households and subject to a recorded affordability restriction for at least 55 years.

21 (j) **Monitoring and Enforcement.** The Planning Department shall include, as conditions of  
22 approval of all projects approved pursuant to this Section 343, monitoring and enforcement provisions  
23 to ensure that the project meets all labor and wage requirements and complies with all identified  
24 applicable mitigation measures. Projects found to be in violation of any of these conditions shall be  
25 subject to the Administrative Enforcement Procedures in Section 176.1 of this Code, including

1 initiation of abatement proceedings or referral to the City Attorney or District Attorney for prosecution,  
2 if not corrected within 90 days of service of any notice of violation issued under Section 176.1(c).

3 Conditions of approval shall include, but are not limited to:

4 (1) A project sponsor shall submit weekly reports to the Office of Labor Standards  
5 Enforcement, certifying that a project approved pursuant to this Section 343 is complying with  
6 subsections (d)(11) and (d)(12), if applicable to the project. Projects found to be in violation of  
7 subsections (d)(11) and (d)(12) shall be subject to penalties pursuant to Section 1741 of the Labor  
8 Code, in addition to any penalties assessed pursuant to Section 176.1 of this Code. All penalties shall  
9 be paid prior to issuance of the project's First Certificate of Occupancy.

10 (2) The Planning Department shall monitor compliance with Central SoMa EIR  
11 Mitigation Measures.

12 (3) The Planning Department shall monitor and report the construction of affordable  
13 housing units under the Central SoMa Housing Sustainability District in its annual Housing Inventory,  
14 which shall include the following information:

15 (A) Number of projects approved pursuant to this Section 343.

16 (B) Number of projects under construction pursuant to approvals obtained  
17 under this Section 343.

18 (C) Number of projects completed pursuant to approvals obtained under this  
19 Section 343.

20 (D) Number of dwelling units within projects completed pursuant to approvals  
21 obtained under this Section 343.

22 (E) Number of dwelling units affordable to very low, low, moderate, and middle  
23 income households within projects completed pursuant to approvals obtained under this Section 343.

24 (k) Operative and Sunset Dates.

1                   (1) This Section 343 shall become operative upon receipt of preliminary approval by  
2 the California Department of Housing and Community Development under California Government  
3 Code Section 66202 (“Operative Date”).

4                   (2) This Section 343 shall expire by operation of law seven years from the Operative  
5 Date, unless this Section 343 is renewed by ordinance pursuant to Government Code Section 66201(g),  
6 in which case this Section 343 shall expire on the date specified in that ordinance (“Sunset Date”).

7                   (3) Upon the expiration of this Section 343, the City Attorney shall cause this Section  
8 343 to be removed from the Planning Code. Pursuant to Government Code Section 66205(b), this  
9 Section 343 shall govern the processing and review of any complete application submitted pursuant to  
10 this Section 343 prior to the Sunset Date.

11  
12                   Section 4. Effective Date; Operative Date.


13                   (a) This ordinance shall become effective 30 days after enactment. Enactment occurs  
14 when the Mayor signs the ordinance, the Mayor returns the ordinance unsigned or does not  
15 sign the ordinance within ten days of receiving it, or the Board of Supervisors overrides the  
16 Mayor’s veto of the ordinance.

17                   (b) Consistent with Section 343(k)(1) of the Planning Code, this ordinance in its  
18 entirety shall become operative upon receipt of preliminary approval by the California  
19 Department of Housing and Community Development under California Government Code  
20 Section 66202.

21  
22                   Section 5. Scope of Ordinance. In enacting this ordinance, the Board of Supervisors  
23 intends to amend only those words, phrases, paragraphs, subsections, sections, articles,  
24 numbers, punctuation marks, charts, diagrams, or any other constituent parts of the Municipal  
25 Code that are explicitly shown in this ordinance as additions, deletions, Board amendment

1 additions, and Board amendment deletions in accordance with the "Note" that appears under  
2 the official title of the ordinance.

3  
4 APPROVED AS TO FORM:  
5 DENNIS J. HERRERA, City Attorney

6 By:   
7 PETER R. MILJANICH  
8 Deputy City Attorney

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**LEGISLATIVE DIGEST**

[Business and Tax Regulations, Planning Codes - Central South of Market Housing Sustainability District]

**Ordinance amending the Business and Tax Regulations and Planning Codes to create the Central South of Market Housing Sustainability District (encompassing an area generally bounded on its western portion by Sixth Street, on its eastern portion by Second Street, on its northern portion by the border of the Downtown Plan Area (an irregular border that generally tracks Folsom, Howard, or Stevenson Streets), and on its southern portion by Townsend Street) to provide a streamlined and ministerial approval process for certain housing projects within the District meeting specific labor, on-site affordability, and other requirements; creating an expedited Board of Appeals process for appeals of projects within the District; and making approval findings under the California Environmental Quality Act, findings of public convenience, necessity, and welfare under Planning Code, Section 302, and findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1.**

Existing Law

1. City law.

The Planning Code regulates development in the City, including residential and mixed-use developments. Article 3 of the Planning Code sets forth zoning procedures, including procedures for the City’s consideration and approval of certain development permit applications.

Section 8 of the Business and Tax Regulations Code sets forth requirements for the appeal of permit decisions to the Board of Appeals, including the timeline for filing such appeals. Section 26 of the Business and Tax Regulations Code permits City departments to exercise discretion as to whether permits should be granted, transferred, denied, or revoked.

2. New State law.

Assembly Bill 73 (AB 73), California Government Code Sections 66200 et seq., authorizes local agencies to establish by ordinance one or more Housing Sustainability Districts (HSD) to provide a streamlined, ministerial approval process for residential and mixed use developments meeting certain requirements. Local agencies must obtain approval of any HSD ordinance from the California Department of Housing and Community Development.

AB 73 requires local agencies to prepare an Environmental Impact Report (EIR) to identify and mitigate the environmental impacts of the HSD designation. Projects approved under an HSD ordinance must implement applicable mitigation measures identified in the EIR.

An HSD ordinance must require that at least 20 percent of the residential units constructed within an HSD be affordable to very low, low-, and moderate-income households and subject to a recorded affordability restriction for at least 55 years.

Among other requirements, at least 10 percent of the units in any development project seeking approval under an HSD ordinance must be affordable for lower income households, unless the local agency has adopted a requirement that a greater percentage of the units be affordable for lower income households. Subject to certain exceptions, project sponsors must commit to complying with certain prevailing wage and skilled and trained workforce requirements when constructing a project approved under an HSD ordinance.

AB 73 authorizes local agencies to adopt design review standards applicable to development projects within the HSD.

If a development project meets the requirements of an HSD ordinance, the local agency must hold a hearing and issue a written decision on the project within 120 days of receipt of an application, and must exercise ministerial approval of the project. AB 73 limits the grounds on which a local agency may deny an application for approval under the HSD ordinance.

A local agency that establishes an HSD approved by the California Department of Housing and Community Development will be entitled to a zoning incentive payment, based on the number of new residential units constructed within the HSD, upon appropriation of funds by the California Legislature for that purpose.

#### Amendments to Current Law

The ordinance would add new Planning Code Section 343 to establish the Central SoMa Housing Sustainability District (Central SoMa HSD). The Central SoMa HSD would include all parcels within the proposed Central SoMa Special Use District.

The ordinance would create a streamlined, ministerial approval process for residential and mixed use developments meeting the requirements of AB 73 and other eligibility criteria. The ordinance would provide that the Planning Department, the Planning Commission, and the Board of Appeals will not exercise discretionary review of projects seeking approval under the Central SoMa HSD.

The ordinance would require the Planning Department to hold an informational hearing and issue a written decision on the project within 120 days of receiving a complete application.

The ordinance would require the project sponsor of any project approved under the Central SoMa HSD to obtain the first site or building permit for the project from the Department of Building Inspection within 36 months of the Planning Department's issuance of a written decision on the project. The ordinance would create a process for revocation of the Planning Department's approval.



The ordinance would require the Planning Department to review projects seeking approval under the Central SoMa HSD for compliance with the design standards set forth in the San Francisco Urban Design Guidelines and the Central SoMa Plan's Guide to Urban Design.

The ordinance would require the Planning Department to monitor and enforce compliance with the requirements of the Central SoMa HSD ordinance.

The ordinance would amend Section 8 of the Business and Tax Regulations Code to expedite appeals to the Board of Appeals of permit decisions made under the Central SoMa HSD, as follows: such appeals must be taken within 10 days of the permit decision; the Board of Appeals must set the hearing no less than 10 days after the filing of the appeal; and the Board of Appeals must act on the appeal not more than 30 days after the filing, and shall not entertain a motion for rehearing.

The ordinance would amend Section 26 of the Business and Tax Regulations Code to provide that the Central SoMa HSD's ministerial approval process in Planning Code Section 343 will govern permit decisions.

The ordinance would become operative upon receipt of preliminary approval by the California Department of Housing and Community Development. The ordinance would expire by operation of law seven years after its operative date, unless renewed.

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# SAN FRANCISCO PLANNING DEPARTMENT

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May 14, 2018

Ms. Angela Calvillo, Clerk  
Honorable Mayor Farrell  
Honorable Supervisor Kim  
Board of Supervisors  
City and County of San Francisco  
City Hall, Room 244  
1 Dr. Carlton B. Goodlett Place  
San Francisco, CA 94102

1650 Mission St.  
Suite 400  
San Francisco,  
CA 94103-2479

Reception:  
**415.558.6378**

Fax:  
**415.558.6409**

Planning  
Information:  
**415.558.6377**

**Re: Transmittal of Planning Department Case Number 2018-004477PCA  
Central SoMa Housing Sustainability District  
Board File No. 180453  
Planning Commission Recommendation: Approval with Modification**

Dear Ms. Calvillo, Mayor Farrell and Supervisor Kim,

On May 10, 2018, the Planning Commission conducted duly noticed public hearing at regularly scheduled meeting to consider the proposed Ordinance, introduced by Mayor Farrell and Supervisor Kim, that would amend the Planning Code and Business and Tax Regulations Code to create the Central SoMa Housing Sustainability District ("HSD"). At the hearing the Planning Commission recommended approval with modification.

The Commission's proposed modifications were as follows:

1. Clarify that the Planning Commission delegates its authority to the Planning Department to review applications for Central SoMa HSD projects.

Please find attached documents relating to the actions of the Commission. If you have any questions or require further information please do not hesitate to contact me or Paolo Ikezoe at [paolo.ikezoe@sfgov.org](mailto:paolo.ikezoe@sfgov.org)/415-575-9137.

Sincerely,

A handwritten signature in black ink, appearing to read "Daniel A. Sider".

Daniel A. Sider  
Office of Executive Programs, Planning Department

**Transmittal Materials**

**CASE NO. 2018-004477PCA  
Central SoMa Housing Sustainability District**

cc:

Erica Major, Office of the Clerk of the Board  
Alisa Somera, Office of the Clerk of the Board  
Sarah Dennis-Philips, Mayor's Office  
Moses Corrette, Aide to Supervisor Kim  
Barbara Lopez, Aide to Supervisor Kim  
Peter Miljanich, Deputy City Attorney  
Victoria Wong, Deputy City Attorney

Attachments :

Planning Commission Resolution No. 20188  
Planning Department Case Report for Case No. 2018-004477PCA



# SAN FRANCISCO PLANNING DEPARTMENT

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## Planning Commission Resolution No. 20188 HEARING DATE MAY 10, 2018

*Project Name:* Central SoMa Housing Sustainability District – Planning Code and Business and Tax Regulations Code Amendments  
*Record No.:* 2018-004477PCA  
*Staff Contact:* Paolo Ikezoe, Senior Planner, Citywide Planning  
(415) 575-9137; [paolo.ikezoe@sfgov.org](mailto:paolo.ikezoe@sfgov.org)

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RESOLUTION ADOPTING AND RECOMMENDING THAT THE BOARD OF SUPERVISORS APPROVE AMENDMENTS TO THE SAN FRANCISCO PLANNING CODE AND BUSINESS AND TAX REGULATIONS CODE TO ESTABLISH THE CENTRAL SOUTH OF MARKET HOUSING SUSTAINABILITY DISTRICT, DELEGATING TO PLANNING DEPARTMENT STAFF CERTAIN REVIEW, AND MAKING FINDINGS OF PUBLIC NECESSITY, CONVENIENCE, AND WELFARE, FINDINGS OF CONSISTENCY WITH THE GENERAL PLAN AND PLANNING CODE SECTION 101.1, AND FINDINGS UNDER THE CALIFORNIA ENVIRONMENTAL QUALITY ACT.

WHEREAS, on May 1, 2018, Mayor Mark Farrell and Supervisor Jane Kim introduced an ordinance for Planning Code and Business and Tax Regulations Code Amendments to establish and implement the Central South of Market Housing Sustainability District (“Central SoMa HSD”).

WHEREAS, Assembly Bill 73 (“AB 73”), California Government Code Sections 66200 et seq., which took effect January 1, 2018, authorizes local municipalities to designate by ordinance one or more Housing Sustainability Districts (“HSD”) to provide a streamlined, ministerial approval process for residential and mixed use developments meeting certain requirements. AB 73 requires local agencies to prepare an Environmental Impact Report (“EIR”) to identify and mitigate the environmental impacts of designating an HSD. Projects approved under an HSD ordinance must implement applicable mitigation measures identified in the EIR.

WHEREAS, the Planning Code and Business and Tax Regulation Code Amendments would establish the Central SoMa HSD, which would provide a streamlined, ministerial process for approval by the Planning Department of developments in the Central South of Market Plan Area meeting the requirements of AB 73 and other eligibility criteria, and the Amendments propose to change the requirement to hold a Planning Commission hearing to consider discretionary review of these development proposals, in order to meet the streamlining requirements of AB 73.

WHEREAS, these amendments contain proposals for changes to standards from those currently established by the Planning Code and Business and Tax Regulations Code, including but not

limited to those for review and approval of residential and mixed-use developments and appeals of permit decisions to the Board of Appeals.

WHEREAS, this Resolution adopting and recommending that the Board of Supervisors approve the Planning Code and Business and Tax Regulation Code Amendments is a companion to other legislative approvals relating to the Central South of Market Plan (“Central SoMa Plan”), including recommendations that the Board of Supervisors approve amendments to the General Plan, Planning Code, Administrative Code, and Zoning Map, and an Implementation Program.

WHEREAS, These Planning Code and Business and Tax Regulations Code Amendments, together with the proposed General Plan, Planning Code, Administrative Code, and Zoning Map Amendments and the Implementation Program document, provide a comprehensive set of policies and implementation programming to realize the vision of the Plan. The Planning Code and Business and Tax Regulations Code Amendments help to implement the Central SoMa Plan by streamlining approval of residential and mixed-use development projects meeting certain eligibility criteria and thereby encouraging construction of on-site, permanently affordable housing units in the Plan Area. The Planning Code and Business and Tax Regulations Code Amendments will help the City achieve the Central SoMa Plan’s goal of 33% affordable units across all new housing produced in the Plan Area, and may qualify the City for incentive payments from the State of California, which the City may use to provide additional community benefits in Central SoMa. The Planning Commission incorporates by reference the general findings and overview concerning the Central SoMa Plan as set forth in Planning Commission Resolution No. 20184 governing General Plan Amendments.

WHEREAS, the Planning Code governs permitted land uses and planning standards in the City. The Business and Tax Regulations Code provides the legislative basis for, direction to, and limitations on the review, approval, denial, and revocation of permits by executive agencies of the City. Thus, conforming amendments to the Planning Code and Business and Tax Regulations Code are required in order to establish and implement the Central SoMa HSD. An ordinance, attached hereto as Exhibit C, has been drafted in order to make revisions to the Business and Tax Regulations Code and Planning Code necessary to implement the proposed Central SoMa HSD. This ordinance amends Business and Tax Regulations Code Section 8 and 26 and adds Planning Code Section 343 to establish and implement the HSD. The City Attorney’s Office has reviewed the draft ordinance and approved it as to form.

WHEREAS, on May 10, 2018, after a duly noticed public hearing, the Commission adopted the General Plan, Planning Code, Administrative Code, and Zoning Map Amendments and the Implementation Program document to give effect to the Central SoMa Plan.

WHEREAS, on May 10, 2018, after a duly noticed public hearing, the Commission reviewed and considered the Final Environmental Impact Report for the Central SoMa Plan (“Final EIR”) and found the Final EIR to be adequate, accurate, and objective, thus reflecting the independent analysis and judgment of the Department and the Commission, and that the summary of comments and responses contained no significant revisions to the Draft EIR, and by Motion No. 20182 certified the Final EIR for the Central SoMa Plan as accurate, complete, and in compliance

with CEQA, the CEQA Guidelines, and Chapter 31 of the San Francisco Business and Tax Regulation Code.

WHEREAS, on May 10, 2018, by Motion No. 20183, the Commission approved CEQA Findings, including a statement of overriding considerations, and adoption of a Mitigation Monitoring and Reporting Program ("MMRP"), under Case No. 2011.1356E, for approval of the Central SoMa Plan.

WHEREAS, the Final EIR analyzes the creation of a Housing Sustainability District in the Central SoMa Plan Area. The Planning Code and Business and Tax Regulations Code Amendments are within the scope of the Project evaluated in Final EIR.

WHEREAS, the Planning Code and Business and Tax Regulations Code Amendments would require developments approved under the Central SoMa HSD to implement applicable mitigation measures identified in the Final EIR.

WHEREAS, on May 10, 2018, the Commission conducted a duly noticed public hearing at a regularly scheduled meeting on the Planning Code and Business and Tax Regulation Code Amendments.

WHEREAS, Planning Department staff recommends adoption of this Resolution adopting and recommending that the Board of Supervisors approve the Planning Code and Business and Tax Regulation Code Amendments.

**NOW, THEREFORE, BE IT RESOLVED**, that the Commission hereby delegates its authority to the Planning Department to review applications for development eligible for streamlined review as part of under the Central SoMa HSD. The Planning Commission would not hold a public hearing for discretionary review of applications for eligible development under the Central SoMa HSD if the legislation is adopted substantially as proposed.

**AND BE IT FURTHER RESOLVED**, that the Commission finds from the facts presented that the public necessity, convenience, and general welfare require the proposed Planning Code and Business and Tax Regulation Code Amendments for the following reasons:

1. The Planning Code and Business and Tax Regulation Code Amendments establish and implement the Central SoMa HSD, which will streamline approval of residential and mixed-use development projects that provide at least 10% on-site affordable housing and comply with certain prevailing wage and skilled and trained workforce requirements. The Planning Code and Business and Tax Regulations Code Amendments will help the City achieve the Central SoMa Plan's goal of 33% affordable units across all new housing produced in the Plan Area, and may qualify the City for incentive payments from the State of California, which the City may use to provide additional community benefits in Central SoMa.
2. The Planning Code and Business and Tax Regulations Code Amendments will help implement the Central SoMa Plan, which will accommodate development capacity for up

to 33,000 jobs and 8,300 housing units by removing much of the Plan Area's industrially-protective zoning and increasing height limits on many of the Plan Area's parcels.

