From: Ben Terrall

To: BOS Legislation, (BOS); Wong, Jocelyn (BOS)

Subject: Case No. 2020-010532PRJ 1801 Mission St. / submittal

Date: Friday, May 28, 2021 11:04:17 AM
Attachments: 1801Mission_BriefSubmittal.pdf

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Dear Ms. Wong,

Please find attached a submittal for the appeal of the March 25, 2021 Planning Commission Decision regarding the pending project at 1801 Mission Street, case no. 2020-010532PRJ.

Thanks in advance for letting me know via this email address that this was received in a timely fashion.

Best,

Ben Terrall Cultural Action Network Clerk, San Francisco Board of Supervisors 1 Dr. Carlton B. Goodlett Place City Hall, Room 244 San Francisco, CA 94102

RE: Case No. 2020-010532PRJ 1801 Mission Street

Appeal of the March 25, 2021 Planning Commission Decision

Dear President Walton and Members of the Board Supervisors:

Please accept this submission by Cultural Action Network appealing the decision of the Planning Commission made on March 25, 2021 regarding the proposed project at 1801 Mission Street (hereafter "proposed project").

The current proposed project would establish a limited restaurant use in a commercial space zoned for retail use, to allow a well-known destination cafe (dba The Creamery Coffee Shop) to relocate to the 1,763 square foot commercial space at the corner of Mission and 14th Streets. The project lies within the Mission Area Plan neighborhood and within the American Indian Cultural District.

Summary of Concerns

The Planning Commission Discretionary Review Action DRA-742 approved a change of use that incorporates a CEQA Categorical Exemption Determination, yet the proposed project directly conflicts with core guidelines of the Mission Area Plan, General Plan, and Cultural District legislation which precisely describe protecting and supporting Latino and other established local businesses, and to preserve, strengthen and promote our cultural assets and diverse communities, and to retain the existing culture and services that are oriented to serve the needs of the existing community. Founded on March 31st, 2020, the American Indian Cultural District (AICD) is the first established Cultural District of its size in the United States dedicated to recognizing, honoring, and celebrating the American Indian legacy, culture, people, and contributions.¹

As outlined in detail below, there is precedent for denying a CPE for commercial projects due to the indirect impacts they will have in a community and its physical

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¹ https://americanindianculturaldistrict.org

environment. Per the Bakersfield Citizens for Local Control v. City of Bakersfield decision, "the lead agency cannot divest itself of its analytic and informational obligations by summarily dismissing the possibility of ... deterioration as a social or economic effect of the project." The court decision in this case clearly states that the displacement of existing businesses, by a larger, highly resourced entity providing similar offerings, must view the vacancy, deterioration of the fabric of a neighborhood, and potential for urban decay, as environmental impacts.

The court ruling stated, "when there is evidence suggesting that the economic and social effects caused by the [proposed project] ultimately could result in urban decay or deterioration, then the *lead agency is obligated to assess this indirect impact.*"²

Not only were the impacts of this proposed project not meaningfully studied or assessed because it was provided with a CEQA Categorical Exemption Determination, but these kinds of impacts are not even raised in the Case Report. The American Indian Cultural District impacts are not only not studied -- the American Indian Cultural District isn't even mentioned a single time in the Discretionary Review Analysys.³

This project is not consistent with the Cultural District code of the General Plan, nor the objectives of the MIssion Area Plan. There is strong local anecdotal supporting evidence that such a proposal will have environmental impacts on the corridor by driving out local immigrant businesses with increased rents and spaces kept open with the goal of replacing them with higher end tenants. As a result of the covid-19 pandemic and the tenuous survival of our businesses, the pressure of these effects could be exacerbated. And because *Gentry v. City of Murrieta* makes clear that the burden of providing detailed evidence does not fall on the public--it falls on the government to prove this is not the case. This evidence has not been presented to prove that the environmental impacts described above will not happen and, therefore, a CPE is not valid in this instance. In fact, the American Indian Cultural District is not even mentioned in the original case report for the Planning Commissioners.

We know that we can expect this conversion of retail into cafe space to accommodate the Creamery will have gentrification impacts, and thus physical CEQA impacts, on this low-income neighborhood at the heart of the American Indian Cultural District, because the business owner told us this, first privately, and later publicly at his hearing:

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² https://casetext.com/case/bakersfield-cit-loc-con-v-citv-bakers

³ Exhibit A

"The creamery has been voted numerous times as one of the most influential places to eat for business people and for numerous others that are looking to converse and talk about possible deals and so forth and it just resulted in a number of major companies being started at the Creamery such as Stripe, AirBNB and the Microsoft deal to acquire Twitter was discussed at the Creamery and so I feel that my business model worked very well...We are a destination and I'm looking to move to a new location in the Mission to try and recreate the business."

- Ivor Bradley, Planning Commission Hearing, March 25, 2021⁴

As we saw on Valencia Street, it only takes one major player to disrupt a vulnerable community and cause the systemic collapse in the radius around it. The Bakersfield Citizens for Local Control v. City of Bakersfield, decision described this as an "atomic bomb" effect, stressing the need to consider "the potential to indirectly cause urban decay by precipitating a downward spiral of closures... ultimately destroying existing neighborhoods"; an effect from which the Mission Area Plan policy is explicit in its protections. These protections give the Planning Commission and other agencies clear guidance and instruction on stabilizing the neighborhood and its culture.

What a healthy urban ecosystem needs for this area of the North Mission is additional access to goods and services provided by retail uses. The American Indian and Latinx community would be better served with the retail use that the original zoning intended--the use that was analyzed and approved by the Planning Department in its assessment of the development project at 1801 Mission Street, and the use that the immigrant community anticipated when this building opened.

I. Standard of Review

The Board must use the following standard of review under CEQA:

CEQA Guideline 15064(c) states, "[i]n determining whether an effect will be adverse or beneficial, the Lead Agency shall consider the views held by members of the public in all areas affected as expressed in the whole record before the agency."⁵

CEQA Guideline 15183(d) states that the Section, "shall only apply to projects which meet the following conditions to allow for the use of a CPE: (1) The project is consistent with: (A) A community plan adopted as part of a general plan, (B) A zoning action which zoned or designated the parcel on which the project would be located to accommodate a particular density of development, or (C) A general plan

⁴ https://sanfrancisco.granicus.com/MediaPlayer.php?view_id=20&clip_id=38145

⁵ § 15064. Determining the Significance of the Environmental Effects Caused by a Project.

of a local agency." The proposed project is inconsistent with these conditions and therefore did not qualify for review pursuant to CEQA Guideline Section 15183.⁶

As noted by the Supreme Court, "[i]f there is substantial evidence that the proposed project might have a significant environmental impact, evidence to the contrary is not sufficient to support a decision to dispense with preparation of an EIR and adopt a negative declaration, because it [can] be 'fairly argued' that the project might have a significant environmental impact." Berkeley Hillside Preservation v. City of Berkeley, 60 Cal.4th 1086, 1112 (2015).

Bakersfield Citizens for Local Control v. City of Bakersfield established that "when there is evidence suggesting that the economic and social effects caused by the proposed [project] ultimately could result in urban decay or deterioration, then the lead agency is obligated to assess this indirect impact." ... "The lead agency cannot divest itself of its analytical and informational obligations by summarily dismissing the possibility of urban decay or deterioration as a 'social or economic effect' of the project." Bakersfield Citizens for Local Control v. City of Bakersfield, 124 Cal. App. 4th 1184 (2004)8

CEQA Guideline 15183 creates, "a streamlined review for qualifying projects that are consistent with a general plan for which an EIR was certified." *Wal-Mart Stores Inc. v. City of Turlock*, 138 Cal.App. 4th 273, 286 (2006).⁹

The proposed project incorporated the Eastern Neighborhoods PEIR through CEQA Guidelines Section 15183 and the assertion that the proposed project is consistent with and encompassed within the analysis in the Eastern Neighborhoods PEIR, including its consistency with the Mission Area Plan and General Plan.

CEQA Guideline 15064(b) cautions, "the determination of whether a project may have a significant effect on the environment calls for *careful judgment* on the part of the public agency."

Finally, the Court in *Gentry v. City of Murrieta* also established that an agency "[will] not be allowed to hide behind its own failure to gather relevant data.... CEQA places the burden of environmental investigation on the government rather than the public. *If the local agency has failed to study an area of possible environmental impact, a fair argument may be based on the limited facts in the record.*Deficiencies in the record may actually enlarge the scope of fair argument by

⁶ § 15183. Projects Consistent with a Community Plan, General Plan, or Zoning.

⁷ https://casetext.com/case/berkeley-hillside-preservation-v-city-of-berkeley

⁸ https://casetext.com/case/bakersfield-cit-loc-con-v-city-bakers

⁹ https://casetext.com/case/wal-mart-stores-v-citv-of-turlock

lending a logical plausibility to a wider range of inferences." 36 Cal.App. 4th 1359, 1379 (1995).10

We trust that the Board will take these standards of review to heart in making their decision.

