

File No. 251214

Committee Item No. 1

Board Item No. 4

COMMITTEE/BOARD OF SUPERVISORS

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Committee: Budget and Finance Committee Date January 14, 2026

Board of Supervisors Meeting Date January 27, 2026

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Completed by: Brent Jalipa Date January 8, 2026

Completed by: Brent Jalipa Date January 22, 2026

[Administrative Code - Amending Capital Expenditure Plan Reporting Requirement]

Ordinance amending the Administrative Code by changing the reporting requirement for Capital Expenditure Plans from odd years to even years, with the next report due March 1, 2028.

NOTE: Additions are *single-underline italics Times New Roman*;
deletions are ~~*strike-through italics Times New Roman*~~.
Board amendment additions are double-underlined;
Board amendment deletions are ~~strike through normal~~.

Be it ordained by the People of the City and County of San Francisco:

Section 1. Chapter 3 of the Administrative Code is hereby amended by revising Section 3.20 to read as follows:

SEC. 3.20. CAPITAL EXPENDITURE PLAN.

(a) Submission, Review, and Update of Plan. By March 1 of each ~~odd-numbered~~ even-numbered year, beginning March 1, 2013~~28~~, the City Administrator shall submit to the Mayor and Board of Supervisors a ten-year capital expenditure plan which shall include an assessment of the City's capital infrastructure needs, investments required to meet the needs identified through this assessment, and a plan of finance to fund these investments. By May 1 of the same year, the Mayor and Board of Supervisors shall review, update, amend, and adopt by resolution the ten-year capital expenditure plan. The Mayor and Board of Supervisors may update the plan as necessary and appropriate to reflect the City's priorities, resources, and requirements.

(b) Elements of Plan.

(1) The capital expenditure plan shall include all recommended capital project investments for each year of the plan. The plan shall incorporate all major planned

1 investments to maintain, repair, and improve the condition of the City's capital assets,
2 including but not limited to city streets, sidewalks, parks, and rights-of-way; public transit
3 infrastructure; airport and port; water, sewer, and power utilities; and all City-owned facilities.

4 (2) The capital expenditure plan shall include a plan of finance for all
5 recommended investments, including proposed uses of General and Enterprise Funds to be
6 spent to meet these requirements. Additionally, the plan shall recommend the use and timing
7 of long-term debt to fund planned capital expenditures, including General Obligation bond
8 measures.

9 (3) The capital expenditure plan shall include a summary of operating costs and
10 impacts on City operations that are projected to result from capital investments recommended
11 in the plan. This operations review shall include expected changes in the cost and quality of
12 City service delivery.

13 (4) The plan shall also include a summary and description of projects deferred
14 from the ten-year capital expenditure plan given non-availability of funding necessary to meet
15 assessed capital needs.

16 Section 2. Effective Date. This ordinance shall become effective 30 days from the
17 date of enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns
18 the ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the
19 Board of Supervisors overrides the Mayor's veto of the ordinance.

20
21 APPROVED AS TO FORM:
DAVID CHIU, City Attorney

22
23 By: /s/ MARK D. BLAKE
MARK D. BLAKE
24 Deputy City Attorney

25 4922-4663-9742, v. 1

LEGISLATIVE DIGEST

[Administrative Code - Amending Capital Expenditure Plan Reporting Requirement]

Ordinance amending the Administrative Code by changing the reporting requirement for Capital Expenditure Plans from odd years to even years, with the next report due March 1, 2028.

Existing Law

This legislation amends San Francisco Administrative Code Section 3.20.

Background Information

Pursuant to Administrative Code Section 3.20 the City Administrator is required to deliver a ten-year capital plan to the Mayor and the Board of Supervisors, which plan includes assessment of the City's capital infrastructure needs, investments required to meet the needs identified through this assessment, and a plan of finance to fund these investments.

The proposed Ordinance amends Administrative Code Section 3.20 to change the reporting requirement for the Capital Expenditure Plan to even years from odd years, with the first report being required by March 1, 2028.

