

File No. 160749

Committee Item No. 1

Board Item No. 8

COMMITTEE/BOARD OF SUPERVISORS

AGENDA PACKET CONTENTS LIST

Committee: Board of Supervisors Date September 29, 2016

Board of Supervisors Meeting

Date October 18, 2016

Cmte Board

- Motion
- Resolution
- Ordinance
- Legislative Digest
- Budget and Legislative Analyst Report
- Youth Commission Report
- Introduction Form
- Department/Agency Cover Letter and/or Report
- MOU
- Grant Information Form
- Grant Budget
- Subcontract Budget
- Contract/Agreement
- Form 126 – Ethics Commission
- Award Letter
- Application
- Public Correspondence

OTHER (Use back side if additional space is needed)

- Referral FYI - 07/06/2016
- PRESIDENTIAL ACTION MEMO (TRANSFER) - 07/14/2016
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Completed by: Erica Major Date September 21, 2016

Completed by: JM Date 10/13/2016

[Administrative Code - Neighborhood Property Crime Units in Police Department]

Ordinance amending the Administrative Code to create the Neighborhood Property Crime Units at District stations Unit in the Police Department, ~~to be activated when the Controller certifies that the Department is at the full staffing level mandated in the City Charter, and to set minimum staffing levels for and assign duties to the Unit.~~

NOTE: Unchanged Code text and uncodified text are in plain Arial font.
 Additions to Codes are in *single-underline italics Times New Roman font*.
 Deletions to Codes are in *strikethrough italics Times New Roman font*.
 Board amendment additions are in double-underlined Arial font.
 Board amendment deletions are in ~~strikethrough Arial font~~.
 Asterisks (* * * *) indicate the omission of unchanged Code subsections or parts of tables.

Be it ordained by the People of the City and County of San Francisco:

Section 1. The Administrative Code is hereby amended by adding Sections 2A.84-1 through 2A.84-~~65~~, to read as follows:

~~SEC. 2A.84-1. TITLE.~~

~~Sections 2A.84-1 through 2A.84-7 shall be known and cited as the "The Safe Neighborhoods Ordinance."~~

~~SEC. 2A.84-2. FINDINGS.~~

~~Violent crime in San Francisco is at an historic low, but the City's neighborhoods have seen a significant increase in crimes such as home burglaries, automobile break-ins, and automobile thefts. These kinds of crimes make residents feel unsafe in their homes and vehicles and on City streets and reduce the quality of life in San Francisco.~~

1 ~~As a result of an accelerated police hiring plan that includes recent and immediately~~
2 ~~upcoming police academy classes in fiscal year 2016-2017, the City is on track to meet the~~
3 ~~Charter mandated minimum staffing level of not less than 1,971 full duty sworn officers~~
4 ~~(Charter Section 4.127) by the end of 2017. This increase in law enforcement presence is~~
5 ~~expected to help deter some of this neighborhood crime, as well as lead to more and faster~~
6 ~~investigations and prosecutions.~~

7 ~~The Police Department has several different units, all of which share partial~~
8 ~~responsibility for preventing, investigating, and making arrests related to neighborhood crime.~~
9 ~~The purpose of this reorganization and setting of a minimum staffing level is to ensure that~~
10 ~~this important police work is consolidated within one command structure, and receives the~~
11 ~~staffing necessary to accomplish its mission.~~

12 ~~By creating one consolidated unit with dedicated staffing—the Neighborhood Crime~~
13 ~~Unit—the Police Department will be better able to respond to 311 and 911 calls, to~~
14 ~~proactively police areas of the City in which neighborhood crime is prevalent, and to work with~~
15 ~~the Department of Public Health, the Department of Homelessness and Supportive Housing,~~
16 ~~and the Human Services Agency to ensure that homeless people have access to critical~~
17 ~~services, such as shelter, housing, and mental health and drug addiction services.~~

18 ~~As the Neighborhood Crime Unit conducts its work, it should develop sophisticated~~
19 ~~metrics to not only proactively police the neighborhoods through foot patrols, but also to~~
20 ~~ensure that their law enforcement actions are not having disproportionate negative impacts on~~
21 ~~any one community, specifically communities of color. The Police Commission should hold the~~
22 ~~Unit accountable in this regard, and set policy to remedy disproportionate impacts, should any~~
23 ~~exist.~~

24
25 **SEC. 2A.84-13. PURPOSE AND INTENT.**

1 The purpose of the Safe Neighborhoods Ordinance Section 2A.84-1 et seq. is to do all of
2 the following:

3 (a) Strengthen existing structures within the Police Department to bolster the
4 Department's efforts to combat neighborhood property crime. Create the Neighborhood Crime
5 Unit within the Police Department.

