

File No. 110557

Committee Item No. 3
Board Item No. 21

COMMITTEE/BOARD OF SUPERVISORS AGENDA PACKET CONTENTS LIST

Committee: Budget and Finance SUB-Committee Date: May 11, 2011

Board of Supervisors Meeting

Date 5/17/11

Cmte Board

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| <input type="checkbox"/> | <input type="checkbox"/> | Introduction Form (for hearings) |
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Completed by: Victor Young

Date: May 6, 2011

Completed by: Victor Young

Date: 5-12-11

An asterisked item represents the cover sheet to a document that exceeds 25 pages. The complete document is in the file.

[Multifamily Housing Revenue Bonds - Fell Street Apartments - Not to Exceed \$8,100,000]

Resolution declaring the intent of the City and County of San Francisco (City) to reimburse certain expenditures from proceeds of future bonded indebtedness; authorizing the Director of the Mayor's Office of Housing (Director) to submit an application and related documents to the California Debt Limit Allocation Committee (CDLAC) to permit the issuance of residential mortgage revenue bonds in an aggregate principal amount not to exceed \$8,100,000 for Fell Street Apartments; authorizing and directing the Director to direct the Controller's Office to hold in trust an amount not to exceed \$40,500 in accordance with CDLAC procedures; authorizing the Director to certify to CDLAC that the City has on deposit the required amount; authorizing the Director to pay an amount equal to such deposit to the State of California if the City fails to issue the residential mortgage revenue bonds; approving, for purposes of the Internal Revenue Code of 1986, as amended, the issuance and sale of residential mortgage revenue bonds by the City in an aggregate principal amount not to exceed \$8,100,000; authorizing and directing the execution of any documents necessary to implement this Resolution; and ratifying and approving any action heretofore taken in connection with the Project, as defined herein, and the Application, as, defined herein.

WHEREAS, The Board of Supervisors of the City and County of San Francisco (the "Board of Supervisors"), after careful study and consideration, has determined that there is a shortage of safe and sanitary housing within the City and County of San Francisco (the "City"), particularly for low and moderate income persons, and that it is in the best interest of the

1 residents of the City and in furtherance of the health, safety, and welfare of the public for the
2 City to assist in the financing of multi-family rental housing units; and,

3 WHEREAS, Acting under and pursuant to the powers reserved to the City under
4 Sections 3, 5, and 7 of Article XI of the Constitution of the State of California and Sections
5 1.101 and 9.107 of the Charter, the City has enacted the City and County of San Francisco
6 Residential Mortgage Revenue Bond Law (the "City Law"), constituting Article I of Chapter 43
7 of the San Francisco Administrative Code, in order to establish a procedure for the
8 authorization, issuance and sale of residential mortgage revenue bonds by the City for the
9 purpose of providing funds to encourage the availability of adequate housing and home
10 finance for persons and families of low or moderate income, and to develop viable
11 communities by providing decent housing, enhanced living environments, and increased
12 economic opportunities for persons and families of low or moderate income; and,

13 WHEREAS, In addition, pursuant to Division 31 of the Health and Safety Code of the
14 State of California, and particularly Chapter 7 of Part 5 thereof (the "State Law"), the City is
15 empowered to issue and sell bonds for the purpose of making mortgage loans or otherwise
16 providing funds to finance the development of multi-family rental housing including units for
17 lower income households and very low income households; and,

18 WHEREAS, Gough Street Housing Associates, L.P., a California limited partnership
19 sponsored by BRIDGE Housing Corporation, a California non-profit public benefit corporation
20 ("BRIDGE"), or another partnership sponsored by BRIDGE (in either case, the "Developer"),
21 desires to acquire and rehabilitate an 82 unit residential rental housing development located
22 at 333 Fell Street currently identified as the Fell Street Apartments (the "Project"); and,

23 WHEREAS, the Developer has requested that the City assist in the financing of the
24 Project through the issuance of one or more series of tax-exempt mortgage revenue bonds
25 (the "Bonds"); and,

1 WHEREAS, The City expects that proceeds of the Bonds will be used to pay certain
2 costs incurred in connection with the Project prior to the date of issuance of the Bonds; and;

3 WHEREAS, The City intends to issue the Bonds in an amount not to exceed
4 \$8,100,000 and to loan the proceeds of the Bonds to the Developer (the "Loan") to finance the
5 costs of the Project; and,

6 WHEREAS, The Board of Supervisors has determined that the moneys advanced and
7 to be advanced to pay certain expenditures of the Project are or will be available only for a
8 temporary period and it is necessary to reimburse such expenditures with respect to the
9 Project from the proceeds of the Bonds; and,