3. The Planning Code and Business and Tax Regulations Code Amendments will help implement the Central SoMa Plan, which will maintain the diversity of residents by requiring that more than 33% of new housing units are affordable to low- and moderate-income households, and by requiring that these new units be built in SoMa.
4. The Planning Code and Business and Tax Regulations Code Amendments will help implement the Central SoMa Plan, which will facilitate an economically diversified and lively jobs center by requiring most large sites to be jobs-oriented, by requiring production, distribution, and repair uses in many projects, and by allowing retail, hotels, and entertainment uses in much of the Plan Area.
5. The Planning Code and Business and Tax Regulations Code Amendments will help implement the Central SoMa Plan, which will provide safe and convenient transportation by funding capital projects that will improve conditions for people walking, bicycling, and taking transit.
6. The Planning Code and Business and Tax Regulations Code Amendments will help implement the Central SoMa Plan, which will offer parks and recreational opportunities by funding the construction and improvement of parks and recreation centers in the area and requiring large, non-residential projects to provide publicly-accessible open space.
7. The Planning Code and Business and Tax Regulations Code Amendments will help implement the Central SoMa Plan, which will create an environmentally sustainable and resilient neighborhood by requiring green roofs and use of non-greenhouse gas emitting energy sources. A proposal to include a Mello-Roos Community Facilities District ("CFD") in the Central SoMa Plan is also under consideration. This CFD would provide funding for environmental sustainability and resilience strategies to improve air quality, provide biodiversity, and help manage stormwater. The CFD would also help to create an environmentally sustainable and resilient neighborhood.
8. The Planning Code and Business and Tax Regulations Code Amendments will help implement the Central SoMa Plan, which will preserve and celebrate the neighborhood's cultural heritage by helping to fund the rehabilitation and maintenance of historic buildings. The CFD under consideration for addition to the Central SoMa Plan would provide funding to help preserve the Old Mint and for cultural and social programming for the neighborhood's existing residents and organizations. The CFD would also help to preserve and celebrate the neighborhood's cultural heritage.
9. The Planning Code and Business and Tax Regulations Code Amendments will help implement the Central SoMa Plan, which will ensure that new buildings enhance the character of the neighborhood and the City by implementing design controls that would generally help protect the neighborhood's mid-rise character and street fabric, create a strong street wall, and facilitate innovative yet contextual architecture.

**AND BE IT FURTHER RESOLVED**, that the Commission finds the Planning Code and Business and Tax Regulation Code Amendments are in general conformity with the General Plan, as it is proposed to be amended, as set forth in Planning Commission Resolution No. 20184, and for the following reasons:

**HOUSING ELEMENT:**

**Objective 1**

Identify and make available for development adequate sites to meet the City's housing needs, especially permanently affordable housing.

**Policy 1.1**

Plan for the full range of housing needs in the City and County of San Francisco, especially affordable housing.

*The proposed Ordinance will require 10% of units in any HSD project to be affordable to households of very low or low income. HSD projects subject to San Francisco's Section 415 inclusionary requirements must satisfy this requirement through the on-site option, and then may choose to provide the rest of the requirement on-site (affordable units at AMI levels required in 415) or through payment of the off-site fee option.*

**Policy 1.2**

Focus housing growth and infrastructure necessary to support growth according to community plans. Complete planning underway in key opportunity areas.

**Policy 1.10**

Support new housing projects, especially affordable housing, where households can easily rely on public transportation, walking and bicycling for the majority of daily trips.

*The proposed Ordinance will accelerate entitlements and require provision of at least 10% on-site affordable housing for eligible projects in the Central SoMa Plan Area. The Central SoMa Plan envisions dense new housing and commercial space in one of the most transit-served areas in the region. Existing regional transit nodes on Market Street and at the 4th and King Caltrain station bookend the Plan Area, and a future Central Subway will connect the neighborhood to the rest of the city and region. The Area Plan also calls for large scale investments in pedestrian and bicycle infrastructure.*

**Objective 2**

Retain existing housing units, and promote safety and maintenance standards, without jeopardizing affordability.

**Policy 2.1**

Discourage the demolition of sound existing housing, unless the demolition results in a net increase in affordable housing.

**Policy 2.2**



Retain existing housing by controlling the merger of residential units, except where a merger clearly creates new family housing.

*The proposed Ordinance will not allow projects to participate in the Central SoMa HSD if they propose demolishing or merging any existing residential units.*

Objective 3

Protect the affordability of the existing housing stock, especially rental units.

Policy 3.1

Preserve rental units especially rent controlled units, to meet the City's affordable housing needs.

*The proposed Ordinance will not allow projects to participate in the Central SoMa HSD if they propose demolishing or merging any existing residential units, including rental units subject to Rent Control.*

Objective 4

Foster a housing stock that meets the needs of all residents across lifecycles.

Policy 4.4

Encourage sufficient and suitable rental housing opportunities, emphasizing permanently affordable rental units wherever possible.

*The proposed Ordinance will require 10% of units in any HSD project, whether it consist of rental or ownership units, to be permanently affordable to households of very low or low income.*

Policy 4.5

Ensure that new permanently affordable housing is located in all of the city's neighborhoods, and encourage integrated neighborhoods, with a diversity of unit types provided at a range of income levels.

*100% affordable housing projects of any height will be eligible to participate in the proposed HSD and receive ministerial approval, if they meet all criteria of Section 343. All mixed income housing projects developed pursuant to the proposed Ordinance will be required to provide 10% of units on-site permanently affordable to very low or low income households.*

Policy 4.6

Encourage an equitable distribution of growth according to infrastructure and site capacity.

*The proposed Ordinance encourages new housing growth in the Central SoMa Plan Area. The Central SoMa Area Plan plans for new housing and commercial space, orienting major growth around a major transportation investment, the Central Subway. The Central Subway will add to an already dense transit network, in a neighborhood in close proximity to many jobs, services and activities, allowing new residents and employees of the neighborhood to rely on transit to get around. Additionally, the Plan calls for over \$2 billion in infrastructure investments, including open space, childcare and improved sustainable transportation facilities, to serve current and future residents, employees and visitors.*

Objective 7

Secure funding and resources for permanently affordable housing, including innovative programs that are not solely reliant on traditional mechanisms or capital.

Policy 7.5

Encourage the production of affordable housing through process and zoning accommodations, and prioritize affordable housing in the review and approval process.

*100% affordable housing projects of any height will be eligible to participate in the proposed HSD and receive ministerial approval, if they meet all criteria of Section 343. All mixed income housing projects developed pursuant to the proposed Ordinance will be required to provide 10% of units on-site permanently affordable to very low or low income households.*

Objective 10

Ensure a streamlined, yet thorough, and transparent decision-making process.

Policy 10.1

Create certainty in the development entitlement process, by providing clear community parameters for development and consistent application of these regulations.

*The proposed Ordinance will offer ministerial approval to projects meeting the clear, consistent requirements of proposed Section 343. Ministerial approvals offer an increased degree of certainty in the entitlement process.*

Policy 10.2

Implement planning process improvements to both reduce undue project delays and provide clear information to support community review.

*In addition to offering ministerial approval to qualifying projects, reducing project delay, the proposed Section 343 would require all HSD projects undergo a publicly noticed informational hearing prior to receiving approval. This hearing, which would be held in accordance with the Brown Act, would provide an opportunity for community review of the HSD project.*

Policy 10.3

Use best practices to reduce excessive time or redundancy in local application of CEQA.

Policy 10.4

Support state legislation and programs that promote environmentally favorable projects.

*The proposed Ordinance would implement locally a State Law (AB73) intended to promote environmentally favorable projects, and streamline environmental and entitlement review of such projects.*

Objective 11

Support and respect the diverse and distinct character of San Francisco's neighborhoods.

Policy 11.1

Promote the construction and rehabilitation of well-designed housing that emphasizes beauty, flexibility and innovative design, and respects existing neighborhood character.

Policy 11.2

Ensure implementation of accepted design standards in project approvals.

Policy 11.3

Ensure growth is accommodated without substantially and adversely impacting existing residential neighborhood character.

*The proposed Ordinance would require all HSD projects to undergo design review, and comply with all adopted design standards in the Urban Design Guidelines as well as the Central SoMa Plan's Guide to Urban Design.*

Policy 11.7

Respect San Francisco's historic fabric, by preserving landmark buildings and ensuring consistency with historic districts.

*The proposed Ordinance would not allow any project on a parcel containing a building listed in Articles 10 or 11 to participate in the HSD and receive ministerial approvals.*

Objective 12

Balance housing growth with adequate infrastructure that serves the city's growing population.

Policy 12.1

Encourage new housing that relies on transit use and environmentally sustainable patterns of movement.

Policy 12.2

Consider the proximity of quality of life elements, such as open space, child care, and neighborhood services, when developing new housing units.

Policy 12.3

Ensure new housing is sustainably supported by the City's public infrastructure.

*The proposed Ordinance encourages new housing growth in the Central SoMa Plan Area. The Central SoMa Area Plan plans for new housing and commercial space, orienting major growth around a major transportation investment, the Central Subway. The Central Subway will add to an already dense transit network, in a neighborhood in close proximity to many jobs, services and activities, allowing new residents and employees of the neighborhood to rely on transit to get around. Additionally, the Plan calls for over \$2 billion in infrastructure investments, including open space, childcare and improved sustainable transportation facilities, to serve current and future residents, employees and visitors.*

Objective 13

Prioritize sustainable development in planning for and constructing new housing.

Policy 13.1

Support “smart” regional growth that locates new housing close to jobs and transit.

*The proposed Ordinance will accelerate entitlements of certain qualifying housing projects in the Central SoMa Plan Area. The zoning proposed in the Central SoMa Plan Area is flexible, allowing housing or commercial space on most properties. Any housing developed in Central SoMa will be in very close proximity to the region’s largest job center – both existing jobs as well as new jobs in commercial buildings enabled by the Plan – and transit.*

Policy 13.2

Promote sustainable land use patterns that integrate housing with transportation in order to increase transit, pedestrian and bicycle mode share.

*The proposed Ordinance will accelerate entitlements of certain qualifying housing projects in the Central SoMa Plan Area. The Central SoMa Plan envisions dense new housing and commercial space in one of the most transit-served areas in the region. Existing regional transit nodes on Market Street and at the 4th and King Caltrain station bookend the Plan Area, and a future Central Subway will connect the neighborhood to the rest of the city and region. The Area Plan also calls for large scale investments in pedestrian and bicycle infrastructure.*

CENTRAL SOMA AREA PLAN:

GOAL 1: INCREASE THE CAPACITY FOR JOBS AND HOUSING

Objective 1.1

INCREASE THE AREA WHERE SPACE FOR JOBS AND HOUSING CAN BE BUILT

Policy 1.1.1

Retain existing zoning that supports capacity for new jobs and housing.

Policy 1.1.2

Replace existing zoning that restricts capacity for development with zoning that supports capacity for new jobs and housing.

*The proposed Ordinance would allow housing projects complying with all zoning controls adopted as part of the Central SoMa Plan the option to participate in the HSD, provided all eligibility criteria of Section 343 are met. The proposed Ordinance would not allow mixed-income projects over 160 feet in height to participate in the HSD, however 100% affordable projects of any height would be potentially eligible to participate in the HSD*

Objective 1.2

INCREASE HOW MUCH SPACE FOR JOBS AND HOUSING CAN BE BUILT

Policy 1.2.1

Increase height limits on parcels, as appropriate.

Policy 1.2.2

Allow physical controls for height, bulk, setbacks, and open space to determine density

*The proposed Ordinance would allow projects meeting all height limits and physical controls set by the Central SoMa Area Plan the option to participate in the HSD, provided all other eligibility criteria of Section 343 are met. The proposed Ordinance would not allow mixed-income projects over 160 feet in height to participate in the HSD, however 100% affordable projects of any height would be potentially eligible to participate in the HSD.*

**GOAL 2: MAINTAIN THE DIVERSITY OF RESIDENTS**

Objective 2.1

**MAINTAIN THE EXISTING STOCK OF HOUSING**

Policy 2.1.1

Continue implementing controls that maintains the existing supply of housing.

*The proposed Ordinance will not allow projects to participate in the Central SoMa HSD if they propose demolishing or merging any existing residential units, including rental units subject to Rent Control.*

Objective 2.2

**MAINTAIN THE AFFORDABILITY OF THE EXISTING HOUSING STOCK**

Policy 2.2.1

Continue implementing controls and strategies that help maintain the existing supply of affordable housing.

*The proposed Ordinance will not allow projects to participate in the Central SoMa HSD if they propose demolishing or merging any existing residential units, including rental units subject to Rent Control.*

Objective 2.3

**ENSURE THAT AT LEAST 33 PERCENT OF NEW HOUSING IS AFFORDABLE TO VERY LOW, LOW, AND MODERATE-INCOME HOUSEHOLDS**

Policy 2.3.1

Set affordability requirements for new residential development at rates necessary to fulfill this objective.

Policy 2.3.3

Ensure that affordable housing generated by the Central SoMa Plan stays in the neighborhood.

*The proposed Ordinance will require 10% of units in any HSD project to be affordable to households of very low or low income. HSD projects subject to San Francisco's Section 415 inclusionary requirements must satisfy this requirement through the on-site option, and then may choose to provide the rest of the requirement on-site (affordable units at AMI levels required in 415) or through payment of the off-site fee*

*option. 100% affordable housing projects of any height are potentially eligible to participate in the HSD if they meet all other eligibility requirements in Section 343.*

Objective 2.4

SUPPORT HOUSING FOR OTHER HOUSEHOLDS THAT CANNOT AFFORD MARKET RATE HOUSING

Policy 2.4.1

Continue implementing strategies that support the development of “gap” housing.

*The proposed Ordinance will require 10% of units in any HSD project to be affordable to households of very low or low income. HSD projects subject to San Francisco’s Section 415 inclusionary requirements must satisfy this requirement through the on-site option, and then may choose to provide the rest of the requirement on-site (affordable units at AMI levels required in 415) or through payment of the off-site fee option. 100% affordable housing projects of any height are potentially eligible to participate in the HSD if they meet all eligibility requirements in Section 343.*

GOAL 8: ENSURE THAT NEW BUILDINGS ENHANCE THE CHARACTER OF THE NEIGHBORHOOD AND THE CITY

Objective 8.7

ESTABLISH CLEAR RULES FOR DEVELOPMENT

Policy 8.7.1

Whenever possible, delineate via the Planning Code what is allowed and not allowed in new development.

*The proposed Ordinance would allow housing projects complying with all zoning controls adopted as part of the Central SoMa Plan the option to participate in the HSD, provided all eligibility criteria of Section 343 are met.*

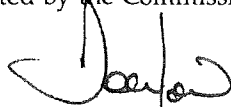
**AND BE IT FURTHER RESOLVED**, that the Commission adopts and incorporates by reference as though fully set forth herein the CEQA Findings set forth in Commission Motion No. 20183.

**AND BE IT FURTHER RESOLVED**, that the Commission adopts and incorporates by reference as though fully set forth herein the Mitigation Monitoring and Reporting Program, the requirements of which are made conditions of this approval.

**AND BE IT FURTHER RESOLVED**, that the Commission finds the Planning Code and Business and Tax Regulation Code Amendments are in general conformity with Planning Code Section 101.1 as set forth in Planning Commission Resolution No. 20184.

**AND BE IT FURTHER RESOLVED**, that the Commission adopts the Planning Code and Business and Tax Regulation Code Amendments as reflected in an ordinance approved as to form by the City Attorney attached hereto as Exhibit C, and incorporated herein by reference, and recommends their approval by the Board of Supervisors.

I hereby certify that the foregoing Resolution was adopted by the Commission at its meeting on May 10, 2018.



Jonas P. Ionin  
Commission Secretary

AYES: Hillis, Fong, Johnson, Koppel, Melgar, Moore, Richards

NOES: None

ABSENT: None

ADOPTED: May 10, 2018

FILE NO.

ORDINANCE NO.

1 [Business and Tax Regulations, Planning Codes - Central South of Market Housing  
2 Sustainability District]

3 **Ordinance amending the Business and Tax Regulations and Planning Codes to create**  
4 **the Central South of Market Housing Sustainability District (encompassing an area**  
5 **generally bounded on its western portion by Sixth Street, on its eastern portion by**  
6 **Second Street, on its northern portion by the border of the Downtown Plan Area (an**  
7 **irregular border that generally tracks Folsom, Howard, or Stevenson Streets), and on**  
8 **its southern portion by Townsend Street) to provide a streamlined and ministerial**  
9 **approval process for certain housing projects within the District meeting specific labor,**  
10 **on-site affordability, and other requirements; creating an expedited Board of Appeals**  
11 **process for appeals of projects within the District; and making approval findings under**  
12 **the California Environmental Quality Act, findings of public convenience, necessity,**  
13 **and welfare under Planning Code, Section 302, and findings of consistency with the**  
14 **General Plan, and the eight priority policies of Planning Code, Section 101.1.**

15 **NOTE:** **Unchanged Code text and uncodified text** are in plain Arial font.  
16 **Additions to Codes** are in single-underline italics Times New Roman font.  
17 **Deletions to Codes** are in ~~italics Times New Roman font~~.  
18 **Board amendment additions** are in double-underlined Arial font.  
19 **Board amendment deletions** are in ~~Arial font~~.  
20 **Asterisks (\* \* \* \*)** indicate the omission of unchanged Code  
21 subsections or parts of tables.

22 Be it ordained by the People of the City and County of San Francisco:

23 Section 1. Environmental and Planning Code Findings.

24 (a) On \_\_\_\_\_, 2018 after a duly noticed public hearing, the Planning  
25 Commission certified the Final Environmental Impact Report (EIR) for the proposed Central  
SoMa Area Plan (the Project) by Motion No. \_\_\_\_\_, finding the Final EIR reflects



1 the independent judgment and analysis of the City and County of San Francisco, is adequate,  
2 accurate and objective, and contains no significant revisions to the Draft EIR, and the content  
3 of the report and the procedures through which the Final EIR was prepared, publicized, and  
4 reviewed comply with the provisions of the California Environmental Quality Act (CEQA)  
5 (Public Resources Code Sections 21000 et seq.), the CEQA Guidelines (14 Cal. Code Regs.  
6 Sections 15000 et seq.) and Chapter 31 of the Administrative Code. Copies of the Planning  
7 Commission Motion and Final EIR are on file with the Clerk of the Board of Supervisors in File  
8 No. \_\_\_\_\_ and are incorporated herein by reference.

9 (b) The Project evaluated in the Final EIR includes proposed amendments to the  
10 Planning Code, Administrative Code, and Zoning Map, as well as amendments to the General  
11 Plan to adopt the Central South of Market ("Central SoMa") Area Plan and other related  
12 amendments. The proposed Planning Code amendments and Business and Tax Regulations  
13 Code amendments set forth in this ordinance are within the scope of the Project evaluated in  
14 the Final EIR.

15 (c) At the same hearing during which the Planning Commission certified the Final EIR,  
16 the Planning Commission adopted findings under CEQA regarding the Project's  
17 environmental impacts, the disposition of mitigation measures, and project alternatives, as  
18 well as a statement of overriding considerations (CEQA Findings) and adopted a mitigation  
19 monitoring reporting program (MMRP), by Resolution No. \_\_\_\_\_.

20 (d) At the same hearing, the Planning Commission, in Resolution No. \_\_\_\_\_,  
21 recommended the proposed Planning Code amendments for approval and adopted findings  
22 that the actions contemplated in this ordinance creating the Central South of Market Housing  
23 Sustainability District are consistent, on balance, with the City's General Plan and eight  
24 priority policies of Planning Code Section 101.1. The Board adopts these findings as its own.  
25

1 A copy of said Resolution is on file with the Clerk of the Board of Supervisors in File No.  
2 \_\_\_\_\_, and is incorporated herein by reference.