2026 Earthquake Safety and Emergency Response (ESER) G.O. Bond and Related 10-Year Capital Plan Updates

Brian Strong, Office of Resilience and Capital Planning

Budget and Finance Committee

- ▣ **251214**: Ordinance amending Administrative Code Sec 3.20. for future Capital Plan update schedule (even-year updates instead of odd-year updates)
- ▣ **251215**: Resolution amending FY2026-2035 Capital Plan to update General Obligation (G.O.) Bond Program
- ▣ **251216**: Ordinance Authorizing the Proposed 2026 Earthquake Safety And Emergency Response (ESER) General Obligation (G.O.) Bond In The Amount Of \$535,000,000
- ▣ **251217**: Resolution of Public Interest and Necessity Authorizing the Proposed 2026 Earthquake Safety And Emergency Response (ESER) General Obligation (G.O.) Bond In The Amount Of \$535,000,000

251214: Admin Code Sec 3.20. Amendment

Changing Capital Plan updates from odd-years to even-years

- ▣ Currently the Capital Plan is updated every odd year (current Plan was approved in **April 2025**)
- ▣ The change in the Mayoral election schedule (from odd years to even years – *Prop H, 2022*) means that a new Mayor must adopt a new Capital Plan very soon after taking office
- ▣ The proposed change in Capital Plan update schedule enables the Mayor's Office to fully engage with the Capital Plan process and aligns the General Fund and Enterprise Depts. Capital Plan update cycle
- ▣ With this amendment, the next Capital Plan would be approved in **April 2028** and cover the 10 years from **FY2029 – 2040**

251215: Capital Plan Amendment

General Obligation Bond Schedule

CURRENT CAPITAL PLAN

Election Date	Bond Program	Amount (\$M)
Nov 2026	Transportation	235
Mar 2028	Waterfront & Climate Safety	350
Nov 2028	Earthquake Safety & Emergency Response	350
June 2030	Parks & Open Space	200
Nov 2030	Public Health	250
Nov 2032	Transportation	200
Nov 2034	Affordable Housing	200
Total		1,785



AMENDED CAPITAL PLAN

Election Date	Bond Program	Amount (\$M)
Jun 2026	Earthquake Safety & Emergency Response	535
Mar 2028	Parks and Open Space	250
Nov 2028	Waterfront & Climate Safety	350
Nov 2030	Public Health	250
Nov 2032	Transportation	200
Nov 2034	Affordable Housing	200
Total		1,785

- ESER Bond brought forward from 2028 to 2026, and increased to include Potrero Bus Yard (formerly part of Transportation 2026 Bond)
- Parks Bond brought forward from 2030 to 2028 and increased by \$50M

251216 & 251217: ESER 2026 Program Overview

Component	Proposed Allocation	Description & Key Deliverables
Emergency Firefighting Water System (EFWS)	\$130M	Renovate, expand and seismically upgrade the City's Emergency Firefighting Water System, including extending the Potable Emergency Firefighting Water System into the Richmond District and constructing the fireboat manifold at Fort Mason.
Neighborhood Fire Stations & Support Facilities	\$100M	Strengthen, improve and rehabilitate Neighborhood Fire Stations and Support Facilities, including the replacement of fire stations that are seismically unsafe.
District Police Stations & Support Facilities	\$72M	Renovate, improve and expand dilapidated Police Stations that are no longer adequate for the operational needs of the SFPD.
Muni Bus Storage & Maintenance Facility at Potrero Yard	\$200M	Replace a 110-year-old, seismically unsafe Muni bus yard with a modern bus maintenance and storage facility to help ensure Muni has buses available to provide transit service after a disaster.
Critical Public Safety Building Repairs	\$33M	Make critical building repairs and improvements at public safety facilities.
TOTAL	\$535M	

ESER 2026 – Emergency Firefighting Water System

- Planned 2026 bond allocation: **\$130 million**
- Next phase of EFWS: Expand capacity to include a separate component that uses drinking water
- This extension of the system can supply water for both fighting fires and for drinking
- Expanded system would extend high-pressure water pipelines, hydrants and key connection points into the City's western neighborhoods



New pipe for Potable Emergency Firefighting Water Systems pipeline at 19th Ave and Sloat Blvd.

ESER 2026 – Neighborhood Fire Stations & Support Facilities

- Planned 2026 bond allocation: **\$100 million**
- Renovate/replace fire stations with the highest-priority needs to provide improved life-safety and seismic performance, meet essential facility standards and create a healthy work environment for firefighters and EMTs
- Vulnerable stations in need of improvements include:
 - Fire Station No. 2, 1340 Powell St.
 - Fire Station No. 7, 2300 Folsom St.
 - Fire Station No. 8, 36 Bluxome St.
 - Fire Station No. 40, 2155 18th Ave.