10 WHEREAS, Section 1.150-2 of the United States Treasury Regulations requires that
11 the Board of Supervisors declare its reasonable official intent to reimburse prior expenditures
12 for the Project with proceeds of the Bonds; and,

13 WHEREAS, The interest on the Bonds may qualify for tax exemption under Section
14 103 of the Internal Revenue Code of 1986, as amended (the "Code"), only if the Bonds are
15 approved in accordance with Section 147(f) of the Code; and,

16 WHEREAS, The City now wishes to approve the issuance of the Bonds in order to
17 satisfy the public approval requirements of Section 147(f) of the Code; and,

18 WHEREAS, The Project is located wholly within the City; and,

19 WHEREAS, On April 25, 2011, the City caused a notice stating that a public hearing
20 with respect to the issuance of the Bonds would be held by the Mayor's Office of Housing on
21 May 9, 2011, to appear in The San Francisco Chronicle, which is a newspaper of general
22 circulation in the City; and,

23 WHEREAS, The Mayor's Office of Housing held the public hearing described above on
24 May 9, 2011 and an opportunity was provided for persons to comment on the issuance of the
25 Bonds and the Project; and,

1 WHEREAS, This Board of Supervisors is the elected legislative body of the City and is
2 the applicable elected representative required to approve the issuance of the Bonds within the
3 meaning of Section 147(f) of the Code; and,

4 WHEREAS, Section 146 of the Code limits the amount of tax-exempt private activity
5 bonds, which include qualified mortgage bonds, that may be issued in any calendar year by
6 entities within a state and authorizes the legislature of each state to provide the method of
7 allocating authority to issue tax-exempt private activity bonds within the respective state; and,

8 WHEREAS, Chapter 11.8 of Division 1 of Title 2 of the Government Code of the State
9 of California governs the allocation in the State of California of the state ceiling established by
10 Section 146 of the Code among governmental units in the State having the authority to issue
11 tax-exempt private activity bonds; and,

12 WHEREAS, Section 8869.85(b) of the Government Code requires that a local agency
13 file an application for a portion of the state ceiling with or upon the direction of the California
14 Debt Allocation Committee ("CDLAC") prior to the issuance of tax-exempt private activity
15 bonds, including qualified mortgage bonds; and,

16 WHEREAS, CDLAC procedures require an applicant for a portion of the state ceiling to
17 certify to CDLAC that applicant has on deposit an amount equal to one-half of one percent
18 (1/2%) of the amount of allocation requested; now, therefore be it

19 RESOLVED, by the Board of Supervisors of the City and County of San Francisco, as
20 follows:

21 Section 1. The Board of Supervisors finds and determines that the foregoing recitals
22 are true and correct.

23 Section 2. The Board of Supervisors adopts this Resolution for purposes of
24 establishing compliance with the requirements of Section 1.150-2 of the United States
25 Treasury Regulations. This Resolution does not bind the Board of Supervisors to issue the

1 Bonds, approve the Loan or to make any expenditure, incur any indebtedness or proceed with
2 the Project.

3 Section 3. The Board of Supervisors hereby declares its official intent under United
4 States Treasury Regulations Section 1.150-2 to use proceeds of the Bonds to reimburse
5 expenditures incurred in connection with the Project. The Board of Supervisors hereby further
6 declares its intent to use such proceeds to reimburse the Developer for actual expenditures
7 made by the Developer on the Project.

8 Section 4. On the date of the expenditure to be reimbursed, all reimbursable costs of
9 the Project will be of a type properly chargeable to a capital account under general federal
10 income tax principles.

11 Section 5. The maximum principal amount of debt expected to be issued for the Project
12 is \$8,100,000.

13 Section 6. This Board of Supervisors, as the applicable elected representative of the
14 governmental unit having jurisdiction over the area in which the Project is located, hereby
15 approves the issuance of the Bonds for purposes of Section 147(f) of the Code.

16 Section 7. This approval of the issuance of the Bonds by the City is neither an approval
17 of the underlying credit issues of the proposed Project nor an approval of the financial
18 structure of the Bonds.

19 Section 8. The Board of Supervisors hereby authorizes the Director of the Mayor's
20 Office of Housing (the "Director"), on behalf of the City, to submit an application (the
21 "Application"), and such other documents as may be required, to CDLAC pursuant to
22 Government Code Section 8869.85 for an allocation for the Project of a portion of the state
23 ceiling for private activity bonds in a principal amount not to exceed \$8,100,000.

24 Section 9. An amount equal to \$40,500 ("Deposit") is hereby authorized to be held on
25 deposit in connection with the Application and the applicable CDLAC procedures, and the

1 Director is authorized to certify to CDLAC that such funds are available; which Deposit shall
2 consist of a restriction on cash in the Hotel Tax Fund established pursuant to Section 515.01
3 of Article 7 of the San Francisco Business and Tax Regulations Code (the "Hotel Tax Fund").

