

File No. 221124

Committee Item No. 3

Board Item No. \_\_\_\_\_

## COMMITTEE/BOARD OF SUPERVISORS

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Committee: Public Safety and Ngbh Services

Date: December 8, 2022

Board of Supervisors Meeting:

Date: \_\_\_\_\_

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Prepared by: John Carroll

Date: December 2, 2022

Prepared by: \_\_\_\_\_

Date: \_\_\_\_\_

Prepared by: \_\_\_\_\_

Date: \_\_\_\_\_

1 [Police Code - Private Sector Military Leave Pay]

2

3 **Ordinance amending the Police Code to require private employers to pay employees**  
4 **who are military reservists and are called for military duty the difference between their**  
5 **military salary and their salary as employees, for up to 30 days in a calendar year, and**  
6 **to create procedures for implementation and enforcement of this requirement.**

7 NOTE: **Unchanged Code text and uncodified text** are in plain Arial font.  
8 **Additions to Codes** are in *single-underline italics Times New Roman font*.  
9 **Deletions to Codes** are in ~~*strikethrough italics Times New Roman font*~~.  
10 **Board amendment additions** are in double-underlined Arial font.  
11 **Board amendment deletions** are in ~~strikethrough Arial font~~.  
12 **Asterisks (\* \* \* \*)** indicate the omission of unchanged Code  
13 subsections or parts of tables.

11

12 Be it ordained by the People of the City and County of San Francisco:

13

14 Section 1. The Police Code is hereby amended by adding Article 33Q, consisting of  
15 Sections 3300Q.1-3300Q.8, to read as follows:

16

17 **ARTICLE 33Q: PRIVATE SECTOR MILITARY LEAVE PAY**

18 **SEC. 3300Q.1. TITLE.**

19 *This Article 33Q shall be known as the Military Leave Pay Protection Act.*

20

21 **SEC. 3300Q.2. BACKGROUND AND FINDINGS.**

22 *(a) As of 2022, there were over 600,000 United States military reserve and National Guard*  
23 *personnel serving. This military reserve and National Guard population has been a cornerstone of the*  
24 *City for decades. Military reserve and National Guard members have helped build the City and can be*  
25 *found among the ranks of private sector healthcare, professional, and blue-collar workers. Military*

1 reserve and National Guard personnel have made significant professional and personal sacrifices to  
2 serve our community, the City, the State of California, and the United States, and such sacrifices make  
3 them specially deserving of recognition and respect.

4 (b) Military reserve and National Guard personnel face many challenges when they serve  
5 dually as civilian workers and in the uniformed services, including employment discrimination, income  
6 insecurity, financial stress, service-related injuries, mental stress, and suicide.

7 (c) According to a September 9, 2019 Congressional Research Service report authored by  
8 Kristy Kamarck and Bryce Mendez, military reservists in the National Guard had a suicide rate of 21.8  
9 per 100,000 persons, compared to 17.4 per 100,000 in the U.S. adult population. While all military  
10 personnel and veterans have common suicide risk factors such as exposure to combat trauma or stress,  
11 combat-related illness or injury, increased access to firearms, and reintegration issues, there are  
12 additional suicide risk factors unique to military reservists, due to the dual nature of their employment.  
13 Due to the part-time nature of their military service, most military reservists are employed in the  
14 civilian sector.

15 (d) Military reserve and National Guard personnel are often required to take military leave  
16 from work in order to fulfill their obligations, including attending annual training, weekend training,  
17 and emergency activations. Military reserve and National Guard personnel have also been deployed to  
18 respond to the COVID-19 pandemic, natural disasters such as wildfires and floods, the need to protect  
19 the California and United States Capitols, and overseas missions. Private sector military reserve and  
20 National Guard personnel taking military leave often take a loss in compensation because their civilian  
21 jobs pay more.

22 (e) Due to the many challenges facing military reserve and National Guard personnel, the  
23 United States has made efforts to protect the income and employment security of such personnel. Under  
24 the Uniformed Services Employment and Reemployment Rights Act of 1994, 38 U.S.C. Ch. 43, military  
25

1 reserve and National Guard personnel are protected from employment discrimination on the basis of  
2 their service and are guaranteed civilian reemployment rights following military service.

3 (f) State and local laws also protect the income and employment security of military reserve  
4 and National Guard personnel. Under California Government Code Sections 19775 and 19775.1, state  
5 employees granted military leave are eligible for paid leave for the first 30 calendar days of active duty  
6 served during the absence. California Military and Veterans Code Sections 395.01, 395.02, and  
7 395.03 grant other public employees up to 30 calendar days of pay while on military leave.