3 (e) Pursuant to Planning Code Section 302, the Board of Supervisors finds that the  
4 Planning Code amendments and Business and Tax Regulations Code amendments will serve  
5 the public necessity, convenience, and welfare for the reasons set forth in Planning  
6 Commission Resolution No. \_\_\_\_\_, and the Board incorporates such reasons herein  
7 by reference.

8 (f) The Board of Supervisors has reviewed and considered the Final EIR and the  
9 environmental documents on file referred to herein. The Board of Supervisors has reviewed  
10 and considered the CEQA Findings, and hereby adopts them as its own and incorporates  
11 them by reference as though such findings were fully set forth herein.

12 (g) The Board of Supervisors adopts the MMRP as a condition of this approval, and  
13 endorses those mitigation measures that are under the jurisdiction of other City Departments,  
14 and recommends for adoption those mitigation measures that are enforceable by agencies  
15 other than City agencies, all as set forth in the CEQA Findings and MMRP.

16 (h) The Board of Supervisors finds that no substantial changes have occurred in the  
17 proposed Project that would require revisions in the Final EIR due to the involvement of new  
18 significant environmental effects or a substantial increase in the severity of previously  
19 identified significant effects; no substantial changes have occurred with respect to the  
20 circumstances under which the proposed Project is to be undertaken that would require major  
21 revisions to the Final EIR due to the involvement of new environmental effects or a substantial  
22 increase in the severity of effects identified in the Final EIR, and no new information of  
23 substantial importance to the proposed Project has become available that indicates that (1)  
24 the Project will have significant effects not discussed in the Final EIR, (2) significant  
25 environmental effects will be substantially more severe, (3) mitigation measures or

1 alternatives found not feasible that would reduce one or more significant effects have become  
2 feasible or (4) mitigation measures or alternatives that are considerably different from those in  
3 the Final EIR would substantially reduce one or more significant effects on the environment.  
4

5 Section 2. The Business and Tax Regulations Code is hereby amended by revising  
6 Sections 8 and 26, to read as follows:  
7

8 **SEC. 8. METHOD OF APPEAL TO THE BOARD OF APPEALS.**

9 (a) Except for variance decisions and permits issued by the Entertainment Commission  
10 or its Director, and as otherwise specified in this Section 8, appeals to the Board of Appeals shall  
11 be taken within 15 days from the making or entry of the order or decision from which the  
12 appeal is taken. Appeals of variance decisions shall be taken within 10 days.

13 (b) Appeals to the Board of Appeals of permit decisions made pursuant to Planning Code  
14 Section 343 shall be taken within 10 days of the permit decision. This subsection (b) shall expire on the  
15 Sunset Date of Planning Code Section 343, as defined in that Section. Upon the expiration of this  
16 subsection, the City Attorney shall cause this subsection to be removed from the Business and Tax  
17 Regulations Code.

18 (c) Appeals of actions taken by the Entertainment Commission or its Director on the  
19 granting, denial, amendment, suspension, or revocation of a permit, or on denial of exceptions  
20 from regulations for an Extended-Hours Premises Permit, shall be taken within 10 days from  
21 the making of the decision. Nothing in this Section 8 is intended to require an appeal to the  
22 Board of Appeals if any provision of Article 15, Article 15.1 (Entertainment Regulations Permit  
23 and License Provisions), or Article 15.2 (Entertainment Regulations for Extended-Hours  
24 Premises) of the Police Code governing these permits otherwise provides.  
25

1            (d) Appeals shall be taken by filing a notice of appeal with the Board of Appeals and  
2 paying to said Board at such time a filing fee as follows:

3            (a1) **Zoning Administrator, Planning Department, Director of Planning,**  
4 **and Planning Commission.**

5            (1A) For each appeal from the Zoning Administrator's variance decision,  
6 the fee shall be \$600.

7            (2B) For each appeal from any order, requirement, decision, or other  
8 determination (other than a variance) made by the Zoning Administrator, the Planning  
9 Department or Commission or the Director of Planning, including an appeal from disapproval  
10 of a permit which results from such an action, the fee shall be \$600.

11            (b2) **Department of Building Inspection.**

12            (1A) For each appeal from a Department of Building Inspection denial,  
13 conditional approval, or granting of a residential hotel or apartment conversion permit, the fee  
14 shall be \$525.

15            (2B) For each appeal from the granting or denial of a building demolition,  
16 or other permit (other than residential hotel conversion), the fee shall be \$175.

17            (3C) For each appeal from the imposition of a penalty only, the fee shall  
18 be \$300.

19            (e3) **Police Department and Entertainment Commission.**

20            (1A) For each appeal from the denial or granting of a permit or license  
21 issued by the Police Department, Entertainment Commission, or the Director of the  
22 Entertainment Commission, to the owner or operator of a business, the fee shall be \$375; for  
23 each such permit or license issued to an individual employed by or working under contract to  
24 a business, the fee shall be \$150.

1                   (2B) For each appeal from the revocation or suspension of a permit or  
2 license by the Police Department, Entertainment Commission, or the Director of the  
3 Entertainment Commission, the fee shall be \$375 for an entity or individual.

4                   (d4) **Department of Public Works.** For each appeal from the decision of the  
5 Director of the Department of Public Works concerning street tree removal by a City agency,  
6 commission, or department, the fee shall be \$100.

7                   (e5) For each appeal from any other order or decision, the fee shall be \$300.

8                   (f6) For requests for rehearing under Section 16 of this Article 1, the fee shall  
9 be \$150.

10                  (g7) For requests for jurisdiction, the fee shall be \$150.

11                  (h8) An exemption from paying the full fee specified in ~~§~~subsections (d)(1)  
12 *through (7)(a), (b), (c), (d), (e), (f), and (g)* herein may be granted upon the filing under penalty of  
13 perjury of a declaration of indigency on the form provided and approved by the Board. All  
14 agencies of the City and County of San Francisco are exempted from these fees.

15                  (i9) **Additional Requirements.**

16                  (1A) Notice of appeal shall be in such form as may be provided by the  
17 rules of the Board of Appeals.

18                  (2B) On the filing of any appeal, the Board of Appeals shall notify in  
19 writing the department, board, commission, officer or other person from whose action the  
20 appeal is taken of such appeal. On the filing of any appeal concerning a structural addition to  
21 an existing building, the Board of Appeals shall additionally notify in writing the property  
22 owners of buildings immediately adjacent to the subject building.

23                  (3C) *Except as otherwise specified in this subsection (d)(9)(C),* ~~t~~The Board of  
24 Appeals shall fix the time and place of hearing, which shall be not less than 10 nor more than  
25

1 45 days after the filing of said appeal, and shall act thereon not later than 60 days after such  
2 filing or a reasonable time thereafter.

3 (i) In the case of a permit issued by the Entertainment  
4 Commission or its Director, the Board of Appeals shall set the hearing not less than 15 days  
5 after the filing of said appeal, shall act thereon not more than 30 days after such filing, and  
6 shall not entertain a motion for rehearing.

7 (ii) In the case of a decision on a permit application made pursuant to  
8 Planning Code Section 343, the Board of Appeals shall set the hearing not less than 10 days after the  
9 filing of said appeal, shall act thereon not more than 30 days after such filing, and shall not entertain a  
10 motion for rehearing. This subsection (d)(9)(C)(ii) shall expire on the Sunset Date of Planning Code  
11 Section 343, as defined in that Section. Upon the expiration of this subsection, the City Attorney shall  
12 cause this subsection to be removed from the Business and Tax Regulations Code.

13 (4D) With respect to any decision of the Board of Appeals related to any  
14 "dwelling" in which "protected class members" are likely to reside (each as defined in  
15 Administrative Code Chapter 87), the Board of Appeals shall comply with the requirements of  
16 Administrative Code Chapter 87 which requires, among other things, that the Board of  
17 Appeals not base any decision regarding the development of such units on information which  
18 may be discriminatory to any member of a "protected class."

19 (5E) Pending decision by the Board of Appeals, the action of such  
20 department, board, commission, officer or other person from which an appeal is taken, shall  
21 be suspended, except for: (i) actions of revocation or suspension of permit by the Director of  
22 Public Health when determined by the Director to be an extreme public health hazard; (ii)  
23 actions by the Zoning Administrator or Director of the Department of Building Inspection  
24 stopping work under or suspending an issued permit; (iii) actions of suspension or revocation  
25 by the Entertainment Commission or the Director of the Entertainment Commission when the

1 suspending or revoking authority determines that ongoing operation of the activity during the  
2 appeal to the Board of Appeals would pose a serious threat to public safety; and (iv) actions of  
3 the Director of the Office of Cannabis awarding a Temporary Cannabis Business Permit.  
4

5 **SEC. 26. FACTS TO BE CONSIDERED BY DEPARTMENTS.**

6 (a) Subject to ~~§~~subsection (b) ~~below~~, in the granting or denying of any permit, or the  
7 revoking or the refusing to revoke any permit, the granting or revoking power may take into  
8 consideration the effect of the proposed business or calling upon surrounding property and  
9 upon its residents, and inhabitants thereof; and in granting or denying said permit, or revoking  
10 or refusing to revoke a permit, may exercise its sound discretion as to whether said permit  
11 should be granted, transferred, denied, or revoked.

12 \* \* \* \*

13 *(e) Notwithstanding subsection (a), the provisions of Planning Code Section 343 shall govern*  
14 *actions taken on the granting, denial, amendment, suspension, and revocation of permits regulated*  
15 *under that Section 343, not the standards set forth in subsection (a) of this Section 26. This subsection*  
16 *(e) shall become operative upon receipt of preliminary approval of Planning Code Section 343 by the*  
17 *California Department of Housing and Community Development under California Government Code*  
18 *Section 66202. This subsection shall expire by the operation of law in accordance with the provisions*  
19 *of Planning Code Section 343(k). Upon its expiration, the City Attorney shall cause this subsection to*  
20 *be removed from the Business and Tax Regulations Code.*

21  
22  
23 Section 3. The Planning Code is hereby amended by adding Section 343, to read as  
24 follows:

25 **SEC. 343. CENTRAL SOMA HOUSING SUSTAINABILITY DISTRICT.**

1           (a) Purpose. This Section 343 establishes a Housing Sustainability District within the Central  
2 SoMa Plan Area (“Central SoMa Housing Sustainability District” or “Central SoMa HSD”) under  
3 California Government Code Sections 66200 et seq. The purpose of the Central SoMa Housing  
4 Sustainability District is to encourage the provision of on-site affordable housing in new residential  
5 and mixed-use projects in Central SoMa by providing a streamlined, ministerial approval process for  
6 such projects. The Central SoMa Plan anticipates that 33% of all new residential units produced  
7 within the Plan Area will be permanently affordable to households of very low, low, or moderate  
8 income. This Section 343 sets forth eligibility criteria, design review standards, and entitlement and  
9 approval procedures for projects seeking approval pursuant to the requirements of the Central SoMa  
10 Housing Sustainability District.

11           (b) Geography. The Central SoMa Housing Sustainability District shall include all parcels  
12 within the Central SoMa Special Use District, which is defined in Section 249.78(b). The entirety of the  
13 Central SoMa Special Use District is an “eligible location,” as that term is defined in California  
14 Government Code Section 66200(e).

15           (c) Relationship to Other Planning Code Provisions. Except as otherwise provided in this  
16 Section 343, all provisions of the Planning Code, including Section 249.78, that would be applicable to  
17 projects approved pursuant to this Section 343 shall apply to such projects. In the event of a conflict  
18 between other provisions of the Planning Code and this Section, this Section shall control.

19           (d) Eligibility. Projects seeking approval pursuant to this Section 343 shall meet all of the  
20 following requirements:

21                   (1) The project is located in a zoning district that principally permits residential uses.

22                   (2) The project proposes no less than 50 dwelling units per acre, and no more than 750  
23 dwelling units per acre.

24                   (3) A majority of the project’s gross square footage is designated for residential uses.

25 All non-residential uses must be principally permitted in the underlying zoning district and any



1 applicable special use district(s), and may not include greater than 24,999 gross square feet of office  
2 space that would be subject to the annual limit on office development set forth in Sections 321 et seq.

3 (4) The project does not exceed a height of 160 feet, except that any project whose  
4 principal use is housing, where all such housing is restricted for a minimum of 55 years as affordable  
5 for "persons and families of low or moderate income," as defined in California Health & Safety Code  
6 Section 50093, shall be deemed to satisfy this subsection (c)(4) regardless of height.

7 (5) If the project sponsor seeks a density bonus pursuant to California Government  
8 Code Section 65915 et seq., the project sponsor demonstrates to the satisfaction of the Planning  
9 Department that the project would not result in a significant shadow impact.

10 (6) The project is not located on a lot containing a structure listed as a designated  
11 landmark pursuant to Article 10 of the Planning Code or a contributory or significant structure  
12 pursuant to Article 11 of the Planning Code.

13 (7) The project provides no less than 10% of its dwelling units as units affordable to  
14 very low or low income families, using one of the following methods:

15 (A) For projects subject to Section 415, by electing to comply with Section 415  
16 by choosing the On-Site Affordable Housing Alternative under Sections 415.5(g)(1)(A) or  
17 415.5(g)(1)(D); or

18 (B) For projects not subject to Section 415, by entering into a regulatory  
19 agreement with the City that contains the terms specified in Section 206.6(f).

20 (8) The project does not demolish, remove, or convert to another use any existing  
21 dwelling unit(s).

22 (9) The project complies with all applicable zoning and any adopted design review  
23 standards.

1                   (10) The project sponsor complies with all Mitigation Measures in the Central SoMa  
2 Environmental Impact Report (Central SoMa EIR) that the Planning Department determines are  
3 applicable to the project.

4                   (11) The project sponsor certifies that the project will comply with all applicable  
5 requirements of California Government Code Section 66201(f)(4).

6                   (12) The project shall comply with Government Code Section 66201(f)(5).

7                   (13) A project is not deemed to be for residential use if it is infeasible for actual use as  
8 a single or multifamily residence.

9                   (e) Approving Authority. The Planning Department is the approving authority designated to  
10 review permit applications for compliance with this Section 343.

11                   (f) Application.

12                   (1) Prior to submittal of an application for required approvals from the Planning  
13 Department, a project sponsor seeking to apply pursuant to this Section 343 shall submit an  
14 application for a preliminary project assessment (PPA), pursuant to Planning Department procedures.

15                   (2) In addition to any requirements under other provisions of this Code for submittal of  
16 application materials, an application under this Section 343 shall be submitted to the Department on a  
17 form prescribed by the Department and shall include at minimum the following materials:

18                   (A) A full plan set, including site plan, elevations, sections, and floor plans,  
19 showing total number of units, and number of and location of units affordable to very low or low  
20 income households;

21                   (B) All documentation required by the Department in its response to the project  
22 sponsor's previously-submitted PPA application;

23                   (C) Documentation sufficient to support determinations that:

24                   (i) the project meets all applicable zoning and any adopted design  
25 review standards;

1 (ii) the project sponsor will implement any and all Mitigation Measures  
2 in the Central SoMa EIR that the Planning Department determines are applicable to the project,  
3 including but not limited to the following:

4 a. An agreement to implement any and all Mitigation Measures  
5 in the Central SoMa EIR that the Planning Department determines are applicable to the project; and

6 b. Scope(s) of work for any studies required as part of any and all  
7 Mitigation Measures in the Central SoMa EIR that the Planning Department determines are applicable  
8 to the project. An application pursuant to this Section 343 shall not be deemed complete until such  
9 studies are completed to the satisfaction of the Environmental Review Officer.

10 (iii) the project sponsor will comply with subsections (d)(10) and (d)(11)  
11 of this Section 343.

12 (g) Decision and Hearing. The Department shall exercise ministerial approval of projects that  
13 meet all the requirements in this Section 343. Section 329 of this Code shall not apply to projects that  
14 are approved pursuant to this Section 343.

15 (1) Hearing. The Planning Department shall conduct an informational public hearing  
16 for all projects that are subject to this Section 343 within 100 days of receipt of a complete application,  
17 as defined in subsection (f).

18 (2) Decision. Within 120 days of receipt of a complete application, as defined in  
19 subsection (f), the Planning Director or the Director's designee shall issue a written decision  
20 approving, disapproving, or approving subject to conditions, the project. The applicant and the  
21 Department may mutually agree to extend this 120-day period. If no written decision is issued within  
22 120 days of the Department's receipt of a complete application, or within the period mutually agreed  
23 upon by the Department and applicant, the project shall be deemed approved. The Planning Director  
24 or the Director's designee shall include any certifications required by California Government Code  
25 Section 66205(e) in a copy of the written decision.

1                   (3) Grounds for Permit Denial. The Department may deny a Central SoMa HSD  
2 project application only for one or more of the following reasons:

3                   (A) The proposed project does not fully comply with this Section 343, including  
4 but not limited to meeting all adopted design review standards and demonstrating compliance with all  
5 applicable Mitigation Measures in the Central SoMa EIR that the Department determines are  
6 applicable to the project.

7                   (B) The project sponsor has not submitted all of the information or paid any  
8 application fee required by this Section 343 and necessary for an adequate and timely design review or  
9 assessment of potential impacts on neighboring properties.

10                   (C) The Department determines, based upon substantial evidence in light of the  
11 whole record of the public hearing on the project, that a physical condition on the site of development  
12 that was not known and could not have been discovered with reasonable investigation at the time the  
13 application was submitted would have a specific adverse impact upon the public health or safety and  
14 that there is no feasible method to satisfactorily mitigate or avoid the specific adverse impact. As used  
15 in this subsection (g)(3)(C), "specific adverse impact" means a significant, quantifiable, direct, and  
16 unavoidable impact based on identified objective written public health or safety standards, policies, or  
17 conditions, as in existence at the time the application is deemed complete.

18                   (4) Appeal. The procedures for appeal to the Board of Appeals of a decision by the  
19 Department under this Section 343 shall be as set forth in Section 8 of the Business and Tax  
20 Regulations Code.

21                   (5) Discretionary Review. No requests for discretionary review shall be accepted by  
22 the Planning Department or heard by the Planning Commission or Board of Appeals for projects  
23 subject to this Section 343.

24                   (6) Progress Requirement. The project sponsor of any project approved pursuant to  
25 this Section 343 shall obtain the first site or building permit for the project from the Department of

1 Building Inspection within 36 months of the Department's issuance of a written decision pursuant to  
2 subsection (g)(2) of this Section 343. If the project sponsor has not obtained the first site or building  
3 permit from the Department of Building Inspection within 36 months, then as soon as is feasible after  
4 36 months has elapsed, the Planning Director shall hold a hearing requiring the project sponsor to  
5 report on the status of the project, to determine whether the project sponsor has demonstrated good  
6 faith in its effort to obtain the first site or building permit for the project. If the Planning Director finds  
7 that the project sponsor has not demonstrated good faith in its efforts to obtain the first site or building  
8 permit for the project, the Planning Director shall revoke the approvals for the project. Factors in  
9 determining whether the project sponsor has demonstrated good faith in its efforts include, but are not  
10 limited to, whether any delays are the result of conditions outside the control of the project sponsor and  
11 whether changes in the financing of the project are necessary in order for construction to proceed.

