

File No. 210459

Committee Item No. 1

Board Item No. _____

COMMITTEE/BOARD OF SUPERVISORS

AGENDA PACKET CONTENTS LIST

Comm: Public Safety & Neighborhood Services

Date: June 10, 2021

Board of Supervisors Meeting:

Date: _____

Cmte Board

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| <input type="checkbox"/> | <input type="checkbox"/> | Motion |
| <input checked="" type="checkbox"/> | <input type="checkbox"/> | Resolution |
| <input type="checkbox"/> | <input type="checkbox"/> | Ordinance |
| <input type="checkbox"/> | <input type="checkbox"/> | Legislative Digest |
| <input type="checkbox"/> | <input type="checkbox"/> | Budget and Legislative Analyst Report |
| <input type="checkbox"/> | <input type="checkbox"/> | Youth Commission Report |
| <input type="checkbox"/> | <input type="checkbox"/> | Introduction Form |
| <input type="checkbox"/> | <input type="checkbox"/> | Department/Agency Cover Letter and/or Report |
| <input type="checkbox"/> | <input type="checkbox"/> | MOU |
| <input type="checkbox"/> | <input type="checkbox"/> | Grant Information Form |
| <input type="checkbox"/> | <input type="checkbox"/> | Grant Budget |
| <input type="checkbox"/> | <input type="checkbox"/> | Subcontract Budget |
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| <input type="checkbox"/> | <input type="checkbox"/> | Form 126 – Ethics Commission |
| <input type="checkbox"/> | <input type="checkbox"/> | Award Letter |
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OTHER

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|-------------------------------------|--------------------------|---|
| <input checked="" type="checkbox"/> | <input type="checkbox"/> | <u>Youth Commission Response – May 18, 2021</u> |
| <input checked="" type="checkbox"/> | <input type="checkbox"/> | <u>Referrals FYI and YC – May 4, 2021</u> |
| <input checked="" type="checkbox"/> | <input type="checkbox"/> | <u>Presidential Action Transfer Memo – May 25, 2021</u> |
| <input type="checkbox"/> | <input type="checkbox"/> | _____ |
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Prepared by: John Carroll

Date: June 4, 2021

Prepared by: John Carroll

Date: _____

Prepared by: John Carroll

Date: _____

[Supporting the Establishment of a Compassionate Alternative Response Team]

**Resolution supporting the establishment of a 24 hours a day / seven days a week
Compassionate Alternative Response Team (CART) in the City and County of San
Francisco for a safer and more effective response to homelessness.**

WHEREAS, The roots of our local homelessness crisis can be traced, in part, to federal divestment from the funding of affordable housing, and local municipalities have been left to manage the crisis without the tax base of the federal government; and

WHEREAS, In many municipalities, including San Francisco, local police departments have acted by default as the front line response to homelessness; and

WHEREAS, Instead of creating and facilitating viable exits from homelessness, a police based response creates a costly revolving door, circulating individuals experiencing homelessness from corner to corner and in and out of the criminal justice system; and

WHEREAS, The United States Interagency Council on Homelessness (USIAC) issued a report in August of 2015 outlining best practices for addressing homelessness entitled "Ending Homelessness for People Living in Encampments: Advancing the Dialogue," which includes guidelines on how to address homelessness and puts forward that linking unhoused people to an appropriate level of housing is the only lasting solution; and

WHEREAS, The 2019 San Francisco Homeless Count and Survey found 8,035 unhoused individuals with 5,180 unsheltered and 2,855 accessing some form of shelter; and

WHEREAS, The number of individuals experiencing homelessness in San Francisco far exceeds the number of available temporary shelter beds and transitional or permanent housing; and

1 WHEREAS, The City and County of San Francisco received more than \$44 million in
2 federal McKinney-Vento funding for projects addressing homelessness last year, and the
3 Department of Housing and Urban Development (HUD) has created funding incentives for
4 communities to ensure that persons experiencing homelessness are not deemed criminals
5 because of their use of public space for survival; and

6 WHEREAS, The Ninth Circuit Court of Appeals rejected an en banc petition by the City
7 of Boise in Martin v. Boise (formerly Bell v. Boise), upholding its September 2018 ruling that
8 homeless persons may not be punished for sleeping outside on public property in the absence
9 of adequate alternatives; and