II. 1801 MISSION STREET- PROPOSED PROJECT CONFLICTS WITH GENERAL AND AREA PLANS

The current proposed project proposes to establish a limited restaurant use in a commercial space zoned for retail use, for the purpose of establishing a well-known destination cafe (dba The Creamery Coffee Shop) to relocate to the 1,763 square foot commercial space at the corner of Mission and 14th Streets. The project lies within the Mission neighborhood and within the American Indian Cultural District.

A. The proposed project is inconsistent with the Community Plan and General Plan and does not qualify for CEQA Categorical Exemption Determination.

CEQA Guideline 15183 creates, "a streamlined review for qualifying projects that are consistent with a general plan for which an EIR was certified." *Wal-Mart Stores Inc. v. City of Turlock*, 138 Cal.App. 4th 273, 286 (2006).¹¹

More explicitly, CEQA Guideline 15183(d) states that the Section, "shall only apply to projects which meet the following conditions: (1) The project is consistent with: (A) A community plan adopted as part of a general plan, (B) A zoning action which zoned or designated the parcel on which the project would be located to accommodate a particular density of development, or (C) A general plan of a local agency." The proposed project is inconsistent with these conditions and therefore did not qualify for review pursuant to CEQA Guideline Section 15183.

The General Plan is, "intended to be an integrated, internally consistent and compatible statement of objectives and policies and its objectives and *policies are* to be construed in a manner which achieves that intent." In particular, the proposed project is inconsistent with the following:

1. General Plan section 107.2 - Cultural District - Findings,
Purpose, and Goals of Creating Cultural Districts - Purpose:

"San Francisco's Cultural Districts program seeks to formalize a

¹⁰ https://casetext.com/case/gentry-v-city-of-murrieta

¹¹ § 15183. Projects Consistent with a Community Plan, General Plan, or Zoning.

¹² https://generalplan.sfplanning.org/

collaborative partnership between the City and communities and bring resources in order to stabilize vulnerable communities facing or at risk of displacement or gentrification, and to preserve, strengthen and promote our cultural assets and diverse communities, so that individuals, families, businesses that serve and employ them, nonprofit organizations, community arts, and educational institutions are able to live, work and prosper within the City."¹³

The city has created Cultural Districts with the policy goal of "promoting culturally competent and culturally appropriate City services and policies that encourage the health and safety of the community, culture, or ethnic groups in Cultural Districts" (Goal 10), and "slowing down gentrification and mitigating its effects on vulnerable, minority communities" (Goal 11). Yet the project was automatically given a CEQA Categorical Exemption Determination without review to determine alignment with these policies, simply because it was within a building that had received a Community Plan Exemption (CPE) in years prior.. However, that CPE¹⁴ was approved based on the condition that the commercial ground floor space was zoned for retail use, not as a limited use restaurant. This newly proposed use represents an entirely different condition from that which was originally approved.

Cultural districts were also created with the intent of "promoting and strengthening collaboration between the City and communities to maximize cultural competency and pursue social equity within some of the City's most vulnerable communities" (Goal 12), yet there was no communication with the American Indian Cultural District, in which this project is situated, nor the Calle 24 Latino Cultural District, whose expansion will be nearby this location. In addition to the Planning Department not providing cultural district notification, the Project Sponsor did not reach out to neighboring organizations within the American Indian Cultural District to discuss this proposed change of use. It wasn't until Cultural Action Network filed for a Discretionary Review that any conversations even began to occur..

Not only was the American Indian Cultural District not notified regarding the project, as noted above, the Cultural District is not even mentioned in the Planning Department's Discretionary Review Analysis submitted to the Planning Commission, upon which they based their approval of the conversion.¹⁵

¹³ https://codelibrary.amlegal.com/codes/san_francisco/latest/sf_admin/0-0-0-59535#JD_107.2

¹⁴ Exhibit A

https://commissions.sfplanning.org/cpcpackets/2020-010532DRP.pdf

And even further, after listening to public outcry during Commission testimony that this project was in the American Indian Cultural District, the Planning Commissioners took it upon themselves to prescribe "cultural" conditions for approval without consultation with the American Indian Cultural District, Calle 24 Latino Cultural District, or members of the American Indian and Latinx communities. There is no American Indian or Latinx representation on the Planning Commission.

Mission Area Plan - Objective 7.3 - Reinforce the Importance of the Mission as the Center of Latino Life in San Francisco - Plan Policy
 7.3.3 - "Protect and support Latino and other culturally significant local businesses, structures, property and institutions in the Mission."

The proposed conversion of the retail space at 1801 Mission Street to establish a limited restaurant use in a commercial space zoned for retail use for the purpose of installing a gentrifying cafe is antithetical to the goals of Mission Area Plan Objective 7.3 which provides direction to protect and support Latino and other culturally significant local businesses for the purpose of stabilizing the neighborhood and culture.

1801 Mission Street is already surrounded by legacy businesses providing coffee, breakfast and lunch, one of which, New Star Market, has been serving pour over coffee with San Francisco Coffee Company beans roasted down the street, breakfast items - pastries, breakfast sandwiches and bagels - and lunch items - sandwiches, salads, piroshki, since it was established in 1988. New Star Market, an immigrant business *located almost next door to the proposed project*, serves the Latinx community by providing affordable coffee, breakfast and lunch items in addition to market goods, but also serves as a community hub and beacon for the goings on of the neighborhood.

Within a block radius of 1801 Mission, Doña Mago, La Noisette, Carlin's Cafe, The Sandwich Place and Four Barrel Coffee all provide the same goods and create a saturation of cafe uses in this part of the North Mission. Expanding that radius slightly, we find El Cafetazo and Muddy Waters Coffee House providing the same goods and service as well. With the exception of high end offerings of Four Barrel Coffee, these legacy cafes have managed to create an ecosystem that has supported and sustained this American Indian and Latinx community for decades. But this ecosystem has become increasingly fragile with the pressures of hyper-gentrification and now the devastation of the pandemic. However, all of these immigrant owned and operated businesses have survived with community

¹⁶ https://sanfrancisco.granicus.com/MediaPlayer.php?view_id=20&clip_id=38145

¹⁷ San Francisco General Plan :: Missionhttps://generalplan.sfplanning.org > Mission

love and support, because they serve as community anchors that sustain the culture.

Inserting any additional cafe use into the center of this tenuous low-income ecosystem, nevermind one that states that it intends to be a place for the world's biggest tech movers and shakers to hobnob and make billion-dollar deals, is a recipe for collapse. At 1800 square foot, this gentrifying cafe proposal is significantly larger than the legacy immigrant-owned neighboring cafes that surround, and could easily lead to the loss of all of the surrounding businesses as they are likely to lose the competition with this larger, more resourced provider who is replicating the same goods and services. Price pressures on their leases will lead to mass vacancy, ultimately destabilizing the neighborhood, it's culture and leaving vacancy and deterioration, all of which would have been assessed as potential outcomes had this cafe use been reviewed at the time the CPE was prepared.

"The Creamery," originally established in the South of Market neighborhood that catered to an extremely wealthy clientele and the "perfect place for the SF technorati to be seen,18 could lead to the collapse of this entire two block fabric of community-serving, culturally focused business community. SFGate wrote about the Creamery's rise and how it "illustrates how the city's technology boom is changing the neighborhoods where it concentrates, elevating small businesses into must-visit destinations and turning their owners into minor celebrities." This is not simply a cafe, but rather a power-player gentrifying destination business and one who has partnered with developer Tishman Speyer to also reopen later at it's prior location in downtown once the new development being built there is complete..

Conclusion

In conclusion, this proposal to establish a limited restaurant use in a commercial space zoned for retail use for the purpose of establishing a well-known destination cafe is in conflict with the General Plan and Mission Area Plan including their Cultural District objectives and goals that were created to stabilize vulnerable communities facing or at risk of displacement or gentrification. As such, it was ineligible for environmental review through CEQA Guideline 15183, and the CEQA Categorical Exemption Determination by the for this proposed project should be denied for further meaningful review. The legacy immigrant businesses of the North Mission that have long provided these same goods, deserve to continue their service to the American Indian and Latinx community in whose fabric they are ingrained. They have been the backbone of the community during the Covid-19

¹⁸ https://techcrunch.com/2020/08/17/a-requiem-for-the-creamery/

¹⁹ https://www.sfgate.com/restaurants/article/Creamery-is-deal-central-for-SF-techies-3707983.php

pandemic and have survived this existential threat. Neither these businesses nor the community should have to face the threat of displacement and cultural erosion that this project would bring with it.