6 (b) Require minimum staffing levels for the Unit.

7 (c) Create Neighborhood Property Crime Units in each police district, and task
8 those Units with proactively and comprehensively investigating neighborhood property crime and
9 enforcing laws to deter neighborhood property crime, and when deployed to specific police districts, to
10 assist with responding to 911 and 311 calls for service related to neighborhood property crime.

11 (d) Create transparency and accountability data metrics for neighborhood property crime
12 and the Unit's Police Department's efforts to combat such crime, with required reports to the Police
13 Commission and the Board of Supervisors.

14
15 **SEC. 2A.84-24. CREATION OF NEIGHBORHOOD PROPERTY CRIME UNITS;**
16 **SPECIFICATION OF DUTIES OF UNITS.**

17 (a) There shall be a Neighborhood Property Crime Unit within each District in the Police
18 Department, as prescribed by Sections 2A.84-5 and 2A.84-6.

19 (b) The Units shall be responsible for proactive and comprehensive deterrence and
20 investigation of property crime and quality of life violations throughout the various respective
21 neighborhoods within their District boundaries City through the use of neighborhood foot patrols and
22 community crime prevention, among other tactics.

23 (c) The Units may encompass several existing Police functions, at the discretion of the Chief of
24 Police and District Captains as delegated by the Chief, including but not limited to: the Patrol
25 Bureau Task Force, the Crime Analysis Unit, School Resource Officers, and the Special Projects Unit.

1 This Section 2A.84-42 is not intended to preclude officers who are not in the a Unit from performing
2 necessary or appropriate law enforcement functions not inconsistent with this Section in accordance
3 with the policies of the Chief of Police and the Police Department.

4 (d) The Units shall actively coordinate with each other under the direction of the Chief of
5 Police, police district captains, the 311 program, and the Department of Emergency
6 Management to respond to reports from witnesses or victims of actual or suspected crime,
7 including calls for help or service through 311, in the most prompt and comprehensive manner
8 possible, including through neighborhood foot patrols, which shall be coordinated with district
9 captains.

10 (e) Officers assigned to the Neighborhood Property Crime Units shall curtail and
11 investigate neighborhood property crimes whose nature, frequency, or pervasiveness impairs
12 the sense of security and quality of life of those who live or work in affected neighborhoods.
13 Such crimes include but are not limited to California Penal Code Sections 211 (Robbery), 459
14 (Auto Burglary and Residential/Commercial Burglary), 484, 487, and 488 (Theft of Property,
15 including bicycle thefts). All activities of each Unit shall be consistent with the Comprehensive
16 Property Crime Plan adopted by the Police Commission under Section 2A.84-4(a) and the
17 strategic plan for the Unit adopted by the Police Department under Section 2A.84-4(b).

18 (ef) The Safe Neighborhoods Ordinance is Section 2A.84-1 et seq. are not intended to
19 affect the existing discretion of the Chief of Police to establish a neighborhood crime unit even if
20 the make decisions regarding staffing levels of the Police Department do not reach the number of
21 full duty sworn officers mandated by the Charter. Rather, in accordance with subsection (a) of
22 Section 2A.84-5, the intent of this ordinance is to require the Chief of Police to establish such
23 a unit if the Charter mandated staffing levels are met or exceeded.

24
25 **SEC. 2A.84-3. STAFFING OF NEIGHBORHOOD PROPERTY CRIME UNITS.**

1 Each year with the proposed annual budget for the Police Department, the Chief of
2 Police shall propose to the Police Commission a budget and level of staffing for each
3 Neighborhood Property Crime Unit.

4
5 **SEC. 2A.84-4. COMPREHENSIVE NEIGHBORHOOD PROPERTY CRIME PLAN**
6 **AND NEIGHBORHOOD UNIT STRATEGIC PLANS.**

7 (a) Within six months of the effective date of the ordinance in Board File No.
8 160749, the Police Commission shall adopt a Comprehensive Property Crime Plan to address
9 property crime in neighborhoods throughout the City. The plan shall include, at a minimum,
10 strategies for (1) encouraging full and open communication and collaboration among officers
11 in Neighborhood Property Crime Units and community members; (2) development of
12 neighborhood-specific priorities and strategies to reduce property crimes, (3) the assignment
13 of officers in Neighborhood Property Crime Units to foot patrols, and (4) ensuring productive
14 coordination among the Units in different Districts in the City. In addition, the Plan may set or
15 recommend minimum dedicated staffing levels for specific Units. The Commission shall
16 review the Plan at least once each fiscal year and may make changes that the Commission
17 deems appropriate.

18 (b) The Police Department shall develop and adopt a strategic plan for each
19 Neighborhood Property Crime Unit in the City. Each plan shall be consistent with the
20 Comprehensive Neighborhood Property Crime Plan, and shall, at a minimum, identify:

21 (1) Procedures for officers assigned to the Unit.

22 (2) A list of Penal Code and Police Code sections on which the Unit will focus.

23 With input from community members and organizations, the Department shall update the list
24 from time to time so that it remains consistent with the purpose of the Unit.

25 (3) A plan to monitor training and tactics related to enforcement strategy.

1 Within 12 months of the effective date of the ordinance in Board File No. 160749, the
2 Police Department shall submit these plans to the Police Commission for the Commission's
3 consideration and approval.

4
5 **SEC. 2A.84-5. ANNUAL REPORTS.**

6 Between June 1 and July 1 each year, the Police Department shall submit to the Board
7 of Supervisors and the Police Commission a report on the Department's progress preventing
8 and enforcing property crime in the City, including data and metrics stemming from each
9 Neighborhood Property Crime Unit's work, with a particular focus on the disparate impacts in
10 approaches, citations, and arrests in terms of race, ethnicity, gender, age, and neighborhood
11 or other geographic measures.

12
13 ~~**SEC. 2A.84-5. CONTROLLER'S CERTIFICATION OF STAFFING AND CHIEF'S**~~
14 ~~**ASSIGNMENTS.**~~

15 ~~(a) On or before December 31, 2016, and no less frequently than by December 31 of~~
16 ~~each subsequent year, the Controller shall deliver to the Mayor, the Board of Supervisors, and~~
17 ~~the Chief of Police a report certifying the number of full duty sworn officers employed by the~~
18 ~~Police Department. If the Controller's certification finds that on the date of certification there~~
19 ~~are at least 1,971 full duty sworn officers, as required by Charter Section 4.127, the Chief of~~
20 ~~Police shall, in accordance with the provisions of this Section 2A.84-5 and Section 2A.84-6,~~
21 ~~assign no fewer than 3% of all sworn personnel to the Neighborhood Crime Unit. This~~
22 ~~assignment shall occur no later than 120 days after the Controller's certification that the~~
23 ~~number of full duty sworn officers meets or exceeds the Charter requirement.~~

24 ~~(b) Before the reassignment of sworn personnel to the Neighborhood Crime Unit~~
25 ~~mandated by subsection (a) occurs, the Chief of Police, within 60 days of the Controller's~~

1 certification, shall deliver to the Police Commission a Neighborhood Crime Unit Deployment
2 Plan, which shall specify the number of personnel at the distinct ranks of officer, sergeant, and
3 lieutenant or above, and the number of civilian personnel, deployed to the Unit.

4 (c) ~~Notwithstanding subsections (a) and (b), the Chief of Police may reassign on a~~
5 ~~temporary basis any officers assigned to the Unit, in order to address an emergency or other~~
6 ~~urgent law enforcement matter. The Chief of Police shall report such reassignments to the~~
7 ~~Police Commission at its next regularly scheduled meeting, consistent with open meeting~~
8 ~~noticing requirements, including the reason for the reassignment, which district stations are~~
9 ~~affected, and an estimate of when reassigned officers are expected to return to regular~~
10 ~~assignments.~~

11 (d) ~~If the number of full duty sworn officers in the Police Department certified by the~~
12 ~~Controller as specified in subsection (a) is initially less than the Charter required number, the~~
13 ~~Chief of Police is not required to establish the Neighborhood Crime Unit. If the Unit is~~
14 ~~established but a later certification by the Controller falls below the Charter required number,~~
15 ~~the Chief of Police is not required to maintain the Unit. But in either event the Chief of Police~~
16 ~~would retain the discretion to have such a unit within the Police Department.~~

17
18 **~~SEC. 2A.84-6. DUTIES OF OFFICERS IN NEIGHBORHOOD CRIME UNIT.~~**

19 ~~(a) Officers assigned to the Neighborhood Property Crime Units shall curtail and~~
20 ~~investigate neighborhood property crimes whose nature, frequency, or pervasiveness impairs~~
21 ~~the sense of security and quality of life of those who live or work in affected neighborhoods.~~
22 ~~Such crimes include but are not limited to California Penal Code Sections 211 (Robbery), 459~~
23 ~~(Auto Burglary and Residential/Commercial Burglary), 484, 487, and 488 (Theft of Property,~~
24 ~~including bicycle thefts), 594 (Vandalism), and aggressive/harassing behavior such as Police~~
25 ~~Code Section 122 (Aggressive Pursuit).~~

1 ~~(b) In addition to their policing responsibilities, officers assigned to the Neighborhood~~
2 ~~Crime Unit shall also coordinate with the Department of Public Health, Department of~~
3 ~~Homelessness and Supportive Housing, Human Services Agency, and other departments to~~
4 ~~address violations of law relating to unlawful street behavior, including but not limited to~~
5 ~~violations of Police Code Sections 22 (Obstructing the Sidewalk), 120-2 (Aggressive~~
6 ~~Solicitation/Panhandling), and 168 (Promotion of Civil Sidewalks), with a focus on transitioning~~
7 ~~people off the streets and into shelter, housing, and critical health services.~~

8 ~~(c) The Unit shall conduct recurring meetings with or among police district captains,~~
9 ~~community members and organizations, and Unit officers to develop policing priorities and~~
10 ~~strategies that include, among other things, (1) a plan for encouraging full and open~~
11 ~~communication and collaboration among Unit officers and community members, (2)~~
12 ~~development and implementation of neighborhood-specific priorities and strategies to combat~~
3 ~~criminal activity, and (3) assignment of Unit officers to foot patrols.~~

14 ~~(d) No later than 120 days after the Controller's initial certification under subsection (a)~~
15 ~~of Section 2A.84-5 that the number of full duty sworn officers meets or exceeds the Charter~~
16 ~~requirement, the Police Department shall adopt a comprehensive written policy governing the~~
17 ~~assignment and conduct of the Unit. The Police Commission shall review the policy at least~~
18 ~~annually, but may review the policy or any of its specific aspects more frequently, at the~~
19 ~~Commission's discretion. At a minimum, the policy shall include:~~

20 ~~—— (1) Procedures for officers assigned to the Unit.~~

21 ~~—— (2) A list of Penal Code and Police Code sections on which the Unit will focus.~~

22 ~~With input from police district captains, community members and organizations, and/or Unit~~
23 ~~officers, the Police Department shall update the list from time to time so that it remains~~
24 ~~consistent with the purpose and intent of the Safe Neighborhoods Ordinance, and shall be~~
25

1 responsible for defining and monitoring training and tactics related to the enforcement
2 strategy.

3 ~~(3) An annual report to the Police Commission on data and metrics stemming~~
4 ~~from the Unit's work, with a particular focus on disparate impacts in approaches, citations, and~~
5 ~~arrests in terms of race, ethnicity, gender, age, and neighborhood or other geographic~~
6 ~~measures.~~

7
8 Section 2. Effective Date. This ordinance shall become effective 30 days after
9 enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the
10 ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board
11 of Supervisors overrides the Mayor's veto of the ordinance.

12
13 APPROVED AS TO FORM:
14 DENNIS J. HERRERA, City Attorney

15 By: 

16 JON GIVNER
17 Deputy City Attorney

18 n:\egana\as2016\1600855\01123500.docx

REVISED LEGISLATIVE DIGEST
(Amended in Committee 9/29/2016)

[Administrative Code - Neighborhood Property Crime Units in Police Department]

Ordinance amending the Administrative Code to create Neighborhood Property Crime Units at District stations in the Police Department.

Existing Law

The Police Department has several different units, all of which share partial responsibility for preventing, investigating, and making arrests related to neighborhood property crime.

Amendments to Current Law

The proposed ordinance would require the Police Department to establish Neighborhood Crime Property Units in each police district. Units would be responsible for deterrence and investigation of property crime through the use of neighborhood foot patrols and community crime prevention, among other tactics. The various units would coordinate with each other under the direction of the Chief of Police.

Each year with the proposed annual budget for the Police Department, the Chief of Police would propose to the Police Commission a budget and level of staffing for each unit.

Within six months of the effective date of the ordinance, the Police Commission would adopt a plan to address property crime in the City, including strategies for communication and collaboration between units and between officers and community members; development of neighborhood-specific priorities and strategies to reduce property crimes; and the assignment of officers in Neighborhood Property Crime Units to foot patrols. The Commission would review the plan at least once every fiscal year. The Police Department would also develop and adopt a strategic plan for each Neighborhood Property Crime Unit, subject to approval by the Police Commission.

Every June, the Police Department would submit an annual report regarding property crime to the Board of Supervisors and the Police Commission.

