

# Treasure Island Development Program

## Infrastructure and Revitalization Financing District

January 24, 2017





ANGEL  
ISLAND

TREASURE ISLAND

OAKLAND

YERBA BUENA  
ISLAND

SAN FRANCISCO

San Francisco, CA

# Treasure Island Development Program

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- Treasure Island Development Authority was formed in 1997 to oversee the transition of the former Naval Station Treasure Island to civilian use
- Treasure Island Community Development selected as development partner in 2003
- Program envisioned to utilize California redevelopment law to provide financing of affordable housing and public infrastructure until Governor Brown announced dissolution of redevelopment as part of his proposed FY 11/12 budget
- Financing Plan restructured to utilize a combination of incremental local property taxes and Community Facilities District Special Taxes
- Transaction and Entitlement Documents approved in June 2011

# Treasure Island Development Program

## Development Program



Up to 8,000 homes  
(2,173 Affordable)



Up to 500 Hotel Rooms

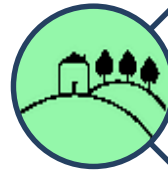


Up to 450,000sf Retail &  
Historic Reuse



Up to 100,000sf Office

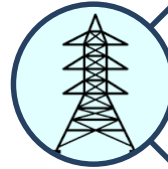
## Public Benefits



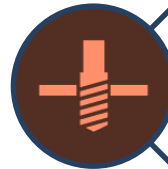
300 acres of open space  
(capital and O&M)



Transit equipment, facilities and  
operating subsidy



New utilities, streets, police & fire  
station, community facilities, and  
other public infrastructure