10 WHEREAS, The number of police officers devoted to responding to homelessness has
11 increased from 24 in 2017 to over 80 in 2019, and on average, the San Francisco Police
12 Department (SFPD) responds to 179 homelessness-related incidents daily, or 1,253 per
13 week; and

14 WHEREAS, According to San Francisco's Department of Emergency Management
15 (DEM) data, SFPD was dispatched to 65,333 homelessness-related calls in 2019; and

16 WHEREAS, When calls are made to the city expressing concern for unhoused people,
17 SFPD remains the primary agency dispatched in response; and

18 WHEREAS, A report issued by the Budget and Legislative Analyst's Office (BLA) in
19 May 2016 found that police officers dispatched to incidents related to quality of life laws
20 produced limited results given the increase in homelessness on the streets; the BLA
21 subsequently recommended that the Board of Supervisors should implement a new strategy
22 to address these issues that shifts response to quality of life incidents away from the Police
23 Department to other City agencies including the Department of Homelessness and Supportive
24 Housing; and

1 WHEREAS, Currently, San Franciscans are advised to call the Police Non-Emergency
2 line for homelessness-related concerns such as encampments blocking the sidewalk or to
3 contact 311 for concerns about social distancing compliance in encampments; and

4 WHEREAS, In recent years San Francisco has relied more heavily on 311 to address
5 homeless encampments, which has led to a sharp increase in encampments being “removed”
6 or moved rather than the unhoused being supported with placements or services; and

7 WHEREAS, Alternative models such as Crisis Assistance Helping Out on the Streets
8 or “CAHOOTS,” a mobile crisis intervention response and support team located in Eugene,
9 Oregon in which health workers, instead of police, act as first responders, already provide a
10 framework for an alternative to police response to homelessness; and

11 WHEREAS, In January 2020, the San Francisco Police Commission adopted a
12 Resolution urging the creation of a stakeholder group that would make recommendations to
13 the Board of Supervisors, Mayor’s Office, and appropriate commissions on how to transform
14 our response to homelessness from one led by law enforcement into one led by trained health
15 and human services workers based on exploring alternatives to a police response that exist in
16 the United States and other countries; and

17 WHEREAS, The Police Commission further urged that the stakeholder group would
18 identify funding sources, appropriate dispatch protocol, necessary system changes and
19 appropriate service model to move from a police response to a more effective health and
20 human services response to homelessness; and

21 WHEREAS, San Francisco is already exploring alternatives to police response to
22 psychiatric crisis in public spaces by establishing the Street Crisis Response Team (SCRT);
23 the program provides rapid, trauma-informed response to calls for service for people
24 experiencing psychiatric crisis in public spaces in order to reduce law enforcement encounters
25 and unnecessary emergency room use; the program has already successfully diverted more

1 than 79 calls for service from SFPD during its pilot period and demonstrated that utilizing a
2 service-based interdisciplinary team in response to street crisis is a powerful and effective
3 model; and

4 WHEREAS, The city's newly created SCRT by design and plan does not respond to
5 dispatch radio codes 910 (check on well being), 915 (homeless encampment), 916
6 (suspicious person in a vehicle), 917 (suspicious person), 919 (sit/lie ordinance violations),
7 and 920 (aggressive panhandling) leaving no current alternative other than a police response;
8 and

9 WHEREAS, The Compassionate Alternative Response Team (CART) proposal
10 provides a framework for CART to respond to C-Priority Calls involving unhoused people in
11 the City, on the street, or in temporary shelters including dispatch radio codes 800 (mentally
12 disturbed person) that SCRT does not have capacity to respond to, 801 (person attempting
13 suicide), 910 (check on well being), 915 (homeless encampment), 916 (suspicious person in a
14 vehicle), 917 (suspicious person), 919 (sit/Lie ordinance violations), and 920 (aggressive
15 panhandling) 24 hours a day 7 days a week ; and

16 WHEREAS, The CART model is made up of two components, the first being CART
17 Dispatch Response, which provides a specialized police-alternative to calls involving
18 unhoused people in crisis; CART Dispatch Response also establishes a new hotline for CART
19 and create a CART specific dispatch code; and

20 WHEREAS, The second component of CART, the Street Response, would serve,
21 engage, and problem solve with housed San Franciscans and businesses around
22 homelessness; and

23 WHEREAS, CART, being informed by a recent survey of homeless in San Francisco,
24 would hire Crisis Response Staff as well as Community Engagement Staff distinguishable
25 from law enforcement with backgrounds and lived experiences with homelessness, poverty,