Sincerely,

Ben Terrall

member, Cultural Action Network

EXHIBIT LIST

- A 2 CEQA Categorical Exemption Determination
- A 7 Discretionary Review Action DRA-742
- A 10 Community Plan Evaluation

EXHIBIT A



49 South Van Ness Avenue, Suite 1400 San Francisco, CA 94103 628.652.7600 www.sfplanning.org

CEQA Categorical Exemption Determination

PROPERTY INFORMATION/PROJECT DESCRIPTION

Proje	ct Address		Block/Lot(s)	
1801 MISSION ST			3548039	
Case No.			Permit No.	
2020-010532PRJ			202010307806	
Ac	Addition/ Demolition (requires HRE for		New	
Al	teration	Category B Building)	Construction	
Proje	ct description for	Planning Department approval.		
The project includes establishment of a limited restaurant use (coffee shop) on the ground floor of a vacant commercial space measuring approximately 1,763 square feet within a newly-constructed seven-story residential building.				
The p	CEQA).	letermined to be categorically exempt under the		
	Class 1 - Existin	g Facilities. Interior and exterior alterations; addit	ions under 10,000 sq. ft.	
		onstruction. Up to three new single-family resider rcial/office structures; utility extensions; change of a CU.		
	10,000 sq. ft. and (a) The project is policies as well at (b) The proposed substantially surful (c) The project substantially surful (d) Approval of the water quality.	I Development. New Construction of seven or more defects the conditions described below: so consistent with the applicable general plan designs with applicable zoning designation and regulation development occurs within city limits on a project rounded by urban uses. it is has no value as habitat for endangered rare or the project would not result in any significant effects be adequately served by all required utilities and particular planning use only	nation and all applicable general plan ons. et site of no more than 5 acres threatened species. s relating to traffic, noise, air quality, or	
	Class			

STEP 2: CEQA IMPACTS

TO BE COMPLETED BY PROJECT PLANNER

	Air Quality: Would the project add new sensitive receptors (specifically, schools, day care facilities, hospitals, residential dwellings, and senior-care facilities within an Air Pollution Exposure Zone? Does the project have the potential to emit substantial pollutant concentrations (e.g., backup diesel generators, heavy industry, diesel trucks, etc.)? (refer to EP_ArcMap > CEQA Catex Determination Layers > Air Pollution Exposure Zone)		
	Hazardous Materials: If the project site is located on the Maher map or is suspected of containing hazardous materials (based on a previous use such as gas station, auto repair, dry cleaners, or heavy manufacturing, or a site with underground storage tanks): Would the project involve 50 cubic yards or more of soil disturbance - or a change of use from industrial to residential? Note that a categorical exemption shall not be issued for a project located on the Cortese List if the applicant presents documentation of enrollment in the San Francisco Department of Public Health (DPH) Maher program, a DPH waiver from the Maher program, or other documentation from Environmental Planning staff that hazardous material effects would be less than significant (refer to EP_ArcMap > Maher layer).		
	Transportation: Does the project involve a child care facility or school with 30 or more students, or a location 1,500 sq. ft. or greater? Does the project have the potential to adversely affect transit, pedestrian and/or bicycle safety (hazards) or the adequacy of nearby transit, pedestrian and/or bicycle facilities?		
	Archeological Resources: Would the project result in soil disturbance/modification greater than two (2) feet below grade in an archeological sensitive area or eight (8) feet in a non-archeological sensitive area? If yes, archeo review is required (refer to EP_ArcMap > CEQA Catex Determination Layers > Archeological Sensitive Area)		
	Subdivision/Lot Line Adjustment: Does the project site involve a subdivision or lot line adjustment on a lot with a slope average of 20% or more? (refer to EP_ArcMap > CEQA Catex Determination Layers > Topography). If yes, Environmental Planning must issue the exemption.		
	Slope = or > 25%: Does the project involve any of the following: (1) square footage expansion greater than 500 sq. ft. outside of the existing building footprint, (2) excavation of 50 cubic yards or more of soil, (3) new construction? (refer to EP_ArcMap > CEQA Catex Determination Layers > Topography) If box is checked, a geotechnical report is required and Environmental Planning must issue the exemption.		
	Seismic: Landslide Zone: Does the project involve any of the following: (1) square footage expansion greater than 500 sq. ft. outside of the existing building footprint, (2) excavation of 50 cubic yards or more of soil, (3) new construction? (refer to EP_ArcMap > CEQA Catex Determination Layers > Seismic Hazard Zones) If box is checked, a geotechnical report is required and Environmental Planning must issue the exemption.		
	Seismic: Liquefaction Zone: Does the project involve any of the following: (1) square footage expansion greater than 500 sq. ft. outside of the existing building footprint, (2) excavation of 50 cubic yards or more of soil, (3) new construction? (refer to EP_ArcMap > CEQA Catex Determination Layers > Seismic Hazard Zones) If box is checked, a geotechnical report will likely be required and Environmental Planning must issue the exemption.		
Com	Comments and Planner Signature (optional): Richard Sucre		

STEP 3: PROPERTY STATUS - HISTORIC RESOURCE

$T \cap D \subset C$	OMPLETED		IECT DI	ANNED
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PROP	PROPERTY IS ONE OF THE FOLLOWING: (refer to Property Information Map)		
	Category A: Known Historical Resource. GO TO STEP 5.		
	Category B: Potential Historical Resource (over 45 years of age). GO TO STEP 4.		
	Category C: Not a Historical Resource or Not Age Eligible (under 45 years of age). GO TO STEP 6.		

STEP 4: PROPOSED WORK CHECKLIST

TO BE COMPLETED BY PROJECT PLANNER

all that apply to the project.
1. Change of use and new construction. Tenant improvements not included.
2. Regular maintenance or repair to correct or repair deterioration, decay, or damage to building.
3. Window replacement that meets the Department's <i>Window Replacement Standards</i> . Does not include storefront window alterations.
4. Garage work. A new opening that meets the <i>Guidelines for Adding Garages and Curb Cuts</i> , and/or replacement of a garage door in an existing opening that meets the Residential Design Guidelines.
5. Deck, terrace construction, or fences not visible from any immediately adjacent public right-of-way.
6. Mechanical equipment installation that is not visible from any immediately adjacent public right-of-way.
7. Dormer installation that meets the requirements for exemption from public notification under <i>Zoning Administrator Bulletin No. 3: Dormer Windows</i> .
8. Addition(s) that are not visible from any immediately adjacent public right-of-way for 150 feet in each direction; does not extend vertically beyond the floor level of the top story of the structure or is only a single story in height; does not have a footprint that is more than 50% larger than that of the original building; and does not cause the removal of architectural significant roofing features.
Project Planner must check box below before proceeding.
Project is not listed. GO TO STEP 5.
Project does not conform to the scopes of work. GO TO STEP 5.
Project involves four or more work descriptions. GO TO STEP 5.
Project involves less than four work descriptions. GO TO STEP 6.

STEP 5: CEQA IMPACTS - ADVANCED HISTORICAL REVIEW

TO BE COMPLETED BY PROJECT PLANNER

Chec	k all that apply to the project.
	1. Project involves a known historical resource (CEQA Category A) as determined by Step 3 and conforms entirely to proposed work checklist in Step 4.
	2. Interior alterations to publicly accessible spaces.
	3. Window replacement of original/historic windows that are not "in-kind" but are consistent with existing historic character.
	4. Façade/storefront alterations that do not remove, alter, or obscure character-defining features.
	5. Raising the building in a manner that does not remove, alter, or obscure character-defining features.
	6. Restoration based upon documented evidence of a building's historic condition, such as historic photographs, plans, physical evidence, or similar buildings.
	7. Addition(s), including mechanical equipment that are minimally visible from a public right-of-way and meet the Secretary of the Interior's Standards for Rehabilitation.

	8. Other work consistent with the Secretary of the Interior Stand Properties (specify or add comments):	ards for the Treatment of Historic			
	9. Other work that would not materially impair a historic district (specify or add comments):				
	(Requires approval by Senior Preservation Planner/Preservation	Coordinator)			
	10. Reclassification of property status . (Requires approval by S Planner/Preservation	Senior Preservation			
	Reclassify to Category A	Reclassify to Category C			
	a. Per HRER or PTR dated	(attach HRER or PTR)			
	b. Other (specify):				
	Note: If ANY box in STEP 5 above is checked, a Preservation Planner MUST sign below.				
	Project can proceed with categorical exemption review. The project has been reviewed by the Preservation Planner and can proceed with categorical exemption review. GO TO STEP 6.				
	ents (optional):				
Preser	vation Planner Signature:				
_	STEP 6: CATEGORICAL EXEMPTION DETERMINATION TO BE COMPLETED BY PROJECT PLANNER				
	No further environmental review is required. The project is cat There are no unusual circumstances that would result in a rea effect.				
	Project Approval Action:	Signature:			
	Building Permit	Richard Sucre			
	If Discretionary Review before the Planning Commission is requested, the Discretionary Review hearing is the Approval Action for the project.	11/18/2020			
	Once signed or stamped and dated, this document constitutes a categorical exemption pursuant to CEQA Guidelines and Chapter 31of the Administrative Code. In accordance with Chapter 31 of the San Francisco Administrative Code, an appeal of an exemption determination can only be filed within 30 days of the project receiving the approval action. Please note that other approval actions may be required for the project. Please contact the assigned planner for these approvals.				

STEP 7: MODIFICATION OF A CEQA EXEMPT PROJECT

TO BE COMPLETED BY PROJECT PLANNER

In accordance with Chapter 31 of the San Francisco Administrative Code, when a California Environmental Quality Act (CEQA) exempt project changes after the Approval Action and requires a subsequent approval, the Environmental Review Officer (or his or her designee) must determine whether the proposed change constitutes a substantial modification of that project. This checklist shall be used to determine whether the proposed changes to the approved project would constitute a "substantial modification" and, therefore, be subject to additional environmental review pursuant to CEQA.