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BOARD of SUPERVISORS



City Hall
1 Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. 554-5184
Fax No. 554-5163
TDD/TTY No. 554-5227

MEMORANDUM

TO: Toney D. Chaplin, Acting Chief of Police; Police Department
Sergeant Rachael Kilshaw, Police Commission
Ben Rosenfield, City Controller, Office of the Controller
Nancy Alfaro, Director, 311
Anne Kronenberg, Executive Director, Department of Emergency Management
Barbara A. Garcia, Director, Department of Public Health
Jeff Kositsky, Director, Department of Homelessness and Supportive Housing
Trent Rhorer, Executive Director, Human Services Agency

FROM: Erica Major, Assistant Clerk, Public Safety and Neighborhood Services
Committee, Board of Supervisors

DATE: July 6, 2016

SUBJECT: LEGISLATION INTRODUCED

The Board of Supervisors' Public Safety and Neighborhood Services Committee has received the following proposed legislation, introduced by Supervisor Yee on June 28, 2016:

File No. 160749

Ordinance amending the Administrative Code to create the Neighborhood Crime Unit in the Police Department, to be activated when the Controller certifies that the Department is at the full staffing level mandated in the Charter, and to set minimum staffing levels for and assign duties to the Unit.

If you have any comments or reports to be included with the file, please forward them to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102.

c:
Christine Fountain, Police Department
Todd Rydstrom, Office of the Controller
Andy Maimoni, 311
Greg Wagner, Department of Public Health
Colleen Chawla, Department of Public Health
Krista Ballard, Human Services Agency

RECEIVED VIA EMAIL

9/29/2016

FILE NO. 160749

September 29, 2016

Dear Supervisor Yee:

I am a SFPD commissioner and reviewed the draft Neighborhood Crime Unit Legislation. As you know property crime is a serious issue in our neighborhoods. Your proposed legislation is a comprehensive plan for each district station to dedicate property crime investigators and determine a strategic plan to combat specific crime in their particular neighborhood. It also incorporates reporting requirements. I believe the legislation is timely and sets clear directions, goals and a mechanism to measure its implementation and success. I support this legislation.

Sincerely,

Petra DeJesus

President, District 5
BOARD of SUPERVISORS



City Hall
1 Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. 554-7630
Fax No. 554-7634
TDD/TTY No. 544-5227

BOS-11, COB
LEG Dep., PSNS,
GAOI Dep.
C.R
Mays

London Breed

PRESIDENTIAL ACTION

Date: 7/13/2016

To: Angela Calvillo, Clerk of the Board of Supervisors

Madam Clerk,

Pursuant to Board Rules, I am hereby:

Waiving 30-Day Rule (Board Rule No. 3.23)

File No. _____ (Primary Sponsor)

Title. _____

Transferring (Board Rule No. 3.3)

File No. 160749 Yee (Primary Sponsor)

Title. Administrative Code - Neighborhood Crime II

From: Public Safety & Neighborhood Services Committee

To: Government Audit & Oversight Committee

Assigning Temporary Committee Appointment (Board Rule No. 3.1)

Supervisor _____

Replacing Supervisor _____

For: _____ Meeting
(Date) (Committee)

2016 JUL 14 AM 10:58
CLERK OF SUPERVISORS
SANTA ANITA OFFICE

London Breed

London Breed, President
Board of Supervisors

Print Form

Introduction Form

By a Member of the Board of Supervisors or the Mayor

Time stamp
or meeting date

I hereby submit the following item for introduction (select only one):

- 1. For reference to Committee. (An Ordinance, Resolution, Motion, or Charter Amendment)
- 2. Request for next printed agenda Without Reference to Committee.
- 3. Request for hearing on a subject matter at Committee.
- 4. Request for letter beginning "Supervisor [] inquires"
- 5. City Attorney request.
- 6. Call File No. [] from Committee.
- 7. Budget Analyst request (attach written motion).
- 8. Substitute Legislation File No. []
- 9. Reactivate File No. []
- 10. Question(s) submitted for Mayoral Appearance before the BOS on []

Please check the appropriate boxes. The proposed legislation should be forwarded to the following:

- Small Business Commission Youth Commission Ethics Commission
- Planning Commission Building Inspection Commission

Note: For the Imperative Agenda (a resolution not on the printed agenda), use a Imperative Form.

Sponsor(s):

Supervisor Yee

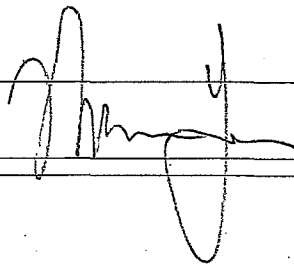
Subject:

Administrative Code - Neighborhood Crime Unit in Police Department

The text is listed below or attached:

See attached.

Signature of Sponsoring Supervisor:



For Clerk's Use Only:

