File No. <u>240297</u>

Committee Item No. 2 Board Item No.

# COMMITTEE/BOARD OF SUPERVISORS

AGENDA PACKET CONTENTS LIST

Committee: <u>Land Use and Transportation</u> Board of Supervisors Meeting:

## **Cmte Board**

		Motion Resolution	
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$\square$	П	Legislative Digest - VEI	RSION 2
		Budget and Legislative Analys	st Report
		Youth Commission Report	•
$\boxtimes$		Introduction Form	
		Department/Agency Cover Let	tter and/or Report
		MOU	
		Grant Information Form	
		Grant Budget	
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		Form 126 – Ethics Commissio	n
		Award Letter	
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#### OTHER

$\boxtimes$		BIC Transmittal – May 15, 2024
$\boxtimes$		BIC Transmittal – October 19, 2023
		Referrals, BIC – March 28, 2024 and October 4, 2023
$\overline{\boxtimes}$	$\Box$	Committee Report Request Memo – July 17, 2024
$\Box$		
$\square$		
_		

Prepared by:	John Carroll	Date:	July 18, 2024
Prepared by:		Date:	
Prepared by:		Date:	

FILE NO. 240297

1 2	[Building Code - Deadlines for Disability Access Improvements for Places of Public Accommodation]
2	Ordinance amending the Building Code to extend the deadlines for existing buildings
4	with a place of public accommodation to comply with the requirement to have all
5	primary entries and paths of travel into the building accessible to persons with
6	disabilities or to receive a City determination of equivalent facilitation, technical
7	infeasibility, or unreasonable hardship; to extend the period for granting extensions
8	from those deadlines; and to extend the time for the Department of Building
9	Inspection's Report to the Board of Supervisors regarding the disability access
10	improvement program.
11	NOTE: Unchanged Code text and uncodified text are in plain Arial font.
12	Additions to Codes are in <u>single-underline italics Times New Roman font</u> . Deletions to Codes are in <del>strikethrough italics Times New Roman font</del> .
13	Board amendment additions are in <u>double-underlined Arial font</u> . Board amendment deletions are in strikethrough Arial font.
14	<b>Asterisks (</b> * * * *) indicate the omission of unchanged Code subsections or parts of tables.
15	
16	Be it ordained by the People of the City and County of San Francisco:
17	
18	Section 1. Findings.
19	(a) Pursuant to Charter Section 4.121, the Building Inspection Commission
20	considered this ordinance at a duly noticed public hearing held on May 15, 2024.
21	(b) Chapter 11D of the Building Code requires the owner of an existing building with
22	a place of public accommodation to have the building inspected for compliance with
23	accessible entry and path of travel requirements. If the building is not in compliance, the
24	owner must either bring the building into compliance or obtain a finding from the City of
25	equivalent facilitation, technical infeasibility, or unreasonable hardship. Table 1107D sets forth

deadlines applicable to the four compliance categories (Category One Buildings, Category
Two Buildings, Category Three Buildings, and Category Four Buildings) for submitting
specified information to the Department of Building Inspection (DBI), filing an application for
any required building permits, and obtaining the required building permits. All mandated work
must be completed within the time periods specified in the Building Code for building permits
unless an extension of time is granted pursuant to Section 1108D.

7 (c) Under the Building Code, property owners are responsible for compliance with 8 Code requirements notwithstanding any leases that may shift some of the burden of 9 compliance onto the tenants. Many, if not all, of the buildings subject to the Chapter 11D requirements have multiple leased spaces many of which are operated by small businesses 10 without substantial financial resources. This ordinance will extend for approximately two years 11 12 from current deadlines all compliance deadlines, in order to resolve compliance issues for 13 those owners who missed past deadlines and to give building owners and tenants more time 14 to resolve any compliance issues going forward.

(d) No local findings are required under California Health and Safety Code Section
 17958.7 because the amendments to the Building Code contained in this ordinance do not
 regulate materials or manner of construction or repair, and instead relate in their entirety to
 administrative procedures for implementing the code, which are expressly excluded from the
 definition of a "building standard" by California Health and Safety Code Section 18909(c).