1 crisis response, and the provision of services, and would seek to hire response staff that
2 match the racial and LGBTQ demographics of the unhoused clients being served; and

3 WHEREAS, CART would be funded and staffed 24 hours a day / 7 days a week; and

4 WHEREAS, The two-prong scope of the CART program will divert a significant number
5 of homelessness-related calls away from SFPD, while building capacity within San
6 Francisco's neighborhoods to de-escalate and compassionately resolve homelessness-
7 related conflicts, thereby reducing the total number of homelessness-related calls made to
8 dispatch, reducing police interactions with those experiencing homelessness, and improving
9 outcomes for those on the streets; and

10 WHEREAS, The CART response focuses on the well-being of the unhoused, an
11 approach that is foundational to the CAHOOTS model, and will affirm the civil rights of those
12 experiencing homelessness, as well as problem-solve issues faced by the housed and by
13 businesses; and

14 WHEREAS, It is recommended that CART be funded by a diversion of funds from
15 various carceral system budgets, which could be achieved by cost-savings associated with
16 implementing a non-police response; the BLA estimates that the City currently spends \$18.5
17 million on police responses to homelessness, the CART model would replace these services
18 at an estimated cost of \$6.8 million, which would provide the city with a projected \$11 million
19 cost savings; now, therefore, be it

20 RESOLVED, That the Board of Supervisors concurs with the Police Commission's
21 recommendation that the City must transform our response to street homelessness from one
22 led by law enforcement into one led by trained health and human services workers; and, be it

23 FURTHER RESOLVED, That the Board of Supervisors supports the framework of the
24 Compassionate Alternative Response Team that dramatically expands the City's capacity to
25 respond to street homelessness through revising dispatch response; and, be it

1 FURTHER RESOLVED, That the Board of Supervisors urges the Mayor to include
2 additional funding for homeless outreach.
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BOARD of SUPERVISORS



City Hall
1 Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. 554-5184
Fax No. 554-5163
TDD/TTY No. 554-5227

MEMORANDUM

TO: Kiely Hosmon, Director
Youth Commission

FROM: Angela Calvillo, Clerk of the Board

Victor Young

DATE: May 13, 2021

SUBJECT: REFERRAL FROM BOARD OF SUPERVISORS

The Board of Supervisors has received the following proposed legislation which is being referred to the Youth Commission as per Charter, Section 4.124 for comment and recommendation. The Commission may provide any response it deems appropriate within 12 days from the date of this referral.

File No. 210459

Resolution supporting the establishment of a 24 hours a day / seven days a week Compassionate Alternative Response Team (CART) in the City and County of San Francisco for a safer and more effective response to homelessness.

Please return this cover sheet with the Commission's response to **Victor Young, Assistant Clerk, Rules Committee.**

RESPONSE FROM YOUTH COMMISSION Date: May 17, 2021

☐ **No Comment**

☒ **Recommendation Attached**

Nora Hyatt

Chairperson, Youth Commission

Youth Commission
City Hall ~ Room 345
1 Dr. Carlton B. Goodlett Place
San Francisco, CA 94102-4532



(415) 554-6446
(415) 554-6140 FAX
www.sfgov.org/youth_commission

YOUTH COMMISSION MEMORANDUM

TO: Victor Young, Assistant Clerk, Rules Committee
FROM: Youth Commission
DATE: Tuesday, May 18, 2021
RE: Referral response to BOS File No. 210459 - [Supporting the Establishment of a Compassionate Alternative Response Team]

At our **Monday, May 17, 2021, meeting**, the Youth Commission voted to support the following motion:

To unanimously support BOS File No. 210459 - [Supporting the Establishment of a Compassionate Alternative Response Team]

The Youth Commissioners voted to include the attached motion as a response.

Youth Commissioners thank the Board of Supervisors for their attention to this issue. If you have any questions, please contact our office at (415) 554-6446, or your Youth Commissioner.

A handwritten signature in cursive script that reads "Nora Hylton".

Nora Hylton, Chair
Adopted on May 17, 2021
2020-2021 San Francisco Youth Commission

[Youth Commission Response to Referral of BOS File No. 210459 - Supporting the Establishment of a Compassionate Alternative Response Team]

Motion approving support for Board of Supervisors File No. 210459, a resolution supporting the establishment of a Compassionate Alternative Response Team.