MODIFIED PROJECT DESCRIPTION

Modi	fied Project Description:		
DE	TERMINATION IF PROJECT (CONSTITUTES SUBSTANTIAL MODIFICATION	
Com	pared to the approved project, w	ould the modified project:	
	Result in expansion of the buil	ding envelope, as defined in the Planning Code;	
	Result in the change of use that would require public notice under Planning Code Sections 311 or 312;		
	Result in demolition as defined	under Planning Code Section 317 or 19005(f)?	
	Is any information being presented that was not known and could not have been known at the time of the original determination, that shows the originally approved project may no longer qualify for the exemption?		
If at I	east one of the above boxes is	checked, further environmental review is required.	
DET	ERMINATION OF NO SUBSTAI	NTIAL MODIFICATION	
	The proposed modification would not result in any of the above changes.		
If this box is checked, the proposed modifications are categorically exempt under CEQA, in accordance with prior project approval and no additional environmental review is required. This determination shall be posted on the Planning Department website and office and mailed to the applicant, City approving entities, and anyone requesting written notice. In accordance with Chapter 31, Sec 31.08j of the San Francisco Administrative Code, an appeal of this determination can be filed within 10 days of posting of this determination.			
Plani	ner Name:	Date:	

DISCRETIONARY REVIEW ACTION DRA-742

HEARING DATE: MARCH 25, 2021

Record No.:2020-010532DRPProject Address:1801 Mission StreetBuilding Permit:202010307806

Zoning: UMU (Urban Mixed-Use) Zoning District

68-X Height and Bulk District

Block/Lot: 3548 / 039

Project Sponsor: Stephen Antonaros

2261 Market Street #324 San Francisco, CA 94114

DR Requestor: Ben Terrall, on behalf of the Cultural Action Network

2940 16th Street

San Francisco, CA 94103

Staff Contact: Richard Sucre – (628) 652-7364

richard.sucre@sfgov.org

ADOPTING FINDINGS RELATED TO TAKING DISCRETIONARY REVIEW OF RECORD NO. 2020-010532DRP AND THE APPROVAL OF BUILDING PERMIT APPLICATION NO. 202010307806 PROPOSING A CHANGE IN USE TO ESTABLISH A LIMITED RESTAURANT USE (DBA. CREAMERY COFFEE SHOP) MEASURING APPROXIMATELY 1,763 SQUARE FEET ON THE GROUND FLOOR OF A NEWLY CONSTRUCTED SEVEN-STORY RESIDENTIAL MIXED-USE BUILDING AT 1801 MISSION STREET WITHIN THE UMU (URBAN MIXED-USE) ZONING DISTRICT AND A 68-X HEIGHT AND BULK DISTRICT.

Preamble

On October 30, 2020, Stephen Antonaros (hereafter Project Sponsor) filed for Building Permit Application No. 202010307806 proposing a change in use to establish a limited restaurant use (dba. Creamery Coffee Shop) measuring approximately 1,763 square feet within a ground floor commercial space in a newly constructed seven-story residential mixed-use building at 1801 Mission Street within the UMU (Urban Mixed-Use) Zoning District and a 68-X Height and Bulk District.

On January 14, 2021, Ben Terrall, on behalf of the Cultural Action Network (hereinafter "Discretionary Review (DR) Requestor") filed an application with the Planning Department (hereinafter "Department") for Discretionary Review (2020-010532DRP) of Building Permit Application No. 202010307806.

The Project is exempt from the California Environmental Quality Act ("CEQA") as a Class 1 categorical exemption.

On March 25, 2021, the San Francisco Planning Commission (hereinafter "Commission") conducted a duly noticed public hearing at a regularly scheduled meeting on Discretionary Review Application 2020-010532DRP.

The Commission has heard and considered the testimony presented to it at the public hearing and has further considered written materials and oral testimony presented on behalf of the applicant, Department staff, and other interested parties.

Action

The Commission hereby takes Discretionary Review requested in Record No. 2020-010532DRP and approves Building Permit Application No. 202010307806 subject to the following conditions:

- The Project Sponsor shall provide a multi-lingual menu.
- The Project Sponsor shall incorporate appropriate cultural art within the interior of the commercial space.
- The Commission encourages the Project Sponsor to conduct additional community outreach with surrounding neighbors, nearby businesses and the American Indian Cultural District.
- The Commission encourages the Project Sponsor to hire new employees locally and acknowledges that previous employees will have the first right of refusal regarding employment. The Commission encourages outreach with the City and County of San Francisco's Office of Economic and Workforce Development.

The reasons that the Commission took the action described above include:

- 1. There are extraordinary or exceptional circumstances in the case. The DR Requestor and their supporters demonstrated that additional outreach was needed and that certain operational conditions should apply to the proposed use. The proposal complies with the Planning Code, the General Plan, and conforms with the Urban Design Guidelines.
- 2. The Commission determined that modifications to the project were necessary and they instructed staff to approve the Project per plans marked Exhibit A on file with the Planning Department.

APPEAL AND EFFECTIVE DATE OF ACTION: Any aggrieved person may appeal this Building Permit Application to the Board of Appeals only after the Department of Building Inspection (DBI) takes action (issuing or disapproving) the permit. Such appeal must be made within fifteen (15) days of DBI's action on the permit. For further information, please contact the Board of Appeals at (628) 652-1150, 49 South Van Ness Ave, Suite 1475, San Francisco, CA 94103.

Protest of Fee or Exaction: You may protest any fee or exaction subject to Government Code Section 66000 that is imposed as a condition of approval by following the procedures set forth in Government Code Section 66020. The protest must satisfy the requirements of Government Code Section 66020(a) and must be filed within 90 days of the date of the first approval or conditional approval of the development referencing the challenged fee or exaction. For purposes of Government Code Section 66020, the date of imposition of the fee shall be the date of the earliest discretionary approval by the City of the subject development.

If the City has not previously given Notice of an earlier discretionary approval of the project, the Planning Commission's adoption of this Motion, Resolution, Discretionary Review Action or the Zoning Administrator's Variance Decision Letter constitutes the approval or conditional approval of the development and the City hereby gives NOTICE that the 90-day protest period under Government Code Section 66020 has begun. If the City has already given Notice that the 90-day approval period has begun for the subject development, then this document does not re-commence the 90-day approval period.

I hereby certify that the Planning Commission did take Discretionary Review and approved the building permit with conditions as reference in this action memo on March 25, 2021.

Jonas P. Ionin Commission Secretary

AYES: Tanner, Chan, Diamond, Fung, Imperial, Moore

NAYS: None

ABSENT: Koppel

ADOPTED: March 25, 2021



SAN FRANCISCO PLANNING DEPARTMENT

Certificate of Determination EXEMPTION FROM ENVIRONMENTAL REVIEW

Case No.:

2009.1011E

Project Address:

1801 and 1863 Mission Street

Zoning:

UMU (Urban Mixed Use) and Mission Street NCT

(Neighborhood Commercial Transit), respectively

68-X and 40-X/65-X, respectively

Block/Lot:

3548/039 and 3548/033, respectively

Lot Size:

3,600 square feet and 8,000 square feet, respectively

Plan Area:

Eastern Neighborhoods (Mission) Stephen Antonaros, Architect

Project Sponsor:

Staff Contact:

Michael Li

(415) 575-9107, michael.j.li@sfgov.org

(415) 864-2261, santonaros@sbcglobal.net

1650 Mission St. Suite 400 San Francisco,

CA 94103-2479

415.558.6378

415.558.6409

415.558.6377

Reception:

Fax:

Planning Information:

PROJECT DESCRIPTION

The project site consists of two non-contiguous parcels, 1801 Mission Street (Block 3548, Lot 039) and 1863 Mission Street (Block 3548, Lot 033), in San Francisco's Mission neighborhood. Lot 039 is an approximately 3,600-square-foot rectangular parcel on the southeast corner of 14th and Mission streets, and Lot 033 is an approximately 8,000-square-foot rectangular parcel on the east side of Mission Street between 14th and 15th streets. Lot 033 is a through lot that has a second frontage on Minna Street. Both parcels are currently vacant, but there is a small storage shed near the southeast corner of Lot 039. Both parcels were previously used as surface parking lots.

(Continued on next page)

EXEMPT STATUS

Exempt per Section 15183 of the California Environmental Quality Act (CEQA) Guidelines and California Public Resources Code Section 21083.3.

DETERMINATION

I do hereby certify that the above determination has been made pursuant to State and Local requirements.

SARAH B. IONES

CC:

Environmental Review Officer

1801 Mission LLC and 1863 Mission LLC, Project Sponsor

Chris Townes, Current Planning Division Supervisor David Campos, District 9

Virna Byrd, M.D.F.

March 19,2015

Exclusion/Exemption Dist. List

In total, the proposed project would provide 54 dwelling units (22 studios, five one-bedroom units, and 27 two-bedroom units), approximately 2,125 square feet of retail space, approximately 740 square feet of office space, 25 off-street parking spaces, 68 Class 1 bicycle parking spaces, and one Class 2 bicycle parking space.

