

File No. 201283

Committee Item No. 4

Board Item No. 5

## COMMITTEE/BOARD OF SUPERVISORS

### AGENDA PACKET CONTENTS LIST

Comm: Public Safety & Neighborhood Services

Date: March 25, 2021

Board of Supervisors Meeting:

Date: April 13, 2021

#### Cmte Board

- |                                     |                                     |  |
|-------------------------------------|-------------------------------------|--|
| <input type="checkbox"/>            | <input type="checkbox"/>            | Motion                                       |
| <input type="checkbox"/>            | <input type="checkbox"/>            | Resolution                                   |
| <input checked="" type="checkbox"/> | <input checked="" type="checkbox"/> | Ordinance - VERSION 2                        |
| <input checked="" type="checkbox"/> | <input checked="" type="checkbox"/> | Legislative Digest - VERSION 2               |
| <input type="checkbox"/>            | <input type="checkbox"/>            | Budget and Legislative Analyst Report        |
| <input type="checkbox"/>            | <input type="checkbox"/>            | Youth Commission Report                      |
| <input type="checkbox"/>            | <input type="checkbox"/>            | Introduction Form                            |
| <input type="checkbox"/>            | <input type="checkbox"/>            | Department/Agency Cover Letter and/or Report |
| <input type="checkbox"/>            | <input type="checkbox"/>            | MOU  |
| <input type="checkbox"/>            | <input type="checkbox"/>            | Grant Information Form                       |
| <input type="checkbox"/>            | <input type="checkbox"/>            | Grant Budget                                 |
| <input type="checkbox"/>            | <input type="checkbox"/>            | Subcontract Budget                           |
| <input type="checkbox"/>            | <input type="checkbox"/>            | Contract/Agreement                           |
| <input type="checkbox"/>            | <input type="checkbox"/>            | Form 126 – Ethics Commission                 |
| <input type="checkbox"/>            | <input type="checkbox"/>            | Award Letter                                 |
| <input type="checkbox"/>            | <input type="checkbox"/>            | Application                                  |
| <input type="checkbox"/>            | <input type="checkbox"/>            | Public Correspondence                        |

#### OTHER

- |                                     |                                     |   |
|-------------------------------------|-------------------------------------|---|
| <input type="checkbox"/>            | <input checked="" type="checkbox"/> | <u>SFPD Presentation – March 25, 2021</u> |
| <input checked="" type="checkbox"/> | <input checked="" type="checkbox"/> | <u>Referral FYI – November 18, 2020</u>   |
| <input type="checkbox"/>            | <input type="checkbox"/>            | <u>_____</u>                              |
| <input type="checkbox"/>            | <input type="checkbox"/>            | <u>_____</u>                              |

Prepared by: John Carroll

Date: March 19, 2021

Prepared by: John Carroll

Date: April 1, 2021

Prepared by: John Carroll

Date: \_\_\_\_\_

1 [Police Code - Gun Violence Restraining Orders]

2

3 **Ordinance amending the Police Code to require peace officers who request a**  
4 **temporary emergency gun violence restraining order to serve and file a copy with the**  
5 **court as specified ~~later than three days after issuance~~ and to apply the California Penal**  
6 **Code provision penalizing violations of different types of gun violence restraining**  
7 **orders under California law to persons who are subject to parallel gun violence**  
8 **restraining orders issued by an out-of-state jurisdiction.**

9

NOTE: **Unchanged Code text and uncodified text** are in plain Arial font.  
10 **Additions to Codes** are in *single-underline italics Times New Roman font*.  
11 **Deletions to Codes** are in *strikethrough italics Times New Roman font*.  
12 **Board amendment additions** are in double-underlined Arial font.  
13 **Board amendment deletions** are in ~~strikethrough Arial font~~.  
14 **Asterisks (\* \* \* \*)** indicate the omission of unchanged Code  
15 subsections or parts of tables.