WHEREAS, On April, 19, 2021, the Youth Commission received a community presentation on the Compassionate Alternative Response Team ("CART") proposal to provide a community-led and trauma-informed non-police response to homelessness; and

WHEREAS, At the same meeting, the Youth Commission adopted a motion to support the CART framework and proposal; and

WHEREAS, The Board of Supervisors has referred BOS File No. 210459, a resolution supporting the establishment of a Compassionate Alternative Response Team, to the Youth Commission for comment and recommendation; now, therefore, be it

MOVED, That the Youth Commission supports BOS File No. 210459, in line with the Youth Commission's prior motion of support for the CART framework and proposal.



Nora Hylton, Chair
Adopted on May 17, 2021
2020-2021 San Francisco Youth Commission



YOUTH COMMISSION MEMORANDUM

TO: Honorable Mayor London Breed
Honorable Members, Board of Supervisors

CC: Angela Calvillo, Clerk of the Board of Supervisors
Alisa Somera, Legislative Deputy Director, Board of Supervisors
Rebecca Peacock, Mayor's Government Affairs Team support
Sophia Kittler, Mayor's Liaison to the Board of Supervisors
Jenny Lam, Mayor's Education Advisor
Legislative Aides, Board of Supervisors
Maria Su, Executive Director, Department of Children Youth and Their Families
Tilly Chang, Executive Director, Transportation Authority
Phil Ginsburg, General Manager, Recreation and Park Department
Jeffrey Tumlin, Director of Transportation, SF Municipal Transportation Authority
Chief William Scott, SF Police Department

FROM: 2020-2021 Youth Commission

DATE: Tuesday, May 18, 2021

RE: Six Youth Commission Actions from May 17, 2021: unanimous support for BOS File No. 210459 [Supporting the Establishment of a Compassionate Alternative Response Team]; unanimous support for BOS File No. 210405 [Hearing - Food Insecurity and Hunger in San Francisco]; unanimous support for Resolution No. 2021-AL-11 [2550 Irving - Affordable Housing]; support for Resolution No. 2021-AL-12 [John F. Kennedy Drive & Great Highway Closures Resolution]; unanimous support for Resolution No. 2021-AL-13 [Seamless Transit Principles]; unanimous support for Resolution No. 2021-AL-14 [Student Pedestrian Safety During School Reopening - Slow Streets]

At its virtual meeting on Monday, May 17, 2021, the Youth Commission took the following actions:

1. Youth Commissioners unanimously voted to support BOS File No. 210459 [Supporting the Establishment of a Compassionate Alternative Response Team]. A record of their response can be viewed in referral response no. 2021-RBM-17 ([PDF](#)) (attached).
2. Youth Commissioners voted to support BOS File No. 210405 [Hearing - Food Insecurity and Hunger in San Francisco]. A record of their response, with recommendations, can be viewed in referral response no. 2021-RBM-18 ([PDF](#)) (attached).

The Youth Commissioners voted to include the following questions and recommendations:



Questions:

1. What is the city doing to fund programs that are community funded, and how does the city plan to help these grass roots/mutual aid efforts?
2. How is DCYF integrating food programs into its service provider's program?
3. What is going to happen for the families that were relying on the free food programs that were offered during the pandemic?
4. In what ways can food insecurity be measured in SF?
5. What is being done financially and how is the city creating relationships with community?
6. What are possible collaborations for SFUSD to get involved for food insecurity and for healthier meals at public schools and meals that are culturally relevant to students of color?
7. How can we make sure that community folks who are doing the work right now are being acknowledged and paid?
8. How do City and County departments expand on how they talk about food insecurity? It is not binary. It doesn't always mean that someone doesn't have food. How do we talk about having these conversations with community members?

Recommendations:

- A compensated youth seat to the food security task force and be available to undocumented youth
3. Youth Commissioners unanimously voted to support Resolution No. 2021-AL-11 [2550 Irving - Affordable Housing] ([PDF](#)) (attached).
 4. Youth Commissioners voted to support Resolution No. 2021-AL-12 [John F. Kennedy Drive & Great Highway Closures Resolution] ([PDF](#)) (attached). This resolution references BOS File No. 191158.
 5. Youth Commissioners unanimously voted to support Resolution No. 2021-AL-13 [Seamless Transit Principles] ([PDF](#)) (attached).
 6. Youth Commissioners unanimously voted to support Resolution No. 2021-AL-14 [Student Pedestrian Safety During School Reopening - Slow Streets] ([PDF](#)) (attached).