8 (g) Administrative Code Section 16.1 states that City employees granted military leave are  
9 eligible for up to 30 days of pay while on military leave in a given fiscal year.

10 (h) Most employment protections for military reserve and National Guard personnel apply to  
11 public sector employees. Salesforce, the largest employer in San Francisco as of 2022, provides  
12 military leave pay for military reservists and National Guard for up to 12 months. While some private  
13 employers such as Salesforce have stepped up in this manner, military reserve and National Guard  
14 personnel in the private sector have far fewer protections.

15  
16 **SEC. 3300Q.3. DEFINITIONS.**

17 For purposes of this Article 33Q, the following definitions apply:

18 “Agency” means the Office of Labor Standards and Enforcement or any successor department  
19 or office.

20 “Employee” means any employee of any Employer who works within the geographic  
21 boundaries of San Francisco, including but not limited to part-time and temporary employees, and who  
22 is a member of the reserve corps of the United States Armed Forces, National Guard, or other  
23 uniformed service organization of the United States.

24 “Employer” means any person, as defined in Section 18 of the California Labor Code,  
25 including corporate officers or executives, who directly or indirectly or through an agent or any other

1 person, including through the services of a temporary services or staffing agency or similar entity,  
2 employs or exercises control over the wages, hours, or working conditions of an employee and who  
3 regularly employs 100 or more employees, regardless of location. “Employer” shall not include the  
4 City or any other governmental entity.

5 “Military Duty” means active military service in response to the September 11, 2001 terrorist  
6 attacks, international terrorism, the conflict in Iraq, or related extraordinary circumstances, or military  
7 service to provide medical or logistical support to federal, state, or local government responses to the  
8 COVID-19 pandemic, natural disasters, or engagement in military duty ordered for the purposes of  
9 military training, drills, encampment, naval cruises, special exercises, Emergency State Active Duty, or  
10 like activity.

11 “Supplemental Compensation” means an Employer’s obligation to pay an Employee’s partial  
12 salary in accordance with Section 3300Q.4.

13  
14 **SEC. 3300Q.4. SUPPLEMENTAL PAY REQUIRED.**

15 (a) Supplemental Compensation. Subject to subsection (b), an Employee shall receive from  
16 their Employer, while on leave for Military Duty, the difference between the amount of the Employee’s  
17 gross military pay and the amount of gross pay the Employee would have received from the Employer,  
18 had the Employee worked the Employee’s regular work schedule (excluding overtime unless regularly  
19 scheduled as part of the Employee’s regular work schedule). This leave for Military Duty with  
20 Supplemental Compensation can be taken in daily increments for one or more days at a time, for up to  
21 30 days in any calendar year.

22 **(b) Limitations and conditions.**

23 (1) The amounts of pay required by this Section 3300Q.4 shall be offset by amounts  
24 required to be paid pursuant to any other law or to any policy of the Employer for military leave, such  
25 that the Employee does not receive excessive payments for the leave time taken, resulting in the

1 Employee receiving more compensation cumulatively because of this Section 3300Q.4 than the  
2 Employee would have received had the Employee worked the Employee's regular work schedule  
3 (excluding overtime unless regularly scheduled as part of the Employee's regular work schedule).

4 (2) If the Employee, having received Supplemental Compensation under subsection (a)  
5 and being fit for employment in their previous position upon release from Military Duty, does not  
6 return to their position with the Employer within 60 days of release from Military Duty, the  
7 compensation described in subsection (a) may, at the Employer's option, be treated as a loan payable  
8 with interest at a rate equal to the minimum amount necessary to avoid imputed income under the  
9 Internal Revenue Service Code of 1986, as amended from time to time, and any successor statute. In  
10 that case, interest shall begin to accrue 90 days after the Employee's release from Military Duty or  
11 return to fitness for employment, whichever is later. Such loan will be payable in equal monthly  
12 installments over a period not to exceed five years, commencing 90 days after the Employee's release  
13 from Military Duty or return to fitness for employment, whichever is later.

14  
15 **SECTION 3300Q.5. IMPLEMENTATION AND ENFORCEMENT.**

16 (a) **Implementation.** The Agency shall coordinate implementation and enforcement of this  
17 Article 33Q and may promulgate appropriate guidelines and/or rules for such purposes. Any guidelines  
18 or rules promulgated by the Agency shall have the force and effect of law and may be relied on by  
19 Employers, Employees, and other persons to determine their rights and responsibilities under this  
20 Article. Any guidelines or rules may establish procedures for ensuring fair, efficient, and cost-effective  
21 implementation of this Article, including supplementary procedures for helping to inform Employees of  
22 their rights under this Article, for monitoring employer compliance with this Article, and for providing  
23 administrative hearings to determine whether an Employer or other person has violated the  
24 requirements of this Article.