12 (h) Design Review Standards. Projects subject to this Section 343 shall be reviewed for  
13 compliance with the design standards set forth in the San Francisco Urban Design Guidelines and the  
14 Central SoMa Plan's Guide to Urban Design, which are on file with the Planning Department, as  
15 approved by the California Department of Housing and Community Development.

16 (i) District Affordability Requirement. At the request of the California Department of Housing  
17 and Community Development, the Planning Department shall demonstrate that at least 20% of the  
18 residential units constructed in the Central SoMa Housing Sustainability District during the life of the  
19 District and pursuant to this Section 343 will be affordable to very low, low-, and moderate-income  
20 households and subject to a recorded affordability restriction for at least 55 years.

21 (j) Monitoring and Enforcement. The Planning Department shall include, as conditions of  
22 approval of all projects approved pursuant to this Section 343, monitoring and enforcement provisions  
23 to ensure that the project meets all labor and wage requirements and complies with all identified  
24 applicable mitigation measures. Projects found to be in violation of any of these conditions shall be  
25 subject to the Administrative Enforcement Procedures in Section 176.1 of this Code, including

1 initiation of abatement proceedings or referral to the City Attorney or District Attorney for prosecution,  
2 if not corrected within 90 days of service of any notice of violation issued under Section 176.1(c).

3 Conditions of approval shall include, but are not limited to:

4 (1) A project sponsor shall submit weekly reports to the Office of Labor Standards  
5 Enforcement, certifying that a project approved pursuant to this Section 343 is complying with  
6 subsections (d)(11) and (d)(12), if applicable to the project. Projects found to be in violation of  
7 subsections (d)(11) and (d)(12) shall be subject to penalties pursuant to Section 1741 of the Labor  
8 Code, in addition to any penalties assessed pursuant to Section 176.1 of this Code. All penalties shall  
9 be paid prior to issuance of the project's First Certificate of Occupancy.

10 (2) The Planning Department shall monitor compliance with Central SoMa EIR  
11 Mitigation Measures.

12 (3) The Planning Department shall monitor and report the construction of affordable  
13 housing units under the Central SoMa Housing Sustainability District in its annual Housing Inventory,  
14 which shall include the following information:

15 (A) Number of projects approved pursuant to this Section 343.

16 (B) Number of projects under construction pursuant to approvals obtained  
17 under this Section 343.

18 (C) Number of projects completed pursuant to approvals obtained under this  
19 Section 343.

20 (D) Number of dwelling units within projects completed pursuant to approvals  
21 obtained under this Section 343.

22 (E) Number of dwelling units affordable to very low, low, moderate, and middle  
23 income households within projects completed pursuant to approvals obtained under this Section 343.

24 (k) Operative and Sunset Dates.

1                   (1) This Section 343 shall become operative upon receipt of preliminary approval by  
2 the California Department of Housing and Community Development under California Government  
3 Code Section 66202 ("Operative Date").

4                   (2) This Section 343 shall expire by operation of law seven years from the Operative  
5 Date, unless this Section 343 is renewed by ordinance pursuant to Government Code Section 66201(g),  
6 in which case this Section 343 shall expire on the date specified in that ordinance ("Sunset Date").

7                   (3) Upon the expiration of this Section 343, the City Attorney shall cause this Section  
8 343 to be removed from the Planning Code. Pursuant to Government Code Section 66205(b), this  
9 Section 343 shall govern the processing and review of any complete application submitted pursuant to  
10 this Section 343 prior to the Sunset Date.

11  
12                   Section 4. Effective Date; Operative Date.

13                   (a) This ordinance shall become effective 30 days after enactment. Enactment occurs  
14 when the Mayor signs the ordinance, the Mayor returns the ordinance unsigned or does not  
15 sign the ordinance within ten days of receiving it, or the Board of Supervisors overrides the  
16 Mayor's veto of the ordinance.

17                   (b) Consistent with Section 343(k)(1) of the Planning Code, this ordinance in its  
18 entirety shall become operative upon receipt of preliminary approval by the California  
19 Department of Housing and Community Development under California Government Code  
20 Section 66202.

21  
22                   Section 5. Scope of Ordinance. In enacting this ordinance, the Board of Supervisors  
23 intends to amend only those words, phrases, paragraphs, subsections, sections, articles,  
24 numbers, punctuation marks, charts, diagrams, or any other constituent parts of the Municipal  
25 Code that are explicitly shown in this ordinance as additions, deletions, Board amendment

1 additions, and Board amendment deletions in accordance with the "Note" that appears under  
2 the official title of the ordinance.

3  
4 APPROVED AS TO FORM:  
5 DENNIS J. HERRERA, City Attorney

6 By:



7 PETER R. MILJANICH  
8 Deputy City Attorney

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# SAN FRANCISCO PLANNING DEPARTMENT

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## Executive Summary Planning Code Text Amendment HEARING DATE: MAY 10, 2018

*Project Name:* Central SOMA Housing Sustainability District  
*Case Number:* 2018-004477PCA [Board File No. 180453]  
*Initiated by:* Mayor Farrell, Supervisor Kim / Introduced May 1, 2018  
*Staff Contact:* Paolo Ikezoe, Senior Planner  
paolo.ikezoe@sfgov.org, 415-575-9137  
*Recommendation:* **Approval**

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### PLANNING CODE AMENDMENT

The proposed Ordinance would amend the Business and Tax Regulation Code and create a new Planning Code Section, 343, establishing the Central SoMa Housing Sustainability District (HSD). The proposed HSD would meet all requirements of AB 73, the state law adopted in 2017 enabling the creation of Housing Sustainability Districts, including specifying eligibility requirements for projects wishing to participate in the Central SoMa HSD and establishing procedures for application, review, and approval. Eligible housing projects in the Central SoMa HSD would be offered a ministerial approval process.

### BACKGROUND

A detailed summary of AB73, including the law's requirements for Housing Sustainability Districts, was provided in a memo to the Planning Commission on April 26<sup>th</sup> for the informational hearing on May 3. That same memo included analysis of the Central SoMa Plan Area's suitability as an HSD, as well as a broad overview of additional eligibility requirements a local ordinance would add in order to tailor the Central SoMa HSD to local context. The draft ordinance, introduced on May 1, defines the geography and project eligibility standards, as well as design review, approval and appeal processes for a Central SoMa HSD. In order to enable ministerial approval of housing permits as AB73 requires, the ordinance would amend the Business and Tax Regulation code as necessary. If approved and certified by the California Department of Housing and Community Development (HCD), the Central SoMa HSD would likely be the first Housing Sustainability District in the state, and would make San Francisco eligible for two 'zoning incentive payments' from the state.

### ISSUES AND CONSIDERATIONS

#### Geography

The Central SoMa HSD would include all parcels within the Central SoMa Special Use District (see attached map). Within that geography, individual projects would have to meet all of the eligibility criteria outlined below in order to qualify for entitlement under the HSD. The parcels within the Central SoMa Special Use District comprise approximately 168 acres, or less than 1 percent of San Francisco's land area,

thus meeting AB73's requirement that an individual HSD must be no larger than 15 percent of a city or county's land area.

### **AB73 Environmental Review Requirement**

AB73 requires local agencies to prepare an EIR to identify and mitigate, to the extent feasible, the environmental impacts of designating a Housing Sustainability District. Residential and mixed-use developments approved under the HSD must implement applicable mitigation measures identified in this EIR.

The proposed Central SoMa HSD does not change any height, bulk, land use, or density standards proposed in the Central SoMa Area Plan. Projects seeking approval under the HSD must demonstrate compliance with all applicable zoning and design review standards, and will be required to implement any mitigation measures identified in the Central SoMa EIR that the Planning Department determines are applicable to the project. The Central SoMa Plan EIR analyzes the potential creation of the Central SoMa HSD.

### **Project Eligibility**

Within the Central SoMa HSD, a housing project would need to meet all of the following eligibility criteria in order to participate in the HSD's streamlined, ministerial approval process:

1. The project must be located in a zoning district that principally permits residential uses.
2. The project must propose no less than 50 dwelling units per acre and no more than 750 dwelling units per acre.
3. The majority of the project's square footage must be residential uses. Any non-residential uses proposed in the project must be principally permitted, and the project may not include greater than 24,999 gross square feet of office space that would be subject to the annual limit on office development.
4. The project must not exceed a height of 160 feet, unless it is a 100% affordable housing project, in which case it is exempt from this height limit.
5. If seeking a density bonus, the project must demonstrate to the satisfaction of the Planning Department that the project would not result in a significant shadow impact.
6. The project must not be located on a parcel containing a structure listed in Articles 10 or 11 of the Planning Code.
7. The project must include at least 10% of dwelling units on-site as units permanently affordable to very low or low income households.
8. The project must not demolish, remove or convert to another use any existing dwelling unit(s).
9. The project must comply with all applicable zoning and adopted design review standards.
10. The project must comply with all Mitigation Measures in the Central SoMa EIR that the Planning Department determines are applicable to the project.
11. If proposing 75 units or more, the project must use a skilled and trained workforce to construct the project. This threshold drops to projects of 50 or more on January 1, 2022.
12. If proposing 74 units or fewer, the project must pay prevailing wages to all workers involved in the construction of the project. This threshold drops to 49 units or fewer on January 1, 2022.

### **Application**

In order to allow for timely review of Central SoMa HSD projects, Section 343 would include a detailed list of required application materials and specific criteria for deeming an application complete. Prior to

submission of an HSD application, all HSD projects would be required to file a Preliminary Project Assessment (PPA) with the Department. Required application materials include:

1. A full plan set, showing total number of units, including the number and location of units affordable to Very Low or Low Income households;
2. All documentation required by the Department in its response to the project sponsor's previously-submitted PPA application;
3. Documentation sufficient to support a determination that the project sponsor will implement any and all Mitigation Measures in the Central SOMA EIR that the Planning Department determines are applicable to the project, including but not limited to:
  - a. An affidavit agreeing to implement any and all Mitigation Measures identified as applicable to the project; and
  - b. Scope(s) of work for any studies required as part of any and all Mitigation Measures identified as applicable to the project; an application will not be deemed complete until such studies are completed to the satisfaction of the Environmental Review Officer;
4. An affidavit agreeing to pay prevailing wages or hire skilled and trained workforce for all construction workers involved in completing the project, if that is required.

Once a Central SoMa application is deemed complete, the Department will have 120 days to review and make a determination of approval or disapproval of the project.

### **Design Review and Approval Process**

AB73 mandates a 120 day timeline for an approving authority (in this case, the Planning Department) to issue a written decision on the project. As noted above, the 120 day timeline would not start until the Department deems an HSD project's application complete. In addition to the Planning Code, HSD projects would be reviewed in accordance with the recently adopted Urban Design Guidelines, as well as the Central SoMa Plan's Guide to Urban Design. Projects found to meet all requirements of Section 343, including compliance with all design review standards and Mitigation Measures, will be approved ministerially by the Department.

The Department may only deny an application for a Central SoMa HSD project in the following cases:

1. The proposed project does not fully comply with Section 343, including full compliance with adopted design review standards and all applicable Mitigation Measures.
2. The project sponsor has not submitted all of the information or paid the application fee required by Section 343.
3. The Department determines, based on substantial evidence, that a physical condition on the site of development that was not known would have a specific adverse impact on the public health or safety, and that there is no feasible method to satisfactorily mitigate or avoid the adverse impact.

### **Public Hearing**

AB73 requires that a public hearing, conducted in accordance with the Brown Act, be held on all HSD projects. The proposed Central SoMa HSD would require such a hearing be held at the Planning Department, within 100 days of receipt of a complete application, and before a final decision is issued on

the project. This hearing would be noticed in accordance with the Department's proposed standard notification procedures.

### **Appeal Process**

Projects meeting all requirements of the proposed Section 343 and electing to take part in the Central SoMa HSD will receive ministerial approval. As such, they would not require further environmental review or Discretionary Review. Any appeals of an HSD project approval must be filed with the Board of Appeals within 10 days of the approval decision. The Board of Appeals is required to set a hearing on an HSD project appeal within 10 days of the filing of that appeal and must make a decision within 30 days of the filing.

### **Progress Requirement**

Section 343 will require Central SoMa HSD projects to submit a first site or building permit to the Department of Building Inspection within 36 months of Planning approval. If this milestone is not met, the Planning Director must hold a hearing and revoke the approval if the project sponsor cannot demonstrate good faith efforts to begin construction.

### **Monitoring and Enforcement**

Central SoMa HSD projects shall have compliance with wage and/or labor standards and Mitigation Measures written into their conditions of approval. Projects found to be in violation of these conditions will be subject to enforcement procedures in Section 176.1 of the Planning Code. Additionally, Section 343 requires Central SoMa HSD project sponsors to submit weekly reports to the Office of Labor Standards Enforcement (OLSE) and directs OLSE to monitor and enforce compliance with wage and/or labor standards. Projects found in violation are required to pay any penalties assessed by the Planning Department or OLSE prior to issuance of the project's First Certificate of Occupancy.

Section 343 also directs the Planning Department to monitor the number of projects electing to participate in the HSD, as well as the number and affordability levels of units within those projects.

### **Operative and Sunset Dates**

Should the Central SoMa Housing Sustainability District be approved by the Board of Supervisors, the ordinance would then be sent to the California Department of Housing and Community Development (HCD) for approval. Only upon approval by HCD would the ordinance become operative. AB73 mandates that HSDs have an effectiveness period of no more than ten years, with an extension of up to an additional ten years. The proposed ordinance would have the District sunset seven years from the effective date, unless the Board of Supervisors acts to renew the ordinance. Any project application submitted prior to the sunset date would be eligible for processing under the terms of the HSD.

### **Implementation**

Allowing for ministerial approvals of housing projects within a specified timeframe, as AB 73 requires, will involve some changes to the Department's current procedures. However, many of those changes already being proposed as part of the Department's process improvements, or are similar to procedures adopted as part of the Department's implementation of SB35. Processing and approving Central SoMa HSD projects within AB73's specified 120 day timeframe will require increased focus and attention at the beginning of the entitlement process, particularly during the Preliminary Project Assessment (PPA)

process and when determining an application’s completeness. The 120-day approval timeline required by AB73 is roughly two months shorter than the shortest timeline proposed in the Mayor’s process improvements Executive Directive (6 months for housing projects not requiring CEQA review). As proposed for all projects under the Executive Directive related process improvements, the Planning Department will start the timeline for review and approval upon receipt of a complete application for a “stable project”.

**General Plan Compliance**

The proposed ordinance is consistent with the following objectives and policies of the General Plan.

**HOUSING ELEMENT:**

**Objective 1**

Identify and make available for development adequate sites to meet the City’s housing needs, especially permanently affordable housing.

**Policy 1.1**

Plan for the full range of housing needs in the City and County of San Francisco, especially affordable housing.

*The proposed Ordinance will require 10% of units in any HSD project to be affordable to households of very low or low income. HSD projects subject to San Francisco’s Section 415 inclusionary requirements must satisfy this requirement through the on-site option, and then may choose to provide the rest of the requirement on-site (affordable units at AMI levels required in 415) or through payment of the off-site fee option.*

**Policy 1.2**

Focus housing growth and infrastructure necessary to support growth according to community plans. Complete planning underway in key opportunity areas.

**Policy 1.10**

Support new housing projects, especially affordable housing, where households can easily rely on public transportation, walking and bicycling for the majority of daily trips.

*The proposed Ordinance will accelerate entitlements and require provision of at least 10% on-site affordable housing for eligible projects in the Central SoMa Plan Area. The Central SoMa Plan envisions dense new housing and commercial space in one of the most transit-served areas in the region. Existing regional transit nodes on Market Street and at the 4th and King Caltrain station bookend the Plan Area, and a future Central Subway will connect the neighborhood to the rest of the city and region. The Area Plan also calls for large scale investments in pedestrian and bicycle infrastructure.*

**Objective 2**

Retain existing housing units, and promote safety and maintenance standards, without jeopardizing affordability.

**Policy 2.1**

Discourage the demolition of sound existing housing, unless the demolition results in a net increase in affordable housing.

Policy 2.2

Retain existing housing by controlling the merger of residential units, except where a merger clearly creates new family housing.

*The proposed Ordinance will not allow projects to participate in the Central SoMa HSD if they propose demolishing or merging any existing residential units.*

Objective 3

Protect the affordability of the existing housing stock, especially rental units.

Policy 3.1

Preserve rental units especially rent controlled units, to meet the City's affordable housing needs.

*The proposed Ordinance will not allow projects to participate in the Central SoMa HSD if they propose demolishing or merging any existing residential units, including rental units subject to Rent Control.*

Objective 4

Foster a housing stock that meets the needs of all residents across lifecycles.

Policy 4.4

Encourage sufficient and suitable rental housing opportunities, emphasizing permanently affordable rental units wherever possible.

*The proposed Ordinance will require 10% of units in any HSD project, whether it consist of rental or ownership units, to be permanently affordable to households of very low or low income.*

Policy 4.5

Ensure that new permanently affordable housing is located in all of the city's neighborhoods, and encourage integrated neighborhoods, with a diversity of unit types provided at a range of income levels.

*100% affordable housing projects of any height will be eligible to participate in the proposed HSD and receive ministerial approval, if they meet all criteria of Section 343. All mixed income housing projects developed pursuant to the proposed Ordinance will be required to provide 10% of units on-site permanently affordable to very low or low income households.*

Policy 4.6

Encourage an equitable distribution of growth according to infrastructure and site capacity.

*The proposed Ordinance encourages new housing growth in the Central SoMa Plan Area. The Central SoMa Area Plan plans for new housing and commercial space, orienting major growth around a major transportation investment, the Central Subway. The Central Subway will add to an already dense transit network, in a neighborhood in close proximity to many jobs, services and activities, allowing new residents and employees of the neighborhood to rely on transit to get around. Additionally, the Plan calls for over \$2 billion in infrastructure investments, including open space, childcare and improved sustainable transportation facilities, to serve current and future residents, employees and visitors.*

Objective 7

Secure funding and resources for permanently affordable housing, including innovative programs that are not solely reliant on traditional mechanisms or capital.

Policy 7.5

Encourage the production of affordable housing through process and zoning accommodations, and prioritize affordable housing in the review and approval process.

*100% affordable housing projects of any height will be eligible to participate in the proposed HSD and receive ministerial approval, if they meet all criteria of Section 343. All mixed income housing projects developed pursuant to the proposed Ordinance will be required to provide 10% of units on-site permanently affordable to very low or low income households.*

Objective 10

Ensure a streamlined, yet thorough, and transparent decision-making process.

Policy 10.1

Create certainty in the development entitlement process, by providing clear community parameters for development and consistent application of these regulations.

*The proposed Ordinance will offer ministerial approval to projects meeting the clear, consistent requirements of proposed Section 343. Ministerial approvals offer an increased degree of certainty in the entitlement process.*

Policy 10.2

Implement planning process improvements to both reduce undue project delays and provide clear information to support community review.

*In addition to offering ministerial approval to qualifying projects, reducing project delay, the proposed Section 343 would require all HSD projects undergo a publicly noticed informational hearing prior to receiving approval. This hearing, which would be held in accordance with the Brown Act, would provide an opportunity for community review of the HSD project.*

Policy 10.3

Use best practices to reduce excessive time or redundancy in local application of CEQA.

Policy 10.4

Support state legislation and programs that promote environmentally favorable projects.

*The proposed Ordinance would implement locally a State Law (AB73) intended to promote environmentally favorable projects, and streamline environmental and entitlement review of such projects.*

Objective 11

Support and respect the diverse and distinct character of San Francisco's neighborhoods.