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Section 2. Chapter 11D of the Building Code is hereby amended by revising Sections
1107D, 1108D, and 1113D (specifically, Section 1113D.2), to read as follows:

23

# SECTION 1107D – COMPLIANCE SCHEDULE; OPTION TO COMPLY WITH CURRENT CODE REQUIREMENTS

Supervisor Mandelman BOARD OF SUPERVISORS The times for compliance with the requirements of this Chapter 11D are set forth in the following Table 1107D. The Owner of a building within the scope of this Chapter must submit all required forms, documents, and permit applications to the Department prior to the deadlines set forth in Table 1107D but may comply with the requirements of this Chapter 11D, or elect to comply with the requirements and procedures of the Building Code then in effect, at any time prior to the deadlines set forth in Table 1107D.

7 8	TABLE 1107D COMPLIANCE SCHEDULE				
9 10	Category	Category Description	Submit compliance Checklist and specify compliance Option	File application for required building permit(s)	<i>Obtain required building permit(s) 1</i>
11 12 13	Category One Buildings	In compliance	June 30 <u>December</u> <u>31</u> , <del>2022-</del> 2024	N/A	N/A
14 15	Category Two Buildings	No steps but barriers	<del>June 30<u>December</u> <u>31</u>, <del>2022</del>-<u>2024</u></del>	December 31, <del>2022-<u>2024</u></del>	September 29, <del>2023</del> - <u>2025</u>
16 17	Category Three Buildings	One step with barriers	<del>June 30<u>December</u> <u>31</u>, <del>2022</del>-<u>2024</u></del>	December 31, <del>2022-<u>2</u>024</del>	September 29, <del>2023-<u>2</u>025</del>
18 19	Category Four Buildings	1+ step with other barriers	<del>June 30<u>December</u> <u>31</u>, <del>2022</del>-<u>2024</u></del>	December 31, <del>2022-<u>2024</u></del>	September 29, <del>2023</del> - <u>2025</u>

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1. Pursuant to Section 1106D.4, all mandated work must be completed within the time

21 periods specified in Section 106A.4.4 of this Code for Permit Expiration unless an extension of

time of time is granted pursuant to Section 1108D.

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## 24 SECTION 1108D – EXTENSIONS OF TIME

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1 (a) For good cause shown, the Building Official may grant one extension of time for 2 up to six months from the compliance timelines in Table 1107D. For good cause shown, one 3 or more additional extensions of time may be granted by the Access Appeals Commission pursuant to Section 1110D; provided, however, that in no event shall the Commission extend 4 5 the time to complete the mandatory work required by this Chapter 11D beyond June 30, 2026 6 2028. The Commission's decision shall be final. \* \* 7 \* 8 SECTION 1113D – COORDINATION WITH OTHER CITY AGENCIES; REPORT TO THE 9 10 **BOARD OF SUPERVISORS** \* \* \* \* 11 12 1113D.2. Report to the Board of Supervisors. After consultation and coordination with 13 other appropriate City departments and agencies, on or before January 31, 2024-2026, the 14 Department shall submit a report in writing to the Board of Supervisors concerning the 15 effectiveness of this Chapter 11D and including recommendations, if any, for amendments to 16 this Chapter. A progress report shall be submitted to the Board of Supervisors once a year 17 thereafter until completion of this Chapter's disability access improvement program. 18 19 Section 3. Effective Date. This ordinance shall become effective 30 days after 20 enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the 21 ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board of Supervisors overrides the Mayor's veto of the ordinance. 22 23 /// /// 24 /// 25

1	Section 4. Scope of Ordinance. In enacting this ordinance, the Board of Supervisors
2	intends to amend only those words, phrases, paragraphs, subsections, sections, articles,
3	numbers, punctuation marks, charts, diagrams, or any other constituent parts of the Municipal
4	Code that are explicitly shown in this ordinance as additions, deletions, Board amendment
5	additions, and Board amendment deletions in accordance with the "Note" that appears under
6	the official title of the ordinance.
7	
8	APPROVED AS TO FORM:
9	DAVID CHIU, City Attorney
10	By: /s/ Peter R. Miljanich
11	PETER R. MILJANICH Deputy City Attorney
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#### **REVISED LEGISLATIVE DIGEST**

