

BOARD of SUPERVISORS



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## MEMORANDUM

### LAND USE AND TRANSPORTATION COMMITTEE

#### SAN FRANCISCO BOARD OF SUPERVISORS

TO: Supervisor Myrna Melgar, Chair  
Land Use and Transportation Committee

FROM: John Carroll, Assistant Clerk

DATE: December 16, 2025

SUBJECT **COMMITTEE REPORT, BOARD MEETING**  
Tuesday, December 16, 2025

The following file should be presented as COMMITTEE REPORT during the Board meeting on Tuesday, December 16, 2025. This resolution was acted upon during the Land Use and Transportation Committee meeting on Monday, December 15, 2025, at 1:30 p.m., by the votes indicated.

**BOS Item No. 37                      File No. 251116**

**[Interim Zoning Controls - Conditional Use Authorization for Outdoor Laboratory Uses in PDR-1-G]**

Resolution imposing interim zoning controls for 18 months to require a Conditional Use authorization and specified findings for proposed Laboratory Uses that contain development and/or engineering laboratories that operate outdoors and/or outside of an enclosed structure in the PDR-1-G (Production, Distribution, and Repair) District; urging the Planning Department, with input from the Office of Economic and Workforce Development, to study whether additional controls would ensure that Laboratory Uses are consistent with the City's goals for PDR space; affirming the Planning Department's determination under the California Environmental Quality Act; and making findings of consistency with the General Plan, the eight priority policies of Planning Code, Section 101.1, and Planning Code, Section 306.7.

**[RECOMMENDED AS AMENDED AS A COMMITTEE REPORT]**

Vote: Supervisor Myrna Melgar – Aye  
Supervisor Chyanne Chen – Aye  
Supervisor Bilal Mahmood – Aye

Cc: Board of Supervisors  
Angela Calvillo, Clerk of the Board  
Alisa Somera, Legislative Deputy  
Brad Russi, Deputy City Attorney

File No. 251116

Committee Item No. 5

Board Item No. 37

## COMMITTEE/BOARD OF SUPERVISORS

### AGENDA PACKET CONTENTS LIST

Committee: Land Use and Transportation

Date: Dec. 15, 2025

Board of Supervisors Meeting:

Date: Dec. 16, 2025

#### Cmte Board

<input type="checkbox"/>	<input type="checkbox"/>	Motion
<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	Resolution - VERSION 2
<input type="checkbox"/>	<input type="checkbox"/>	Ordinance
<input type="checkbox"/>	<input type="checkbox"/>	Legislative Digest
<input type="checkbox"/>	<input type="checkbox"/>	Budget and Legislative Analyst Report
<input type="checkbox"/>	<input type="checkbox"/>	Youth Commission Report
<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	Introduction Form
<input type="checkbox"/>	<input type="checkbox"/>	Department/Agency Cover Letter and/or Report
<input type="checkbox"/>	<input type="checkbox"/>	MOU
<input type="checkbox"/>	<input type="checkbox"/>	Grant Information Form
<input type="checkbox"/>	<input type="checkbox"/>	Grant Budget
<input type="checkbox"/>	<input type="checkbox"/>	Subcontract Budget
<input type="checkbox"/>	<input type="checkbox"/>	Contract / DRAFT Mills Act Agreement
<input type="checkbox"/>	<input type="checkbox"/>	Form 126 – Ethics Commission
<input type="checkbox"/>	<input type="checkbox"/>	Award Letter
<input type="checkbox"/>	<input type="checkbox"/>	Application
<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	Public Correspondence

#### OTHER

<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<u>Planning Department PRD Report – June 12, 2014</u>
<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<u>Mission Action Plan 2020 Phase 1 Status Report – March 2017</u>
<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<u>Mission Action Plan 2020 Annual Report 2024</u>
<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<u>Planning Commission Reso No. 21657 – December 5, 2024</u>
<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<u>CEQA Determination – November 14, 2025</u>
<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<u>Hearing Notice – November 24, 2025</u>
<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<u>Committee Report Request Memo – December 10, 2025</u>
<input type="checkbox"/>	<input type="checkbox"/>	<u> </u>
<input type="checkbox"/>	<input type="checkbox"/>	<u> </u>

Prepared by: John Carroll

Date: Dec. 11, 2025

Prepared by: John Carroll

Date: Dec. 15, 2025

Prepared by:  

Date:

1 [Interim Zoning Controls - Conditional Use Authorization for Outdoor Laboratory Uses in PDR-  
2 1-G]

3 **Resolution imposing interim zoning controls for 18 months to require a Conditional**  
4 **Use authorization and specified findings for proposed Laboratory Uses that contain**  
5 **development and/or engineering laboratories that operate outdoors and/or outside of**  
6 **an enclosed structure in the PDR-1-G (Production, Distribution, and Repair) District;**  
7 **urging the Planning Department, with input from the Office of Economic and Workforce**  
8 **Development, to study whether additional controls would ensure that Laboratory Uses**  
9 **are consistent with the City's goals for PDR space; affirming the Planning**  
10 **Department's determination under the California Environmental Quality Act; and**  
11 **making findings of consistency with the General Plan, the eight priority policies of**  
12 **Planning Code, Section 101.1, and Planning Code, Section 306.7.**

13  
14 WHEREAS, Planning Code, Section 306.7, authorizes the Planning Commission or the  
15 Board of Supervisors ("Board") to impose interim zoning controls to allow time for the orderly  
16 completion of a planning study and the adoption of appropriate legislation, and to ensure that  
17 the legislative scheme which may be ultimately adopted is not undermined during the planning  
18 and legislative process by changes of use or approval actions which will conflict with that  
19 scheme; and

20 WHEREAS, The Eastern Neighborhoods Area Plan—a sub-element of which is the  
21 Mission Area Plan or "Plan"—created Production, Distribution, and Repair ("PDR") districts in  
22 the Mission to preserve PDR industries and the job opportunities they provide; and

23 WHEREAS, Planning Code, Section 210.3, affirms the intent of the ~~Production,~~  
24 ~~Distribution, and Repair~~ ("PDR") districts and specifically, the PDR-1-G District, which is,  
25 generally, to retain and encourage existing production, distribution, and repair activities from

1 the inherent economic and operational competition and conflicts with housing, large office,  
2 large-scale retail, self-storage, and other uses that are not permitted in the PDR districts; and

3 WHEREAS, The PDR-1-G District is concentrated in the southeastern portion of San  
4 Francisco, a majority of which is located within the Mission District, which has been the focus  
5 of multiple Citywide efforts to address the retention of low- and moderate-income residents,  
6 organizations, and businesses, including the Planning Department's Mission Action Plan  
7 ("MAP2020"), launched in 2014, and the latest iteration of the Mission Action Plan  
8 ("MAP2030"), endorsed by the Planning Commission in December 2024; and

9 WHEREAS, MAP2020 and MAP2030 included strategies to address the goals of  
10 attracting and retaining low- to moderate-income residents and community-serving  
11 businesses, including Production, Distribution, and Repair, artists, and nonprofits in order to  
12 strengthen and preserve the socioeconomic diversity of the neighborhood; those strategies  
13 include maintaining PDR capacity in PDR districts to preserve vital community resources and  
14 protect working-class jobs; and

15 WHEREAS, The Eastern Neighborhoods Area Plan—a sub-element of which is the  
16 Mission Area Plan or "Plan"—created PDR districts in the Mission to preserve PDR industries  
17 and the opportunities they provide; PDR districts are essential to provide economic diversity  
18 and employment to the City's low- and moderate-income workforce; as further described in  
19 the Plan, traditional production, distribution, and repair uses serve as a source of employment  
20 for workers who may not have a college degree at a salary that is higher than the retail sector;  
21 and

22 WHEREAS, The Mission District is a mixed-use neighborhood that contains parks,  
23 schools, housing, and jobs in the retail and PDR sectors; the PDR-1-G District, in particular,  
24 often borders residential uses, schools, and parks, which are places where sensitive  
25 receptors, such as children and elderly populations, tend to gather; and



1        WHEREAS, While this mix of uses enables many residents to live and work in the  
2 same general area, appropriate land use controls are necessary to minimize conflicts between  
3 these uses; to this end, PDR districts impose limits on uses that, if allowed to occur outside an  
4 enclosed structure, would emit noxious odors, noises and hazardous material pollution, such  
5 as certain automotive uses; and

6        WHEREAS, In addition to traditional PDR sectors—such as automotive uses, light  
7 industrial uses, and manufacturing—~~The Plan also recognized that the Mission is also an~~  
8 attractive location for “Knowledge Sector” businesses, which the Plan defines as businesses  
9 that create economic value through the knowledge they generate and provide for their  
10 customers, such as information technology, biotechnology, and environmental products and  
11 technologies; the Plan recognizes that these businesses differ from traditional PDR uses in  
12 that they involve research and development (“R&D”) functions “rang[ing] from office-only to a  
13 mixture of office and production and testing activities;” these businesses generally employ  
14 more highly skilled workers than the traditional PDR sector; however, the Plan noted the  
15 potential that these uses “may in the future be able to provide a greater number of quality jobs  
16 for some San Franciscans without a four-year college degree;” and

17        WHEREAS, Planning Code, Section 102, generally classifies these R&D functions as  
18 Laboratory Uses, which are currently principally permitted in the PDR-1-G District; per Section  
19 102, a Laboratory Use is “a Non-Retail Sales and Services Use intended or primarily suitable  
20 for scientific research;” examples of Laboratory Uses include chemistry, biochemistry, or  
21 analytical laboratories, engineering laboratories, development laboratories, and biological  
22 laboratories; and

23        WHEREAS, Since the adoption of the Plan in 2008, the Knowledge Sector economy  
24 has proliferated in the Mission, particularly in the PDR-1-G; and

1        WHEREAS, As these Knowledge Sector technologies advance, they may require  
2 additional space for testing and demonstration; the resulting impacts on adjacent land uses  
3 will differ depending on the type of Laboratory Use; unlike analytical laboratory uses—for  
4 example, traditional “wet” and “dry” laboratories that utilize biochemistry and biological  
5 techniques—engineering and development laboratories often contain hardware testing  
6 components that, if allowed to operate outdoors, will have noise, air quality, and privacy  
7 impacts on adjacent residential uses, schools, and parks, where sensitive receptors such as  
8 children and the elderly population gather; and

9        WHEREAS, In addition to adverse impacts on sensitive receptors from certain outdoor  
10 Laboratory Uses, some indoor Laboratory Uses also compete with the City goals and policies  
11 for PDR spaces in the Mission; for example, some of these R&D functions differ from  
12 traditional PDR uses in that R&D activities occur primarily in a space that looks and functions  
13 like an office, where some operators perform predominately office uses; other operators  
14 misuse laboratory space for other purposes, which leads to the further diminution of PDR  
15 space; still others, which may have a hardware production and testing component, rely on  
16 innovations in artificial intelligence, which eliminate the jobs that PDR zoning seeks to  
17 maintain; while such innovations and uses are vital to the City’s economy, their proliferation in  
18 PDR-1-G competes with different City goals and policies for the PDR spaces in the Mission;  
19 and

20        WHEREAS, PDR employment has declined in recent years, from a peak 33% of the  
21 City total to 10% of the City total per the Planning Department’s most recent PDR report; the  
22 reasons for this decline include land competition and increasingly high rents compared to the  
23 rest of the Bay Area; a copy of this report is on file with the Clerk of the Board of Supervisors  
24 in File No. 251116; and

1 WHEREAS, According to the latest MAP 2020 Status Report, the Mission District has  
2 experienced shifts in its income distribution over the last two decades, including a significant  
3 increase of upper income households, a decrease in its share of low-income households, a  
4 massive rise in its Latino homeless population, and the loss of approximately 12,000 Latinos;  
5 and

6 WHEREAS, Regulating ~~new~~ Laboratory Uses, specifically development and/or  
7 engineering laboratories that operate outside of enclosed structures in the PDR-1-G District,  
8 will minimize adverse impacts on and will help prevent conflicts with nearby sensitive land  
9 uses, such as parks, schools, and residences; and

10 WHEREAS, By limiting the control to development and engineering laboratories, this  
11 Resolution recognizes that not all types of Laboratory Uses pose land use conflicts if  
12 conducted outdoors; by minimizing conflicts with sensitive receptors, this Resolution will also  
13 preserve the limited land zoned for traditional production, distribution, and repair industries;  
14 this in turn will support the City's low- and middle-income workforce and mitigate the high  
15 demand for PDR space, which prices out highly desired industrial firms from the Mission and  
16 broader City; and

17 WHEREAS, The interim controls established by this Resolution will allow time for the  
18 orderly completion of a planning study and for the adoption of appropriate legislation that  
19 supports the goals of the PDR-1-G District; and

20 WHEREAS, The Board has considered the impact on the public health, safety, and  
21 peace, and general welfare if these interim controls are not imposed; and

22 WHEREAS, The Board has determined that the public interest will best be served by  
23 imposition of these interim controls to ensure that the legislative scheme which may be  
24 ultimately adopted is not undermined during the planning and legislative process for  
25 permanent controls; and

1 WHEREAS, The Board finds that these interim controls are consistent with San  
2 Francisco's General Plan, in that they satisfy Commerce and Industry Element Objective 1 to  
3 "manage economic growth and change to ensure enhancement of the total city living and  
4 working environment," and Policy 11.3 of the Environmental Protection Element which seeks  
5 to "Locate new noise-generating development so that the noise impact is reduced" and Policy  
6 4.5 to ~~"control encroachment of incompatible land uses on viable industrial activity;"~~ these  
7 interim controls do not conflict with any other aspects of the General Plan; and

8 WHEREAS, The Board finds that the following General Plan Policies in the Mission  
9 Area Plan portion of the Eastern Neighborhoods Area Plan are specifically and particularly  
10 advanced by these interim controls:

11 "Objective 1.5: Minimize the impact of noise on affected areas and ensure General  
12 Plan noise requirements are met."

13 "Policy 1.5.2: Reduce potential land use conflicts by carefully considering the location  
14 and design of both noise generating uses and sensitive uses in the Mission."

15 "Objective 1.7: Retain the Mission's role as an important location for Production,  
16 Distribution, and Repair (PDR) activities."

17 "Objective 1.4: Support a role for 'Knowledge Sector' businesses in appropriate  
18 portions of the Mission (sic); and

19 "Policy 1.4.2: Allow Knowledge Sector office-type uses in portions of the Mission  
20 where it is appropriate;" and

21 WHEREAS, For the reasons stated above, the Board finds that these interim controls  
22 will control uses which have an adverse impact on open space and other recreational areas  
23 and facilities and support the development and conservation of the commerce and industry of  
24 the City in order to maintain the economic vitality of the City, to provide its citizens with  
25

1 adequate jobs and business opportunities, and to maintain adequate services for its residents,  
2 visitors, businesses and institutions, consistent with Planning Code, Section 306.7; and

3 WHEREAS, The Board finds that these interim controls are consistent with the Priority  
4 Policies set forth in Planning Code, Section 101.1, because these interim controls will  
5 preserve and enhance existing neighborhood-serving uses, the cultural and economic  
6 diversity of our neighborhoods, and maintain a diverse economic base by protecting the PDR  
7 industrial sector from displacement, and enhance future opportunities for resident employment  
8 and ownership, particularly in the PDR sector; and

9 WHEREAS, The Planning Department has determined that the actions contemplated in  
10 this Resolution comply with the California Environmental Quality Act (California Public  
11 Resources Code, Sections 21000 et seq.); said determination is on file with the Clerk of the  
12 Board of Supervisors in File No. 251116 and is incorporated herein by reference; the Board  
13 affirms this determination; now, therefore, be it

14 RESOLVED, That in the PDR-1-G District, any proposed Laboratory Use, as defined in  
15 Section 102 of the Planning Code, that (1) contains a development and/or engineering  
16 laboratory and (2) is conducted outdoors and/or outside of an enclosed structure shall require  
17 Conditional Use authorization pursuant to Planning Code, Section 303, while these Interim  
18 Zoning Controls are in effect; and, be it

19 FURTHER RESOLVED, That in addition to the findings required by Planning Code,  
20 Section 303, in granting the Conditional Use authorization, the Planning Commission shall  
21 also consider: (1) whether the proposed outdoor engineering and/or development Laboratory  
22 Use advances Objectives 1.4, 1.5, and 1.7 of the Mission Area Plan, and the policies  
23 contained therein, and (2) the ~~economic~~ impacts of the proposed outdoor engineering and/or  
24 development Laboratory Use, including whether the proposed use will ~~employ workers without~~

1 ~~a college degree~~ create significant adverse impacts on neighboring properties and land uses;  
2 and, be it

3 FURTHER RESOLVED, That these interim zoning controls shall remain in effect for a  
4 period of 18 months from the date of imposition, unless they are extended or otherwise  
5 amended in accordance with the provisions of Planning Code, Section 306.7, or until the  
6 adoption of permanent legislation regulating Laboratory Uses in the PDR-1-G District,  
7 whichever first occurs; and, be it

8 FURTHER RESOLVED, That while the planning study is underway, the Board urges  
9 the Planning Department, with input from the Office of Economic and Workforce  
10 Development, to evaluate what controls are best suited to ensure that Laboratory Uses in the  
11 PDR-1-G are consistent with the goals of that district, including but not limited to studying  
12 whether square footage limits or limits on the number of Laboratory Uses would meet those  
13 goals, and whether additional enforcement mechanisms are recommended to prevent misuse  
14 of existing Laboratory Uses in the PDR-1-G.

15  
16 APPROVED AS TO FORM:  
17 DAVID CHIU, City Attorney

18 By: /s/ Giulia Gualco-Nelson  
19 GIULIA GUALCO-NELSON  
Deputy City Attorney

20 n:\legana\as2025\2600105\01879965.docx  
4910-2163-5970, v. 1



# PRODUCTION, DISTRIBUTION, AND REPAIR IN SAN FRANCISCO



**SAN FRANCISCO  
PLANNING  
DEPARTMENT**



# WHAT IS PDR?



**Production**



**Distribution**



**Repair**





# CHARACTERISTICS OF PDR

A welder wearing a helmet and protective gear is working in a cluttered industrial space. Sparks are flying from the welding point, creating a bright, hazy atmosphere. The background shows various tools, equipment, and a concrete wall. The welder is positioned in the center-right of the frame, facing away from the camera.

**Can't compete on rent**

**Can't afford to build new space**

**Low employment per square foot**

**May conflict with other uses (*noise, smell, etc.*)**

**Don't provide a daily convenience for residents**

**Can't be "off-shored"**



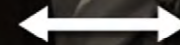
# ROLE OF PDR IN THE ECONOMY

Necessary to support  
our economic drivers  
(*tech and tourism*)

Necessary to support  
local population



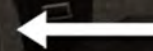
**EXPORT**



**People Infrastructure**



**PDR**  
( **Physical Infrastructure** )





# ROLE OF PDR IN THE ECONOMY

Good pay relative to education

Provides job diversity

Median wage **PDR**  
**\$60,000**

Median wage **Retail**  
**\$30,000**

% of **Jobs** for people  
*without 4-year degrees*



PDR



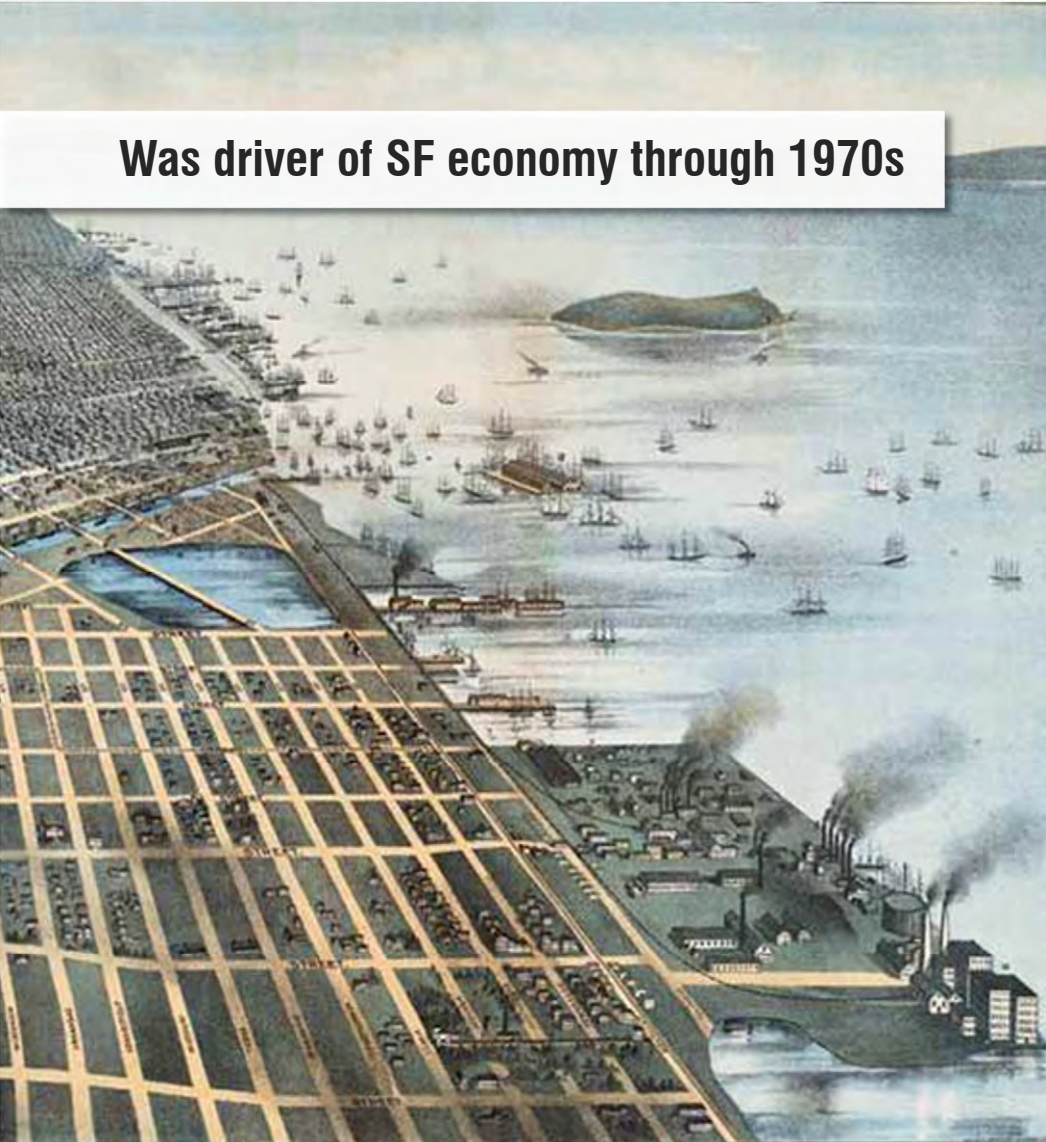
Office

Source: Census Bureau / Bureau of Labor Statistics



# HISTORY OF PDR IN SAN FRANCISCO

Was driver of SF economy through 1970s





# HISTORY OF PDR IN SAN FRANCISCO



*Peak PDR employment:*

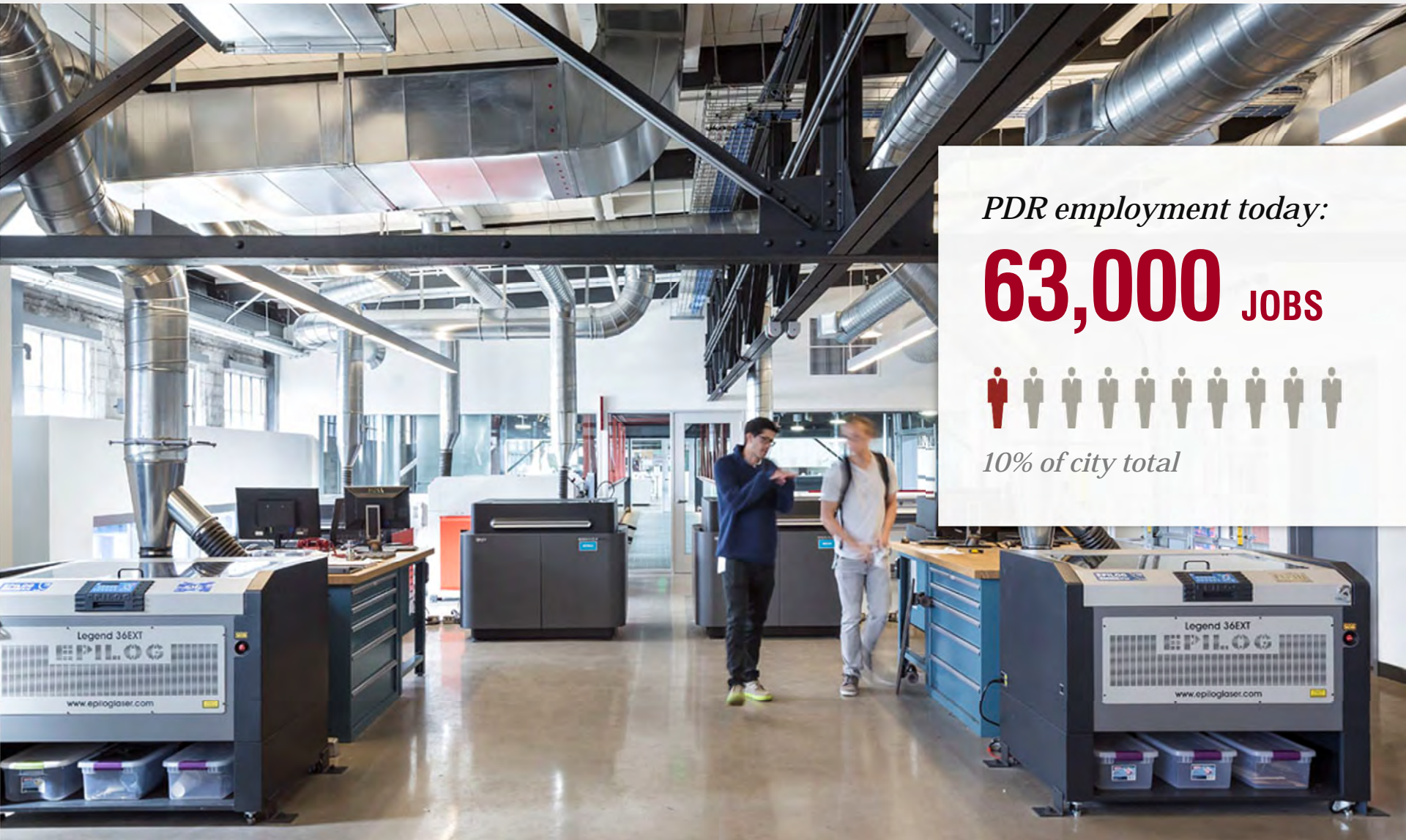
**165,000** JOBS



*33% of city total*



# HISTORY OF PDR IN SAN FRANCISCO



*PDR employment today:*

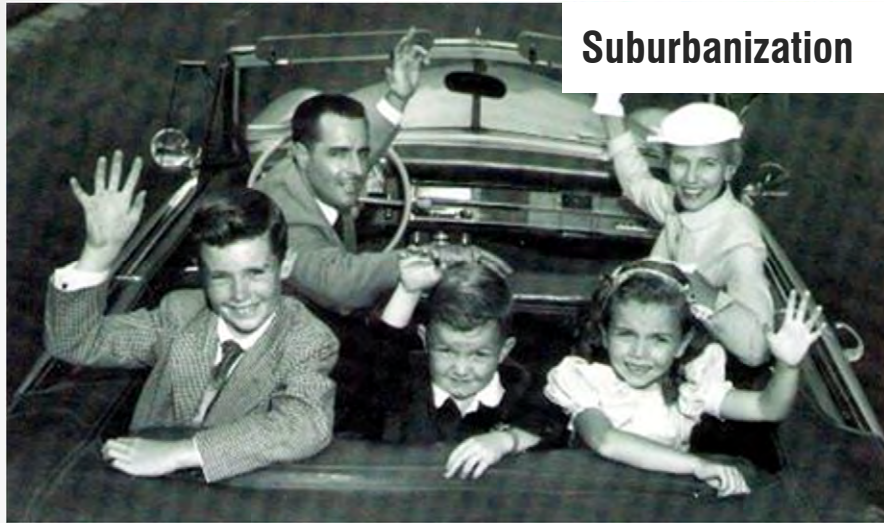
**63,000** JOBS



*10% of city total*



# REASONS FOR THE DECLINE OF PDR





# STATE OF PDR TODAY



Source: Cassidy Turley 2014



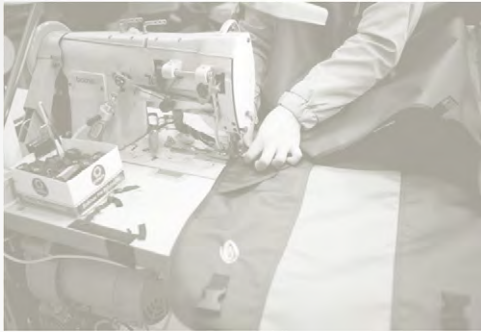
Source: SFMAde 2014



Source: Cassidy Turley 2014



# WHAT ARE THE PDR JOBS?



## PRODUCTION

Manufacturing	<b>8,500</b>
Construction	<b>6,500</b>
Printing & Publishing	<b>3,700</b>
Audio, Film, & Video	<b>2,400</b>
Media	<b>1,800</b>
Arts	<b>?</b>



## DISTRIBUTION

Wholesale	<b>11,500</b>
Transportation	<b>8,200</b>
Utilities	<b>3,500</b>
Distribution	<b>2,700</b>

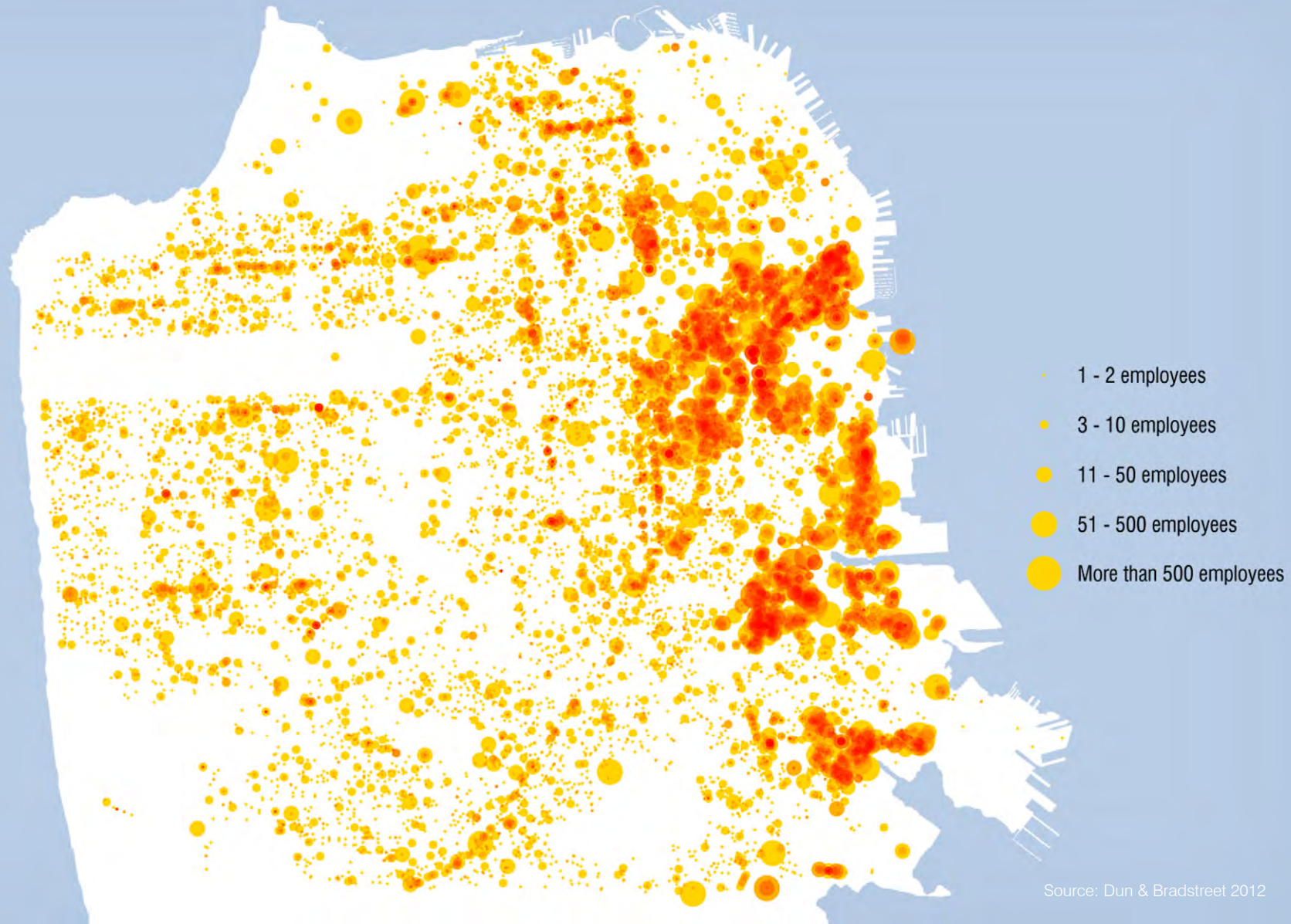


## REPAIR

Contractors	<b>8,400</b>
Auto	<b>2,600</b>
Repair	<b>1,100</b>

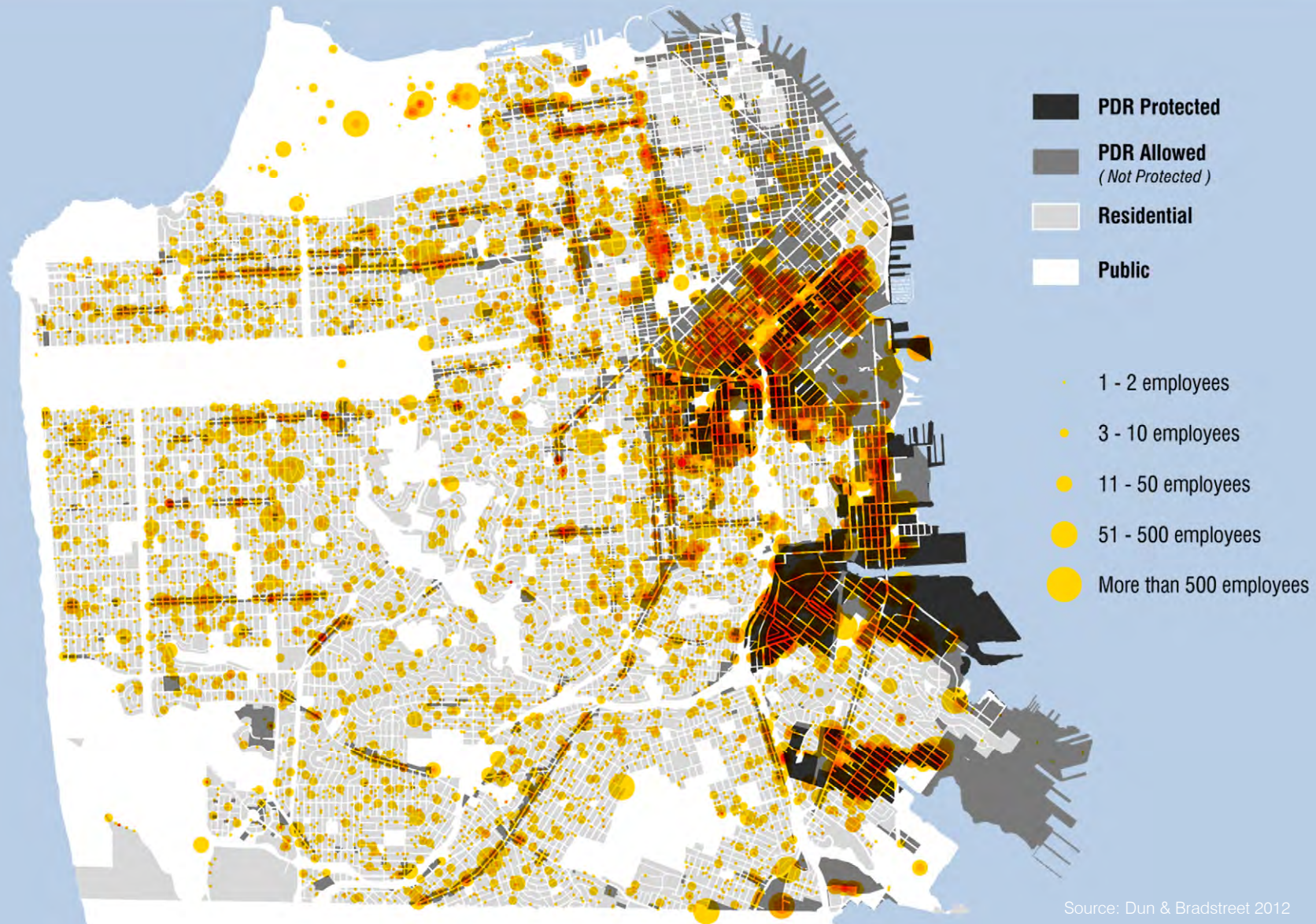
Source: Dun & Bradstreet 2012

# LOCATION OF PDR JOBS





# LOCATION OF PDR JOBS





# LOCATION OF PDR JOBS

**33%**

in Residential Districts

**33%**

in Unprotected Districts

**33%**

in “Protected Districts”

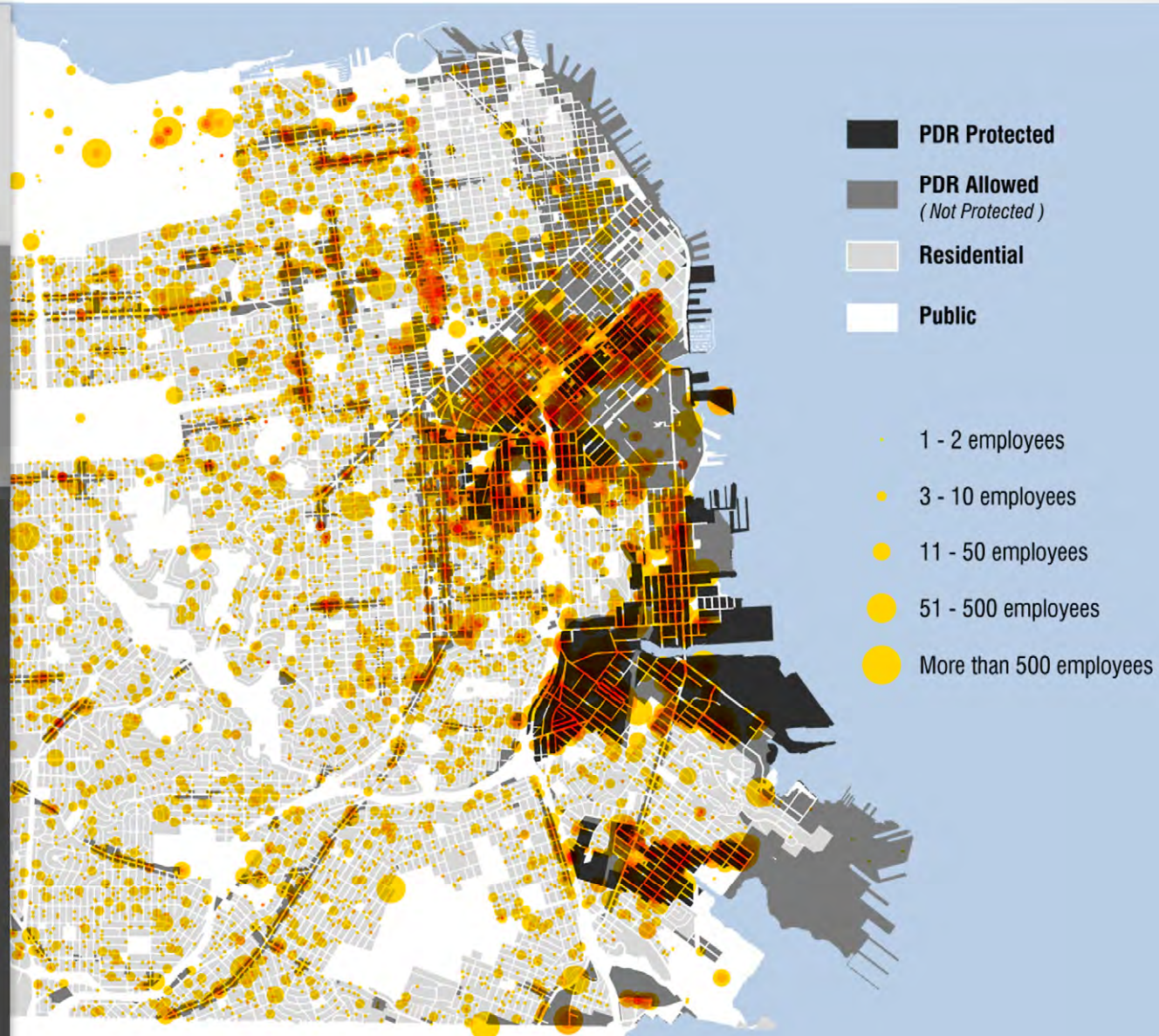
PDR-1 and PDR-2 (2008) **18,000**

SLI (1989) **1,400**

SALI (2013) **1,600**

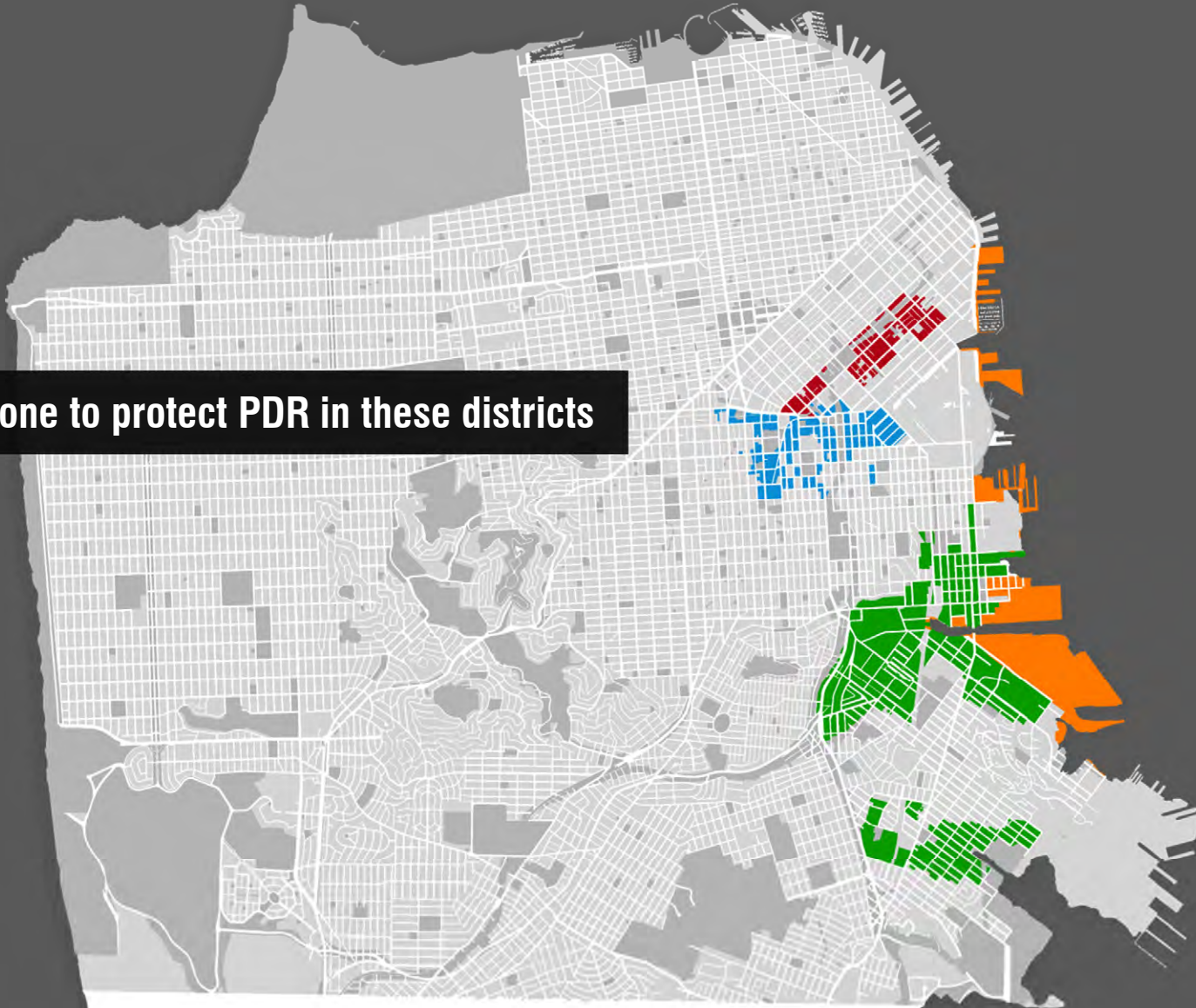
M-2 on the Port **1,200**

Source: Dun & Bradstreet 2012



# WHAT HAS PLANNING DONE TO SUPPORT PDR?

Zone to protect PDR in these districts





# WHAT HAS PLANNING DONE TO SUPPORT PDR?

## Zone to protect PDR in these districts

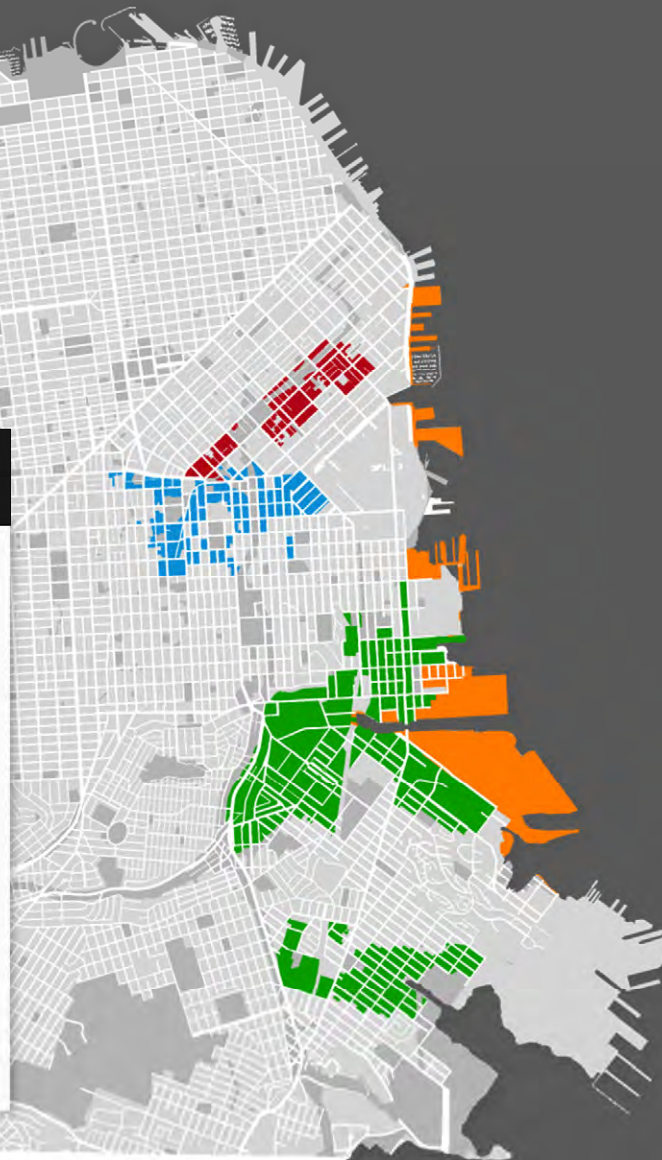
**1,274** *total acres* 5.6% of City Land

**SLI and SALI** 90

**PDR in Mission / Showplace** 140

**Industrial Port Land** 406

**PDR in Central Waterfront / Bayview** 638



# WHAT HAS PLANNING DONE TO SUPPORT PDR?



**Allow PDR as-of-right in mixed-use districts**

**Closed loopholes – *no live/work or business services***



# WHAT HAS PLANNING DONE TO SUPPORT PDR?



**Support new PDR businesses**

*Reduced process*

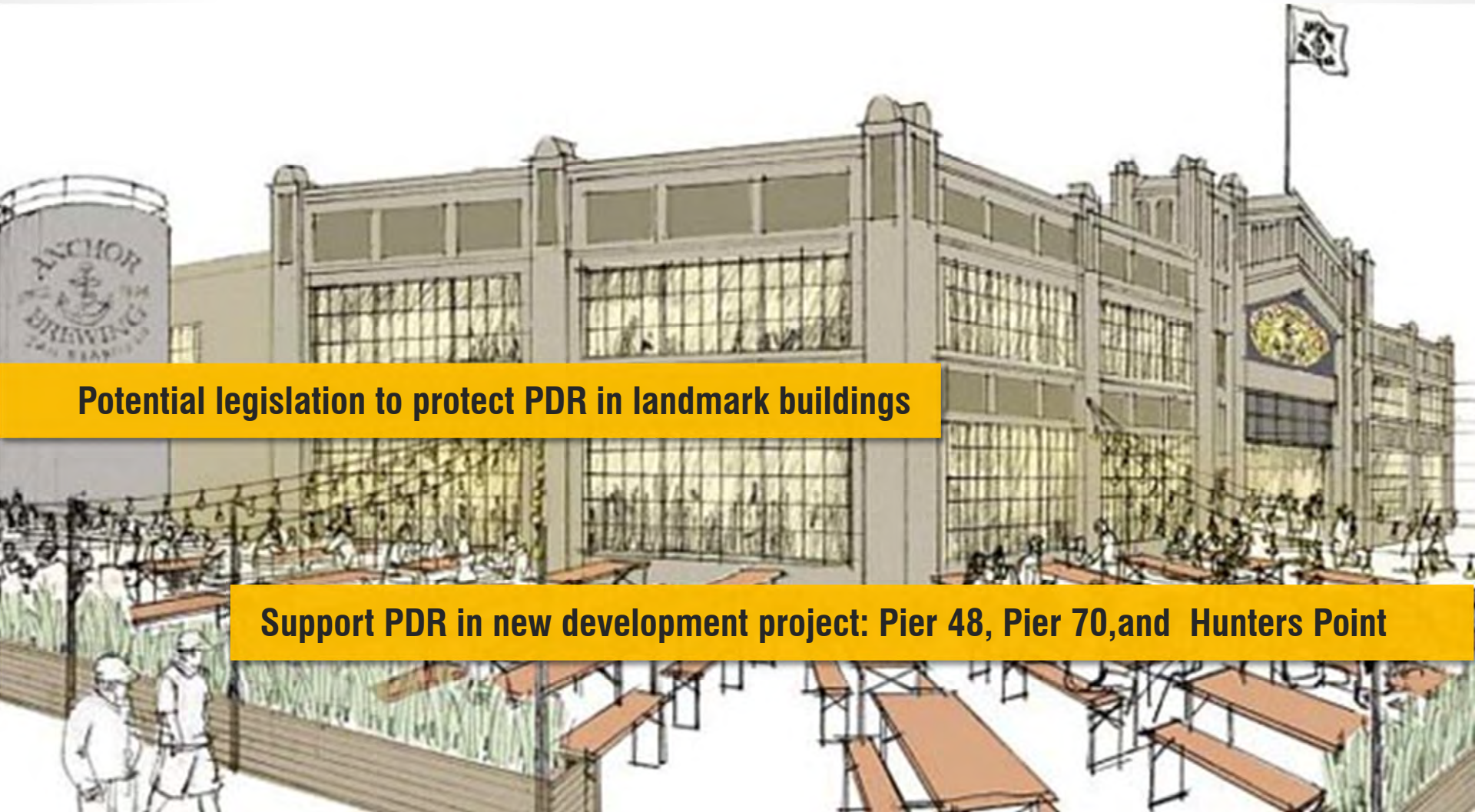
*Incentivize new construction*

*Reduced fees*

*Work closely with SFMade*



# WHAT ARE OUR NEXT STEPS?



**Potential legislation to protect PDR in landmark buildings**

**Support PDR in new development project: Pier 48, Pier 70, and Hunters Point**



# WHAT ARE OUR NEXT STEPS?



**Support PDR in Central SoMa**

**Potential legislation to protect PDR along 16th Street**



# WHAT ARE OUR NEXT STEPS?



**Explore proactive engagement and enforcement**

**Explore regional study of PDR**

***THANK YOU***

*[www.sfplanning.org](http://www.sfplanning.org)*



SAN FRANCISCO  
**PLANNING DEPARTMENT**





# MISSION ACTION PLAN 2020



PHASE 1 STATUS REPORT  
MARCH 2017

*Note: This is not solely a City product. This report is a joint product of this specific city-community participants' effort. Some of the views in the report are solely the City's and some are solely of the community advocates and where there is disagreement on a topic it is clearly stated as a way to call out an area where there is more work to be done and conversations to continue.*

# **MISSION ACTION PLAN 2020**

**PHASE 1 STATUS REPORT  
MARCH 2017**

# ACKNOWLEDGEMENTS

Many City agencies and community organizations have participated in the process to date. Others will be added as requested.

- The Office of Mayor Ed Lee
- The Office of former District 9 Supervisor David Campos and new District 9 Supervisor Hillary Ronen
- Mission Housing Development Corporation
- Residents who are members of Plaza 16 Coalition
- San Francisco Organizing Project (SFOP)
- Dolores Street Community Services (DSCS) / Mission SRO Collaborative
- San Francisco Planning Department
- Mayor's Office of Housing and Community Development (MOHCD)
- Health Services Agency (HSA)
- Department of Building Inspection (DBI)
- Rent Board
- Office of Economic and Workforce Development (OEWD)
- Cultural Action Network (CAN)
- The Day Laborer Program and Women's Collective
- Mission Economic Development Agency (MEDA)
- Calle 24 Latino Cultural District
- Pacific Felt Factory
- United to Save the Mission

For other information related to MAP2020 and the Mission community please visit:

<http://medasf.org/programs/community-real-estate/mission-action-plan-2020/>

<https://www.facebook.com/missionactionplan2020/>



CULTURAL ACTION



NETWORK



San Francisco  
Planning



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## EXECUTIVE SUMMARY

San Francisco's Mission District features a richness of culture and vibrancy unmatched anywhere else in the city. It is a bustling socioeconomically diverse enclave long anchored by the many Latino businesses including specialty food stores, restaurants, cafes, taquerias, Mexican bakeries, butchers, art galleries, and gift shops that serve the needs of local residents. The uniqueness of the area and multi-modal transportation options have proven attractive to new residents and new businesses, which are now calling the Mission District home. The district has long been recognized as an art and cultural mecca boasting the largest collection of murals in the city and hosting a multitude of events that enliven the neighborhood with history, spirituality, and community throughout the year. Mission district businesses, residents, arts organizations and long established non-profit agencies collaborate to organize events such as Carnaval, Cesar Chavez Parade and Festival, and Day of the Dead.

In 2014, the City was directed by Mayor Ed Lee at the request of community organizations to assess and understand how to ensure the socioeconomic

diversity of the Mission community. For the past 18 months, under the management of the Planning Department, community and senior city officials from a diverse set of community organizations and city departments, have taken on the task of compiling data, determining and immediately investing in and introducing proactive strategies related to Housing; Tenant Protections; Production, Distribution, and Repair (PDR) space; Affordable Housing Preservation and Production; Economic Development; Community Planning and Homelessness. All efforts of the MAP2020 conversation were considered to support its purpose: "to retain low to moderate income residents and community-serving businesses (including PDR) artists, and nonprofits in order to strengthen and preserve the socioeconomic diversity of the Mission Neighborhood."

The objective of this Plan is neither to freeze the neighborhood in time nor to prevent newcomers from moving in but rather to ensure that as change happens those currently living there and their children have the choice to stay and not be forcibly displaced. It is about preserving the ability for the



Photo by Marisol Quintana (MEDA)



Photo by San Francisco Arts Commission



neighborhood to house all incomes and not lose the affordable rental stock, business and the richness and diversity of the neighborhood along with it.

At the heart of the Mission Action Plan 2020 (MAP2020) is the vision of a thriving Mission District that is a healthy and safe community for families and children, local neighborhood-serving businesses, community nonprofits, and cultural organizations. It should be a community with opportunities to prosper economically and to find a permanent, affordable home. This report presents the first year, phase one, of MAP2020 work and proposed solutions. It focuses on the development of the Plan and the launch of a first round of urgent programmatic services that can help preserve the Mission District as a Latino cultural and commercial core, as well as a neighborhood of choice for the most vulnerable households. This report also provides a preview of the next phase of work.

Historically, the Mission has been a working class neighborhood largely comprised of low to moderate income households. Since it offered affordable housing options in earlier decades,

working class people were able to find housing in this neighborhood. However, over the last thirty years, the Mission has seen a decrease in the proportion of family households and Latino population that parallels the decrease of very-low, low, and moderate income households. If these and other similar trends continue, the rich cultural and economic diversity of the Mission District could become a thing of the past, and the Mission could become a neighborhood with a majority of high-income residents. The stabilization of low to moderate income households is essential to counter these trends and essential to not only the City's diversity but also to its economic health.

Three kinds of displacement are impacting the Mission—residential, commercial, and psychological. The Mission continues to see the highest rate of eviction notices in the city and a large portion of the city's tenant buy-outs. Between 2011 and 2014, notices of eviction in the Mission doubled. Several large fires have intensified fears of displacement. The psychological displacement is both the fear of loss and the sentiment that what was once home is no longer a welcoming space. In addition to the challenges facing low and moderate income households, many community-serving businesses, arts organizations, and nonprofits are unable to remain in the neighborhood as rents continue to increase. Over ten years from 2004-2013, Mission Street has seen an increase in change of use permits. There are fewer storefronts selling a variety of retail and household goods, and more food/beverage establishments, particularly those that cater to a wealthier clientele.



Photo by Olga Sanchez & Wendy Lara

Over the course of more than a year, the MAP2020 process identified potential solutions that fall into seven broad categories. Given the complexity of housing markets and the forces of gentrification, many of these solutions rely on and influence one another regardless of category; these categories merely provide a structure to organize actions and assess progress.

1. **Tenant protections** focus on immediate programs and funding mechanisms to keep existing Mission residents in their homes.
2. **Single Room Occupancy residential hotels** (SROs) are a dwindling housing supply, one that has traditionally housed individuals but is increasingly being used by families. Solutions address the vulnerability of people living in these units and the loss of these units as an affordable housing option.
3. **Preservation of affordable units** focuses on tools to retain affordable housing stock.
4. **Production of affordable housing** is a suite of funding and policy tools to increase construction of housing for low to moderate income households.
5. **Economic development** solutions focus on keeping jobs, businesses, artists, and nonprofits in the neighborhood. Retaining and supporting a diverse range of community-serving businesses will support our corner grocers, panaderias, taquerias, barber shops, and restaurants.
6. **Community planning** focuses on improving community access to and voice in the City's processes for planning housing, transit, and community investments.
7. **Homelessness** focuses on prevention of homelessness and services to stabilize the

homeless as they transition into permanent housing.

The solutions are intended to advance the following objectives along with the MAP2020 purpose:

- **Maintain the socio-economic diversity of the neighborhood** by stabilizing the low and moderate income households at 65 percent of the total, or by maintaining and growing the 2015 total amount of those households.
- **Protect tenants at risk of eviction and preserve existing housing**, particularly rent-controlled apartments and single-room occupancy hotels.
- **Increase the proportion of affordable units**, compared to market rate units, planned and under construction to balance the housing mix.
- **Stem the loss of and promote community businesses, cultural resources, and social services** serving low to moderate income households.
- **Retain and promote Production, Distribution and Repair (PDR)** and other high-paying jobs for entry level and limited skilled workers.
- **Increase economic security** by strengthening educational and economic pathways and job opportunities for low to moderate income individuals and families, especially those without a college education.





MISSION NEIGHBORHOOD MAP



--- Mission Neighborhood Boundary







Photo by Pedro Peterson (SF Planning)



Photo by Marisol Quintana (MEDA)

## WHY WE ARE DOING THIS

The Mission District is at a crossroads as a Latino cultural hub and a home for working class families and vulnerable individuals. A rebounding economy following the Great Recession brought vibrancy and dollars to the neighborhood, but an unintended consequence has been the acceleration of displacement of long-time Mission residents and businesses. The changes observed in the Mission are not “natural” demographic shifts resulting from individual households choosing to move elsewhere. These changes have largely been driven by the pace of growth and economic change in the city. These types of rapid changes have been characterized by the San Francisco Department of Public Health as a public health concern.<sup>1</sup>

Following two cycles of dot-com boom, the neighborhood is in the stage of *late gentrification*<sup>2</sup> with low to moderate income families overwhelmingly being replaced by high-income individuals. The median income for the neighborhood increased from \$67,000 in 2000 to \$73,000 in 2013 (adjusted for 2013 dollars). This growth in income is not by and large the result of increased prosperity of long-time (predominantly Latino), Mission residents and the

businesses that served these demographic groups. It is primarily the result of an influx of more affluent newcomers (who are predominantly white). Rents for a two-bedroom apartment jumped from \$3,800 in 2014 to \$4,500 in 2016. To not be burdened by rent today (to spend no more than 30% of income on rent), families need to earn at least \$180,000 for a two-bedroom unit. In 2000, 75% of the neighborhood was low to moderate income households; by 2013 that had dropped to 65%. If this trend continues, it could drop to 57% by 2020. In the same period, high income residents have increased from 25% in 2000 to 34% in 2014; and are projected to be 42% by 2020. These income changes parallel the decrease of the Latino population.

The effects of displacement can be traumatic and are considered a public health concern by the SF Department of Public Health<sup>3</sup>. They can range from poor school performance by children for lack of a stable home environment, to long commutes back to the Mission for school, work, and community gathering. Young Mission residents who grew up in the neighborhood report feeling uncomfortable and unwelcome by newer residents and feel they are regarded as if they don’t belong. Residents of all ages

<sup>1</sup> <http://www.sftheequity.org/elements/housing41>

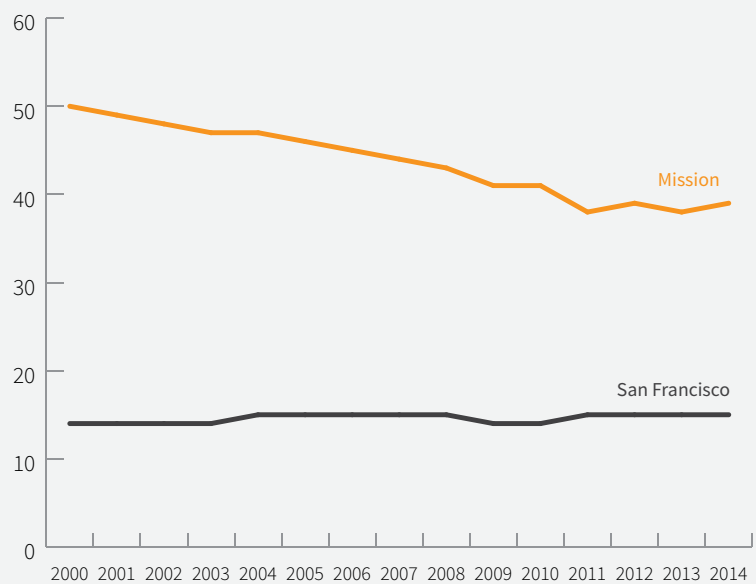
<sup>2</sup> UC Berkeley Urban Displacement Project, <http://www.urbandisplacement.org/>

<sup>3</sup> Bay Area Health Departments have documented the impacts of housing unaffordability, insecurity and displacement on health through the [Bay Area Regional Health Inequities Initiative: http://barhii.org/displacement/](http://barhii.org/displacement/)

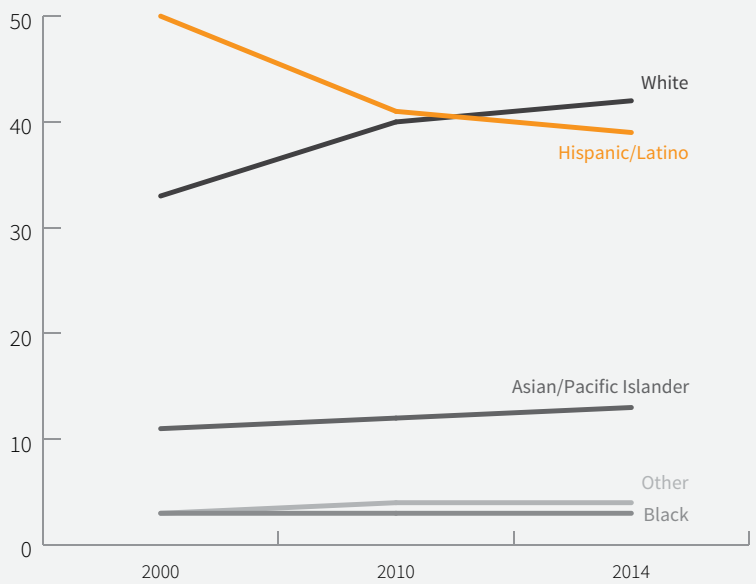


CHANGING DEMOGRAPHICS IN THE MISSION FROM 2000–2014

Percent of Latino/Hispanic Population in the Mission and San Francisco (2000 to 2014)



Percent of Ethnic Population in the Mission (2000 to 2014)



### Percent of Households by Area Median Income in the Mission by Year (2000 to 2014)

INCOME CATEGORY	2000	2009	2010	2011	2012	2013	2014
<30% AMI	19.99%	20.89%	20.65%	20.94%	21.04%	20.78%	21.75%
>30% to ≤ 50% AMI	12.75%	15.95%	15.48%	15.70%	13.73%	14.12%	13.73%
>50% to ≤ 80% AMI	19.70%	16.44%	16.75%	15.62%	16.41%	15.01%	15.30%
>80% to ≤ 100% AMI	12.17%	8.77%	8.58%	8.00%	8.03%	7.73%	7.49%
>100% to ≤ 120% AMI	10.02%	7.64%	7.78%	7.31%	7.63%	7.46%	7.50%
≤ 120% AMI	74.63%	69.70%	69.24%	67.56%	66.83%	65.11%	65.78%
>30% to ≤ 120% AMI	54.64%	48.80%	48.58%	46.62%	45.80%	44.33%	44.03%
>120% to ≤ 150% AMI	8.02%	8.30%	8.50%	8.37%	9.19%	9.10%	9.03%
>150% to ≤ 200% AMI	8.61%	8.52%	8.49%	9.31%	8.47%	8.75%	8.42%
> 200% AMI	8.74%	13.48%	13.77%	14.76%	15.51%	17.03%	16.77%
<b>Total Households</b>	<b>100.00%</b>	<b>100.00%</b>	<b>100.00%</b>	<b>100.00%</b>	<b>100.00%</b>	<b>100.00%</b>	<b>100.00%</b>

\*For the purpose of this analysis, the Mission is defined by census tracts 177, 201, 202, 207, 208, 209, 210, 228.01, 228.02, 228.03, 229.01, 229.02, and 229.03. These tracts are slightly different than the map on page vi (two additional tracts are included here) as there are many different Mission boundaries (but the trend is generally the same).

### Changes in the Number of Households by Area Median Income from 2000 through 2014 (Mission)

Income Category	HOUSEHOLD CHANGE 2000 TO 2014		HOUSEHOLD CHANGE 2009 TO 2014	
	Total Households Change	% Change	Total Households Change	% Change
<30% AMI	696	10.62%	393	3.40%
>30% to ≤ 50% AMI	412	17.90%	-365	-7.97%
>50% to ≤ 80% AMI	-734	-18.90%	-111	-5.04%
>80% to ≤ 100% AMI	-905	-32.39%	-214	-8.40%
>100% to ≤ 120% AMI	-439	-20.83%	40	1.53%
>120% to ≤ 150% AMI	348	20.73%	246	14.01%
>150% to ≤ 200% AMI	80	8.14%	56	6.74%
> 200% AMI	1,984	107.46%	886	31.36%
<b>Total Households</b>	<b>1,567</b>	<b>6.41%</b>	<b>1,056</b>	<b>3.96%</b>

### San Francisco Area Median Family Income by Year (2000 to 2014)

AMI CATEGORY	2000	2009	2010	2011	2012	2013	2014
30% AMI	\$19,064	\$25,964	\$25,733	\$26,199	\$26,570	\$27,035	\$28,017
50% AMI	\$31,773	\$43,273	\$42,889	\$43,665	\$44,283	\$45,058	\$46,696
80% AMI	\$50,836	\$69,237	\$68,622	\$69,863	\$70,852	\$72,093	\$74,713
100% AMI	\$63,545	\$86,546	\$85,778	\$87,329	\$88,565	\$90,116	\$93,391
120% AMI	\$76,254	\$103,855	\$102,934	\$104,795	\$106,278	\$108,139	\$112,069
150% AMI	\$95,318	\$129,819	\$128,667	\$130,994	\$132,848	\$135,174	\$140,087
200% AMI	\$127,090	\$173,092	\$171,556	\$174,658	\$177,130	\$180,232	\$186,782

Source: U.S. Census Bureau





live in constant fear of eviction and feel powerless to stop the loss of their community. The Mission Action Plan 2020 is an important step in planning for the future of the Mission District as a place for all residents.

## RECENT MISSION HISTORY AND MAP2020

Located in east-central San Francisco, for many decades the Mission has had the city's highest concentration of Latinos and immigrants from Latin America. With its rich cultural and political history, the Mission has long been a working class community. Many institutions and businesses form a local support system for low-income and Latino immigrant families in San Francisco. The Mission is rich with nonprofit service providers, cultural institutions, small legacy businesses, and working-class jobs in the PDR sector.

The Mission experienced the first strong wave of displacement during the first dot-com boom in the late 1990s. Then, from 2012 to early 2015—as the Bay Area economy bounced back—the accelerated demand for transit accessible housing and small business spaces forced out many long-time Mission residents and businesses, further tearing at the neighborhood fabric. Activists, advocacy organizations, and coalitions coalesced to protest, rally, and march to advocate on

behalf of the many residents and businesses being displaced in the Mission.

Over the past 20 years, since the start of the first dot-com boom in the late nineties, the City and community have invested heavily in planning for the Mission. City plans include the Mission Area Plan of the Eastern Neighborhoods planning process (2009), the Mission Street Public Life Plan (2015), the Mission District Streetscape Plan (2010), and the Calle 24 Latino Cultural District (established in 2015). In addition, the Mission Anti-Displacement Coalition produced the People's Plan for Jobs, Housing, and Community in 2009. Several research and analytical works have attempted to better understand the factors impacting displacement in the Mission, such as Controller's Office Housing Moratorium report (2015), UC Berkeley's Urban Displacement Project (2016), and the Budget and Legislative Analyst's policy report on displacement in the Mission (2015).

These planning efforts were important in guiding changes to the neighborhood and directing growth near transit. But they did not fully anticipate the acceleration of the affordability crisis in recent years and the pace of growth occurring now and expected to occur in the near future.



A high-angle, wide shot of a group of approximately 12 people, mostly women, seated around a long, light-colored wooden conference table. They are in a modern office or meeting room with large windows on the left. The participants are engaged in a collaborative meeting, with many looking at papers, notebooks, or mobile devices. The table is cluttered with various items including papers, pens, water bottles, and smartphones. The room has a grey carpet and a large window on the left side. The text is overlaid on the bottom half of the image.

**At the heart of MAP2020 is the vision of a thriving Mission District that is a healthy and safe community for families and their children, local neighborhood-serving businesses, community nonprofits, and cultural organizations.**

Photo by Marisol Quintana (MEDA)

In late 2014, the Mission Economic Development Agency (MEDA) and Dolores Street Community Services met with Mayor Edwin Lee and District 9 Supervisor David Campos to initiate the MAP2020 process. In summer 2015, the Board of Supervisors meeting was inundated with close to 900 Mission residents, business owners, students, and activists who voiced their anger and fear about displacement in the Mission. They rallied at City Hall to push City government to take a proactive role in maintaining the diversity of the neighborhood.

MAP2020 began as a series of planning meetings for community organizations and City staff to discuss regulations and policies implemented by City agencies and their impact in the Mission. A core group of community groups—MEDA, Dolores Street Community Services/Mission SRO Collaborative, SF Tenant Unions, Cultural Action Network— and long-time neighborhood activists from Plaza 16, Pacific Felt Factory, and the Calle 24 Latino Cultural District engaged in the MAP2020 planning process in an effort to impact housing pipeline development, advocate for more affordable housing, and to retain the neighborhood land uses dedicated to working class families and businesses.

### **DIFFERING VIEWS ABOUT THE EFFECTS OF MARKET RATE DEVELOPMENT**

Some community groups believe that there has been a failure to address the impacts of growth in recent years. Some groups attribute part of this failure to a lack of research in some critical areas, such as neighborhood displacement resulting from market rate development, their belief that the city is unwilling to conduct this research, as well as what some community advocates believe to be a flawed methodology in some City studies.

On the other hand, the City believes that new housing production at all income levels is critical to address

## **The UC Berkeley Urban Displacement Project & Some Key Terms**

The changes experienced by the Mission during the dot-com boom are those typically associated with the traditional conception of gentrification, or the influx of investment and higher-income, usually White, residents to areas with low-income, often minority, residents.

New residents were—and are still—attracted to the amenities provided by higher density, the cultural richness of the neighborhood and to the transit accessibility of the area. Multiple bus lines as well as two BART stations (16th Street and 24th Street Mission Station) service the neighborhood for an easy commute to the financial district. The neighborhood is also close to the freeway and the Caltrain, which provide accessibility to the greater region, including Silicon Valley.

This first wave of gentrification is the main story in the neighborhood's shift from a lower-income Latino area to its present state. Although the bust of the first dot-com bubble caused gentrification pressures to slow, the neighborhood has continued to be a high demand area, seeing an influx of high-income residents once again from the tech sector. However, this current wave of gentrification is taking place in a neighborhood context that has already undergone years of gentrification— not just with new residents who had moved in, but with an ongoing influx of new retail and public investment.

Today's ongoing battle over the Mission is therefore of a different kind with fewer units left to gentrify. Many long-time residents are holding on and benefitting from the neighborhood's new investment and amenities, but there is even more pressure than before on the remaining affordable units.

For more information visit:

[http://www.urbandisplacement.org/sites/default/files/mission\\_district\\_final.pdf](http://www.urbandisplacement.org/sites/default/files/mission_district_final.pdf)



**Displacement<sup>1</sup>:** Residential displacement occurs when a household is forced to move from its residence or is prevented from moving into a neighborhood that was previously accessible to them due to conditions which:

- 1) are beyond the household's reasonable ability to control or prevent (e.g., rent increases);
- 2) occur despite the household's having met all previously-imposed conditions of occupancy; and
- 3) make continued occupancy by that household impossible, hazardous or unaffordable.

Displacement manifests itself in many forms, from physical (i.e., evictions or service disruption) to economic (i.e., rent increases). Displacement can result from gentrification when neighborhoods become out of reach for people or can occur at earlier stages through disinvestment, increasing vacancies and facilitating demographic turnover. *[Adapted from Grier and Grier (1978) and Marcuse (1986)]*

**Gentrification:** Today, gentrification is generally defined as “the transformation of a working-class or vacant area of the central city into middle-class residential or commercial use”. Although the emphasis has traditionally been on the influx of the middle and upper classes, in its origin the term inherently implied the displacement of working class households. While the vast majority of literature and media attention on gentrification focuses on class-based analyses, the deep history of racial residential segregation and income inequality in the United States results in gentrification being a clearly racialized process. Gentrification is often associated with white middle class households moving into low-income and communities of color. A number of scholars have clearly tied gentrification to historical patterns of racial residential segregation and inner city disinvestment and decline. These neighborhoods experience the “double insult – a ‘one-two’ knock” of disinvestment, neglect and white flight in the 1950s through 1970s and then the forces of gentrification and displacement in the 1980s through today.

A wide range of actors are involved in the gentrification process, including individuals, developers, builders, business improvement districts, lenders, planning consultants, government agencies, insurance firms, news media, and real estate agents, among many others. Local, state, and federal government policy and subsidy for things like mixed income housing, beautification, transit improvements and the like set the conditions for and catalyze gentrification processes by improving neighborhoods and making them attractive for private investment. Often gentrification research and activism focuses either on macro-forces of housing and labor markets or micro-processes of individual preferences.

**Affordable housing:** In San Francisco, affordable housing includes a range of housing programs that each serve a particular income level from extremely low to middle-income. For homeless adults, families, and youth, affordable housing includes transitional housing, supportive housing that has onsite services, and rental assistance. For low and middle income adults and families, affordable housing includes rental units priced at 55% Area Median Income (AMI) and ownership units priced at 85% AMI. **Inclusionary housing** is a specific category of affordable housing that is built within market rate buildings, as compared to 100% affordable housing, where all the units in the building are priced below market rate.

#### **Area Median Income (AMI)**

**Area** = A particular geographical area, e.g., San Francisco

**Median** = Middle point: half of the households earn below the median while the other half earn above

**Income** = Total income of the entire household

In 2014, the San Francisco area median income (AMI) was \$93,391. Half of the households in San Francisco earn below the AMI while the other half of households earn above the City's AMI. AMI is set each year by the US Department of Housing and Urban Development (HUD) and is based on household size and the income households earn in the area. The City uses these annually published income limits to set eligibility for its various housing programs.

