| File No | 130117 | Committee Item No | 3 |
|---------|--------|-------------------|---|
|         |        | Board Item No.    |   |

## COMMITTEE/BOARD OF SUPERVISORS

AGENDA PACKET CONTENTS LIST

| Committee:  | Budget and Finance SUB-Commi          | ttee Date 03/06/2013 |
|-------------|---------------------------------------|----------------------|
| Board of Su | pervisors Meeting                     | Date                 |
| Cmte Boar   | <b>·</b> d                            |                      |
|             | Motion                                |                      |
|             | Resolution                            |                      |
|             | Ordinance                             |                      |
|             | Legislative Digest                    |                      |
|             | <b>Budget and Legislative Analyst</b> | Report               |
| Ħ Ħ         | Legislative Analyst Report            |                      |
|             | Youth Commission Report               |                      |
| T T         | Introduction Form (for hearings       | <b>s)</b>            |
|             | Department/Agency Cover Lette         |                      |
|             | MOU                                   |                      |
|             | Grant Information Form                |                      |
|             | Grant Budget                          |                      |
|             | Subcontract Budget                    |                      |
|             | Contract/Agreement                    |                      |
|             | Form 126 - Ethics Commission          |                      |
|             | Award Letter                          |                      |
|             | Application                           |                      |
|             | Public Correspondence                 |                      |
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Mayor Lee
BOARD OF SUPERVISORS

[Appropriating \$3,194,677 of Fee Revenue for the Planning Department - FY2012-2013]

Ordinance appropriating \$3,194,677 of fee revenue for the Planning Department in FY2012-2013 to reduce the backlog of planning cases and building permits requiring review, and funding the Permit and Project Tracking System, and Central Corridor Environmental Impact Report, including \$2,092,677 to fund staff positions, \$807,000 to fund office space reconfiguration, records and information technology improvements, and updated guidelines and procedures, \$45,000 to fund training and configuration needs of the Permit and Project Tracking System, and \$250,000 to fund the Central Corridor Environmental Impact Report.

Note:

Additions are <u>single-underline italics Times New Roman</u>; deletions are <u>strikethrough italics Times New Roman</u>. Board amendment additions are <u>double underlined</u>. Board amendment deletions are <u>strikethrough normal</u>.

Be it ordained by the People of the City and County of San Francisco:

Section 1. The sources of funding outlined below are herein appropriated to reflect the funding available in Fiscal Year 2012-13.

## **SOURCES Appropriation**

| Fund           | Index/Project Code | Subobject | Description      | Amount    |
|----------------|--------------------|-----------|------------------|-----------|
| 1GAGFACP       | TBD/TBD            | 60173     | New              | \$908,061 |
| (GF-CONTINUING | •                  |           | Construction     |           |
| PROJECT)       |                    |           | Building Permits | •         |

| 1  | Fund           | Index/Project Code | Subobject | Description     | Amount      |
|----|----------------|--------------------|-----------|-----------------|-------------|
| 2  | 1GAGFACP       | TBD/TBD            | 60189     | Building Permit | \$1,179,998 |
| 3  | (GF-CONTINUING |                    |           | Alterations     |             |
| 4  | PROJECT)       |                    |           |                 |             |
| 5  |                |                    |           |                 | •           |
| .6 | 1GAGFACP       | TBD/TBD            | 60191     | Planning -      | \$811,618   |
| 7  | (GF-CONTINUING |                    |           | Environmental   |             |
| 8  | PROJECT)       |                    |           | Review Fees     |             |
| 9  |                |                    |           |                 |             |
| 10 | 1GAGFACP       | 291000/            | 60189     | Building Permit | \$45,000    |
| 11 | (GF-CONTINUING | CCPPTS             |           | Alterations     |             |
| 12 | PROJECT)       |                    |           |                 |             |
| 13 |                |                    |           |                 |             |
| 14 | 1GAGFACP       | 290073/            | 60189     | Building Permit | \$250,000   |
| 15 | (GF-CONTINUING | PCP03901           |           | Alterations     |             |
| 16 | PROJECT)       |                    |           |                 |             |
| 17 |                |                    |           |                 |             |
| 18 |                |                    |           |                 |             |
| 19 | Total SOURCES  | Appropriation      |           |                 | \$3,194,677 |
| 20 |                |                    |           |                 |             |

Section 2. The uses of funding outlined below are herein appropriated and reflect the projected uses of funding to support reducing the backlog of planning cases and building permits requiring review and funding the Permit and Project Tracking System and Central Corridor Environmental Impact Report.