(Amended in Committee – March 25, 2024)

[Building Code - Deadlines for Disability Access Improvements for Places of Public Accommodation]

Ordinance amending the Building Code to extend the deadlines for existing buildings with a place of public accommodation to comply with the requirement to have all primary entries and paths of travel into the building accessible to persons with disabilities or to receive a City determination of equivalent facilitation, technical infeasibility, or unreasonable hardship; to extend the period for granting extensions from those deadlines; and to extend the time for the Department of Building Inspection's Report to the Board of Supervisors regarding the disability access improvement program.

#### Existing Law

Chapter 11D of the Building Code requires the owner of an existing building with a place of public accommodation to have the building inspected for compliance with accessible entry and path of travel requirements. If the building is not in compliance, the owner must either bring the building into compliance or obtain a finding from the City of equivalent facilitation, technical infeasibility, or unreasonable hardship. Table 1107D sets forth deadlines for the four compliance categories to submit specified information to DBI, file an application for any required building permits, and obtain the required building Code for building permits unless an extension of time is granted pursuant to Section 1108D. Section 1113D requires the Department of Building Inspection to submit a written report to the Board of Supervisors concerning the effectiveness of Chapter 11D, including recommendations, if any, for amendments to the Chapter.

#### Amendments to Current Law

This ordinance will extend the time to comply with the requirements for approximately 2.5 years.

#### **Background Information**

This ordinance is a duplicate of the ordinance in Board File No. 231005. On March 25, 2024, after duplicating the ordinance, the Land Use and Transportation Committee amended it to change the deadline for submission of the compliance checklist and specification of the compliance option from June 30, 2024 to December 31, 2024.

Under the Building Code, property owners are responsible for compliance with Code requirements notwithstanding any leases that may shift some of the burden of compliance

onto the tenants. Many, if not all, of the buildings subject to the Chapter 11D requirements have multiple leased spaces many of which are operated by small businesses without a lot of financial resources. Extension of the compliance deadlines will give building owners and tenants more time to resolve any compliance issues going forward.

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#### **BUILDING INSPECTION COMMISSION (BIC)**



**Department of Building Inspection** Voice (628) 652 -3510 49 South Van Ness Avenue, 5th Floor San Francisco, California 94103

May 17, 2024

London N. Breed Mayor

COMMISSION

Alvsabeth Alexander-Tut

President

Earl Shaddix

Vice-President

Ms. Angela Calvillo Clerk of the Board Board of Supervisors, City Hall 1 Dr. Carlton B. Goodlett Place, Room 244 San Francisco, CA 94102-4694

Evita Chavez Bianca Neumann Angle Sommer Kavin Williams

RE: File No. 240297

Dear Ms. Calvillo:

Sonya Harris Secretary

Monique Mustapha Asst. Secretary

Patrick O'Riordan, C.B.O., Director

Ordinance (File No. 240297) amending the Building Code to extend the deadlines for existing buildings with a place of public accommodation to comply with the requirement to have all primary entries and paths of travel into the building accessible to persons with disabilities or to receive a City determination of equivalent facilitation, technical infeasibility, or unreasonable hardship; to extend the period for granting extensions from those deadlines; and to extend the time for the Department of Building Inspection's Report to the Board of Supervisors regarding the disability access improvement program.

The Code Advisory Committee (CAC) considered this Ordinance on May 8, 2024 and after a discussion regarding the extension of time deadlines, the CAC voted unanimously to recommend the ordinance move forward as written. The CAC recommended a robust public outreach by the Department of Building Inspection (DBI), Public Works, and the Mayor's Office of Small Business regarding the new compliance deadlines and how to comply with the Accessible Business Entrance (ABE) program.

The Building Inspection Commission met and held a public hearing on May 15, 2024 regarding the proposed amendment to the Building Code contained in Board File No. 240297. The Commissioners supported the extension of time deadlines, but mentioned the importance of persons with disabilities having access to the business entrances. The BIC also agreed with the Code Advisory Committee's recommendation for additional public outreach. The Commissioners voted 4 to 1, with Commissioner Williams dissenting, to recommend approval of the ordinance.