The total of all salaries earned by all people living in the same home regardless of relationship equals the household's total annual income. Based on the 2010 American Community Survey conducted by the US Census Bureau, the typical San Francisco household has approximately 2.4 people. Based on the 2016 Unadjusted Area Median Income for HUD Metro Fair Market Rent Area (HMFA) that contains San Francisco,<sup>2</sup> income levels are:

**Very low-income households<sup>3</sup>:** Earn up to \$53,850 for a family of four (or 50% of the Area Median Income in San Francisco)

**Low-income households:** Earn up to \$86,150 for a family of four (or 80% of the Area Median Income in San Francisco)

**Moderate-income households:** Earn up to \$129,250 for a family of four (or 120% of the Area Median Income in San Francisco)

<sup>2</sup> [http://sfmohcd.org/sites/default/files/Documents/MOH/2016\\_AMI\\_IncomeLimits-SanFranHMFA.pdf](http://sfmohcd.org/sites/default/files/Documents/MOH/2016_AMI_IncomeLimits-SanFranHMFA.pdf)

<sup>3</sup> For the purposes of this report, we are defining very low-income as those who earn up to 50% AMI to be consistent with the federal definition of very low-income. The Mayor's Office of Housing and Community Development defines very low-income as households earning up to 55% AMI.

<sup>1</sup> <http://www.urbandisplacement.org/resources#section-36>

the housing crisis, and that the crisis has been partially caused by many decades of slow housing production. In the Mission, actual market-rate development from 2009-2014 has been limited (producing close to 500 units, compared to 276 units of affordable housing in that same time period).

Phase two of MAP2020 will continue to address questions around the impact of market-rate development and how these projects can continue to contribute to the goals of MAP2020, since the Mission is expected to receive close to 2,000 new units of market rate housing in the next three to five years and close to 1,000 units of affordable and middle income housing.

The City would like to stress a focus on mitigation strategies and leveraging private and public investments to minimize impacts on historically vulnerable populations while increasing access and opportunity so that those populations benefit equitably from neighborhood growth and investment. The City agrees that it is important to have an equitable approach to growth and development, but it also believes that limiting or prohibiting housing development has had, and will continue to have, greater negative impacts on low and moderate income households. MAP2020 is an attempt to manage this change and apply an equitable development lens to future expected growth. The forces of displacement are varied and complex and the key is to deploy strategies and investment now to stabilize the neighborhood for decades to come.

The City also feels research on effects of market rate development will be inconclusive but is nevertheless scoping out a way to further study the nexus between development and displacement to determine what it is, if one exists. The City acknowledges displacement is real but believes the causes of displacement are complex and tied to larger systemic issues beyond development. It also believes it is most important to focus resources on stabilizing and strengthening the

neighborhood's resiliency in the face of larger economic pressures, and on ensuring development projects provide benefits to the neighborhood, contribute to the goals of MAP2020, and minimize their impacts.

## **DISPLACEMENT TRENDS IN THE MISSION**

If current trends continue, the rich cultural and economic diversity of the Mission District could become a thing of the past. The Mission is at risk of becoming a neighborhood that is comprised of majority high-income residents. In addition to the challenges facing low and moderate income households, many community-serving businesses, arts, and nonprofits are unable to remain in the neighborhood as rents continue to increase. It's important to note that the trends observed are not "natural" demographic changes but disruptive, forced moves indicative of larger forces. The stabilization of low to moderate income households is essential to counter these trends to allow existing residents and businesses the choice to stay in the neighborhood rather than be forcibly displaced as change and pressures occur in the neighborhood.

**Over the last thirty years, the Mission has seen a decrease in the proportion of family households and Latino population that parallels the decrease of very-low, low, and moderate income households.**

In 2000 per the US Census, residents who identified as Hispanic/Latino comprised 50% of the population in the Mission District. By 2014, the population of Hispanic/Latino residents decreased to 39% (a 11% decrease) while the population of the neighborhood remained constant or decreased some years.

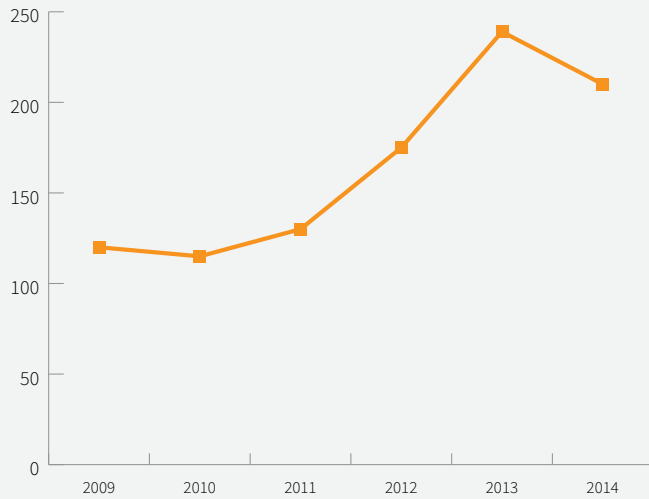
During the five year period between 2009 and 2014 for which data is available, the percentage of very-low, low-, and moderate- income residents in the Mission District dropped while the percentage of higher income residents increased. During this time, very low-income residents decreased from 37% to 35%, low-income residents from 16% to 15%, and moderate-income



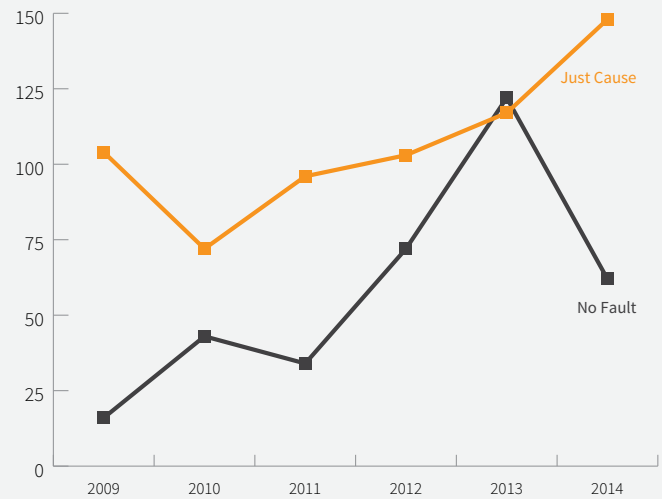


## EVICTIION NOTICES FILED IN THE MISSION 2009–2014

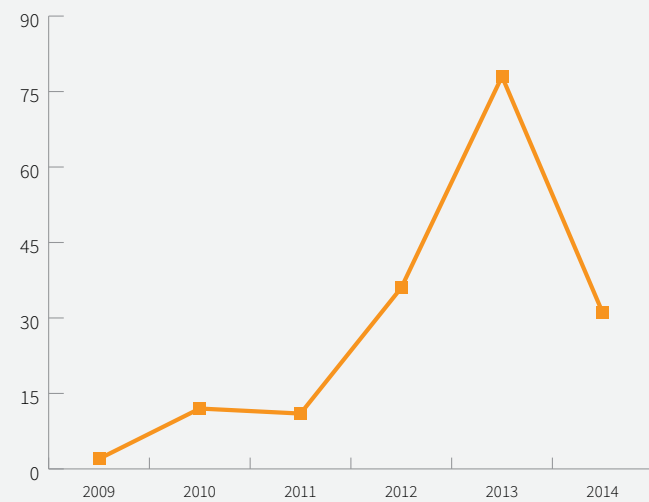
From 2009 to 2013, the number of eviction notices filed for households in the Mission increased by 100%.



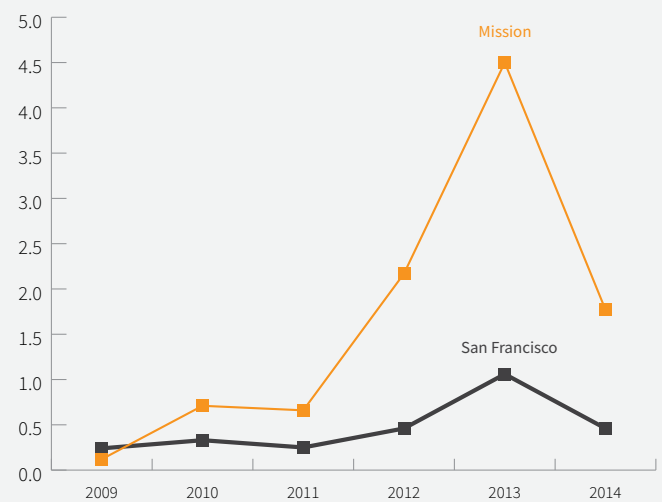
The number of Just Cause and No Fault eviction notices filed in the Mission have increased by 42% and 288%.



Ellis Act eviction notices filed in the Mission have increased by almost 1,500%, peaking to 78 notices filed in 2013.



In 2013, the rate of Ellis Act eviction notices filed for households in the Mission was 4 times greater than for San Francisco.



Source: San Francisco Rent Board

residents from 16% to 15%. Meanwhile, households whose income falls in the highest bracket (\$186,782 or more or 200% over AMI) increased from 13% to 17% of the population (see page 3).

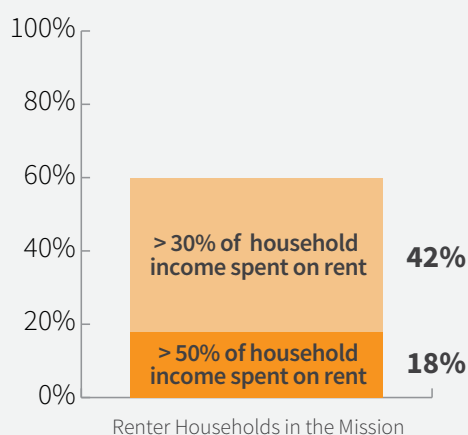
### Despite an increase in income, housing burden has increased in the Mission.

In the Mission, 72% of families are renters, about 10% more than the citywide percentage. Housing is considered unaffordable if more than 30% of a household's income is paid towards rent or mortgage. Of renters in the Mission, 42% of households pay more than 30% and 18% pay more than 50%<sup>4</sup>. This is below the citywide average (which may be connected to the loss of low to moderate income households) and ranks below the Tenderloin, Outer Richmond, and Nob Hill neighborhoods also with large numbers of renters. Additionally, 8% of renters live in overcrowded conditions<sup>5</sup> (more than two people per bedroom). This is about 23% greater than citywide, and the Mission ranks fourth in overcrowding after Chinatown, the Tenderloin, and SoMa.

4 U.S. Census Bureau. (2014). Gross Rent as a Percentage of Household Income in the Past 12 Months (B25070). 2013 ACS 5-Year Estimates. Gross rent is the amount of the contract rent plus the estimated average monthly cost of utilities (electricity, gas, and water and sewer) and fuels (oil, coal, kerosene, wood, etc.)

5 U.S. Census Bureau. (2014). Tenure By Occupants Per Room (B25014). 2013 ACS 5-Year Estimates.

### 72% OF MISSION FAMILIES ARE RENTERS, CLOSE TO HALF ARE RENT BURDENED



### The Mission continues to see the highest rate of evictions notices in the city and a large portion of the city's tenant buy-outs.

In 2015, the Mission had 175 notices of eviction. Between 2011 and 2014, notices of eviction in the Mission doubled. Of these notices, Ellis Act evictions increased 1,450% (from 2 in 2009 to 31 in 2014) and no fault evictions increased 288% (16 in 2009 to 62 in 2014). Just cause evictions increased 42% (from 104 in 2009 to 148 in 2014).

In addition to evictions, tenant buy-outs are a strategy used by some landlords to incentivize existing tenants to leave their rent-controlled housing. After existing tenants leave, landlords can increase the rent of the property to market rate. Between 2008 and 2014, the Mission District experienced the highest concentration of tenant buy-outs in the city: 165 tenants received buy-outs (28 per year on average) or about 28% of the city's total<sup>6</sup>.

It is important to note that the City's evictions data provides only a partial picture of the full extent of tenant displacement. The San Francisco Rent Board only records a tenant move-out as an "eviction" when the full legal process is completed and a judge orders an eviction. The extent to which landlords and prospective buyers are offering "buy-outs" to incentivize tenants to voluntarily move out of their units has only been required to be reported since 2015. In addition, lack of tenant repairs and tenant intimidation, particularly of those who do not know their rights, are undocumented, living in crowded conditions, or do not speak English – that forces people out is not well documented. Therefore, the actual number of rent-control tenants leaving the neighborhood is likely higher than the known number of official evictions.

6 Source: SF Budget and Legislative Analyst.





Many previously affordable housing units are no longer affordable for most residents.

Historically, residential hotels (SROs) and other rent control units have been affordable for low income residents in the Mission. All housing units in buildings that are not single-family homes or condominiums and were constructed before June 1979 are subject to rent control, which limits allowable annual rent increases to a certain percentage relative to inflation.

The Mission lost approximately 63 rent-controlled units per year between 2010 and 2014 to Ellis Act evictions or other means. In addition, there are 47 private SRO buildings in the Mission, located mostly along Mission Street, that include approximately 1,196 rooms. These units are protected by law and are rent controlled for tenants who reside there for more than 30 days. Many landlords are renting for less than 30 days to prevent establishment of tenancies. SRO tenants are also displaced (through eviction or attrition) when hotels are converted into market-rate dormitories targeting high-income residents.

**New affordable housing has not kept up with demand.**

With the pressures on existing low income residents, there is high demand for affordable housing in the Mission District. Due to lack of funding to meet all the demand, insufficient affordable housing has been built to meet the need, thereby worsening pressures on existing housing stock. While the percentage of affordable units was about 51% between 2009 and 2014, only a total of 276 100% affordable and inclusionary units were constructed in the mission (and approximately 500 market-rate units over the same period). This does not include rent-controlled units lost due to Ellis Act or other conversions (approximately 80 per year). The Housing Element calls for approximately 60% of all new housing to be

## Rent Control Regulations on Evictions

The eviction process can be initiated by citing any of 15 ‘just-causes’ under two broad categories:

- ‘No-fault’ evictions allow landlords to retrieve their property from the tenant without any fault of the tenant. The two most common types of evictions under this broad category are the Ellis Act and the Owner Move-In (OMI). The Ellis Act allows the owner to rescind the tenancy by giving tenants a 120-days withdrawal notice and prohibits the unit from being rented for 10 years. The OMI evictions allow owners to evict the tenant in order for owner or their relatives to move into the unit.
- ‘Just cause’ evictions cite the tenants’ actions (such as a breach of lease or creating a nuisance, etc.) as justification for their eviction.

San Francisco has an existing set of local ordinances and policies designed to protect tenants from displacement and prevent loss of affordable rental housing. These policies are the result of more than four decades of community activism, legal advocacy, and political leadership and include:

- The Residential Rent Stabilization and Arbitration Ordinance limits rent increases for all rental housing of two or more units built before 1979. It also limits evictions to a specific set of justified causes, and requires relocation assistance for evicted tenants, among other protections.
- The Residential Hotel Unit Conversion and Demolition Ordinance requires replacement of Single Room Occupancy (SRO) Hotel Units when the owner proposes to convert to tourist use and restricts demolition of SRO buildings.

In addition, there are several State laws that impact local rental housing stock.

- The **Costa-Hawkins Rental Housing Act** (“Costa-Hawkins”) is a 1995 California state law that prohibits municipal rent increase limitations on certain units, allows rent increases on subtenants following departure by tenants of rent-controlled tenancies, and prohibits “vacancy control” — the regulation of rental rates on units that have been voluntarily vacated by the previous renters at an amount other (presumably lower) than what the open market would bear. The Act was amended in 2001 to close a loophole related to condominium conversion, where owners of apartment buildings obtained certificates for conversion, to avail themselves of the state law exemption for rent control, without actually selling any of the erstwhile apartments as condominiums.
- The **Ellis Act** is a 1985 California state law that gives landlords the unconditional right to evict tenants to “go out of business.” For an Ellis eviction, the landlord must remove all of the units in the building from the rental market. Ellis Act evictions generally are used to change the use of the building from rental units to tenancy-in-common or condominiums.



2084 Mission Street – The Frances. Photo by [Google Street View](#).

affordable to households with incomes moderate and below.

It is important to note that in response to these trends, in 2015-2016, the city enabled funding for approximately 850 units of affordable housing, the most of any neighborhood in the city. See “Public Investments” on the next page.

### **Small businesses, arts organizations, and nonprofits are leaving the Mission.**

Small businesses, arts organizations, and nonprofits are closing due to short-term or month-to-month lease renewals, which often double or triple their rents. From 2004-2013, Mission Street saw more new food/beverage establishments or additional alcohol licenses to existing establishments that cater to higher income residents or a regional clientele. During the same time, there was a substantial loss of neighborhood-serving retail and neighborhood offices. This loss also prompted the City to find and fund space for non-profits and artists.

### **Businesses and light-industrial space that employ blue-collar workers is also diminishing.**

Illegal uses are still encroaching on light-industrial space for businesses (such as car repair, food manufacturing, and printmaking). As an example, in 2015 alone the Planning Department received 20 complaints of PDR conversion in the Mission. Of these



405 Valencia Street – Hotel Royan. Photo by [Google Street View](#).

cases, six were found to not be in violation of the Planning Code, eleven are under pending review, and three were found to be in violation. The square footage of the three in violation is 203,252. These three cases were successfully abated as of the end of 2015.

When the Eastern Neighborhoods Plans were adopted in 2009, the Mission had 2.9 million square feet of PDR space<sup>7</sup> across several zoning districts, all of which allowed for a broad range of uses without protecting industrial activities. Of this total, the Plan protected 1.7 million square feet through the creation of the PDR districts, and 1.2 million remained in zoning districts that did not have PDR protections (400,000 square feet in the newly created UMU districts, and 800,000 in other zoning districts such as NC and R). Since then, approximately 200,000 square feet of PDR space has been converted to other uses (including the legalization of conversions illegally enacted prior to Eastern Neighborhoods) or demolished; almost all of this total was in projects approved prior to the adoption of the Plan. The current pipeline of projects (including those entitled and proposed) that propose to transition PDR space to other uses represents an additional potential loss of 330,000 square feet of PDR over the next 3-10 years, equivalent to approximately 28 percent of the space left unprotected by the plan. In total, the aggregate 550,000 square feet accounts for

<sup>7</sup> Calculation by Planning Department staff using data from Dun & Bradstreet.

INVESTMENT IN NEIGHBORHOOD STABILIZATION & IN SAN FRANCISCO'S LATINO, IMMIGRANT & LOW-INCOME COMMUNITIES (CITYWIDE AND MISSION-SPECIFIC, WHERE INFORMATION AVAILABLE)	
INVESTMENT	DESCRIPTION
Tenant Protections	\$7 million citywide with a minimum of \$250,000 for the Mission in FY2016-17 - as of the first half of the fiscal year it is on pace to serve 50% more clients in the Mission than in FY 15-16
Housing Production and Preservation	Approximately 842 units in the Mission, at a cost of \$245 million, developed between FY 15-16 and FY 19-20
Homelessness Prevention and Rental Subsidy Programs	\$21 million in FY 16-17 citywide, plus 52 additional SRO units in the Mission
Fire Prevention & Investigation	\$3.5 million in new funding citywide for FY 16-17 and FY17-18, plus \$200,000 grant to support culturally competent tenant outreach
Immigration Support	\$3.36 million citywide over two years for immigration programs, legal services and the Day Laborers Program
Support for Families	\$4 million citywide over FY16-17 and 17-18 for family and youth services, resource centers and undocumented, Spanish-speaking families
Educational Success	\$11.2 million for care and education programs
Violence Prevention	\$1.8 million each for FY 16-17 and 17-18 for Roadmap to Peace
Small Business, Economic Development and the Latino cultural District	\$1.260 million for Calle 24, Mission Street outreach and Community Development Block Grants for Mission providers over 2-3 years.
Cultural Arts	\$1.2 million for Mission Cultural Center for FY 16-17 and FY 17-18, plus \$1 million for the Mexican Museum
Workforce Development	\$12.56 million in FY 15-16 for the Mission
Nonprofit displacement	\$21.5 million for FY 16-17 and FY 17-18 citywide
Health Care & Related-Housing and Workforce Investment	\$50 million in community benefits for the Mission plus the rebuild of St. Luke's Hospital
<b>Total</b>	<b>A minimum of \$350 million benefiting the Mission and San Francisco's Latino and Immigrant Community at large over approximately 2-3 fiscal years</b>

### 100% Affordable Housing Pipeline in the Mission (excluding inclusionary)

SITE	UNITS	VALUE	STATUS
1950 Mission	157	\$42,700,000	In predevelopment
2060 Folsom	127	\$31,550,000	In predevelopment
1296 Shotwell	96	\$19,200,000	In predevelopment
490 S. Van Ness	72	\$36,100,000	RFP Released 5/23/16
3001-3007 24th Street	40	\$9,000,000	Nonprofit owner finalizing development plan
TBD Prop A	up to 200	\$50,000,000	RFP Released 4/18/16
Small Sites	52	\$9,000,000	4 Closed and 2 pending
2070 Bryant	136	\$30,000,000	Seeking entitlements
<b>TOTAL</b>	<b>844-880</b>	<b>\$227,550,000</b>	

Source: SF Planning



44 percent of the amount of PDR space in unprotected districts and 18 percent of the total amount of PDR in the Mission in 2009. This total does not include illegal conversions, some of which are abated but some are yet to be abated. It also does not include all of the PDR loss that occurred between 2000 (the base year of the Eastern Neighborhoods Environmental Impact Report) and 2009 (when the Area Plans were adopted) for which data is not available at the time of publication of this document. The pipeline figure above are as of December 31, 2016, so additional projects that transition PDR to other uses may have been proposed since then.

While the loss of PDR space was anticipated in the Mission Area Plan, there was no strategy in place at the time the Eastern Neighborhoods Plans were adopted to relocate existing businesses that would get displaced. Recent increased demand for new industrial space has generated interest in requiring PDR replacement or new PDR in the Urban Mixed Use (UMU) zones. Through the adoption of Proposition X by voters in November 2016, there is now a replacement requirement in the Mission (as well as some South of Market areas).

### **PUBLIC INVESTMENT IN MISSION NEIGHBORHOOD STABILIZATION AND IN SAN FRANCISCO'S LATINO, IMMIGRANT, & LOW-INCOME COMMUNITIES**

Partly in response to the community's hard work and organizing the City has made a series of recent investments to stabilize the Mission neighborhood and the Latino community in San Francisco, collectively providing over \$350 million in new investment.

#### **Tenant Protections**

Over the past three years, the City has significantly increased investments in eviction prevention and tenant counseling services focusing on keeping tenants in their homes. In FY 2014-15, MOHCD invested approximately \$3,600,000 in these service areas. In

2015-16, that amount increased to approximately \$4,300,000. As of July 1, 2016, MOHCD has now allocated over \$7,000,000 in funding to support eviction prevention and tenant counseling, with \$250,000 specific to or prioritized for the Mission District. Since 2013, MOHCD has also convened eviction prevention and tenant counseling group on a bi-monthly basis to discuss policy and funding issues and improve coordination between the City and community-based organizations.

#### **Housing Investments**

As of June 2017, 848 affordable housing units are in the pipeline, representing a \$227,550,000 public investment in the Mission. This pipeline is due in large part to the organizing and advocacy efforts of the community within and outside of MAP2020 and the Mayor's support of a citywide Housing Bond that included a \$50M set aside for the Mission.

#### **Homelessness Prevention**

The Department of Homelessness and Supportive housing invested approximately \$21 million in FY 16-17 in homelessness prevention and rental subsidy programs city wide. These programs provide one-time financial assistance to individuals and families at imminent risk of becoming homeless to maintain their housing or find suitable alternative housing. On average these programs help over 2,000 people per year. In the past five fiscal years the City has helped over 9,000 people maintain their housing or move into alternative housing.

The Department of Public Health and the Human Service Agency currently master leases 506 Single Room Occupancy hotel units in the Mission. All of the units are occupied by formerly homeless adults. In 2016, the City will lease 52 more units of housing at another Mission District SRO Hotel for a total of 558 units of housing for formerly homeless adults in the Mission. All of the units will provide housing for formerly homeless adults and Shelter Plus Care recipients.

## Fire Prevention

As the tragic spate of recent fires in the Mission underlines, fire prevention is a critical priority for San Francisco. In order to make sure we are doing all we can on this front, the Mayor's FY 2016-17 and FY 2017-18 budget included \$3.5 million in new funding for fire prevention and investigation. This package also includes \$200,000 in grant funding to support culturally competent tenant outreach in order to educate tenants about fire safety and prevention.

## Immigration Support

The Mayor's office provided \$1.8 million in funding to support the legal defense of unaccompanied minors in order to serve the needs of documented and undocumented immigrant communities. This is to provide pro-bono legal representation for unaccompanied minors fighting deportation. Paying for essential legal representation leads to dramatically better outcomes for the unaccompanied minors in court, and ultimately facilitates family reunification and stabilization.

An additional \$300,000 was also added over the two year budget for the Office of Civic Engagement and Immigrant Affairs (OCEIA) to help support Deferred Action for Childhood Arrivals (DACA) program, including fee waivers and other costs. OCEIA also provides over \$1 million to support critical immigration, language access, and immigrant integration programs. This includes support for immigration legal services, including assistance with citizenship and deferred action applications. OCEIA also provides over \$260,000 in annual funds to support the Day Laborers Program located in the Mission, in addition to the Language Access Grants Program which funds several Latino and Mission-based organizations educating the community about language services and rights.

## Support for Families

The Fiscal Year (FY) 2016-17 and FY 2017-18 budget includes \$2.1 million in additional funding to improve families' ability to navigate the myriad of children and youth services offered by the City. This includes the addition of a services navigation specialist within the Our Children Our Families Council and the build-out of an online services inventory. Furthermore, up to 750 families will directly benefit through additional funding for children's services providers to increase their capacity for family engagement activities.

Additionally, the budget provides \$625,000 in additional funding for Family Resource Centers. FRCs operating in San Francisco offer a wide range of essential services including: parent education classes, ongoing support groups, interactive activities and family events; educational and informational workshops, and one-on-one support as identified by individual family need, such as food, housing, employment, child care, and health care.

Furthermore, an additional \$1.3 million through DPH's Mental Health Services Act for a Crisis Response Triage System, is intended to provide services to undocumented and Spanish-speaking families.

## Educational Success

The Mayor's office budget included \$11.2 million to be invested in the care and education of infants and children 0-5 years of age. \$6 million of this new funding is from the Children and Youth Fund and will help childcare facilities serving the City's neediest families provide better quality care and maintain and increase slot availability. The investment will also provide subsidies for families to help offset the high cost of childcare in the City. The remaining \$5.2 million represents increased support for the Preschool for All program.

Included are also \$2.6 million to further expand summer and afterschool programs to keep an

additional 2,000 San Francisco children and youth engaged and learning outside of school time. Finally, \$1.4 million is included to improve the capacity of children's service providers throughout the City. This includes technical assistance and the creation of an opportunity fund that grantees can access to address unbudgeted emergency or capacity-building needs.

### **Violence Prevention**

The Roadmap to Peace (RTP) initiative is directed by a colectiva that encompasses the following members: community residents, Instituto Familiar de la Raza, Mission Peace Collaborative, CARECEN of San Francisco, Mission Neighborhood Health Center, Mission Neighborhood Centers, Bay Area Community Resources (CHALK), Asian Neighborhood Design, Five Keys Charter School, Mission Peace Collaborative, Horizons, Inc., UCSF Clinical and Translation Science Institute, and SFSU Cesar Chavez Institute. RTP aims to create a coordinated, integrated service network that is designed to create a coordinated and personalized safety net for young people. The mission of the RTP is increase the economic security, health and safety of San Francisco's 13-25 year old Latina/o youth in the Mission district and citywide. The City's FY 2016-17 and 2017-18 budget provides \$1.8 million each year to institute the Roadmap to Peace program.

### **Small Business, Economic Development and the Latino Cultural District Investments**

Commercial districts are essential to our City's economy and an integral part of a neighborhood, providing places to gather, purchase goods and services, and find employment. Within the Mission there are several commercial corridors, each with its own distinct character. The three corridors with the highest concentration of businesses are Mission Street, Valencia Street, and 24th Street (Calle 24). These three corridors are home to over 700 ground floor small businesses. The City's Office of Economic and Workforce Development has a neighborhood economic strategy focused on strengthening small

businesses and key commercial neighborhood corridors that contribute to the local fabric of communities and are the backbone of our local economy.

In 2012, Mayor Ed Lee created the Invest In Neighborhoods initiative. In the Mission, this program coordinates with other City and nonprofit programs to provide customized services to local businesses. This initiative allows City staff to tailor their approach to neighborhood issues and concerns. Based on this work and that of our neighborhood partners, new areas of service for existing businesses now include: lease negotiation support, nonprofit displacement and mitigation, ADA compliance, and relocation assistance. While the City has expanded services in these areas, additional interventions and services are being considered to support local businesses as they experience a changing environment.

The demographic shifts that are changing the composition of the Mission are also putting considerable pressure on businesses, nonprofits, and the arts. Long-standing businesses that have provided affordable services and products for many years are losing customers and facing increasing rents that do not allow them to sustain the level of affordability required to sell their products.

Small businesses that traditionally catered to Latino households have been impacted not only by the decrease in the Latino population, but are now competing with larger stores beyond the neighborhood that have increased availability of Latino products to capture that growing market. Large national retail trends reflect what we are seeing in the Mission. A retail study conducted in October 2016, by Strategic Economics, highlights that national and regional retail trends show that demand is increasingly driven by uses that do not compete directly with online sales, such as restaurants, personal services (hair and nail salons), grocery stores, and specialty



retailers. The strongest growth in retail is in expensive and high end goods and services or discount products. In the MAP2020 process, business service providers, consultants, and community stakeholders emphasized the need to retain and protect production, distribution, and repair (PDR) uses, retain businesses that contribute to the Latino character of the neighborhood, keep artists in the Mission, and protect and support community serving businesses, including nonprofits that provide affordable goods and services to neighborhood residents. The solutions contained in this plan reflect these priorities.

The Mayor's Invest In Neighborhoods (IIN) initiative is a neighborhood economic development strategy that focuses on strengthening small businesses and key commercial neighborhood corridors, including those in the Mission. IIN facilitated the creation of the Calle 24 Latino Cultural District by growing the organizational capacity of local businesses and investing in programs and services that serve the area. In FY 2015-16 funding for Calle 24 services totaled \$785,000, some of which will be carried over to FY 2016-17. In order to further support this effort, in FY 2016-17 an additional \$200,000 has been allocated to continue and enhance projects and services.

Other key economic development programs direct significant resources to the Mission District. OEWD's Community Development Block Grant budget for FY 15-16 included \$1.3 million allocated to citywide small business service providers that served 1,306 clients, 29% of which were Latino. OEWD's CDBG allocation for Mission service providers totals \$225,000 annually over a period of three years. An additional \$50,000 from the general fund for business outreach along Mission Street will be allocated for FY 16-17.

### **Cultural Arts**

In response to the impact of the City's affordability challenges on our artists and arts organizations, a \$7 million shared prosperity for the arts package

was included in the FY 15-16 and FY 16-17 budget. The budget increase represented a 14 percent growth over previous budgets and included a \$2 million enhancement (50% increase) to the City's groundbreaking Cultural Equity Endowment Fund and \$1 million to Grants for the Arts to support small and mid-sized arts nonprofits, individual artists and historically underserved communities. A significant portion of these arts resources are directed to the Latino community—grants to Latino Artists or Latino Serving Arts organizations for FY 2015-16 surpassed \$300,000.

In recognition of the myriad benefits that arts and culture provide to our neighborhoods and to our City, significant funding in FY 2016-17 and FY2017-18 is included to support the Mission Cultural Center for Latino Arts. In addition to the annual grant of \$550,000 allocated for capital and maintenance funding of \$670,000 in FY 2016-17 and \$1,380,000 in FY 2017-18. This is the Arts Commission's entire capital allocation for all four cultural centers; for the next two fiscal years, all capital funding is going to this center.

Lastly, \$1 million in FY 2017-18 is budgeted to fund capital improvements at the Mexican Museum, which, while not located in the Mission, is an important resource for Latino culture in our City.

### **Workforce Development Investments**

Multiple City departments currently fund workforce services in the Mission, including the Office of Economic and Workforce Development (OEWD), the Human Services Agency (HSA) and the Department of Children, Youth, and their Families (DCYF). The total investment to Mission service providers totaled more than \$12.6 million in FY 2015-2016.

For example, HSA allocated more than \$7 million to Mission workforce service providers, including Arriba Juntos, MEDA, and Mission Hiring Hall. DCYF invested more than \$1.8 million in services in the Mission. This included \$835,000 for programs at John O'Connell

High School, whose student population is more than 50% Latino. OEWD provided more than \$3.8 million to Mission workforce service providers who provide services to Latino individuals and families.

Workforce development is also an economic priority for the Mission. Three City departments provide these services: Office of Economic and Workforce Development (OEWD), Human Services Agencies (HSA), and Department of Children, Youth, and Families (DCYF).

San Francisco's sector based workforce development strategy is rooted in detailed economic analysis and forecasting performed by both the San Francisco Office of Economic Analysis (OEA) and the California Employment Development Department (EDD). Using data published from these sources, industry trends are followed and used to develop programs and services.

Accordingly, San Francisco has established "sector academies" that provide postsecondary training in the following fields: technology, health care, hospitality, and construction. These sector academies braid vocational training in a growing field with supportive services and, ultimately, employment services and post-placement support. San Francisco's sector academy approach lets participants sequence credentials within a field. For example, the health care academy offers training from personal caregiver and certified home health aide to certified nursing assistant.

### **Addressing Nonprofit and Small Business Displacement**

To stem the tide of displacement of local small businesses and community-serving nonprofit organizations, the FY 2016-17 and FY 2017-18 Mayor's budget included funding for a number of critical new programs, including a \$6 million allocation to stem nonprofit displacement by helping nonprofits acquire longer leases, form strategic partnerships, and acquire their own spaces. \$2.5 million was budgeted to

support legacy small businesses with grants, technical assistance, and incentives for landlords to offer longer leases. And in recognition of the growing cost of doing business in San Francisco, \$13 million was budgeted in Cost of Doing Business Increases for our essential community based organizations, reflecting a 2.5% increase for FY 16-17.

In the context of MAP 2020, this is an area that requires more analysis to thoughtfully address concerns and recommend strategies. There is a commitment to conduct this analysis in the upcoming months and deliver proposed strategies. This is included in the Workforce Development solutions.

### **Healthcare and Related Housing and Workforce Investment**

Through its Development Agreement with the City enabling the reconstruction of St. Luke's hospital, California Pacific Medical Center (CPMC) provides substantial payments for affordable housing, healthcare, and workforce training of close to 50 million. These funds will be used to support programs that benefit Mission District residents through affordable housing initiatives in the Mission and through provision of healthcare services at St. Luke's Hospital campus at Cesar Chavez and Valencia Streets. In addition, the Development Agreement requires CPMC and its contractors to meet hiring goals for both construction workers and operational staff through City hiring programs that target residents of the Mission, as well as other low-income neighborhoods. Many of these jobs are or will be located at St. Luke's Hospital.

### **COORDINATION WITH PARALLEL EFFORTS**

It is important to call out parallel efforts to MAP2020 that inform or are related to this process. The Calle 24 Latino Council has been working for over two years on crafting commercial protection measures within the Latino Cultural District, which includes 24th Street. That effort has been coordinated with MAP2020 to

avoid duplication as well as ensure that the tenant and housing protection issues are addressed through MAP2020.

The San Francisco Latino Parity and Equity Coalition is a broad based coalition working to ensure Latinos who live or work in San Francisco are being justly represented and provided with the resources they need to reach their full potential. Members from the coalition met with Mayor Lee on April 4th and July 1st in 2016 to address issues affecting the Latino community from a direct social service provider framework in the areas of policy development, family support, educational success and civic engagement. Their efforts, which align with MAP2020 but are broader, support the enhancement of direct social services as a strategy to combat displacement and reduce inequities, focusing on health, homelessness, undocumented populations, culture and arts preservation, and other relevant topics.

## THE MAP2020 PROCESS

In early 2015, community organizations and City staff began to meet regularly to identify the universe of complex challenges facing the Mission and undertake the process of determining solutions. A core group of community groups—MEDA, Dolores Street Community Services/Mission SRO Collaborative, Cultural Action Network, SF Tenants Union, Calle 24, Pacific Felt Factory, and representatives from the Plaza 16 Coalition—and long-time neighborhood activists regularly participated in monthly meetings with City staff. The goal was to collectively tackle displacement and gentrification in the neighborhood.

As this process unfolded, the group was faced with several challenges. One was the tension between the urgency of “adopting” immediate strategies to implement quickly, versus taking the time needed to develop more detailed solutions. Another point of

discussion was the possibility of phasing 2,000 market-rate units currently in the development pipeline with the construction of affordable housing. Proposition C, approved by voters in June 2016, will increase the inclusionary affordable housing requirements required by new housing projects citywide, but most existing pipeline projects will be “grandfathered” at the lower pre-existing rates.

Further, community participants were hesitant of an approval or adoption action on the Mission Action Plan in that it could be interpreted as their tacit community approval of pipeline projects. Community participants want to clarify that any action on the plan does not mean acceptance on the pipeline as is and believe the pipeline will need significant mitigation through this and another means in order to achieve the goals of MAP2020. The City believes that market rate housing is a critical part of the solution to the housing crisis and must proceed, with appropriate levels of affordable housing and mitigations.

While understanding the area of disagreement on the pipeline, community and city participants have agreed to proceed with solutions designed to address the larger issues related to tenant protections. As a result, MAP2020 is moving forward in overlapping phases to address these more robust challenges while

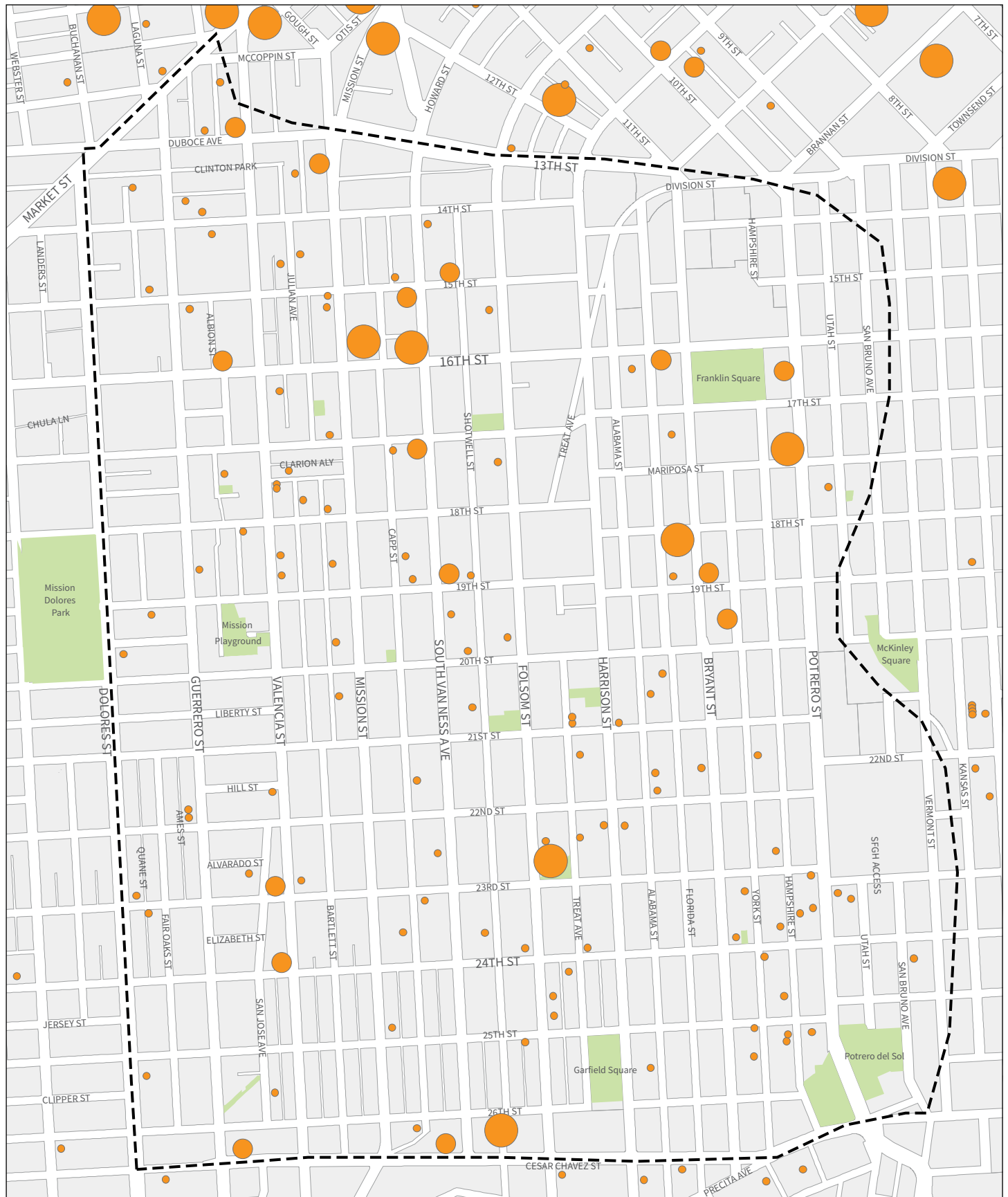
### What is the Development Pipeline?

The development pipeline includes all the real estate development projects, both new and rehabs, that have submitted applications (e.g., environmental, site permit, variance) to the City. The actual number of units in a project, as well as the bedroom count in those units, usually changes as projects go through their review process. The pipeline includes projects ready to break ground as well as projects several years out from possible construction.



## MISSION PIPELINE MAP

The map below illustrates proposed projects in the Mission, including both market rate and affordable units. It is not yet possible to determine the number of affordable units until projects are scheduled for approval since developers are not required to declare their approach to inclusionary requirements until late in the approval process.



continuing and in some cases increasing the publicly funded services that protect tenants, community nonprofits, and businesses. Therefore, what follows is not a definitive and final plan but a status report with comprehensive lists of the solutions that the process has been able to produce through consensus up to this point. This report is a milestone intended to move forward a suite of tools that can be completed more immediately and in the near future to help preserve a vibrant, diverse community. The Mission is deep into this current wave of gentrification and displacement, and the need for action is urgent.

## NEXT STEPS

### IMPLEMENTATION AND MONITORING OF PHASE I

Each solution in this Phase I status report includes next steps and identifies the responsible party. Some solutions were included and approved through the FY16-17 budgeting process, and request for proposals (RFPs) to implement short-term, urgent tenant and business protection programs in the community are being issued in fall and winter 2016. City staff and policymakers are already moving forward with drafting recommended legislation, such as zoning changes for the Latino Cultural District and other efforts.

To ensure cohesion and interface of the portfolio of solutions, an implementation working group comprised of City staff and community organizations will meet as needed to focus on the progress of specific MAP2020 solutions, identify the feasible queue of next steps, and monitor progress towards targets. This working group will meet quarterly with the larger group of MAP2020 participants to provide status updates and recommend any midcourse adjustments that might be needed. They will also produce an annual report on targets. Additional meetings will take place with key stakeholders that have not participated on a regular basis.

The City will also continue to seek additional resources for as many affordable units as possible, including:

- Future City-issued bond funds
- Federal funds
- State funds, such as Affordable Housing and Sustainable Communities (AHSC) and any other monies that become available
- Private sources, such as the Housing Accelerator Fund and philanthropic dollars
- Continued allocations of Small Sites funds

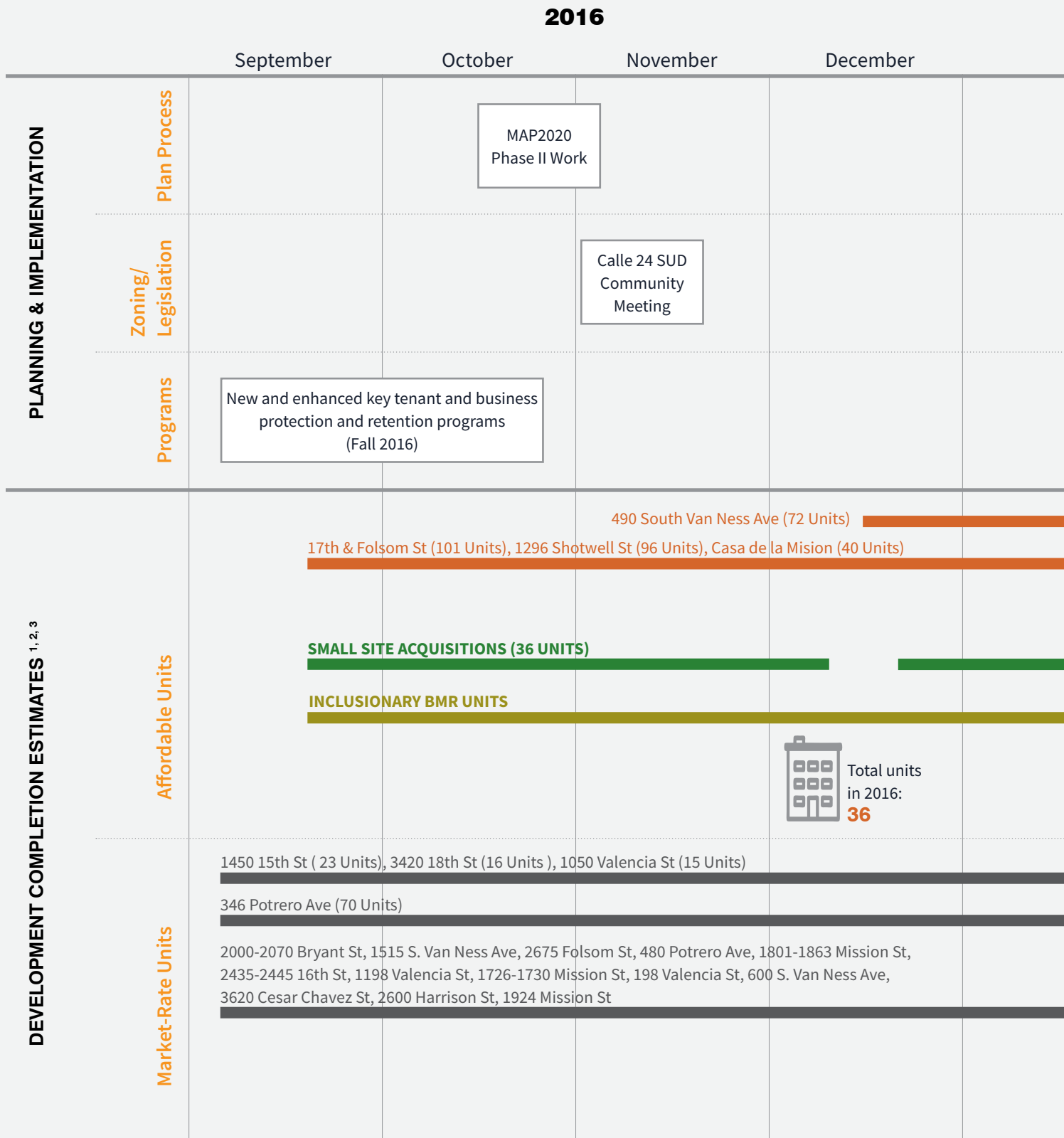
The City will also continue to seek additional resources for programs. Most of the solutions in this status report are funded for one to two years, but funding for successful programs should be ongoing.

### MOVING ON TO PHASE II

As we implement the solutions identified in this Phase I report, the City and community are simultaneously moving on to the next phase of MAP2020 work. There are several topics that City and community participants continue to either find challenging to resolve or disagree over how to approach. These are big issues, ripe for discord and influenced by a larger and constantly shifting landscape of politics and economics. It is important to participants to document the issues here as they continue to work towards resolution. The outstanding Phase II issues are:

1. Addressing the **role of the current market-rate** housing pipeline in the affordability crisis; the pace of market-rate development relative to the pace of development of affordable housing; the percentage of inclusionary units produced in tandem with market-rate units; and the dearth of analysis conclusively demonstrating block-by-block impacts. Some progress has been made on this topic as of publication date and is embedded in the targets section.

# MAP2020, CALLE 24 & MISSION DEVELOPMENT TIMELINE

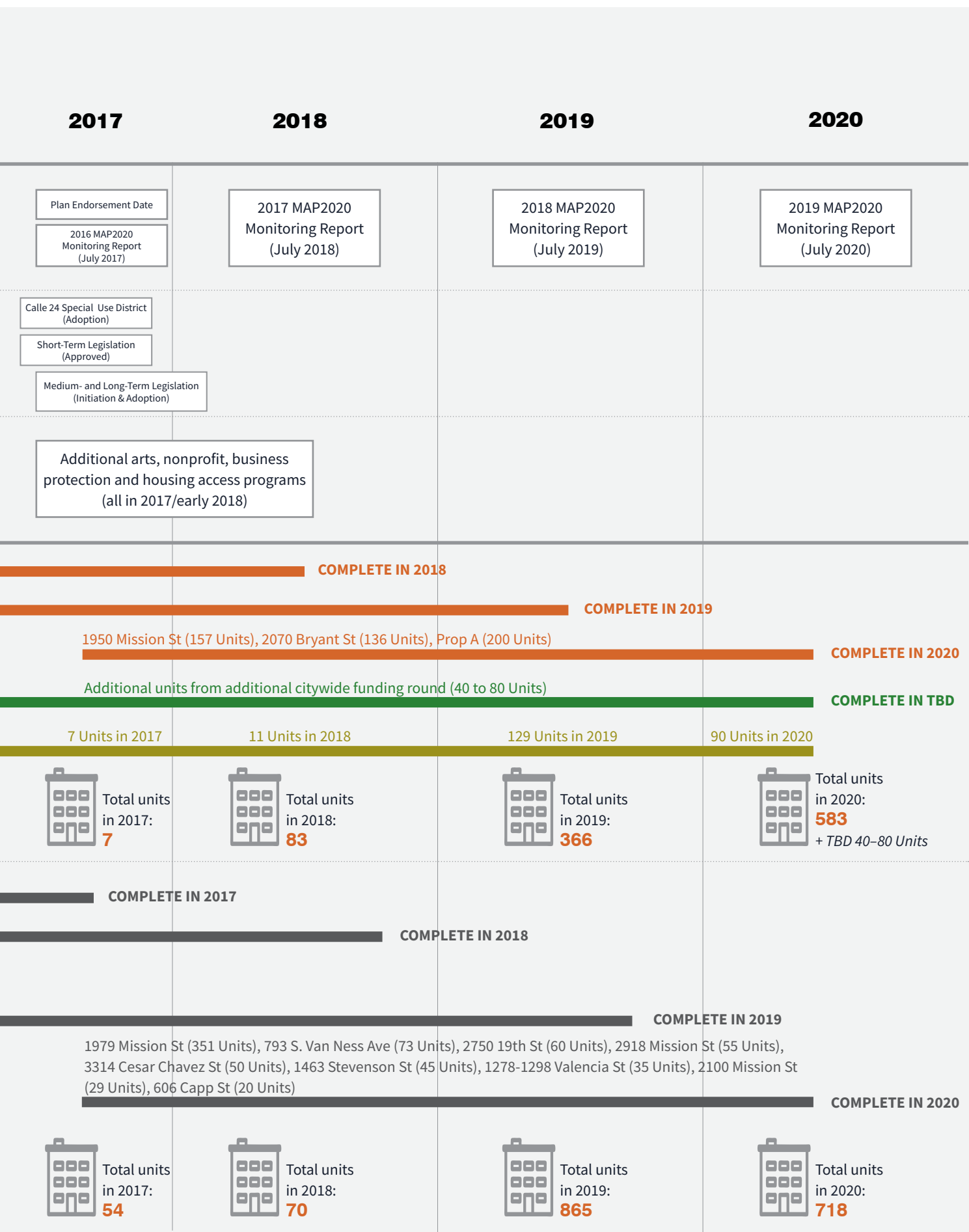


1 Projects change between filing and entitlements, unit totals are estimates.

2 Completion estimates are from entitlement to opening. Market-rate projects take about 3-5 from acquisition to opening; affordable projects take 5-7 from acquisition to opening due to additional procurement process.

3 Projects will be tracked more precisely as they are entitled and complete.





2. Addressing **Area Median Income (AMI) target levels** for affordable housing, which are currently 60% for most 100% affordable housing projects, 55% for inclusionary rental units, and 90% for inclusionary ownership. These affordability levels are too low for most teachers, nurses, or service workers to qualify for but too high for some very low income households. Current AMI levels are set in order to qualify for federal funding. A shift in AMI levels could limit the availability of federal funding for housing development.
3. Planning for **long-term solutions** for affordable housing.
4. Improving the public's **access to and voice in the city's processes for planning** for housing, transportation, or other public investments; and for expanding public discourse in the development review process. This includes amending the materials presented by City staff to decision makers, and providing timely access to critical information such as hearing dates and revised project information. This also includes making the MAP2020 process more inclusive to a broader segment of the community. The City is already taking initial steps towards these changes.
5. Analyzing **effects of transit projects on at-risk communities** and gentrification. The goals of this effort ensure that mitigations are put into place and that investments benefit traditionally disenfranchised communities. For example, the community has raised concerns about the recently installed bus-only lanes on Mission Street about impacts on businesses, the future of this street as a Latino cultural corridor, and potential increased displacement of existing working-class residents. This specific project and the SFMTA will be brought into the MAP2020 conversations to ensure that the transit project aligns with the business stabilization efforts of the MAP2020 Economic Development working group.
6. Discussing the **lasting power or relevance of earlier Plans or technical analyses**, particularly the Eastern Neighborhoods EIR, which some Mission groups believe is outdated and does not provide a reliable foundation for development decisions during this growth period and the unanticipated changes that have accompanied the intensification of the affordability crisis after the recession. While the City agrees Plans should be updated to reflect changes and sees MAP2020 as a vehicle to do that for the Mission Area Plan, based on the City's tracking of projects and state law, the ENEIR remains a valid analysis and document. Based on cumulative impact discussions, some community members believe on the other hand that market rate development should be suspended while further analysis is conducted.

## PRELIMINARY MAP2020 TARGETS

Targets have been at the heart of MAP2020 discussions since this work began. To the community, they represent the goals that San Francisco must reach to recreate a stable low to moderate income population and prevent wholesale displacement in the Mission. Targets have been and continue to be contentious because they represent our aspirations, perceptions, and constraints especially with regard to public funding for affordable housing. Details are key—especially here. What we offer here is a preliminary effort at parsing out the details of the targets.

### Housing production target

The community identified a target of 2,400 permanent, new affordable housing units by 2020. This is the community's calculation of the number of units needed to replace the low to moderate income population lost in the neighborhood in recent years and to stabilize those households in the Mission.

The City acknowledges this is a community goal and understands the loss the 2,400 represents. Based on the City's calculation of population trends of ingress and egress comprised of data related to buyouts, evictions, production gap, and production targets vs. population alone, it estimates that given uncertainties about precise causes of neighborhood changes and funding uncertainties, a range of replacement units is more appropriate. The City believes that range to be 1,700-2,400 units. The timeline for new units depends on the housing type (acquisition vs. new construction) as new construction takes longer from purchase to opening. Notwithstanding the different methodologies both the City and community agree that producing as much affordable housing as possible for the neighborhood is the primary goal.

Given funding constraints and the resource needs of other city neighborhoods, additional resources

beyond the City's funds for affordable housing projects will have to be leveraged. Also, land to build these units would have to become available.

For illustration purposes, to build 2,400 new units in the form of 100% affordable housing projects, it would take:

- approximately \$1.3 to \$1.7 billion<sup>8</sup> in capital to acquire land and construct 2,400 units in today's market
- around 32 sites available and large enough to build a minimum of 75 units (the minimum number of units needed to make an 100% affordable project economically viable)
- 15-25 years to build, given financing constraints, construction timelines, and market fluctuations; it takes 3-5 years from acquisition to move-in to build a new market rate building and the complexity of financing 100% affordable projects makes the timeline 5-7 years

Of the 1,700-2,400 target range, more than 1,000 affordable units are in the pipeline, comprised of the following.

1. Approximately 828 units of MOHCD-funded, 100% affordable housing projects are in the pipeline, at a total investment of approximately \$218 million.
2. 58 units of threatened existing housing that is being purchased through the City's Small Sites acquisition program and maintained as affordable in perpetuity. This initial investment of \$9 million will be augmented with an additional \$100 million (citywide) that will soon become available for additional Small Sites units.

<sup>8</sup> In today's market, it costs \$550,000-\$700,000 to build a new unit in San Francisco, including land and construction costs. (MOHCD)



3. 250-300 affordable inclusionary units, assuming that the 2,000 new market rate units in the pipeline meet the minimum 12% inclusionary requirement. This target is the most volatile, as the production of inclusionary units are often negotiated project by project. In addition, Prop C, passed by voters in June 2016, will change the inclusionary requirements for new market rate projects (but not for most pipeline projects) going forward. The community would like to set a goal of market-rate projects collectively (not individually as the feasibility depends on project size) contributing 33%-50% inclusionary for the neighborhood. This would bump this target to 660-1,000 units of inclusionary. However, this is a point of contention as some members of the community would like to see 50% inclusionary at a minimum per project.

The City understands the desire to increase affordability levels for inclusionary units. The process for determining these levels is currently underway with analysis being conducted by the city's controller's office.

This leaves a gap of 586-1,286 additional affordable units to meet the targets. Formulating a strategy or "road map" for how to meet this remaining goal and by when will be the primary focus of the next phase of MAP2020 work.

### Housing Stabilization Target

Tenant protections helped stabilize over 800 clients in the Mission who received at least one kind of service from eviction prevention and tenant counseling groups in the FY15-16 grant year. In FY16-17, approximately \$1 million of additional citywide funds were added for full scope legal representation, which should serve an additional 100 clients. The City is also investing \$388,000 in citywide outreach and education activities which should further increase the number of

Mission residents served. Based on the numbers, the preliminary target is 900 clients served annually.

### PDR targets

In the Mission, 915,000 square feet of PDR were approved for removal through the Eastern Neighborhoods rezoning in 2009. Given the amount of PDR already removed under the plan, if the entire current pipeline moves forward, approximately 360,598 square feet will be removed in the next five to ten years as approved under the plan.

The earlier iteration of the Urban Mixed Use (UMU) zoning had a PDR requirement on the ground floor. Applying that calculation to the current pipeline produces roughly 100,000 to 151,000 square feet as PDR that would have been required if that version of the UMU had been adopted. This is a preliminary target of PDR that can be retained in the UMU zones and can be achieved through acquisition and provision of some onsite PDR in new projects. Some pipeline projects approved recently have already provided on-site PDR, some at below market rents.

### Affordable Housing Pipeline

AFFORDABLE HOUSING PIPELINE	UNITS
100% affordable housing	828
2060 Folsom (127 units)	
490 South Van Ness (approximately 72 units)	
1296 Shotwell (96 units)	
Casa de la Mision (approximately 40 units)	
1950 Mission (157 units)	
2070 Bryant (approximately 136 units)	
Prop A project (up to 200 units)	
Inclusionary	250 minimum
Small sites acquisition	58
<b>TOTAL</b>	<b>1,136</b>

In 2015, the Planning Department received 20 complaints of PDR conversion in the Mission Plan Area. Of these cases, six were found to not be in violation of the Planning Code, eleven are pending review, and three were found to be in violation. The square footage of the three in violation is 203,252. These cases were already abated as of the end of 2015. Stepped up enforcement is one of the key strategies in MAP2020. PDR targets are another element of this strategy, in light of ongoing violations.

The preliminary PDR targets encompass space for arts since it is a subset of PDR. This will be the starting point for arts targets but we will refine this target after completing an inventory of actual number of arts groups and spaces.

### Small Business Targets

This target will be set by looking at the number of businesses in the Mission that have requested assistance from OEWD's retention program on a monthly basis. Additional analysis will refine this target with data on business services.

### Nonprofits and Community Organizations

In 2015, OEWD provided direct assistance to many nonprofits serving primarily low-income communities citywide or in a few target neighborhoods. There is a smaller number of nonprofits exclusively serving residents of one neighborhood. The following are possible targets for nonprofits and community organizations.

- Provide real estate and capacity-building assistance to a minimum of 48 nonprofits annually that serve low- and moderate-income residents in neighborhoods that include the Mission, or in the Mission exclusively.
- Utilizing funds from the Displacement Mitigation Fund and the Mayor's Nonprofit Sustainability Initiative, assist eligible nonprofits in acquiring a minimum of 20,000 square feet of permanent below-market space serving Mission residents (e.g. childcare, arts, and social services).



Source: SF Planning



Source: SF Planning, Gene Stroman

## SOLUTIONS

Over the course of more than a year, MAP2020 efforts identified solutions that fall into seven broad categories. Given the complexity of housing markets and the forces of gentrification, many of these solutions rely on and influence one another regardless of category; these categories merely provide a structure to organize actions.

There isn't a single "solution" or set of solutions to what is essentially a larger, systemic issue. The market forces and historic inequities that have resulted in these disruptive and "unnatural" demographic shifts are part of global trends that a single neighborhood or city cannot resolve. Relying solely on market forces or simply building more market-rate housing alone will not produce equitable outcomes. We cannot simply build our way out. Conversely, building little or no market rate housing will also not address and potentially exacerbate the large socio-economic forces at play. These solutions are a package of tools to help mitigate displacement, address impacts on historically

disadvantaged populations, and to leverage resources to achieve community resiliency and stability in the face of displacement pressures and result in more equitable outcomes and access to opportunity and investment.

This is not a definitive list of solutions. This is intended to be a living document and conversations will continue to expand and refine these solutions.

1. **Tenant protections** focus on immediate programs and funding mechanisms to keep existing Mission residents in their homes.
2. **Single Room Occupancy residential hotels** (SROs) solutions address this dwindling housing supply, one that has traditionally housed individuals but is increasingly being used by families.
3. **Preservation of affordable units** focuses on tools to retain affordable housing stock.





4. **Production of affordable housing** are funding and policy tools to increase construction of housing for low to moderate income households.
5. **Economic development** tools focus on keeping jobs, businesses, artists, and nonprofits in the neighborhood. Retaining and supporting a diverse range of community-serving businesses. These are our corner grocers, panaderias, taquerias, barber shops, and restaurants.
6. **Community planning** focuses on ongoing community engagement and participation in planning and the City's processes.
7. **Homelessness** focuses on prevention of homelessness and services to stabilize the homeless pre-housing.

Short-term (6-12 month) items are prioritized for implementation starting at the beginning of fiscal year 2016 (July 1, 2016). These are solutions primarily related to tenant protections, businesses, and nonprofit retention and relocation programs and therefore critically important for the immediate retention of residents and stabilization of the neighborhood.

All of the solutions identified below will need funding. The allocation of public dollars happens through many mechanisms: the City's annual budgeting process, local ballot propositions and bond measures, and the dedication of impact fees are just a few. Many of the programmatic services identified have been and will be funded through the City's annual budgeting process (the fiscal year is July 1-June 30). Acquisition and construction of new housing is far costlier and will depend on funding mechanisms such as housing bonds, federal and state funds, tax credit programs, and/or contributions from foundation and philanthropic sources.

**Cost key (program/unit per year):**

**\$:** \$50,000–\$1 million

**\$\$:** \$1–\$50 million

**\$\$\$:** > \$50 million

**Timing Key:**

**Short:**

6–9 months

**Medium:**

9–18 months

**Long:**

> 18 months

## SOLUTIONS COMPLETED

During the time that the MAP2020 process has been underway, a number of solutions were implemented through this or related processes.

### Tenant Protections

#### A. Pass Eviction Protections 2.0

The Board of Supervisors passed Ordinance 171-15 on September 29, 2015, often referred to as Eviction Protections 2.0. This ordinance provided additional protections to tenants, including allowing additional roommates if reasonable, even if in excess of the number of occupants or with subletting restrictions on rental agreement; and mandating eviction notices in the primary language of the tenant if it is Chinese, English, Russian, Spanish, Tagalog, or Vietnamese, must inform the tenant of a need for a timely response to avoid eviction and the availability of advice from the Rent Board. However, when describing occupancy requirements, this legislation provides a more restrictive definition to the Rent Ordinance than a similar definition utilized by DBI. It should be further amended to be the greater of, not lesser of. Review occupancy requirements with DBI for possible expansion to reduce cause for eviction.

#### B. Limit low-fault evictions

Included within Eviction Protection 2.0 were provisions that significantly limited “low-fault evictions”, including evictions based on nuisance, living in units that are not considered legal, and allowing additional roommates within the guidelines described above.

### Housing Production

#### C. Establish a neighborhood preference and enhanced outreach

Neighborhood Preference legislation was adopted by the Board of Supervisors in November 2015 (Ordinance 204-15, File 150612). This legislation gives preference to applicants for affordable housing units sold or

rented at below-market prices through a city lottery who live within a half mile of where the units are being built or in the supervisorial district. This legislation gives priority to those in the neighborhood who are seeking affordable housing in the neighborhood. In August 2016, the federal Department of Housing and Urban Development found this policy in violation of the Fair Housing Act. While an exception was subsequently made for one project in a different neighborhood, HUD’s overall position has not yet been revised. Nonetheless, although the application of this policy for federally-funded projects may be uncertain, the City will still be able to apply the legislation to locally-funded projects.

### Funding

#### D. Housing Bond and Housing Bond dedication

In November 2015, voters passed Proposition A, a bond for \$310 million for affordable housing preservation and production in San Francisco. 75% of the bond is dedicated to neighborhoods with highest eviction and displacement of low- to moderate-income households. Rather than dedication, prioritization is preferred as it allows funds to be responsive to availability of sites and prices. \$50 million of the Bond was dedicated specifically to the Mission.

### Economic Development

#### Arts

#### E. Improve City art grant application and compliance process

The San Francisco Arts Commission awards annual grants to arts organization. The Arts Commission has a process in place to review its grant making strategy and process after each grant cycle. Arts Commission continuously reviews existing arts grant process, makes modifications to make it more accessible and ensures that their awards process reflects the needs of arts groups.

#### F. Nonprofit Stabilization Programs

These include Nonprofit Displacement Mitigation Program to assist nonprofits at risk of displacement, and the Nonprofit Space Investment Fund, which helps nonprofits find affordable permanent space. A City website (<http://oewd.org/nonprofits-0>) has streamlined information for nonprofit organizations. Here nonprofits and individual artists can access to available resources and services at one location.

#### G. Nonprofit Sustainability Initiative

The Mayor and Board of Supervisors recently invested \$6m in nonprofit stabilization programs to be administered by OEWD including: the Nonprofit Space Investment Fund to help nonprofits secure permanent affordable space, the Nonprofit Space Stabilization Program to help nonprofits secure leases, expand and explore co-location, and the Nonprofit Impact Accelerator to provide technical assistance for the exploration of programmatic and administrative partnerships. These investments will include \$4,994,900 in direct financial assistance.

#### H. Extend resources and services to support individual artists, so they can remain in the Mission

The Arts Commission has issued an RFP seeking a nonprofit to provide technical assistance for artists seeking affordable housing. In addition, the Arts Commission will be developing a robust learning institute over the next year to provide a range of technical assistance and cohort learning opportunities for artists, including building the business acumen of artists.

#### I. Create an artist registry that helps to define and identify artists in San Francisco.

The Arts Commission has a research intern studying the creation of a registry, its functionality, and potential impact. Funding for the registry will be requested in the next budget cycle (FY17-18).

#### J. Increase the amount of accessible spaces for artists.

The Arts Commission recently granted ArtSpan \$50,000 to further develop its capacity to master lease space on behalf of individual artists.

#### *Small Business*

#### K. Strengthen business

The City's Office of Economic and Workforce Development has developed various programs to strengthen existing businesses and contribute to their sustainability. These programs provide technical assistance for existing businesses, so that they are sustainable, profitable and thrive.

#### L. Incentivize retention of legacy businesses

The Legacy Business Historic Preservation Fund, which San Francisco voters passed in November 2015, is making grants available to legacy businesses on the City's registry. \$1M in financial assistance grants are now available to small business and property owners who sign a 10-year lease with the business.

#### M. Provide technical assistance for displacement and relocation

Both OEWD and MOHCD provide technical assistance for businesses, PDR, and nonprofits planning for potential relocation, lease negotiation, eviction defense, and finding new space. These services are currently provided separately for businesses, PDR, and nonprofits.

#### N. Enhance outreach to businesses and improve services and delivery.

Local community partner capacity to conduct proactive outreach in the field is limited and many small businesses remain unaware of available services and resources. OEWD is allocating funding for part-time business outreach staff who can proactively reach out and develop relationships with businesses.



## SOLUTIONS PLANNED AND UNDERWAY

### 1. TENANT PROTECTIONS

Tenant protections solutions fall into two categories: direct services/programs and policy changes. Generally, the first type is funded by Mayor's Office of Housing and Community Development and the Human Services Agency and implemented by grantees and organizations that specialize in these services. The latter type is typically the responsibility of legislative bodies and representatives to implement. For all solutions that require additional funding, the amounts are determined in the City's annual budgeting process. The City's fiscal year begins July 1.

Over the past three years, the City has increased significantly its investments in eviction prevention and tenant counseling services focusing on keeping tenants in their homes. In FY 2014-15, MOHCD invested approximately \$3,600,000 in these service areas. In 2015-16, that amount increased to approximately \$4,300,000. As of July 1, 2016, MOHCD has now allocated over \$7,000,000 in funding to support eviction prevention and tenant counseling.

Since 2013, MOHCD has also convened eviction prevention and tenant counseling group on a bi-monthly basis to discuss policy and funding issues and improve coordination between the City and community-based organizations.

## Programmatic Solutions

### 1T. Expand existing services that help residents gain access to housing.

**Description:** Additional public funding to expand available housing support services to more people will be made available to nonprofit community agencies through an RFP process. The agencies, funded by public and philanthropic dollars, provide outreach, relocation and placement support, education about affordable housing opportunities, assistance with applications for affordable and BMR units, and assistance with the eligibility process to receive applicable neighborhood preference, Certificate of Preference for individuals displaced by former Redevelopment Agency actions, and preference for tenants displaced by Ellis Act evictions or owner move-in evictions.

**Benefit:** Support for individuals seeking access to affordable housing opportunities.

**Challenge:** San Francisco's diverse population makes it challenging to provide comprehensive outreach to inform residents about access to housing.

**Next steps:** \$450,000 has been awarded to six organizations which will provide expanded citywide access to housing in FY 16-17. These groups include Veteran's Equity Center, HomeownershipSF, Homeless Prenatal Program, the Arc, San Francisco Housing Development Corporation and Bayview Senior Services. Services will begin in October, 2016. An additional \$250,000 for access to housing services will be awarded by November, 2016.

**Underway:** Yes

**Responsible party:** MOHCD

**Timing:** Short

**Cost:** \$

## 2T. Expand culturally responsive tenant counseling programs.

**Description:** Additional public funding to counsel tenants in the Mission and throughout the city, and provide culturally competent services, including interpreting/translation, will be made available to nonprofit community agencies through an RFP process. Community based organizations will expand their efforts to provide early intervention services as soon as harassment begins by landlords and/or master tenants. Tenants in buildings identified as vulnerable to multiple evictions will be connected as soon as possible to tenant counseling.

**Benefit:** Support for current tenants at risk of eviction.

**Challenge:** Many Mission and other citywide residents are low-income and have limited English proficiency, and may have disabilities, and may not feel comfortable reaching out for assistance without community support.

**Next steps:** In FY 15-16 MOHCD awarded and additional \$250,000 to Causa Justa for Mission-specific tenant counseling, expanding their previous grant of \$147,897. In FY 2016-17, MOHCD awarded another \$190,000 to Causa Justa in partnership with Housing Rights Committee and Chinese Community Development Center for additional citywide tenant counseling, including tenant education, outreach, organizing, and early intervention. In addition, MOHCD awarded an additional \$688,000 to a number of diverse CBOs, including the Justice and Diversity Center, Housing Rights Committee, Filipino-American Development Foundation/SOMCAN, Hamilton Families, and Eviction Defense Collaborative/Justice and Diversity Center for a variety of other tenant counseling programs including outreach to educators, rental assistance to formerly homeless families, outreach to the Filipino community, outreach to public housing residents, and outreach to residents in the City's Richmond District.

**Underway:** Yes

**Responsible party:** MOHCD

**Timing:** Short

**Cost:** \$

## 3T. Create/expand community education campaign for residents at risk of eviction.

**Description:** Additional public funding to expand the general community education program/campaign targeting tenants before specific harassment or eviction procedures are initiated will be made available to nonprofit community agencies through an RFP process.

**Benefit:** Support for tenants at risk of displacement.

**Challenge:** Information about tenant rights and protections needs to be more readily available to at-risk tenants, many of whom are reluctant to raise issues with their landlords for fear of retaliation.

**Next steps:** MOHCD has awarded \$190,000 to the Housing Rights Committee to create a general citywide community education campaign to expand knowledge of tenant rights and protections through mass media, coordinating infrastructure around anti-displacement work, and developing a community-informed marketing campaign.

**Underway:** Yes

**Responsible party:** MOHCD

**Timing:** Short

**Cost:** \$

**4T. Increase legal representation for tenants who face unlawful detainer lawsuits filed to remove the tenant from the rental unit, as well as other legal actions that may lead to eviction.**

**Description:** Additional public funding to expand culturally competent full scope legal representation for Mission residents will be made available to nonprofit community agencies through an RFP process. This solution will also be coordinated with other relevant efforts identified in this Plan, such as connecting vulnerable buildings to efforts under the Housing Preservation strategies. Funding will also support improved tenant access to legal service providers.

**Benefit:** Support for tenants facing possible eviction.

**Challenge:** In 2014-15, MOHCD awarded \$1,000,000 to Eviction Defense Collaborative/AIDS Legal Referral Panel, Bay Area Legal Aid/Justice and Diversity Center/Legal Assistance to the Elderly, and Asian Pacific Islander Legal Outreach/La Raza Centro Legal/Asian Law Caucus, to expand the ability to provide free full-scope legal representation to low-income individuals facing eviction who would not otherwise be able to afford such representation. However, capacity limits of those programs result in a number of individuals who are still unable to afford representation.

**Next steps:** MOHCD has awarded an additional \$1,000,000 to Eviction Defense Collaborative/AIDS Legal Referral Panel, Bay Area Legal Aid/Justice and Diversity Center/Legal Assistance to the Elderly, Asian Law Caucus, and Asian Pacific Islander Outreach to provide additional full-scope representation in order to ensure that the remainder of low-income individuals in unlawful detainer cases can access free legal representation if they so desire. In 2016-17, MOHCD projects over 3,823 cases citywide will receive full scope legal representation through the City's \$2M investment, of which 2,935 cases are anticipated to receive some kind of favorable outcome.

**Underway:** Yes

**Responsible party:** MOHCD

**Timing:** Short

**Cost:** \$-\$\$

**5T. Minimize evictions from affordable housing.**

**Description:** Additional public funding to support a mediation process between affordable housing providers and affordable housing tenants will be made available to nonprofit community agencies through an RFP process. These mediation services offered by an outside agency would be an alternative to the traditional unlawful detainer processes. In addition, policymakers could consider requiring that publicly-subsidized housing include mandatory mediation in its tenant leases and other measures to strengthen existing affordable housing grievance procedures. Tenants in affordable units may face eviction due to behavioral and emotional issues, often caused by pre-existing trauma. To address this, the City needs to maximize access to short-term intensive services provided by an agency other than the property manager.

**Benefit:** Preventing eviction from affordable housing almost always prevents someone from becoming homeless. Ideally additional supports can help the tenant resolve the issues that were leading them to violate their lease

**Challenge:** The possible negative effects of outside, professionalized property management companies and outside legal counsel may include lack of cultural competency and possible resistance to cooperative resolution.

**Next steps:** MOHCD has awarded \$210,450 to the Bar Association of San Francisco to launch a pilot program to provide a mediation program to for the first time attempt to create opportunities to provide mutually beneficial remedies to complicated tenant/landlord situations in affordable housing.

**Underway:** Yes

**Responsible party:** MOHCD, HSA, DPH

**Timing:** Short

**Cost:** \$



## Policy & Structural Solutions

### 6T. Create City enforcement mechanism to monitor/enforce compliance with eviction ordinances and temporary relocation due to repair, construction, or fire.

**Description:** The City will convene a conversation to determine additional steps to improve the monitoring and enforcement of compliance with eviction ordinances, relocation, and rental subsidies. This may be a publicly available registration system that requires landlords to document progress of construction, with penalties for landlords who fail to comply with registration or with protocols to request extension of time for capital improvements. The Department of Building Inspection (DBI) will assess their ability to check construction progress and make systemic improvements where needed. City agencies, including DBI, the City Attorney's Office, and the District Attorney's Office, will also examine the current government code section that relates to "red tagging" a building for possible enforcement/penalties, which is currently used by the DA instead of DBI. To ensure tenants right to return to their units after construction is completed, policymakers will explore legislation to expand rights related to relocation of tenants during construction and/or repair of units. Policymakers will also explore strengthening the ability to enforce requirements for truthful notice from landlord, explore methods to reduce intimidation, monitor fair warning before evictions, and monitor inappropriate use of three strikes legislation.

**Benefit:** Support for tenants who have been relocated due to repair, construction, or fire.

**Challenge:** Cities agencies responsible for enforcing these requirements have limited staffing resources. The work will require extensive coordination between staff and disconnected department databases.

**Next steps:** Convene the appropriate City departments to determine capacity and strategies for monitoring and enforcement.

**Underway:** Yes

**Responsible party:** DBI, City Attorney's Office, District Attorney's Office

**Timing:** Medium

**Cost:** \$

**7T. Identify mechanism to improve enforcement of restrictions on short-term rentals and mechanisms to achieve compliance and enforcement.**

**Description:** In 2015, San Francisco began to require registration of short-term rentals and created an Office of Short Term Rentals to oversee registration and enforcement; but enforcement is challenging. Currently, units that were the subject of an Ellis Act within the past 5 years, starting on November 1, 2014, are prohibited from being used as a short-term rental. To reign in short term rental abuse, legislation introduced in October 2016 would give nonprofit groups, whose mission is housing preservation, the legal standing to directly sue short-term rental violators. In addition, the City will: (1) consider including OMI, not only Ellis Act, in the short-term rental legislation; and, (2) continue to provide public education to landlords.

**Benefit:** Expands protections to a broader base of tenants; allows for community organizations to have standing in cases where tenants may be reluctant to bring suit.

**Challenge:** Creating consensus as to strategies regarding short-term rentals and enforcement regarding these rentals may be difficult.

**Next steps:** The Office of Short-Term Rentals will bring together stakeholders to identify the appropriate means to move forward with this legislation.

**Underway:** Yes

**Responsible party:** BOS and Mayor, with support from the Office of Short-Term Rentals

**Timing:** Medium

**Cost:** \$

**8T. Explore the practical feasibility of imposing restrictions on non-primary residences (NPRs).**

**Description:** Many community members are concerned about the perceived number of units that seem to be vacant on a long-term basis. Policymakers will explore the possibility of legally defensible vacancy control measures, such as a pied-a-terre tax.

**Benefit:** A possible pied-a-terre tax would generate additional revenue or incentivize owners to seek tenants for empty units to avoid the tax.

**Challenge:** We lack good data on the number and types of vacancies in San Francisco. American cities have found it difficult to draft and pass legislation on vacancy control measures that can withstand legal scrutiny.

**Next steps:** Examine other jurisdictions to determine any model practices that might be replicated in San Francisco.

**Underway:** No

**Responsible party:** MOHCD and Planning

**Timing:** Medium

**Cost:** \$

#### 9T. Encourage and support efforts to amend the Ellis Act to exempt San Francisco from certain provisions.

**Description:** The Ellis Act is a state law enacted in 1985 that allows landlords to evict tenants so that they can cease to be in the business of being a landlord. To address the rising number of Ellis Act evictions, local housing advocates will lobby for limiting the application of the Ellis Act in San Francisco. As State legislation, any modification to the Act must occur at the state level.

**Benefit:** Depending on the exemption, tenants could have increased protection from Ellis Act evictions.

**Challenge:** It is difficult to get local exceptions to statewide legislation.

**Next steps:** Local Mission community organizations will work with the office of California District 11 State Senator to identify possible legal exemptions to the Ellis Act for San Francisco.

**Underway:** Yes

**Responsible party:** Community organizations

**Timing:** Ongoing

**Cost:** \$

#### 10T. Expand analysis of eviction data.

**Description:** Although the Rent Board tracks the number of eviction notices filed with the Board, this does not capture negligence by the landlord that drives tenants out. Although the recent buy-out ordinance mandates that all buy-outs be filed with the Rent Board, the filings themselves do not provide information about what is leading the parties to conduct negotiations. A deeper analysis of data collected by the Rent Board and the Department of Building Inspection may help to identify eviction cases or patterns of evictions that warrant more careful review by the Rent Board and other City agencies. Funding will also support new ways to share information about where tenants are being evicted in order to organize community support for tenants.

**Benefit:** With more complete data the City and community organizations will better understand where to target resources to prevent evictions.

**Challenge:** Rent Board data is limited to cases that are self-reported by either tenant or landlord. The Rent Board has no data on buy-outs and it is unknown how many evictions go unreported because either landlords or tenants are unaware of reporting requirements.

**Next steps:** MOHCD has awarded a grant of \$100,000 to HomeBase, a community based organization which will analyze existing Rent Board and other data to examine eviction trends, early detection systems, and propose system improvements. This program will begin in October, 2016.

**Underway:** Yes

**Responsible party:** MOHCD, Rent Board, Mayor

**Timing:** Short

**Cost:** \$



### 11T. Maximize acceptance of rental subsidies.

**Description:** Landlords occasionally refuse to accept federal Section 8 subsidies from tenants. The City will educate landlords on the benefit of Section 8, including the consistent and ongoing nature of the subsidy.

**Benefit:** Additional opportunities for affordable housing for tenants holding Section 8 subsidies.

**Challenge:** It may be difficult to create an education campaign that will effectively reach the breadth of landlords in the City. The Rent Board can be a resource, but landlords do not come to them with vacant units, so it may be difficult to identify the appropriate City agency to oversee this work.

**Next steps:** Bring together stakeholders to discuss possible benefits and incentives.

**Underway:** No

**Responsible party:** Rent Board, Housing Authority, Local Homeless Coordinating Board, other agencies TBD

**Timing:** Medium

**Cost:** \$

### 12T. Explore strategies to address long term relocation of residents as a result of fire.

**Description:** The Mission has seen 2,788 fires since 2005.<sup>9</sup> Regardless of cause, the frequency of fires magnifies the insecurity of residents and distrust of landlords. Tenants who lose rent controlled units and do not have renters insurance have no safety net to replace lost items or to afford a deposit on a new place, and must compete for market-rate housing. Even when fire damage is minor, the time it takes for the property owner's insurance company to investigate and for DBI and insurance companies to agree on the extent of the necessary repairs leaves tenants little hope of returning to their units. Supervisor Campos introduced legislation in April 2016 to improve fire prevention in the City's aging house stock and provide better information to tenants displaced by fire. In April 2016, the Board of Supervisors passed legislation (Board file #151085) introduced by Supervisor Wiener designed to improve the City's code enforcement process, strengthen its ability to crack down on serial code violators, and help code violators who want to correct their violations but cannot afford to do so.

**Benefit:** Support for tenants who have had their units damaged or destroyed by fire.

**Challenge:** Delays caused by insurance companies are beyond the control of the City. It will also be difficult to maintain contact information for displaced tenants over protracted periods of time.

**Next steps:** Staff at MOHCD and DBI are exploring possible legislation that can ensure better supports for residents displaced by fire.

**Underway:** Yes

**Responsible party:** MOHCD, BOS/Mayor, San Francisco Fire Department

**Timing:** Medium

**Cost:** \$

<sup>9</sup> <http://www.antievictionmappingproject.net/fires.html>

### 13T. Review occupancy requirements to create greater flexibility for tenants.

**Description:** The passage of Eviction Protection 2.0 by the Board of Supervisors in September 2015 created a difference in language regarding occupancy between the Rent Ordinance and language used by DBI. The new legislation can be interpreted as more restrictive. The legislation should be further amended to be the greater of, not lesser of, the occupancy allowance. A review of occupancy requirements with DBI would identify possible expansion to reduce cause for eviction.

**Benefit:** Additional support for residents who have need flexibility with the occupancy requirements of their unit.

**Challenge:** Reconciling two different administrative sections with different requirements can be difficult.

**Next steps:** DBI Staff, Rent Board staff, and policymakers should review the relevant code sections and determine the appropriate legislation to reconcile the sections.

**Underway:** No

**Responsible party:** Rent Board, DBI, BOS/Mayor

**Timing:** Medium

**Cost:** \$

## 2. SROS

The Mission is one of the few neighborhoods in San Francisco with residential hotels. SROs are also concentrated in the Tenderloin, Chinatown, and Civic Center areas. Single Room Occupancy (SRO) or residential hotels tend to be longer term housing, unlike tourist hotels. Their original intent was to serve as transitional housing but in reality many residents, including families with children, end up residing in these hotels long-term. In addition to the Planning and Building Codes, these hotels and rooms are defined and regulated in the Residential Hotel Unit Conversion and Demolition Ordinance, Chapter 41 of the San Francisco Administrative Code, which minimizes the adverse impact on the housing supply and on displaced low income, elderly and disabled persons resulting from the loss of SRO units through their conversion and demolition by regulating SROs. Tenants have full tenant rights if they have established tenancy (defined as residing in the hotels for a month or more). But residential hotels are not supposed to rent for less than seven days, creating a gap of tenant rights between seven days and one month.

### 1S. Strengthen the definition of tenancy as it pertains to SROs or modify the Hotel Ordinance to protect tenants.

**Description:** The existing Hotel Conversion Ordinance does not allow SRO hotels to rent for less than seven days. Changing that to require that residential hotels rent for more than 30 days minimum or strengthening the definition of tenancy as it pertains to SRO tenants to be more than seven days instead of 30 days, would increase protections for tenants.

**Benefit:** Strengthens tenant protections and benefits most SRO tenants.

**Challenge:** There is limited enforcement capacity to go after residential operators avoiding the establishment of tenancies.

**Next steps:** In Spring 2016, Supervisor Peskin introduced legislation to modify the SRO Hotel ordinance to strengthen the definition of tenancy in the Hotel Conversion Ordinance, City staff will track the legislation as it moves forward.

**Underway:** Yes

**Responsible party:** Supervisor Peskin and DBI

**Timing:** Short

**Cost:** \$



## 2S. Identify opportunities to master lease privately owned and managed SRO Buildings.

**Description:** A number of San Francisco's SRO buildings are not owned or managed by public or nonprofit agencies, making them especially vulnerable to conversion to market rate. A master lease allows the City or nonprofit to hold the lease for the entire building and sublease rooms to tenants, rather than each tenant holding a lease with the property owner. Mission-based organizations may be priority master leaseholders.

**Benefit:** Master leasing is far less expensive than purchasing property, but provides similar stability and improved living conditions for tenants. This arrangement provides stable income to the property owner and ensures SROs are affordable and maintained.

**Challenge:** Master leases are currently held by various City agencies and nonprofits. Identifying properties and the appropriate master leaseholder will take time. As of spring 2016, the Department of Public Health is not master leasing more buildings. In addition, smaller hotels are more expensive and more challenging to master lease due to their size and fixed costs. It may be more efficient and effective to deploy more supportive services to these smaller SROs.

**Next steps:** The City's new Department of Homelessness and Supportive Services may be an opportunity to centralize a master leasing effort. HSA may also be able to take on additional master leases. Prioritize those SROs or tenants most likely to be displaced and investigate whether it is possible and advisable to do master leasing with option to purchase.

**Underway:** No

**Responsible party:** To be determined

**Timing:** Medium - Long

**Cost:** \$\$-\$\$\$

## 3S. Increase supportive services to SRO tenants living in private SROs not managed or master leased by the City or nonprofits.

**Description:** Certain smaller SRO buildings are difficult to master lease or acquire given their size. However, the residents of these buildings may benefit from supportive services to ensure they are not at risk of displacement or homelessness. The Mission SRO Collaborative (comprised of Dolores Street Community Services, Causa Justa, the Mission Neighborhood Resource Center and the Women's Community Clinic) already does extensive outreach in Mission-based SROs, including providing or linking residents to services and education about their rights as tenants.

**Benefit:** A case manager can assess and deliver the services SRO tenants need to ensure they are not displaced.

**Challenge:** Having access to and reaching tenants in the smaller SRO hotels is a challenge.

**Next steps:** In the shorter-term, HSA or a designated nonprofit will assess and inventory how many rooms and hotels are not under city or nonprofit management, determine needs and priorities, and increase supportive services and outreach to those private SROs to stabilize and prevent tenants from becoming homeless and to address unmet needs.

**Responsible party:** TBD, possibly HSA and Dolores Street Community Services Mission SRO Collaborative

**Timing:** Short - Medium

**Cost:** \$\$

#### 4S. Identify opportunities to acquire privately owned and managed SRO Buildings.

**Description:** San Francisco's SRO buildings that are not owned or managed by public or nonprofit agencies are especially vulnerable to conversion to market rate. If the City or a nonprofit can purchase at-risk properties, they can be maintained as affordable in perpetuity, and conditions can be improved.

**Benefit:** Purchased properties become permanently affordable. The benefits are small and incremental, and long-term impact depends on the number of units stabilized.

**Challenge:** Acquisition in the current real estate market can be extremely expensive on a per-room basis. Given limited funds for the affordable housing, SRO acquisition is not always a priority compared to constructing family units. Setting aside funds specifically for SRO acquisition removes those funds from a more flexible pool of community funds. Purchased buildings also must be brought up to code, which can be costly and can displace tenants.

**Next steps:** The Small Sites program and accelerator fund could be used to purchase SROs. Do an assessment of what is feasible to acquire given the above challenges and, if there is an acquisition opportunity, prioritize those SROs or tenants most likely to be displaced. Board of Supervisors to help identify potential funding.

**Responsible party:** nonprofit housing developers

**Timing:** Medium - Long

**Cost:** \$\$-\$\$\$

#### 5S. Improve Code Enforcement in SROs.

**Description:** The City's limited code enforcement capacity is fragmented among the Department of Building Inspection and the Rent Board. Enforcement is driven by complaints, making action arbitrary based on what gets reported. Improvements to enforcement policy would clarify which City agencies are responsible for SRO enforcement and provide adequate staffing for proactive enforcement. Of particular concern is enforcement of SRO vacancies and "cooking the books" (when hotel owners report more tourist rooms than they truly have). SRO collaboratives are eager to support this work, but currently lack access to the hotels and/or the ability to directly sue landlords.

**Benefit:** SRO tenants would benefit from streamlined enforcement.

**Challenge:** Coordinating City agencies with enforcement oversight can take time, and the City's hiring process is lengthy. To enable SRO collaboratives to inspect hotels or directly sue landlords, owners and landlords must be required to allow nonprofits access to tenants, even for specific purposes such as allowing caseworkers on a regular basis or allowing collaboratives to inform tenants of outreach events and activities.

**Next steps:** City and nonprofits will work together to identify policy and programmatic changes that can ensure SRO collaboratives' access to SRO hotels. The City has committed funding to this effort.

**Responsible party:** Board of Supervisors, Department of Building Inspection, and SRO nonprofits (in the Mission: Dolores Street Community Services/ Mission SRO Collaborative).

**Timing:** Short to medium

**Cost:** \$

**6S. Implement guidelines to prioritize moving families from SROs into affordable family units.**

**Description:** With the skyrocketing cost of housing, more and more families are moving into SROs. HSA and MOHCD will assess the extent of this issue and develop a plan to help families move from SROs into affordable family housing.

**Benefit:** Families living in overcrowded conditions would gain access to better living conditions.

**Challenge:** A trade-off to consider is that adding an additional preference for affordable units reduces the overall pool of units available to the general population, but that may be an acceptable tradeoff if those families are low income.

**Next steps:** City agencies will review existing affordable housing preferences for families and how those units are accessed to determine what changes can be made, including legislative and funding options to support this.

**Responsible party:** HSA and MOHCD

**Timing:** Medium

**Cost:** \$



### 3. PRESERVATION OF AFFORDABLE UNITS

#### 1P. Explore Tenant's First Right to Purchase legislation.

**Description:** Tenant's right of first refusal stipulates if an owner sells a tenant occupied property (apartment, condo, single family home, etc.), the owner must notify tenants prior to placing the property on the market. This notification process facilitates tenant purchase of the property. Supervisor David Chiu introduced Tenant Right to First Refusal legislation to the Board in spring 2014, however there were many open questions. A revised and revived draft of the legislation would be crafted to target rent-controlled apartments and tenants operating childcare programs in their units.

**Benefit:** There are two significant benefits—stabilizing the existing residential diversity in our neighborhoods, and creating long-term, affordable, workforce homeownership or rental housing. The benefits for tenants would be small scale and incremental and depend largely on the number of units ultimately purchased by tenants. But the notification process can also give tenants more time to relocate when buildings are sold. The policy can support long-term affordability, City or nonprofit purchase, no displacement of tenant, and permanent leases.

**Challenge:** Washington DC's Tenant Opportunity to Purchase Act (TOPA) has had limited success because the program went largely unused due to regulatory hurdles and the inability for low income households to afford the asking price even with the first right to purchase. The Paris model was more successful, primarily because it was funded with \$1 billion for historic preservation. There is a risk for potential buyers of a tenant occupied home, as there's more than one opportunity for the process to fall through. Numerous tactics can be used by the seller and potential buyer to avoid compliance with such

legislation. For example, the "95/5 loophole" transfers 95% of building ownership but does not legally qualify as a sale under the TOPA law, so tenants are never given the opportunity to purchase. How "fair price" and "owner" are defined can also be very subjective.

**Next steps:** Community organizations will further explore this option and present a proposal to MOHCD. Any proposed legislation will be reviewed by MOHCD to ensure that there are no conflicts with existing Small Sites and other acquisition and rehabilitation programs. It will also be written to give nonprofits and tenants some time to negotiate with landlords.

**Responsible party:** Community organizations and MOHCD

**Timing:** Medium

**Cost:** \$

## 2P. Replenish funds for Small Sites program.

**Description:** In 2014, the City created a Small Sites program to purchase existing buildings with five to 25 units. To date, 54 units have been preserved as permanently affordable at an average cost of \$491,000 per unit. Replenishing these funds will continue to support an important tool in affordable housing preservation.

**Benefit:** The program prevents tenants from losing their affordable housing if an owner intends to sell and there is a substantial threat of Ellis Act or OMI eviction due to transfer of ownership. Funds can also be used for SRO acquisition.

**Challenge:** Small site acquisitions must pay market rate for the properties. At an average City subsidy \$345,400/unit, it is more expensive on a subsidy per unit level than constructing new affordable units. In addition, limited funding is available and it can be difficult to find small sites that are financially feasible.

**Next steps:** Analyze how many potential buildings and units could be purchased given various funding scenarios, annual sales, per unit costs by building size, etc.

**Responsible party:** MOHCD

**Timing:** on-going

**Cost:** \$\$-\$\$\$ / building

## 3P. Replenish funds for Acquisition and Rehabilitation program.

**Description:** Since 2014, the Mayor's Office of Housing and Community Development has overseen a program to purchase existing buildings with at least 50 units to scale for funding.

**Benefit:** The benefits are small and incremental for existing tenants. Long term impact depends on number of units acquired.

**Challenge:** Funding and finding sites.

**Next steps:** Additional research is needed to understand how many potential buildings in this category could be affected and how much funding would be needed.

**Responsible party:** MOHCD

**Timing:** on-going

**Cost:** \$\$-\$\$\$ / building

#### 4P. Explore a City's first right of refusal.

**Description:** In 2008, Washington DC passed the District Opportunity to Purchase Act (DOPA) in conjunction with the amended Tenant Opportunity to Purchase Act (TOPA) (see 3A). The DOPA requires that rental property owners give the District of Columbia the opportunity to purchase housing accommodations consisting of five or more rental units, provided that twenty-five percent (25%) or more of the rental units are "Affordable Units". DOPA offers of sale should be submitted concurrently with, but are subordinate to, a tenant's right to purchase under TOPA. Similar legislation in San Francisco could be limited to transit-oriented areas, low-income tenants, or building typology (such as SROs).

**Benefit:** The benefits for existing tenants would be small and incremental, and would depend on number of units ultimately acquired.

**Challenge:** As of 2015, DC has only used the DOPA once because there was no dedicated funding associated with the legislation. This needs significant resources to be successful. In San Francisco, additional challenges might include landlord opposition, and unintended consequences of providing an advantage to tenants who are not low income the first right to purchase. Legal challenges also need to be explored.

**Next steps:** Community organizations will work with MOHCD to explore potential funding sources.

**Responsible party:** Community organizations and MOHCD

**Timing:** Medium

**Cost:** \$

#### 5P. Preserve rent-control units when major rehabilitation occurs.

**Description:** When property owners undertake significant capital improvements to a property, either required for code compliance or to make voluntary upgrades, tenants often have to move out. Some tenants are unaware of their right to return and some rehabilitation is potentially undertaken to force the tenants out for many months which complicates their ability to return without having to evict them. Legislation could be crafted to limit evictions disguised as rehabs. The City will also explore the feasibility of a deed-restriction that would require the rehabilitated unit to be subject to price restrictions similar to rent control. [Note: this issue was also discussed under Tenant Protections working group.]

**Benefit:** Existing tenants

**Challenge:** Enforcement requires funding and staffing.

**Next steps:** City staff will work with the Rent Board to determine what constitutes a rehab, what is being done, and what needs improvement. Additional research needed.

**Responsible party:** Rent Board

**Timing:** Short-medium

**Cost:** \$



#### 4. HOUSING PRODUCTION

Affordable housing production is a long-term, capital intensive investment. These solutions tend to be longer-term and follow the shorter term tenant protections and other immediate neighborhood stabilization measures.

##### 1H. Examine and develop zoning strategies to produce more affordable housing.

**Description:** The Planning Department will look into feasible zoning changes (e.g., height limits on key sites, density limits, etc.) to produce more affordable housing, both greater inclusionary and 100% affordable. This work began in Summer 2016 and is expected to conclude in Spring 2017, with any legislative changes requiring environmental review taking longer to come into effect.

**Benefit:** Zoning changes would produce capacity and incentives for more affordable housing in the neighborhood, especially for units not financed by City funds.

**Challenge:** Depends on the specific zoning change that is proposed and available funding for affordable housing.

**Next steps:** The Planning Department will complete a soft site analysis and financial feasibility study (modeling specific and prototype sited) before proposing zoning changes before the Planning Commission.

**Responsible party:** Planning

**Timing:** Medium (environmental review could be required)

**Cost:** \$

## 2H. Continue site acquisition (public, nonprofit, private) to build 100% affordable housing.

**Description:** The Mayor's Office of Housing and Community Development will continue to identify potential sites for acquisition. MOHCD will work with other City agencies and nonprofits to assess the potential for land swaps and land dedication, potential air-rights development, and partnerships for joint development.

**Benefit:** Secures land for 100% affordable housing, which is scarce in the Mission.

**Challenge:** Viable sites need to be able to accommodate 75 units to be financially feasible, so there are only a handful of realistic acquisition prospects in the Mission. Purchase also depends on a willing seller and buyer.

**Next steps:** MOHCD will continue its process of identifying sites.

**Responsible party:** MOHCD

**Timing:** Ongoing/long

**Cost:** \$\$-\$\$\$ / building (from site to completion)

## 3H. Produce more family-sized affordable units.

**Description:** Currently, the City requires that 40% of all new buildings must have two or more bedrooms. Supervisor Yee recently introduced legislation that would potentially encourage the construction of more three bedroom units. Possible changes to zoning and/or incentives could encourage more family-sized affordable units (defined as two or more bedrooms). The Planning Department recently completed a briefing to better define family-friendly housing and discuss goals and strategies for achieving more family-friendly housing.

**Benefit:** New family sized affordable units would house low to moderate income families (families earning up to 55% of the area median income). MOHCD's lottery and application process ensures

**Challenge:** Construction of new units depends on many factors—global real estate markets, local economy, political and community support for new construction, and available funding/financing. Even with policy requirements and incentives in place, it does not guarantee that construction will happen.

**Next steps:** MOCHD and Planning will review current guidelines and code requirements affecting family-sized affordable units to determine if projects in the Eastern Neighborhoods are meeting their bedroom-mix requirement by making most below market-rate (BMRs) family-sized.

**Responsible party:** MOHCD and Planning

**Timing:** Short

**Cost:** \$

#### 4H. Incentivize childcare-friendly units.

**Description:** There are 27 licensed family childcare providers in the Mission operating out of private homes. This is a significant decline from 53 providers in 2006 and speaks to the real estate pressures in the neighborhood. These provide care for infants through preschoolers, with most homes serving 8-10 children. Roughly, these home-based operations serve about 250 children. There are also a handful of larger public and nonprofit childcare centers. However, the Mission has a population of 3,570 children under the age of five. MAP2020 notes the importance of family-sized units as well as family-friendly services such as childcare. To incent and encourage more childcare facilities, the Planning Department and MOHCD will explore possible zoning changes, guidelines, and/or requirements for childcare units. These changes could be included in relevant BMR design guidelines. In addition, Planning's City Design Group will continue their review of design guidelines to determine if there are additional ways to compel family-friendly and/or childcare-friendly units through the urban form or design code.

**Benefit:** Everyone benefits when safe and supportive childcare options are available. Parents are able to participate in the workforce and children gain the social-emotional support that is the foundation for success in elementary school. Children that are in a formal or licensed setting are more likely to have an educationally stimulating environment that encourages healthy development and school readiness. Data from First 5 Preschool-For-All shows that children who enter a setting scoring low on their development assessments (DRDP) make huge gains by the end of their first year. The Children's Council works with licensed providers to recruit them into the high quality provider network to support them in increasing their quality, this has a direct impact on the quality of care for children.

**Challenge:** The hurdles to increasing child care facilities in the Mission are numerous and complex, and include licensing, start-up costs, business operations, and state laws. Zoning changes would be need to be coordinated with existing City and State-funded programs to assist childcare providers financially and technically in establishing or relocating their business. According to the Children's Council "establishing new childcare sites (and expansion of existing) continues to be a struggle due to space shortages and rising housing/rent costs." The City, the Office of Early Care and Education, and the Low Income Investment Fund continue to explore options.

**Next steps:** Planning and MOHCD will meet with the Children's Council, which oversees child care licensing, to identify possible policy and programmatic changes under their purview that can increase the number of childcare spots in the Mission. MOHCD will review their BMR guidelines language to identify possible improvements. The Planning Department will look into possible zoning and Code changes, as well as continue the review of design guidelines. They may develop Mission-appropriate childcare guidelines with Mission Promise Neighborhood Early Childhood Working Group, a group specifically interested in increasing infant-toddler capacity.

**Responsible party:** MOHCD, Planning, Children's Council

**Timing:** Short

**Cost:** \$-\$\$



**5H. Consider allowing affordable housing on a limited number of underutilized Production, Distribution, and Repair (PDR) parcels with a ground floor requirement for PDR.**

**Description:** In the Eastern Neighborhoods planning process that concluded in 2008, the northeastern portion of the Mission retained its zoning for PDR (production, distribution, and repair). Within these PDR areas, there may be parking lots or other underutilized sites, or a corridor, that could make sense for 100% affordable housing with a ground floor requirement for PDR. This change would be granted through an exemption, not a rezoning on a site-specific basis. Mosaica, a 151-unit housing development on Florida and Alabama at 18th Street operated by TNDC, is a successful example of this affordable housing-PDR hybrid.

**Benefit:** Providing additional affordable housing sites for low to moderate income households as well as active PDR; a specific number will be determined in the next phase of MAP2020 work.

**Challenge:** The trade-offs are that the City would lose exclusively PDR sites and would lose businesses during construction, but would gain permanently affordable housing. PDR and residential uses have traditionally been separated because of conflicts arising from noise, chemical exposure, and differing design needs (e.g., loading docks), but light industrial and residential, like in the Mosaica project, can be compatible with good design.

**Next steps:** The Planning Department will conduct a site analysis.

**Responsible party:** Planning

**Timing:** Medium (depends on environmental review)

**Cost:** \$

**6H. Allow and incentivize affordable units via legislation for “in-law” units and the soft-story retrofit program.**

**Description:** In-law units, or granny flats, are usually small first floor units. Because of their size, they are naturally less expensive. Construction of new in-law units has for many years not been allowed in San Francisco. In 2014, legislation permitted in-laws in D3 and D8 . New legislation for District 9 would allow the construction of new in-law units, including units constructed as part of soft-story retrofits. Similar legislation in other districts requires that these new units be subject to rent control.

**Benefit:** low to moderate income households (if BMR units). Potential impact: small to medium - depends on the number of affordable units created

**Challenge:** The construction and pricing of these new units depends on private property owners. Protections for renters, such as requiring that in-laws be subject to rent control, can also deter potential landlords. The City may have few options to incentivize the construction of low-to-moderately priced in-laws rentals.

**Next steps:** Supervisor Peskin’s office has initiated conversations around possible citywide legislation to expand in-laws. Planning Department staff and community groups will brainstorm work with the City Attorney to assess possible incentives and the legality of mandating BMR in-law units.

**Responsible party:** Board of Supervisors, community groups, Planning

**Timing:** Medium

**Cost:** \$

#### 7H. Create incentives for new 100% affordable housing, such as fee deferrals.

**Description:** There are a number of incentives granted to developers of 100% affordable housing projects, including variances, and expedited process. Fee deferrals for affordable housing developments allow developers to pay fees due to the City at a later time. This can help developers secure financing for a project. A fee deferral could be granted to those providing a certain level of affordable housing.

**Benefit:** Fee deferrals and transfer development rights would give affordable housing developers additional tools to bring more affordable units to the market.

**Challenge:** Will be determined depending on specific proposal.

**Next steps:** The City will propose a fee deferral legislation.

**Responsible party:** Planning/MOHCD

**Timing:** Short

**Cost:** \$

#### 8H. Consider placing a bond in the regular bond cycle.

**Description:** The City has a General Obligation bond cycle (debt instrument) to help fund City infrastructure. Housing bonds are not part of the regular cycle.

**Benefit:** Including the housing bond in the cycle would help provide a regular stream of funding.

**Challenge:** The City's various infrastructure needs have to be balanced. Housing infrastructure tends to be in the most expensive category. It's debt financing.

**Next steps:** Mayor's Budget Office will study the feasibility and trade offs.

**Responsible party:** Mayor's Budget Office

**Timing:** Medium

**Cost:** \$\$

## 5. ECONOMIC DEVELOPMENT

Economic development solutions focus on strengthening neighborhood serving small businesses, neighborhood serving organizations, and ensuring access to jobs. Solutions were organized into five categories based on stakeholder areas of concern and community input: arts, small businesses, PDR, nonprofit, and workforce.

### Arts

#### 1E. Increase the amount of accessible spaces for artists.

**Description:** Retain and create opportunities for additional spaces for artists.

- Extend free or low cost lease negotiation services to individual artists and assist with artist space search.
- Encourage supply of artist spaces in new development projects and protect PDR, to support arts incubators, art studio spaces/galleries, and rental spaces.
- Explore current housing options and studio options available or being built for artists.

**Benefit:** Individual artists, the potential impact depends on the amount of space secured.

**Challenge:** Lack of affordable and available real estate

**Next steps:** Identify nonprofit partners and funding to support this work.

**Responsible party:** Arts Commission and nonprofit partners

**Timing:** Short-Long

**Cost:** \$-\$\$



## 2E. Explore policies to retain or increase spaces for artists.

**Description:** Explore use of private funds, tax breaks, and subsidies to retain and add artist spaces.

**Benefit:** Private funds would support the capital needs of neighborhood arts nonprofits. The impact would be small and incremental, depending on amount of space and numbers served.

**Challenge:**

**Next steps:** Explore funding sources and mechanisms to retain or increase spaces for artists.

**Responsible party:** Planning, OEWD, and Arts Commission

**Timing:** Medium-Long

**Cost:** \$-\$\$

## 3E. Catalogue existing art spaces and resources.

**Description:** There is no existing inventory of art spaces and resources in the Mission. The Community Arts Stabilization Trust (CAST) is currently conducting a cultural space study that could be expanded upon.

**Benefit:** The potential impact is large for the broader arts community

**Challenge:** While the survey may capture some existing art resources, it will not include artist live/work spaces.

**Next steps:** Review cultural space study to use as a baseline to catalogue Mission art and cultural spaces.

**Responsible party:** Arts Commission

**Timing:** Short/Medium

**Cost:** \$

#### 4E. Explore creation of a Mission arts district.

**Description:** Explore if and how a Mission arts district could help protect or incentivize the creation of artist spaces.

**Benefit:** To be determined

**Challenge:** Unclear if this is a good strategy to meet goals of retaining artists in the district and how it might interact with other zoning regulations or districts.

**Next steps:** Study the benefits of formulating an artist district and how it relates or would interact with other defined zones within the Mission.

**Responsible party:** Planning, OEWD, and Arts Commission

**Timing:** Medium-long

**Cost:** \$

#### Small Businesses

#### 5E. Promote and encourage businesses to be community serving.

**Description:** A guide outlining neighborhood priorities and promoting neighborhood serving activities can provide clarity and communicate neighborhood desires and needs. Many small businesses are unaware of neighborhood priorities and the range of things they can do to contribute back to the community.

**Benefit:** Mission community at large.

**Challenge:** Including neighborhood priorities into a business model would be voluntary.

**Next steps:** Must define what community serving means.

**Responsible party:**

**Timing:** Short-medium

**Cost:** \$

## 6E. Support commercial business ownership.

**Description:** Small businesses are vulnerable to increasing rents when their lease is up for renewal. Remove this risk by supporting ownership. Options to explore include:

- Provide access to funding in the form of either loans or down payment assistance to support business owners in purchasing properties.
- The small site acquisition program and other available programs could be used to fill the gap in acquiring properties at a 65% loan to value ratio.
- Promoting the conversion of commercial space from rental to ownership through condoizing/TIC.

**Benefit:** Both funding assistance and conversion of business space to condo/TIC serve small businesses. The potential impact is small and incremental.

**Challenge:** Limiting funding is available to support businesses in a real estate market that continues to be extremely expensive. Subdividing a mixed use lot to create ownership opportunities for businesses may have legal complications.

**Next steps:** OEWD will research various small business ownership models for feasibility and support required.

**Responsible party:** OEWD

**Timing:** Short-medium

**Cost:** \$

## 7E. Increase commercial space and promote community serving uses in new developments

**Description:** Prioritize ground floor in new development which is 10,000 square feet or greater, for community serving uses through zoning or developer agreements. Community serving uses may include business incubator spaces, childcare, PDR, nonprofits, and space for artists. There is also a possible shared space model, which would locate multiple businesses and/or nonprofits in one space.

**Benefit:** Serves small businesses, community, and the general public. The potential impact is small and incremental.

**Challenge:** Must define community serving uses. The Planning Department is conducting a study to test feasibility of affordable housing prototypes including desirable ground floor uses.

**Next steps:** Planning and OEWD will facilitate discussion with the community around priority community serving uses. These departments will also research requirements for inclusionary or community benefit agreements.

**Responsible party:** OEWD and Planning

**Timing:** Medium-long

**Cost:** \$

#### 8E. Attract community serving businesses.

**Description:** To maintain a rich mix of businesses in the community, a business attraction strategy would be needed to recruit new businesses, develop relationships with property owners, and fill vacancies with community serving business. Currently, some neighborhood organizations work to fill vacancies with a desired business by reaching out to property owners.

**Benefit:** Serves small businesses and the community.

**Challenge:** This involves negotiating with multiple parties and acquiring a reasonably priced lease.

**Next steps:** OEWD will study the character and composition of each Mission commercial corridor, identify the desired community uses, and work with community to determine appropriate interventions.

**Responsible party:** OEWD and neighborhood partners

**Timing:** Short-medium

**Cost:** \$

#### 9E. Support alternative business models including coops

**Description:** Provide support to businesses who want to build worker owned business models and coops, such as the Arizmendi Association, a community serving business.

**Benefit:** Serves small businesses and the community.

**Challenge:** Interest of small business entrepreneurs is unknown.

**Next steps:** Host workshops and connect businesses to coop resources.

**Responsible party:** OEWD and neighborhood partners

**Timing:** Short/medium

**Cost:** \$



**10E. Develop interventions and or controls to incentivize and/or protect community serving uses, including for the Calle 24 Latino Cultural District.**

**Description:** The City will develop tools to retain affordable and diverse commercial spaces that can provide affordable goods, jobs, and services in the neighborhood. Possible land use controls could retain affordable spaces and diverse commercial storefronts (e.g., a prohibition on small storefront mergers greater than 799 square feet within the Calle 24 Latino Cultural District). A Special Use District for commercial properties could retain the diversity existing mix of businesses.

**Benefit:** Serves community/general public.

**Challenge:** The City cannot impose controls on commercial leases or rents.

**Next steps:** OEWD will study the character and composition of each Mission commercial corridor, identify the desired community uses, and work with community to determine appropriate interventions.

**Responsible party:** Planning and OEWD

**Timing:** Medium

**Cost:** \$-\$\$

**Production, Distribution, and Repair (PDR)**

**11E. Enforce existing regulations to retain and protect PDR space**

**Description:** Production, distribution and repair uses provide important jobs for skilled workers and spaces for this use are limited. Given the demand for office space there is concern that PDR spaces are being occupied by non-permitted uses. The Planning department has increased staff capacity to investigate potential illegal occupation of PDR spaces. In addition when reviewing permits for improvements within PDR spaces total cost of improvements is used as an indicator of potential illegal conversion.

**Benefit:** Serves PDR businesses and their workforce.

**Challenge:** It can be difficult to prove that the space is not being used for the permitted use.

**Next steps:** Additional staff has been approved in budget for enforcement of existing regulations.

**Responsible party:** Planning and OEWD

**Timing:** Ongoing

**Cost:** \$

#### 12E. Retain, promote, and attract PDR businesses.

**Description:** Modify existing zoning regulations to protect PDR in PDR, UMU and NCT zones

**Benefit:** Serves small PDR businesses, the community, and the general public.

**Challenge:** It takes a long time to implement changes.

**Next steps:** Review existing PDR zoning regulations and define potential zoning changes.

**Responsible party:** Planning

**Timing:** Existing and short/medium

**Cost:** \$

#### Workforce

#### 13E. Assess and improve the accessibility of existing workforce services.

**Description:** OEWD currently invests \$1 million annually in Mission-based workforce services, including neighborhood Access Points and Sector Academies for Mission residents. An average of 350 residents in the 94110 zip code (which also includes Bernal Heights) access these services every year. There is capacity with existing resources to serve 500 residents. This is in addition to workforce services provided by other City agencies (DCYF, HSA, and others). The programs can increase individual economic security by helping unemployed residents get jobs and/or help low-wage workers climb career ladders into middle income jobs.

**Benefit:** Serves the community and the general public.

**Challenge:** There are multiple funders and partners.

**Next steps:** OEWD is surveying departments to assess existing services and define areas of opportunity and improvement.

**Responsible party:** OEWD, DCYF, HSA

**Timing:** Short/medium

**Cost:** \$

## 6. COMMUNITY PLANNING

The following solutions include programs, activities, process improvements, and ongoing engagement of community members to increase the understanding of City processes and have meaningful community participation in the planning process.

### 1C. Create an ongoing community and city staff education and engagement program.

**Description:** The MAP2020 process of meeting face-to-face and having some very difficult conversations highlighted both the barriers to effective City-community partnership and the benefits of a new model of collaborative planning. The process broke down political barriers and brought clarity to those things which City and community may never agree on. To continue these conversations, the City and community groups will establish a permanent “two-way” education and engagement program to facilitate a “two-way exchange” in Planning issues, community needs, as well as larger legislative and city processes between community groups and city-staff. The program will include a youth component to foster civic engagement among low-income youth interested in advocacy and public sector work.

**Benefit:** Support community and the general public. The potential impact is large.

**Challenge:** None anticipated.

**Next steps:** The Planning Department is hiring additional staff in fall 2016 to implement this work.

**Responsible party:** Planning Department and community groups

**Timing:** Short

**Cost:** \$

## 2C. Improve Pre-App community review of proposed development projects.

**Description:** Section 311 of the Planning Code, adopted by the Commission in 2004, requires a Pre-Application (Pre-App) for certain alterations proposed in all RH and RM Districts. The intent of the process is to: (1) initiate neighbor communication to identify issues and concerns early on; (2) give the project sponsor the opportunity to address neighbor concerns prior to submitting their building permit application; and (3) reduce the number of Discretionary Reviews (DRs) that would result in a public hearing before the Planning Commission.