1           **(b) Administrative Enforcement.**

2           (1) The Agency is authorized to take appropriate steps to enforce this Article 33Q. The  
3 Agency may investigate any possible violations of this Article. Where the Agency has reason to believe  
4 that a violation has occurred, it may order any appropriate temporary or interim relief to mitigate the  
5 violation or maintain the status quo pending completion of a full investigation or hearing.

6           (2) Where the Agency, after a hearing that affords a suspected violator due process,  
7 determines that a violation has occurred, it may order any appropriate relief including, but not limited  
8 to, the payment of any Supplemental Compensation unlawfully withheld, and the payment of an  
9 additional sum as an administrative penalty to each Employee or other person whose rights under this  
10 Article 33Q were violated. If any Supplemental Compensation was unlawfully withheld, the dollar  
11 amount of Supplemental Compensation withheld from the Employee multiplied by three, or \$250,  
12 whichever amount is greater, shall be included in the administrative penalty paid to the Employee. In  
13 addition, if a violation of this Article resulted in other harm to the Employee or any other person, or  
14 otherwise violated the rights of Employees or other persons, this administrative penalty shall also  
15 include \$50 to each Employee or person whose rights under this Article were violated for each day or  
16 portion thereof that the violation occurred or continued.

17           (3) Where prompt compliance with an order of the Agency pursuant to subsection (b) is  
18 not forthcoming, the Agency may take any appropriate enforcement action to secure compliance,  
19 including initiating a civil action, except where prohibited by State or Federal law, requesting that City  
20 agencies or departments revoke or suspend any registration certificates, permits, or licenses held or  
21 requested by the Employer or person until such time as the violation is remedied. In order to  
22 compensate the City for the costs of investigating and remedying the violation, the Agency may also  
23 order the violating Employer or person to pay to the City a sum of not more than \$50 for each day or  
24 portion thereof of a violation, as to each employee or person for whom the violation occurred or  
25

1 continued. Such funds shall be allocated to the Agency and used to offset the costs of implementing and  
2 enforcing this Article

3 (4) An Employee or other person may report to the Agency any suspected violation of  
4 this Article 33Q. The Agency shall such encourage reporting by keeping confidential, to the maximum  
5 extent permitted by applicable laws, the name and other identifying information of the Employee or  
6 person reporting the violation. Provided, however, that with the authorization of such person, the  
7 Agency may disclose their name and identifying information as necessary to enforce this Article 3300Q  
8 or for other appropriate purposes.

9 (5) The Agency shall not proceed with administrative enforcement under this subsection  
10 (b) during the pendency of a civil action brought under subsection 3300Q.5(c).

11 **(c) Civil Enforcement.**

12 (1) The City, or any person or entity acting on behalf of the public as provided for  
13 under applicable State law, may bring a civil action in a court of competent jurisdiction against the  
14 Employer or other person violating this Article 33Q subject to subsection (2) below.

15 (2) No person aggrieved by a violation of this Article 33Q, or any entity a member of  
16 which is aggrieved by a violation of this Article, may bring a civil action in a court of competent  
17 jurisdiction against an Employer or other person violating this Article without first serving a written  
18 notice to the Agency and the City Attorney of an intent to bring an action, including a statement of the  
19 grounds for believing one or more violations have occurred. No aggrieved person or entity may bring a  
20 civil action under this subsection (c)(2) if, within 90 days after service of the notice, the City brings a  
21 civil action alleging a violation or the Agency informs the person or entity in writing that (A) it has  
22 found probable cause to believe a violation has occurred and it intends to initiate administrative  
23 enforcement under subsection (b), or (B) it has determined that no violation occurred. If the City fails  
24 to file suit and the Agency fails to provide written notice within the aforementioned 90-day period, the  
25 person or entity may bring a civil action for violation of this Article 33Q. The statute of limitations for



1 filing a civil action under this subsection (c)(2) shall be tolled during the aforementioned 90-day  
2 period.