13

14 Be it ordained by the People of the City and County of San Francisco:

15

16 Section 1. Article 36D of the Police Code is hereby amended by revising Sections  
17 3600D and 3601D, to read as follows:

18 **SEC. 3600D. BACKGROUND; STATEMENT OF POLICY.**

19 (a) California Penal Code section 18100 et seq. allows local law enforcement  
20 agencies to use Gun Violence Restraining Orders (“GVRO”) as a tool for prohibiting and  
21 enjoining an individual from having custody or control, owning, purchasing, possessing, or  
22 receiving any firearms or ammunition when that individual poses an immediate and present  
23 danger of causing personal injury to self or others. Assembly Bill No. 12 (AB 12) and  
24 Assembly Bill No. 61 (AB 61), each approved by the Governor on October 11, 2019,

25

1 expanded the circumstances, procedures, and scope under California law for the issuance of  
2 GVROs. Both AB 12 and AB 61 are operative on September 1, 2020. Assembly Bill No. 2617  
3 (AB 2617), approved by the Governor on September 29, 2020, amended California Penal Code sections  
4 18140 and 18205 to strengthen procedural requirements applicable to peace officers and expand  
5 applicable California Penal Code provisions to persons who are subject to certain gun violence  
6 restraining orders issued by an out-of-state jurisdiction. AB 2617 is operative on January 1, 2021.

7 (b) There are three types of GVROs available in California:

8 (1) the temporary emergency protective order, available to peace officers where  
9 there is reasonable cause to believe the subject of the GVRO poses an immediate and  
10 present danger of causing personal injury to self or others;

11 (2) the temporary ex parte GVRO, available to peace officers, family members,  
12 and other authorized persons, where there is a showing of a substantial likelihood that the  
13 individual who is the subject of the GVRO poses a significant danger of causing personal  
14 injury to self or others; and

15 (3) the one-to-five-years ban, available to law enforcement, family members, and  
16 other authorized persons, which may be imposed after notice and a hearing where there is a  
17 finding by clear and convincing evidence that the individual who is the subject of the GVRO  
18 poses a significant danger of personal injury to self or others.

19 All three types of GVROs require a finding that the GVRO is necessary to prevent  
20 personal injury to self or others because less restrictive alternatives either have been tried and  
21 found to be ineffective, or have been determined inadequate or inappropriate for the  
22 circumstances. AB 2617 expanded the applicable California Penal Code section to persons who are  
23 subject to certain gun violence restraining orders issued by an out-of-state jurisdiction.

24 The foregoing description in this subsection (b) of the three types of GVROs  
25 reflects California law as amended by AB 12, ~~and~~ AB 61, and AB 2617.

1 (c) It is the policy of the City to use GVROs in circumstances where there is a nexus  
2 between the use or threat of use of a firearm or ammunition by the individual who is the  
3 subject of the GVRO and the danger presented to self or others, and the GVRO is necessary  
4 to prevent an injury to self or others. This tool is not intended to be used in circumstances  
5 where there would be no value in obtaining a GVRO, such as when an individual is already  
6 prohibited from obtaining or having access to a firearm, for the same period of time, or more,  
7 that a GVRO could be in effect.

8 **SEC. 3601D. GUN VIOLENCE RESTRAINING ORDERS.**

9 (a) Temporary Emergency Protective Orders. The Police Department (“SFPD”) shall  
10 seek to obtain a temporary emergency protective order when one or more officers are on the  
11 scene of an incident and there is reasonable cause to believe that: (1) the subject of the  
12 prospective GVRO poses an immediate and present danger of causing personal injury to self  
13 or others by having custody or control, owning, purchasing, possessing, receiving, or  
14 attempting to purchase or receive, a firearm or ammunition; and (2) the GVRO is necessary to  
15 prevent personal injury to self or others because less restrictive alternatives either have been  
16 tried and found to be ineffective, or have been determined to be inadequate or inappropriate  
17 for the circumstances. The SFPD officer who requests a temporary emergency gun violence  
18 restraining order shall:

19 \_\_\_\_\_ (1) If the request is made orally, sign a declaration under penalty of perjury reciting the  
20 oral statements provided to the judicial officer and memorialize the order of the court on the form  
21 approved by the Judicial Council.

22 \_\_\_\_\_ (2) Serve the order on the restrained person, if the restrained person can reasonably be  
23 located.

24 \_\_\_\_\_ (3) File a copy of the order with the court as soon as practicable, but not later than  
25 three court days, after issuance.

1                    (4) Have the order entered into the computer database system for protective and  
2 restraining orders maintained by the Department of Justice.

3                    (b) Temporary Ex Parte GVROs. In coordination with the City Attorney's Office,  
4 SFPD shall seek to obtain a temporary ex parte GVRO when one or more officers believe  
5 that: (1) there a substantial likelihood that the individual who is the subject of the GVRO poses  
6 a significant danger, in the near future, of causing personal injury to self or others by having  
7 custody or control, owning, purchasing, possessing, or receiving a firearm or ammunition as  
8 determined by considering the factors listed in California Penal Code 18155; and (2) the  
9 GVRO is necessary to prevent injury to self or others because less restrictive alternatives  
10 either have been tried and found to be ineffective, or have been determined to be inadequate  
11 or inappropriate for the circumstances.

