NOV 4 AGENDA 17EM #S ZI-ZY File NOS. 141048 - 141071

From:

Board of Supervisors (BOS)

Sent:

Tuesday, November 04, 2014 1:26 PM

To:

BOS-Legislative Services

Cc:

Lamug, Joy; Carroll, John (BOS)

Subject:

FW: File No. 141068 / Objection to Planning Commission's Decision Relating to Approval of a

Conditional Use Authorization (Case No. 2012.0059C)

Importance:

High

From: Wynne, Garrett [mailto:Garrett.Wynne@kyl.com]

Sent: Tuesday, November 04, 2014 12:48 PM

To: Board of Supervisors (BOS)

Cc: Wynne, Garrett; Mar, Eric (BOS); Jill Wynne

Subject: File No. 141068 / Objection to Planning Commission's Decision Relating to Approval of a Conditional Use

Authorization (Case No. 2012.0059C)

Importance: High

Dear Board of Supervisors:

My wife and I are District One residents and home owners (address 634 6th Avenue). We are writing in opposition to the requested macro wireless telecommunications service ("WTS") facility proposed for 431 Balboa Street (the "Project"). Below are the reasons for our opposition:

- The Project will materially impact the aesthetics of our neighborhood in a negative manner. This is a residential neighborhood with a few small shops and restaurants not an "antennae farm." The Project if approved would increase the height of an already tall building (3 stories rather than customary 2) in a way that is not appropriate given the complexion of the neighborhood. While we recognize the need for these types of facilities, this is not an appropriate venue.
- Moreover, the Project is inconsistent with the Wireless Facility Siting Guidelines ("Guidelines") as it would:
 - o Conflict with the existing neighborhood character by erecting commercial-use antenna in a mixed use, primarily residential area.
 - o Result in additions to 431 Balboa Street that are incongruous with the building's design, would result in rooftop elements that are out-of-scale with the building and would be prominently visible from surrounding streets.
 - Develop a WTS facility in a location (based on zoning and land use) that arguably is considered disfavored by the spirit (if not the letter) of the Guidelines.
- The neighborhood is zoned such that buildings have a 40 foot limit. Currently, the subject building is 33 feet high. Presumably, the Project would increase the building

height above the 40 foot limit. If that is not the case (and the height is at or slightly below 40 feet), the subject building is already the tallest building on the block. The addition of antennas will further emphasize and set this building apart from the adjoining structures, creating visual clutter and diminishing the sky line.

• Finally, there are other more appropriate venues nearby which already have antennas (including the SFPD's Richmond Station) that could be used for this purpose without impacting the neighborhood.

Thank you for considering our views and for your continued work to maintain the character and beauty of our great city.

Regards,

Garrett and Jill Wynne

.....

Garrett R. Wynne Keesal, Young & Logan

450 Pacific Avenue | San Francisco, CA 94133 415.398.6000 (office) | 415.244.9062 (mobile) garrett.wynne@kyl.com | www.kyl.com

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These limits are generally based on recommended exposure guidelines published by the National Council on Radiation Protection and Measurements (NCRP) in "Biological Effects and Exposure Criteria for Radiofrequency Electromagnetic Fields," NCRP Report No. 86, Sections <u>17.4.1</u>, 17.4.1.1, 17.4.2 and 17.4.3. Copyright NCRP, 1986, Bethesda, Maryland 20814. In the frequency range from 100 MHz to 1500 MHz, exposure limits for field strength and power density are also generally based on guidelines recommended by the American National Standards Institute (ANSI) in Section 4.1 of "IEEE Standard for Safety Levels with Respect to Human Exposure to Radio Frequency Electromagnetic Fields, 3 kHz to 300 GHz," ANSI/IEEE C95.1-1992, Copyright 1992 by the Institute of Electrical and Electronics Engineers, Inc., New York, New York 10017.

Frequency range(MHz)	Electric field strength(V/m)	Magnetic field strength(A/m)	Power density(mW/cm²)	Averaging time(minutes)
(A) Limits for			File Nos	. 141068-141071
Occupational/Controlled			11/4/14	Deceived in Board
Exposures				Received in Board
0.3-3.0	614	1.63	*(100)	6
3.0-30	1842/f	4.89/f	*(900/f ²)	6
30-300	61.4	0.163	1.0	6
300-1500			f/300	6
1500-100,000			5	6
(B) Limits for General				
Population/Uncontrolled Expo	sure			
0.3-1.34	614	1.63	*(100)	30
1.34-30	824/f	2.19/f	*(180/f ²)	30
30-300	27.5	0.073	0.2	30
300-1500			f/1500	30
1500-100,000			1.0	30

f = frequency in MHz

Note 1 to Table 1: Occupational/controlled limits apply in situations in which persons are exposed as a consequence of their employment provided those persons are fully aware of the potential for exposure and can exercise control over their exposure. Limits for occupational/controlled exposure also apply in situations when an individual is transient through a location where occupational/controlled limits apply provided he or she is made aware of the potential for exposure.

Note 2 to Table 1: General population/uncontrolled exposures apply in situations in which the general public may be exposed, or in which persons that are exposed as a consequence of their employment may not be fully aware of the potential for exposure or can not exercise control over their exposure.

^{* =} Plane-wave equivalent power density

None @ rear



PLANNING DEPARTMENT

NOTICE OF PUBLIC HEARING



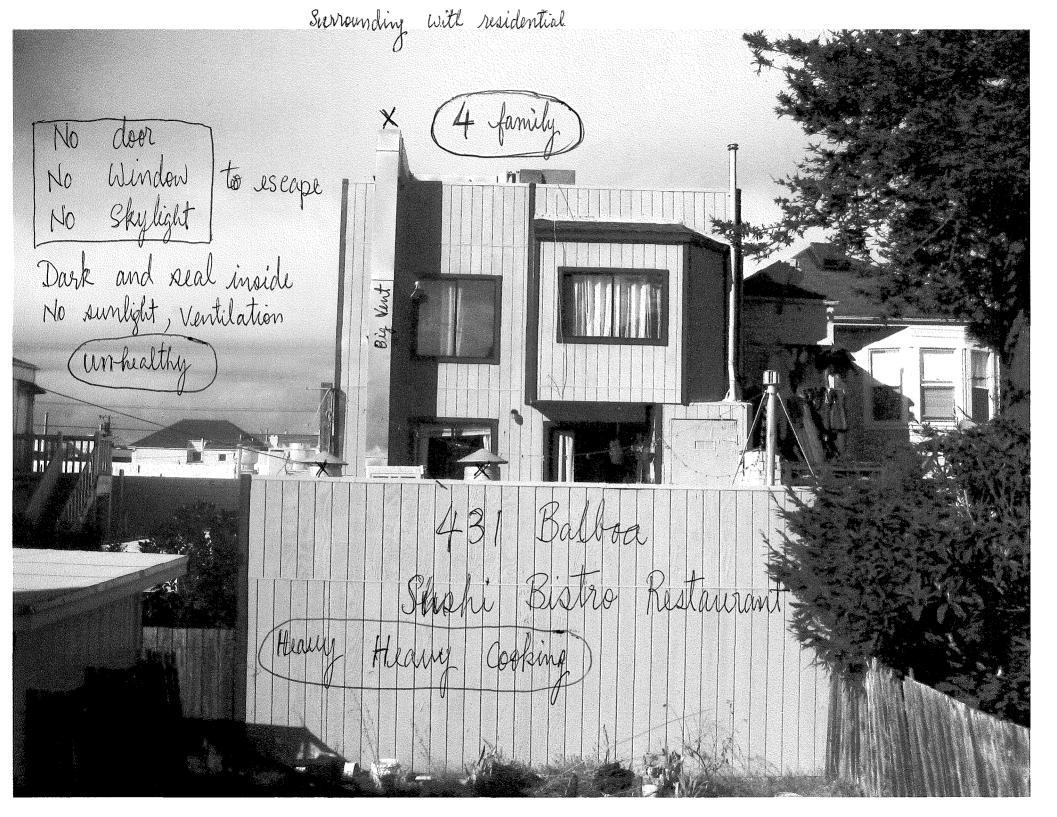
BISTRO



The hood Extinguisher No Fire Extinguisher

Recol











My name is Michael Murphy. I live at 625 6th Avenue, San Francisco.

I would like to address the interpretation of the portion of the 1996 FCC Act now codified in 47 U.S.C section 332(c).

First, my qualifications: For about 20 years I worked as a research attorney for the Court of Appeal, initially for Judge William Newsom and then for Judge Swager

In the past 10 years I have published 8 law review articles in important journals including the Delaware Journal of Corporate Law, the NYU Journal of Law and Business, the Virginia Law and Business Review and the Business Lawyer a peer reviewed publication of the American Bar Association.

The critical point I want to make relates to the familiar principle that statutes should be interpreted to uphold their constitutionality. If section 332(c) is given a broad and unwarranted interpretation, it would encroach on our constitutional right of petition. Fortunately, the statute lends itself to a common sense interpretation that avoids this conflict.

The right of petition applies not only to petitions in the common sense but also guarantees access to the courts and administrative agencies. More generally, it protects an individual's right to challenge abusive and misguided exercises of power of all government instrumentalities. It lies at the heart of our democratic traditions.

Now what does section 332(c) say? It first recognizes the authority of local government over the placement of wireless service facilities. Then it adds a caveat: local governments cannot seek to regulate radio frequency emissions on the basis of their environmental effects if the emissions comply with federal FCC regulations. No problem here. The federal government has exclusive authority to issue regulatory standards for RF emissions and any decision of local government predicated on different or higher standards is invalid.

But it is quite a different thing to say that possible environmental effects of RF emissions cannot be weighed in evaluating the suitability of a particular site for a wireless facility. A process of weighing all relevant factors, including possible environmental effects, need not be predicated on standards conflicting with federal regulations. For example, a New York case involved a cell phone tower at the edge of a nature preserve where industrial areas existed nearby. The federal district court upheld the decision of local government to deny the application on environmental grounds. Similarly, there would be no infringement of federal regulatory standards in questioning the wisdom of locating a tower next to a school in light of scientific uncertainity as to environmental effects of such a location. Or, for that matter, the prudence of locating a facility outside the bedroom window of home where other less problematic sites are available.

If the statute is interpreted as barring any consideration of environmental effects of RF emissions in local government proceedings, it would indeed encroach on the constitutional right of petition because it would limit an individual's right to

scrutinize and challenge the exercise of government power. Fortunately, there is nothing in the language of the statute that tends to restrict the power of local government to consider all relevant factors bearing on the suitability of a particular site for cell phone towers. The board is free to engage in an unfettered weighing of relevant factors in ruling on this application. The statute permits this interpretation and the constitutional right of petition demands it.

I would like to give each of you a copy of this statement.

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I would like to give each of you a copy of this statement.

File Hos. 141068 -141071

11/4/2014

Received in Board

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BOARD OF SUPERVISORS APPEAL OUTLINE:

- 1. INTRODUCTION
- 2. OPENING STATEMENT
- 3. COVERAGE GAP
- 4. 32 FOOT HAZARD ZONE
- 5. NEGATIVE IMPACT TO HOUSING
- 6. NEGATIVE IMPACT TO BUSINESSES
- 7. NEGATIVE IMPACT TO PROPERTY VALUES
- 8. COMPLIANCE ISSUES

FCC Tests on ATT

During Peak hours 11am-3pm

Location	Dev 109	Time of Test	JHTTPGETMT (Mbps)	JHTTPPOSTMT(Mbps)	Packet Loss (pkts)
6th and Anza	iPhone 4	2014-11-03T21:34:17+0000	6.35906	1.11229	0
	iPhone 6	2014-11-03T22:56:20+0000	4.37449	2.26758	0
9th and Balboa	iPhone 4	2014-11-03T21:13:04+0000	5.79815	1.13658	0
	iPhone 6	2014-11-03T22:51:33+0000	6.37714	7.1153	0
3rd and Cabrillo	iPhone 6	2014-11-03T22:46:44+0000	4.59984	2.5299	0
3rd and Balboa	iPhone 4	2014-11-03T21:18:49+0000	5.29064	1.11887	0
	iPhone 6	2014-11-03T22:29:35+0000	4.32728	1.60602	0
6th and Cabrillo	iPhone 4	2014-11-03T21:09:58+0000	7.95126	1.12922	0

RE: File No. 141068. Allowance of Macro Wireless Telecommunications Services

Dear SF Board of Supervisors,

I am writing this letter in support of the Neighborhood Coalition formed in opposition of the placement of a Macro Wireless Telecommunications Service (WTS) Facility on top of the building at 431 Balboa Street. I apologize for being unable to attend the hearing; I have prior scheduled business travel.

I would like to voice my strong opposition to the installation of the WTS Facility to be placed atop of 431 Balboa Street. My reason for opposition is simple: <a href="mailto:there simply is no long-term evidence that unequivocally shows that that these types of facilities do not cause health or developmental issues to individuals living in close proximity. More specifically, with the proliferation of cellular telephones and the associated increase in telecommunications infrastructure, levels of exposure to Electromagnetic Radiation have significantly increased. Additional structures will only amplify potential health hazards.

We are in a time where exposure levels are higher than any time in the past and we do not know how these will affect long-term human health because this increase is so recent and so rapid. At best the addition of this facility is completely benign; at worst, it could have serious long-term adverse health effects including cancers, neurological disorders, and child development disorder. There simply is no compelling data to validate safety and will not be for many years.

Our neighborhood is a diverse family-oriented community in San Francisco, with many families and children living within a few block radius of the proposed WTS facility. I am a father of 2 young children, with a third child on the way; I am concerned about the long term effects of this exposure and adding more to our neighborhood will in no way benefit health outcomes. Furthermore, these towers are to be placed within a few hundred feet of Frank McCoppin Elementary school. Meaning 5 days a week, 250 elementary school children will be exposed to additional Electromagnetic Radiation for 6 hours a day.

I recognize that we are in a new age of telecommunications and information transmission via Microwave Communications. As a cell phone user, I realize that these types of facilities are necessary. However, I cannot find justification in adding a new facility to a neighborhood with such a high density of young children.

I ask that the Conditional Use Authorization be denied and the project for installation of the WTS Facility be halted.

Regards,

Justin and Alina Preston

Homeowners 619 6th Avenue

San Francisco, CA 94118

805-748-8375

Chowvalee Boonyaratanakornkit at 624 6th Avenue Opposes the ATT Roof Top Communication Facility 9 Towers at the Sushi Bistro Restaurant, 431 Balboa Street, San Francisco, CA.

I am a critical care, registered nurse caring for patients mostly in the intensive care unit for the last 40 years. I have cared for many patients whose deaths could not be prevented, but sometimes their diseases could have been prevented earlier. We all care about preventive health, including vaccinations, eating right, exercising, wearing protective gear like caps, mask, gloves, seat belts, helmets, smoking cessation, etc.

However, there are also some people that create health problems and diseases from a lack of knowledge, education, experience, and research. In the early age of the microwave, some people developed cardiac arrest when their pace makers malfunctioned near a microwave. In addition, many workers exposed to asbestos insulation and 1st and 2nd hand cigarette smokers have an increased risk of developing lung cancer, and many medications have been recalled and banned by the FDA because of significant side effects, including death. These are just a few examples.

My parents are resting in peace from their old age and did not have any pain, suffering, or struggle when they died. Today, I speak up for myself, my friends, my neighbors, and the children at the local elementary school Frank McCoppin that no single person should have pain or suffering when they die. When the time comes and I can't speak anymore, who will speak up for me, for my neighbors, our children, and the future generations. I have seen everyday, people in pain, suffering, and dying with cancers that could have been prevented.

ATT educates and provides protection to their employee and workers, but what about the people who live in the neighborhood and are exposed to these facility towers on the roof every second, minute, and hour of our lives. Does ATT gives us any safety education or provide us any protection?

My conclusion is that our lives and our neighborhood are not materials for experiment for the ATT roof top communication facility towers. We reserve the right to a happy life and a safe environment without having to fear and worry everyday about diseases that will cause pain, suffering, and death, and that could have been prevented.

Nov. 3, 2014

Board of Supervisors, San Francisco City Hall, Room 244 San Francisco Ca 94102

File No. 141068 Motion No. 19237 Case No. 2012.0059C

My name is Pauline Wu. My husband, Daniel and I own the property at 427 Balboa St. We live here with our 2 young girls and mother. My property is immediately to the left of 431 Balboa St. and like a typical San Francisco home, our walls touch.

We are totally opposed to this project because of the 32 foot safety issues of the 3 towers in front and the 3 towers in the rear. Our property will be within this 32 feet danger zone and this will have a detrimental effect on our ability to use our backyard or as we enter our house in front. Why are there safety concerns for workers if they are within this 32 foot zone but there is no concern for residents living or becoming exposed in the same zone? What are we supposed to do? There is no guidance for us as to time of exposure, the amount of exposure, and what protection we should take. This is totally unacceptable for AT&T to place these towers without any regard to the safety of people living within the 32 foot danger zone. AT&T has provisions for their workers but no regard for people and that is not right. You are the trusted representatives of the residents of San Francisco and you must ensure our safety against those who have no regard and could care less about us.

Furthermore, this 32 foot zone hinders any possible development that we would like to pursue in the future. This will devalue our property and we must disclose the cellular towers to prospective buyers who will find this as a negative feature.

Please support this appeal and reject the Conditional Use approval by the Planning Commission.

anul

Pauline Wu

Board of Supervisors, San Francisco City Hall, Room 244 San Francisco Ca 94102

File No. 141068 Motion No. 19237 Case No. 2012.0059C

We are Cynthia and Vanessa Mai. Our property is at 619 and 621 5th Ave. and our backyard is within the 32 feet zone of the back cell towers at 431 Balboa St building. We strongly are in opposition to these cell towers and we are concerned about the safety issues that are given to workers who are in front of these towers for a distance of 32 feet. If we are in our backyard, we will be in direct line of the RF emissions as would be a worker, yet we are not given any guidance or precautions on how to handle this safety risk. This is absolutely wrong of ATT to put innocent people at risk and have no concern for the public safety of residents living in direct contact with these cellular towers. Why are workers a priority over residents? Why has ATT totally disregarded the safety of people living nearby in close proximity to their cell towers? These cell towers have no business being in residential areas and should be placed in public or commercial areas as designated in the WTS Facility Siting guidelines. The fact that our property is in direct space with cellular towers will hinder any development we wish to do with our backyard. There is the issue with devaluation of our property because it will be less desirable for buyers if they are aware that cellular towers are close by.

We urge you to support this appeal and deny the Conditional Use application for 431 Balboa St. Thank you.

Sincerely

ynthia Mai

Vanessa Mai

Board of Supervisors, San Francisco City Hall, Room 244 San Francisco Ca 94102

File No. 141068 Motion No. 19237 Case No. 2012.0059C

My name is Sophie Lau and I am opposed to having AT&T cellular towers placed on 431 Balboa St. I am the property owner of many vacant commercial stores at 437-449 Balboa which are to the right of 431.

I am very unhappy that these 9 cellular towers are being approved because my property will be within the 32 feet safety hazard zone of the 3 cellular towers pointing to the west.

But more importantly, if these cell towers are approved, it will have a significantly negative affect on creation of affordable housing in our neighborhood. As a developer, I am planning construction of apartments in this current space. I am envisioning a 3-4 story building with multiple apartments but will not be able to build if these cellular towers are erected. This is an enfringement of my rights as a property owner,

I must remind you that this project is not consistent with the CITY'S GENERAL PLAN in the HOUSING ELEMENT Objectives and Policies because it will impede housing growth and will not serve the City's growing population.

17. General Plan Compliance. The Project is, on balance, consistent with the following Objectives and Policies of the General Plan:

HOUSING ELEMENT

Objectives and Policies: Balance Housing Construction and Community Infrastructure

Objective 12:

Balance housing growth with adequate infrastructure that serves the City's Growing Population

Policy 12.3:

Ensure new housing is sustainable supported by the City's public infrastructure systems

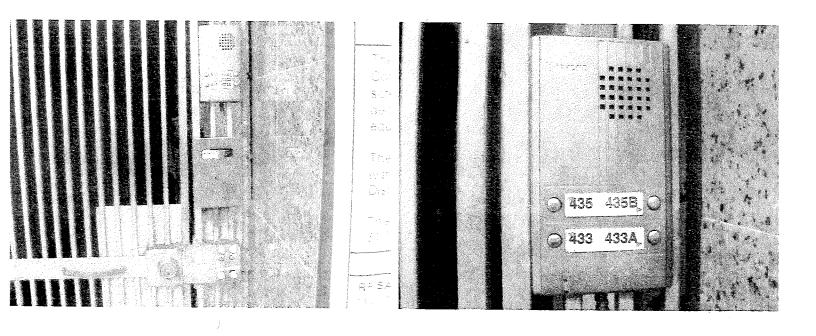
For existing rental property, it will be harder to rent because most people will not want to rent if they know that there are cell towers in close proximity. For these reasons, I am strongly in favor of the Appeal to reverse the Planning Commissions approval of Conditional Use for 431 Balboa St. Thank you.

Sincerely.

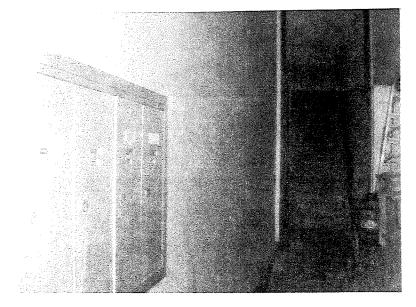
Sophie Lan

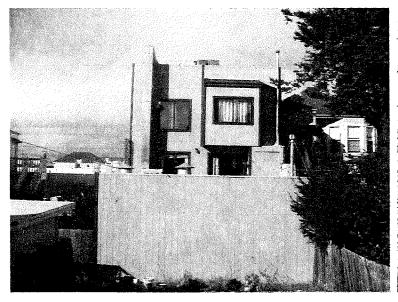
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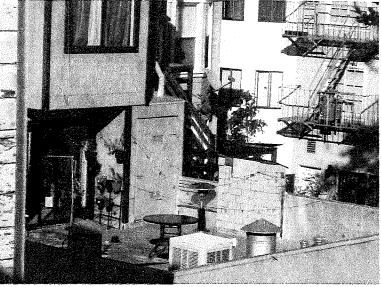
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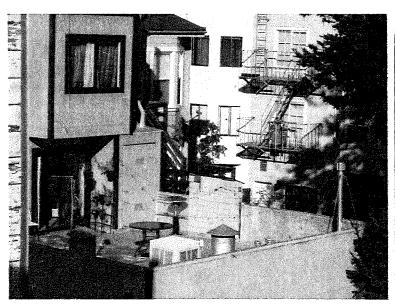


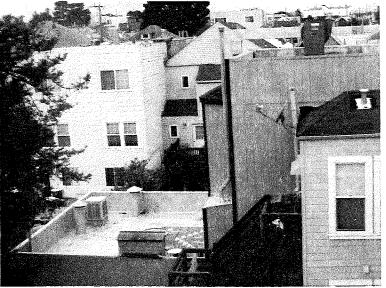




IMG_2618

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IMG_2645

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PETITION AGAINST CONDITIONAL USE AUTHORIZATION

CASE NO. 2012.059C WTS 431 Balboa St.

We the undersigned strongly object to the approval by the Planning Department of a Wireless Telecommunications services facility at 431 Balboa St. We all live within the proposed site and have serious concerns regarding the potential RF emission safety issues but we realize the difficult dilemma you face with Section 704 of the Federal Telecommunications Act of 1996. However, we have doubts regarding the methodology in these measurements, which are not direct but estimated calculations. But just as important, these antennas and associated structures will also distract from the local architecture that we currently enjoy and will obstruct the limited amount of sunlight that currently exists for us.

This is <u>our</u> neighborhood where we live as productive citizens of San Francisco and we must protect our interests for the betterment of the City.

We urge the Planning Commission to **not approve** this Conditional Use at 431 Balboa St. and encourage the applicant to consider other viable alternatives for the location of the antenna that the WTS Siting Guidelines stipulate and we can assist with suggestions and solutions.

Thank you.

September 13, 2014

	Name	Signature	Address
1.	MARY C Murphy	Then Phungh	5.F. CA 94118
			625 6 to Ave S. F. CA 94/18
3	Michael E Murphy Mina Preston	Ulna Presson	619 6th Ave S.F. (A 9411)8
			648 64 AVG- 5 = CASU118
5	Kin Hungsty Wai Lok Low	Wai Lah Low	662-6 thave 5.F C.A 94118
	GUO HUA Zhu	The Herz	633-5th AVE CA94118
7	NO PUHUIE	MeGafue	633 5th AVE CA 94118
8	William Louice		615-5# AVE ST

<u>September 13, 2014</u>

[Name	Signature	Address
9	Jerry Boonyaratura Est		624 6th Ave
		A	San Francisco
10	Winnic Leung	Noty	624 6th Ave
,	· · ·)	,008	San Francisco
11	0 10.0	any Jone	615-5th ave
• • •	Amy Louie	Chony oone	San Francisco, Ca 94118
12	Ketaki Joshi	to ochi	6255th Aue, Apt#1, San Francisco 94118
12			619-5th Ane
13	CYNTHIA MAI	lather mai	58 CA 94118
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10	DARON KATEKARU	MIN	SF CA 94118
19	CHA LOW CHEWNKARNDER	F Charlow Cheunkarnde	625 5th Ave e SF CA 94118
8.			605.5th Ave
20	Anne Chasse	am 6	SF, CA 94118
21	Navid Torabian	V. H.	GOS 5th Ave
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26	Lisa Umekubo	Lisa Umekubo	611 5th ave
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PETITION AGAINST CONDITIONAL USE AUTHORIZATION

CASE NO. 2012.059C WTS 431 Balboa St.

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Thank you.

	Name	Signature	Address
3 7	CHOWVALEE BOONYARATANAK	Chowel Boomsautantelist PRAKIT	Chowvalee Boonyaratanakornkit 624 6th Ave San Francisco CA 94118-3805
18	Charles Wano	Mr. Wy	665 6th hie Apt 4 son Francisco CA 944B
		0.	HOME OWNER
39	Shoks Unekuto	Shako Umekubo	GU-5THAVE
30	ALICE CHAN	Shire chan	508-5-9h AM SP-049-9418
31	Nanay GAO	Jul Im	341 Balboa st S7 cA 94168
<i>3</i> 2	man Lee lo	Manleelo	425 BALBOQ57 5-T- 0294118
33	Maria	uel	408 Balboart
34	Su-Chen Hung		424 Balboa Street
	J	Y	1. 1. CA 1418

	Name	Signature	Address
35	Joseph France		432 Balbon St
36	Warren Chee	Walls?	5F, CA 94/18
37	Penny Chee <	pennyz_	431 9 40 629-5" AND SF, CA 9418
38	MONA LIANG	Moneyean	631-5TH AU &
39	CRA/G CHEE	Liang 8	629 5th Ave SF, CA 94118
40	Haohin Lee	boutsiles	404 Balboa ST.
4(Keita Furukina	for	560 Balboase S.F. C194118:
42	Miyoko kiguchi	不安儿子	560 Balboast.
43	Yona Guo	hn	57. Ca 94118 677 210D AVE SF CA 94118
44	Tacké Fox	La Top	659 5th Aye 94100
45	ELAINE MILLAN	Claire Willan	610-54 ane, 9418 668-1032
46	JULIO VALLADARES	July Valle	6/0-54 lue. 94/18 1640/048
47	Yukki CHOW	FULLES	608-541 Aug 84168
48	Wei Sin G TAM	Wir Sylan	608-5th Al. PY118
49	Bittam Tam	Buttanlen	608-54 Bue 9418
50	ELIGED VERGARA	June	BOTH SIH AVERYNS
51	Shinley Vengara	Mg.	6055th ave 570

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	Name	Signature	Address
52	Michael Vagara	1	LOSA STH AVE
53	Tom, Jon	ty	417 BALBOA ST
54	Sopling Tiet	Mei	405BALBOAST.
55	M. YE Kin	mille	46/ Balbon St
56	DH Nelson	RON H. NELSON	634 STANGAB S.F. 94/18
57	Therine Afartu	Past	542 Gh Air
58	YOSHIKO UMEKUB	Gadite line Kulo	609 50 auc
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