Policy 11.1

Promote the construction and rehabilitation of well-designed housing that emphasizes beauty, flexibility and innovative design, and respects existing neighborhood character.

Policy 11.2

Ensure implementation of accepted design standards in project approvals.

Policy 11.3

Ensure growth is accommodated without substantially and adversely impacting existing residential neighborhood character.

*The proposed Ordinance would require all HSD projects to undergo design review, and comply with all adopted design standards in the Urban Design Guidelines as well as the Central SoMa Plan's Guide to Urban Design.*

Policy 11.7

Respect San Francisco's historic fabric, by preserving landmark buildings and ensuring consistency with historic districts.

*The proposed Ordinance would not allow any project on a parcel containing a building listed in Articles 10 or 11 to participate in the HSD and receive ministerial approvals.*

Objective 12

Balance housing growth with adequate infrastructure that serves the city's growing population.

Policy 12.1

Encourage new housing that relies on transit use and environmentally sustainable patterns of movement.

Policy 12.2

Consider the proximity of quality of life elements, such as open space, child care, and neighborhood services, when developing new housing units.

Policy 12.3

Ensure new housing is sustainably supported by the City's public infrastructure.

*The proposed Ordinance encourages new housing growth in the Central SoMa Plan Area. The Central SoMa Area Plan plans for new housing and commercial space, orienting major growth around a major transportation investment, the Central Subway. The Central Subway will add to an already dense transit network, in a neighborhood in close proximity to many jobs, services and activities, allowing new residents and employees of the neighborhood to rely on transit to get around. Additionally, the Plan calls for over \$2 billion in infrastructure investments, including open space, childcare and improved sustainable transportation facilities, to serve current and future residents, employees and visitors.*

Objective 13

Prioritize sustainable development in planning for and constructing new housing.

Policy 13.1

Support "smart" regional growth that locates new housing close to jobs and transit.



*The proposed Ordinance will accelerate entitlements of certain qualifying housing projects in the Central SoMa Plan Area. The zoning proposed in the Central SoMa Plan Area is flexible, allowing housing or commercial space on most properties. Any housing developed in Central SoMa will be in very close proximity to the region's largest job center – both existing jobs as well as new jobs in commercial buildings enabled by the Plan – and transit.*

Policy 13.2

Promote sustainable land use patterns that integrate housing with transportation in order to increase transit, pedestrian and bicycle mode share.

*The proposed Ordinance will accelerate entitlements of certain qualifying housing projects in the Central SoMa Plan Area. The Central SoMa Plan envisions dense new housing and commercial space in one of the most transit-served areas in the region. Existing regional transit nodes on Market Street and at the 4th and King Caltrain station bookend the Plan Area, and a future Central Subway will connect the neighborhood to the rest of the city and region. The Area Plan also calls for large scale investments in pedestrian and bicycle infrastructure.*

CENTRAL SOMA AREA PLAN:

GOAL 1: INCREASE THE CAPACITY FOR JOBS AND HOUSING

Objective 1.1

INCREASE THE AREA WHERE SPACE FOR JOBS AND HOUSING CAN BE BUILT

Policy 1.1.1

Retain existing zoning that supports capacity for new jobs and housing.

Policy 1.1.2

Replace existing zoning that restricts capacity for development with zoning that supports capacity for new jobs and housing.

*The proposed Ordinance would allow housing projects complying with all zoning controls adopted as part of the Central SoMa Plan the option to participate in the HSD, provided all eligibility criteria of Section 343 are met. The proposed Ordinance would not allow mixed-income projects over 160 feet in height to participate in the HSD, however 100% affordable projects of any height would be potentially eligible to participate in the HSD*

Objective 1.2

INCREASE HOW MUCH SPACE FOR JOBS AND HOUSING CAN BE BUILT

Policy 1.2.1

Increase height limits on parcels, as appropriate.

Policy 1.2.2

Allow physical controls for height, bulk, setbacks, and open space to determine density

*The proposed Ordinance would allow projects meeting all height limits and physical controls set by the Central SoMa Area Plan the option to participate in the HSD, provided all other eligibility criteria of Section 343 are met.*

*The proposed Ordinance would not allow mixed-income projects over 160 feet in height to participate in the HSD, however 100% affordable projects of any height would be potentially eligible to participate in the HSD.*

## GOAL 2: MAINTAIN THE DIVERSITY OF RESIDENTS

### Objective 2.1

#### MAINTAIN THE EXISTING STOCK OF HOUSING

##### Policy 2.1.1

Continue implementing controls that maintains the existing supply of housing.

*The proposed Ordinance will not allow projects to participate in the Central SoMa HSD if they propose demolishing or merging any existing residential units, including rental units subject to Rent Control.*

### Objective 2.2

#### MAINTAIN THE AFFORDABILITY OF THE EXISTING HOUSING STOCK

##### Policy 2.2.1

Continue implementing controls and strategies that help maintain the existing supply of affordable housing.

*The proposed Ordinance will not allow projects to participate in the Central SoMa HSD if they propose demolishing or merging any existing residential units, including rental units subject to Rent Control.*

### Objective 2.3

#### ENSURE THAT AT LEAST 33 PERCENT OF NEW HOUSING IS AFFORDABLE TO VERY LOW, LOW, AND MODERATE-INCOME HOUSEHOLDS

##### Policy 2.3.1

Set affordability requirements for new residential development at rates necessary to fulfill this objective.

##### Policy 2.3.3

Ensure that affordable housing generated by the Central SoMa Plan stays in the neighborhood.

*The proposed Ordinance will require 10% of units in any HSD project to be affordable to households of very low or low income. HSD projects subject to San Francisco's Section 415 inclusionary requirements must satisfy this requirement through the on-site option, and then may choose to provide the rest of the requirement on-site (affordable units at AMI levels required in 415) or through payment of the off-site fee option. 100% affordable housing projects of any height are potentially eligible to participate in the HSD if they meet all other eligibility requirements in Section 343.*

### Objective 2.4

#### SUPPORT HOUSING FOR OTHER HOUSEHOLDS THAT CANNOT AFFORD MARKET RATE HOUSING

##### Policy 2.4.1

Continue implementing strategies that support the development of “gap” housing.

*The proposed Ordinance will require 10% of units in any HSD project to be affordable to households of very low or low income. HSD projects subject to San Francisco’s Section 415 inclusionary requirements must satisfy this requirement through the on-site option, and then may choose to provide the rest of the requirement on-site (affordable units at AMI levels required in 415) or through payment of the off-site fee option. 100% affordable housing projects of any height are potentially eligible to participate in the HSD if they meet all eligibility requirements in Section 343.*

**GOAL 8: ENSURE THAT NEW BUILDINGS ENHANCE THE CHARACTER OF THE NEIGHBORHOOD AND THE CITY**

**Objective 8.7**  
**ESTABLISH CLEAR RULES FOR DEVELOPMENT**

**Policy 8.7.1**

Whenever possible, delineate via the Planning Code what is allowed and not allowed in new development.

*The proposed Ordinance would allow housing projects complying with all zoning controls adopted as part of the Central SoMa Plan the option to participate in the HSD, provided all eligibility criteria of Section 343 are met.*

**RECOMMENDATION**

The Department recommends that the Commission *approve* the proposed Ordinance and adopt the attached Draft Resolution to that effect.

**BASIS FOR RECOMMENDATION**

The Department supports the proposed creation of a Central SoMa HSD for the following reasons:

1. Streamlines approval of housing projects meeting certain clear criteria  
*The ordinance would be the first in San Francisco to allow ministerial approval of housing projects. This strategy would help expedite the delivery of housing in the Central SoMa area. The Central SoMa HSD would rely on the extensive analysis completed as part of the Central SoMa EIR, as well as years of community planning completed as part of the Central SoMa Area Plan, to offer projects meeting all adopted zoning and design standards, as well as all local eligibility criteria outlined in Section 343, ministerial approvals. Ministerial approval should cut significant time and uncertainty from the entitlement process, and could act as a strong incentive for property owners and developers to pursue housing projects, including the provision of at least 10% on-site affordable units and either pay prevailing wages or use skilled and trained workforces. This process would also incentivize projects to pursue complete compliance with the Planning Code and design standards and reduce the number of projects seeking exceptions or variances.*
2. Incentivizes on-site affordable housing but allows flexibility

*This ordinance reflects AB73's requirement that at least 10% of units in all HSD projects be made permanently affordable to very low or low income households. Any Central SoMa HSD projects subject to Section 415 requirements would be required to satisfy at least 10% of their 415 requirement through the on-site option, and would then have the option of satisfying the remainder of their 415 requirement on-site, or through payment of the off-site fee (which MOHCD would then use to construct additional affordable housing). Any Central SoMa projects seeking to use the HSD process not otherwise subject to Section 415 requirements (i.e. projects of 9 units or fewer) would also be required to meet the 10% on-site requirement in Section 343.*

3. Incentivizes payment of prevailing wages or use of skilled and trained workforce for construction  
*The certainty and time savings offered by a ministerial process could potentially incentivize project sponsors to participate in the Central SoMa HSD and take on the often higher costs of paying prevailing wages or using skilled and trained workforces to construct their projects.*

4. Potential to receive 'zoning incentive' payments from the State, adding to benefits package of Central SoMa Plan

*If approved by the Board of Supervisors and by the California Department of Housing and Community Development, this ordinance would qualify San Francisco to receive two zoning incentive payments from the State, one when the ordinance is approved by HCD and another when the HSD sunsets (assuming buildout of the HSD has met all the requirements of AB73, particularly that at least 20 percent of all units constructed pursuant to the HSD are below market rate). Though the actual amount of funding available for these payments are not yet clear, any funds received could then be leveraged or programmed for additional community benefits in the Central SoMa Plan Area.*

The Department recommends amending the Progress Requirement in subsection (6) to clarify what action the Director may take in a case where a project sponsor is able to demonstrate good faith progress towards obtaining a first site or building permit for the project. The Department's recommendation is to allow the Director to extend entitlements for 12 months at a time, and requiring the project sponsor to submit a first site or building permit within that time or face another hearing.

## REQUIRED COMMISSION ACTION

The proposed Ordinance is before the Commission so that it may approve it, reject it, or approve it with modifications.

## ENVIRONMENTAL REVIEW

AB 73 requires preparation of an EIR to identify and mitigate, to the extent feasible, the environmental impacts of designating an HSD. The proposed Central SoMa HSD ordinance requires eligible projects to be comply with all height, bulk, density, and land use standards set forth in the Central SoMa Plan and evaluated in the Central SoMa Plan EIR. Projects seeking approval under the HSD will be required to implement any Mitigation Measures identified in the Central SoMa Plan that the Planning Department determines are applicable to the project, in order to be eligible for approval under the HSD.

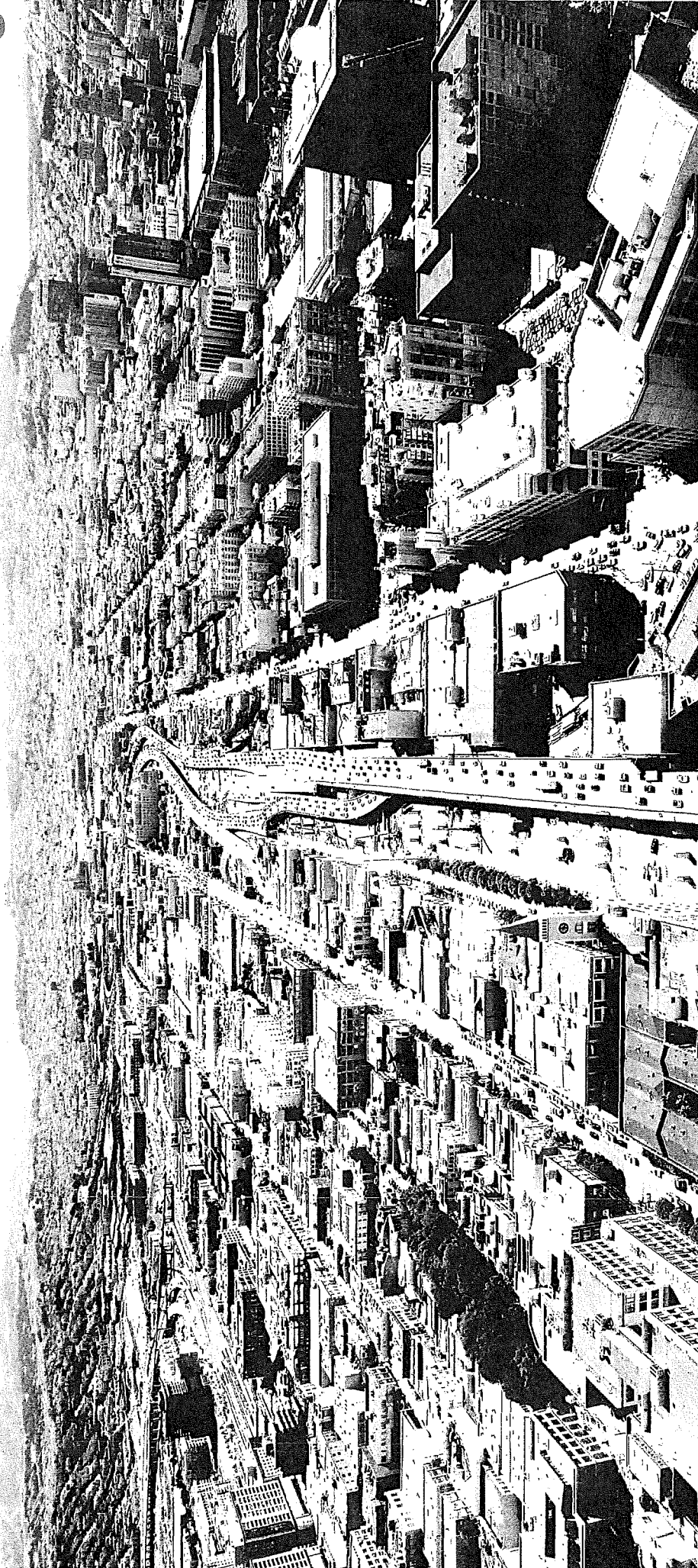
The Central SoMa Plan EIR analyzes the creation of an HSD in the Plan Area. The Department published the Draft Environmental Impact Report in December 2016 and the Response to Comments in March 2018. The Planning Commission will consider certification of the Final Environmental Impact Report on the Central SoMa Plan and adoption of CEQA findings prior to consideration of this item at a hearing on May 10, 2018.

## **PUBLIC COMMENT**

As of the date of this report, the Planning Department has not received any public comment regarding the proposed Ordinance.

### **Attachments:**

- Exhibit A: Draft Planning Commission Resolution
- Exhibit B: Map of Central SOMA Housing Sustainability District
- Exhibit C: Board of Supervisors File No. 180453



# CENTRAL SOMA

## PLAN & IMPLEMENTATION STRATEGY

Board of Supervisors - Land Use & Transportation Committee Hearing  
July 9, 2018

180490  
180185  
180453

# TODAY'S PRESENTATION

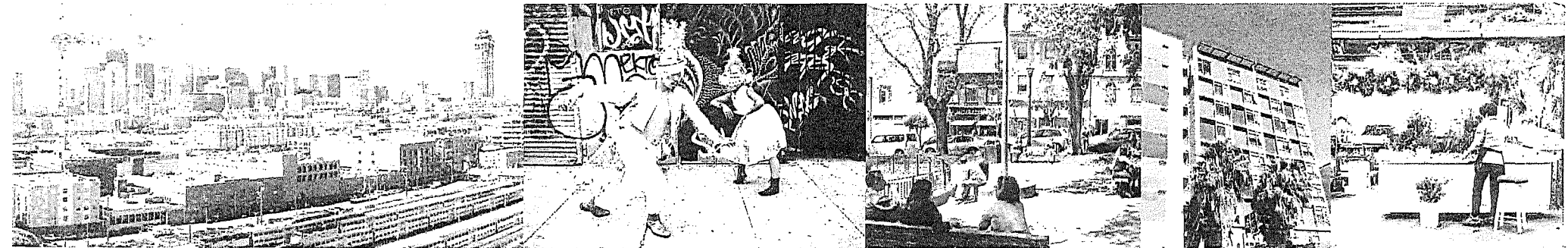
- 1 Overview of the Central SoMa Plan**
  - » Plan vision & goals
  - » Public Benefits package
- 2 Plan Evolution**
  - » Changes from 2016 Draft Plan through Planning Commission Adoption
- 3 Planning Commission Recommendations**
- 4 Conclusion**

# TODAY'S ACTIONS

## Hearing to consider:

1. Amendments to the General Plan
2. Amendments to the Zoning Map
3. Approval of the Implementation Program
4. Approval of the Housing Sustainability District (HSD)

**Note:** Amendments to the Planning Code and Administrative Code were referred on 7/9 from Rules Committee to Land Use & Transportation, to be heard on 7/16.





