

JOHN ARNTZ

Director

### **ACKNOWLEDGEMENT OF RECEIPT**

### Submission of Measure: Charter Amendment

File No. 240552

Charter Amendment - Fire Department Service Retirement Pension (Unofficial Title of Measure)

- 1) 🕅 Board of Supervisors
- 2) Tails
- 3) Legislative Digest

### 4) ELECTRONIC COPY OF TEXT

M EMAIL- publications@sfgov.org

5) Contact Person:

Victor Young

Address:

1 Dr. Carlton B. Goodlett Place, Room 244

San Francisco, CA 94102

Phone:

(415) 554-7723

Date:

July 31, 2024

Submitted:

Victor Young

### 6) COPIES

John Arntz- Director of Elections, in consultation with the City Attorney, shall forward the measure (within two working days after receipt of the petition) to departments that are affected by the measure.

**Publications** 

Public- copy

Office- original

#### **BOARD of SUPERVISORS**



City Hall
1 Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. (415) 554-5184
Fax No. (415) 554-5163
TDD/TTY No. (415) 554-5227

HAND DELIVERED

July 31, 2024

John Arntz, Director of Elections Department of Elections 1 Dr. Carlton B. Goodlett Place, Room 48 San Francisco, CA 94102

Dear Mr. Arntz:

Attached please find four (4) certified copies of the following Charter Amendment for the November 5, 2024, Election, as follows:

File No. 240552 Charter Amendment - Fire Department Service Retirement Pension

Charter Amendment (Third Draft) to amend the Charter of the City and County of San Francisco to change the age factor percentage for benefit calculations such that persons who have or will become members of the Fire Department on and after January 7, 2012 reach a higher age factor percentage at earlier ages and lower from 58 to 55 the retirement age at which persons who have or will become members of the Fire Department on and after January 7, 2012 reach the highest age factor percentage; at an election to be held on November 5, 2024.

The Board of Supervisors ORDERED SUBMITTED the above listed Charter Amendment on July 30, 2024, as the "one late" measure.

The electronic version of this Charter Amendment is being e-mailed to your office at <u>publications@sfgov.org</u>.

Sincerely,

Angela Calvillo
Clerk of the Board

vy:pp:ams

(Attachments)

SARRANGES



# City and County of San Francisco Certified Copy

City Hall
1 Dr. Carlton B. Goodlett Place
San Francisco, CA 94102-4689

### **Charter Amendment**

240552

### [ Charter Amendment - Fire Department Service Retirement Pension ]

Sponsors: Stefani; Melgar, Safai, Chan, Peskin, Engardio and Dorsey

Charter Amendment (Third Draft) to amend the Charter of the City and County of San Francisco to change the age factor percentage for benefit calculations such that persons who have or will become members of the Fire Department on and after January 7, 2012 reach a higher age factor percentage at earlier ages and lower from 58 to 55 the retirement age at which persons who have or will become members of the Fire Department on and after January 7, 2012 reach the highest age factor percentage; at an election to be held on November 5, 2024.

7/23/2024 Board of Supervisors - CONTINUED

Ayes: 11 - Chan, Dorsey, Engardio, Mandelman, Melgar, Peskin, Preston, Ronen, Safai, Stefani and Walton

7/30/2024 Board of Supervisors - ORDERED SUBMITTED

Ayes: 10 - Chan, Dorsey, Engardio, Mandelman, Melgar, Peskin, Preston, Ronen, Safai

and Stefani

Excused: 1 - Walton

STATE OF CALIFORNIA
CITY AND COUNTY OF SAN FRANCISCO

**CLERK'S CERTIFICATE** 

I do hereby certify that the foregoing Charter Amendment is a full, true, and correct copy of the original thereof on file in this office.

IN WITNESS WHEREOF, I have hereunto set my hand and affixed the official seal of the City and County of San Francisco.

July 31, 2024

Date

Angela Calvillo

Clerk of the Board

### AMENDED IN COMMITTEE 7/15/2024

FILE NO. 240552

(THIRD DRAFT)

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[Charter Amendment - Fire Department Service Retirement Pension]

Describing and setting forth a proposal to the voters at an election to be held on November 5, 2024, to amend the Charter of the City and County of San Francisco to change the age factor percentage for benefit calculations such that persons who have or will become members of the Fire Department on and after January 7, 2012 reach a higher age factor percentage at earlier ages and lower from 58 to 55 the retirement age at which persons who have or will become members of the Fire Department on and after January 7, 2012 reach the highest age factor percentage.

Section 1. Findings.