President Alexander-Tut Vice-President Shaddix Commissioner Chavez Commissioner Neumann Commissioner Sommer Commissioner Williams Yes Yes Yes Excused No

Should you have any questions, please do not hesitate to call me at (628) 652-3510.

Sincerely,

my Has

Sonya Harris Commission Secretary

cc: Patrick O'Riordan, Director Mayor London N. Breed Supervisor Rafael Mandelman Board of Supervisors

#### **BUILDING INSPECTION COMMISSION (BIC)**



Department of Building Inspection Voice (628) 652 -3510 49 South Van Ness Avenue, 5<sup>th</sup> Floor San Francisco, California 94103

October 23, 2023

London N. Breed Mayor

COMMISSION

Alysabeth Alexander-Tut Interim President

Evita Chavez Bianca Neumann Earl Shaddix Angie Sommer Kavin Williams

Sonya Harris Secretary

Monique Mustapha Asst. Secretary

Patrick O'Riordan, C.B.O., Director

Ms. Angela Calvillo Clerk of the Board Board of Supervisors, City Hall 1 Dr. Carlton B. Goodlett Place, Room 244 San Francisco, CA 94102-4694

Dear Ms. Calvillo:

RE: File No. 231005

Ordinance amending the Building Code to extend the deadlines for existing buildings with a place of public accommodation to comply with the requirement to have all primary entries and paths of travel into the building accessible to persons with disabilities or to receive a City determination of equivalent facilitation, technical infeasibility, or unreasonable hardship; to extend the period for granting extensions from those deadlines; and to extend the time for the Department of Building Inspection's Report to the Board of Supervisors regarding the disability access improvement program.

The Code Advisory Committee (CAC) considered this Ordinance on October 11, 2023. The CAC voted unanimously to recommend the Building Inspection Commission approve the proposed Ordinance as written.

The Building Inspection Commission met and held a public hearing on October 18, 2023 regarding the proposed amendment to the Building Code contained in Board File No. 231005. There was extensive discussion as to the various reasons why property owners had not met the original compliance deadlines. The Commissioners voted 4 to 1, with Commissioner Williams dissenting, to **recommend approval of the ordinance**.

Interim President Alexander-Tut Commissioner Chavez Commissioner Neumann Commissioner Shaddix Commissioner Sommer Commissioner Williams Yes Excused Yes Yes Yes No

Should you have any questions, please do not hesitate to call me at (628) 652-3510.

Sincerely,

as >~ Sonya Harris

Commission Secretary

cc: Patrick O'Riordan, Director Mayor London N. Breed Supervisor Rafael Mandelman Supervisor Joel Engardio Supervisor Connie Chan Board of Supervisors **BOARD of SUPERVISORS** 



City Hall 1 Dr. Carlton B. Goodlett Place, Room 244 San Francisco, CA 94102-4689 Tel. No. (415) 554-5184 Fax No. (415) 554-5163 TDD/TTY No. (415) 554-5227

# MEMORANDUM

- TO: Patrick O'Riordan, Director, Department of Building Inspection Sonya Harris, Secretary, Building Inspection Commission
- FROM: John Carroll, Assistant Clerk Land Use and Transportation Committee
- DATE: March 28, 2024

SUBJECT: LEGISLATION INTRODUCED

The Board of Supervisors' Land Use and Transportation Committee has created a new duplicate ordinance file:

#### File No. 240297

Ordinance amending the Building Code to extend the deadlines for existing buildings with a place of public accommodation to comply with the requirement to have all primary entries and paths of travel into the building accessible to persons with disabilities or to receive a City determination of equivalent facilitation, technical infeasibility, or unreasonable hardship; to extend the period for granting extensions from those deadlines; and to extend the time for the Department of Building Inspection's Report to the Board of Supervisors regarding the disability access improvement program.

The proposed ordinance is being transmitted pursuant to Charter, Section D3.750-5, for public hearing and recommendation. It is pending before the Land Use and Transportation Committee and will be scheduled for hearing upon receipt of the commission response.