# CENTRAL SOMA PLAN - CONTENTS

## General Plan

- Creation of the Central SoMa Plan
- Amendments to East SoMa & Western SoMa Plans

## Planning Code & Administrative Code

- Planning Code: creation of the Central SoMa Special Use District (SUD)\*
- Admin Code: PDR protection and Special Tax Financing Law\*

## Zoning Map

- Amendments to Height and Bulk District Maps
- Amendments to Zoning Use District Maps

## Implementation Program

- Implementation Matrix
- Public Benefits Program
- Guide to Urban Design
- Key Development Sites Guidelines
- Key Streets Guidelines

\* Considered at Rules Committee on 7/9

(continued on next page)

# CENTRAL SOMA PLAN - CONTENTS

## Special Tax District

- Resolutions of Intention (ROIs) and Ordinances to establish the Central SoMa Special Tax District\*

## Housing Sustainability District

- Amendments to Business & Tax Regulations and Planning Codes to create a Central SoMa Housing Sustainability District (HSD), pursuant to California AB73

\* Will be considered at GAO Committee on 7/18

# PLAN OVERVIEW

**PLAN STRATEGY**

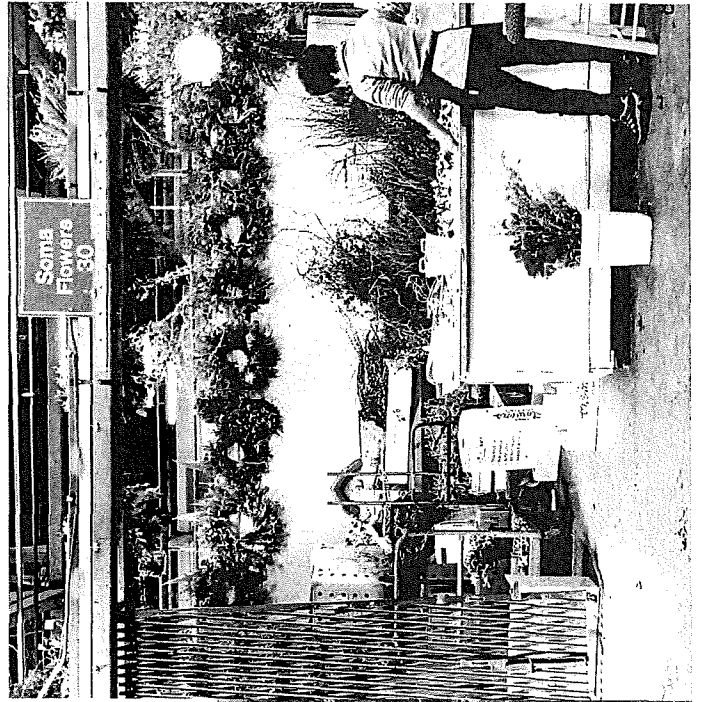
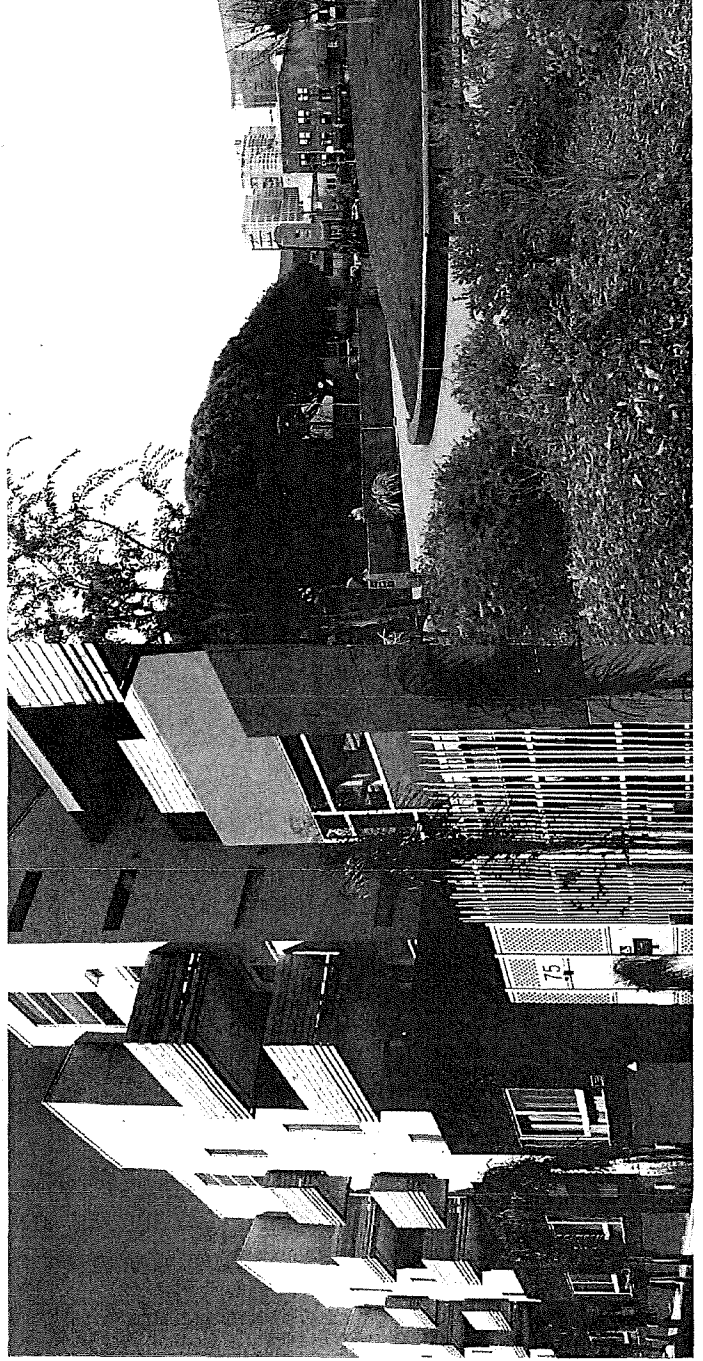
*Accommodate  
Demand*



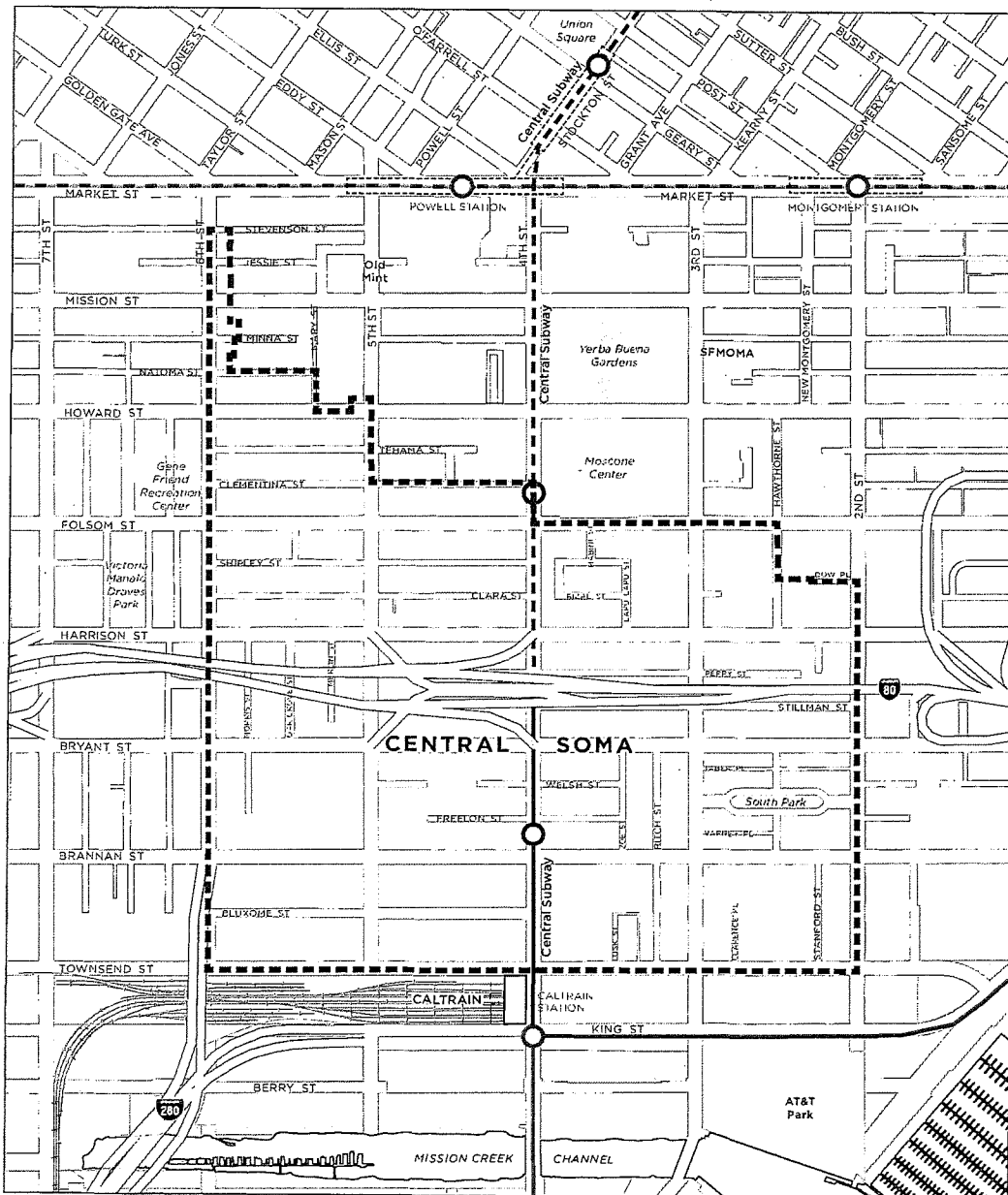
*Provide  
Public Benefits*



*Respect and  
Enhance  
Neighborhood  
Character*



**PLAN AREA**



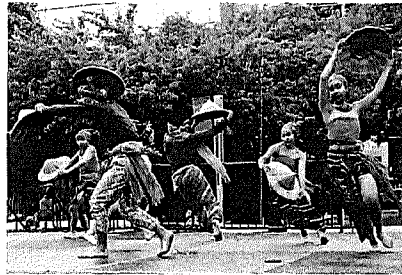
**PLAN VISION**  
**A sustainable neighborhood:**  
**socially, economically,**  
**environmentally**

- Central Subway under construction, expected to open in 2019
- .... BART/Muni Metro Subway
- Muni Metro (Surface)

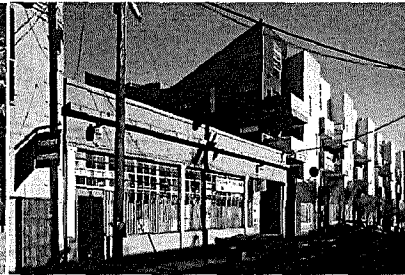


**PLAN PHILOSOPHY**

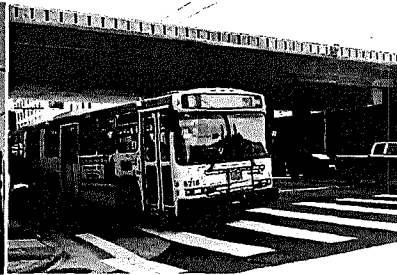
*keep what's great*



**Diversity of Residents and Jobs**



**Diversity of Buildings and Architecture**



**Abundant Local and Regional Transit**



**Renowned Culture and Nightlife**

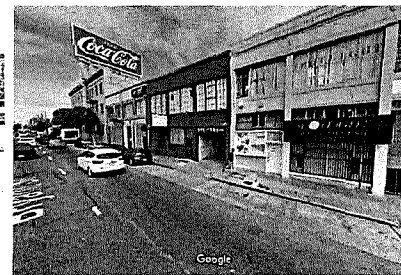
*address what's not*



**Unaffordable Rents**



**Unsafe and Unpleasant Streets**



**Lack of Public Parks and Greenery**



**Inefficient Zoning and Insufficient Funding**

**PLAN GOALS**

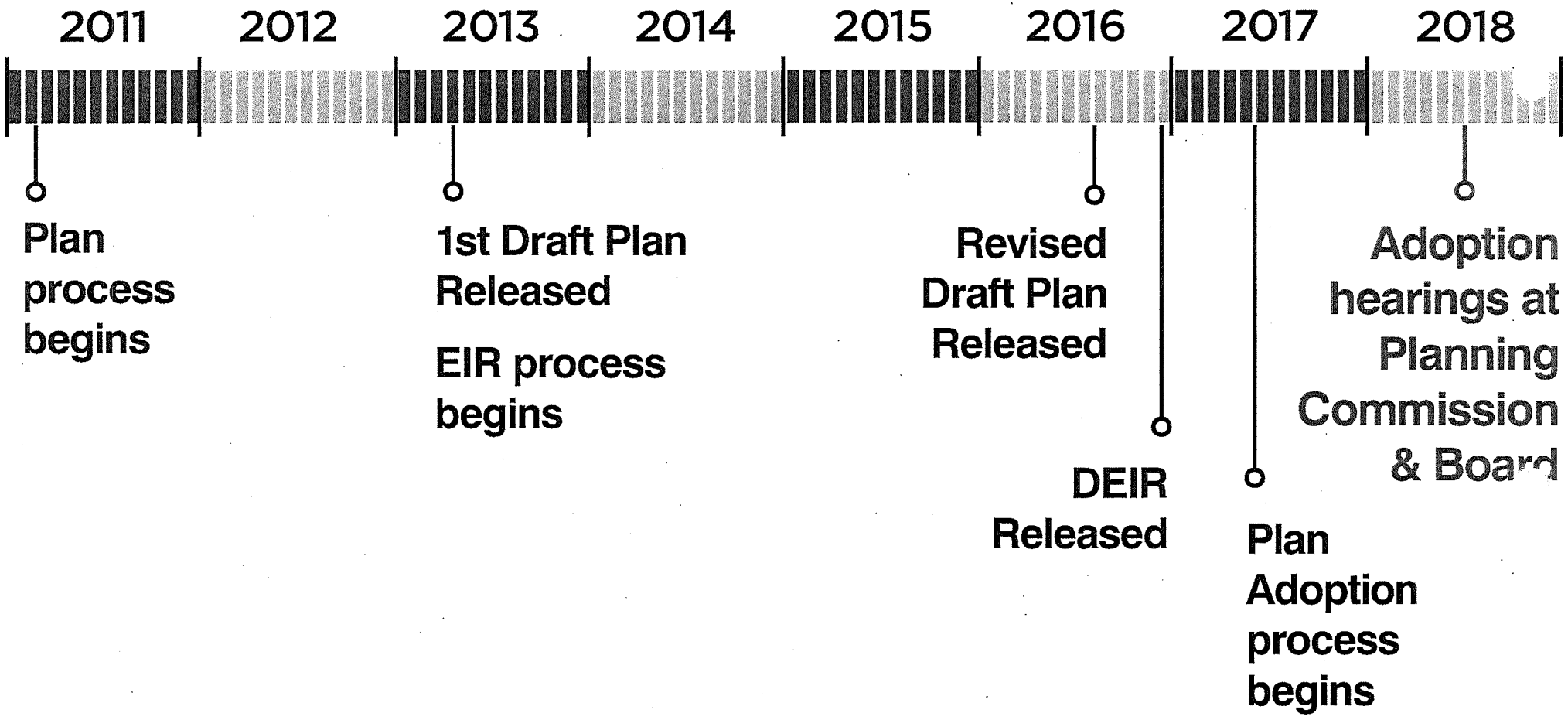
- Goal 1* **Accommodate a Substantial Amount of Jobs and Housing**
- Goal 2* **Maintain the Diversity of Residents**
- Goal 3* **Facilitate an Economically Diversified and Lively Jobs Center**
- Goal 4* **Provide Safe and Convenient Transportation that Prioritizes Walking, Bicycling, and Transit**

**PLAN GOALS**

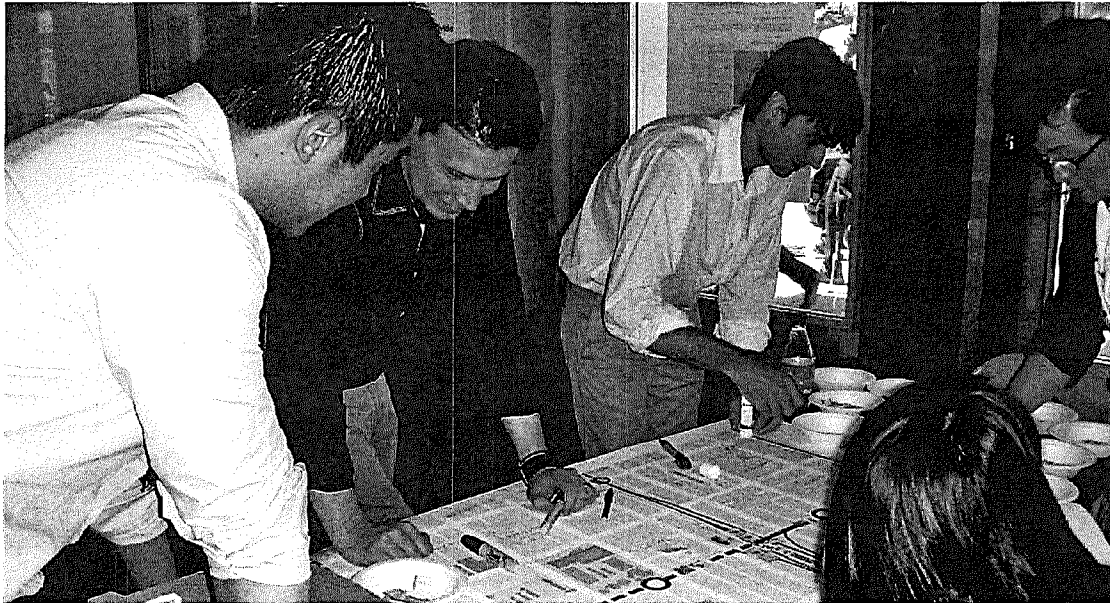
- Goal 5* **Offer an Abundance of Parks and Recreational Opportunities**
- Goal 6* **Create an Environmentally Sustainable and Resilient Neighborhood**
- Goal 7* **Preserve and Celebrate the Neighborhood's Cultural Heritage**
- Goal 8* **Ensure that New Buildings Enhance the Character of the Neighborhood and the City**



**PLAN TIMELINE**



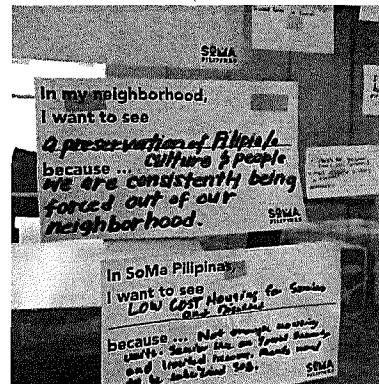
## OUTREACH PROCESS: 2011 - 2018



- 15 public workshops, public surveys, office hours, charrettes, walking tours
- 17 hearings at Planning Commission & Historic Preservation Commission
- 2 informational hearings at Board of Supervisors (Land Use Committee)



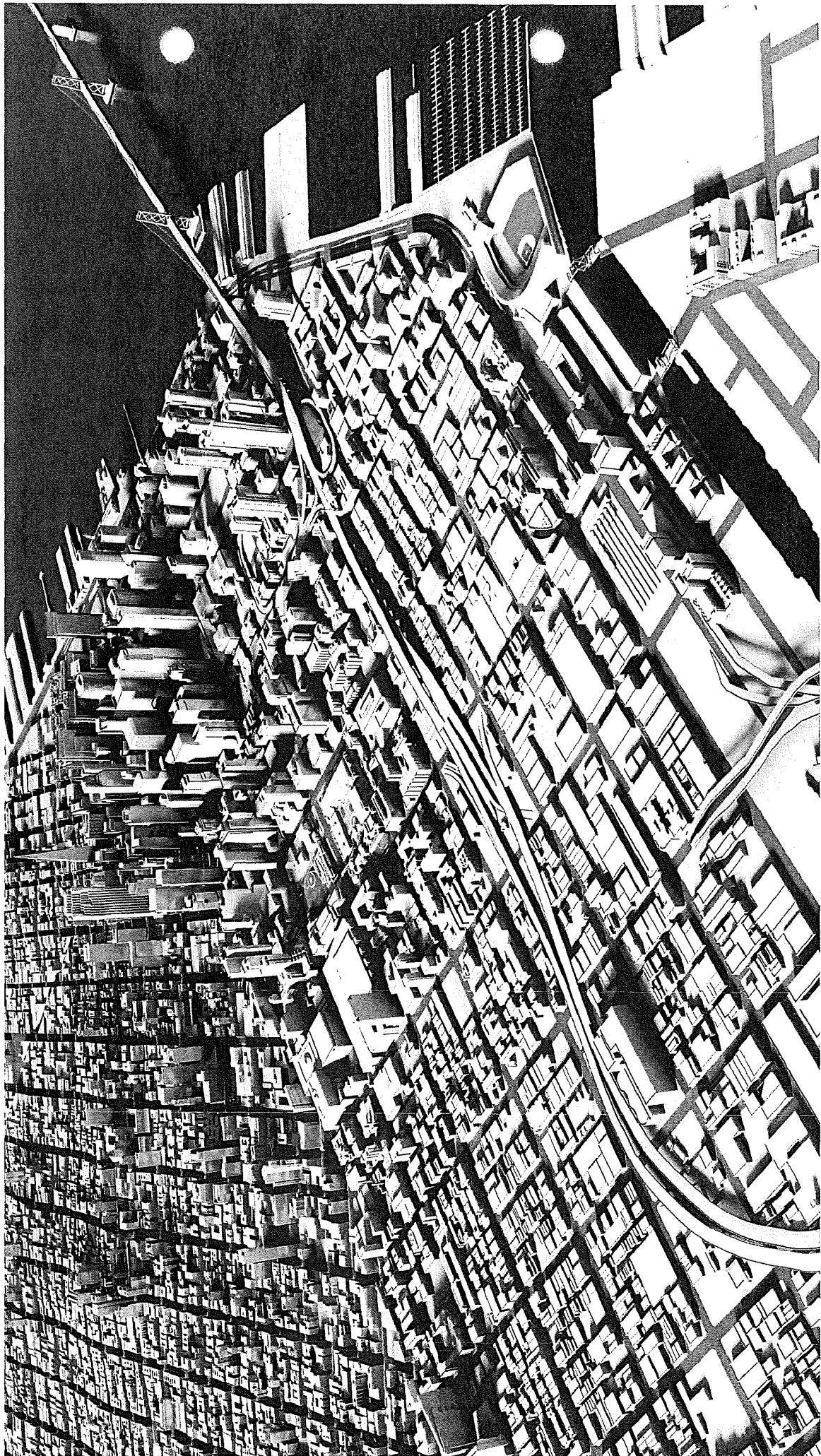
and C  
Transp  
Priorit  
Bicyc



## OUTREACH: ADVOCACY GROUPS (PARTIAL LIST)

77 Dow Place HOA	SF BLU HOA
Alliance for Better District 6	SoMa Community Coalition
Arden HOA	SoMa Community Collaborative
Asian Neighborhood Design	SoMa Community Stabilization Fund Citizens Advisory Committee
California Culture and Music Association	SoMa Pilipinas
Central City SRO Collaborative	South Beach/Mission Bay Merchants Association
Central Subway Outreach Committee	South of Market Action Network (SOMCAN)
Clementina Cares	South of Market Business Association (SOMBA)
Eastern Neighborhoods Citizens Advisory Committee	South of Market Leadership Council
Filipino-American Development Foundation	South of Market Project Area Committee (SOMPAC)
Good Jobs for All	TODCO
Housing Action Coalition (HAC)	Walk SF
One Bluxome HOA	We Are SoMa
Rincon Hill /South Beach/Mission Bay Neighborhood Association	Western Soma Taskforce
San Francisco Bicycle Coalition	Yerba Buena Alliance
San Francisco Planning and Urban Research (SPUR)	Yerba Buena Community Benefit District
San Francisco Senior and Disability Action	YIMBY Action
San Francisco Youth Commission	