- (a) In November 2011, San Francisco voters approved Proposition C to reform the City and County of San Francisco's (City) retirement and health benefits systems. This reform was a response to the disastrous fiscal impacts of the 2008 Great Recession that significantly reduced the City's revenues and caused the retirement fund to drop from being fully funded to being only partially funded. This drop in funding status required the City to substantially increase its employer contributions, further exacerbating the City's budget deficit.
- (b) Proposition C amended the Charter to increase pension contribution rates for employees hired on and after January 7, 2012. In addition, it raised the retirement ages for which members of the Fire Department hired on and after January 7, 2012 receive the highest percentage for each year of credited service for retirement benefit calculations and raised the age at which employees reach the highest percentage from age 55 to 58.
- (c) In the more than 12 years since this pension reform, the financial outlook of the San Francisco Employees' Retirement System has improved significantly.
  - (d) Members of the Fire Department uniquely face both short- and long-term health

complications as a result of their occupation. The City relies on our firefighters to be the first responders to a plethora of dangerous circumstances, most notably active fires but also many other instances of trauma or tragedy. Beyond these immediate high-risk threats, the conditions that City firefighters endure have demonstrably increased their risk of adverse long-term health impacts. According to the San Francisco Firefighters Cancer Prevention Foundation, San Francisco's female firefighters have a rate of breast cancer that is six times higher than the national average, and over the past 20 years, the Fire Department has lost more than 300 firefighters to cancer. Furthermore, national research shows that firefighters experience higher rates of behavioral health issues than the general public. According to the International Association of Fire Fighters, 20% of firefighters and paramedics meet the criteria for post-traumatic stress at some point during their careers, while the National Fallen Firefighters Foundation reports that the suicide rate for firefighters is higher than the rate for the general public.

- (e) Additionally, the Fire Department has few positions that are not directly in the field, meaning that members of the Fire Department are asked to enter active fires and other dangerous circumstances regardless of their age. In 2024, only approximately 180 out of 1800 positions in the San Francisco Fire Department are not "in the field" or on frontline service delivery, and these jobs are dependent on promotions, not seniority of employee tenure. As a result, the risk of severe injury and health complications is further heightened for members of the Fire Department over age 55, as demonstrated by data from the Department of Human Resources that show a positive correlation between increased age, number of injuries, and workers' compensation claim costs.
- (f) This Charter amendment aims to recognize the distinctive and brave work of the members of the Fire Department and to lessen the adverse health impacts firefighters experience. By allowing members of the Fire Department to retire with up to 90% of their final

compensation at age 55 while maintaining the increased contribution rates for employees imposed by Proposition C in 2011, the City simultaneously accomplishes these important goals. In doing so, the City ensures that our firefighters can enter retirement with financial security without facing an additional three years of potential health risks.

Section 2. The Board of Supervisors hereby submits to the qualified voters of the City and County, at an election to be held on November 5, 2024, a proposal to amend the Charter of the City and County by revising Sections A8.604, A8.604-1, and A8.604-2, and adding Section A8.604-17, to read as follows:

NOTE: Unchanged Charter text and uncodified text are in plain font.

Additions are <u>single-underline italics Times New Roman font</u>.

Deletions are <u>strike-through italics Times New Roman font</u>.

Asterisks (\* \* \* \*) indicate the omission of unchanged Charter

subsections.

## A8.604 MEMBERS OF THE FIRE DEPARTMENT ON AND AFTER JANUARY 7, 2012

Persons who become members of the fire department, as defined in Section A8.604-1, on and after January 7, 2012, shall be members of the Retirement System subject to the provisions of Sections A8.604 through A8.604-176 in addition to such other applicable provisions of this Charter, including but not limited to Sections 12.100 and A8.500.

#### **A8.604-1 DEFINITIONS**

The following words and phrases as used in this Section, Section A8.604, and Sections A8.604-2 through A8.604-176, unless a different meaning is plainly required by the context, shall have the following meanings:

"Retirement allowance," "death allowance," or "allowance," shall mean equal monthly payments, beginning to accrue upon the date of retirement, or upon the day following the date of death, as the case may be, and continuing for life unless a different term of payment is definitely provided by the context.

"Compensation," as distinguished from benefits under the Workers' Compensation laws of the State of California shall mean all remuneration whether in cash or by other allowances made by the City and County, for service qualifying for credit under this Section, but excluding remuneration for overtime and such other forms of compensation excluded by the Board of Supervisors pursuant to Section A8.500 of the Charter. Remuneration shall not mean new premiums or allowances first paid by the City and County after January 7, 2012, that exceed the rate of pay fixed for each classification for service qualifying for credit under this Section. For members with concurrent service in more than one position, "compensation" shall be limited to the first hours paid during any fiscal year equal to one full-time equivalent position.

"Compensation" for any fiscal year shall not include remuneration that exceeds 75% of the limits set forth in Internal Revenue Code Section 401(a)(17) and as amended from time to time.

Subject to the requirements that it be payable in cash, and that overtime and new premiums or allowances first paid by the City and County after January 7, 2012 are excluded, "compensation" for pension purposes may be defined in a collective bargaining agreement.

"Compensation earnable" shall mean the compensation which would have been earned had the member received compensation without interruption throughout the period under consideration and at the rates of remuneration attached at that time to the ranks or positions held by *him or her the member* during such period, it being assumed that during any absence, *he or she the member* was in the rank or position held by *him or her the member* at the beginning of the absence, and that prior to becoming a member of the fire department, *he or she the member* was in the rank or position first held by *him or her the member* in such department.

"Benefit" shall include "allowance," "retirement allowance," "death allowance" and "death benefit."

"Final compensation" shall mean the average monthly compensation earned by a member during the higher of any three consecutive fiscal years of earnings or the thirty six

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consecutive months of earnings immediately prior to retirement.

For the purpose of Sections A8.604 through A8.604-176, the terms "member of the fire department," "member of the department," or "member" shall mean any member of the fire department employed on and after January 7, 2012, who was or shall be subject to the Charter provisions governing entrance requirements of members of the uniformed force of said department and said terms shall further mean persons employed on and after January 7, 2012, at an age not greater than the maximum age then prescribed for entrance into employment in said uniformed force, to perform duties now performed under the titles of pilot of fireboats, or marine engineer of fireboats; provided, however, that said terms shall not include any person who has not satisfactorily completed such course of training as may be required by the fire department prior to assignment to active duty with said department.

"Qualified for service retirement," "qualification for service retirement," or "qualified as to age and service for retirement," as used in this Section and other Sections to which persons who are members under Section A8.604 are subject, shall mean completion of 25 years of service and attainment of age 50, said service to be computed under Section A8.604-10.

"Retirement System" or "system" shall mean San Francisco City and County Employees' Retirement System as created in Sections 12.100 and A8.500 of the Charter.

"Retirement Board" shall mean "Retirement Board" as created in Section 12.100 of the Charter.

"Charter" shall mean the Charter of the City and County of San Francisco.

\* \* \* \*

"Interest" shall mean interest at the rate adopted by the Retirement Board.

### A8.604-2 SERVICE RETIREMENT

Any member of the fire department, who completes at least five years of service in the aggregate and attains the age of *fifty (*50) years, said service to be computed under Section

A8.604-10, may retire for service at *his or her the member's* option. A member retired after meeting the service and age requirements in the preceding sentence, shall receive a retirement allowance equal to the percent of final compensation (as defined in Section A8.604-1) set forth below opposite *his or her the member's* age at retirement, taken to the preceding completed quarter year, for each year of service, as computed under Section A8.604-10:

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6	Age at Retirement	Percent for Each Year of Credited Service
7	<del>50</del>	<del>2.200</del>
8	<del>501/4</del>	<del>2.225</del>
9	<del>50½</del>	<del>2.250</del>
10	<del>503/4</del>	<del>2.275</del>
11	<del>51</del>	<del>2.300</del>
12	<del>511/4</del>	<del>2.325</del>
13	<del>51½</del>	<del>2.350</del>
14	<del>513/4</del>	<del>2.375</del>
15	<del>52</del>	<del>2.400</del>
16	<del>521/4</del>	<del>2.425</del>
17	<del>52½</del>	<del>2.450</del>
18	<del>52³/4</del>	<del>2.475</del>
19	<del>53</del>	<del>2.500</del>
20	<del>531/4</del>	<del>2.525</del>
21	<del>53½</del>	2.550
22	<del>533/4</del>	<del>2.575</del>
23	<del>54</del>	<del>2.600</del>
24	<del>541/4</del>	<del>2.625</del>
25	<del>54½</del>	<del>2.650</del>

1	<del>54<sup>3</sup>/<sub>4</sub></del>	<del>2.675</del>
2	<del>55</del>	<del>2.700</del>
3	<del>551/4</del>	<del>2.725</del>
4	<del>55½</del>	<del>2.750</del>
5	<del>553/4</del>	<del>2.775</del>
6	<del>56</del>	<del>2.800</del>
7	<del>561/4</del>	<del>2.825</del>
8	<del>561/2</del>	<del>2.850</del>
9	<del>56³/4</del>	<del>2.875</del>
10	<del>57</del>	<del>2.900</del>
11	<del>571/4</del>	<del>2.925</del>
12	571/2	<del>2.950</del>
13	<del>573/4</del>	<del>2.975</del>
<ul><li>14</li><li>15</li></ul>	<del>58</del>	<del>3.0</del>
16	Age at Retirement	Percent for Each Year of Credited Service
	Age ui Keinemeni	1 ercent for Luch Teur of Creanca Service
17	<u>50</u>	<u>2.400</u>
18	<u>50.25</u>	<u>2.430</u>
19	<u>50.5</u>	<u>2.460</u>
20	<u>50.75</u>	<u>2.490</u>
21	<u>51</u>	<u>2.520</u>
22		
23	<u>51.25</u>	<u>2.550</u>
24	<u>51.5</u>	<u>2.580</u>
25	<u>51.75</u>	<u>2.610</u>
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1	<u>52</u>	<u>2.640</u>
2	<u>52.25</u>	<u>2.670</u>
3	<u>52.5</u>	<u>2.700</u>
4	<u>52.75</u>	<u>2.730</u>
5	<u>53</u>	<u>2.760</u>
6	<u>53.25</u>	<u>2.790</u>
7	<u>53.5</u>	<u>2.820</u>
8	<u>53.75</u>	<u>2.850</u>
9	<u>54</u>	<u>2.880</u>
10	<u>54.25</u>	<u>2.910</u>
11	<u>54.5</u>	<u>2.940</u>
12 13	<u>54.75</u>	<u>2.970</u>
14	<u>55+</u>	<u>3.000</u>
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In no event shall a member's initial retirement allowance exceed 90%ninety percent of his or her the member's average final compensation.

### A8.604-17 APPLICABILITY

The amendment to Sections A8.604-1 and A8-604-2, effective January 1, 2025, shall not apply to any member of the Retirement System who separated from service, retired, or died before that date, or to that member's continuant.

APPROVED AS TO FORM: DAVID CHIU, City Attorney

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By: CECILIA MANGOBA Deputy City Attorney

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### City and County of San Francisco Tails

City Hall
1 Dr. Carlton B. Goodlett Place
San Francisco, CA 94102-4689

### **Charter Amendment**

File Number: 240552 Date Passed: July 30, 2024

Charter Amendment (Third Draft) to amend the Charter of the City and County of San Francisco to change the age factor percentage for benefit calculations such that persons who have or will become members of the Fire Department on and after January 7, 2012 reach a higher age factor percentage at earlier ages and lower from 58 to 55 the retirement age at which persons who have or will become members of the Fire Department on and after January 7, 2012 reach the highest age factor percentage; at an election to be held on November 5, 2024.

July 08, 2024 Rules Committee - AMENDED, AN AMENDMENT OF THE WHOLE BEARING NEW TITLE

July 08, 2024 Rules Committee - CONTINUED AS AMENDED

July 15, 2024 Rules Committee - AMENDED, AN AMENDMENT OF THE WHOLE BEARING NEW TITLE

July 15, 2024 Rules Committee - CONTINUED AS AMENDED

July 22, 2024 Rules Committee - RECOMMENDED AS COMMITTEE REPORT

July 23, 2024 Board of Supervisors - CONTINUED

Ayes: 11 - Chan, Dorsey, Engardio, Mandelman, Melgar, Peskin, Preston, Ronen, Safai, Stefani and Walton

July 30, 2024 Board of Supervisors - ORDERED SUBMITTED

Ayes: 10 - Chan, Dorsey, Engardio, Mandelman, Melgar, Peskin, Preston, Ronen,

Safai and Stefani Excused: 1 - Walton

File No. 240552

I hereby certify that the foregoing Charter Amendment was ORDERED SUBMITTED on 7/30/2024 by the Board of Supervisors of the City and County of San Francisco.

Angela Calvillo Clerk of the Board

### **LEGISLATIVE DIGEST**

(Revised 7/15/2024)

[Charter Amendment – Fire Department Service Retirement Pension]

Describing and setting forth a proposal to the voters at an election to be held on November 5, 2024, to amend the Charter of the City and County of San Francisco to change the age factor percentage for benefit calculations such that persons who have or will become members of the Fire Department on and after January 7, 2012 reach a higher age factor percentage at earlier ages and lower from 58 to 55 the retirement age at which persons who have or will become members of the Fire Department on and after January 7, 2012 reach the highest age factor percentage.

### **Existing Law**

Persons who are members of the Fire Department and meet age and service requirements receive a service retirement allowance based on their age, final compensation, and years of service. Under Charter Section A8.604-2, persons who have or will become members of the Fire Department on and after January 7, 2012 attain their highest age factor percentage when they reach age 58. In contrast, persons who became members of the Fire Department before January 7, 2012 attain their highest age factor percentage when they reach age 55. Similarly, persons who became members of the Fire Department before January 7, 2012 attain higher age factor percentages at earlier ages than those who have or will become members of the Fire Department on and after January 7, 2012.

#### Amendments to Current Law

This amendment would: 1) align the age factor percentage for persons who have or will become members of the Fire Department on and after January 7, 2012 with those who became members of the Fire Department before that date; and 2) lower from 58 to 55 the retirement age at which persons who have or will become members of the Fire Department on and after January 7, 2012 reach the highest age factor percentage, consistent with persons who join the Fire Department before that date.

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