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|----|-----------------|--------------------|-----------|-------------------|-------------|
| 2  | Fund            | Index/Project Code | Subobject | Description       | Amount      |
| 3  | 1GAGFACP        | TBD/TBD            | 06P00     | Programmatic      | \$807,000   |
| 4  | (GF-CONTINUIING |                    |           | Projects- Budget  |             |
| 5  | PROJECT)        |                    |           |                   |             |
| 6  |                 |                    |           |                   |             |
| 7  | 1GAGFACP        | 291000/            | 06P00     | Programmatic      | \$ 45,000   |
| 8  | (GF-CONTINUIING | CCPPTS             |           | Projects – Budget | •           |
| 9  | PROJECT)        |                    |           | PPTS Training &   |             |
| 10 |                 |                    |           | Additional        |             |
| 11 |                 |                    |           | Configuration     |             |
| 12 |                 |                    |           |                   |             |
| 13 | 1GAGFACP        | 290073/            | 06P00     | Programmatic      | \$250,000   |
| 14 | (GF-CONTINUIING | PCP03901           |           | Projects – Budget |             |
| 15 | PROJECT)        |                    |           | Central Corridor  |             |
| 16 |                 |                    |           | EIR Funding       |             |
| 17 |                 |                    |           |                   |             |
| 18 | 1GAGEACP        | TBD/TBD            | 00100     | Perm Salaries -   | \$1,255,606 |
| 19 | (GF-CONTINUIING |                    |           | Misc Budget       |             |
| 20 | PROJECT)        |                    |           |                   |             |
| 21 |                 |                    |           |                   |             |
| 22 | 1GAGFACP        | TBD/TBD            | 01300     | Retirement –      | \$837,071   |
| 23 | (GF-CONTINUIING |                    |           | Budget            |             |
| 24 | PROJECT)        |                    |           |                   | •           |
| 25 | Total USES Appr | opriation          |           |                   | \$3,194,677 |

Mayor Lee BOARD OF SUPERVISORS Page 3 of 4 1/29/2013

Section 3. The Controller is authorized to record transfers between funds and adjust the accounting treatment of sources and uses appropriated in this ordinance as necessary to conform with Generally Accepted Accounting Principles.

APPROVED AS TO FORM:

DENNIS J. HERRERA, City Attorney

Ву:

Deputy City Attorney

**FUNDS AVAILABLE** 

Ben Rosenfield, Controller

By:

January 29, 2013

Items 3 and 4 Files 13-0117 & 13-0118 Department: City Planning

#### EXECUTIVE SUMMARY

## Legislative Objective

File 13-0117: An ordinance appropriating \$3,194,677 from the Planning Department's surplus fee revenues to fund 10 new, limited-term positions as well as office space improvements, record and information upgrades, revision of planning documents, and additional funding for the Permit and Project Tracking System (PPTS) and the Central Corridor Environmental Impact Report.

File 13-0118: An ordinance amending the Annual Salary Ordinance (ASO) to add 10 new, limited-term positions (2.5 FTE positions in FY 2012-13) for a term of 2.25 years.

## **Key Points**

- According to the Controller's FY 2012-13 Six-Month Budget Status Report, the Planning Department is estimated to end FY 2012-13 with a revenue surplus of \$4,300,000 that is due to higher building permit and environmental application fees that have been collected from various planned large-scale projects.
- The proposed supplemental appropriation ordinance (File 13-0117) would appropriate \$3,194,677 from the Planning Department's surplus fee revenues including: (a) \$1,102,000 to fund office space improvements, record and information upgrades, revision of planning documents, additional funding for the Permit and Project Tracking System (PPTS), and the Central Corridor Environmental Impact Report; and (b) \$2,092,677 to fund, under a continuing project, 10 new, limited-term positions for 2.25 years.
- According to Mr. Keith DeMartini, the Planning Department's Financial Manager, the Planning Department is currently experiencing a backlog of 356 planning cases and 106 building permits that are awaiting review. Mr. DeMartini noted that additional staff is needed for a limited term of 2.25 years from approximately May 2013 through July 2015 to eliminate this backlog.