**VISUALIZATION - EXISTING DEVELOPMENT**



*3-D Model of Existing Buildings (2016)*

Digital Model by Skidmore, Owings, & Merrill



## VISUALIZATION - POTENTIAL DEVELOPMENT

Central SoMa Development Potential  
Anticipated Projects Outside of Central SoMa

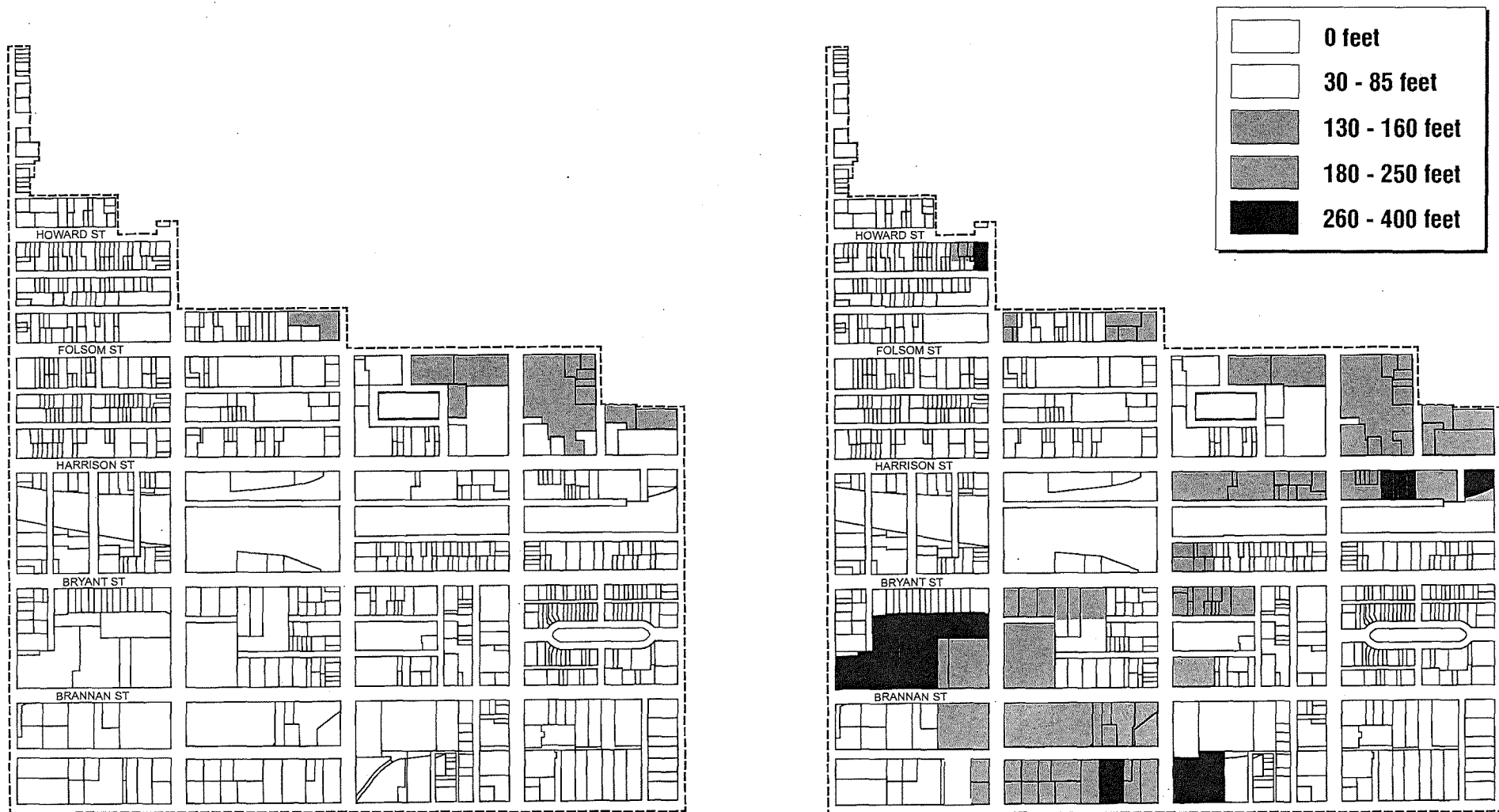
- 33,000 jobs  
- 8,300 housing units



*3-D Model of Potential Development*

Digital Model by Skidmore, Owings, & Merrill

# EXISTING AND PROPOSED DEVELOPMENT CAPACITY



*Existing Development Capacity*

*Proposed Development Capacity*

**PUBLIC BENEFITS PACKAGE**

**No Plan = \$500 million in Public Benefits**

**Central SoMa Plan = \$2.2 Billion in Public Benefits**

**400% increase due  
to the Plan**

**Plus ~\$1 billion in  
increased General  
Fund tax revenues**

**NOTE:** Public benefits package represents funds raised over the life of the plan (estimated as 25 years) in 2017 dollars.

**PUBLIC BENEFITS PACKAGE**



	<p><b>Affordable Housing</b> 33 percent of total units</p>	<p><b>\$940 million</b></p>
	<p><b>Transit</b> investment in both local and regional service</p>	<p><b>\$500 million</b></p>
	<p><b>Parks and Recreation</b> transformative improvements such as parks, plazas, and recreation centers</p>	<p><b>\$185 million</b></p>
	<p><b>Production, Distribution, &amp; Repair</b> (including Arts) no net loss of PDR space due to the Plan</p>	<p><b>\$180 million</b></p>
	<p><b>Complete Streets</b> safe and comfortable streets for people walking and biking</p>	<p><b>\$110 million</b></p>

(continued on next page)

**NOTE:** Public benefits package represents funds raised over the life of the plan (estimated as 25 years) in 2017 dollars.



**PUBLIC BENEFITS PACKAGE (CONTINUED)**

	<p><b>Community Services &amp; Cultural Preservation</b> funding towards community facilities and programs (e.g. health clinics, job training) and preservation of the Old Mint and other historic buildings</p>	<p><b>\$110 million</b></p>
	<p><b>Environmental Sustainability</b> a healthy, resilient, green, and resource-efficient neighborhood</p>	<p><b>\$70 million</b></p>
	<p><b>Schools and Childcare</b> funding to support growing population</p>	<p><b>\$65 million</b></p>
	<p><b>TOTAL</b></p>	<p><b>\$2.16 billion</b></p>

**NOTE:** Public benefits package represents funds raised over the life of the plan (estimated as 25 years) in 2017 dollars.

**PUBLIC BENEFITS: FUNDING SOURCES**

<b>FUNDING SOURCE</b>	<b>AMOUNT</b>
<b>Direct provision of benefits (e.g. on-site BMR units)</b>	<b>\$836 million</b>
<b>Central SoMa Special Tax District (NEW)</b>	<b>\$354 million</b>
<b>Eastern Neighborhoods Infrastructure Fee</b>	<b>\$240 million</b>
<b>Transportation Sustainability Fee</b>	<b>\$220 million</b>
<b>Jobs-Housing Linkage Fee</b>	<b>\$210 million</b>
<b>Affordable Housing Fee</b>	<b>\$180 million</b>
<b>Central SoMa Infrastructure Fee (NEW)</b>	<b>\$40 million</b>
<b>School Impact Fee</b>	<b>\$26 million</b>
<b>Child Care Fee</b>	<b>\$32 million</b>
<b>Central SoMa Community Facilities Fee (NEW)</b>	<b>\$20 million</b>
<b>TOTAL</b>	<b>\$2.16 billion</b>

**NOTE:** Public benefits package represents funds raised over the life of the plan (estimated as 25 years) in 2017 dollars.

**NEW FUNDING SOURCES: RESIDENTIAL (2018 RATES)**

<b>NEW REQUIREMENT</b>	<b>TIER A (15'-45' height increase)</b>	<b>TIER B (50'-85' height increase)</b>	<b>TIER C (90'+ height increase)</b>
<b>Central SoMa Community Infrastructure Fee (\$/GSF)</b>	\$0	\$10	\$0
<b>Mello-Roos Special Tax District (CFD; \$/GSF/yr)</b>	\$0	<b>CONDO:</b> \$3.30 (2% escalation)	<b>CONDO:</b> \$5.50 (2% escalation)
		<b>RENTAL:</b> \$0	<b>RENTAL:</b> \$0
<b>Community Facilities Fee (\$/GSF)</b>		\$1.30	

**NOTE:** Projects must meet all existing requirements (e.g. affordable housing, Eastern Nbhds Fee, etc.)



**NEW FUNDING SOURCES: NON-RESIDENTIAL (2018 RATES)**

<b>NEW REQUIREMENT</b>	<b>TIER A &amp; B (15'-85' height increase)</b>	<b>TIER C (90'+ height increase)</b>
<b>Central SoMa Community Infrastructure Fee (\$/GSF)</b>	<b>Office &gt;50k sq ft: \$21.50 All other projects: \$41.50</b>	<b>Office &gt;50k sq ft: \$0 All other projects: \$20</b>
<b>Mello-Roos Special Tax District (CFD; \$/GSF/yr)</b>	\$0	\$2.75 (4% escalation annually for 25 years, 2% thereafter)
<b>Transferable Development Rights (Floor Area Ratios)</b>	0	1.25 FAR
<b>Community Facilities Fee (\$/GSF)</b>		\$1.75
<b>POPOS</b>	1 sq ft for every 50 GSF of development	
<b>Production, Distribution, and Repair (PDR)</b>	<b>Office &gt;50k:</b> greater of 0.4 FAR or Sec. 202.8 (Prop X)	

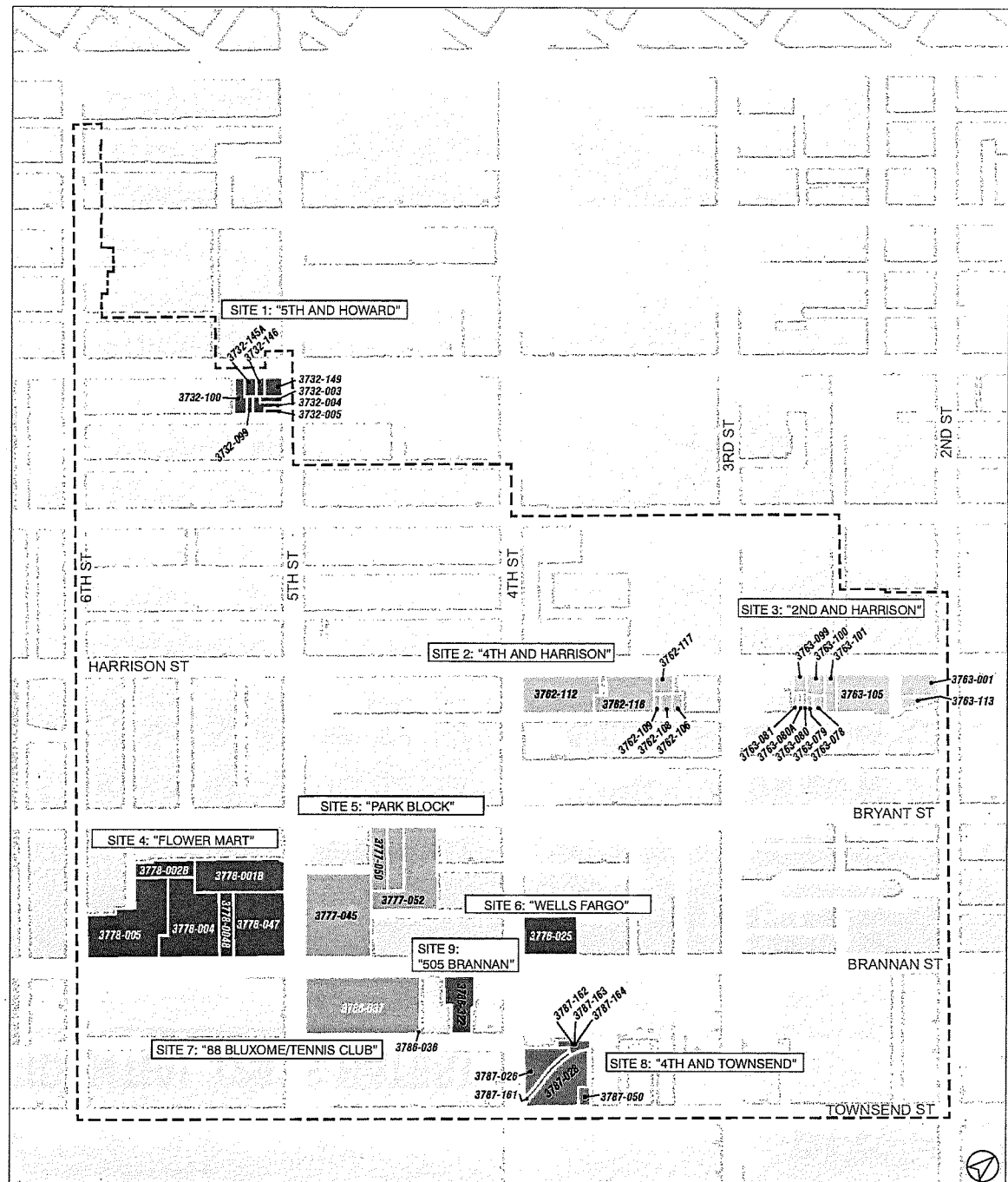
**NOTE:** Projects must meet all existing requirements (e.g. affordable housing, Eastern Nbhds Fee, etc.)

# KEY DEVELOPMENT SITES

## PURPOSE

Larger sites where we have crafted more flexible / site-specific zoning in exchange for a greater amount of public benefits, including:

- affordable housing
- parks & recreational facilities
- community facilities
- low-rent / extra PDR
- bike & ped improvements



## HOUSING SUSTAINABILITY DISTRICT

### CENTRAL SOMA HSD OVERVIEW

- Enacts California AB73 (Chiu) to create the first Housing Sustainability District in the state

### BENEFITS

- Incentivizes & streamlines housing production: Creates 120-day ministerial process
- Incentivizes use of prevailing wage and union labor
- Qualifies SF for 'zoning incentive payments' from State (TBD)

**HOUSING SUSTAINABILITY DISTRICT****CENTRAL SOMA HSD MEETS AB73 REQUIREMENTS**

- District must provide 20% BMR units (Central SoMa provides 33%)
- District must have an approved EIR to address environmental impacts
- Projects must provide 10% on-site BMR units
- Projects must meet wage and labor standards
  - » Pay prevailing wages (projects <75 units)
  - » Use skilled and trained workforce (projects 75+ units)

## HOUSING SUSTAINABILITY DISTRICT

### **CENTRAL SOMA LOCAL PROGRAM (Sec. 343)**

- Projects that are NOT eligible:
  - » Projects over 160 ft (unless 100% affordable)
  - » Article 10 or 11 properties
  - » Properties containing existing units
  - » Projects with >25,000 GSF of office space



**HOUSING SUSTAINABILITY DISTRICT**

**CENTRAL SOMA LOCAL PROGRAM (Sec. 343)**

- 120-Day Review Process:
  - » Before applying: demonstrate compliance with EIR Mitigation Measures
  - » Design review
  - » Informational hearing at Planning Commission
  - » Progress requirement: once approved, must seek a site/building permit within 36 months of approval, or seek an extension

**PLAN EVOLUTION: 2016  
DRAFT THROUGH CPC  
ADOPTION**

## PLAN EVOLUTION DURING ADOPTION PROCESS

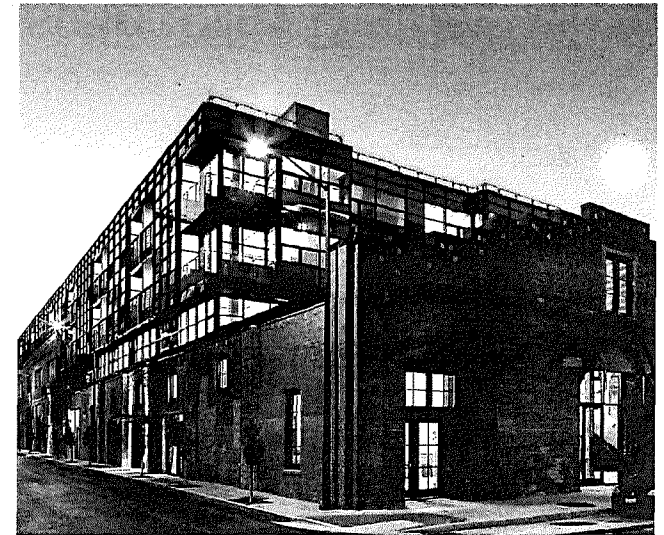
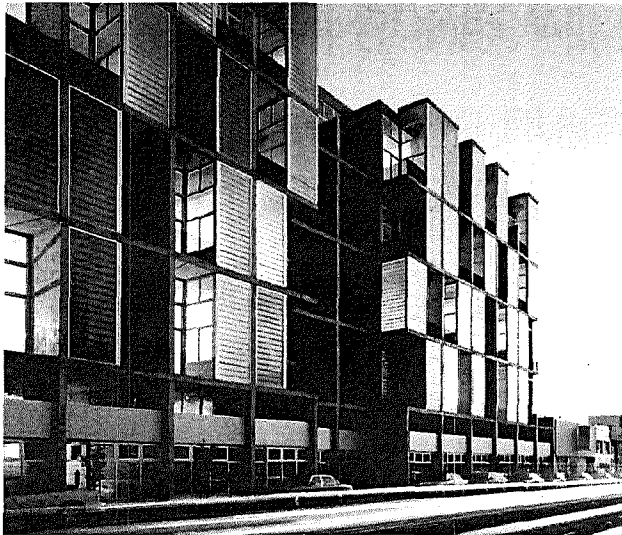
### KEY AREAS

- Jobs-Housing Balance
- Public Benefits Package
- Development Requirements

## JOBS - HOUSING BALANCE

### WHAT WE HEARD

- Maximize housing production, especially affordable units
- Streamline the production process
- Produce / protect affordable housing units upfront through aggressive site acquisition



## JOBS - HOUSING BALANCE

### HOW THE PLAN EVOLVED

- Housing production is now maxed out at the EIR cap (+17%, from 7100 to 8300 units)
- Central SoMa will be the state's 1st Housing Sustainability District (HSD) under AB73
- Some Key Sites are pursuing land dedication for affordable housing
- Continuing to work with MOHCD to leverage City programs:
  - » Acquisition / rehabilitation to stabilize existing units
  - » Securing additional housing locations in the broader SOMA neighborhood

## PUBLIC BENEFITS

### WHAT WE HEARD

- Maximize affordable housing (also see previous section)
- Provide funding for social/cultural programming (not just facilities)
- Plan for future capital needs at Yerba Buena Gardens
- Fund neighborhood cleaning & maintenance
- Work with SFUSD to support existing schools and plan for future growth
- Support development of Good Jobs (e.g. living wage and/or unionized) for low-income households
- Keep the Prop X Conditional Use for PDR replacement

**PUBLIC BENEFITS**

**HOW THE PLAN EVOLVED**

- Increased housing = +230 more affordable units (2900 total)
- Additional \$70 million for public benefits from CFD (see below)
- A Good Jobs goal was added to General Plan amendments

**ADDITIONAL FUNDING CATEGORIES**

	<b>\$/YR</b>	<b>\$/25 YRS</b>
<b>Social &amp; cultural programming (continue SoMa Stabilization Fund)</b>	<b>\$1,000,000</b>	<b>\$25 million</b>
<b>Park and greenery maintenance and activation</b>	<b>\$600,000</b>	<b>\$15 million</b>
<b>Capital for cultural amenities (e.g. Yerba Buena Gardens)</b>	<b>N/A</b>	<b>\$15 million</b>
<b>Neighborhood cleaning</b>	<b>\$350,000</b>	<b>\$8.75 million</b>
<b>Bessie Carmichael School supplemental services</b>	<b>\$250,000</b>	<b>\$6.25 million</b>
<b>TOTAL</b>		<b>\$70 million</b>

## PUBLIC BENEFITS

### OTHER TOPICS REQUIRING DISCUSSION

- Eastern Neighborhoods Community Advisory Committee (CAC) & SoMa Stabilization CAC
  - » Because adjusting the CAC will require significant consideration of responsibilities and allocation of funding from projects, this will return to the Planning Commission and the Board as trailing legislation.
- Staff are working with SFUSD to assess future school capacity needs and how growth here and Citywide may be accommodated
- The Good Jobs goal may need to be fleshed out through trailing legislation



**PUBLIC BENEFITS**

**OTHER TOPICS REQUIRING DISCUSSION (CONT.)**

- NOTE: There is no need for a Conditional Use requirement for PDR replacement under Prop X, since PDR replacement is explicitly required.
  - » In addition, any CU requirement applied to housing would make them ineligible for the Housing Sustainability District, affecting ~75% of units impacted (up to 1/2 of total units)

## DEVELOPMENT REQUIREMENTS

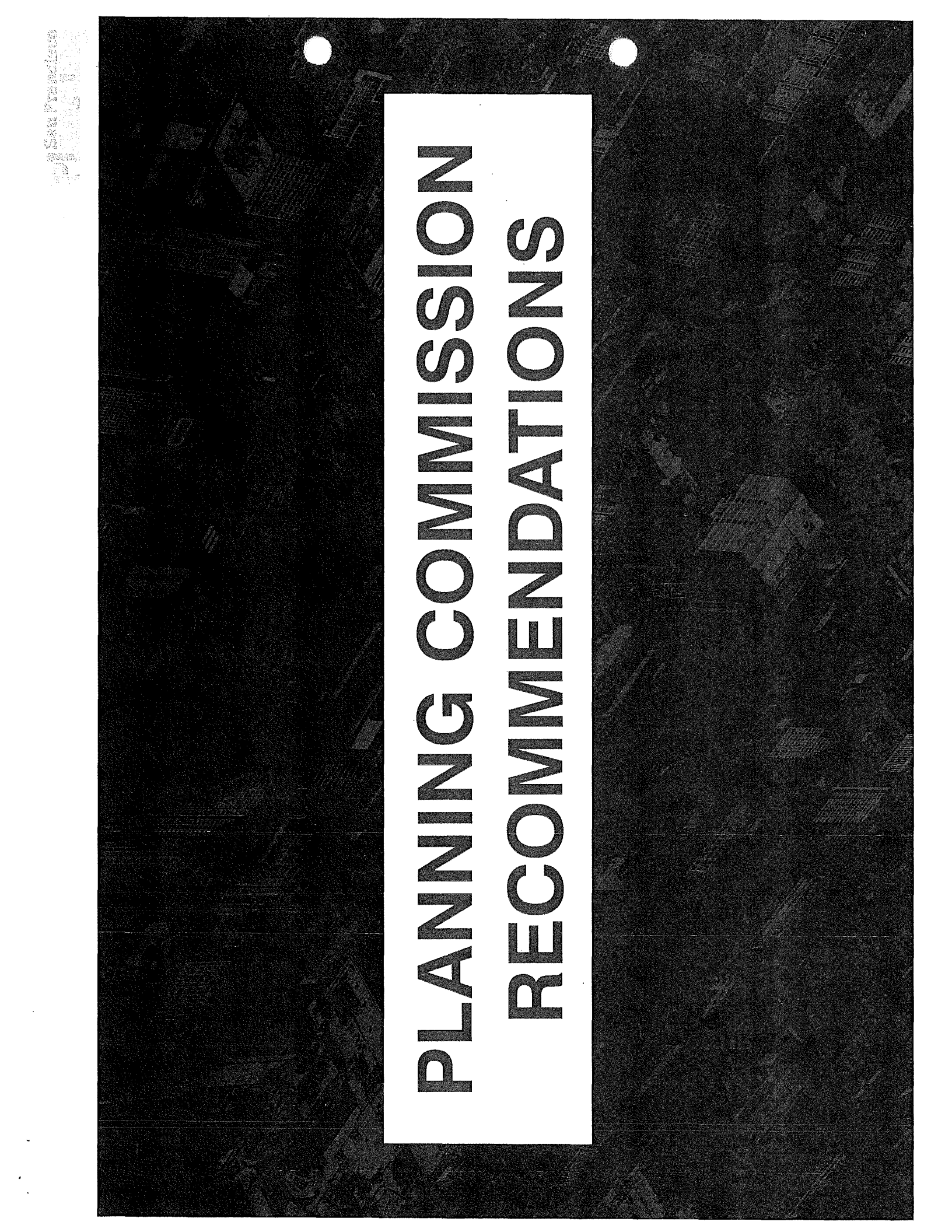
### WHAT WE HAVE HEARD

- Changing financial market has made some projects less feasible, particularly rental housing
- Want greater flexibility / exceptions (e.g. similar to a Planned Unit Development)

## DEVELOPMENT REQUIREMENTS

### HOW THE PLAN EVOLVED

- Dropped the Mello-Roos Special Tax on rental housing to improve financial feasibility (\$1.75/sq ft)
- NOTE: Kept current zoning structure (no PUD-type exceptions possible)

An aerial photograph of a city grid, likely San Francisco, serves as the background. The image is in black and white with a halftone or dithered texture. A white rectangular box is centered on the page, containing the title text. Two circular punch holes are visible at the top of the page.

# **PLANNING COMMISSION RECOMMENDATIONS**

## PLANNING COMMISSION RECOMMENDATIONS - 5/10/18 ADOPTION HEARING

- POPOS Design Exceptions
- Passenger & Freight Loading
- TDM Grandfathering
- Active Uses on Ground Floors
- Alternate Uses in PDR Replacement Space

## PLANNING COMMISSION RECOMMENDATIONS - 5/10/18 ADOPTION HEARING

- Key Site Guidelines
- Park Fee Waiver for Park at 598 Brannan Street
- Central SoMa Special Tax District
- Public Oversight: Eastern Neighborhoods CAC & SoMa Stabilization CAC
- Other clarifying amendments

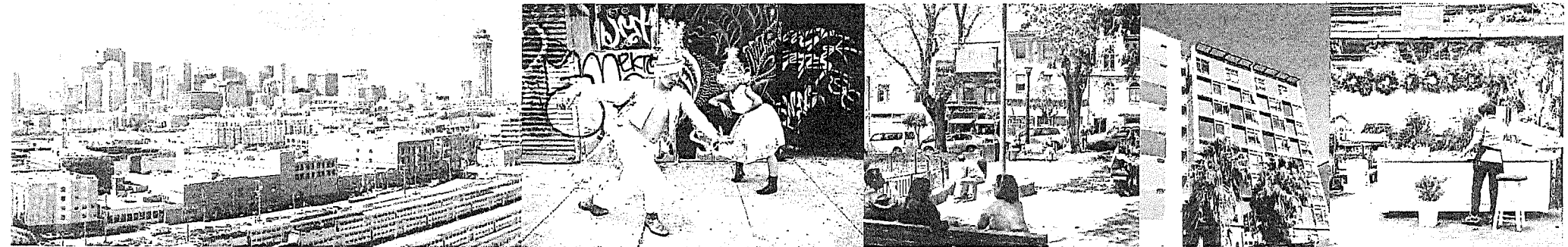
# CONCLUSION

# TODAY'S ACTIONS


## Hearing to consider:

1. Amendments to the General Plan
2. Amendments to the Zoning Map
3. Approval of the Implementation Program
4. Approval of the Housing Sustainability District (HSD)

**Note:** Amendments to the Planning Code and Administrative Code were referred on 7/9 from Rules Committee to Land Use & Transportation, to be heard on 7/16.





An aerial, black and white photograph of a city, likely San Francisco, showing a dense grid of buildings and streets. A white rectangular box is centered on the page, containing the text 'THANK YOU'.

**THANK YOU**

**LISA CHEN**

**415.575.9124**

**LISA.CHEN@SFGOV.ORG**



**SPUR**

San Francisco | San Jose | Oakland

July 6, 2018

Land Use & Transportation Committee  
San Francisco Board of Supervisors  
City Hall, Room 244  
1 Dr. Carlton B. Goodlett Place  
San Francisco, CA 94102

RE: July 9, 2018 Agenda Items Nos. 6, 7 & 8  
**Central SoMa Plan Amendments to the General Plan, Planning Code and Zoning Maps**  
**(Board File Nos. 180490, 180185, 180453)**

Dear Supervisors Tang, Kim and Safa:

Thank you for the opportunity to weigh in with SPUR's support for the Central SoMa Plan. SPUR is very pleased to see that the approval of the Central SoMa Plan and its implementing actions are finally before you. We urge you to approve this ambitious plan as quickly as possible. The city has been working with the community for several years to get this Plan completed, and it is time to get it across the finish line.

Why should the Central SoMa Plan be approved? What do we see are its merits?

1. **Central SoMa is the right location for jobs:** Central SoMa is an area that is key to San Francisco and to the region. It lies adjacent to the Financial District, an existing dense jobs center, and it holds the most links to regional transportation infrastructure. Downtown San Francisco is the area in the region with the lowest rate of driving to work and one of the few places within the region where people can and do commute by public transportation.

This is therefore the right place — from an environmental standpoint, a jobs agglomeration standpoint and others — for accommodating a significant amount of growth for both jobs and housing, but particularly for the 40,000 jobs this Plan contemplates.

2. **The Central SoMa Plan helps to address the housing shortage and the affordability crisis:** With recent amendments, this plan now accommodates 8,300 homes, which is an increase from what was originally planned. Additionally, the housing sustainability district, which uses David Chiu's AB 73 from last year, will help expedite the production of these units which have already been considered through this planning process.

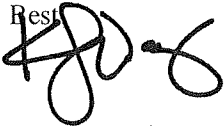
We would also support future efforts to add housing in the Central SoMa Plan and elsewhere in San Francisco and the region without coming at the expense of jobs in regional-transit locations.

- 3. The Central SoMa Plan provides for unprecedented public benefits:** The growth accommodated by this Plan is expected to one day fund up to \$2 billion in public benefits towards affordable housing, transportation, open space, sustainability and many other needs for the city and this neighborhood. These benefits will be transformative...once the Plan is approved and once that development moves forward. But we have been waiting for the plan's completion for long enough. In the meantime, the economy has been shifting, construction costs have been rising and the feasibility of development moving forward is now shakier than it was a few years ago.

In that spirit, now is better than later. Displacement of both residents and businesses from San Francisco is happening in part because there is more competition for homes and office space. Quote unquote "normal" office jobs for nonprofits, engineering and architecture firms and other businesses are being shifted to downtown Oakland in the best case, but also to more suburban locations or other regions, because of the increased cost to lease office space in San Francisco.

The Central SoMa Plan is a thoughtful and ambitious plan to improve the neighborhood for residents, workers and visitors. It will increase housing opportunities, provide significant affordability, expand green space, transform the experience of being on the street, maintain a vital mix of uses, allow a diverse mix of businesses to remain in San Francisco and more. SPUR urges you to support this Plan as quickly as possible in order to set in motion the processes that will bring these benefits to Central SoMa, San Francisco and the region.

Thank you for your consideration. Let me know if you have any questions.

Res  


Kristy Wang  
Community Planning Policy Director

cc: SPUR Board of Directors  
Mayor Mark Farrell and staff  
ore Supervisor London Breed and staff  
John Rahaim, Lisa Chen / Planning Department

BOARD of SUPERVISORS



City Hall  
1 Dr. Carlton B. Goodlett Place, Room 244  
San Francisco 94102-4689  
Tel. No. 554-5184  
Fax No. 554-5163  
TDD/TTY No. 554-5227

May 8, 2018

Planning Commission  
Attn: Jonas Ionin  
1650 Mission Street, Ste. 400  
San Francisco, CA 94103

Dear Commissioners:

On May 1, 2018, Mayor Farrell introduced the following legislation:

**File No. 180453**

**Ordinance amending the Business and Tax Regulations and Planning Codes to create the Central South of Market Housing Sustainability District (encompassing an area generally bounded on its western portion by Sixth Street, on its eastern portion by Second Street, on its northern portion by the border of the Downtown Plan Area (an irregular border that generally tracks Folsom, Howard, or Stevenson Streets), and on its southern portion by Townsend Street) to provide a streamlined and ministerial approval process for certain housing projects within the District meeting specific labor, on-site affordability, and other requirements; creating an expedited Board of Appeals process for appeals of projects within the District; and making approval findings under the California Environmental Quality Act, findings of public convenience, necessity, and welfare under Planning Code, Section 302, and findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1.**

The proposed ordinance is being transmitted pursuant to Planning Code, Section 302(b), for public hearing and recommendation. The ordinance is pending before the Land Use and Transportation Committee and will be scheduled for hearing upon receipt of your response.

Angela Calvillo, Clerk of the Board

A handwritten signature in cursive script, appearing to read "Erica Major".

By: Erica Major, Assistant Clerk  
Land Use and Transportation Committee

c: John Rahaim, Director of Planning  
Aaron Starr, Acting Manager of Legislative Affairs  
Scott Sanchez, Zoning Administrator  
Lisa Gibson, Environmental Review Officer  
AnMarie Rodgers, Director of Citywide Planning  
Laura Lynch, Environmental Planning  
Joy Navarrete, Environmental Planning

BOARD of SUPERVISORS



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1 Dr. Carlton B. Goodlett Place, Room 244  
San Francisco 94102-4689  
Tel. No. 554-5184  
Fax No. 554-5163  
TDD/TTY No. 554-5227

## MEMORANDUM

TO: Maggie Weiland, Acting Executive Director, Entertainment Commission  
Cynthia Goldstein, Executive Director, Board of Appeals  
Tom Hui, Director, Department of Building Inspection  
Mohammed Nuru, Director, Public Works  
William Scott, Police Chief, Police Department

FROM: Erica Major, Assistant Clerk, Land Use and Transportation Committee

DATE: May 8, 2018

SUBJECT: LEGISLATION INTRODUCED

---

The Board of Supervisors' Land Use and Transportation Committee has received the following proposed legislation, introduced by Mayor Farrell on May 1, 2018:

**File No. 180453**

**Ordinance amending the Business and Tax Regulations and Planning Codes to create the Central South of Market Housing Sustainability District (encompassing an area generally bounded on its western portion by Sixth Street, on its eastern portion by Second Street, on its northern portion by the border of the Downtown Plan Area (an irregular border that generally tracks Folsom, Howard, or Stevenson Streets), and on its southern portion by Townsend Street) to provide a streamlined and ministerial approval process for certain housing projects within the District meeting specific labor, on-site affordability, and other requirements; creating an expedited Board of Appeals process for appeals of projects within the District; and making approval findings under the California Environmental Quality Act, findings of public convenience, necessity, and welfare under Planning Code, Section 302, and findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1.**

If you have comments or reports to be included with the file, please forward them to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102 or by email at: [Erica.Major@sfgov.org](mailto:Erica.Major@sfgov.org).


- c: Crystal Stewart, Entertainment Commission
- Gary Cantara, Board of Appeals
- William Strawn, Department of Building Inspection
- Carolyn Jayin, Department of Building Inspection
- David Steinberg, Public Works
- Jeremy Spitz, Public Works
- Jennifer Blot, Public Works
- John Thomas, Public Works
- Lena Liu, Public Works
- Rowena Carr, Police Department
- Asja Steeves, Police Department
- Sergeant Rachael Kilshaw, Police Department



OFFICE OF THE MAYOR  
SAN FRANCISCO



MARK FARRELL  
MAYOR

TO:  Angela Calvillo, Clerk of the Board of Supervisors  
FROM: Mayor Farrell  
RE: Business and Tax Regulations, Planning Codes - Central South of Market  
Housing Sustainability District  
DATE: May 1, 2018

---

Attached for introduction to the Board of Supervisors is an ordinance amending the Business and Tax Regulations and Planning Codes to create the Central South of Market Housing Sustainability District (encompassing an area generally bounded on its western portion by Sixth Street, on its eastern portion by Second Street, on its northern portion by the border of the Downtown Plan Area (an irregular border that generally tracks Folsom, Howard, or Stevenson Streets), and on its southern portion by Townsend Street) to provide a streamlined and ministerial approval process for certain housing projects within the District meeting specific labor, on-site affordability, and other requirements; creating an expedited Board of Appeals process for appeals of projects within the District; and making approval findings under the California Environmental Quality Act, findings of public convenience, necessity, and welfare under Planning Code, Section 302, and findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1.

Please note that this legislation is co-sponsored by Supervisor Kim.

Should you have any questions, please contact Andres Power (415) 554-5168.

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