Please do not hesitate to contact Youth Commissioners or Youth Commission staff (415) 554-6446 with any questions. Thank you.

BOARD of SUPERVISORS



City Hall
1 Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. 554-5184
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TDD/TTY No. 554-5227

MEMORANDUM

TO: Shireen McSpadden, Director, Department of Homelessness and Supportive Housing

FROM: Victor Young, Assistant Clerk *Victor Young*

DATE: May 4, 2021

SUBJECT: LEGISLATION INTRODUCED

The Board of Supervisors' Rules Committee received the following hearing request and request to report:

File No. 210459

Resolution supporting the establishment of a 24 hours a day / seven days a week Compassionate Alternative Response Team (CART) in the City and County of San Francisco for a safer and more effective response to homelessness.

If you have comments or reports to be included with the file, please forward them to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102 or by email at: victor.young@sfgov.org.

c. Dylan Schneider, Department of Homelessness and Supportive Housing
Emily Cohen, Department of Homelessness and Supportive Housing

BOARD of SUPERVISORS



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San Francisco 94102-4689
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MEMORANDUM

TO: Kiely Hosmon, Director
Youth Commission

FROM: Angela Calvillo, Clerk of the Board

Victor Young

DATE: May 13, 2021

SUBJECT: REFERRAL FROM BOARD OF SUPERVISORS

The Board of Supervisors has received the following proposed legislation which is being referred to the Youth Commission as per Charter, Section 4.124 for comment and recommendation. The Commission may provide any response it deems appropriate within 12 days from the date of this referral.

File No. 210459

Resolution supporting the establishment of a 24 hours a day / seven days a week Compassionate Alternative Response Team (CART) in the City and County of San Francisco for a safer and more effective response to homelessness.

Please return this cover sheet with the Commission's response to **Victor Young, Assistant Clerk, Rules Committee.**

RESPONSE FROM YOUTH COMMISSION Date: _____

_____ **No Comment**

_____ **Recommendation Attached**

Chairperson, Youth Commission

President, District 10
BOARD of SUPERVISORS



City Hall
1 Dr. Carlton B. Goodlett Place, Room 244
San Francisco, CA 94102-4689
Tel. No. 554-6516
Fax No. 554-7674
TDD/TTY No. 544-6546

Shamann Walton

PRESIDENTIAL ACTION

Date: 5/25/2021

To: Angela Calvillo, Clerk of the Board of Supervisors

Madam Clerk,
Pursuant to Board Rules, I am hereby:

☐ Waiving 30-Day Rule (Board Rule No. 3.23)

File No.

(Primary Sponsor)

Title.

☒ Transferring (Board Rule No 3.3)

File No.

210459

Haney

(Primary Sponsor)

Title. Supporting the Establishment of a Compassionate Alternative Response Team

From: Rules

Committee

To: Public Safety & Neighborhood Services

Committee

☐ Assigning Temporary Committee Appointment (Board Rule No. 3.1)

Supervisor:

Replacing Supervisor:

For:

(Date)

(Committee)

Meeting

Start Time:

End Time:

Temporary Assignment: ☐ Partial ☐ Full Meeting


Shamann Walton, President
Board of Supervisors

Introduction Form

By a Member of the Board of Supervisors or Mayor

Time stamp
or meeting date

I hereby submit the following item for introduction (select only one):

- ☒ 1. For reference to Committee. (An Ordinance, Resolution, Motion or Charter Amendment).
- ☐ 2. Request for next printed agenda Without Reference to Committee.
- ☐ 3. Request for hearing on a subject matter at Committee.
- ☐ 4. Request for letter beginning : "Supervisor inquiries"
- ☐ 5. City Attorney Request.
- ☐ 6. Call File No. from Committee.
- ☐ 7. Budget Analyst request (attached written motion).
- ☐ 8. Substitute Legislation File No.
- ☐ 9. Reactivate File No.
- ☐ 10. Topic submitted for Mayoral Appearance before the BOS on

Please check the appropriate boxes. The proposed legislation should be forwarded to the following:

- ☐ Small Business Commission ☐ Youth Commission ☐ Ethics Commission
- ☐ Planning Commission ☐ Building Inspection Commission

Note: For the Imperative Agenda (a resolution not on the printed agenda), use the Imperative Form.

Sponsor(s):

Subject:

The text is listed:

Signature of Sponsoring Supervisor:

For Clerk's Use Only