Despite this requirement, conflicts between City, developers, and community groups are exacerbated by fragmented information and poor engagement. Many community groups and residents would like to engage as early as possible in the review of proposed development projects and would like Planning staff to attend meetings after the pre-application meeting but before a Commission hearing so that developers are aware of community issues early on. Potential changes or improvement to the review process of significant (threshold to be determined) projects might include: 1) planner attendance at meetings before commission hearings but after Pre-App meetings and more outreach before a project is on the calendar, and, 2) neutral facilitators to guide Pre-App meetings

**Benefit:** Medium to large - depends on the numbers of projects and significance.

**Challenge:** Such changes to process would be applied citywide. Given the hundreds of projects in the City each year, Planning staff could not attend all Pre-App meetings. Planning and community groups would need to agree on criteria for projects that would require Planning attendance at Pre-App meetings.

**Next steps:** Hiring of a staff to attend Pre-App meetings is underway. Funding is already committed.

**Responsible party:** Planning

**Timing:** Short

**Cost:** \$



### 3C. Improve representation of community concerns in Commission presentations for proposed development projects.

**Description:** Presentations from Planning staff to the Planning Commission on proposed development projects often focus on technical and design aspects of that singular project. The community would like Planning staff to integrate detailed discussion of community concerns into these presentations, as well as into Priority Policies of the General Plan in staff reports to the Commission. In addition, they would like more community engagement before Planning Commission hearings and better coordination with the Planning policy team on policy intent before implementation.

**Benefit:** Medium to large, depending on the number of projects and significance.

**Challenge:** none identified

**Next steps:** The Planning Department is making revisions to case reports to better reflect all perspectives. The Planning Department is also hiring staff for additional community engagement in fall 2016.

**Responsible party:** Planning

**Timing:** Short

**Cost:** \$

## 7. HOMELESSNESS

Homelessness in the Mission is becoming increasingly visible. In the past year, encampments have been concentrated in the northeast area of the neighborhood along 13th, Folsom, Harrison, and other streets. These solutions intend to prevent the further growth of homelessness due to the affordability crisis and to reduce homelessness as much as possible.

## 10. Increase supportive services to homeless.

**Description:** Many homeless individuals need other services for stabilization before they can even be housed, including legal documentation to access services, employment and meaningful activities, language, and culturally-appropriate assistance so they can access services, etc.

**Benefit:** Serves homeless individuals. Medium to large impact depending on number of individuals reached.

**Challenge:** Many clients refuse assistance and are hard to locate consistently given their homelessness.

**Next steps:** The Planning Department will coordinate with the City's new Department of Homelessness and Supportive Housing when it is fully operational.

**Responsible party:** Department of Homelessness and Supportive Housing (HSH)

**Timing:** Short - medium

**Cost:** \$-\$-\$

## 20. Explore acquiring or master leasing one SRO or similar building to house homeless individuals.

**Description:** Over the last year, homelessness seems to be more prevalent in the Mission in the northeast part of the neighborhood (13th Street, Folsom, etc.) To address this, one solution could be the acquisition of a SRO exclusively to house homeless.

**Benefit:** It is preferable to find a vacant or partially vacant property as acquisition requires bringing buildings up to Code, which could displace tenants. For master leasing, buildings with more units are preferable given the cost. Casa Quezada and DAH/Star Hotel are models that serves homeless individuals. The impact would be small and incremental, depending on number of units/people housed.

**Challenge:** Small hotels are challenging and more expensive to master lease. Acquisition can displace tenants.

**Next steps:** HSH requested funding in the FY16-17 City budget, upon approval the next steps will be determined.

**Responsible party:** HSH

**Timing:** Medium - long

**Cost:** \$\$-\$\$\$

## 30. Explore the feasibility of including more housing for homeless in new affordable developments (mixed-housing).

**Description:** Virtually all MOHCD-sponsored affordable projects require 20% of their units to be reserved for homeless households. Given the homeless encampments in the Mission the percentage should be higher than 20% in the Mission – up to 30% for mixed-income projects. New supportive housing projects with 100% of the units designated for homeless households should be considered in future funding cycles.

**Benefit:** Serves homeless individuals; offers a small and incremental impact depending on the number of units/people housed.

**Challenge:** An increase in the number of units dedicated to homeless populations could decrease the number of units available for the general low to moderate income population.

**Next steps:** Phase II of MAP2020 will include additional conversations to determine the right balance.

**Responsible party:** MOHCD and HSH

**Timing:** Medium - long

**Cost:** \$\$-\$\$\$

## OTHER SOLUTIONS CONSIDERED

The solutions below are currently “on hold” or not moving forward during this phase due to legal, political, or financial constraints. These solutions are documented here in the event that something changes in the future that could make these solutions feasible.

### A. Legislate vacancy control and rent-increase limits to preserve low-income SRO rooms when tenants vacate.

**Description:** Residential hotels are governed by specific laws that protect their affordability. When residential hotels are converted to tourist hotels, we need stricter requirements to replace residential units with affordable units for low-income tenants to avoid loss of units. Vacancy control legislation would ensure that SROs remain affordable and prevent landlords from holding rooms vacant and turning rooms, and eventually buildings, into tourist/commercial use for higher rent. This change from SRO to tourist hotel occurred at the Sierra Hotel on Mission at 20th Street. The building was vacant for 20 years before becoming the 20Mission in 2012, with rooms renting at \$1,400. Landlords have also been found to provide false information on the required DBI Unit Report to show that they are meeting residential requirements when there are in fact tourist rooms.

**Benefit:** Currently, SROs are too vulnerable to becoming tourist hotels or market rate cooperative living centers. Additional conversion controls will preserve the City’s limited SRO stock.

**Challenge:** There may be legal challenges to implementing additional controls if they conflict with State or Federal laws. Any proposed legislation restricting vacancies in SROs (by room not building) would need to be fully vetted by the City Attorney.



## B. Explore use of social impact bonds (Public-Private Partnership).

**Description:** Social Impact Bonds are an emerging model. Private investors invest capital and manage public projects, usually aimed at improving social outcomes for at-risk individuals, with the goal of reducing government spending in the long-term. Denver recently passed a \$7 million SIB to address homelessness. Implementing this model in San Francisco would require additional research to gauge the feasibility in San Francisco, for which resources are currently not available.

**Benefit:** Serves community/general public.

**Challenge:** These bonds still need to be repaid, so they are not a good source for capital investments.

## C. Incentivize preserving existing neighborhood businesses by waiving the transfer tax.

**Description:** When a building is bought or sold, the City can incentivize keeping the existing commercial tenants by waiving the transfer tax.

**Benefit:** Serves small businesses.

**Challenge:** Prop W on the November 2016 ballot proposes increasing the transfer tax on properties of at least \$5,000,000, which may have the unintended impact of incentivizing the eviction of commercial tenants. Waiving the transfer tax would require further study to understand the feasibility and possible impact.

## D. Advocate for commercial rent control.

**Description:** Community to advocate for state to change legislation to implement commercial rent control for the Mission.

**Benefit:** Serves small businesses and could stabilize commercial rents.

**Challenge:** Commercial rent control is currently illegal in the state of California. Changing that would require a statewide effort.



### **A MODEL FOR AN EQUITABLE APPROACH TO PLANNING, GROWTH, AND NEIGHBORHOOD CHANGE**

Regardless of where MAP2020 participants reached consensus and where they diverged on solutions included in this plan, all participants are committed to moving forward and addressing gentrification and displacement. These are complex and layered issues with multiple causes and need resources, attention, and an acknowledgment of their impact on primarily low-income communities of color. The deliberate application of a social equity lens to investments, programs, and policies can help achieve neighborhood stability and give access to opportunity for these groups. Understanding historic trends and current conditions so that quality of life outcomes are equitably distributed and the needs of marginalized populations are met is critical.

MAP2020 is a deliberate and committed step towards equitable outcomes for historically disenfranchised communities. By addressing impacts on and leveraging resources for these groups, MAP2020 could be a model for an equity approach to policymaking and growth for other San Francisco communities and other cities grappling with similar challenges and trends.

# APPENDICES

## APPENDIX A

			1. Maintain the socio-economic diversity of the neighborhood	2. Protect tenants at risk of eviction	3. Increase the proportion of affordable units	4. Stem the loss of and promote community businesses, cultural resources, and social services	5. Retain and promote light-industrial space	6. Increase economic security	
	#	SOLUTION	OBJECTIVE						
Solutions Completed		Pass eviction Protections 2.0							
		Limiting low-fault evictions				●		●	
		Establish neighborhood preference and enhanced outreach							
		Housing Bond and Housing Bond dedication							
		Improve City art grant application and compliance process							
		Establish nonprofit resource portal							
		Extend resources and services to support individual artists, so they can remain in the Mission							
		Create an artist registry that helps to define and identify artists in San Francisco							
		Increase the amount of accessible spaces for artists							
		Business strengthening							
		Incentivize retention of legacy businesses							
		Technical assistance for displacement and relocation							
		Enhance outreach to businesses and improve services and delivery							
1. Tenant Protections	1T	Expand existing services that help residents gain access to housing	●	●		●			
	2T	Expand culturally responsive tenant counseling programs	●	●		●			
	3T	Create/expand community education campaign for residents at risk of eviction	●	●		●			
	4T	Increase legal representation for tenants who face unlawful detainer lawsuits filed to remove the tenant from the rental unit, as well as other legal actions that may lead to eviction		●		●			
	5T	Minimize evictions from affordable housing	●	●					
	6T	Create city enforcement mechanism to monitor/enforce compliance with eviction ordinances and temporary relocation due to repair, construction, or fire	●	●					
	7T	Identify mechanism to improve enforcement of restrictions on short-term rentals and mechanisms to achieve compliance and enforcement		●					
	8T	Explore the practical feasibility of imposing restrictions on non-primary residences (NPRs)	●	●	●				
	9T	Encourage and support policy efforts to amend the Ellis Act to exempt San Francisco from certain provisions		●					
	10T	Expand analysis of eviction data		●					
	11T	Maximize acceptance of rental subsidies	●	●	●				
	12T	Explore strategies to address long term relocation of residents as a result of fire	●	●					
	13T	Review occupancy requirements to create greater flexibility for tenants							





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	#	SOLUTION	OBJECTIVE						
2. SRO	1S	Strengthen the definition of tenancy as it pertains to SROs or modify Hotel Conversion Ordinance to protect tenants	●	●					
	2S	Identify opportunities to master lease privately owned and managed SRO Buildings	●	●	●	●			
	3S	Increase supportive services to SRO tenants living in private SROs not managed or master leased by the City or nonprofits.	●			●		●	
	4S	Identify opportunities to acquire privately owned and managed SRO buildings	●	●	●	●			
	5S	Improve code enforcement in SROs		●	●				
	6S	Implement guidelines for prioritizing moving families from SROs into affordable family units.	●						
3. Preservation of Affordable Units	1P	Explore Tenant's First Right to Purchase legislation	●			●		●	
	2P	Replenish funds for Small Sites program	●	●	●	●		●	
	3P	Replenish funds for Acquisition and Rehabilitation program	●	●	●	●		●	
	4P	Explore a City's first right of refusal	●	●	●				
	5P	Preserve rent-control units when major rehabilitations occur	●	●					
4. Housing Production	1H	Examine and develop zoning strategies to produce more affordable housing	●		●				
	2H	Continue site acquisition (public, nonprofit, private) to build 100% affordable housing	●		●				
	3H	Produce more family-sized affordable units	●		●				
	4H	Incentivize childcare-friendly units	●		●	●			
	5H	Consider allowing affordable housing on a limited number of underutilized Production, Distribution, and Repair (PDR) parcels with a ground floor requirement for PDR	●		●				
	6H	Allow and incentivize units via legislation for "in-law" units and the soft story retrofit program	●		●				
	7H	Create incentives for new 100% affordable housing, such as fee deferrals.	●		●				
	8H	Consider placing a housing bond in the regular bond cycle	●	●	●	●	●	●	



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	#	SOLUTION	OBJECTIVE					
5. Economic Development	1E	Increase the amount of accessible space for artists				●		
	2E	Explore policies to retain or increase spaces for artists				●		
	3E	Catalogue existing art spaces and resources				●		
	4E	Explore creation of a Mission arts district				●		
	5E	Promote and encourage businesses to be community serving				●		
	6E	Support commercial business ownership				●		●
	7E	Increase commercial space and promote community serving uses in new developments				●		
	8E	Attract community serving businesses				●		
	9E	Support alternative business models including coops				●	●	
	10E	Develop interventions or controls to incentivize and/or protect community serving uses, including for the Calle 24 Latino Cultural District				●		
	11E	Enforce existing regulations to retain and protect PDR space					●	
	12E	Retain, promote, and attract PDR businesses				●	●	●
	13E	Assess and improve the accessibility of existing workforce services						●
6. Community Planning	1C	Create an ongoing community and city staff education and engagement program	●		●	●	●	
	2C	Improve Pre-App community review of proposed development projects	●		●	●	●	
	3C	Improve representation of community concerns in Commission presentations for proposed development projects.	●					
7. Homelessness	10	Increase supportive services to homeless	●					
	20	Explore acquiring or master leasing one SRO or similar building to house homeless individuals	●		●	●		
	30	Explore the feasibility of including more housing for homeless in new affordable developments (mixed-housing)	●		●	●		



## APPENDIX B



### MAP2020 PROCESS DETAILED

In the traditional Planning model used by many cities, including San Francisco, the city is the expert, convener, agenda setter, and arbitrator. The city retains control and the community's role is to advocate. This model may work in some situations, but does not work well where there is a significant power imbalance or history of distrust between city and community. The groups that tend to participate in the decision-making process have the most power and resources, and are the most comfortable working with authority.

MAP2020 needed a different model since it was initiated by community groups. Community stakeholders had to have significant control over the process and outcomes, meaning that the city would need to shift from its role as expert to a new role as co-convener and co-participant.

The Mission is a large, diverse neighborhood—56,000 people live in the Mission, there are two dozen schools, almost 50 churches, and more than 700 small businesses. There is neither a single “Mission Community” nor a single voice or entity that speaks for the future of the neighborhood. Unlike City agencies, community groups do not have an established hierarchy and decision making process,



Photo by Marisol Quintana (MEDA)

so the process also had to value the range of community perspectives.

In early 2015, City staff and community organizations began to meet regularly to identify the universe of complex challenges facing the Mission and undertake the laborious process of determining feasible actions. The process and product goals were to:

1. Engage the Mission District, and especially those most affected by gentrification and housing disparities (low-income and working-class residents, SRO tenants, Spanish-speaking tenants, local school families, school workers, and small business owners), to develop popular support and advocacy for the changes necessary to protect their right to remain in their neighborhood.
2. Develop an inspiring framework that makes housing equity, in terms of housing preservation and production, and preservation of community resources, a central planning principle for all decisions by local activists and through advocacy, to be incorporated by city staff and elected officials.



3. Combat the loss of families in the Mission District, through a housing preservation strategy that combines tenant protections, regulations to encourage tenants and nonprofits to purchase vulnerable multi-unit buildings and the sufficient resources dedicated to the neighborhood for that purpose.
4. Achieve a percent of low-income housing that keeps pace with market-rate development, including funding for new construction and identification of publicly and privately owned sites to be purchased by the city, and tools for neighborhood residents to access this new housing.
5. Preserve vital community resources, including small businesses, legacy businesses and cultural/community resources.
6. Increase job pathways for low-income residents into growing sectors of the economy.

The City and community participants made significant investments in the process through time

and resources (both volunteer time, staff time, consultants, and a grant).

It was clear in the beginning that significant trust would have to be built between City staff and community representatives in order to improve working relationships and tackle the challenging issues at hand. Given the level of urgency and rapid changes being experienced, frustrations were elevated and there was real tension and disagreements around what could be done. Distrust stemmed from past city policy decisions and disagreements around development projects; including the level of community engagement in these decisions. Consequently, the monthly MAP2020 meetings spent a fair amount of time building relationships through discussion and acknowledging disagreements.

The City contracted with outside facilitators from Community Boards, a nonprofit group based in San Francisco that helps to facilitate conversation and resolve conflict. It was important to have an outside group running the meeting so the City didn't have to have the dual role as a participant and facilitator of the process. The group also decided to form working groups co-led by a community and city lead to carry out the work and convene meetings focused on specific topics.

A core group of community groups—MEDA, Dolores Street Community Services Mission-SRO Collaborative, Cultural Action Network—and long-time neighborhood activists met monthly with staff from the Planning Department, the Office of Economic and Workforce Development and the Mayor's Office of Housing and Community Development, the Mayor's Office, and the Supervisor's Office. Working groups met more frequently to focus on specific issues, including, but not limited to, SROs, small businesses, community

engagement, funding strategies, and homelessness. Each of these teams identified potential projects or solutions.

There was a clear evolution in the process. Although meeting agreements were discussed and posted at every monthly meeting, the initial meetings were rarely smooth and participants were often frustrated. As the process continued, and everyone felt more ownership and control, some issues were resolved but others arose. There was still a tendency for dynamics to be uneven. Over time, the tone of the meetings improved and both parties understood that they might not agree on everything, but they see each other as well-meaning individuals with similar goals on social equity, affordability, and community stabilization even if they differ on how to achieve them.

Another important positive outcome of the monthly meetings was as a source of information. It is naturally difficult to disseminate information among so many different groups, so during each meeting, community participants and city staff had the opportunity to make announcements, ask questions, and publicize upcoming hearings or meetings.

While progress has been made and some disagreements stemming from misunderstanding, precedent, or rumors have been cleared up with candid conversations, challenges persist about process, data, analysis, solutions, and who to include. In addition, disagreement and polarization persists around some very large and fundamental topics.

Throughout the MAP2020 process this discord was often perceived as political gambit or leverage; it sometimes drove the agenda and sometimes stalled the process. As long as displacement pressures continue to impact the Mission, differing ideas about

the causes, the solutions, and the political strategy will persist.

MAP2020 held two large public meetings, the first in April 2015 to hear concerns and identify potential solutions. The second meeting, held in March 2016, allowed the community to add, delete, or edit strategies, and to start to prioritize. In addition to the formal public meetings, the working group members met with community organizations, held focus groups and held other activities as part of its outreach strategy.

It is hard to reach consensus on everything and moving forward both parties will likely pursue strategies outside of the formal MAP2020 planning process. MAP2020 is not an attempt by the City to stop community from their traditional advocacy and organizing efforts and the community does not see MAP2020 as its only avenue for change. MAP2020 participants expect to find areas of further challenge in the future, but there is a better foundation between City and community from which to have an open and honest conversation about issues of wealth disparity, class, race, decision-making power, displacement, and gentrification and the impacts and benefits on different groups.

## Lessons Learned

- It takes time to overcome decades of distrust
- Relationship building is critical
- Outside, neutral facilitation helps
- Be careful not to slip back into traditional roles, with the city as expert and with more airtime
- In addition to plan outcomes, the dialogue and the process are equally important
- A lot depends on personality, you need someone who really does care, who will listen and is respectful

- Participation of leadership in neighborhoods in crisis is key
- Balancing short-term urgency, long-term process, and policy change is key
- Acknowledging inequities and neighborhood trauma is important
- Honest dialogue about trade-offs must not be lost
- Government staff that is representative of the community and culturally competent is critical





# **MISSION ACTION PLAN 2020**



# MISSION ACTION PLAN 2020



San Francisco  
**Planning**

ANNUAL STATUS REPORT  
2024

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NOTE: This is not solely a City product. This report is a joint product of this specific effort between City and community participants. Some of the views in the report are solely the City’s and some are solely from community participants. Where there is disagreement on a topic, it is clearly stated as a way to call out an area where there is more work to be done and conversations to continue.

Cover photo by Em Campos / iStock



# Land Acknowledgement

**The Planning Department acknowledges that we are on the unceded ancestral homeland of the Ramaytush Ohlone who are the original inhabitants of the San Francisco Peninsula. As the Indigenous stewards of this land and in accordance with their traditions, the Ramaytush Ohlone have never ceded, lost, nor forgotten their responsibilities as the caretakers of this place, as well as for all peoples who reside in their traditional territory. As guests, we recognize that we benefit from living and working in their traditional homeland. We wish to pay our respects by acknowledging the ancestors, elders and relatives of the Ramaytush Ohlone community and by affirming their sovereign rights as First Peoples.**

Initiated in 2014, MAP2020 has now reached its ten-year milestone, and this report turns the page to prepare for a new chapter of City and community collaboration and efforts. Over the past five years, coordination between the Latino and American Indian communities in the Mission District has grown significantly. Since the launch of the City's Cultural District Program in 2018, the Calle 24 Latino Cultural District (Calle 24) and the American Indian Cultural District (AICD), established in 2019, have become allies and leaders in preserving cultural identity, promoting community stability, and resisting further displacement. These districts have created multiple pathways for shared advocacy and mutual support through information sharing, collaborations and co-sponsorship of events.

***The Mission District has long been a cultural hub for both the Latino and American Indian communities in San Francisco, each with deep roots in the neighborhood.***

The Latino community's presence in the Mission grew in the 1950s, as many sought refuge from displacement in their home countries, creating a vibrant tapestry of businesses, cultural institutions, and advocacy networks. Around the same time, many American Indians arrived in San Francisco due to government relocation policies, such as the 1950s Indian Relocation Act, which pushed Native peoples from reservations to cities under false promises of jobs and housing. By the 1960s and 70s, the City's reputation as a hub for the Red Power Movement—a national Native American civil rights movement—further contributed to the community's growth in the Mission. While both Latino and American Indian communities continue to face immense pressures of displacement, their strong advocacy networks and cultural institutions remain the foundation of the Mission neighborhood today.

Looking ahead, the City and the community remain committed to this cultural collaboration, aiming to protect the neighborhood's diversity and reinforce the shared values of cultural preservation, intergenerational housing, and environmental justice. As new challenges arise, the partnership between these two communities holds the potential to build a more resilient and inclusive future for all Mission residents.

# Executive Summary



Photo by peeterv / iStock

In 2014, community leaders and City government came together to launch the Mission Action Plan (MAP2020) to address how the City will retain low- and moderate-income residents and support community organizations and businesses. Eight years later, despite enduring the painful impacts of Covid-19 and economic challenges, this partnership has yielded initiatives and investments that have preserved the Latino's cultural activities and markers, produced and preserved affordable housing, and supported the retention and expansion of community businesses. Additional work is required to reverse the loss of the Latino population and the increase of homelessness in the Mission.

This report provides an assessment of the MAP2020 progress and outlines the work ahead to strengthen the vitality of this neighborhood and the Latino community. Based on City and community data, the report includes an analysis of demographics, housing, and community economy. The conclusion includes an overall assessment of the MAP2020 implementation and next steps.

Since 2014, the preservation and production of affordable housing has more than doubled compared to the previous decade. Community affordable housing developers have taken the lead in delivering affordable units by expanding their capacity and working closely with City agencies. This resulted in 1,130 new affordable units, 266 existing units made permanently affordable, and the construction of 156 accessory dwelling units between 2014 and 2024. Another 1,174 affordable units are in the pipeline.

Additionally, the Mayor's Office of Housing and Community Development helped keep tenants in their homes by increasing eviction legal services, housing counseling, education and awareness, and rental subsidy programs. Almost 2,000 Mission households benefited from these investments, more than double the original target of 800 people. This contributed to the stability of the low-income population (less than 50% of median income) and increase of the middle-income population (100-150% of the median income). Still, between 2017 and 2022, the Mission doubled its number of unsheltered people and the Latino population declined at an average rate of 2% over the past decade. In contrast, the Latino population for San Francisco has increased from 14% in 2000 to 16% (18,641 individuals) in 2022. The decline of the Mission Latino population is not as dramatic as it could have been from the Covid-19 pandemic, but the goal is to reverse this trend.

The Mission neighborhood economy continues serving the growing Latino population in San Francisco and beyond. Many shops and restaurants in the Mission have survived the Covid-19 shutdown and online competition, new businesses have opened, and Calle 24 has increased its activity. In 2023, the sales tax revenues from the Mission were almost at the same level as in 2019, while San Francisco was 13% lower citywide and Union Square/Yerba Buena area was 40% lower. Similarly, in 2024 the average retail vacancy in Mission/Potrero was 4.3% compared to Union Square/Yerba Buena at 30% and citywide at an average 9% vacancy. This economic performance is the result of collaboration among community organizations and City agencies. The Office of Economic and Workforce Development has played a major role in this success by implementing policies, offering programs, and providing funding to attract and retain community-serving businesses, thus fostering the neighborhood commercial revitalization observed on 24th Street and Mission Street.

The cultural strength of the community has deepened and expanded through physical markers, community organizations, and activities. This cultural richness extends beyond neighborhood residents, drawing visitors from across the city, region, and country to the Mission. These visitors come seeking a unique cultural experience, which in turn supports the diverse businesses in the area. A targeted effort by the community and the City has been focused on 24th Street, el Corazón del Barrio, with the designation of Calle 24 Cultural District and Calle 24 Special Use District. The Calle 24 Cultural District is helping preserve the cultural heritage and traditions of the local community through small business assistance and monthly Latino-themed activation. The Calle 24 Special Use District has aided in saving historical signage and art and supporting legacy businesses and a diversity of small mom and pop storefronts.

The successful implementation of MAP2020 has been achieved through several key efforts. These include fostering collaboration between community and City partners, adopting a holistic approach to community development that integrates housing, culture, and economic investments, ensuring transparency and accessibility of information, and increasing community capacity to nurture a thriving neighborhood ecosystem.

To build on these successes and address ongoing challenges, the following recommendations are proposed as we enter the next phase of MAP2020:

- Pursue and secure funding at all levels, including the Bay Area Affordable Housing Bond, to build units in the pipeline and implement the Affordable Housing Leadership Council's recommendations, ensuring affordable housing accessibility to the Latino population.

- Strengthen funding and advocacy for affordable housing preservation programs, including MOHCD's Small Sites Program, to make existing units permanently affordable.
- Sustain ongoing tenant protection investments to support vulnerable Mission Latino residents from displacement and eviction
- Strengthen resident stability and equity by implementing affordable homeownership programs tailored to the Mission's moderate-income households.
- Increase supportive housing options and provide cultural and language competent services to aid individuals and families transitioning to stable living conditions.
- Strengthen community safety and enhance cleanliness along Mission Street and 24th Street by ensuring a continuous presence of community ambassadors, routine sidewalk and street maintenance, and activating public spaces with vibrant cultural expression.
- Protect longstanding businesses, including those involved in production, distribution, and repair, from displacement. And further support both street vendors and storefront businesses by utilizing land use strategies, navigating city regulations, and facilitating access to public grants and services.
- Assist non-profit organizations by helping them secure affordable commercial spaces and navigate regulatory processes to prevent displacement, ensuring the continuity of vital social services
- Preserve and promote cultural resources such as signage, murals, cultural events and local festivals district-wide, focusing particularly on cultural heritage corridors on 24th Street and Mission Street.
- Facilitate access and the development of cultural and ceremonial spaces, as outlined in the City's Housing Element, preserving the rich Southern, Central and Northern American cultural practices ingrained in the Mission community

The Mission District, a central hub for the Latino community, shines with resilience and vibrant culture, enriching the lives of locals, visitors from across the city, and tourists from afar. It's crucial for City and community leaders to remain committed to implementing MAP2020 to ensure that this neighborhood continues to thrive for generations to come.



# Introduction



Photo by Kathryn Styer Martínez (CC BY-NC-ND 2.0)

The Mission District has a long history of rich cultural diversity, welcoming new residents, and workers. As a working-class enclave, it predominantly housed low to moderate income households, creating a vibrant community in east-central San Francisco. Since the 1970s, it has stood as a beacon of Latino culture, home to a significant population of immigrants from Latin America with the highest concentration of Latinos in San Francisco. It is anchored by community organizations, cultural institutions, small legacy businesses, and working-class jobs in the Production, Distribution and Repair (PDR) sector.

The 21st Century has presented Mission District residents, community organizations, mom-and-pop businesses, and cultural workers with numerous challenges. At the onset of the Mission Action Plan 2020 (MAP2020) in 2014, development pressures citywide and in Eastern neighborhoods were threatening the ability of the community to access affordable residential, cultural, and commercial spaces. Many Latino workers and families were displaced, contributing to an increase in poverty and homeless population, the closure of some community businesses, and a growing concern for safety. These challenges triggered the development and implementation of MAP2020 as a collaborative project among City agencies, community organizations, residents, and workers. Over the past eight years, the community and City have put in motion initiatives that have led to material results in affordable housing production, tenant protections, small business performance, commercial corridor vitality, and cultural activation. Still, additional investments and strategies are required to support the vitality of the neighborhood.

This fourth MAP2020 Status Report includes an analysis of demographic, housing, economic, and cultural trends to identify progress and delays towards the MAP2020 goals. The analysis included in this report incorporates emerging community needs related to businesses, safety, and homelessness as well as an assessment of the new 24th Street Special Use District (SUD).

# Tracking Trends

This section explores the demographic, housing, and economic developments in the Mission. The time frame varies according to the indicators and data available between 2000 and 2024. The most recent data for demographic indicators is 2022. Housing production and business data is available up to 2024. In addition to data recorded or gathered by the City, community organizations have provided critical pieces of data (i.e. existing vacancies, cultural events, business profiles) that allow for a robust analysis of existing conditions.





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# Demographics

The Mission has had a significantly high concentration of Latino residents in San Francisco since the 1970s. In 2000, 50% (30,145) of the population in the Mission was Latino. Over the years, the percentage of Latinos living in the Mission has steadily declined. Since 2000, the period of greater stability for the Latino population was between 2011 and 2017 around 39%. After 2017, this share dropped to 36% (20,962) in 2019 and down to 32% (17,823) in 2022 (Table 1). Between 2000 and 2022, the Mission experienced a loss of around 12,000 Latinos. In contrast, the number of Latinos citywide during the same period grew by approximately 19,000 people, maintaining a relatively stable share of the city's total population between 14% and 16% throughout this period.

By 2022, the Latino population was still concentrated in the Mission District with 32% in comparison to the San Francisco average of 16%. Other neighborhoods such as Bayview, Excelsior, and Tenderloin are also showing a concentration of Latino population (Map 1). Between 2000 and 2020, the decline of the Mission's Latino residents is parallel to a rise in the Latino population in the Tenderloin, Mission Bay, Soma, Treasure Island, and Bayview-Hunters Point (Map 2).

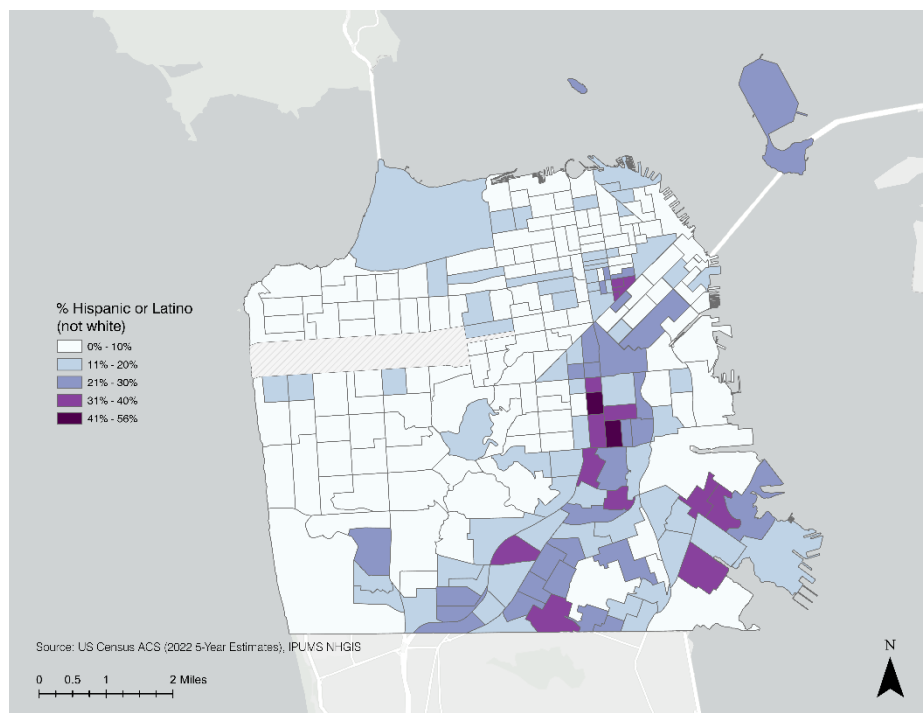
**Table 1.** Percent of Latino / Hispanic Population

Year	Mission Latino Population	Percentage
2000	30,145	50%
2001	29,478	49%
2002	28,811	48%
2003	28,144	47%
2004	27,477	47%
2005	26,810	46%
2006	26,143	45%
2007	25,476	44%
2008	24,809	43%
2009	24,066	41%
2010	23,475	41%
2011	21,043	38%

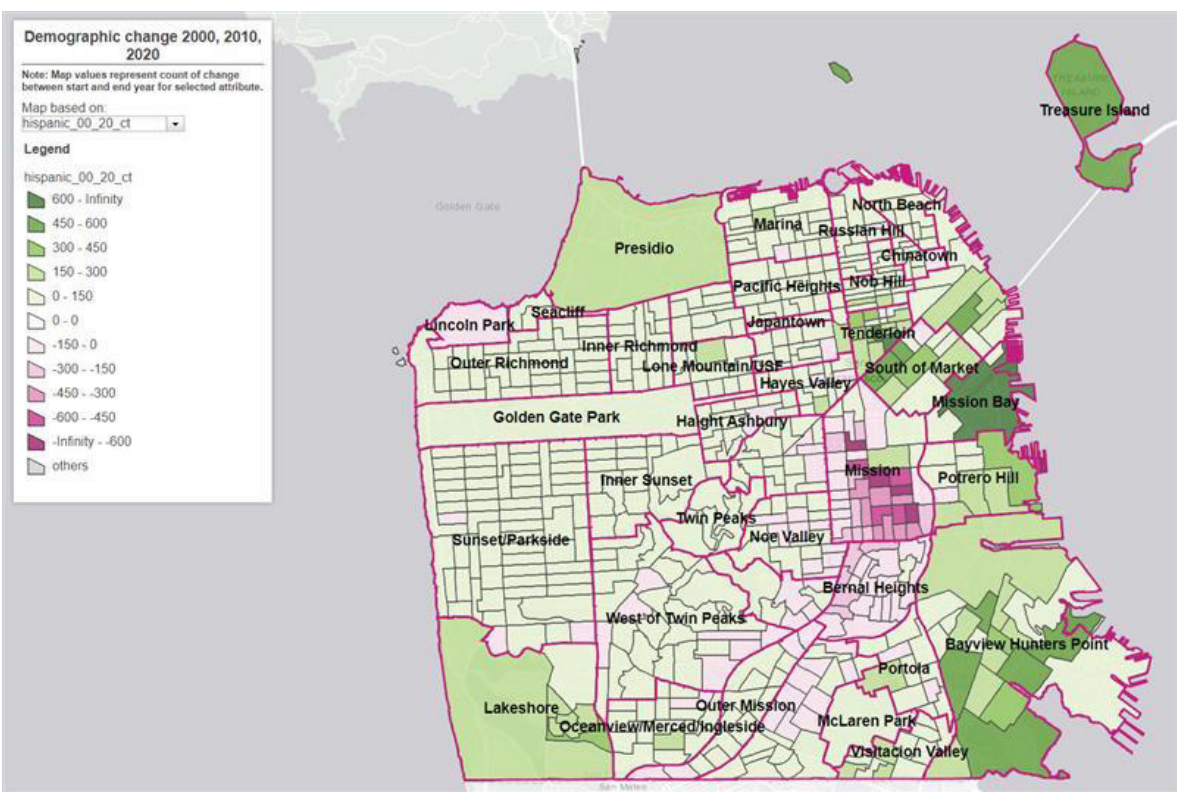
Year	Mission Latino Population	Percentage
2012	21,623	39%
2013	21,893	38%
2014	22,058	39%
2015	22,707	39%
2016	22,694	39%
2017	22,088	38%
2018	21,933	37%
2019	20,962	36%
2020	20,041	34%
2021	19,620	34%
2022	17,823	32%

Source: American Community Survey (ACS)

Map 1. Percent of Latino/Hispanic Population in San Francisco



Map 2. Latino/Hispanic Population Demographic Change in 2000, 2010, and 2020



Source: American Community Survey (ACS)

Over the past two decades, changes in race and ethnicity have been accompanied by changes in primary language, place of birth, and income within the Mission. Spanish-speaking households (households where Spanish is the primary language or one of the primary languages spoken) decreased from 46% in 2000 to 25% in 2023. The most notable decrease was between 2000 and 2019; it went from 46% to 29%. Meanwhile, English-speaking households have risen from 40% in 2000 to 60% in 2023. Other languages at home have fluctuated between 13% and 17%. These changes are correlated to the decrease in the Latino population. This decline may also be attributed to second generation Latinos' preference for English as their primary language, conditioned by their social and cultural interactions.

Parallel to the decline in Spanish-speaking households, is the decline of foreign-born residents. In 2000, the Mission had a higher percentage of foreign-born residents at 45% compared to San Francisco's 37%. Since 2014, this relationship was reversed with the Mission declining to 30% and San Francisco to 34%. The most substantial decline of the foreign-born population in the Mission was between 2000 and 2019, from 40 to 30%. From 2019 to 2022, the number of foreign-born individuals in the Mission remained around 30%. (Figure 3)

Over the last two decades, the Mission has experienced shifts in its income distribution (Table 2). The Upper Income (150% + AMI) category saw a significant increase from 17% to 34% between 2000 and 2021, dropping to 22% in 2022. The Middle-Income (120%-150% AMI) group saw a substantial rise from 8% to 21% over the same period. The share of the low-income (< 80% AMI) households showed a small decline between 2000 and 2022. This might reflect displacement or some upward economic mobility within the neighborhood.