At 1801 Mission Street, the project sponsor would construct a seven-story, 68-foot-tall, approximately 22,610-square-foot mixed-use building containing 17 dwelling units, approximately 1,110 square feet of ground-floor retail space, approximately 740 square feet of second-floor office space, seven parking spaces, and 28 Class 1 bicycle parking spaces. A total of approximately 2,430 square feet of usable open space would be provided. The parking garage would be accessed from 14th Street. Of the seven parking spaces being provided, two would be at grade, and the other five would be housed in a mechanical stacker. The Class 1 bicycle parking spaces would be located in secure storage rooms on the first and second floors. This building would rest on a mat foundation that is supported by deep-seated piers or densified soils; pile driving could be required. Construction of this building would require the excavation and removal of approximately 1,400 cubic yards of soil.

At 1863 Mission Street, the project sponsor would construct an approximately 35,265-square-foot mixed-use building that would be four stories and 38 feet tall along Minna Street and seven stories and 65 feet tall along Mission Street. The building would contain 37 dwelling units, approximately 1,015 square feet of retail space, 18 parking spaces, 40 Class 1 bicycle parking spaces, and one Class 2 bicycle parking space. A total of approximately 3,790 square feet of usable open space would be provided. The parking garage would be accessed from Minna Street. All 18 parking spaces would be housed in a mechanical stacker. The Class 1 and Class 2 bicycle parking spaces would be inside the building on the first floor. This building would rest on a mat foundation; pile driving would not be required. Construction of this building would require the excavation and removal of approximately 4,100 cubic yards of soil.

PROJECT APPROVAL

For the purposes of environmental review, the buildings are being analyzed together as if they were a single project. For the purposes of the approval/entitlement process, the buildings are considered two separate projects.

The proposed building at 1801 Mission Street requires the following approvals:

- Site/Building Permit (Planning Department and Department of Building Inspection)
- **Condominium Map** (Department of Public Works)

Issuance of the building permit by the Department of Building Inspection would constitute the Approval Action for the proposed building at 1801 Mission Street. The Approval Action date establishes the start of the 30-day appeal period for this CEQA exemption determination pursuant to Section 31.04(h) of the San Francisco Administrative Code.

The proposed building at 1863 Mission Street requires the following approvals:

- Site/Building Permit (Planning Department and Department of Building Inspection)
- **Condominium Map** (Department of Public Works)

Issuance of the building permit by the Department of Building Inspection would constitute the Approval Action for the proposed building at 1863 Mission Street. The Approval Action date establishes the start of the 30-day appeal period for this CEQA exemption determination pursuant to Section 31.04(h) of the San Francisco Administrative Code.

COMMUNITY PLAN EXEMPTION OVERVIEW

California Public Resources Code Section 21083.3 and CEQA Guidelines Section 15183 provide an exemption from environmental review for projects that are consistent with the development density established by existing zoning, community plan, or general plan policies for which an Environmental Impact Report (EIR) was certified, except as might be necessary to examine whether there are project-specific significant effects which are peculiar to the project or its site. Section 15183 specifies that examination of environmental effects shall be limited to those effects that: (a) are peculiar to the project or parcel on which the project would be located; (b) were not analyzed as significant effects in a prior EIR on the zoning action, general plan, or community plan with which the project is consistent; (c) are potentially significant off-site and cumulative impacts that were not discussed in the underlying EIR; or (d) are previously identified in the EIR, but which, as a result of substantial new information that was not known at the time that the EIR was certified, are determined to have a more severe adverse impact than that discussed in the underlying EIR. Section 15183(c) specifies that if an impact is not peculiar to the parcel or to the proposed project, then an EIR need not be prepared for the project solely on the basis of that impact.

This determination evaluates the potential project-specific environmental effects of the 1801 and 1863 Mission Street project described above, and incorporates by reference information contained in the Programmatic EIR for the Eastern Neighborhoods Rezoning and Area Plans (PEIR).¹ Project-specific studies were prepared for the proposed project to determine if the project would result in any significant environmental impacts that were not identified in the Eastern Neighborhoods PEIR.

After several years of analysis, community outreach, and public review, the Eastern Neighborhoods PEIR was adopted in December 2008. The Eastern Neighborhoods PEIR was adopted in part to support housing development in some areas previously zoned to allow industrial uses, while preserving an adequate supply of space for existing and future production, distribution, and repair (PDR) employment and businesses. The Eastern Neighborhoods PEIR also included changes to existing height and bulk districts in some areas, including the project site at 1801 and 1863 Mission Street.

The Planning Commission held public hearings to consider the various aspects of the proposed Eastern Neighborhoods Rezoning and Area Plans and related Planning Code and Zoning Map amendments. On August 7, 2008, the Planning Commission certified the Eastern Neighborhoods PEIR by Motion No. 17659 and adopted the Preferred Project for final recommendation to the Board of Supervisors.^{2,3}

In December 2008, after further public hearings, the Board of Supervisors adopted and the Mayor signed the Planning Code amendments related to the Eastern Neighborhoods Rezoning and Area Plans. New

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¹ San Francisco Planning Department Case No. 2004.0160E and State Clearinghouse No. 2005032048.

² San Francisco Planning Department, Eastern Neighborhoods Rezoning and Area Plans Final Environmental Impact Report, Case No. 2004.0160E, certified August 7, 2008. Available online at: http://www.sf-planning.org/index.aspx?page=1893, accessed January 26, 2015.

³ San Francisco Planning Commission Motion No. 17659, August 7, 2008. Available online at: http://www.sf-planning.org/Modules/ShowDocument.aspx?documentid=1268, accessed January 26, 2015.

zoning districts include districts that would permit PDR uses in combination with commercial uses; districts mixing residential and commercial uses and residential and PDR uses; and new residential-only districts. The districts replaced existing industrial, commercial, residential single-use, and mixed-use districts.

The Eastern Neighborhoods PEIR is a comprehensive programmatic document that presents an analysis of the environmental effects of implementation of the Eastern Neighborhoods Rezoning and Area Plans, as well as the potential impacts under several proposed alternative scenarios. The *Eastern Neighborhoods Draft EIR* evaluated three rezoning alternatives, two community-proposed alternatives which focused largely on the Mission District, and a "No Project" alternative. The alternative selected, or the Preferred Project, represents a combination of Options B and C. The Planning Commission adopted the Preferred Project after fully considering the environmental effects of the Preferred Project and the various scenarios discussed in the PEIR.

A major issue of discussion in the Eastern Neighborhoods rezoning process was the degree to which existing industrially zoned land would be rezoned to primarily residential and mixed-use districts, thus reducing the availability of land traditionally used for PDR employment and businesses. Among other topics, the Eastern Neighborhoods PEIR assesses the significance of the cumulative land use effects of the rezoning by analyzing its effects on the City's ability to meet its future PDR space needs as well as its ability to meet its housing needs as expressed in the City's *General Plan*.

As a result of the Eastern Neighborhoods rezoning process, the project site has been rezoned to a UMU (Urban Mixed Use) District and the Mission Street NCT (Neighborhood Commercial Transit) District. These districts are intended to promote a vibrant mix of uses while maintaining the characteristics of this formerly industrially zoned area while optimizing the available access to existing public transportation. They are also intended to serve as a buffer between residential districts and PDR districts in the Eastern Neighborhoods. The proposed project and its relation to PDR land supply and cumulative land use effects is discussed further in the Community Plan Exemption (CPE) Checklist, under Land Use. The 1801 and 1863 Mission Street lots, which are located in the Mission Plan Area of the Eastern Neighborhoods program, were designated as 68-X and 40-X/65-X Height and Bulk Districts, respectively. This would allow a building up to 68 feet in height at the southeast corner of 14th and Mission streets, a building up to 40 feet in height fronting Minna Street, and a building up to 65 feet in height fronting Mission Street.

Individual projects that could occur in the future under the Eastern Neighborhoods Rezoning and Area Plans will undergo project-level environmental evaluation to determine if they would result in further impacts specific to the development proposal, the site, and the time of development and to assess whether additional environmental review would be required. This determination concludes that the proposed project at 1801 and 1863 Mission Street is consistent with and was encompassed within the analysis in the Eastern Neighborhoods PEIR. This determination also finds that the Eastern Neighborhoods PEIR adequately anticipated and described the impacts of the proposed 1801 and 1863 Mission Street project and identifies the mitigation measures applicable to the 1801 and 1863 Mission Street project. The proposed project is also consistent with the zoning controls and the provisions of the

Planning Code applicable to the project site. 4.5 Therefore, no further CEQA evaluation for the 1801 and 1863 Mission Street project is required. In sum, the Eastern Neighborhoods PEIR and this Certificate of Exemption for the proposed project comprise the full and complete CEQA evaluation necessary for the proposed project.

PROJECT SETTING

The project site is located on the block bounded by 14th, Mission, 15th, and Minna streets in San Francisco's Mission neighborhood and consists of residential, commercial, and industrial uses. The surrounding buildings vary in appearance and height; two- and three-story buildings are generally multifamily residential in character and consist of wood-frame construction, while the shorter one- and twostory buildings are of more industrial appearance consisting of masonry and concrete construction materials. The State Armory and Arsenal is on the west side of Mission Street across from the project site; this building reaches a maximum height of approximately 65 feet, is clad entirely in brick, and is unique in its architectural form.