3 (3) Upon prevailing, any party that has brought a civil action under this subsection  
4 3300Q.5(c) shall be entitled to such legal or equitable relief as may be appropriate to remedy the  
5 violation including, but not limited to the payment of any Supplemental Compensation unlawfully  
6 withheld, the payment of an additional sum as liquidated damages in the amount of \$50.00 to each  
7 Employee or person whose rights under this Article 3300Q were violated for each day or portion  
8 thereof that the violation occurred or continued, plus, where the Employer has unlawfully withheld  
9 Supplemental Compensation to a Employee, the dollar amount of Supplemental Compensation withheld  
10 from the Employee multiplied by three; or \$250.00, whichever amount is greater; and/or injunctive  
11 relief; and, further, shall be awarded reasonable attorneys' fees and costs. Provided, however, that any  
12 person or entity enforcing this Article 3300Q on behalf of the public as provided for under applicable  
13 State law shall, upon prevailing, be entitled only to equitable, injunctive or restitutionary relief, and  
14 reasonable attorneys' fees and costs.

15 (d) **Interest.** In any administrative or civil action brought under this Article 33Q, the Agency  
16 or court, as the case may be, shall award interest on all amounts due and unpaid at the rate of interest  
17 specified in subdivision (b) of Section 3289 of the California Civil Code, as amended from time to time.

18 (e) **Remedies Cumulative.** The remedies, penalties, and procedures provided under this  
19 Article 33Q are cumulative.

20  
21 **SECTION 3300Q.6. WAIVER THROUGH COLLECTIVE BARGAINING.**

22 The requirements of this Article 33Q shall not apply to Employees covered by a bona fide  
23 collective bargaining agreement to the extent that such requirements are expressly waived in the  
24 collective bargaining agreement in clear and unambiguous terms.

1           **SECTION 3300Q.7. OTHER LEGAL REQUIREMENTS.**

2           (a) Nothing in this Article 33Q shall be interpreted or applied so as to create any requirement,  
3 power, or duty in conflict with State or Federal law. The term “conflict” as used in this Section  
4 3300Q.7 means a conflict that is preemptive under State or Federal law.

5           (b) Nothing in this Article 33Q shall be interpreted or applied to prevent an Employer from  
6 adopting or retaining paid military leave policies that are more generous than policies that comply  
7 with this Article.

8  
9           **SECTION 3300Q.8. UNDERTAKING FOR THE GENERAL WELFARE.**

10           In undertaking the adoption and enforcement of this Article 33Q, the City is undertaking only to  
11 promote the general welfare. The City is not assuming, nor is it imposing on its officers and employees,  
12 an obligation for breach of which it is liable in money damages to any person who claims that such  
13 breach proximately caused injury. This Article does not create a legally enforceable right by any  
14 member of the public against the City.

15  
16           Section 2. Effective Date. This ordinance shall become effective 30 days after  
17 enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the  
18 ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board  
19 of Supervisors overrides the Mayor’s veto of the ordinance.

20  
21 APPROVED AS TO FORM:  
22 DAVID CHIU, City Attorney

23 By:    /s/ Victoria Wong  
24           VICTORIA WONG  
25           Deputy City Attorney

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**LEGISLATIVE DIGEST**

[Police Code - Private Sector Military Leave Pay]

**Ordinance amending the Police Code to require private employers to pay employees who are military reservists and are called for military duty the difference between their military salary and their salary as employees, for up to 30 days in a calendar year, and to create procedures for implementation and enforcement of this requirement.**

Existing Law

Currently, private employers are not required to pay military reserve personnel the difference between their private and military salaries when those personnel are called for duty.

Amendments to Current Law

This ordinance would create Police Code Article 33Q, which would require private employers with 100 or more employees to pay employees who are military reservists and are called for Military Duty the difference between their military salary and their salary as employees, for up to 30 days in a calendar year.

“Military Duty” means active military service in response to the September 11, 2001 terrorist attacks, international terrorism, the conflict in Iraq, or related extraordinary circumstances, or military service to provide medical or logistical support to federal, state, or local government responses to the COVID-19 pandemic, natural disasters, or engagement in military duty ordered for the purposes of military training, drills, encampment, naval cruises, special exercises, Emergency State Active Duty, or like activity.

If an employee is later released from Military Duty and is fit to return to their prior position but does not do so within 60 days, the employer may opt to treat the supplemental compensation paid as a loan.

The ordinance designates the Office of Labor Standards and Enforcement (OLSE) as the department responsible for implementation and enforcement of this requirement. OLSE may undertake administrative enforcement. In addition, the City, or any person or entity acting on behalf of the public as provided for under applicable State law, may bring a civil action in a court of competent jurisdiction. An aggrieved individual or entity may also bring a civil action after notice to the City, if the City declines to bring an action and does not make a finding that no violation has occurred.