4 Section 10. If the City receives a CDLAC allocation and the applicable issuance
5 requirements are not met, the Mayor's Office of Housing is hereby authorized to cause an
6 amount equal to the Deposit to be paid to the State of California from the Hotel Tax Fund, if
7 required by CDLAC.

8 Section 11. The officers and employees of the City and the Director are hereby
9 authorized and directed, jointly and severally, to do any and all things necessary or advisable
10 to consummate the receipt of an allocation from CDLAC and otherwise effectuate the
11 purposes of this Resolution, and all actions previously taken by such officers and employees
12 with respect to the Project, including but not limited to the submission of the application to
13 CDLAC, are hereby ratified and approved.

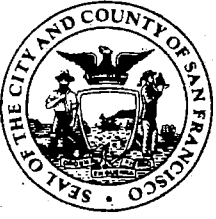
14 Section 12. This Resolution shall take effect from and after its adoption by the Board
15 and approval by the Mayor.

16 APPROVED AS TO FORM:

17
18 DENNIS J. HERRERA
19 City Attorney

20 By: Kenneth David Roux
21 KENNETH DAVID ROUX
22 Deputy City Attorney
23
24
25

**MAYOR'S OFFICE OF HOUSING
CITY AND COUNTY OF SAN FRANCISCO**



EDWIN M. LEE
MAYOR

DOUGLAS SHOEMAKER
DIRECTOR

May 2, 2011

Honorable Ross Mirkarimi
City and County of San Francisco
Board of Supervisors
City Hall
1 Dr. Carlton B. Goodlett Place
San Francisco, CA 94102

RE: Resolution Authorizing Application to California Debt Limit Allocation Committee for Multifamily Housing Revenue Indebtedness for Fell Street Apartments.

With this memo, I am submitting to you for introduction at the Board of Supervisors meeting on Tuesday, May 3, 2011, a resolution regarding qualified mortgage revenue indebtedness for Fell Street Apartments (the "Project"). This Project comprises the acquisition and rehabilitation of an 82 unit residential housing development located at 333 Fell Street. The resolution would authorize me, as Director of this office, to submit an application to the California Debt Limit Allocation Committee for residential mortgage revenue bonds in an amount not to exceed \$8,100,000 (the "Bonds"). This resolution would only authorize us to apply for an allocation of qualified mortgage revenue indebtedness. Should we receive authority, we will need to return to the Board for permission to actually execute and deliver the Bonds. Funds generated from the execution and delivery of the Bonds would be used to pay certain costs incurred in connection with the Project.

Family incomes at the Project range from 50% – 60% Area Median Income (AMI). All units are affordable. Fell Street Apartments is currently home to 207 low-income residents with an average tenure of 11 years. The building includes 28 children and 62 seniors. The target population will not change as a result of this project, and current residents are going to be able to remain in their units during and after the rehabilitation project.

The Bond financing will be used to install photovoltaic and/or solar thermal systems; replace aging building elements with new greener and higher-performing alternative materials; repair aging skin and decayed structural elements where they occur; conform to updated codes; and prepare the building for another 20 years' worth of service as affordable housing.

1 South Van Ness Avenue, Fifth Floor, San Francisco, CA 94103
Phone: (415) 701-5500 Fax: (415) 701-5501 TDD: (415) 701-5503 www.sfgov.org/moh

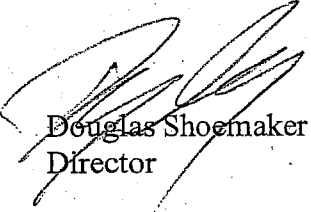
The Mayor's Office of Housing has previously issued bonds for both rental housing and for first time homeownership. These financings are conduit financings, which do not require the City to pledge City funds as repayment of the bonds. Rather, the bondholders' only recourse for payment are the project revenues themselves and any credit enhancement provided by lenders. This is the typical conduit financing structure where the City acts as the issuer of the bonds but is not at risk for the repayment of the bonds.

In order to meet the deadline of submitting an application, the resolution must be introduced at the Board no later than **May 3, 2011**, and be considered by the full Board by **May 10, 2011**. We would appreciate any assistance you can provide to help meet this schedule so that the City is able to submit the application on **May 20, 2011**.

The attached resolution has been approved as-to-form by Deputy City Attorney Kenneth Roux. I am enclosing a brief description of the project for your review.

If you have any questions about the resolution or the project, please contact Teresa Yanga at 701-5515 or Joan McNamara at 701-5532. Thank you.

Sincerely,



Douglas Shoemaker
Director