POTENTIAL ENVIRONMENTAL EFFECTS

The Eastern Neighborhoods PEIR included analyses of environmental issues including: land use; plans and policies; visual quality and urban design; population, housing, business activity, and employment (growth inducement); transportation; noise; air quality; parks, recreation, and open space; shadow; archeological resources; historic architectural resources; hazards; and other issues not addressed in the previously issued Initial Study for the Eastern Neighborhoods Rezoning and Area Plans. The proposed 1801 and 1863 Mission Street project is in conformance with the height, use and density for the site described in the Eastern Neighborhoods PEIR and would represent a small part of the growth that was forecast for the Eastern Neighborhoods plan areas. Thus, the plan analyzed in the Eastern Neighborhoods PEIR considered the incremental impacts of the proposed 1801 and 1863 Mission Street project. As a result, the proposed project would not result in any new or substantially more severe impacts than were identified in the Eastern Neighborhoods PEIR.

Significant and unavoidable impacts were identified in the Eastern Neighborhoods PEIR for the following topics: land use, historic architectural resources, transportation and circulation, and shadow. The proposed project would not remove any existing PDR uses and would therefore not contribute to any land use impact. The proposed project would not result in demolition, alteration, or modification of any historic resources. Therefore, the proposed project would not contribute to any historic resource impact. Traffic and transit ridership generated by the proposed project would not considerably contribute to the traffic and transit impacts identified in the Eastern Neighborhoods PEIR. Although at its highest point the proposed project would reach approximately 68 feet in height, the proposed project would not cast shadow on any parks or open spaces.

The Eastern Neighborhoods PEIR identified feasible mitigation measures to address significant impacts related to noise, air quality, archeological resources, historical resources, hazardous materials, and

Adam Varat, San Francisco Planning Department, Community Plan Exemption Eligibility Determination, Citywide Planning and Policy Analysis, Case No. 2009.1011E, 1801 & 1837 Mission Street, March 19, 2014. This document is available for review at the San Francisco Planning Department, 1650 Mission Street, Suite 400, as part of Case File No. 2009.1011E.

Jeff Joslin, San Francisco Planning Department, Community Plan Exemption Eligibility Determination, Current Planning Analysis, Case No. 2009.1011E, 1801 and 1863 Mission Street, January 28, 2015. This document is available for review at the San Francisco Planning Department, 1650 Mission Street, Suite 400, as part of Case File No. 2009.1011E.

transportation. **Table 1** lists the mitigation measures identified in the Eastern Neighborhoods PEIR and states whether each measure would apply to the proposed project.

Table 1 – Eastern Neighborhoods PEIR Mitigation Measures

Mitigation Measure	Applicability
E. Transportation	
E-1: Traffic Signal Installation	Not applicable: Plan-level mitigation by San Francisco Municipal Transportation Agency (SFMTA).
E-2: Intelligent Traffic Management	Not applicable: Plan-level mitigation by SFMTA.
E-3: Enhanced Funding	Not applicable: Plan-level mitigation by SFMTA & San Francisco County Transportation Authority.
E-4: Intelligent Traffic Management	Not applicable: Plan-level mitigation by SFMTA & Planning Department.
E-5: Enhanced Transit Funding	Not applicable: Plan-level mitigation by SFMTA.
E-6: Transit Corridor Improvements	Not applicable: Plan-level mitigation by SFMTA.
E-7: Transit Accessibility	Not applicable: Plan-level mitigation by SFMTA.
E-8: Muni Storage and Maintenance	Not applicable: Plan-level mitigation by SFMTA.
E-9: Rider Improvements	Not applicable: Plan-level mitigation by SFMTA.
E-10: Transit Enhancement	Not applicable: Plan-level mitigation by SFMTA
E-11: Transportation Demand Management	Not applicable: Plan-level mitigation by SFMTA
F. Noise	
F-1: Construction Noise (Pile Driving)	Applicable: Project includes pile driving. Project Mitigation Measure M-NO-1.
F-2: Construction Noise	Applicable: Temporary construction noise from use of heavy equipment. Project Mitigation Measure M-NO-2.
F-3: Interior Noise Levels	Applicable: Noise-sensitive uses where street noise exceeds 60 dBA. Requirement satisfied by sponsor.

Mitigation Measure	Applicability
F-4: Siting of Noise-Sensitive Uses	Applicable: Project includes siting of residential space in where street noise exceeds 60 dBA. Requirement satisfied by sponsor.
F-5: Siting of Noise-Generating Uses	Not applicable: Project would not include noise-generating uses.
F-6: Open Space in Noisy Environments	Applicable: Project includes open space where street noise exceeds 60 dBA. Project Mitigation Measure M-NO-3.
G. Air Quality	
G-1: Construction Air Quality	Applicable: Project required to comply with Construction Dust Control Ordinance; project located in area of poor air quality. Project Mitigation Measure M-AQ-1.
G-2: Air Quality for Sensitive Land Uses	Not applicable: Project required to comply with Health Code Article 38.
G-3: Siting of Uses that Emit Diesel Particulate Matter (DPM)	Not applicable: Project would not include uses that emit DPM.
G-4: Siting of Uses that Emit other Toxic Air Contaminants (TACs)	Not applicable: Project would not include uses that emit TACs.
J. Archeological Resources	
J-1: Properties with Previous Studies	Not applicable: No previous archeological research design and treatment plan is on file for the project site.
J-2: Properties with no Previous Studies	Applicable: Project located in Mission Dolores Archeological District. Requirement satisfied by sponsor.
J-3: Mission Dolores Archeological District	Applicable: Project involves 8 to 12 feet of soil excavation/disturbance where resources may be present in Mission Dolores Archeological District. Project Mitigation Measure M-CP-1.
K. Historical Resources	
K-1: Interim Procedures for Permit Review in the Eastern Neighborhoods Plan Area	Not applicable: Plan-level mitigation completed by Planning Department.
K-2: Amendments to Article 10 of the Planning Code Pertaining to Vertical Additions in the South End Historic District (East SoMa)	Not applicable: Plan-level mitigation completed by Planning Commission.

Mitigation Measure	Applicability
K-3: Amendments to Article 10 of the Planning Code Pertaining to Alterations and Infill Development in the Dogpatch Historic District (Central Waterfront)	Not applicable: Plan-level mitigation completed by Planning Commission.
L. Hazardous Materials	
L-1: Hazardous Building Materials	Applicable: Demolition of existing building. Project Mitigation Measure M-HZ-1.

Please see the attached Exhibit C: Mitigation Monitoring and Reporting Program (MMRP),⁶ for the complete text of the applicable mitigation measures. With implementation of these mitigation measures, the proposed project would not result in significant impacts beyond those analyzed in the Eastern Neighborhoods PEIR.

PUBLIC NOTICE AND COMMENT

A "Notification of Project Receiving Environmental Review" was mailed on April 22, 2014 to occupants of properties adjacent to the project site and to owners of properties within 300 feet of the project site. Overall, concerns and issues raised by the public in response to the notice were taken into consideration and incorporated in the environmental review as appropriate for CEQA analysis. No public comments were received regarding physical environmental effects.

CONCLUSION

As summarized above and further discussed in the CPE Checklist:7

- 1. The proposed project is consistent with the development density established for the project site in the Eastern Neighborhoods Rezoning and Area Plans;
- 2. The proposed project would not result in effects on the environment that are peculiar to the project or the project site that were not identified as significant effects in the Eastern Neighborhoods PEIR;
- 3. The proposed project would not result in potentially significant off-site or cumulative impacts that were not identified in the Eastern Neighborhoods PEIR;
- 4. The proposed project would not result in significant effects, which, as a result of substantial new information that was not known at the time the Eastern Neighborhoods PEIR was certified, would be more severe than were already analyzed and disclosed in the PEIR; and
- 5. The project sponsor will undertake feasible mitigation measures specified in the Eastern Neighborhoods PEIR to mitigate project-related significant impacts.

Therefore, the proposed project is exempt from further environmental review pursuant to Public Resources Code Section 21083.3 and CEQA Guidelines Section 15183.

⁶ The mitigation measures would be adopted as Conditions of Approval, and the MMRP would be attached to Planning Commission approval documents as Exhibit C.

⁷ The CPE Checklist is available for review at the San Francisco Planning Department, 1650 Mission Street, Suite 400, as part of Case File No. 2009.1011E.