The requirements of Article 33Q shall not apply to Employees covered by a bona fide collective bargaining agreement to the extent that such requirements are expressly waived in the collective bargaining agreement in clear and unambiguous terms.

Background Information

California Military and Veterans Code Sections 395.01 and 395.02 provide that public employees on military leave are entitled to their regular public employee compensation for the first 30 days of military leave.

The City's Annual Salary Ordinance requires the City to pay the difference between the regular salary and military pay for military reserve and National Guard personnel who are City employees and who are called for active service for greater than 30 consecutive days, and provides that this amount be offset by salary payments required under other laws, to avoid double payments. "Active service" includes service to respond to the September 11th, 2001 terrorist attacks, international terrorism, conflict in Iraq or related extraordinary circumstances, or to the COVID 19 pandemic, and shall not include scheduled training, drills, unit training assemblies or similar events.

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Member, Board of Supervisors  
District 4

City and County of San Francisco

## GORDON MAR

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DATE: December 8, 2022

TO: Angela Calvillo  
Clerk of the Board of Supervisors

FROM: Supervisor Gordon Mar, Chair, Public Safety and Neighborhood  
Services Committee

RE: Public Safety and Neighborhood Services Committee  
COMMITTEE REPORTS

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Pursuant to Board Rule 4.20, as Chair of Public Safety and Neighborhood Services Committee, I have deemed the following matter is of an urgent nature and request that it be considered by the full Board on Tuesday, December 13, 2022, as a Committee Report:

**1. File No. 221124 Police Code - Private Sector Military Leave Pay**

Ordinance amending the Police Code to require private employers to pay employees who are military reservists and are called for military duty the difference between their military salary and their salary as employees, for up to 30 days in a calendar year, and to create procedures for implementation and enforcement of this requirement.

This matter will be heard in the Public Safety and Neighborhood Services Committee at a regular Meeting on Thursday, December 8, 2022, at 10:00 a.m.

A handwritten signature in black ink, appearing to be "GM", located at the bottom left of the page.

BOARD of SUPERVISORS



City Hall  
1 Dr. Carlton B. Goodlett Place, Room 244  
San Francisco, CA 94102-4689  
Tel. No. (415) 554-5184  
Fax No. (415) 554-5163  
TDD/TTY No. (415) 554-5227

## MEMORANDUM

TO: William Scott, Chief, Police Department

FROM: Stephanie Cabrera, Assistant Clerk, Government Audit and Oversight Committee, Board of Supervisors

DATE: November 8, 2022

SUBJECT: LEGISLATION INTRODUCED

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The Board of Supervisors' Government Audit and Oversight Committee has received the following proposed legislation, introduced by Supervisor Mar on November 1, 2022:

**File No. 221124**

**Ordinance amending the Police Code to require private employers to pay employees who are military reservists and are called for military duty the difference between their military salary and their salary as employees, for up to 30 days in a calendar year, and to create procedures for implementation and enforcement of this requirement.**

If you have any additional comments or reports to be included with the file, please forward them to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102 or by email at: [Stephanie.Cabrera@sfgov.org](mailto:Stephanie.Cabrera@sfgov.org)

cc: Lisa Ortiz, Police Department  
Lili Gamero, Police Department  
Diana Oliva-Aroche, Police Department  
Stacy Youngblood, Police Department

# Introduction Form

By a Member of the Board of Supervisors or Mayor

Time stamp  
or meeting date

I hereby submit the following item for introduction (select only one):

- 1. For reference to Committee. (An Ordinance, Resolution, Motion or Charter Amendment).
- 2. Request for next printed agenda Without Reference to Committee.
- 3. Request for hearing on a subject matter at Committee.
- 4. Request for letter beginning : "Supervisor  inquiries"
- 5. City Attorney Request.
- 6. Call File No.  from Committee.
- 7. Budget Analyst request (attached written motion).
- 8. Substitute Legislation File No.
- 9. Reactivate File No.
- 10. Topic submitted for Mayoral Appearance before the BOS on

Please check the appropriate boxes. The proposed legislation should be forwarded to the following:

- Small Business Commission
- Youth Commission
- Ethics Commission
- Planning Commission
- Building Inspection Commission

**Note: For the Imperative Agenda (a resolution not on the printed agenda), use the Imperative Form.**

Sponsor(s):

Subject:

The text is listed:

Signature of Sponsoring Supervisor:

For Clerk's Use Only