### **Fiscal Impact**

- The proposed supplemental appropriation ordinance (File 13-0117) would be funded by the Planning Department's surplus fee revenues which are projected to be \$4,300,000 by the end of FY 2012-13 (June 30, 2013). These fees include (a) New Construction Building Permit Fee Revenues, (b) Building Permit Alterations Fee, and (c) Environmental Planning Fees.
- Pursuant to the City Planning Code Section 350, the Planning Department's fee revenues are restricted-use funds and can only be expended to cover the cost of the services for which the fee was collected or for other related departmental costs associated with the review of the project. The Planning Department fee revenues cannot be appropriated for any other City expenditures. The 10 requested positions include six Planner positions to process permits, enforce code compliance, and conduct environmental review, and four clerical and administrative support positions for permit processing and environmental review.

• The Budget and Legislative Analyst recommends approval of 8 and disapproval of 2 of the 10 requested limited term positions. The Budget and Legislative Analyst's recommendations will result in salary and fringe benefit savings of \$420,453. Therefore, the requested supplemental appropriation should be reduced by \$420,453, from \$3,194,677 to \$2,774,224.

#### Recommendations

- Amend the proposed Annual Salary Ordinance (File 13-0118) for FY 2012-13 to specify that all new, limited-term positions are Limited Tenure (LT) positions for no more than 2.25 years.
- Amend the proposed Annual Salary Ordinance (File 13-0118) by deleting (a) one 1404 Clerk, Citywide Planning Division, and (b) one 5291 Planner III, Current Planning Division.
- Amend the proposed supplemental appropriation ordinance (File 13-0117) to reduce the requested supplemental appropriation by \$420,453, from \$3,194,677 to \$2,774,224.
- Approve File 13-0117 and File 13-0118 as amended.

#### **MANDATE STATEMENT & BACKGROUND**

#### **Mandate Statement**

Under Section 3.15 of the City's Administrative Code, supplemental budget requests, subsequent to the adoption of the annual budget for the current fiscal year, are subject to approval by the Board of Supervisors.

Pursuant to the City's Planning Code, Section 350, the Planning Department can impose fees in order to compensate the Department for the cost of processing applications and for the development and revision of land use controls.

#### Background

The Planning Department's FY 2012-13 budget totals \$28,185,710, with the General Fund comprising \$4,784,151, or 17% of the budget, fees for services comprising \$21,109,469, or 75% of the budget, and various grant and project funds comprising \$2,292,090, or 8% of the budget, and includes 156.8 budgeted full-time equivalent employees (FTE).

Building Permits and Planning Cases

One of the Planning Department's primary responsibilities is to process building permits and planning cases for new development projects that require planning permits. Processing building permits and planning cases entails reviewing project plans to ensure that new developments, or alterations to existing developments, comply with the San Francisco Planning Code.

According to Mr. Keith DeMartini, the Planning Department's Financial Manager, the Planning Department projected a 3% increase in the overall amount of planning cases and building permits that would be processed in FY 2012-13 from FY 2011-12, as shown in Table 1 below, largely due to the economic recovery that San Francisco has been experiencing this year.

Table 1
Building Permits and Planning Cases Processed from FY 2007-08 to FY 2012-13

|                                      | FY07-08<br>Actual | FY08-09<br>Actual | FY09-10<br>Actual | FY10-11<br>Actual | FY11-12<br>Actual | FY 12-<br>13 (Est.) | Total  |
|--------------------------------------|-------------------|-------------------|-------------------|-------------------|-------------------|---------------------|--------|
| Building Permits                     | 7,496             | 6,155             | 6,301             | 6,330             | 6,523             | 6,770               | 39,575 |
| Planning Cases                       | 1,966             | 1,495             | 1,336             | 1,520             | 1,832             | 1,818               | 9,967  |
| Total                                | 9,462             | 7,650             | 7,637             | 7,850             | 8,355             | 8,588               | 49,542 |
| % Increase/ Decrease from Prior Year | n/a               | -19%              | 0%                | 3%                | 6%                | 3%                  |        |

Mr. DeMartini explained that the Planning Department is currently experiencing a backlog of 356 planning cases and 106 building permits that are awaiting review. This backlog is included in the FY 2012-13 projected caseload in Table 1 above consisting of 6,770 building permits and 1,818 planning cases.

Mr. DeMartini noted that additional staff is needed to process this backlog. Currently, the Planning Department has 52.76 full time equivalent (FTE) positions dedicated to processing building permits and planning cases as shown in Table 2 below.

Table 2
Positions Dedicated to Processing Building Permits and Planning Cases

| sitions Dedicated to Processing 1  Title | Class    |      | FTE   |
|--|----------|------|-------|
| Current Planning Division                | <u> </u> |      |       |
| Sr. Clerk Typist                         |          | 1426 | 2.00  |
| Planner Tech                             | ·        | 5275 | 1.50  |
| Planner I                                |          | 5277 | 4.00  |
| Planner II                               |          | 5278 | 8.25  |
| Planner III                              |          | 5291 | 18.92 |
| Environmental Planning Division          |          |      |       |
| Planner Tech                             |          | 5275 | .75   |
| Planner II                               | ı        | 5278 | 4.74  |
| Planner III                              |          | 5291 | 1.00  |
| Planner III- Env. Review                 |          | 5298 | 11.60 |
| Trainier III Bitt. Review                | Total    |      | 52.76 |

## Projected Revenue Surplus

According to the Controller's FY 2012-13 Six-Month Budget Status Report, the Planning Department projects to end FY 2012-13 with a revenue surplus of \$4,300,000 as of June 30, 2013.

Mr. DeMartini attributed the revenue surplus to the higher building permit and environmental application fees that have been realized from various planned large-scale projects, which are assessed higher fees based on the estimated construction cost of the project. Mr. DeMartini also noted that City Planning has not realized surplus fee revenues of this magnitude in recent years.

According to Mr. DeMartini the backlog consists of applications for permits that have been filed and are awaiting the review of a Planner.

SAN FRANCISCO BOARD OF SUPERVISORS

BUDGET AND LEGISLATIVE ANALYST

## DETAILS OF PROPOSED LEGISLATION

#### File 13-0117

The proposed supplemental appropriation ordinance (File 13-0117) would appropriate \$3,194,677 from the Planning Department's surplus fee revenues to fund office space improvements, record and information upgrades, revision of planning documents, additional funding for the Permit and Project Tracking System (PPTS), and the Central Corridor Environmental Impact Report totaling \$1,102,000 and \$2,092,677 to fund 10 new, limited-tenure positions for 2.25 years. Uses for the supplemental appropriation are shown in Table 3 below.

Included in the proposed supplemental appropriation is \$2,092,677 to fund 10 new, limited-term positions for 2.25 years as requested in the proposed Amendment to the Annual Salary Ordinance (File 13-0118), to reduce the backlog of building permits and planning cases for a total supplemental appropriation amount of \$3,194,677.

Table 3

|                      |                    | T.            |
|----------------------|--------------------|---------------|
| Proposed Supplement  | 1 4                | One Time Lees |
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| Proposed Supplemental Appropriation One-Time Uses  Expenditure Amount Description |             |   |  |  |  |  |
|---|-------------|---|--|--|--|--|
| Additions & Expansion Guidelines  | 60,000      | Hire a consultant to develop small and medium-scale residential addition and expansion guidelines to retain historic buildings and character of residential neighborhoods.  |  |  |  |  |
| Refine California Environmental Quality Act (CEQA) Analysis Procedures            | 50,000      | Hire a consultant to develop more specific guidelines and revised public documents on procedures and analysis pertaining to CEQA.  Hire a consultant to revise the Preservation   |  |  |  |  |
| Preservation Documents Revision   | 50,000      | Bulletins to reflect recent amendments to the Planning Code and other local historic preservation programs.   |  |  |  |  |
| Subtotal, Consultant Costs for Guidelines, CEQA Analysis, and Documents Revision  | \$160,000   |   |  |  |  |  |
| Office Space Reconfiguration  | \$125,000   | \$45,000 for office space reconfiguration for<br>new staff hired through the supplemental and<br>\$80,000 to redesign the space at the Planning<br>Information Center (PIC) to provide more<br>efficient service to the public. |  |  |  |  |
| Records & Information*  | 522,000     | Digitize historical case files, purchase AutoCad and transportation analysis software, install department-wide WiFi, printer replacements, and increase capacity in the storage area network.                                   |  |  |  |  |
| Permit and Project Tracking<br>System (PPTS) Funding                              | 45,000      | Fund additional configuration needs and reports as part of the larger PPTS.   |  |  |  |  |
| Central Corridor Environmental Impact Report (EIR) Funding*                       | 250,000     | Fund additional analysis required in the Central Corridor EIR.  |  |  |  |  |
| One-time Expenditures<br>Subtotal   | \$1,102,000 |   |  |  |  |  |
| Ten New Limited-Tenure<br>Planning Staff for 2.25<br>Years Subtotal               | \$2,092,677 | Salary and fringe benefit costs for 10 new, limited-term positions for 2.25 years as proposed in the amendment to the City's Annual Salary Ordinance (File 13-0118).  |  |  |  |  |
| Total Supplemental Appropriation  | \$3,194,677 |   |  |  |  |  |

A description of the requested budget items which totals \$3,194,677, as shown in Table 3 above. is as follows:

# Update Guidelines and Procedures (Additions & Expansions, CEQA, & Preservation Documents) - \$160,000

The Planning Department is proposing to (1) develop guidelines to inform the design of additions and expansions for small- and medium-scaled residential projects as there are currently no guidelines; (2) update the historic resource review procedures related to CEQA and the historic preservation report in the Property Information Map and (3) revise the Historic Preservation Bulletins and establish a more streamlined determination process for potential historic resources. The cost for the revision of guidelines and procedures is based on the number of hours that would be required for a consultant to coordinate a series of working group meetings, identify issues and areas of improvement opportunities, draft a procedures document, make revisions, and prepare informational handouts for each of the guideline documents. Planning staff would work with the Department's contract analysts in developing the appropriate solicitation (RFP, RFQ, etc.) for a consultant to provide the above mentioned services.

## Office Space Reconfiguration-\$125,000

The Planning Department is proposing reconfiguration of the Planning Information Center (PIC) on the first floor of the Planning Department at 1660 Mission Street. The PIC is the initial point of contact for the public who are requesting information and submitting applications for planning permits. Several proposed modifications to the PIC include reconfiguring counter space to facilitate more private interactions between Planning staff and the public, developing new signage, creating a more inviting space for the public, and adding a workstation to accommodate peak demand for services. The office space modifications to accommodate the proposed new staff include four new desks and one private office.

#### Records and Information - \$522,000

The Planning Debarment is proposing to digitize approximately 2,000,000 historical case files and make information technology upgrades. The proposed budget for the Records and Information component of the requested supplemental appropriation is shown in Table 4 below.

Table 4
Records and Information Budget

| Expenditures   | Amounts   |
|--|-----------|
| Digitize Historical Case Files                                     | \$100,000 |
| AutoCad/Transportation Analysis Software                           | 35,000    |
| Department wide Wireless Internet                                  | 35,000    |
| Printer Replacements   | 27,000    |
| Storage Are Network (SAN) Increase and System Backend Replacements | 325,000   |
| Records & IT Improvements Total                                    | \$522,000 |

## Permit and Project Tracking System (PPTS) - \$45,000

The Permit and Project Tracking System (PPTS) is a joint project with the Department of Building Inspection (DBI) that will improve permit and project processing. The PPTS is a citywide system that has the capability of processing and tracking permit and project transactions across all City departments providing transparency, assuring data and financial accountability, and reducing permit processing times. From the user perspective, the PPTS will allow the public to track planning applications and building permits online, file certain applications and permits online, file complaints and search for general property information. As noted in Table 3 above, the requested \$45,000 is to fund additional reconfiguration needs and reports as part of the PPTS which is currently being implemented by Accela-21 Tech, LLC, a consultant whose contract was awarded through a competitive process.

## Central Corridor Environmental Impact Report (EIR) Funding- \$250,000

The Planning Department is proposing to use \$250,000 of the proposed supplemental appropriation to fund additional analysis for the Central Corridor EIR (See the Budget and Legislative Analyst's report to the Budget and Finance Committee pertaining to File 13-0120).

## New Positions - \$2,092,677 (File 13-0118)

File 13-0118 would amend the Annual Salary Ordinance (ASO) to add 10 new, limited-term FTE's (2.5 positions in FY 2012-13) for a term of 2.25 years. A list of the positions and salaries including fringe benefit amounts are shown in Table 5 below.

Table 5
10 Temporary Positions Requested for FY 2012-13 through FY 2014-15

|                                      | FY 2012-13 FY 2013-14 FY 2014-15 |                                     |       |                                     | 2014-15 |                                     |   |
|--------------------------------------|----------------------------------|-------------------------------------|-------|-------------------------------------|---------|-------------------------------------|---|
| Position                             | FTE                              | Salary<br>and<br>Fringe<br>Benefits | FTE   | Salary<br>and<br>Fringe<br>Benefits | FTE     | Salary<br>and<br>Fringe<br>Benefits | Total Salaries and Fringe Benefits for 2.25 Years |
| Citywide Division                    |                                  |                                     |       |                                     |         |                                     |   |
| 1404 Clerk                           | 0.25                             | \$15,167                            | 1.00  | \$60,667                            | 1.00    | \$63,400                            | \$139,234   |
| Administration                       |                                  |                                     |       |                                     |         |                                     | +100,201  |
| 1404 Clerk                           | 0.25                             | 15,167                              | 1.00  | 60,667                              | 1.00    | 63,400                              | 139,234   |
| 5275 Planner<br>Technician           | 0.25                             | 17,923                              | 1.00  | 71,691                              | 1.00    | 75,000                              | 164,614   |
| Environmental                        |                                  |                                     |       |                                     |         | <del></del>                         | 15,011  |
| 1404 Clerk                           | 0.25                             | 15,167                              | 1.00  | 60,667                              | 1.00    | 63,400                              | 139,234   |
| 5298 Planner III-<br>Environ. Review | 0.25                             | 29,701                              | 1.00  | 118,806                             | 1.00    | 124,221                             | 272,728   |
| Zoning                               |                                  |                                     |       |                                     |         | - <del></del>                       |   |
| 5277 Planner I                       | 0.25                             | 20,603                              | 1.00  | 82,413                              | 1.00    | 86,286                              | 189,302   |
| <b>Current Planning</b>              |                                  |                                     |       |                                     |         |                                     | 337,532   |
| 5278 Planner II                      | 0.25                             | 25,048                              | 1.00  | 100,194                             | 1.00    | 104,903                             | 230,145   |
| 5291 Planner III                     | 0.25                             | 29,701                              | 1.00  | 118,806                             | 1.00    | 124,221                             | 272,728   |
| 5291 Planner III                     | 0.25                             | 29,701                              | 1.00  | 118,806                             | 1.00    | 124,221                             | 272,728   |
| 5291 Planner III                     | 0.25                             | 29,701                              | 1.00  | 118,806                             | 1.00    | 124,221                             | 272,728   |
| Total                                | 2.50                             | \$227,881                           | 10.00 | \$911,522                           | 10.00   | \$953,273                           | \$2,092,677                                       |

<sup>\*</sup>A 45.2% mandatory benefits and fringe rate was assumed for each position. The total 2.25 year salary and fringe benefit amount in Table 5 above has been rounded up by \$1.

Of the 10 new, limited-term requested positions proposed, 6 are for Planner positions (1.0 FTE for a Planner I, 1.0 FTE for a Planner II, and 4.0 FTE for Planner IIIs).

- One Planner I position in the Zoning Administration and Compliance Division will work with Code Enforcement planners to investigate and resolve complaints regarding Planning Code violations. According to Mr. DeMartini, as of December 2012 the Planning Department had 1,178 complaints, which have not yet been reviewed or are in the process of investigation or resolution. Four positions (1.0 Planner II and 3.0 Planner IIIs) in the Current Planning Division which have been requested to process building permits and planning cases. According to Mr. DeMartini, the four new positions are necessary to process the caseload backlog of 356 planning cases and 106 building permits.
- One Planner III in the Environmental Planning Division to conduct environmental review
  of the increased planning cases contributing to the backlog. According to Mr. DeMartini,

routine environmental review cases are expected to increase by 30% and more detailed environmental impact reports are expected to increase by 9% in FY 2012-13 compared to FY 2011-12.

The remaining 4.0 FTEs requested are for staff support positions (3.0 FTEs for Clerks and 1.0 FTE for a Planner Technician). These positions will focus on the administrative work required to process the permits and planning cases in the backlog including application intake and processing as well as carrying-out noticing requirements and project close-out procedures allowing the Planner staff to focus on the analysis and technical review of the projects.

The Planning Department anticipates hiring of the 10 new positions in May 2013. The positions would be limited term for 2.25 years, from May 2013 through July 2015.

## FISCAL IMPACT

As noted in Table 3 above, the proposed supplemental appropriation totals \$3,194,677 including (a) \$1,102,000 in one-time expenditures in FY 2012-13 for office space reconfiguration, record and technology improvements, updated guidelines and procedures, and additional funding for the Permit and Project Tracking System (PPTS) and the Central Corridor EIR; and (2) \$2,092,677 over 2.25 years (approximately May 2013 through July 2015) for 10 new, limited-term FTE's (2.5 FTE's in FY 2012-13).