In a 2017 Public Works seismic survey, Fire Station 2 was listed as a high safety hazard with an SHR rating of 4, placing it in the highest risk category.

ESER 2026 – District Police Stations & Support Facilities

- Planned 2026 bond allocation: **\$72 million**
- Some police stations are more than a century old and at risk of failure during a major earthquake
- Additionally, some Police Department stations and support facilities are outdated, inadequate and don't meet today's policing needs
- Stations and facilities in need of improvements include:
 - Taraval Police Station
 - SFPD Property Control Division



Built in 1915, the Taraval Police Station's historic building has a high probability of collapsing after a major earthquake and would not be operational, potentially increasing response times and delaying service.

ESER 2026 – Critical Public Safety Building Repairs

- Planned 2026 bond allocation: **\$33 million**
- State-of-good-repair projects would include building improvements, such as the repair or replacement of roofs and plumbing and electrical systems
- The City will prioritize the improvement projects that are the most necessary, beneficial and cost-effective



ESER 2026 – Muni Bus Storage & Maintenance Facility at Potrero Yard

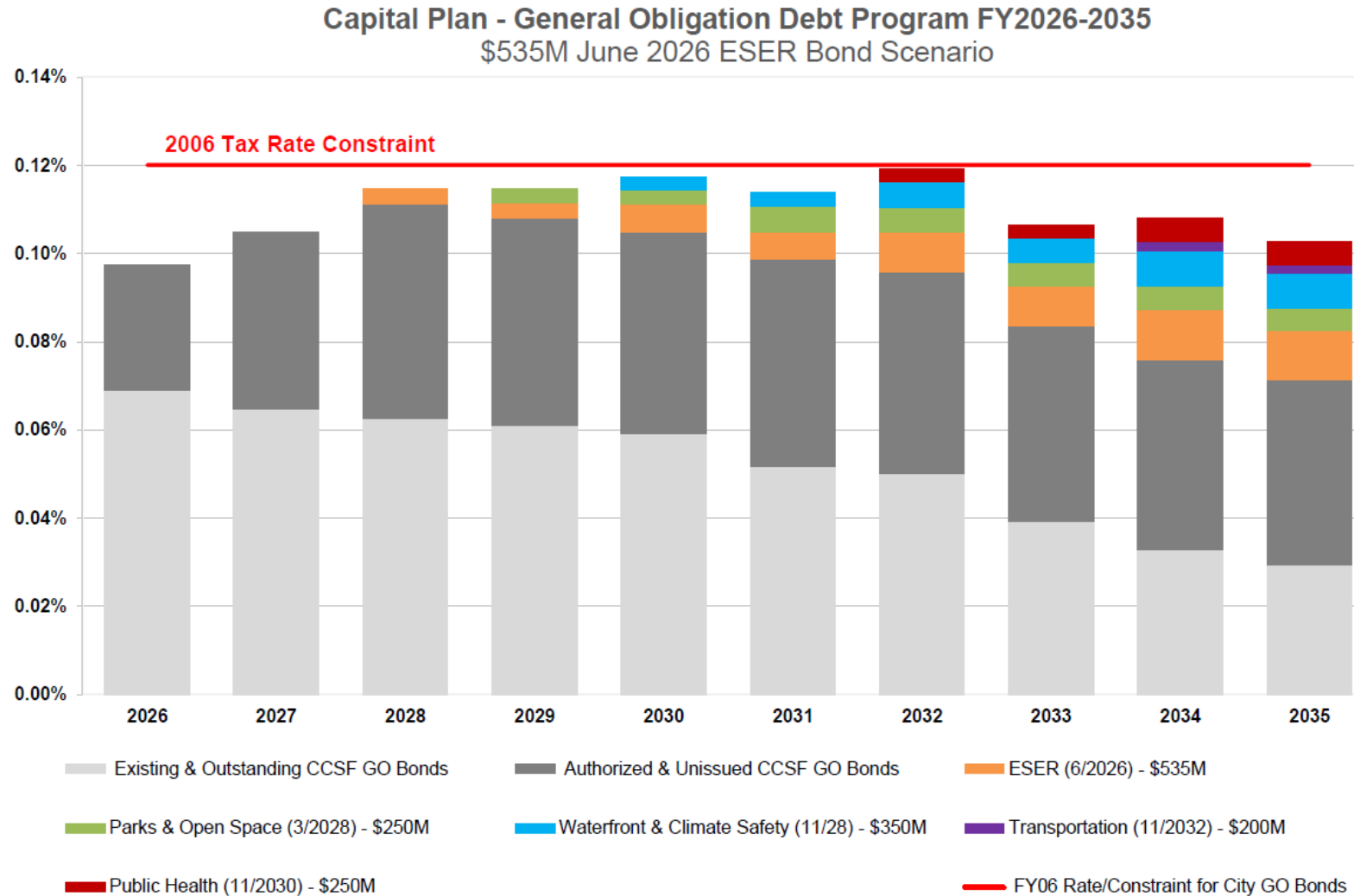
- Planned 2026 bond allocation: **\$200 million**
- Maintenance facilities like Potrero Yard, which was built in 1915 and is Muni's second oldest bus yard, are essential to repairing and keeping buses running during an emergency event
- A partial or total collapse of the bus yard (SHR-4), risks employee lives and the destruction of the fleet
- In the event of a large-scale disaster, Muni's fleet must be prepared to provide transit services to help evacuate residents, commuters and tourists
- Buses may be needed for disaster response, including transporting disaster service workers, emergency responders and emergency supplies to key deployment locations across the City