Geotechnical improvements

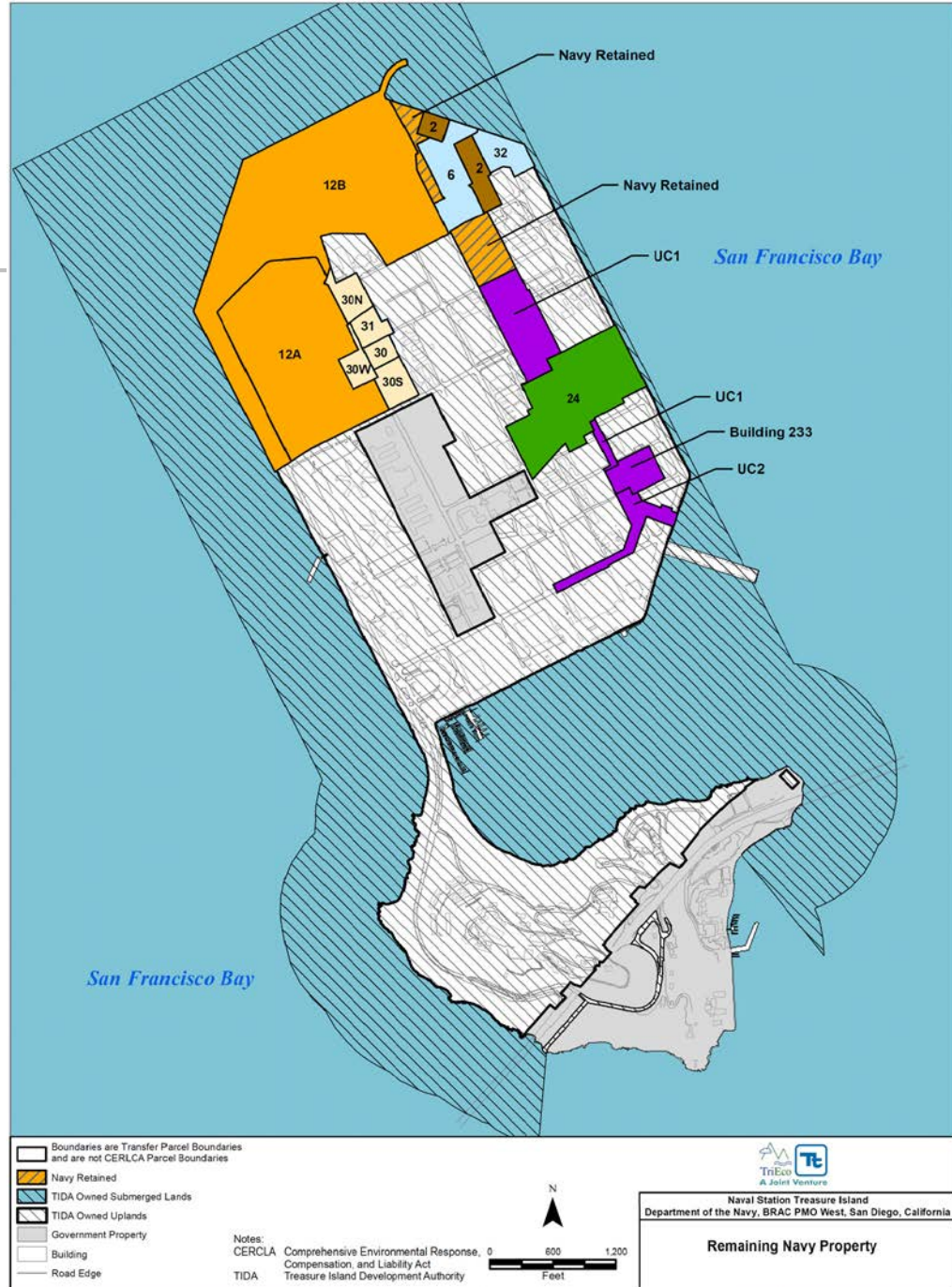


Sea level rise adaptations  
(present & future)



# Property Transfer

- Initial property transfer from the Navy in May 2015
- Second transfer in Sept 2016
- Four additional transfers over the next 18 months
- Final transfer in early 2022



Parcel	FOST	Date
Parcels Building 233, UC 1 & UC 2	6	Pending
Parcels 30, 30N, 30S, 30W & 31	7	01/31/2017
Parcels 6 & 32	8	07/31/2017
Parcel 24	9	01/30/2018
Parcel 2	10	12/31/2020
Parcels 12A, 12B & Navy Retained Sites	11	12/31/2021

# Access Improvements

- SFCTA opened new westbound on & off ramps on October 22<sup>nd</sup>
- Caltrans East Span bike path open on weekends



# Demolition

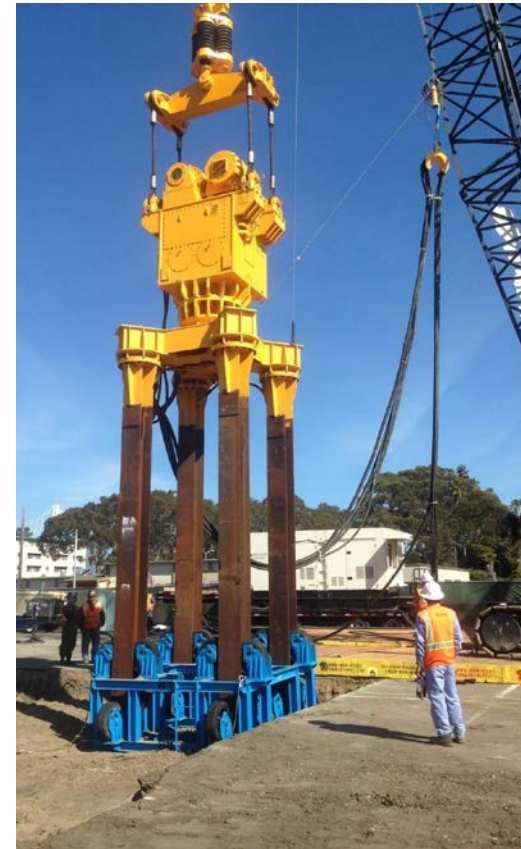
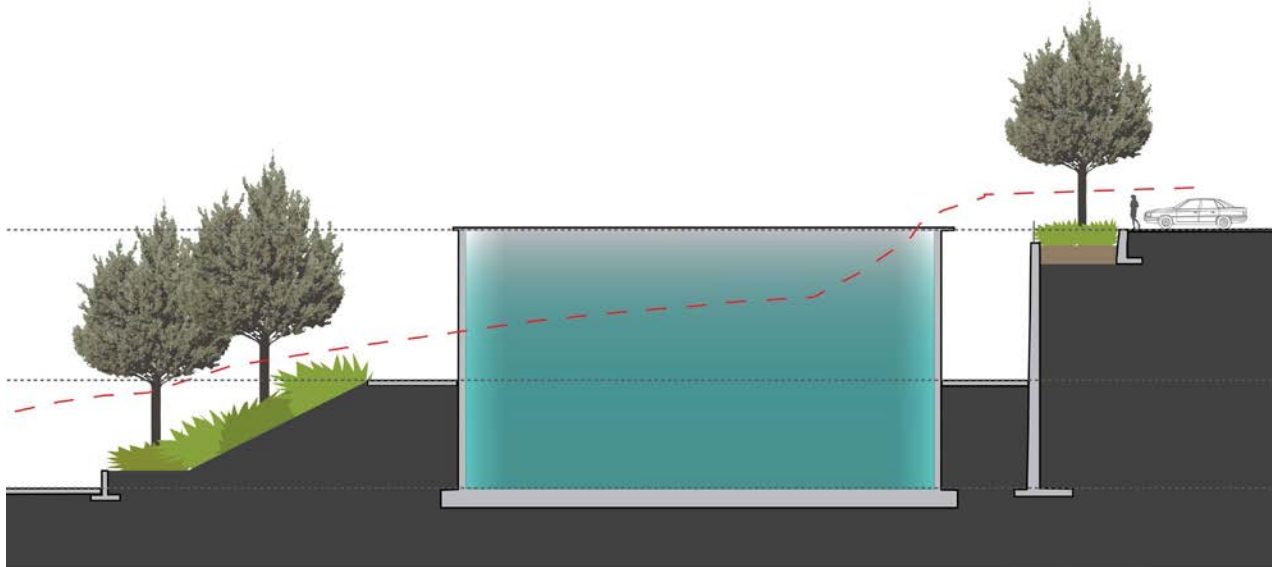
- First subphase development parcels transferred to TICD in February 2016
- Demolition on Yerba Buena Island complete
- Demolition on Treasure Island underway



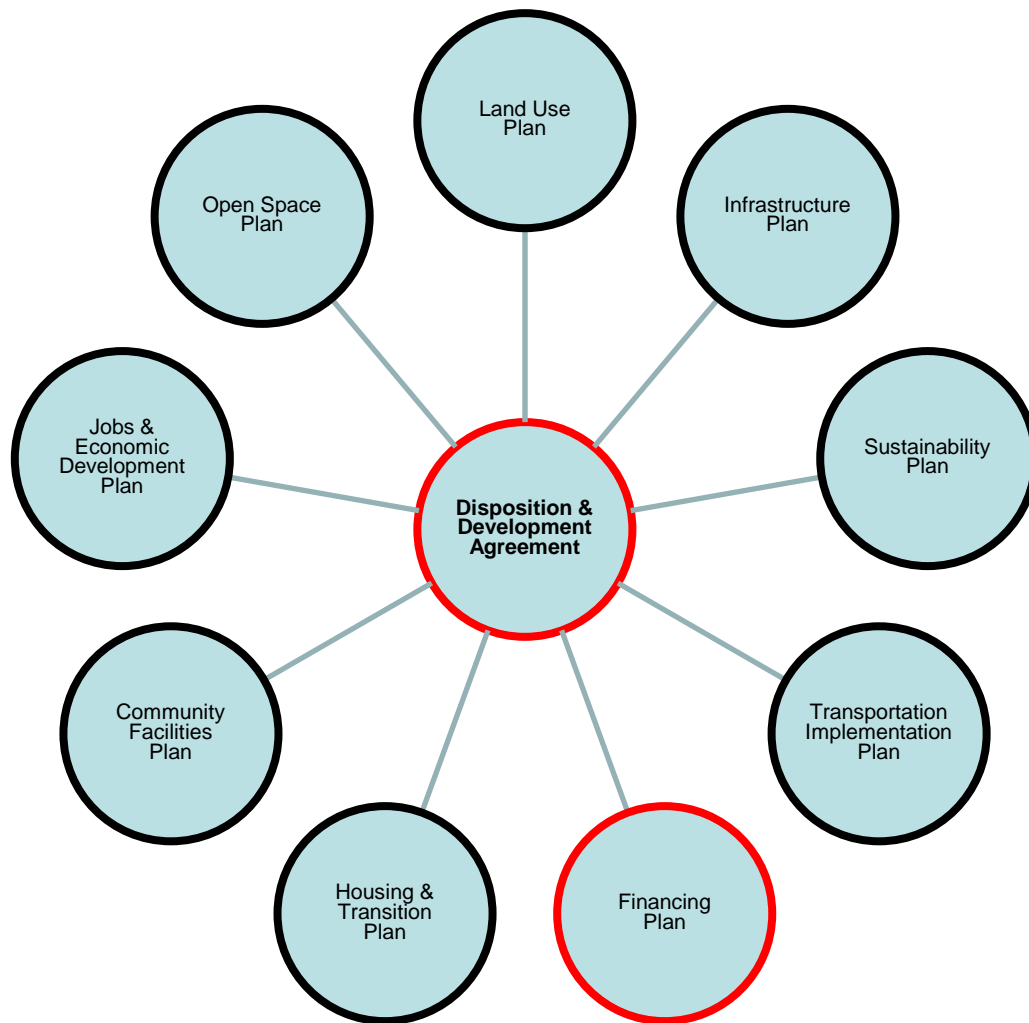


# Construction Activity

- Initial infrastructure contracts awarded, bid, or advertised
  - Water reservoir design/build
  - Yerba Buena utility/right-of-way infrastructure
  - Geotechnical & causeway reconstruction
  - Treasure Island utility/right-of-way infrastructure
  - Tree removal/relocation/preservation



# Transaction and Entitlement Documents



## Other Project Documents

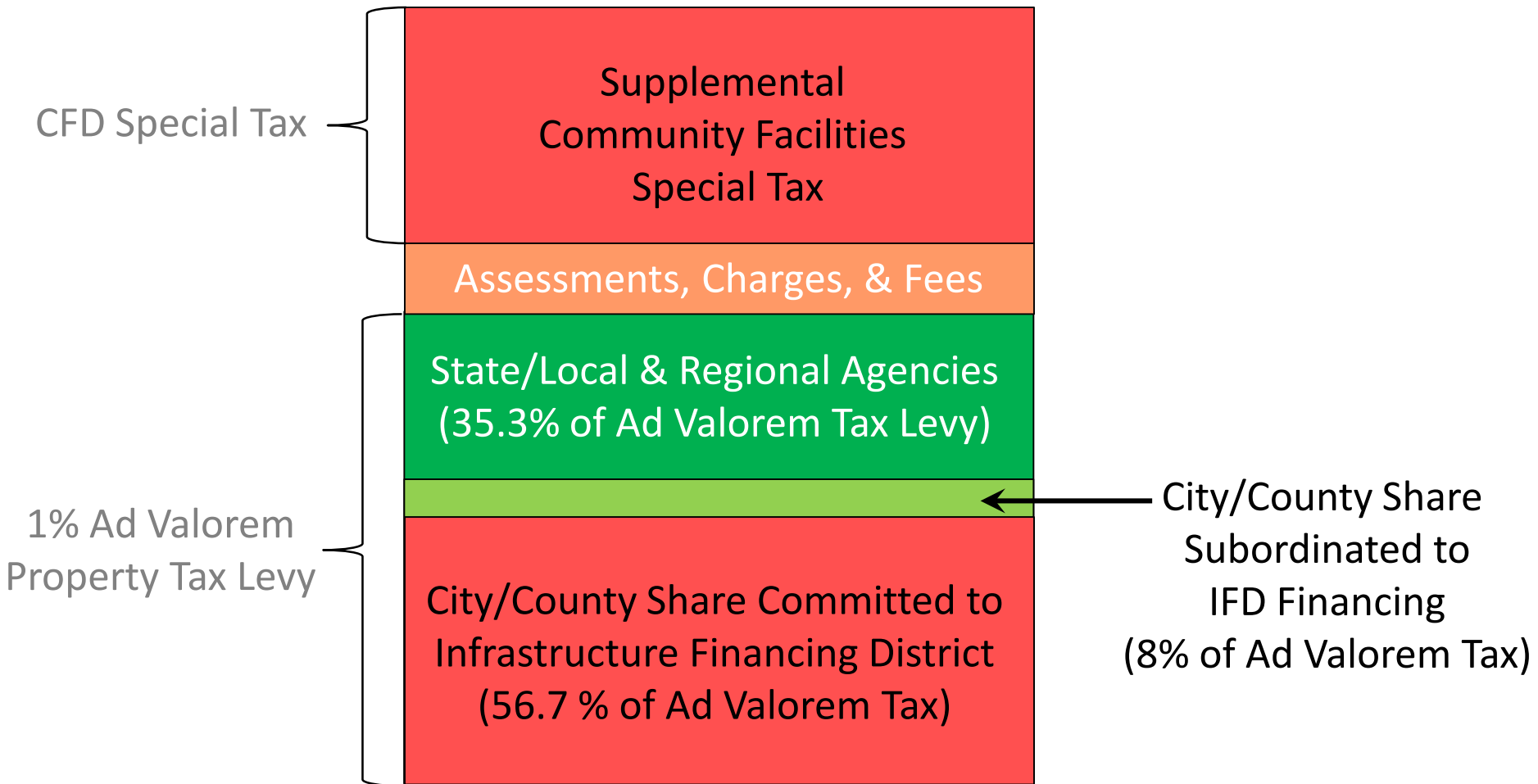
- Development Plan
- Development Agreement
- Design for Development
- Trust Exchange Agreement
- Design Review and Document Approval Procedure
- Interagency Cooperation Agreement
- Technical Memoranda
- Navy Conveyance Agreement

# DDA and Financing Plan

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- TICD to finance and construct public and private improvements
- City to provide public financing for reimbursement of eligible public improvements delivered by TICD
  - Forming Infrastructure and Revitalization Financing District(s) under State of California Government Code to pay for Qualified Project Costs
  - Forming Community Facilities District(s) under the Mello-Roos Community Facilities Act of 1982 to pay for Qualified Project Costs, On-going Park Maintenance and Additional Community Facilities
  - No recourse to the General Fund for developer reimbursements
- With development activities accelerating, we need to establish these Financing Districts to provide for reimbursements
  - Have been working with TICD, Office of Public Finance and outside consultants to prepare for formation over the past 24 months

# IRFD and CFD Collections

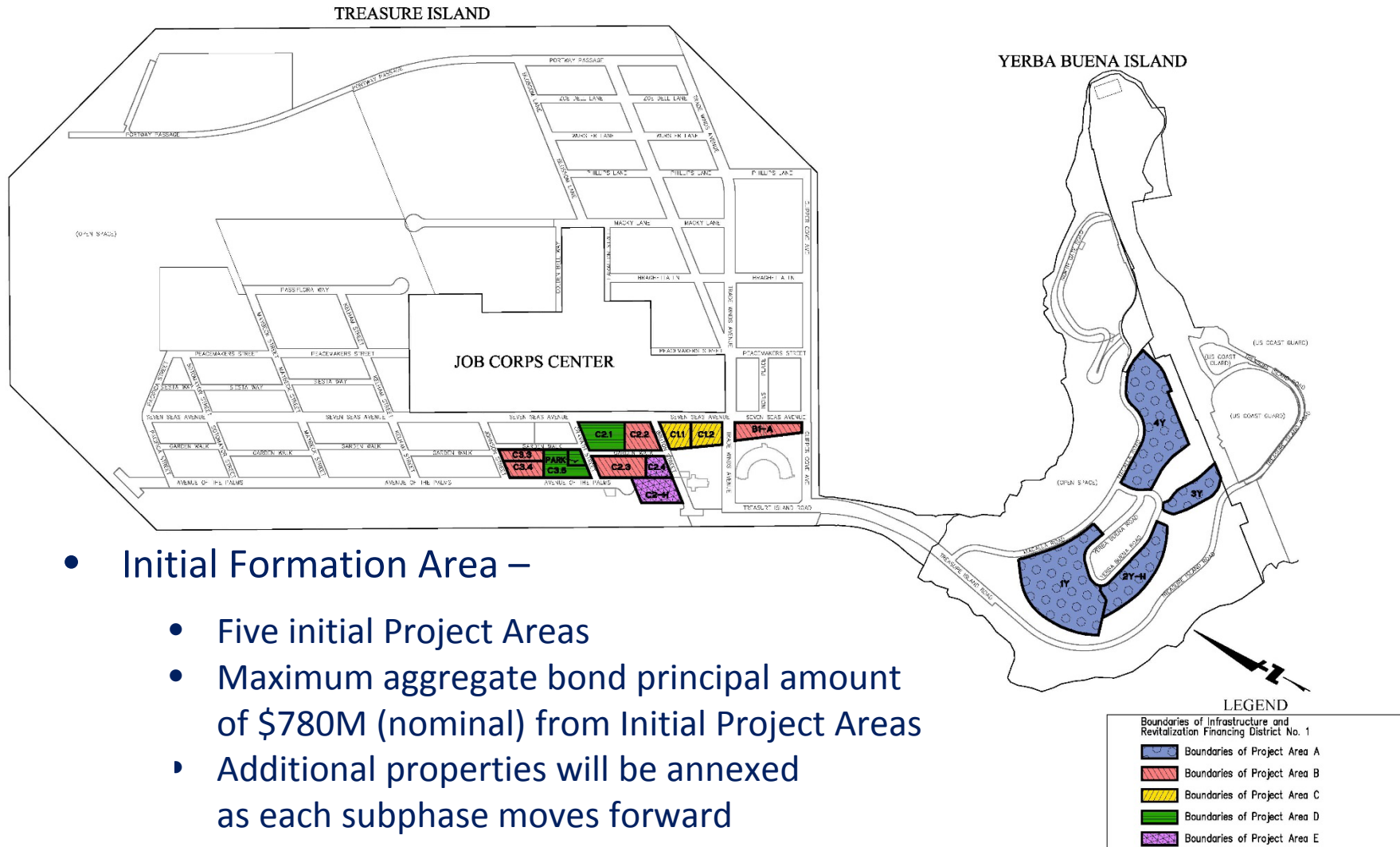


# Infrastructure and Revitalization Financing District

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- Property Tax Increment Financing
  - Financing Plan commits 56.69% out of 64.69% in property tax collected by CCSF to project financing
  - Additional 8% subordinated to project financing
- Tax Increment committed for a fixed period (40 years)
- May finance infrastructure with community-wide significance and a useful life of fifteen years or more
- May finance affordable housing, but may not finance services
  - 17.5% of IRFD proceeds committed to affordable housing
- Fiscal Analysis shows that General Fund revenues arising from development will exceed project–necessitated General Fund expenditures

# Infrastructure and Revitalization Financing District



- Initial Formation Area –
  - Five initial Project Areas
  - Maximum aggregate bond principal amount of \$780M (nominal) from Initial Project Areas
  - Additional properties will be annexed as each subphase moves forward

# Infrastructure and Revitalization Financing District Formation

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- Government Code 53369 prescribes the processes for the formation of Infrastructure and Revitalization Financing Districts (IRFDs)
- December 6<sup>th</sup> Board of Supervisors Approvals
  - 0503-16: Resolution of Intention to Establish the IRFD
  - 0504-16: Resolution Authorizing the Preparation of an Infrastructure Financing Plan (IFP)
  - 0505-16: Resolution of Intention to Issue Bonds
  - 0512-16: Resolution approving the IFP

# December 6<sup>th</sup> Resolution of Intention

## Affordable Housing Provisions

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- The Mayor deems the development of additional affordable housing at Treasure Island a priority and the Mayor's Office of Housing and Community Development has programmed for future investment of more than \$250 million, beginning with \$4 million in Fiscal Year 2018, and \$30 million or more over the next ten years
- City will pursue State legislation increasing IRFD term to 45 years and other legislative changes including a pledge of the State share of property tax increment
- TIDA will submit a report to the Board every six months on the status of affordable housing funding and construction
- If unsuccessful in securing changes in State legislation or otherwise making significant progress in meeting affordable housing funding needs, TIDA shall request the Capital Planning Committee approve a Citywide Affordable Housing General Obligation Bond be placed on the November 2024 ballot - including support for Treasure Island



# Actions Before the Board Today

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## Formation of an Infrastructure Revitalization and Financing District (IRFD)

- Public hearing
- Resolution proposing the formation of the IRFD
- Resolution calling for a special election
- Special Election of the property owners
- Resolution confirming election results
- Ordinance adopting the Infrastructure Financing Plan
- Resolution authorizing bond issuance

# Next Steps

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- City will file a judicial validation action (Code of Civil Procedure 860 et seq.) to confirm the validity of the IRFD, the IFP, the allocation of tax increment to the IRFD and the IRFD bonds
- Bond Counsel recommends a judicial validation action for the IRFD because IRFDs are a new, post-redevelopment financing tool and legal certainty regarding its use as a financing tool is necessary
- Resolution authorizing bond issuance only sets the not-to-exceed limit for the initial project areas
  - Office of Public Finance and TIDA will return to the Board of Supervisors prior to each bond issuance

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# *Discussion*