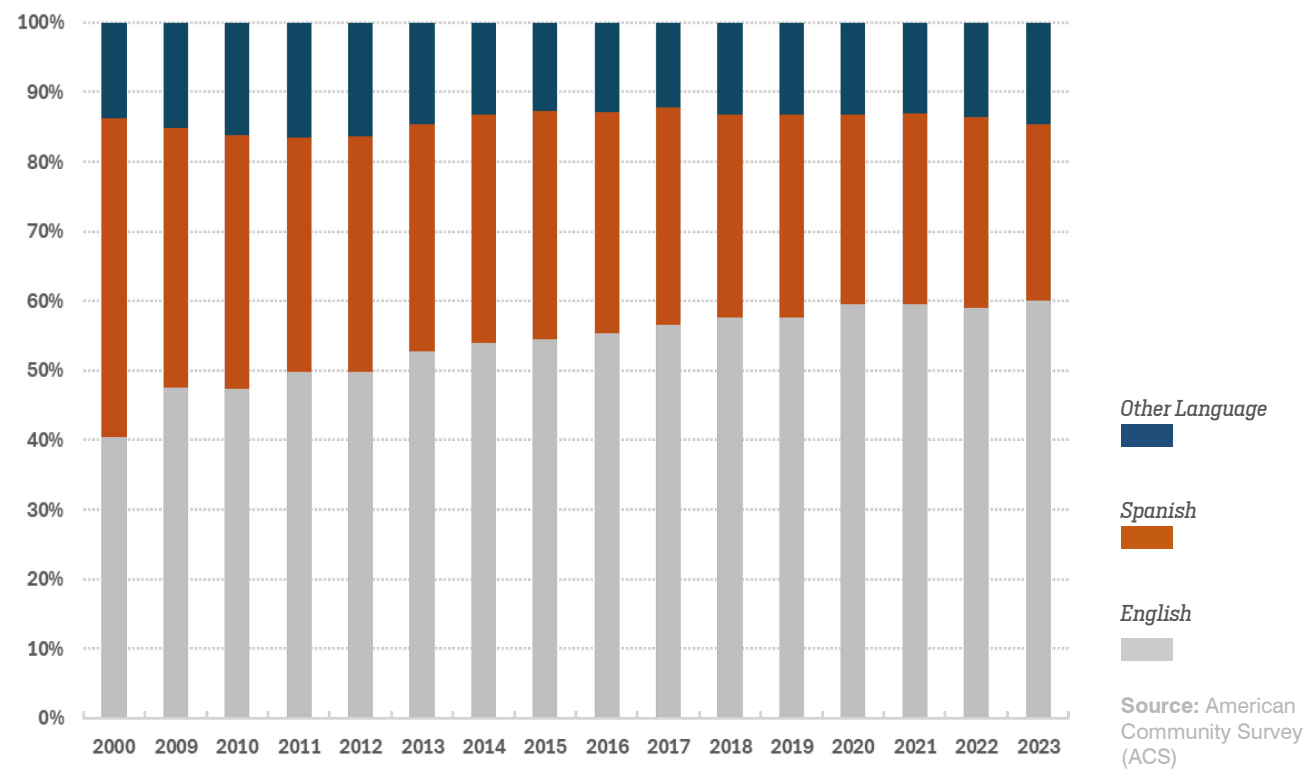
In contrast to all these changes, the Mission remains a stable housing environment for families. In 2000, the Mission had 43% of family households, slightly lower than San Francisco's 45%. Family households are defined as a household with children under the age of 18. Both areas have remained stable in recent years. (Figure 4)

An area of major concern is the increase of the homeless population in the Mission. The Department of Homelessness and Supportive Housing (HSH)'s [2022 Point-in-Time](#) count showed the overall total homelessness (sheltered and unsheltered people) decreased in San Francisco by 3.5% since 2019, dropping from 8,035 to 7,754 people. However, there was a 55% increase in the Latino homeless population since 2019, constituting 30% (2,357 individuals) of San Francisco's total homeless population, despite being 16% of the city's overall population. According to HSH, Latino clients are less likely to be sheltered (36%) than the total homeless population, which is 43% sheltered. The Mission's homeless population rose from 643 in 2019 to 664 in 2022. The Mission's sheltered count decreased 63% (244 individuals) due to Covid-19-related shelter closures. The Mission saw the most substantial increase (103%, 265 individuals) of unsheltered individuals since 2019 compared to other San Francisco neighborhoods. The sharp increase in the overall Latino homeless population and the disparity in the Mission's unsheltered population underscores the need for targeted and culturally sensitive solutions to address the rise of homelessness within the community.

It's important to acknowledge the diverse spectrum of housing experiences individuals and families may encounter, including those that put them at-risk for homelessness. The term "housing insecurity" signifies unstable or inadequate living conditions, often stemming from the threat of eviction, unaffordable housing costs, overcrowding, or residing in substandard housing. HSH data does not capture these

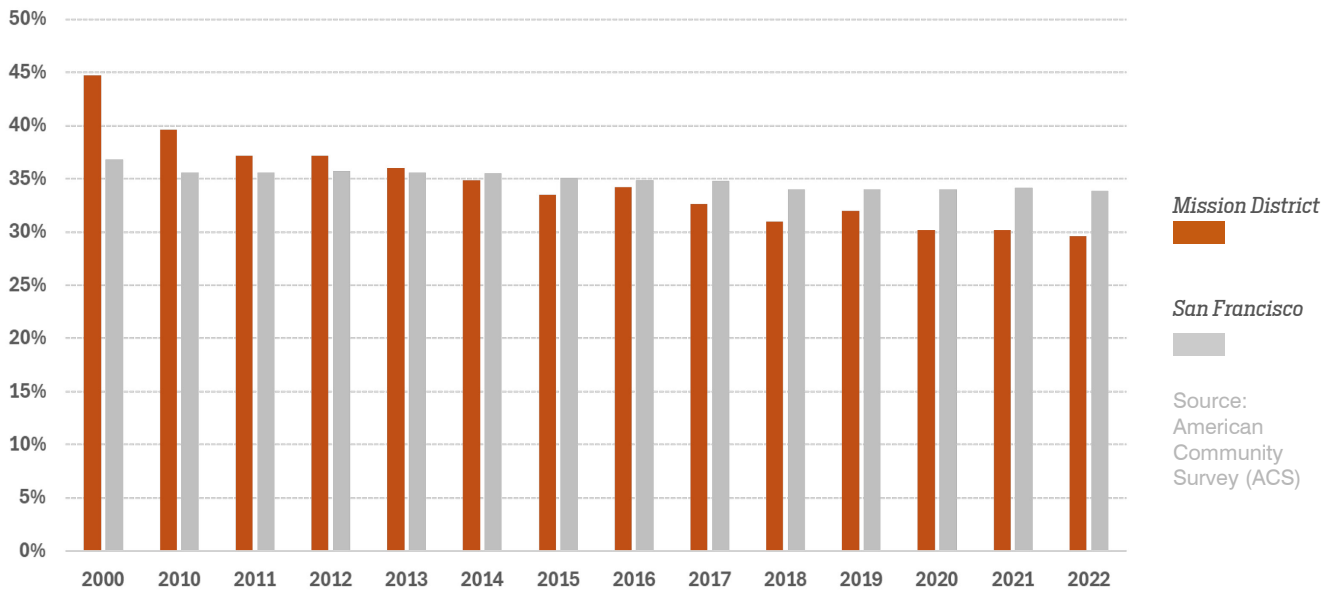
individuals and defines “homeless” as encompassing individuals who lack a fixed, regular, and adequate nighttime residence, including those staying outdoors or in vehicles, residing in temporary shelters such as transitional housing or emergency shelters, or leaving an institution and entering a homeless shelter or other non-residential accommodation.

*Figure 2.* Language Spoken at Home in the Mission

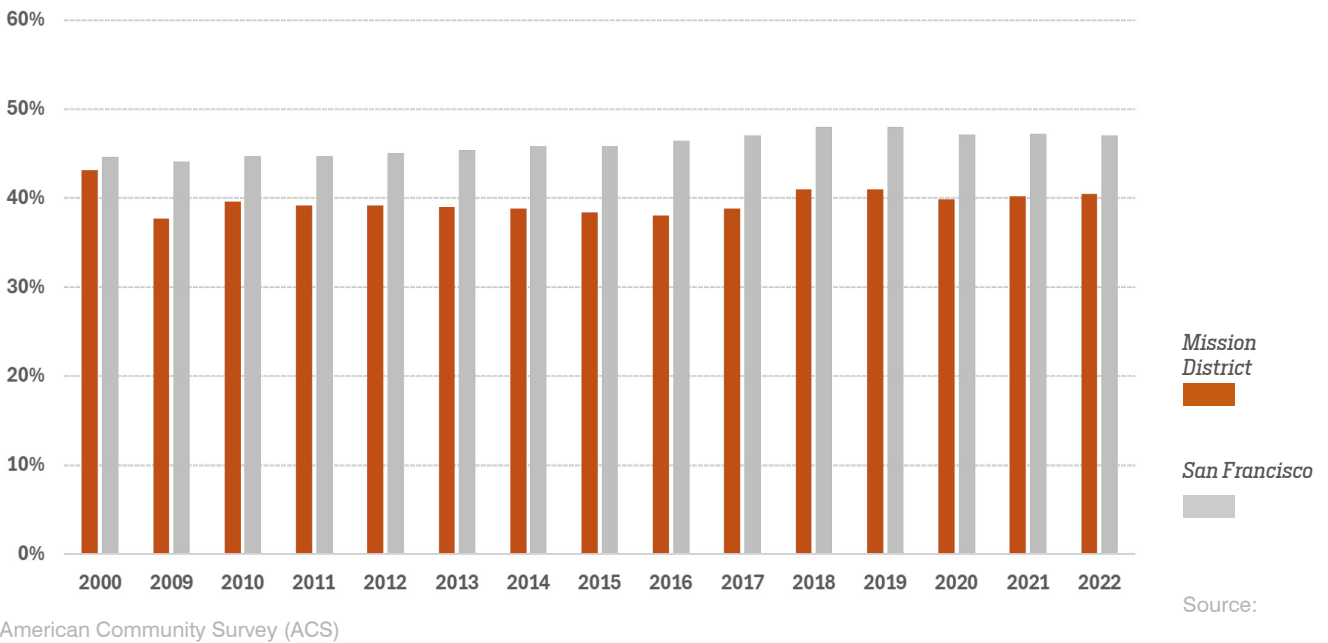




**Figure 3.** Foreign-Born Population in the Mission and San Francisco, 2000 – 2022



**Figure 4.** Percentage of Family Households in the Mission and San Francisco



**Table 2.** Percent of Households by Area Median Income in the Mission

<i>AMI - Income Category</i>	<i>2000</i>	<i>2010</i>	<i>2015</i>	<i>2016</i>	<i>2017</i>	<i>2018</i>	<i>2019</i>	<i>2020</i>	<i>2021</i>	<i>2022</i>
< 30%	20%	21%	23%	24%	25%	24%	23%	20%	20%	19%
30% - 50%	13%	15%	13%	13%	11%	10%	8%	9%	10%	10%
50% - 80%	20%	17%	14%	13%	12%	13%	12%	13%	13%	14%
80% - 100%	12 %	9%	7%	7%	8%	9%	9%	7%	7%	7%
100% - 120%	10%	8%	7%	8%	8%	7%	7 %	6%	6%	7%
120% - 150%	8%	9%	9%	8 %	8%	10%	11%	10%	10%	21%
150% +	17 %	22%	27%	27%	27%	27%	30%	33%	34%	22%
<b>Total Households</b>	<b>100%</b>	<b>100%</b>	<b>100%</b>	<b>100%</b>	<b>100%</b>	<b>100%</b>	<b>100%</b>	<b>100%</b>	<b>100%</b>	<b>100%</b>

Source: American Community Survey (ACS)

## Summary of Demographics

In 2022, the Mission remained the highest concentration of Latino population in San Francisco and a neighborhood that supports families. However, many changes in the composition of the population have taken place in the last two decades. Since 2000, the Mission saw a decline in its Latino population and Spanish speaking households. Income distribution shifted, with an increase of middle-income households and a decline of upper Income households and low-income households. The Mission also saw the most substantial increase (265 individuals) of unsheltered individuals since 2019 compared to other San Francisco neighborhoods.

These changes reflect the evolving neighborhood landscape, some of which were amplified by Covid-19. The growth of the middle-income households reflects a combination of new higher-income residents, existing residents experiencing income growth, and the role of improved job opportunities and increased investments in affordable housing. The high concentration of Latino population, the share of Spanish speaking population and the increase of homeless population underscores the need for targeted and culturally sensitive solutions within the community. The next section will discuss the housing investments and strategies that contributed to the retention of the Latino population, families, and middle-income households as well as the investment gaps that remain in the community.

## American Indian Presence in the Mission District

The Mission District has long been a cultural and economic hub for both the Latino and American Indian communities in San Francisco, each with deep roots in the neighborhood. The Latino community's presence began to take hold in the 1950s, as many sought refuge from displacement in their home countries, creating a vibrant tapestry of businesses, cultural institutions, and advocacy networks. The majority of American Indians who live in San Francisco today are here due to the government relocation policies of the 1950s, such as the Indian Relocation Act, that forced or lured American Indian peoples from reservations to cities under the false promises of jobs and housing. By the 60s and 70s, the City's growing reputation as a hub for the Red Power Movement—a national Native American civil rights movement, also contributed to the community's population growth in the Mission. Both communities

faced immense pressures of displacement due to rising property values and development, but they built strong advocacy networks, establishing vital cultural institutions that still serve the neighborhood today.

Since the launch of the City's Cultural District Program in 2018, the Calle 24 Latino Cultural District (Calle 24) and the American Indian Cultural District (AICD) in 2019 have emerged as powerful vehicles to preserve cultural identity and resist further displacement. These districts, working collaboratively, can create a framework for shared advocacy and mutual support. With increasing visibility for the American Indian community—a population that has historically been overlooked—there are growing opportunities to celebrate each other's cultural traditions while ensuring that both communities remain anchored in the neighborhood. As the two cultural districts continue to strengthen their partnership, the Latino community's long-standing advocacy for tenant protections and housing preservation can provide critical support for Native residents facing similar pressures, ultimately benefiting the broader Mission District.

Looking forward, this collaboration not only serves to protect the neighborhood's diversity but also fosters shared goals of cultural preservation, affordable housing, and environmental justice. As new challenges arise, the symbiotic relationship between these two communities has the potential to build a more resilient and inclusive future for all Mission residents. By honoring both the American Indian and Latino communities' legacies and advocating together, they can ensure that their shared physical and cultural spaces remain vibrant and accessible.



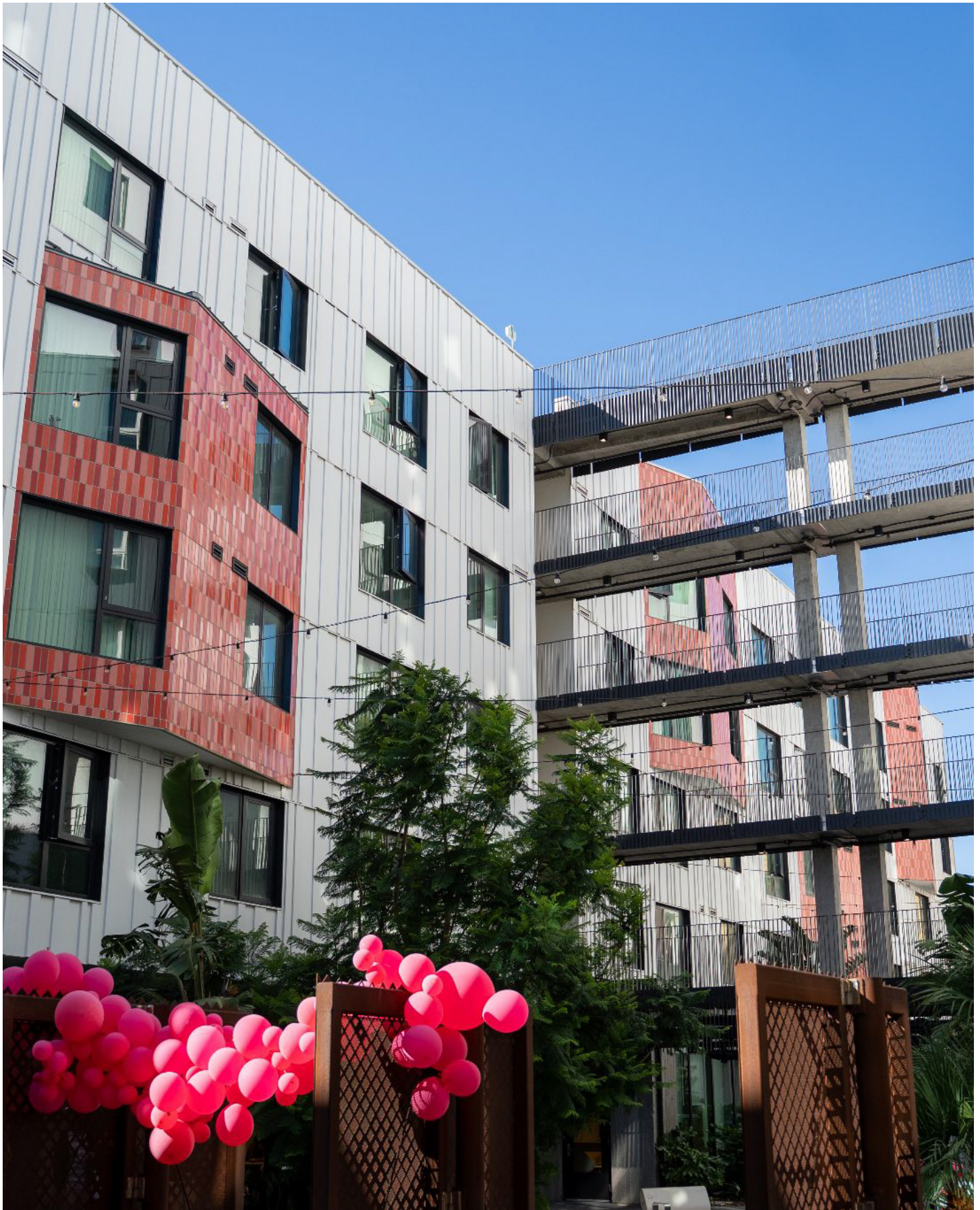


Photo by Mission Housing Development Corp.



# Housing

Neighborhood affordability is critical to retaining working-class residents, families, and the Latino cultural enclave in the Mission; this has been a key goal in MAP2020. However, since 2000 this neighborhood has seen challenges with housing affordability and a steady decline of the Latino population. For example, the Mission's average home prices have increased substantially from \$380,000 in 2000 to \$1.1 million in 2023 (Zillow, 2024), leading to a displacement of the working-class households. This section provides an overview of housing conditions and housing production, preservation, and protection.

## Housing Conditions

Since 2000, the Mission District has had a total of 2,265 reported evictions (Table 3). Between 2000 and 2013, total annual evictions rose and peaked at 237 in 2013, largely driven by an increase in Ellis Act evictions, which reached 78 that year, and only accounted for 17 evictions in 2000. The Ellis Act allows property owners in California to exit the rental market by evicting tenants for conversion to other forms of ownership. Overall, total annual evictions have declined since 2014, hitting a low of 78 in 2020 amidst the pandemic, which brought various eviction protections and moratoriums. The numbers provided in this report exclusively represent evictions formally filed with the City's Rent Board. However, it's important to acknowledge the instances of "undocumented evictions, displacement and housing instability that are not reported in the data." Monolingual immigrant households in the Mission are especially susceptible to this type of eviction.

This overall decline of evictions could be influenced by various factors, including an increase in the acquisition and preservation of existing affordable housing (i.e., Small Sites Program) and the presence of Covid-19 related protections and moratoriums.

Housing rent burden is an indicator of affordability, measured by the percentage of income spent on rent. The Mission's "Rent burdened" (30% or more of income spent) households fluctuated between 29% in 2020 to 31% in 2022 and "Extremely Rent Burdened" (50% or more of income spent) households remained relatively stable with a slight increase from 14% in 2020 to 15% in 2022. The data shows Mission households are less rent burdened than San Francisco overall, possibly due to more affordable housing.

Over the years, the Mission consistently experienced higher rates of overcrowded households compared to the city, reflecting ongoing housing availability and affordability challenges (Figure 6). This pattern persisted, with notable peaks in 2016 and 2017. From 2019 to 2022, the Mission's overcrowding rate rose from 8% to 10%, while San Francisco remained stable at 8%. This increase in overcrowding during the Covid-19 pandemic heightened vulnerability of residents due to challenges in maintaining physical distancing and hygiene. San Francisco's Department of Public Health data revealed that Latinos accounted for 16% of Covid-19 deaths, underscoring the importance of addressing overcrowding in the Mission to safeguard public health and safety. Furthermore, overcrowded housing may be forcing individuals and families into housing insecurity, where they are unable to afford adequate housing and may eventually become homeless.

According to HSH data, San Francisco has a total of 50 shelters with about 3,140 beds. This data does not include around 60 beds from shelters with confidential locations, programs that provide temporary

hotel vouchers, or seasonal beds provided during extreme weather conditions. As of 2023, the Mission neighborhood has a total of six shelters, providing 339 beds (Table 4).

## Summary of Housing Conditions

The Mission District has seen a decline in evictions since 2014 and rent burden rates show slightly more affordability than the city average given the public and non-profit investments in affordable housing production and preservation. However, challenges persist in both areas and additional funding and strategies are a priority. Overcrowding remains a significant issue, consistently higher than city rates, emphasizing the need for more diverse housing options to accommodate family and intergenerational households in the Mission. These findings emphasize the need to continually address eviction, rent burden, and overcrowding. The increase in affordable housing and Covid-19 relief programs played a crucial role in stabilizing the community during the pandemic. These measures helped shield residents from eviction threats and ease the burden of high rents, ultimately preventing more drastic outcomes.

These trends highlight the ongoing need for increased investments in the Mission's affordable housing stock.

**Table 3.** Reported Evictions in the Mission District

<i>Year</i>	<i>Owner Move-in</i>	<i>Ellis Act</i>	<i>Other</i>	<i>TOTAL</i>	<i>Pre-disclosure/buyout date</i>
2000	96	17	114	227	
2011	17	11	98	126	
2012	27	33	110	170	
2013	29	48	130	237	
2014	15	31	154	200	
2015	41	22	112	175	90
2016	35	20	127	182	103
2017	29	15	100	144	24
2018	26	31	121	178	44
2019	33	37	73	143	61
2020	5	23	50	78	106
2021	1	26	93	120	66
2022	10	12	95	117	44
2023	5	2	75	82	34

Source: San Francisco Rent Board

\*Other category includes reasons such as non-payment, breach, nuisance, illegal use, failure to sign renewal

Figure 5. Rent-burdened in the Mission (2022)

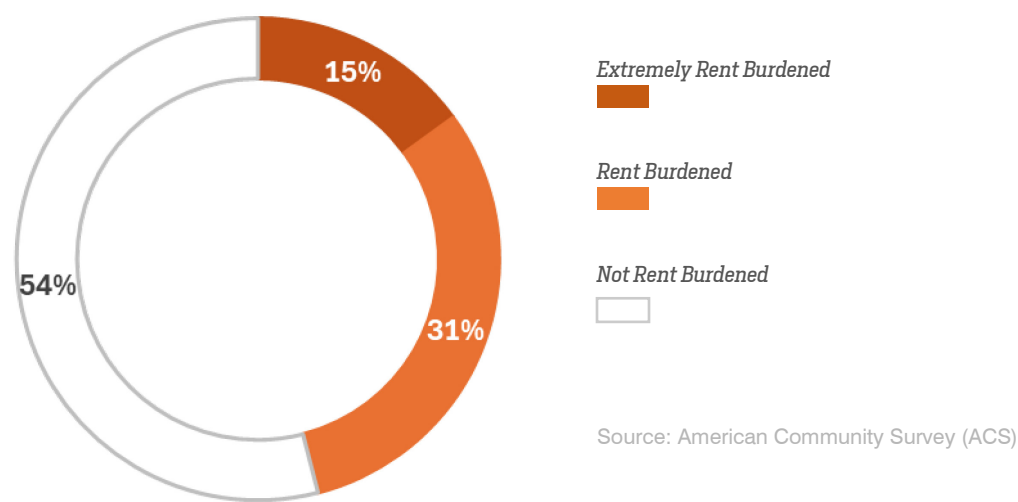
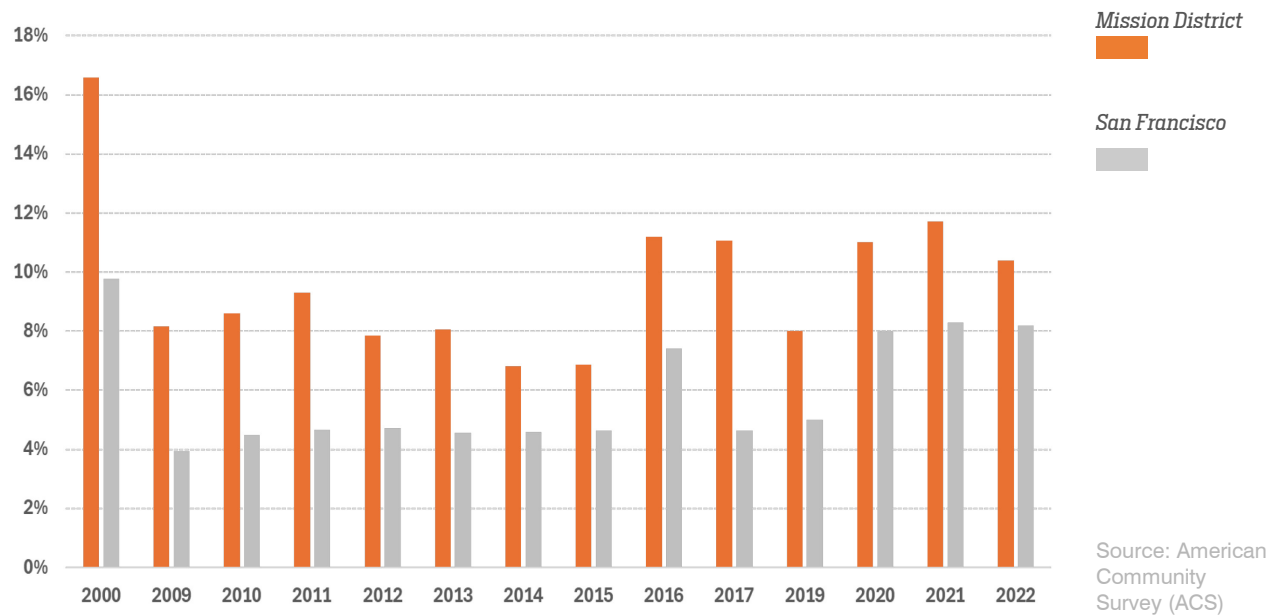


Figure 6. Overcrowding for Households who Rent, Mission v. San Francisco



## Housing Production, Preservation, and Protection

Since 2014, the Mission has experienced a substantial rise in affordable housing production, achieved through the construction of 100% affordable housing projects, inclusionary units within market-rate developments, the expansion of secondary units such as accessory dwelling units (ADUs), and the acquisition of buildings to ensure permanent affordability (Table 5). This data shows how this comprehensive approach has resulted in positive trends toward stabilizing the Mission's low to moderate-income households (see Table 2) and steady progress toward the MAP2020 goal of achieving 1,700-2,400 affordable housing units.

Beginning in 2019, there was a significant rise in 100% affordable units, peaking at 387 in 2021. This upward trend continued into 2022, though with a slight decline, before a dip in 2023. Since 2014, a total of 1,130 new affordable housing units have been constructed by non-profit developers and private developers' contributions towards inclusionary requirements. Additionally, 156 secondary units (i.e., ADUs) were built, and 266 units were secured as permanently affordable through the Small Sites Program during the same period.

As of December of 2023, the SF Planning Department development pipeline showed 1,226 new affordable housing units in the Mission, out of 2,421 total new units. This adds up to roughly 50.6% of all new units as affordable. This Planning Department data include all the real estate development projects that have submitted applications to the City, Table 7 shows that 1,012 units will come from seven new 100% affordable housing development projects plus an additional 162 inclusionary units. Not reflected in the data is 1633 Valencia located just outside the Mission boundaries at the southwest corner of Cesar Chavez and Mission Street. The project will provide 146 units of affordable housing for seniors.

The Small Sites Program in the Mission, beginning with the first acquisition by San Francisco Community Land Trust in 2014 (SFCLT) and primarily spearheaded by the Mission Economic Development Agency (MEDA), has shown a consistent effort to acquire properties to make them permanently affordable (Table 8). From 2016 onwards, there has been a notable increase in the number of units acquired each year by MEDA, ranging from 4 to 12 units per property. The peak year of acquisitions was 2017, when MEDA acquired eleven properties totaling 89 units. This trend continued in 2018, with MEDA acquiring properties with 6 to 11 units each. However, there was a slight decrease in acquisitions in 2020. Since the program began in 2014, a total of 32 properties and 266 units have been made permanently affordable.

From 2011 to 2023, a total of 134 dwelling units were lost in the Mission District (Table 9). The data shows fluctuating trends, with notable peaks in unit loss in 2011 (21 units), 2015 (45 units), and 2016 (31 units). However, there is a general decreasing trend in recent years, with only 1 unit lost in 2023. This suggests potential stabilization in the loss of dwelling units in the district, especially after the peak in 2015.

Under the MAP2020's Tenant Empowerment and Eviction Prevention solution area, a target was set to serve over 800 Mission clients annually with at least one of three housing stabilization services: eviction-related legal counsel, affordable housing counseling, tenants' rights counseling, or rental subsidies. The Mayor's Office of Housing and Community Development (MOHCD) and partner organizations are funding and implementing these services and continue to work to meet and exceed targets.



In fiscal year 2023 (July 1, 2022 – June 30, 2023), the following investments were made by MOHCD, with 1,966\* households served in the Mission, exceeding the target for eviction prevention and tenant empowerment:

- **\$13,742,860** has been invested citywide in eviction related legal services to keep tenants in their home. Citywide, 2,821 households were served, including 454 households in the Mission.
- **\$2,580,398** has been invested citywide in housing counseling to increase access to affordable housing opportunities. Citywide, 3,367 households were served, including 620 households in the Mission.
- **\$3,526,218** has been invested citywide in tenants' rights education and counseling to ensure that tenants know and assert their rights. Citywide, 1,791 households were served, including 247 households in the Mission.
- **\$60,166,7222** has been invested citywide in tenant-based rental subsidies to assist low-income individuals and families afford housing by covering a portion of their rent. Citywide, 5,981 households were served, including 713 households in the Mission.

\*Note on the total number of households served: Each client is counted once for each program area they participated in, regardless of the number of activities within that area. However, in the total count, each client is only counted once regardless of how many program areas they participated in.

## Summary of Housing Production, Preservation, and Stabilization

Between 2005 and 2013, production in the Mission was at 593 affordable units (Housing Inventory, DataSF). The MAP2020 initiative established a target of 1,700-2,400 affordable units by 2020. The community, recognizing the need to address a decline in the Latino population, set the ambitious goal of 2,400 units. Progress toward this target has been significant. A total of 1,552 affordable housing units have been either constructed or acquired, more than double the number in the prior eight years. Furthermore, with an additional 1,174 units in the pipeline (Table 7), including 376 units already approved or under construction. This momentum suggests a potential total of 2,726 affordable housing units since the inception of MAP2020 in 2014.

To effectively address the decline in the Latino population, persistent rent burden, eviction rates, and the growing Latino homeless population, a sustained focus on affordable housing, stabilization, and supportive housing initiatives is essential. This involves further investments, actively seeking funding avenues, including championing the Bay Area Affordable Housing Bond, and implementing recommendations from the [Affordable Housing Leadership Council](#). Additionally, there is a need to support the Mission's expanding middle class. This includes facilitating access to affordable homeownership programs, broadening job opportunities, and addressing homeownership challenges like limited access to capital, particularly for Individual Taxpayer Identification Number (ITIN) holders. Equally important is the City's continued dedication to robust tenant protection services and providing essential aid for low-income residents and the transitional housing for Mission's homeless population.

**Table 4.** Homeless Shelters\*, Mission District

<i>Name</i>	<i>Address</i>	<i>Site Type</i>	<i>Congregate Setting</i>	<i>Capacity</i>
Division Circle Navigation Center	224 South Van Ness Ave	Navigation Center	Congregate	186
St. Josephs Family Center	899 Guerrero St	Emergency Shelter	Non-Congregate	9
ESG-Dolores Shelter Program	1050 South Van Ness Ave	Emergency Shelter	Congregate	39
HPP PATH Emergency Housing	2500 18th St	Emergency Shelter	Non-Congregate	16
Buena Vista Horace Mann Family Shelter	3351 23rd St	Emergency Shelter	Congregate	63
Mission Cabins	1979 Mission St	Emergency Shelter	Non-Congregate	68
<b>TOTAL</b>				<b>339</b>

Data is of September 2023. \*Does not include ~60 beds or units from shelters with confidential locations or programs that provide vouchers for hotel stays and does not include 1976 Mission Street Tiny Home Village.

Source: Department of Homelessness and Supportive Housing

**Table 5.** Affordable Housing Production, Mission District

<i>Year</i>	<i>New Production</i>	<i>Inclusionary</i>	<i>Secondary Units</i>	<i>Small Sites*</i>	<i>Yearly Total</i>
2011	-	-	7	-	7
2012	-	6	5	-	11
2013	-	40	5	-	45
2014	-	10	6	18	34
2015	-	10	7	6	23
2016	-	22	-	30	52
2017	-	4	-	89	93
2018	-	6	11	57	74
2019	93	21	19	10	143
2020	115	113	10	41	279
2021	387	22	31	-	440
2022	129	129	36	-	294
2023	-	69	36	15	120
<b>TOTAL</b>	<b>724</b>	<b>452</b>	<b>173</b>	<b>266</b>	<b>1,615</b>

\* Table 8. Small Sites in the Mission

**Table 6.** 2023 Housing Development Pipeline, Mission District

<i>Development Status</i>	<i>No. of Units</i>	<i>No. of Affordable Units</i>	<i>No. of Projects</i>
Planning Application Filed	653	224	37
Building Permit Filed (PL not Approved)*	91	0	48
PL Approved BP Not Filed	612	545	8
PL Approved BP Filed	431	81	8
BP Approved/Issued	454	364	22
Under Construction	180	12	59
<b>TOTAL</b>	<b>2,421</b>	<b>1,226**</b>	<b>182</b>

\* Planning Application Not Approved

\*\* Does not include 1979 Mission Street planned for 400 affordable housing units as the project application is not yet filed. Additionally, the total affordable housing unit count of 1,226 reflects the original unit count of 513 units estimated for the Potrero Yard Modernization Project and as of April 2024, the total unit count has been lowered to 120 to reflect the first Phase of the project more accurately. Future development phases are yet to be determined.

Source: SF Planning and Department of Building Inspection.

**Table 7.** Affordable Housing Pipeline

<i>Affordable Housing Units</i>	<i>Net Units</i>
1979 Mission St *	400
1515 South Van Ness Ave	168
2530 18th St	70
2205 Mission St	63
1939 Market St	185
SFMTA Potrero Yard Modernization Project (2500 Mariposa St) **	12
80 Julian Ave ***	21
<b>Total Affordable Housing</b>	<b>1,027</b>
Inclusionary	162
Small Site	0
<b>TOTAL</b>	<b>1,189</b>

\* Currently serving as a Tiny Home Village with 59 units. Property is estimated to be redeveloped into 400+ units of 100% affordable housing. Planning application has not yet been filed. Project not reflected in Table 6. 2023 Quarter 4 Development Pipeline.

\*\* The original unit count for the Potrero Yard Modernization Project was 513, as of April 2024, the total unit count has been lowered to 120 to reflect the first Phase of the project more accurately. Future development phases are yet to be determined.

\*\*\* Project will be built in the American Indian Cultural District adjacent to 56 Julian, an existing Friendship House property and will serve the American Indian community, providing community spaces plus 12 units of transitional housing and relocation of the Women's Lodge for up to 9 women with children.

**Table 8.**  
Small Sites Program in the  
Mission

**Key:**

MEDA = Mission Economic  
Development Agency

SFCLT = San Francisco  
Community LandTrust

Address	Sponsor	Units	Acquisition Date
2976 23rd St	SFCLT	14	5/28/2014
151 Duboce Ave	SFCLT	4	12/23/2014
2840 Folsom St	SFCLT	6	9/10/2015
642-646 Guerrero St	MEDA	4	1/22/2016
280 San Jose Ave	MEDA	4	1/22/2016
348 Precita Ave	MEDA	4	3/16/2016
1500 Cortland Ave	MEDA	4	7/22/2016
3840 Folsom St	MEDA	4	9/23/2016
3329-3333 20th St	MEDA	10	11/30/2016
269 Richland Ave	MEDA	6	3/10/2017
63 Lapidge St	MEDA	6	4/14/2017
3182-3198 24th St	MEDA	13	5/1/2017
2217 Mission St	MEDA	9	5/12/2017
1015 Shotwell St	MEDA	10	5/12/2017
1411 Florida St	MEDA	7	5/24/2017
19 Precita Ave	MEDA	3	9/29/2017
35 Fair Ave	MEDA	4	7/14/2017
305 San Carlos St	MEDA	14	10/31/2017
3353 26th St	MEDA	11	11/20/2017
60 28th St	MEDA	6	12/11/2017
3280 17th St	MEDA	17	1/3/2018
65-69 Woodward St	MEDA	6	2/22/2018
654 Capp St	MEDA	7	5/30/2018
4830 Mission St	MEDA	27	7/25/2018
3158 Mission St	MEDA	10	9/23/2019
3225 24th St	MEDA	6	1/22/2020
2260 Mission St	MEDA	7	1/30/2020
3254-3264 23rd St	MEDA	11	3/20/2020
2676 Folsom St	MEDA	10	7/23/2020
1353 Stevenson St	MEDA	7	7/30/2020
3661 19th St	MEDA	12	1/27/2023
40 Sycamore St	MEDA	3	6/23/2023
<b>TOTAL</b>		<b>266</b>	

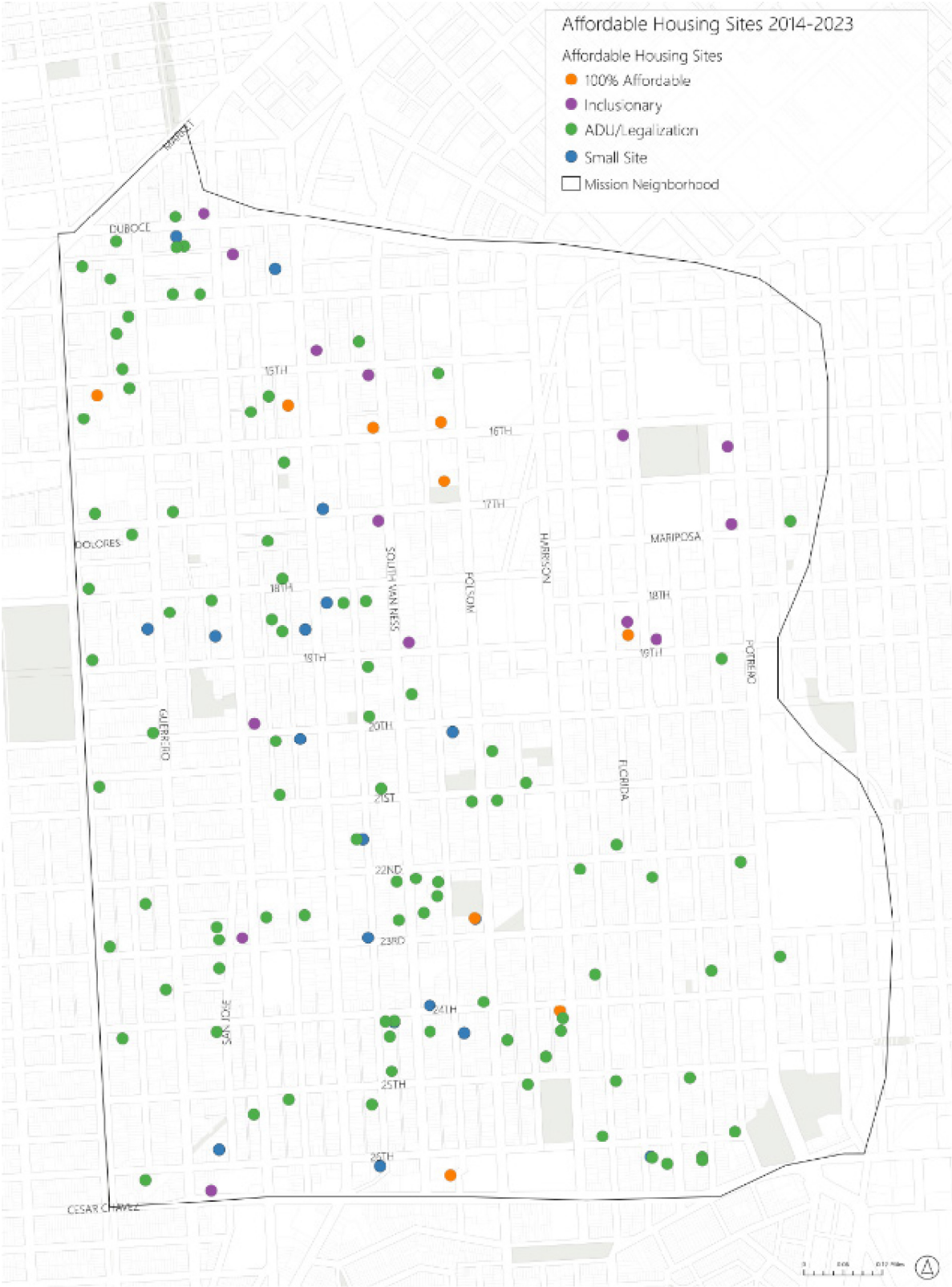


**Table 9.** 2011-2023 Dwelling Units Lost, Mission District

<i>Units Lost Through Alterations by Type of Loss</i>						
<i>Year</i>	<i>Illegal Units Removed</i>	<i>Units Merged into Larger Units</i>	<i>Conversion</i>	<i>Total Alterations</i>	<i>Units Demolished</i>	<i>Total Units Lost</i>
2011	-	7	-	7	14	21
2012	-	-	-	-	-	-
2013	-	1	-	1	1	12
2014	3	-	-	3	1	4
2015	4	-	1	5	-	45
2016	4	-	18	22	9	31
2017	2	-	1	3	-	3
2018	4	-	-	4	3	7
2019	2	-	-	-	2	4
2020	-	-	-	-	2	2
2021	-	-	-	-	2	2
2022	-	-	2	-	2	2
2023	-	-	-	-	1	1
<b>TOTAL</b>	<b>19</b>	<b>8</b>	<b>22</b>	<b>45</b>	<b>37</b>	<b>134</b>

Source: SF Planning Department and Department of Building Inspection

Map 3. Affordable Housing in the Mission District



Source: SF Planning



Photo by Mission Housing Development Corp.