12                    (c) One-to-Five-Years Bans. In coordination with the City Attorney's Office, SFPD  
13 shall seek to obtain a court order for one-to-five years, when there is a finding by clear and  
14 convincing evidence that: (1) the subject of the GVRO poses a significant danger of causing  
15 personal injury to self or others by having custody or control, owning, purchasing, possessing,  
16 or receiving a firearm or ammunition; and (2) A GVRO is necessary to prevent personal injury  
17 to self or others because less restrictive alternatives either have been tried and found to be  
18 ineffective, or have been determined to be inadequate or inappropriate for the circumstances.  
19 In coordination with the City Attorney's Office, SFPD shall re-examine every such court order  
20 at least two months prior to its expiration to determine whether re-petitioning the court to  
21 extend the ban is warranted.

22                    (d) Subsections (a)-(c) shall be implemented in a manner that is consistent with  
23 California law. Accordingly, before September 1, 2020 (i.e., before the provisions of AB 12  
24 and AB 61 are operative), subsections (a)-(c) are operative only to the extent permitted by  
25

1 California law before September 1, 2020. As of September 1, 2020, subsections (a)-(c) are  
2 fully operative.

3 (e) California Penal Code section 18205 makes “every person who owns or possesses a firearm  
4 or ammunition with knowledge that they are prohibited from doing so by a temporary emergency gun  
5 violence restraining order issued pursuant to Chapter 2 (commencing with Section 18125), an ex parte  
6 gun violence restraining order issued pursuant to Chapter 3 (commencing with Section 18150), a gun  
7 violence restraining order issued after notice and a hearing issued pursuant to Chapter 4 (commencing  
8 with Section 18170), or by a valid order issued by an out-of-state jurisdiction that is similar or  
9 equivalent to a gun violence restraining order described in this division, is guilty of a misdemeanor and  
10 shall be prohibited from having custody or control of, owning, purchasing, possessing, or receiving, or  
11 attempting to purchase or receive, a firearm or ammunition for a five-year period, to commence upon  
12 the expiration of the existing gun violence restraining order.” A valid GVRO issued by an out-of-state  
13 jurisdiction that is similar or equivalent to a gun violence restraining order as specified in Cal. Penal  
14 Code section 18205 must be issued upon a showing by clear and convincing evidence that the person  
15 poses a significant danger of causing personal injury to themselves or another because of owning or  
16 possessing a firearm or ammunition.

17 Section 2. Effective Date. This ordinance shall become effective 30 days after  
18 enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the  
19 ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board  
20 of Supervisors overrides the Mayor’s veto of the ordinance.

21 //  
22 //  
23 //  
24 //  
25 //



**REVISED LEGISLATIVE DIGEST**  
*(Amended in Committee – March 25, 2021)*

[Police Code - Gun Violence Restraining Orders]

**Ordinance amending the Police Code to require peace officers who request a temporary emergency gun violence restraining order to serve and file a copy with the court ~~no later than three days after issuance~~ as specified and to apply the California Penal Code provision penalizing violations of different types of gun violence restraining orders under California law to persons who are subject to parallel gun violence restraining orders issued by an out-of-state jurisdiction.**

Existing Law

Currently, peace officers may use Gun Violence Restraining Orders (“GVRO”) as a tool for prohibiting and enjoining an individual from having custody or control, owning, purchasing, possessing, or receiving any firearms or ammunition when that individual poses an immediate and present danger of causing personal injury to self or others.

Amendments to Current Law

These amendments require peace officers who request a temporary emergency gun violence restraining order to serve and file a copy with the court ~~no later than three days after issuance~~ as specified and to apply the California Penal Code provision penalizing violations of different types of gun violence restraining orders under California law to persons who are subject to parallel gun violence restraining orders issued by an out-of-state jurisdiction.

Background Information

These amendments update local law to conform with California state law.

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# Gun Violence Restraining Orders (GVROs)



*Safety with Respect*



CITY & COUNTY OF SAN FRANCISCO

Police Department

03.25.2021

## GVRO Definition

The Court is authorized to issued a Temporary GVRO if a law enforcement officer asserts, and a judicial officer finds, that there is reasonable cause to believe **both** of the following:

- 1)The individual imposed a GVRO poses an immediate and present danger of causing personal injury to themselves or another by having in their custody or control, owning, purchasing, possessing or receiving a firearm.
- 2)A temporary (emergency) GVRO is necessary to prevent personal injury to the individual of the petition or another because less restrictive alternatives either have been tried or found to be ineffective or have been determined to be inadequate or inappropriate for the circumstances of the individual of the petition.

## Background & Overview

- **AB1014** in 2016 – Authorized Court to Issue GVRO as tool for Law Enforcement & Family members to prevent gun violence by removing firearms from the possession of subjects that can pose a safety threat.
- **AB61**, signed in 2019, went into effect in September of 2020 – Expanded to employers, co-workers, & schools.

The purpose of the GVRO is to let an individual stabilize and let the courts evaluate the situation to determine if a person is a danger to themselves or others.

## Process & Roles

- **SFPD Patrol:** Response & Report, Firearm Nexus
- **SFPD Investigations Bureau – CGIC (Crime Gun Intelligence Center):** Investigation, evaluation, track/report, coordinate with City Attorney's Office.
- **City Attorney's Office –** File GVRO, liaison with CGIC, Court.
- **Courts –** Due process, evaluation, Temporary (21days), notice of hearing, final order can be 1-5 years.

# Utilizing GVROs

The following situations illustrate situations where GVRO's can be utilized:

- Officers respond to road rage incident.
- Individual is detained after discharging a firearm into the air.
- Credible threats to workplace or school (social media).
  
- The San Francisco Police Department has issued:
  - One (1) GVRO in 2021
  - Eight (8) GVROs in 2020

Thank you.

Any questions?

BOARD of SUPERVISORS



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1 Dr. Carlton B. Goodlett Place, Room 244  
San Francisco 94102-4689  
Tel. No. 554-5184  
Fax No. 554-5163  
TDD/TTY No. 554-5227

## MEMORANDUM

TO: William Scott, Police Chief  
Paul Miyamoto, Sheriff  
Chesa Boudin, District Attorney  
Manohar Raju, Public Defender

FROM: John Carroll, Assistant Clerk,  
Public Safety and Neighborhood Services Committee,  
Board of Supervisors

DATE: November 18, 2020

SUBJECT: LEGISLATION INTRODUCED

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The Board of Supervisors' Public Safety and Neighborhood Services Committee has received the following proposed legislation, introduced by Supervisor Stefani on November 10, 2020:

**File No. 201283**

**Ordinance amending the Police Code to require peace officers who request a temporary emergency gun violence restraining order to serve and file a copy with the court no later than three days after issuance and to apply the California Penal Code provision penalizing violations of different types of gun violence restraining orders under California law to persons who are subject to parallel gun violence restraining orders issued by an out-of-state jurisdiction.**

If you have any comments or reports to be included with the file, please forward them to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102.

c: Office of Chair Mandelman  
Office of Supervisor Stefani  
Rowena Carr, Police Department  
Asja Steeves, Police Department  
Johanna Saenz, Sheriff's Department  
Katherine Johnson, Sheriff's Department  
Nancy Crowley, Sheriff's Department  
Rich Jue, Sheriff's Department  
Christian Kropff, Sheriff's Department  
Tera Anderson, Office of the District Attorney

# Introduction Form

By a Member of the Board of Supervisors or Mayor

Time stamp  
or meeting date

I hereby submit the following item for introduction (select only one):

- 1. For reference to Committee. (An Ordinance, Resolution, Motion or Charter Amendment).
- 2. Request for next printed agenda Without Reference to Committee.
- 3. Request for hearing on a subject matter at Committee.
- 4. Request for letter beginning : "Supervisor [ ] inquiries"
- 5. City Attorney Request.
- 6. Call File No. [ ] from Committee.
- 7. Budget Analyst request (attached written motion).
- 8. Substitute Legislation File No. [ ]
- 9. Reactivate File No. [ ]
- 10. Topic submitted for Mayoral Appearance before the BOS on [ ]

Please check the appropriate boxes. The proposed legislation should be forwarded to the following:

- Small Business Commission
- Youth Commission
- Ethics Commission
- Planning Commission
- Building Inspection Commission

**Note: For the Imperative Agenda (a resolution not on the printed agenda), use the Imperative Form.**

Sponsor(s):

Stefani

Subject:

Police Code - Gun Violence Restraining Orders

The text is listed:

Ordinance amending the Police Code to require peace officers who request a temporary emergency gun violence restraining order to serve and file a copy with the court no later than three days after issuance and to apply the California Penal Code provision penalizing violations of different types of gun violence restraining orders under California law to persons who are subject to parallel gun violence restraining orders issued by an out-of-state jurisdiction

Signature of Sponsoring Supervisor: /s/ Catherine Stefani