The proposed supplemental appropriation ordinance (File 13-0117) would be funded by the Planning Department's surplus fee revenues which are projected to be \$4,300,000 by the end of FY 2012-13 (June 30, 2013). The projected revenue surplus results from increased new construction building permit fees, building permit alteration fees, and environmental planning fees. In the first half of FY 2012-13, the Planning Department has already received 72% of its budgeted fee revenues that were projected in the FY 2012-13 budget as shown in Table 6 below.

Table 6
Planning Department Fee Revenues

| Tanna                  |              | FY 2012-13   |                   |  |
|------------------------|--------------|--------------|-------------------|--|
|                        | FY 2012-13   | Actual       | Percentage of     |  |
|                        | Budgeted     | Revenues to  | Budgeted Revenues |  |
| Fee Revenue Type       | Revenues     | Date         | Received to Date  |  |
| New Construction       |              |              |                   |  |
| Building Permit Fee    |              |              |                   |  |
| Revenues               | \$1,599,386  | \$1,497,566  | 94%               |  |
| Building Permit        |              |              |                   |  |
| Alterations Fee        | \$9,622,807  | \$6,537,926  | 68%               |  |
| Environmental Planning |              |              |                   |  |
| Fees                   | \$4,411,956  | \$3,223,552  | 73%               |  |
| Total                  | \$15,634,149 | \$11,259,044 | 72%               |  |

The Planning Department expects FY 2012-13 actual fee revenues of \$19,934,149, or \$4,300,000 more than budgeted revenues of \$15,634,149.

Pursuant to the City Planning Code Section 350, the Planning Department's fee revenues are restricted-use funds and can only be expended to cover the cost of the services for which the fee was collected or for other departmental costs associated with the review of the project. The revenues cannot be appropriated for any other City expenditures.

# The requested amount of FTE's in the proposed Amendment to the Salary Ordinance (File 13-0118) is more than necessary to reduce the building permit and planning case backlog.

The proposed Amendment to the Salary Ordinance (13-0118) would create 10 new, limited-term FTE's (2.5 in FY 2012-13) consisting of 6.0 Planner positions and 4.0 administrative support positions including 3.0 Clerks and 1.0 Planner Technician as shown in Table 5 above. The Budget Analyst recommends reducing the number of FTE's by 2.0 as shown in Table 7 below.

Table 7
Budget Analyst Recommended Positions

| Division            | Position    | Planning<br>FTE<br>Request | FTE Need<br>(BLA<br>Analysis) | FTE<br>Recommend | Budget &<br>Legislative Analyst<br>Recommended<br>Reductions |
|---------------------|-------------|----------------------------|-------------------------------|------------------|--|
|                     |             |                            | anners                        |                  |  |
|                     |             |                            |                               |                  |  |
|                     | Planner II  | 1.0                        | 1.0                           | 1.0              | 0.0  |
| Current Planning    | Planner III | 3.0                        | 2.0                           | 2.0              | (1.0)  |
| Environmental       |             |                            |                               |                  |  |
| Planning            | Planner III | 1.0                        | 1.0                           | 1.0              | 0.0  |
| Zoning &            |             |                            |                               | ·                |  |
| Compliance Division | Planner I   | 1.0                        | 1.0                           | 1.0              | 0.0  |
| Subtotal Planners   |             | 6.0                        |                               | 5.0              | (1.0)  |
|                     |             | Administ                   | rative Support                |                  | · · · · · · · · · · · · · · · · · · ·                        |
| Environmental       |             |                            |                               |                  |  |
| Planning            | Clerk       | 1.0                        | 1.0                           | 1.0              | 0.0  |
| Administration      | Clerk       | 1.0                        | 1.0                           | 1.0              | 0.0  |
|                     | Planning    |                            |                               |                  |  |
| Administration      | Tech        | 1.0                        | 1.0                           | 1.0              | 0.0  |
| Citywide            | Clerk       | 1.0                        | 0.0                           | 0.0              | (1.0)  |
| Subtotal Support    |             | 4.0                        |                               | 3.0              | (1.0)  |
| Total               |             | 10.0                       |                               | 8.0              | 2.0  |

In summary, as noted in Table 7 above, the Budget and Legislative Analyst recommends approval of 8.0 of the 10.0 requested new, limited-term positions and recommends disapproval

of 2.0 of the requested 10.0 new, limited-term positions. The Budget and Legislative Analyst's explanations for the disapproval of 2.0 of the 10.0 requested new FTE positions are as follows:

- Reduce the number of requested Planner III positions in the Current Planning Division by 1.0 Planner III, from 3.0 Planner IIIs to 2.0 Planner IIIs. The Department currently has 3.28 vacant Planner II and Planner III positions in the Current Planning Division, which, if filled, would be able to process the increase in caseload. Based on the Budget and Legislative Analyst's calculation of the number of Planner II and III positions required to process the projected caseload in FY 2012-13, 3.0 new limited-term Planner III positions in the Current Planning Division, rather than the 4.0 Planner III requested positions, is sufficient.
- Reduce the requested Clerk position in the Citywide Division from 1.0 to 0. According to Mr. DeMartini, the Citywide Planning Division does not have sufficient administrative support for the variety of projects in which Citywide Planning staff is working on However, the requested Clerk position in the Citywide Division would support the Planners in the Citywide Planning Division and the Citywide Planning Division's initiatives and would not support the processing of building permits and planning cases.

The Budget Analyst recommends approval of (1) 1.0 Planner II and 2.0 Planner III positions in the Current Planning Division; (2) 1.0 Planner I position in the Zoning and Compliance Division; (3) 1.0 Planner III position in the Environmental Planning Division; (4) 1.0 Planning Technician in the Administration Division and 1.0 Clerk in the Administration Division to support permit application and processing; and (5) 1.0 Clerk in the Environmental Planning Division to support processing of environmental review applications. Currently, the Environmental Planning Division has no clerical staff.

The Budget and Legislative Analyst's recommendations would result in salary and fringe benefit savings of \$420,453. Therefore, the requested supplemental appropriation should be reduced by \$420,453, from \$3,194,677 to \$2,774,224.

According to Mr. Keith DeMartini, 10.0 new, limited-term FTE positions is the needed number of positions to eliminate the backlog of building permits and planning cases that the Planning Department is currently experiencing, including the Planner III position in the Current Planning Division that the Budget and Legislative Analyst is recommending disapproval.

However, as the Budget and Legislative Analyst has noted above, there are currently 3.28 vacant Planner II and Planner III positions in the Current Planning Division, which, if filled, can process the increase in caseload. Therefore, the Budget and Legislative Analyst recommends 3.0 Planner IIIs in the Current Planning Division instead of 4.0 Planner IIIs. Also, as noted above, the requested Clerk in the Citywide Planning Division would support the Planners in the Citywide Planning Division and the Citywide Planning Division's initiatives and would not support the processing of building permits and planning cases.

## **RECOMMENDATIONS**

- 1. Amend the proposed Annual Salary Ordinance (File 13-0118) for FY 2012-13 to specify that all new, limited-term positions are Limited Tenure (LT) positions for no more than 2.25 years.
- 2. Amend the proposed Annual Salary Ordinance (File 13-0118) by deleting (a) one 1404 Clerk, Citywide Planning Division, and (b) one 5291 Planner III, Current Planning Division.
- 3. Amend the proposed supplemental appropriation ordinance (File 13-0117) to reduce the requested supplemental appropriation by \$420,453, from \$3,194,677 to \$2,774,224.
- 4. Approve File 13-0117 and File 13-0118 as amended.

# OFFICE OF THE MAYOR SAN FRANCISCO



EDWIN M. LEE MAYOR

TO:

Angela Calvillo, Clerk of the Board of Supervisors

FROM:

Mayor Edwin M. Lee

RE:

Ordinance appropriating \$3,194,677 of fee revenue for the Planning

Department in Fiscal Year 2012-13

DATE:

February 5, 2013

Attached for introduction to the Board of Supervisors is the ordinance appropriating \$3,194,677 of fee revenue for the Planning Department in Fiscal Year 2012-13 to reduce the backlog of planning cases and building permits requiring review and funding the Permit and Project Tracking System and Central Corridor Environmental Impact Report, including \$2,092,677 to fund staff positions, \$807,000 to fund office space reconfiguration, records and information technology improvements, and updated guidelines and procedures, \$45,000 to fund training and configuration needs of the Permit and Project Tracking System, and \$250,000 to fund the Central Corridor Environmental Impact Report.

I request that this item be calendared in Budget and Finance Committee.

Should you have any questions, please contact Jason Elliott (415) 554-5105.

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