The Potrero Yard is more than a century old and long past its lifespan.

FY 2026-2035 Capital Plan

G.O. Bond Program



Adopted Capital Plan AV assumptions from Nov 2024
Assumes AAB reserves in FY26, and growth of 0.52% in FY27, 2.63% in FY28, 3.18% in FY29, 3.28% in FY30, and 3% per year thereafter

Revised 11-7-25

Thank you!

Questions?



ESER Webpage:
<https://sfpublicworks.org/eser>

BOARD of SUPERVISORS



City Hall
1 Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. (415) 554-5184
Fax No. (415) 554-5163
TDD/TTY No. (415) 554-5227

MEMORANDUM

TO: Greg Wagner, City Controller

FROM: Victor Young, Assistant Clerk

A handwritten signature in black ink that reads "Victor Young".

DATE: December 15, 2025

SUBJECT: LEGISLATION INTRODUCED

The Board of Supervisors' Rules Committee received the following proposed Ordinance:

File No. 251214

Ordinance amending the Administrative Code by changing the reporting requirement for Capital Expenditure Plans from odd years to even years, with the next report due March 1, 2028.

If you have comments or reports to be included with the file, please forward them to Victor Young at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102 or by email at: victor.young@sfgov.org.

(attachment)

- c. ChiaYu Ma, Office of the Controller
Ayesha Hossain, Office of the Controller

President, District 8
BOARD of SUPERVISORS



City Hall
1 Dr. Carlton B. Goodlett Place, Room 244
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RAFAEL MANDELMAN

PRESIDENTIAL ACTION

Date:

To: Angela Calvillo, Clerk of the Board of Supervisors

Madam Clerk,
Pursuant to Board Rules, I am hereby:

Waiving 30-Day Rule (Board Rule No. 3.23)

File No.

(Primary Sponsor)

Title.

Transferring (Board Rule No 3.3)

File No.

(Primary Sponsor)

Title.

From:

Committee

To:

Committee

Assigning Temporary Committee Appointment (Board Rule No. 3.1)

Supervisor:

Replacing Supervisor:

For:

(Date)

(Committee)

Meeting

Start Time:

End Time:

Temporary Assignment: Partial

Full Meeting

Rafael Mandelman, President
Board of Supervisors

OFFICE OF THE MAYOR
SAN FRANCISCO



DANIEL LURIE
MAYOR

TO: Angela Calvillo, Clerk of the Board of Supervisors
FROM: Adam Thongsavat, Liaison to the Board of Supervisors
RE: Administrative Code Amendment - Capital Expenditure Plan Reporting Requirement
DATE: December 9, 2025

Ordinance amending the San Francisco Administrative Code by changing the reporting requirement for Capital Expenditure Plans from odd years to even years, with the next report due March 1, 2028.

Should you have any questions, please contact Adam Thongsavat at adam.thongsavat@sfgov.org