ATTACHMENT 1: MITIGATION MONITORING AND REPORTING PROGRAM

	MONITORING AND REPORTING PROGRAM			
	Responsibility for	Mitigation/ Improvement	Monitoring/Reporting	Monitoring
Adopted Mitigation/Improvement Measures	Implementation	Schedule	Responsibility	Schedule
MITIGATION MEASURES				
Project Mitigation Measure M-CP-1: Archeological	Project sponsor.	Prior to	Project Sponsor; ERO;	Considered
Testing (Mitigation Measure J-3 of the Eastern Neighborhoods PEIR)		issuance of any permit for soil-	archeologist.	complete upon ERO's approval
Neighborhoods FEIK)		disturbing		of FARR.
Based on a reasonable presumption that archeological		activities and		
resources may be present on the project site, the following		during		
measures shall be undertaken to avoid any potentially		construction.		
significant adverse effect from the proposed project on buried or submerged historical resources. The project				
sponsor shall retain the services of an archeological				
consultant from the rotational Department Qualified				
Archeological Consultants List (QACL) maintained by the				
Planning Department archeologist. The project sponsor				
shall contact the Planning Department archeologist to				
obtain the names and contact information for the next				
three archeological consultants on the QACL. The archeological consultant shall undertake an archeological				
testing program as specified herein. In addition, the				
consultant shall be available to conduct an archeological				
monitoring and/or data recovery program if required				
pursuant to this measure. The archeological consultant's				
work shall be conducted in accordance with this measure				
at the direction of the ERO. All plans and reports				
prepared by the consultant as specified herein shall be				
submitted first and directly to the ERO for review and				

MONITORING	AND REP	ORTING	PROGRAM

Responsibility	Mitigation/		
for	Improvement	Monitoring/Reporting	Monitoring
Implementation	Schedule	Responsibility	Schedule

comment, and shall be considered draft reports subject to revision until final approval by the ERO. Archeological monitoring and/or data recovery programs required by this measure could suspend construction of the project for up to a maximum of 4 weeks. At the direction of the ERO, the suspension of construction can be extended beyond 4 weeks only if such a suspension is the only feasible means to reduce to a less-than-significant level potential effects on a significant archeological resource as defined in CEQA Guidelines Section 15064.5(a)(c).

Consultation with Descendant Communities. On discovery of an archeological site¹ associated with descendant Native Americans, the Overseas Chinese, or other descendant group, an appropriate representative² of the descendant group and the ERO shall be contacted. The representative of the descendant group shall be given the opportunity to monitor archeological field investigations of the site, and to consult with ERO regarding appropriate archeological treatment of the site; of recovered data from the site; and if applicable, any interpretative treatment of the associated archeological site. A copy of the Final Archeological Resources Report shall be provided to the representative of the descendant

The term "archeological site" is intended to minimally include any archeological deposit, feature, burial, or evidence of burial.

An "appropriate representative" of the descendant group is defined, in the case of Native Americans, as any individual listed in the current Native American Contact List for the City and County of San Francisco maintained by the California Native American Heritage Commission; and in the case of the Overseas Chinese, the Chinese Historical Society of America. An appropriate representative of other descendant groups should be determined in consultation with the Planning Department archeologist.

MONITORING	AND REF	PORTING	PROGRAM

Responsibility	Mitigation/		
for	Improvement	Monitoring/Reporting	Monitoring
Implementation	Schedule	Responsibility	Schedule

group.

Archeological Testing Program. The archeological consultant shall prepare and submit to the ERO for review and approval an archeological testing plan (ATP). The archeological testing program shall be conducted in accordance with the approved ATP. The ATP shall identify the property types of the expected archeological resource(s) that potentially could be adversely affected by the proposed project; the testing method to be used; and the locations recommended for testing. The purpose of the archeological testing program will be to determine to the extent possible the presence or absence of archeological resources and to identify and to evaluate whether any archeological resource encountered on the site constitutes an historical resource under CEQA.

Adopted Mitigation/Improvement Measures

At the completion of the archeological testing program, the archeological consultant shall submit a written report of the findings to the ERO. If, based on the archeological testing program, the archeological consultant finds that significant archeological resources may be present, the ERO, in consultation with the archeological consultant, shall determine if additional measures are warranted. Additional measures that may be undertaken include additional archeological testing, archeological monitoring, and/or an archeological data recovery program. No archeological data recovery shall be undertaken without the prior approval of the ERO or the Planning Department archeologist. If the ERO determines that a significant

MONITORING	AND REPORTING PROGRAM

Responsibility	Mitigation/		
for	Improvement	Monitoring/Reporting	Monitoring
Implementation	Schedule	Responsibility	Schedule

archeological resource is present and that the resource could be adversely affected by the proposed project, at the discretion of the project sponsor, either:

- A) The proposed project shall be re-designed so as to avoid any adverse effect on the significant archeological resource; or
- B) A data recovery program shall be implemented, unless the ERO determines that the archeological resource is of greater interpretive than research significance, and that interpretive use of the resource is feasible.

Archeological Monitoring Program. If the ERO, in consultation with the archeological consultant, determines that an archeological monitoring program shall be implemented, the archeological monitoring program shall minimally include the following provisions:

The archeological consultant, project sponsor, and ERO shall meet and consult on the scope of the AMP reasonably prior to the commencement of any project-related soils-disturbing activities. The ERO, in consultation with the archeological consultant, shall determine which project activities shall be archeologically monitored. In most cases, any soils-disturbing activities, such as demolition, foundation removal, excavation, grading, utilities installation, foundation work, driving of piles (foundation, shoring, etc.), or site

	Responsibility	Mitigation/		
	for	Improvement	Monitoring/Reporting	Monitoring
/Improvement Measures	Implementation	Schedule	Responsibility	Schedule

remediation shall require archeological monitoring because of the risk these activities pose to potential archeological resources and to their depositional context.

- The archeological consultant shall advise all project contractors to be on the alert for evidence of the presence of the expected resource(s), of how to identify the evidence of the expected resource(s), and of the appropriate protocol in the event of apparent discovery of an archeological resource.
- The archeological monitor(s) shall be present on the project site according to a schedule agreed upon by the archeological consultant and the ERO until the ERO has, in consultation with the project archeological consultant, determined that project construction activities could have no effects on significant archeological deposits.
- The archeological monitor shall record and be authorized to collect soil samples and artifactual/ecofactual material as warranted for analysis.
- If an intact archeological deposit is encountered, all soils-disturbing activities in the vicinity of the deposit shall cease. The archeological monitor shall be empowered to temporarily redirect demolition/excavation/pile-driving/construction activities and equipment until the deposit is

MONITORING	AND REF	PORTING	PROGRAM

evaluated. If, in the case of pile-driving activity
(foundation, shoring, etc.), the archeological
monitor has cause to believe that the pile-driving
activity may affect an archeological resource, the
pile-driving activity shall be terminated until an
appropriate evaluation of the resource has been
made, in consultation with the ERO. The
archeological consultant shall immediately notify
the ERO of the encountered archeological deposit.
The archeological consultant shall make a
reasonable effort to assess the identity, integrity,
and significance of the encountered archeological
deposit, and present the findings of this
assessment to the ERO.

Whether or not significant archeological resources are encountered, the archeological consultant shall submit a written report of the findings of the monitoring program to the ERO.

Archeological Data Recovery Program. The archeological data recovery program shall be conducted in accordance with an archeological data recovery plan (ADRP). The archeological consultant, project sponsor, and ERO shall meet and consult on the scope of the ADRP prior to preparation of a draft ADRP. The archeological consultant shall submit a draft ADRP to the ERO. The ADRP shall identify how the proposed data recovery program will preserve the significant information the archeological resource is expected to contain. The ADRP

Responsibility	Mitigation/		
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Adopted Mitigation/Improvement Measures	Implementation	Schedule	Responsibility	Schedule	
vill identify what scientific/historical research questions					•

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will identify what scientific/historical research questions are applicable to the expected resource, what data classes the resource is expected to possess, and how the expected data classes would address the applicable research questions. Data recovery, in general, should be limited to the portions of the historical property that could be adversely affected by the proposed project. Destructive data recovery methods shall not be applied to portions of the archeological resources if nondestructive methods are practical.

The scope of the ADRP shall include the following elements:

- Field Methods and Procedures. Descriptions of proposed field strategies, procedures, and operations.
- Cataloguing and Laboratory Analysis.

 Description of selected cataloguing system and artifact analysis procedures.
- Discard and De-accession Policy. Description of and rationale for field and post-field discard and de-accession policies.
- **Interpretive Program.** Consideration of an onsite/off-site public interpretive program during the course of the archeological data recovery program.
- Security Measures. Recommended security

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measures to protect the archeological resource from vandalism, looting, and non-intentionally damaging activities.

- **Final Report.** Description of proposed report format and distribution of results.
- Curation. Description of the procedures and recommendations for the curation of any recovered data having potential research value, identification of appropriate curation facilities, and a summary of the accession policies of the curation facilities.

Human Remains and Associated or Unassociated **Funerary Objects.** The treatment of human remains and of associated or unassociated funerary objects discovered during any soils-disturbing activity shall comply with applicable state and federal laws. This shall include immediate notification of the Coroner of the City and County of San Francisco; and in the event of the Coroner's determination that the human remains are Native American remains, notification of the California State Native American Heritage Commission, who shall appoint a Most Likely Descendant (MLD) (Pub. Res. Code Sec. 5097.98). The archeological consultant, project sponsor, and MLD shall make all reasonable efforts to develop an agreement for the treatment of, with appropriate dignity, human remains and associated or unassociated funerary objects (CEQA Guidelines, Section 15064.5[d]). The agreement should take into

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consideration the appropriate excavation, removal, recordation, analysis, custodianship, curation, and final disposition of the human remains and associated or unassociated funerary objects.

Final Archeological Resources Report. The archeological consultant shall submit a Draft Final Archeological Resources Report (FARR) to the ERO that evaluates the historical significance of any discovered archeological resource and describes the archeological and historical research methods employed in the archeological testing/monitoring/data recovery program(s) undertaken. Information that may put at risk any archeological resource shall be provided in a separate removable insert in the final report.

Once approved by the ERO, copies of the FARR shall be distributed as follows: California Archeological Site Survey Northwest Information Center (NWIC) shall receive one copy, and the ERO shall receive a copy of the transmittal of the FARR to the NWIC. The Environmental Planning division of the Planning Department shall receive one bound, one unbound, and one unlocked, searchable PDF copy on CD of the FARR, along with copies of any formal site recordation forms (CA DPR 523 series) and/or documentation for nomination to the National Register of Historic Places/CRHR. In instances of high public interest in or the high interpretive value of the resource, the ERO may require a different final report content, format, and distribution than that presented

MONITORING AND REPORTING PROGRAM			
Responsibility for Implementation	Mitigation/ Improvement Schedule	Monitoring/Reporting Responsibility	Monitoring Schedule
Project sponsor, contractor(s).	During construction period.	Project sponsor to provide monthly noise reports during construction.	Considered complete upon final monthly report.
Project sponsor, contractor(s).	During construction period.	Project sponsor to provide monthly noise reports during construction.	Considered complete upon final monthly report.
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	Responsibility for Implementation Project sponsor, contractor(s).	Responsibility for Improvement Schedule Project sponsor, contractor(s). Project sponsor, period. Project sponsor, construction period. Project sponsor, construction period.	Responsibility for Improvement Implementation Schedule Monitoring/Reporting Responsibility Project sponsor, contractor(s). During construction period. Project sponsor to provide construction. Project sponsor, construction period. Project sponsor to provide construction.

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Attachment 1

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Adopted Mitigation/Improvement Measures	Responsibility for Implementation	Mitigation/ Improvement Schedule	Monitoring/Reporting Responsibility	Monitoring Schedule
following control strategies as feasible:				
 Erect temporary plywood noise barriers around a construction site, particularly where a site adjoins noise-sensitive uses; 				
 Utilize noise control blankets on a building structure as the building is erected to reduce noise emission from the site; 				
 Evaluate the feasibility of noise control at the receivers by temporarily improving the noise reduction capability of adjacent buildings housing sensitive uses; 				
 Monitor the effectiveness of noise attenuation measures by taking noise measurements; and 				
 Post signs on-site pertaining to permitted construction days and hours and complaint procedures and who to notify in the event of a problem, with telephone numbers listed. 				
Project Mitigation Measure M-NO-3: Open Space in Noisy Environments (Mitigation Measure F-6 of the Eastern Neighborhoods PEIR) To minimize effects on development in noisy areas, for	Project sponsor, contractor(s).	Prior to entitlement/bu ilding permit approval.	Planning Department.	Considered completed upon approval of project plans by the Planning
new development including noise- sensitive uses, the Planning Department shall, through its building permit review process, in conjunction with noise analysis required pursuant to Mitigation Measure F-4, require that				Department.

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open space required under the Planning Code for such
uses be protected, to the maximum feasible extent, from
existing ambient noise levels that could prove annoying or
disruptive to users of the open space. Implementation of
this measure could involve, among other things, site
design that uses the building itself to shield on-site open
space from the greatest noise sources, construction of
noise barriers between noise sources and open space, and
appropriate use of both common and private open space
in multi-family dwellings, and implementation would also
be undertaken consistent with other principles of urban
design.

Adopted Mitigation/Improvement Measures

Project Mitigation Measure M-AQ-1: Construction Air Quality (Mitigation Measure G-1 of the Eastern Neighborhoods PEIR)

A. Engine Requirements.

1. All off-road equipment greater than 25 hp and operating for more than 20 total hours over the entire duration of construction activities shall have engines that meet or exceed either U.S. Environmental Protection Agency (USEPA) or California Air Resources Board (ARB) Tier 2 off-road emission standards, and have been retrofitted with an ARB Level 3 Verified Diesel Emissions Control Strategy. Equipment with engines meeting Tier 4 Interim or Tier 4 Final offroad emission standards automatically meet this

Project sponsor/
contractor(s).

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Attachment 1

Responsibility

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Prior to Submit construction certification activities requiring statement. the use of off-road equipment.

Project sponsor / Considered contractor(s) and the ERO.

complete on submittal of certification statement.

Monitoring

Schedule

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Adopted Mitigation/Improvement Measures	Implementation	Schedule	Responsibility	Schedule

requirement.

- 2. Where access to alternative sources of power are available, portable diesel engines shall be prohibited.
- 3. Diesel engines, whether for off-road or on-road equipment, shall not be left idling for more than two minutes, at any location, except as provided in exceptions to the applicable state regulations regarding idling for off-road and on-road equipment (e.g., traffic conditions, safe operating conditions). The Contractor shall post legible and visible signs in English, Spanish, and Chinese, in designated queuing areas and at the construction site to remind operators of the two minute idling limit.
- 4. The Contractor shall instruct construction workers and equipment operators on the maintenance and tuning of construction equipment, and require that such workers and operators properly maintain and tune equipment in accordance with manufacturer specifications.

B. Waivers.

1. The Planning Department's Environmental Review Officer or designee (ERO) may waive the alternative source of power requirement of Subsection (A)(2) if an alternative source of power is limited or infeasible at the project site. If the

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ERO grants the waiver, the Contractor must submit documentation that the equipment used for on-site power generation meets the requirements of Subsection (A)(1).

2. The ERO may waive the equipment requirements of Subsection (A)(1) if: a particular piece of off-road equipment with an ARB Level 3 VDECS is technically not feasible; the equipment would not produce desired emissions reduction due to expected operating modes; installation of the equipment would create a safety hazard or impaired visibility for the operator; or, there is a compelling emergency need to use off-road equipment that is not retrofitted with an ARB Level 3 VDECS. If the ERO grants the waiver, the Contractor must use the next cleanest piece of off-road equipment, according to Table below.

Table - Off-Road Equipment Compliance Step-down Schedule

Compliance Alternative	Engine Emission Standard	Emissions Control
1	Tier 2	ARB Level 2 VDECS
2	Tier 2	ARB Level 1 VDECS
3	Tier 2	Alternative Fuel*

How to use the table: If the ERO determines that the equipment requirements cannot be met, then the project sponsor would need to meet Compliance Alternative 1. If the ERO determines that the Contractor cannot supply off-road equipment meeting Compliance Alternative 1, then the Contractor must meet Compliance Alternative 2. If the ERO determines that the Contractor cannot supply off-road equipment meeting Compliance Alternative 2, then the Contractor must meet Compliance Alternative 3.

^{**} Alternative fuels are not a VDECS.

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- C. Construction Emissions Minimization Plan. Before starting on-site construction activities, the Contractor shall submit a Construction Emissions Minimization Plan (Plan) to the ERO for review and approval. The Plan shall state, in reasonable detail, how the Contractor will meet the requirements of Section A.
 - 1. The Plan shall include estimates of the construction timeline by phase, with a description of each piece of off-road equipment required for every construction phase. The description may include, but is not limited to: equipment type, equipment manufacturer, equipment identification number, engine model year, engine certification (Tier rating), horsepower, engine serial number, and expected fuel usage and hours of operation. For VDECS installed, the description may include: technology type, serial number, make, model, manufacturer, ARB verification number level, and installation date and hour meter reading on installation date. For off-road equipment using alternative fuels, the description shall also specify the type of alternative fuel being used.
 - 2. The ERO shall ensure that all applicable requirements of the Plan have been incorporated into the contract specifications. The Plan shall include a certification statement that the Contractor agrees to comply fully with the Plan.

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3.	The Contractor shall make the Plan available to the public for review on-site during working hours. The Contractor shall post at the			
	construction site a legible and visible sign			
	summarizing the Plan. The sign shall also state			
	that the public may ask to inspect the Plan for the			
	project at any time during working hours and			
	shall explain how to request to inspect the Plan.			
	The Contractor shall post at least one copy of the			
	sign in a visible location on each side of the			
	construction site facing a public right-of-way.			

Adopted Mitigation/Improvement Measures

D. *Monitoring*. After start of construction activities, the Contractor shall submit quarterly reports to the ERO documenting compliance with the Plan. After completion of construction activities and prior to receiving a final certificate of occupancy, the project sponsor shall submit to the ERO a final report summarizing construction activities, including the start and end dates and duration of each construction phase, and the specific information required in the Plan.

Project Mitigation Measure M-HZ-1: Hazardous Building Materials Abatement (Mitigation Measure L-1 of the Eastern Neighborhoods PEIR)

The project sponsor shall ensure that any equipment containing polychlorinated biphenyls (PCBs) or di (2 ethylhexyl) phthalate (DEHP), such as fluorescent

Project sponsor

Responsibility

for

Implementation

Prior to any demolition or construction activities.

Project sponsor; Planning Department.

Prior to any demolition or construction activities.

Monitoring

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ht hallasts are removed and properly disposed of				

light ballasts, are removed and properly disposed of according to applicable federal, state, and local laws prior to the start of renovation, and that any fluorescent light tubes, which could contain mercury, are similarly removed and properly disposed of. Any other hazardous materials identified, either before or during work, shall be abated according to applicable federal, state, and local laws.