Please forward me the Commission's recommendation and reports at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102 or by email at: <u>john.carroll@sfgov.org</u>.

C:

Offices of Chair Melgar and Supervisor Mandelman Patty Lee, Department of Building Inspection **BOARD of SUPERVISORS** 



City Hall 1 Dr. Carlton B. Goodlett Place, Room 244 San Francisco, CA 94102-4689 Tel. No. (415) 554-5184 Fax No. (415) 554-5163 TDD/TTY No. (415) 554-5227

# MEMORANDUM

- TO: Patrick O'Riordan, Director, Department of Building Inspection Sonya Harris, Secretary, Building Inspection Commission
- FROM: John Carroll, Assistant Clerk Land Use and Transportation Committee
- DATE: October 4, 2023

SUBJECT: LEGISLATION INTRODUCED

The Board of Supervisors' Land Use and Transportation Committee has received the following legislation, introduced by Supervisor Mandelman on September 26, 2023:

#### File No. 231005

Ordinance amending the Building Code to extend the deadlines for existing buildings with a place of public accommodation to comply with the requirement to have all primary entries and paths of travel into the building accessible to persons with disabilities or to receive a City determination of equivalent facilitation, technical infeasibility, or unreasonable hardship; to extend the period for granting extensions from those deadlines; and to extend the time for the Department of Building Inspection's Report to the Board of Supervisors regarding the disability access improvement program.

The proposed ordinance is being transmitted pursuant to Charter, Section D3.750-5, for public hearing and recommendation. It is pending before the Land Use and Transportation Committee and will be scheduled for hearing upon receipt of your response.

Please forward me the Commission's recommendation and reports at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102 or by email at: <u>john.carroll@sfgov.org</u>.

c: Patty Lee, Department of Building Inspection



#### MYRNA MELGAR

DATE: July 17, 2024

TO:	Angela Calvillo Clerk of the Board of Supervisors	M
FROM:	Supervisor Myrna Melgar, Chair, Land Use and Transportation Committee	
RE:	Land Use and Transportation Committee COMMITTEE REPORTS	

Pursuant to Board Rule 4.20, as Chair of the Land Use and Transportation Committee, I have deemed the following matters are of an urgent nature and request them be considered by the full Board on Tuesday, July 23, 2024, as Committee Reports:

File No. 240499	<b>Building Code - Vacant Storefronts and Infrastructure Construction</b> Sponsor: Chan
File No. 240297	Building Code - Deadlines for Disability Access Improvements for Places of Public Accommodation Sponsors: Mandelman; Engardio and Chan

These matters will be heard in the Land Use and Transportation Committee at a Regular Meeting on Monday, July 22, 2024, at 1:30 p.m.

## **Introduction Form**

(by a Member of the Board of Supervisors or the Mayor)

I hereby submit the following item for introduction (select only one):  $\square$ 1. For reference to Committee (Ordinance, Resolution, Motion or Charter Amendment)  $\square$ 2. Request for next printed agenda (For Adoption Without Committee Reference) (Routine, non-controversial and/or commendatory matters only)  $\square$ 3. Request for Hearing on a subject matter at Committee Request for Letter beginning with "Supervisor 4. inquires..." 5. City Attorney Request Call File No.  $\square$ 6. from Committee. Budget and Legislative Analyst Request (attached written Motion) 7. Substitute Legislation File No.  $\square$ 8. Reactivate File No. 9.  $\square$ Topic submitted for Mayoral Appearance before the Board on 10. The proposed legislation should be forwarded to the following (please check all appropriate boxes): □ Small Business Commission □ Ethics Commission □ Youth Commission □ Planning Commission □ Building Inspection Commission □ Human Resources Department General Plan Referral sent to the Planning Department (proposed legislation subject to Charter 4.105 & Admin 2A.53):  $\Box$  Yes  $\square$  No (Note: For Imperative Agenda items (a Resolution not on the printed agenda), use the Imperative Agenda Form.) Sponsor(s): Subject: Long Title or text listed: