

BOARD of SUPERVISORS



City Hall
1 Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. 554-5184
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TDD/TTY No. 554-5227

MEMORANDUM

TO: Director John Arntz, Department of Elections
Executive Director LeeAnn Pelham, Ethics Commission

FROM: Victor Young, Assistant Clerk *Victor Young*

DATE: May 28, 2021

SUBJECT: LEGISLATION INTRODUCED

The Board of Supervisors' Rules Committee received the following proposed legislation:

File No. 210606

Ordinance convening the Redistricting Task Force and amending the Campaign and Governmental Conduct Code to require Redistricting Task Force members to file Statements of Economic Interests (Form 700s).

If you have comments or reports to be included with the file, please forward them to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102 or by email at: victor.young@sfgov.org.

c. Patrick Ford, Ethics Commission



City and County of San Francisco

Master Report

City Hall
1 Dr. Carlton B. Goodlett Place
San Francisco, CA 94102-4689

File Number: 210606 **File Type:** Ordinance **Status:** Pending Committee Action

Enacted: _____ **Effective:** _____

Version: 1 **In Control:** Rules Committee

File Name: Campaign and Governmental Conduct Code - Redistricting Task Force **Date Introduced:** 05/25/2021

Requester: _____ **Cost:** _____ **Final Action:** _____

Comment: _____ **Title:** Ordinance convening the Redistricting Task Force and amending the Campaign and Governmental Conduct Code to require Redistricting Task Force members to file Statements of Economic Interests (Form 700s).

Sponsors: Walton; Peskin

History of Legislative File 210606

Ver	Acting Body	Date	Action	Sent To	Due Date	Result
1	President	05/25/2021	ASSIGNED	Rules Committee		
<i>5/27/21 - President Walton waived the 30-day rule pursuant to Board Rule No. 3.22.</i>						

1 [Campaign and Governmental Conduct Code - Redistricting Task Force]

2

3 **Ordinance convening the Redistricting Task Force and amending the Campaign and**
4 **Governmental Conduct Code to require Redistricting Task Force members to file**
5 **Statements of Economic Interests (Form 700s).**

6 NOTE: **Unchanged Code text and uncodified text** are in plain Arial font.
7 **Additions to Codes** are in *single-underline italics Times New Roman font*.
8 **Deletions to Codes** are in *strikethrough italics Times New Roman font*.
9 **Board amendment additions** are in double-underlined Arial font.
10 **Board amendment deletions** are in ~~strikethrough Arial font~~.
11 **Asterisks (* * * *)** indicate the omission of unchanged Code
12 subsections or parts of tables.

10

11 Be it ordained by the People of the City and County of San Francisco:

12

13 Section 1. Findings and Convening of the Redistricting Task Force.

14 (a) Charter Section 13.110(d) provides that within 60 days of the publication of federal
15 census data, the Director of Elections (“Director”) will notify the Board of Supervisors (“Board”)
16 whether the existing supervisorial districts continue to meet the requirements of federal and
17 state law and the criteria for drawing districts lines set in the Charter. The Charter further
18 provides that if the Director determines that any of the City’s supervisorial districts fails to
19 meet those requirements, the Board shall, by ordinance, fund and convene the Redistricting
20 Task Force (“Task Force”). The Charter also establishes an April 15, 2022 deadline for the
21 completion of the Task Force’s redrawing of supervisorial district lines following the 2020
22 decennial census.

23 (b) In January 2021, the U.S. Census Bureau announced that there would be a delay
24 in its release of redistricting data. This January 2021 announcement estimated that
25 redistricting data would be provided to State and local governments around July 31, 2021,

1 several months later than when the U.S. Census Bureau has historically published this data.
2 A copy of the U.S. Census Bureau's January 27, 2021 presentation to the National
3 Conference of State Legislatures regarding this delay is on file with the Clerk of the Board in
4 File No. _____.

5 (c) On February 12, 2021, the U.S. Census Bureau announced a further delay
6 regarding the publication of redistricting data. As of that date, the U.S. Census Bureau
7 estimated that it would deliver this data to all states by September 30, 2021. A copy of the
8 U.S. Census Bureau's February 12, 2021 press release regarding this delay is on file with the
9 Clerk of the Board in File No. _____.

10 (d) In light of the April 15, 2022 deadline for the completion of the redistricting process,
11 the Board of Supervisors hereby convenes the Task Force in advance of receiving the
12 redistricting data from the U.S. Census Bureau due to the anticipated need to redistrict at
13 least one of the City's eleven supervisorial districts following the 2020 census.
14

15 Section 2 Membership.

16 The Task Force shall consist of nine members. The Board of Supervisors, the Mayor,
17 and the Elections Commission shall each appoint three members. The Director of Elections
18 shall serve ex officio as a non-voting member. The Board of Supervisors, the Mayor, and the
19 Elections Commission shall make their appointments by July 31, 2021.

20 The membership of the Task Force shall be broadly representative of the communities
21 of interest, neighborhoods, and diversity in ethnicity, race, age, gender, and sexual orientation
22 of the City and County of San Francisco.

23 Members of the Task Force shall serve until the Task Force completes its duties in
24 connection with the 2020 decennial census, as set forth in Charter section 13.110(d). Any
25

1 vacancies occurring in the voting membership of the Task Force shall be filled by the
2 appointing authority for the seat which becomes vacant.

3
4 Section 3. Responsibilities.

5 The Task Force shall be responsible for redrawing supervisorial district lines in
6 accordance with the law and shall make appropriate adjustments based on public input
7 provided at community meetings.

8 As set forth in Charter section 13.110(d), district boundaries must conform to all
9 applicable legal requirements, including the requirement that they be equal in population.
10 Population variations between districts shall be limited to 1% from the statistical mean unless
11 additional variations, limited to 5% of the statistical mean, are necessary to prevent dividing or
12 diluting the voting power of minorities and/or to keep recognized neighborhoods intact;
13 provided, however, that the redistricting shall conform to the rule of one person, one vote, and
14 shall reflect communities of interest within the City and County of San Francisco.

15
16 Section 4. Staffing.

17 The Clerk of the Board of Supervisors shall serve as Secretary to the Task Force. The
18 Clerk's duties shall include, but are not limited to, maintaining a Task Force webpage, posting
19 Task Force meeting agendas and minutes, coordinating in-person and virtual meetings, and
20 providing equipment and workspace for the Task Force's members, as needed.

21 On behalf of the Task Force, the Director of Elections shall, subject to the Charter's
22 budgetary and fiscal provisions, retain any necessary technical consultants to assist the Task
23 Force in its duties.

1 Section 5. The San Francisco Campaign and Governmental Conduct Code is hereby
2 amended to add Section 3.1-395 as follows:

3 **SEC. 3.1-395. REDISTRICTING TASK FORCE.**

4 Disclosure Category 3. Persons in this category shall disclose all investments and business
5 positions in business entities and income from any source which manufactures or sells supplies,
6 materials, equipment or professional services of the type used by the Redistricting Task Force.

7 Designated Positions _____ Disclosure Categories

8 Members _____ 3

9 Members of the Redistricting Task Force shall file their Statements of Economic Interests (Form
10 700s) with the Clerk of the Board of Supervisors.

11 The City Attorney shall remove this subsection from the San Francisco Campaign and
12 Governmental Code after the Redistricting Task Force has completed its duties, as set forth in Charter
13 Section 13.110(d).

14
15 Section 6. Effective Date. This ordinance shall become effective 30 days after
16 enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the
17 ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board
18 of Supervisors overrides the Mayor’s veto of the ordinance.

19
20 Section 7. Scope of Ordinance. In enacting this ordinance, the Board of Supervisors
21 intends to amend only those words, phrases, paragraphs, subsections, sections, articles,
22 numbers, punctuation marks, charts, diagrams, or any other constituent parts of the Municipal
23 Code that are explicitly shown in this ordinance as additions, deletions, Board amendment
24 additions, and Board amendment deletions in accordance with the “Note” that appears under
25 the official title of the ordinance.

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Section 8. Sunset Provision.

The Task Force shall terminate by operation of law after it has completed its duties in connection with the 2020 decennial census, as set forth in Charter section 13.110(d).

APPROVED AS TO FORM:
DENNIS J. HERRERA, City Attorney

By: /s/ Andrew Shen
ANDREW SHEN
Deputy City Attorney

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LEGISLATIVE DIGEST

[Campaign and Governmental Conduct Code - Redistricting Task Force]

Ordinance convening the Redistricting Task Force and amending the Campaign and Governmental Conduct Code to require Redistricting Task Force members to file Statements of Economic Interests (Form 700s).

Existing Law

Under Charter Section 13.110(d), within 60 days of the publication of decennial federal census data, the Director of Elections must report to the Board of Supervisors ("Board") on whether the existing supervisorial district boundaries continue to meet the requirements of federal law, state law, and the criteria set forth in the Charter. The Charter requires that the population variations between supervisorial districts should be limited to one percent from the statistical mean unless additional variations, limited to five percent of the statistical mean, are necessary to prevent dividing or diluting the voting power of minorities and/or to keep recognized neighborhoods intact. *Id.* The Charter also requires that the new supervisorial district boundaries conform to the rule of one person, one vote, and reflect communities of interest within the City and County. *Id.*

Pursuant to Charter section 13.110(d), after the Director issues his report and if he determines that redistricting is required, the Board must convene and fund a nine-member Redistricting Task Force ("Task Force"). The Task Force will be responsible for redrawing district lines in accordance with the Charter's requirements. *Id.* The Board of Supervisors, the Mayor, and the Elections Commission shall each appoint three members. *Id.* The Director of Elections shall serve ex officio as a non-voting member. *Id.* The Board of Supervisors, the Mayor, and the Elections Commission must make their appointments within sixty days of the date on which the Director issues his report regarding the City's district boundaries. *Id.*

Under the Charter, the Task Force must complete its redrawing of supervisorial district lines by April 15, 2022.

Amendments to Current Law

The proposed ordinance convenes the Redistricting Task Force, which is responsible for redrawing the boundaries of the City's supervisorial districts. Due to the Census Bureau's delays in the publication of redistricting data, the Board is convening the Task Force in anticipation of the need for redistricting for at least one of the City's supervisorial districts.

The ordinance also specifies that the Clerk of the Board of Supervisors shall serve as Secretary to the Task Force, and that on behalf of the Task Force, the Director of Elections

FILE NO. 210606

("Director") shall, subject to the Charter's budgetary and fiscal provisions, retain any necessary technical consultants to assist the Task Force in its duties.

The proposed ordinance also amends the City's conflict of interest code to require Task Force members to file Statements of Economic Interests (Form 700s).

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2020 Census: Overview

Kathleen M. Styles,
Chief, Decennial Communications and Stakeholder Relations

National Conference of State Legislatures
January 27, 2021

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Census
2020

Agenda

- Update on census operations
- Post processing and anomalies
- Focus on data quality
- When can I see the numbers?
- CVAP update
- Disclosure avoidance update
- Count Question Resolution
- Questions

2020 Census

A Complete and Accurate Count of the Population and Housing



2020 Census

External Factors Impacting the Census

COVID-19 – March 18

Significant Hurricane Season

- Tropical Storm Marco – landfall on August 24
- Hurricane Laura – landfall on August 26
- Hurricane Sally – landfall September 16
- Tropical Storm Beta – landfall on September 21

California, Oregon and Washington Fires and Air Quality – September 7 to October 15

Civil Unrest – May 25

Legal challenges

2020 Census

Prior Operational Timelines

Activity / Operation	Original Dates	Operational Adjustments Due to COVID-19	Replan Dates
Self-Response Phase	March 12 – July 31	March 12 – October 31	March 12 – October 15
Update Leave (Stateside)	March 15 – April 17	June 13 – July 9	Phased re-opening occurred between May 4 and June 12
Service Based Enumeration	March 30 – April 1	Needed further review and coordination with outside partners and stakeholders	September 22 – 24
Targeted Non-Sheltered Outdoor Locations	March 31 – April 1	Needed further review and coordination with outside partners and stakeholders	September 23 – 24
Group Quarters Enumeration	April 2 – June 5	July 1 – September 3	April 2 – September 3
Enumeration of Transitory Locations	April 9 – May 4	Tentatively September 3 – September 28, but may need further review and coordination	September 3 – 28
Nonresponse Followup*	May 13 – July 31	August 11 – October 31	August 9 – October 15
Delivery of Apportionment Data**	By Statutory Deadline: December 31, 2020	Deliver by April 30, 2021	As close to statutory deadline as possible
Delivery Redistricting Data**	By Statutory Deadline: March 30, 2021	Deliver by July 31, 2021	As close to statutory deadline as possible

2020 Census

Effects of COVID-19 on Communication Campaign

Impacts of COVID-19 on Communication Campaign:

- Social distancing altered the nature of regional and local partnership support.
- Media focus on COVID-19 and related changes in news/talk program format made it difficult to secure earned media coverage.
- Loss of operational synchronization with the communications campaign, including capacity reductions for Census Questionnaire Assistance, delays in national questionnaire mail out (mailing #4), and suspension of Update Leave and Update Enumerate operations.
- Shifting programming and media consumption patterns necessitated rapid adjustment in media planning and tactics.

Actions Taken:

- Expanded the paid campaign to engage more audiences and local media markets and expand number of languages supported (in market April-May 2020).
- Quickly launched updated creatives and messaging to reflect COVID-19 related realities across all audiences.
- Longer motivation phase, because of the Nonresponse Followup delay, required additional investment and planning to achieve target reach and frequency levels.

2020 Census

Operational Adjustments due to COVID-19

Overview

The COVID-19 outbreak required the U.S. Census Bureau to adjust 2020 Census operations in order to:

- Protect the health and safety of the American public and Census Bureau employees.
- Implement guidance from federal, state, and local authorities regarding COVID-19.
- Ensure a complete and accurate count of all communities.

The Census Bureau monitored the rapidly changing conditions at the state and local level, and in consultation with the appropriate officials, updated the planned start dates for selected operations in selected states.

Initial Operations for Phased Restart

- Resuming Update Leave
- Resuming operations at Area Census Offices
- Resuming operations at Paper Data Capture Centers
- Resuming fingerprinting and staff onboarding for nonresponse follow-up

2020 Census

Summary of Self-Response

Responding to the 2020 Census was easier than ever – online, by mail, or by phone. The Internet Self-Response (ISR) instrument allowed respondents to respond, anytime, from anywhere. The ISR was also optimized for responses from smartphones and mobile devices. The ISR **did not experience a single minute of downtime** or any cyber intrusions.

Original Dates: March 12 – July 31, 2020

Adjusted Dates: March 12 – October 15, 2020

- Final Self-Response Rate: 67.0% Exceeded Final 2010 Census Self-Response Rate of 66.5%
- Self-Response Volumes by Mode
 - Total: 99.02 million self-responses
 - Internet: 79.08 million (79.86%)
 - Paper: 18.11 million (18.29%)
 - Phone: 1.83 million (1.85%)
- 14 States with a Self-Response Rate at or above 70% vs 7 States in 2010
- 47 States with a Self-Response Rate at or above 60%, the same as 2010
- 28 States that met or exceeded their final 2010 Census Self-Response Rate

2020 Census

Summary of Nonresponse Followup Metrics

Data Collection

- Completed Housing Units (HUs): 60.8M
 - Completed via Self-Response: 6.3M (these are included in the total self-response rate of 67%)
 - Total Enumerated Occupied HUs: 30.7M
 - Enumerated via Householder: 17.1M (55.6%)
 - Enumerated via Proxy: 7.4M (24.1%)

This proxy response rate of 24.1% is similar to the 2010 proxy response rate of 23.8%.
 - Enumerated via Administrative Records: 6.3M (20.4%)*
 - Vacant HUs: 13.5M
 - Deleted HUs: 10.3M
- Enumerator productivity: 1.92 cases completed per hour (cumulative) – exceeding plan of 1.55 cases completed per hour
 - Approximately 13.9% of the full NRFU workload (including vacant and deleted housing units) were completed using high-quality administrative records, lower than the expected rate of 22.5%.
 - *Note: All numbers are subject to change upon completion of post collection processing.*

2020 Census

Summary of Other Operations

- **Remote Alaska:** Almost 34,000 enumerations completed
- **Update Leave:** Paper questionnaires and invitations to self-respond delivered to over 6.8 million addresses
- **Group Quarters Enumeration:** Over 215,000 Group Quarters enumerated
- **Service Based Enumeration:** Over 53,000 Service-based locations enumerated including almost 37,000 Targeted Non-sheltered Outdoor Locations
- **Recruiting:**
 - Over 3.9 million applicant profiles created in the Recruiting and Assessment System.
 - Almost 3.1 million applicants available for job selection
- **Partnership:**
 - 1,068 National Participating Organizations
 - Over 398,000 Community Partners
 - Over 8,600 Local Complete Count Committees
 - Over 486,000 completed partnership events

2020 Census

A Complete and Accurate Count of the Population and Housing



2020 Census

End of Operations

Post processing began once data collection was complete.

- Final scanning/keying of paper forms responses
- Update the MAF/TIGER database with addresses that were added during data collection operations
- Delivery of final responses to our Decennial Response Processing System (all modes, all operations)
- Create our Master Address File Extract to generate the final collection geography

2020 Census

Produce the Decennial Response File 2 (DRF2)

- Remove responses that meet criteria for being born after Census Day
- Execute Primary Selection Algorithm (PSA) – This resolves situations where we have more than one response for a single address and two or more responses (possibly in different states) for the same household
- Process DRF2 at the national level

2020 Census

Produce the Census Unedited File (CUF)

- Determine the final population count for each address:
 - Identifies the universe of data included in the census from the sample delivery file (geography) and the DRF2
 - Determines from response data the status of every address as occupied, vacant, non-existent, or unresolved
 - For unresolved addresses, applies count imputation to fill in the missing housing unit status and, if necessary, the missing household size.

2020 Census

Subject Matter Expert Data Review

During each phase of data processing, subject matter experts (SMEs) review state/National data files:

1. To **identify data processing errors** and verify that edits and other processing steps have been properly applied.
2. To **assess indicators of data quality** by looking at item nonresponse/missing rates, population count only responses, proxy responses, and other early indicators of possible data quality issues.
3. To **evaluate demographic reasonableness** by looking at census responses and subsequent data files at multiple levels of geography compared to benchmarks, i.e. 2010 Census, American Community Survey data, and Population Estimates.

2020 Census

Post Processing – Anomalies

Every Census has anomalies, and 2020 is no different

- Anomalies found in processing are not Census errors, but they can turn into errors if we don't resolve them.
- Finding anomalies is comforting evidence that the quality process is working.
- There are four different categories of anomalies:
 1. “Standard” problems that arise in processing any large survey
 2. Anomalies resulting from unanticipated respondent action, especially because of the pandemic
 3. Anomalies resulting from unanticipated enumerator action
 4. Initial anomaly fixes being incorrect and requiring re-work

2020 Census

Post Processing – Addressing and Resolving Anomalies

All anomalies that impact the apportionment or redistricting data will be corrected.

- Anomalies are tracked, assessed, and corrected if necessary.
- Anomaly corrective actions follow a rigorous development and testing process prior to implementation in production.
- SMEs validate all anomaly corrective actions in production.
- If subsequent anomalies are identified, they will be corrected.

2020 Census

Ensuring Accurate Results

Our Focus Remains on Providing Accurate Data

- We continue to prioritize providing apportionment and redistricting data and are working to resolve all that will impact this data.
- Accuracy is critical to our constitutionally mandated mission. For example, in the 2000 Census the last Congressional seat was decided by 857 persons, highlighting how important it is to ensure everyone is counted once, only once, and in the right place.
- We are committed to ensuring quality and accuracy of our count.

Establishment of Data Quality Executive Guidance Group (EGG)

- Chartered by the Deputy Director in May 2020 to oversee and verify the quality of the resulting data products.
- Rigorous process for review
- Unprecedented transparency
- Operational data collection metrics
- Post Enumeration Survey (PES)
- Demographic Analysis

2020 Census

Data Quality Measures

Two primary methods for evaluating quality

- The Post-Enumeration Survey will produce estimates for over and under counts
 - November 2021 through February 2022
- Comparing census results to other estimates: Demographic Analysis was released December 15, 2020

2020 Census Demographic Analysis Results Released 12/15/2020

2020 Demographic Analysis Estimates of the U.S. Population as of April 1, 2020

Low
330,730,000

Medium
332,601,000

High
335,514,000

2020 Census Post Processing Timeline Comparison

Processing Step	Original Plan		COVID Plan		Current Official Schedule	
	Start	Finish	Start	Finish	Start	Finish
DRF1	9/15/2020	10/15/2020	12/18/2020	1/19/2021	10/29/2020	12/29/2020
DRF2	10/16/2020	11/7/2020	1/20/2021	2/9/2021	12/26/2020	2/21/2021
CUF or CUF1	11/8/2020	12/5/2020	2/10/2021	3/5/2021	2/22/2021	3/26/2021
Apportionment	12/6/2020	12/27/2020	3/6/2021	4/30/2021	3/27/2021	4/30/2021
Deliver Redistricting	2/18/2021	3/31/2021	6/18/2021	7/30/2021	TBD	TBD

2020 Census

Citizen Voting Age Population by Race and Ethnicity (CVAP)

Annual Tabulation using the American Community Survey 5-year estimates for 2011 through 2020 publications

- **Release planned for February 1, 2021**

The Census Bureau has suspended production of the Post-2020 Census CVAP Special Tabulation following the “Executive Order on Ensuring a Lawful and Accurate Enumeration and Apportionment Pursuant to the Decennial Census.”

The Census Bureau will review with the Voting Section of the Department of Justice whether the current format and granularity of the CVAP tabulation based on the ACS continues to meet its requirements.

The January 20, 2021 E.O. also stresses accuracy, requiring the Secretary to “take all necessary steps, consistent with law, to ensure that the total population information presented to the President and to the States is accurate and complies with all applicable laws.”

2020 Census

Disclosure Avoidance Update

December 2020 – present. DAS team is continuing experimental runs to evaluate and tune the system.

- We will release a new set of Detailed Summary Metrics to allow our data users to assess the improvements made through this empirical tuning of the system.
- In the interest of time, we do not plan to issue another set of demonstration data for those experiments.

Early 2021 – the Census Bureau’s Data Stewardship Executive Policy committee (DSEP) will determine the final privacy-loss budget for the redistricting (P.L. 94-171) data product as well as the amount to be reserved for future 2020 Census publications.

- Census Bureau will release a final set of demonstration data and Detailed Summary Metrics that reflect the final privacy-loss budget and exact parameter settings of the DAS as it will be used to produce the 2020 Census redistricting data.
- As soon as practical thereafter, the production code base will be released for the P.L. 94-171 data product.

2020 Census

Count Question Resolution Program Overview

- The Count Question Resolution program will review requests for corrections to the 2020 Census counts based on two types of cases: boundary and count.
- Count corrections will be issued to the tribal chairperson or highest elected official of affected governmental units.
- CQR will not revise the population data sent to the office of the President, any redistricting data sent to the states, or the Demographic and Housing Characteristics file. However, corrections will apply to the basis of intercensal population estimates starting in 2022
- CQR does not collect any new data in the field and is not the same as a special census.
- Inquiries may be submitted to the Census from 10/1/21 through 6/30/23. Census will respond within 90 days.

2020 Census Count Question Resolution Workflow

- Tribal, state, and local governments review published 2020 Census results. If they suspect errors with their boundaries or their counts, they may file a CQR case.
- DCMD CQRB receives cases, reviews the case materials for correctness and completeness, and determines whether the case is in or out of scope.
- In-scope cases are sent to GEO for research and resolution. Research may or may not find processing errors in the 2020 Census data. If no processing errors are found, no changes are made and the case is closed.
- If processing errors are found, they are resolved. Once resolved, the Census Bureau re-tabulates the 2020 Census counts for all governments impacted by the CQR case.
- The Census Bureau provides the updated 2020 Census counts to the highest elected official of all impacted tribal, state, and local governments, and posts the errata on the 2020 CQR website.

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<https://public.govdelivery.com/accounts/USCENSUS/subscriber/new>



More information on the 2020 Census:
<http://www.census.gov/2020Census>



More information on the 2020 Census Self-Response Rates:
<https://www.2020census.gov/en/response-rates/self-response.html>



More information on the 2020 Census Nonresponse Followup Completion Rates:
<https://www.2020census.gov/response-rates/nrfu-completion.html>



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Census Bureau Statement on Redistricting Data Timeline

FOR IMMEDIATE RELEASE: FRIDAY, FEBRUARY 12, 2021

FEBRUARY 12, 2021

RELEASE NUMBER CB21-CN.14

FEB. 12, 2021 — The U.S. Census Bureau announced today that it will deliver the Public Law 94-171 redistricting data to all states by Sept. 30, 2021. COVID-19-related delays and prioritizing the delivery of the apportionment results delayed the Census Bureau's original plan to deliver the redistricting data to the states by March 31, 2021.

Different from previous censuses, the Census Bureau will deliver the data for all states at once, instead of on a flow basis. This change has been made because of COVID-19-related shifts in data collection and in the data processing schedule and it enables the Census Bureau to deliver complete and accurate redistricting data in a more timely fashion overall for the states.

The redistricting data includes counts of population by race, ethnicity (Hispanic or Latino origin), voting age, housing occupancy status, and group quarters population, all at the census block level. This is the information that states need to redraw or "redistrict" their legislative boundaries.

In preparation for the delivery of redistricting data products, the Census Bureau has been in close coordination with each states' official nonpartisan liaisons to understand the impacts of the delayed delivery on individual states. Since 2019, states have had access to prototype geographic support products and data tabulations from the 2018 Census Test to help them begin to design their redistricting systems. This is one tool states can use to help minimize the impact of schedule delays. In addition, the Census Bureau today completed the release of all states' 2020 Census geographic products needed for redistricting. This will enable states to redistrict promptly upon receipt of their 2020 Census tabulation data.

###

Related blogs

Random Samplings Blog | April 16, 2021 | By Pat Cantwell, Chief Of Decennial Statistical Studies Division

How We Complete the Census When Households or Group Quarters Don't Respond

As we continue to process 2020 Census responses, people have asked what happens when we don't get a response from an address.

[\[/newsroom/blogs/random-samplings/2021/04/imputation-when-households-or-group-quarters-dont-respond.html\]](#)

Random Samplings Blog | April 01, 2021 | By Thomas Mule, Special Assistant To The Chief, Decennial Statistical Studies Division

Administrative Records and the 2020 Census

Each decade we are asked, "Why don't you just use the information the government already has about me for the census? Why ask me again?"

[\[/newsroom/blogs/random-samplings/2021/04/administrative_recor.html\]](#)

Random Samplings Blog | March 18, 2021 | By Jennifer Ortman, Principal Demographer, And Maryann Chapin, Decennial Census Programs Directorate

Introduction to Quality Indicators: Operational Metrics

In the coming weeks, the U.S. Census Bureau will release the first set of results from the 2020 Census. Our goal for every census is to count everyone once, only once, and in the right place.

[\[/newsroom/blogs/random-samplings/2021/03/introduction_to_qual.html\]](#)

President, District 10
BOARD of SUPERVISORS



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Tel. No. 554-6516
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TDD/TTY No. 544-6546

Shamann Walton

PRESIDENTIAL ACTION

Date: 5/27/2021

To: Angela Calvillo, Clerk of the Board of Supervisors

Madam Clerk,
Pursuant to Board Rules, I am hereby:

Waiving 30-Day Rule (Board Rule No. 3.23)

File No.

210606

Walton

(Primary Sponsor)

Title.

Campaign and Governmental Conduct Code - Redistricting Task Force

Transferring (Board Rule No 3.3)

File No.

(Primary Sponsor)

Title.

From:

Committee

To:

Committee

Assigning Temporary Committee Appointment (Board Rule No. 3.1)

Supervisor:

Replacing Supervisor:

For:

(Date)

(Committee)

Meeting

Start Time:

End Time:

Temporary Assignment: Partial Full Meeting


Shamann Walton, President
Board of Supervisors

Introduction Form

By a Member of the Board of Supervisors or Mayor

Time stamp
or meeting date

I hereby submit the following item for introduction (select only one):

- 1. For reference to Committee. (An Ordinance, Resolution, Motion or Charter Amendment).
- 2. Request for next printed agenda Without Reference to Committee.
- 3. Request for hearing on a subject matter at Committee.
- 4. Request for letter beginning : "Supervisor inquiries"
- 5. City Attorney Request.
- 6. Call File No. from Committee.
- 7. Budget Analyst request (attached written motion).
- 8. Substitute Legislation File No.
- 9. Reactivate File No.
- 10. Topic submitted for Mayoral Appearance before the BOS on

Please check the appropriate boxes. The proposed legislation should be forwarded to the following:

- Small Business Commission
- Youth Commission
- Ethics Commission
- Planning Commission
- Building Inspection Commission

Note: For the Imperative Agenda (a resolution not on the printed agenda), use the Imperative Form.

Sponsor(s):

Walton

Subject:

Campaign and Governmental Conduct Code - Redistricting Task Force

The text is listed:

Ordinance convening the Redistricting Task Force and amending the Campaign and Governmental Conduct Code to require Redistricting Task Force members to file Statements of Economic Interests (Form 700s).

Signature of Sponsoring Supervisor: /s/ Shamann Walton

For Clerk's Use Only

From: [Shen, Andrew \(CAT\)](#)
To: [BOS Legislation, \(BOS\)](#); [Walton, Shamann \(BOS\)](#); [Gee, Natalie \(BOS\)](#); [BOS Legislation, \(BOS\)](#)
Cc: [PEARSON, ANNE \(CAT\)](#)
Subject: RE: Walton - Introduction - Redistricting Task Force
Date: Wednesday, May 26, 2021 6:38:13 PM
Attachments: [image003.png](#)
[NCSL Census Update Styles 1-27-2021.pdf](#)
[Census Bureau Statement on Redistricting Data Timeline.pdf](#)

Hi Jocelyn,

Please see attached.

Thank you, and let me know if you need anything else.

Andrew Shen

Deputy City Attorney
Office of City Attorney Dennis Herrera
(415) 554-4780

www.sfcityattorney.org

DURING COVID, PLEASE CONTACT ME THROUGH EMAIL.

From: BOS Legislation, (BOS) <bos.legislation@sfgov.org>
Sent: Wednesday, May 26, 2021 1:39 PM
To: Shen, Andrew (CAT) <Andrew.Shen@sfcityatty.org>; Walton, Shamann (BOS) <shamann.walton@sfgov.org>; Gee, Natalie (BOS) <natalie.gee@sfgov.org>; BOS Legislation, (BOS) <bos.legislation@sfgov.org>
Cc: Pearson, Anne (CAT) <Anne.Pearson@sfcityatty.org>
Subject: RE: Walton - Introduction - Redistricting Task Force

Thank you for the submission and approvals. Please provide the following for inclusion to the file:

1. U.S. Census Bureau Presentation, January 27, 2021, as referenced on page 2, lines 2-4
2. U.S. Census Bureau Press Release, February 12, 2021, as referenced on page 2, lines 5-9

Thank in advance,

Jocelyn Wong

San Francisco Board of Supervisors
1 Dr. Carlton B. Goodlett Place, Room 244
San Francisco, CA 94102
T: 415.554.7702 | F: 415.554.5163
jocelyn.wong@sfgov.org | www.sfbos.org

(VIRTUAL APPOINTMENTS) To schedule a “virtual” meeting with me (on Microsoft Teams), please ask and I can answer your questions in real time.

Due to the current COVID-19 health emergency and the Shelter in Place Order, the Office of the Clerk of the Board is working remotely while providing complete access to the legislative process and our services



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From: Shen, Andrew (CAT) <Andrew.Shen@sfcityatty.org>
Sent: Tuesday, May 25, 2021 4:53 PM
To: Walton, Shamann (BOS) <shamann.walton@sfgov.org>; Gee, Natalie (BOS) <natalie.gee@sfgov.org>; BOS Legislation, (BOS) <bos.legislation@sfgov.org>
Cc: PEARSON, ANNE (CAT) <Anne.Pearson@sfcityatty.org>
Subject: RE: Walton - Introduction - Redistricting Task Force

Confirming here as well.

Thank you President Walton and Natalie.

Andrew Shen
Deputy City Attorney
Office of City Attorney Dennis Herrera
(415) 554-4780
www.sfcityattorney.org
DURING COVID, PLEASE CONTACT ME THROUGH EMAIL.

From: Walton, Shamann (BOS) <shamann.walton@sfgov.org>
Sent: Tuesday, May 25, 2021 3:54 PM
To: Gee, Natalie (BOS) <natalie.gee@sfgov.org>; BOS Legislation, (BOS) <bos.legislation@sfgov.org>
Cc: Shen, Andrew (CAT) <Andrew.Shen@sfcityatty.org>; Pearson, Anne (CAT) <Anne.Pearson@sfcityatty.org>
Subject: RE: Walton - Introduction - Redistricting Task Force

Thank you Natalie.

Confirmed.

Supervisor Shamann Walton

President, San Francisco Board of Supervisors, District 10

1 Dr. Carlton B. Goodlett Pl, Room 282

Office: 415.554.7670

From: Gee, Natalie (BOS) <natalie.gee@sfgov.org>

Sent: Tuesday, May 25, 2021 3:46 PM

To: BOS Legislation, (BOS) <bos.legislation@sfgov.org>

Cc: Walton, Shamann (BOS) <shamann.walton@sfgov.org>; SHEN, ANDREW (CAT) <Andrew.Shen@sfcityatty.org>; PEARSON, ANNE (CAT) <Anne.Pearson@sfcityatty.org>

Subject: Walton - Introduction - Redistricting Task Force

Good afternoon Clerk Team,

Attached is President Walton's introduction form, legislation, and legislative digest to convene the Redistricting Task Force and amending the Campaign and Governmental Conduct Code to require Redistricting Task Force members to file Statements of Economic Interests (Form 700s). We intend to issue the 30-day waiver for this ordinance and hear it at the Rules Committee on June 7 and as a Committee Report at the June 8 full Board meeting.

I've CC'ed President Walton and Deputy City Attorney Andrew Shen to confirm their signatures.

Thank you,
Natalie

Natalie Gee 朱凱勤, Chief of Staff

Supervisor Shamann Walton, District 10

President, Board of Supervisors

1 Dr. Carlton B. Goodlett Pl, San Francisco | Room 282

Direct: 415.554.7672 | **Office:** 415.554.7670

From: [Angulo, Sunny \(BOS\)](#)
To: [BOS Legislation, \(BOS\)](#); [Gee, Natalie \(BOS\)](#)
Subject: RE: Redistricting Task Force
Date: Tuesday, May 25, 2021 5:37:02 PM
Attachments: [image001.png](#)

Right on, thanks, all.

From: BOS Legislation, (BOS) <bos.legislation@sfgov.org>
Sent: Tuesday, May 25, 2021 5:36 PM
To: Gee, Natalie (BOS) <natalie.gee@sfgov.org>; Angulo, Sunny (BOS) <sunny.angulo@sfgov.org>
Cc: BOS Legislation, (BOS) <bos.legislation@sfgov.org>
Subject: RE: Redistricting Task Force

Hi Natalie,

Confirming that we will add Supervisor Peskin as a co-sponsor for the Redistricting Task Force ordinance.

Lisa Lew
San Francisco Board of Supervisors
1 Dr. Carlton B. Goodlett Place, Room 244
San Francisco, CA 94102
T 415-554-7718 | F 415-554-5163
lisa.lew@sfgov.org | www.sfbos.org

(VIRTUAL APPOINTMENTS) To schedule a “virtual” meeting with me (on Microsoft Teams), please ask and I can answer your questions in real time.

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From: Gee, Natalie (BOS) <natalie.gee@sfgov.org>
Sent: Tuesday, May 25, 2021 5:34 PM
To: Angulo, Sunny (BOS) <sunny.angulo@sfgov.org>; Lew, Lisa (BOS) <lisa.lew@sfgov.org>
Cc: BOS Legislation, (BOS) <bos.legislation@sfgov.org>
Subject: RE: Redistricting Task Force

Yes definitely!

Lisa, could you add Supervisor Peskin as a co-sponsor to the Redistricting Task Force ordinance that we are introducing today?

Thank you!

Natalie Gee 朱凱勤, Chief of Staff
Supervisor Shamann Walton, District 10
President, Board of Supervisors
1 Dr. Carlton B. Goodlett Pl, San Francisco | Room 282
Direct: 415.554.7672 | **Office:** 415.554.7670

From: Angulo, Sunny (BOS) <sunny.angulo@sfgov.org>
Sent: Tuesday, May 25, 2021 5:32 PM
To: Gee, Natalie (BOS) <natalie.gee@sfgov.org>
Subject: RE: Redistricting Task Force

Nat:

Would you please add Supervisor Peskin as a co-sponsor? As the Chair of the Rules Committee, we're looking forward to working with you all on this closely!

From: Gee, Natalie (BOS) <natalie.gee@sfgov.org>
Sent: Tuesday, May 25, 2021 12:36 PM
To: Angulo, Sunny (BOS) <sunny.angulo@sfgov.org>
Subject: FW: Redistricting Task Force

Natalie Gee 朱凱勤, Chief of Staff
Supervisor Shamann Walton, District 10
President, Board of Supervisors
1 Dr. Carlton B. Goodlett Pl, San Francisco | Room 282
Direct: 415.554.7672 | **Office:** 415.554.7670

From: Shen, Andrew (CAT) <Andrew.Shen@sfcityatty.org>
Date: Monday, May 24, 2021 at 10:12 AM
To: Gee, Natalie (BOS) <natalie.gee@sfgov.org>, Walton, Shamann (BOS) <shamann.walton@sfgov.org>
Cc: PEARSON, ANNE (CAT) <Anne.Pearson@sfcityatty.org>, Calvillo, Angela (BOS) <angela.calvillo@sfgov.org>, Somera, Alisa (BOS) <alisa.somera@sfgov.org>
Subject: RE: Redistricting Task Force

Hi Natalie,

Hope you had a good weekend.

Attached is a proposed ordinance (and leg digest) to convene the redistricting task force. Please let me know if you need anything else for introduction tomorrow.

I appreciate your and President Walton's assistance on this matter.

Thanks,

Andrew Shen

Deputy City Attorney

Office of City Attorney Dennis Herrera

(415) 554-4780

www.sfcityattorney.org

DURING COVID, PLEASE CONTACT ME THROUGH EMAIL.

1 [Campaign and Governmental Conduct Code - Redistricting Task Force]

2

3 **Ordinance convening the Redistricting Task Force and amending the Campaign and**
4 **Governmental Conduct Code to require Redistricting Task Force members to file**
5 **Statements of Economic Interests (Form 700s).**

6 NOTE: **Unchanged Code text and uncodified text** are in plain Arial font.
7 **Additions to Codes** are in *single-underline italics Times New Roman font*.
8 **Deletions to Codes** are in *strikethrough italics Times New Roman font*.
9 **Board amendment additions** are in double-underlined Arial font.
10 **Board amendment deletions** are in ~~strikethrough Arial font~~.
11 **Asterisks (* * * *)** indicate the omission of unchanged Code
12 subsections or parts of tables.

10

11 Be it ordained by the People of the City and County of San Francisco:

12

13 Section 1. Findings and Convening of the Redistricting Task Force.

14 (a) Charter Section 13.110(d) provides that within 60 days of the publication of federal
15 census data, the Director of Elections (“Director”) will notify the Board of Supervisors (“Board”)
16 whether the existing supervisorial districts continue to meet the requirements of federal and
17 state law and the criteria for drawing districts lines set in the Charter. The Charter further
18 provides that if the Director determines that any of the City’s supervisorial districts fails to
19 meet those requirements, the Board shall, by ordinance, fund and convene the Redistricting
20 Task Force (“Task Force”). The Charter also establishes an April 15, 2022 deadline for the
21 completion of the Task Force’s redrawing of supervisorial district lines following the 2020
22 decennial census.

23 (b) In January 2021, the U.S. Census Bureau announced that there would be a delay
24 in its release of redistricting data. This January 2021 announcement estimated that
25 redistricting data would be provided to State and local governments around July 31, 2021,

1 several months later than when the U.S. Census Bureau has historically published this data.
2 A copy of the U.S. Census Bureau's January 27, 2021 presentation to the National
3 Conference of State Legislatures regarding this delay is on file with the Clerk of the Board in
4 File No. _____.

5 (c) On February 12, 2021, the U.S. Census Bureau announced a further delay
6 regarding the publication of redistricting data. As of that date, the U.S. Census Bureau
7 estimated that it would deliver this data to all states by September 30, 2021. A copy of the
8 U.S. Census Bureau's February 12, 2021 press release regarding this delay is on file with the
9 Clerk of the Board in File No. _____.

10 (d) In light of the April 15, 2022 deadline for the completion of the redistricting process,
11 the Board of Supervisors hereby convenes the Task Force in advance of receiving the
12 redistricting data from the U.S. Census Bureau due to the anticipated need to redistrict at
13 least one of the City's eleven supervisorial districts following the 2020 census.

14
15 Section 2 Membership.

16 The Task Force shall consist of nine members. The Board of Supervisors, the Mayor,
17 and the Elections Commission shall each appoint three members. The Director of Elections
18 shall serve ex officio as a non-voting member. The Board of Supervisors, the Mayor, and the
19 Elections Commission shall make their appointments by July 31, 2021.

20 The membership of the Task Force shall be broadly representative of the communities
21 of interest, neighborhoods, and diversity in ethnicity, race, age, gender, and sexual orientation
22 of the City and County of San Francisco.

23 Members of the Task Force shall serve until the Task Force completes its duties in
24 connection with the 2020 decennial census, as set forth in Charter section 13.110(d). Any
25

1 vacancies occurring in the voting membership of the Task Force shall be filled by the
2 appointing authority for the seat which becomes vacant.

3
4 Section 3. Responsibilities.

5 The Task Force shall be responsible for redrawing supervisorial district lines in
6 accordance with the law and shall make appropriate adjustments based on public input
7 provided at community meetings.

8 As set forth in Charter section 13.110(d), district boundaries must conform to all
9 applicable legal requirements, including the requirement that they be equal in population.
10 Population variations between districts shall be limited to 1% from the statistical mean unless
11 additional variations, limited to 5% of the statistical mean, are necessary to prevent dividing or
12 diluting the voting power of minorities and/or to keep recognized neighborhoods intact;
13 provided, however, that the redistricting shall conform to the rule of one person, one vote, and
14 shall reflect communities of interest within the City and County of San Francisco.

15
16 Section 4. Staffing.

17 The Clerk of the Board of Supervisors shall serve as Secretary to the Task Force. The
18 Clerk's duties shall include, but are not limited to, maintaining a Task Force webpage, posting
19 Task Force meeting agendas and minutes, coordinating in-person and virtual meetings, and
20 providing equipment and workspace for the Task Force's members, as needed.

21 On behalf of the Task Force, the Director of Elections shall, subject to the Charter's
22 budgetary and fiscal provisions, retain any necessary technical consultants to assist the Task
23 Force in its duties.

1 Section 5. The San Francisco Campaign and Governmental Conduct Code is hereby
2 amended to add Section 3.1-395 as follows:

3 **SEC. 3.1-395. REDISTRICTING TASK FORCE.**

4 Disclosure Category 3. Persons in this category shall disclose all investments and business
5 positions in business entities and income from any source which manufactures or sells supplies,
6 materials, equipment or professional services of the type used by the Redistricting Task Force.

7 Designated Positions _____ Disclosure Categories

8 Members _____ 3

9 Members of the Redistricting Task Force shall file their Statements of Economic Interests (Form
10 700s) with the Clerk of the Board of Supervisors.

11 The City Attorney shall remove this subsection from the San Francisco Campaign and
12 Governmental Code after the Redistricting Task Force has completed its duties, as set forth in Charter
13 Section 13.110(d).

14
15 Section 6. Effective Date. This ordinance shall become effective 30 days after
16 enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the
17 ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board
18 of Supervisors overrides the Mayor’s veto of the ordinance.

19
20 Section 7. Scope of Ordinance. In enacting this ordinance, the Board of Supervisors
21 intends to amend only those words, phrases, paragraphs, subsections, sections, articles,
22 numbers, punctuation marks, charts, diagrams, or any other constituent parts of the Municipal
23 Code that are explicitly shown in this ordinance as additions, deletions, Board amendment
24 additions, and Board amendment deletions in accordance with the “Note” that appears under
25 the official title of the ordinance.

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Section 8. Sunset Provision.

The Task Force shall terminate by operation of law after it has completed its duties in connection with the 2020 decennial census, as set forth in Charter section 13.110(d).

APPROVED AS TO FORM:
DENNIS J. HERRERA, City Attorney

By: /s/ Andrew Shen
ANDREW SHEN
Deputy City Attorney

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