# Community Economy

This section provides an overview of the local economy and initiatives aimed at enhancing economic vitality and preserving the cultural fabric of the Mission. The MAP2020 goals include supporting businesses that serve the community, establishing community spaces within new developments, and enhancing the presence and growth of arts activities spaces. As part of the implementation of those goals, two community-driven strategies were developed with specific regulations and funding: the Calle 24 Cultural District and the 24th Street Special Use District (SUD). These initiatives represent efforts in enriching the heritage and economic vitality of the area, addressing the ongoing challenges and opportunities of cultural preservation and community development. This section includes an assessment of these initiatives.

This section starts with a description of public investments and strategies, followed by an overview of business and jobs in the Mission and an assessment of the commercial corridors, street conditions, and cultural resources to identify the impacts of MAP2020 and Calle 24 Cultural District and SUD.

## Public Investments and Strategies

Addressing the complex issues small businesses face requires a comprehensive set of tools and initiatives that prioritize affordable commercial space, access to resources, community-driven policies, and economic empowerment that supports the most vulnerable community members. The San Francisco Office of Workforce and Economic Development (OEWD) and its community partners offer support to small businesses and nonprofit community organizations to strengthen the commercial corridors in the Mission. Support is provided through a range of initiatives, including technical assistance, commercial broker services, lease negotiations, grants and loans, and other types of culturally competent support offered by community partners.

OEWD partners with Clecha and MEDA to contract two commercial real estate brokers to work directly with small businesses and non-profit organizations in need of retail space and/or support with lease negotiations. This has been an especially effective strategy in filling retail vacancies along the Mission St and 24th St corridors. Collectively, the real estate brokers have over 50 years of experience in the industry and are fluent in Spanish and Chinese, thereby gaining access to and trust from prospective diverse entrepreneurs.

The Mayor's Office of Housing and Community Development (MOHCD), in partnership with the non-profit Calle 24, bolsters place-based economic and cultural strategies through the **Calle 24 Latino Cultural District**. Its mission is to preserve, enhance, and advocate for Latino cultural continuity, vitality, and community within San Francisco's iconic Latino Cultural District and the broader Mission neighborhood. Funded by Proposition E, the program is part of San Francisco's ten cultural districts and aligns with MAP2020's goals by providing stabilization tools with City resources. Map 4 outlines the district's boundaries, spanning 24th Street from Bartlett Street to Potrero Avenue and encompassing the area between 22nd Street and Cesar Chavez Street.

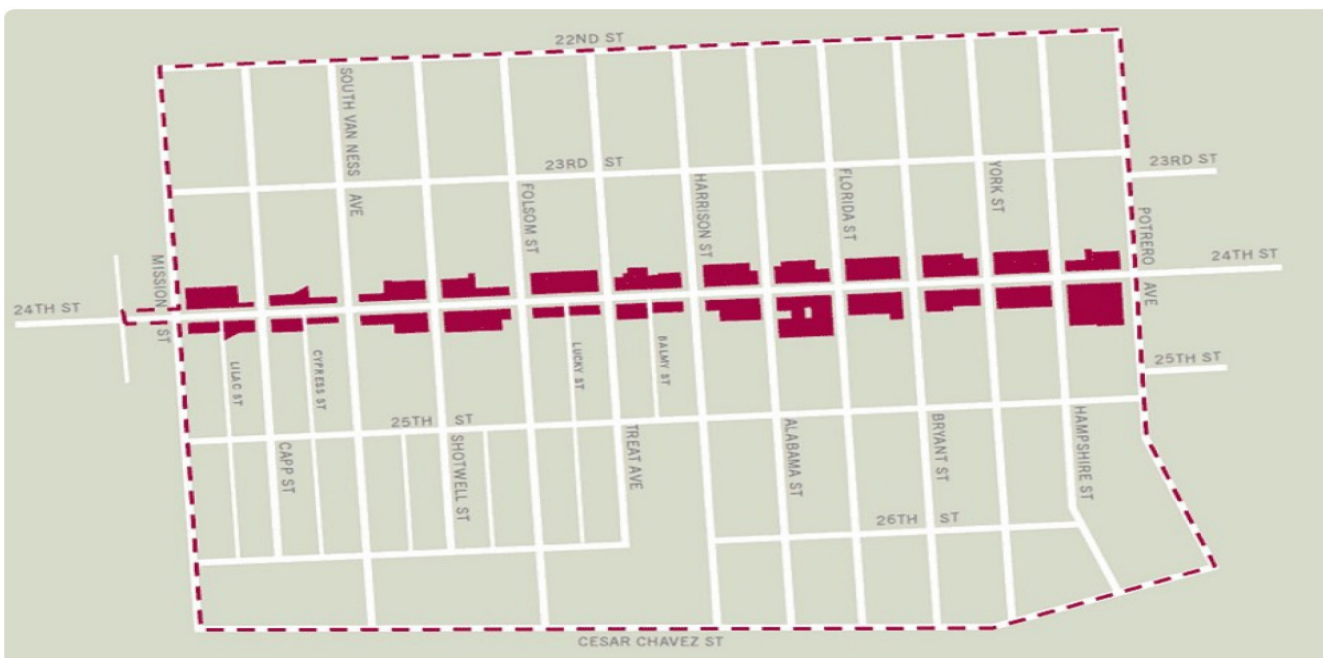
The **Calle 24 Special Use District** (SUD) was established in 2017 as a complementary policy tool for the Cultural District. The San Francisco Board of Supervisors passed [Ordinance No. 85-17](#), amending the Planning Code to establish the SUD. It seeks to uphold the distinct identity of the Calle 24 Latino Cultural



District, while permitting new developments that recognize the substantial contributions of the Latino community to both the neighborhood and the broader city of San Francisco. This legislation supports the Cultural District's preservation and economic stability purposes by guiding land use. The tools include preserving and promoting businesses that serve the neighborhood, protecting Legacy Businesses, enhancing street character through signage and artwork, strengthening local employment, and expanding Latino-based art initiatives. The boundaries of the SUD are the same as the Calle 24 Cultural District.

It's important to note that the land use strategies are adjusted according to the needs of the community and economic conditions. Last year, one specific case was the increase in the cap on restaurants and bars on Mission Street from 167 to 179. The limit was originally created to ensure the vitality of the existing businesses and the balance of activities along the corridor. Given the increasing demand and need to promote small business flexibility and innovation Supervisor Ronen passed legislation to increase the limit. Currently, there are 159 restaurant and bar establishments on Mission Street within the boundaries.

**Map 4. Calle 24 Latino Cultural District and Special Use District Boundary**



## Businesses and Jobs

Over the past decade, the Mission District has maintained a relatively stable economic performance despite major challenges such as Covid-19 closures, shifts in retail and services towards online options, and displacement pressures affecting production, distribution, and repair activities in San Francisco. As of 2023, the number of businesses and workers in the Mission (Table 10) is as follows: 3,981 business enterprises and 33,753 employees. Most workers (31%) are employed in office jobs, followed by retail (24%), production, distribution, and repair (23%), and community services (including health, education, and arts) at 19%.

The Mission District's retail sector has performed better than San Francisco as a whole. While Covid-19 and online retail trends have negatively impacted sales tax revenues in cities across the country, the Mission District has remained stable. Between 2019 and 2023, sales tax revenues for San Francisco declined nearly 13%, from \$40 to \$35 million (Figure 6). Downtown declined by 40%. The Mission District declined by 1%.

**Figure 6.** Sales Tax Revenue, 2019, 2020, 2023

**Table 10.** Businesses and Employees, Mission District, 2023

Land Use*	Businesses		Employees	
	Number	Percent	Number	Percent
Office**	853	21%	10,529	31%
Retail/Restaurants***	935	23%	8,137	24%
PDR****	533	13%	7,873	23%
Cultural/Institutional	864	22%	6,534	19%
Unclassified	796	20%	680	2%
<b>TOTAL</b>	<b>3,981</b>	<b>100%</b>	<b>33,753</b>	<b>100%</b>

\* NAICS codes are grouped based on land use type

\*\* Office includes Agriculture, Mining, Information, Finance, Real Estate, Professional Services, and Public Administration

\*\*\* Retail includes Retail Trade, Accommodation and Food Services

\*\*\*\* Production, Distribution, and

Repair (PDR) includes Utilities, Construction, Manufacturing, Wholesale Trade, Transportation, Waste Management

Source: ESRI Business Summary Data<sup>1</sup> (Accessed March 2024).

### Commercial Corridors Vitality

Businesses in the Mission District, particularly retail and services, are concentrated in the commercial corridors along Mission Street, Valencia, 24th Street, and 16th Street. These corridors serve as substantial anchors for the Latino community as places to shop, eat, access social services, and participate in entertainment and cultural events. This report focuses on two vital commercial hubs, 24th Street and Mission Street, covering the area from Mission to Potrero on 24th Street and from Cesar Chavez to Division on Mission Street. These corridors concentrate Latino cultural assets.

Despite the impacts of regional economic trends and marketplace shifts, these commercial areas have shown resilience. Unlike the high vacancies and closures in Downtown San Francisco, retail vacancies on the corridors are either on par with or below average. Overall, vacancies in this district have been lower than the citywide average. San Francisco has an average retail vacancy rate around 9% (Costar, 2024), Union Square/Yerba Buena at 30%, and the district from Mission Street to Potrero Avenue around 4.3% vacancy. The 24th Street Corridor is experiencing a 7.4% vacancy, equivalent to 10 retail spaces out of the total 135. The Mission corridor has more vacancies, with 56 empty retail spaces (Table 12), that’s about a 11.2% rate. The resilience of these corridors is also reflected in the number of new businesses and business closures. The low point for new businesses was at the peak of the pandemic in

<sup>1</sup> Esri Business Summary data summarizes the Business Locations from Data Axle for specified North American Industry Classification System (NAICS) and Standard Industrial Classification (SIC) summary categories by geography. These include the total number of businesses, total sales, and total number of employees for a trade area. <https://doc.arcgis.com/en/esri-demographics/latest/regional-data/business-summary.htm>

2020, for both corridors as well as for the Mission District as a whole (Tables 7.1.-7.3). For the period between 2020 and 2023, the number of new businesses on 24th Street and Mission Street are slightly lower than pre-pandemic numbers. Records for the number of business closures are not reliable because not all business closures are reported. Still, the trend indicates a decline in business closures in recent years relative to 2018.

The following is a sampling of a few mom-and-pop merchants and community organizations that call the Mission home. They illustrate the diverse mix of goods, services, and cultures that attract residents and visitors. They are a sample of the variety of Latin-American and Asian produce markets, multi-ethnic restaurants, legal services, medical offices, bridal dress stores, shoe repair, performance venues, and dozens of other services available in the neighborhood.

**Morena's Fashion.** 3262 24th Street. Morena Martinez, has run her clothing shop in the Calle 24 Latino Cultural District for over 10 years. With business assistance from the non-profit Calle 24 she was able to access a city grant and technical resources that helped her stabilize her business.

**La Placita,** 24th & Capp St. **El Tianguis,** 2137 Mission St. Two indoor and canopy-covered marketplaces that provide more than 4 dozen stalls for street vendors to sell a variety of arts, crafts, and household goods. Weekly culturally inspired events are held to showcase vendors, attract visitors, and instill a sense of community. The economic initiative is sponsored by Calle 24 and Clecha with support from OEWD to provide an economic and spatial alternative to street vendors that could no longer sell on the streets due to the recent Mission Street ban. *\*As of the publishing of this report, El Tianguis has ceased operations, and its vendors have relocated to La Placita.*

**Ceviche 19.** 2301 Mission St. Since April 2023, El Mercadito de Plaza Adelante has become a go-to spot for anyone craving Peruvian cuisine in San Francisco. The star attraction is Ceviche 19, the restaurant of Julio Vidal, a Peruvian immigrant who has called San Francisco home for the past nine years. This venture is part of MEDA's incubation program at El Mercadito, located on the ground floor of Plaza Adelante in the Mission District.



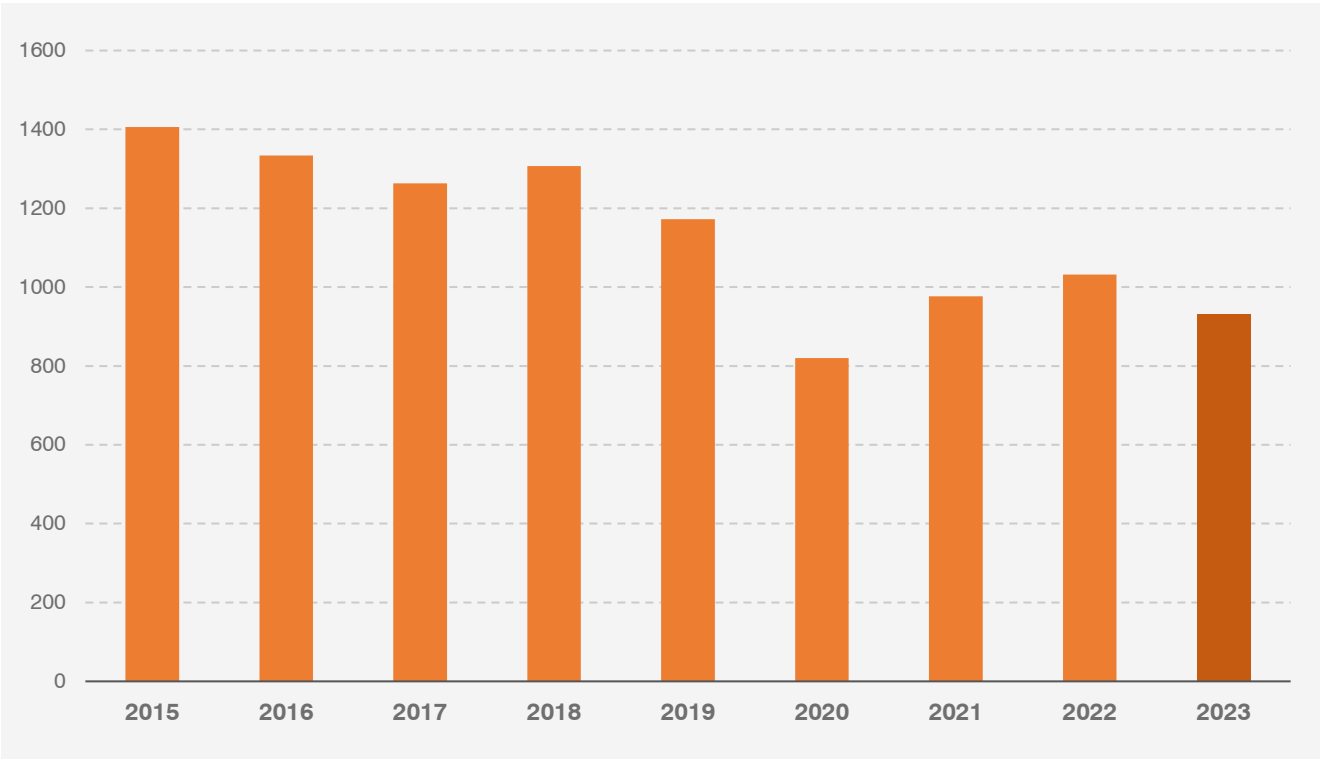
Left photo: Morena's Fashion. Right photo: Ceviche 19

Table 11. Storefront Vacancy on Mission and 24th Streets, 2024

Corridor		# of Vacancies	% Vacancy
Mission Street	500	56	11.2%
24th Street	135	10	7.4%
<b>TOTAL</b>		<b>66</b>	

Source: MEDA Commercial Broker, Pablo Wong, 2024

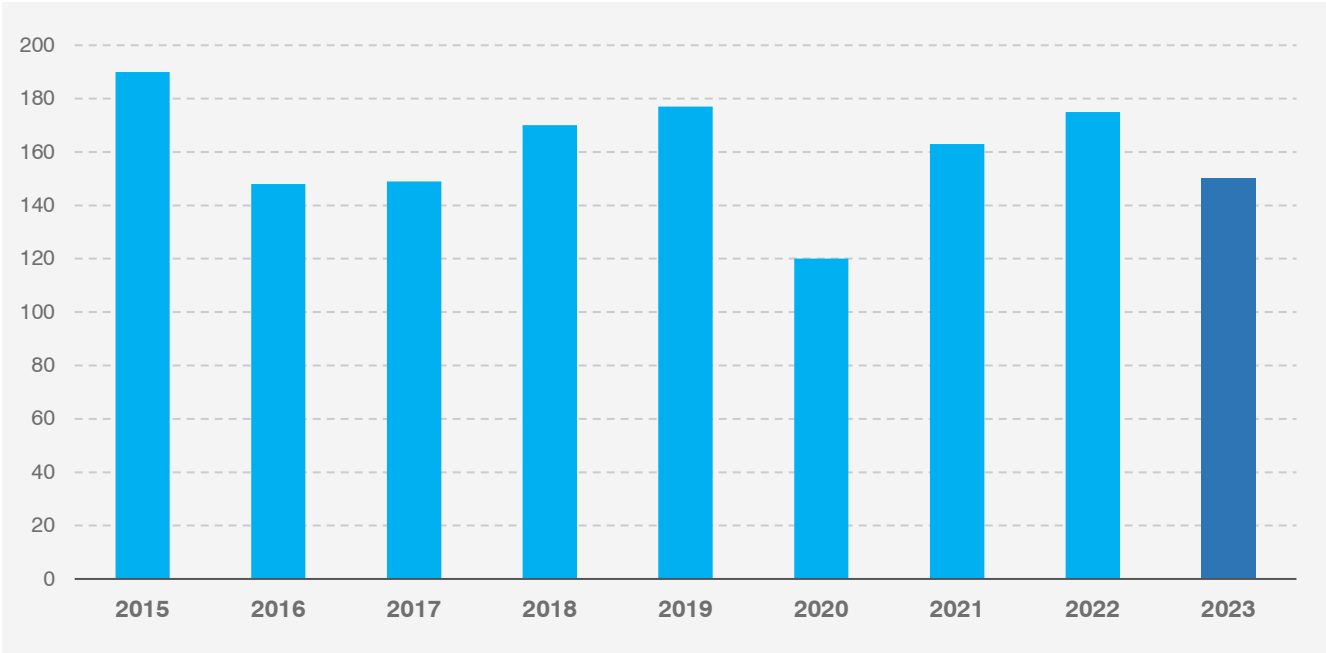
Figure 7.1. Number of New Business Opening, Mission District



Source: DataSF, Registered Business Locations – San Francisco

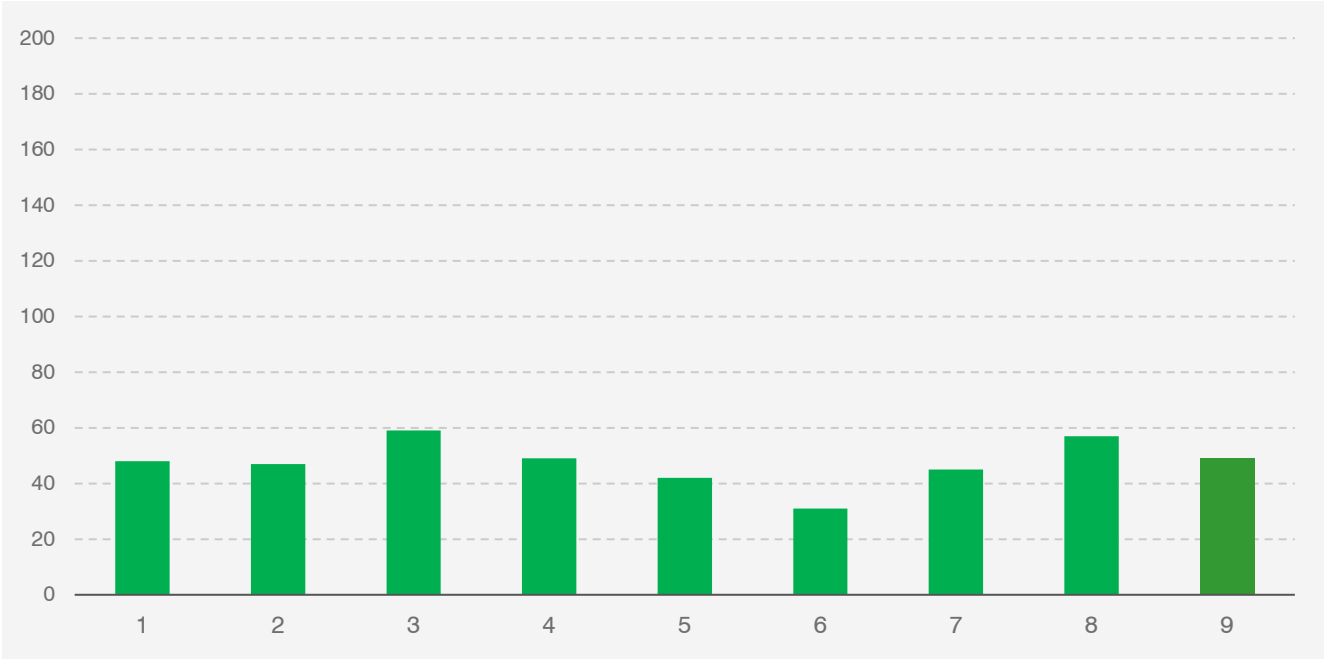


Figure 7.2. Number of New Business Opening, Mission Street



Source: DataSF, Registered Business Locations – San Francisco

Figure 7.3. Number of New Business Opening, 24th Street



Source: DataSF, Registered Business Locations – San Francisco

## Quality of Streets

The street conditions have long been a focal point for neighborhood business, residents, and community organizations. The unsanctioned operations on Mission Street, 24th and 16th Street Plazas heightened concerns among affected small business owners, permitted street vendors, and community leaders. Temporary interventions are currently underway to address cleanliness and community safety on Mission Street and the 24th Street Plaza.

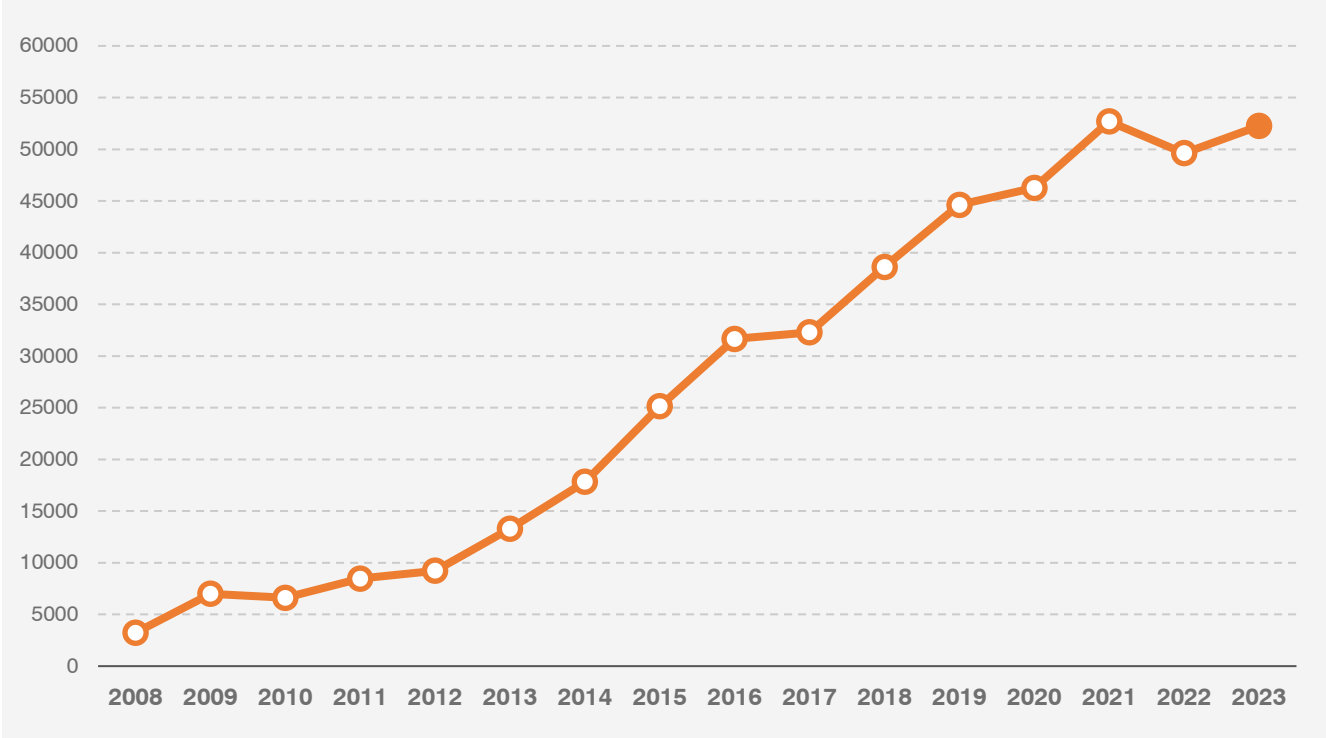
In this section, we examine trends dating back to 2008<sup>2</sup>, the same year the City Introduced new 311 online services, using two data indicators as references for street conditions: 311 requests for street or sidewalk cleaning and police department incident reports. These indicators are not meant to define the overall quality of streets; rather, they serve as points of reference. Additionally, we provide more detailed data from the past 6 months to highlight recent strategies.

Over the years, the Mission neighborhood has seen a steady increase in 311 requests for street and sidewalk cleaning, with notable spikes in 2013, 2015, and 2021, indicating an increasing need for cleaning services (Figures 8.1-8.3). The highest number of cleaning requests was recorded in 2021, totaling 52,692. Looking specifically at Mission Street, significant spikes in requests were observed in 2016, 2018, and 2021, with the peak number of cleaning requests occurring in 2023 at 5,604. Meanwhile, for 24th Street, the highest number of cleaning requests was also in 2021, reaching 2,689 - a 73% increase from the previous year. However, in 2023, there was a noticeable decrease, with only 31,483 requests. In summary, the data illustrates a rising trend in cleaning requests for the Mission neighborhood, with Mission Street showing higher numbers and greater fluctuations compared to 24th Street, which experienced a decline in requests over the past two years.

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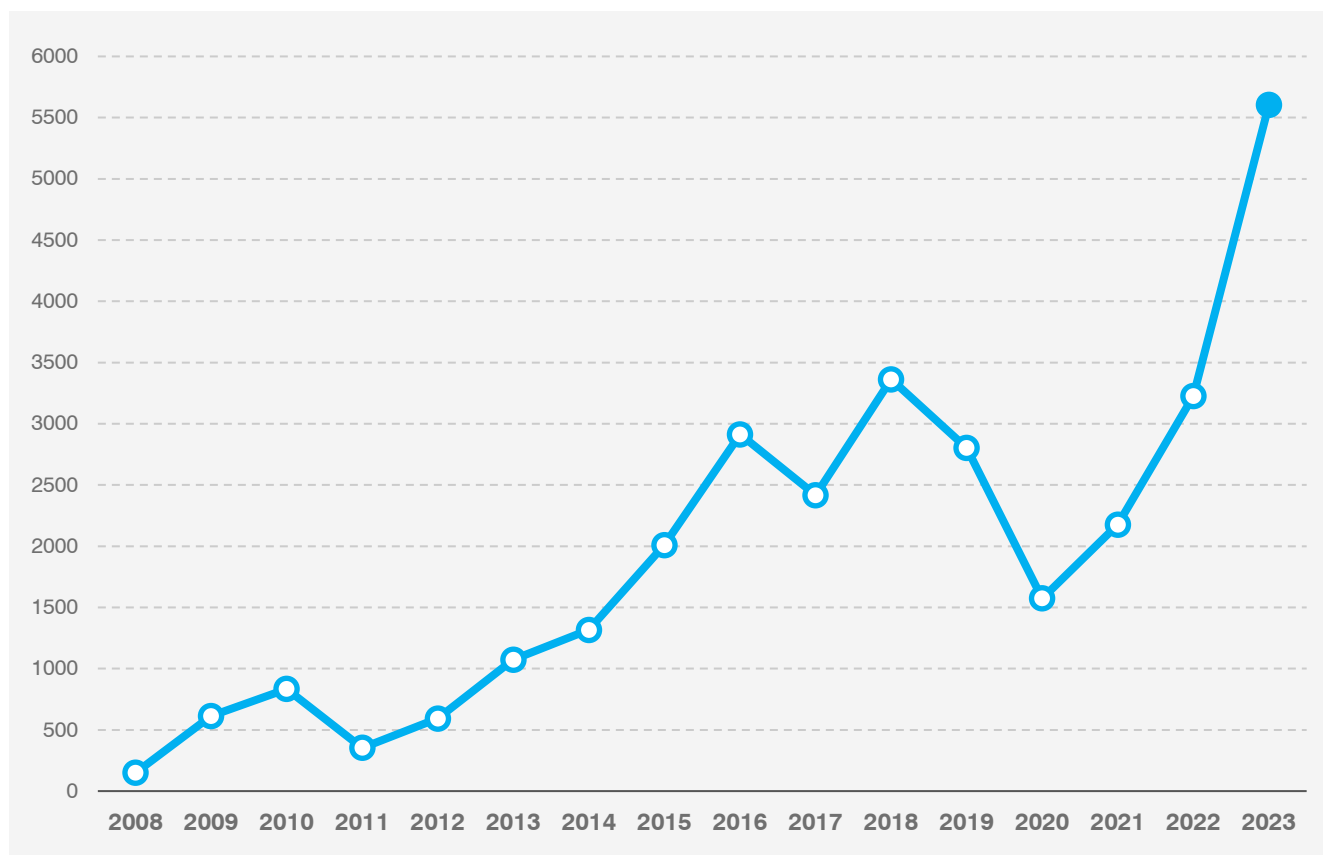
<sup>2</sup> 311 data availability starts July 1, 2008. Police incident reports data contains data starting January 1, 2008.

Figure 8.1. 311 Service Requests for Street & Sidewalk Cleaning, Mission District



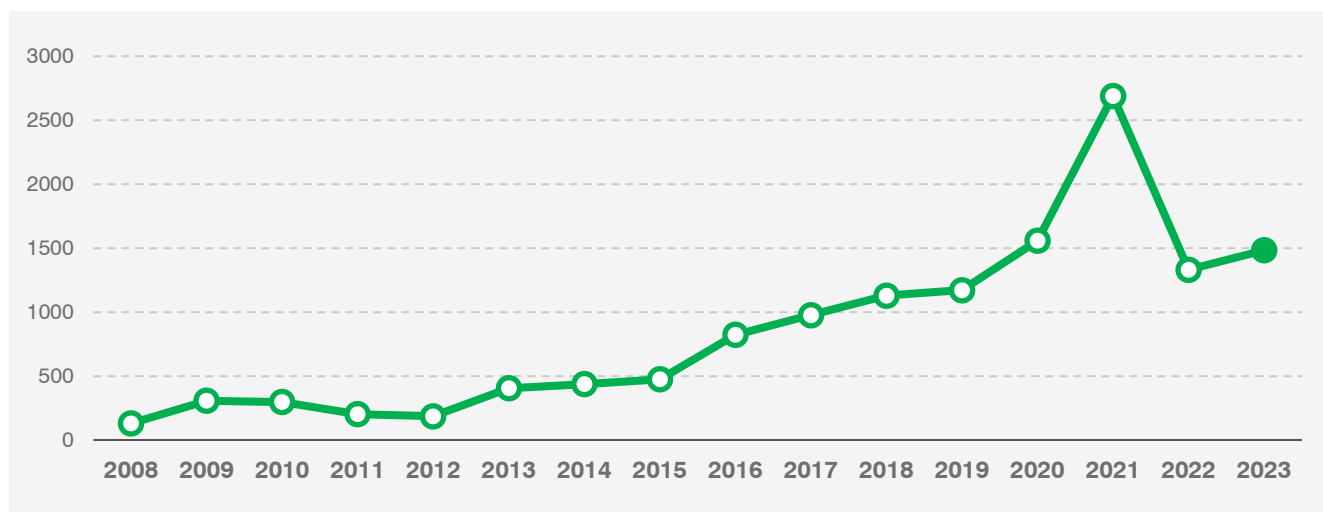
Source: DataSF – 311 Cases

**Figure 8.2.** 311 Service Requests for Street & Sidewalk Cleaning, Mission Street



Source: DataSF – 311 Cases

**Figure 8.3.** 311 Service Requests for Street & Sidewalk Cleaning, 24th Street



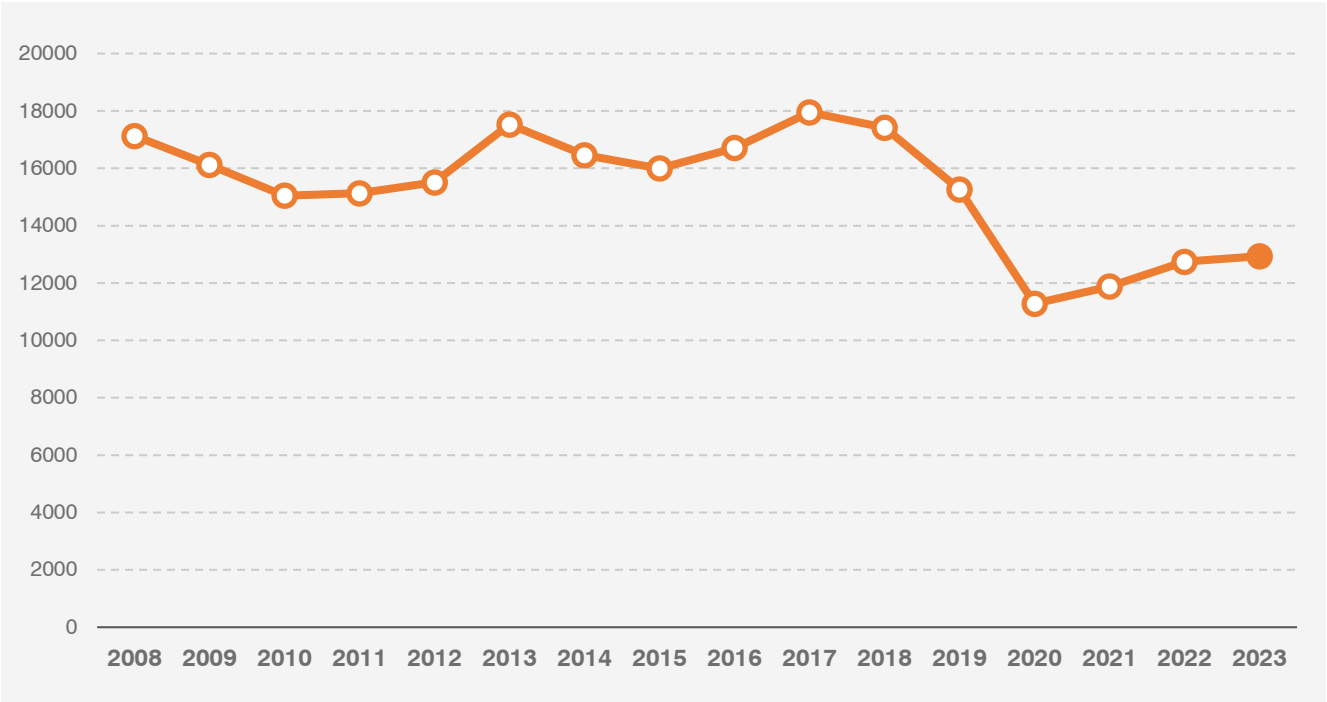
Source: DataSF – 311 Cases



Figures 9.1-9.3 presents data on Police Department requests since 2008, encompassing various incidents requiring police response, such as robberies, assaults, illegal drug sales, and others. In 2023, the overall number of incidents in the Mission District was lower than in 2008, similar to the trend citywide. That the share of Mission District's police reports of all reports citywide decreased slightly from 13% in 2008 to 10% in 2023 suggested improvements in the Mission neighborhood over the 15-year period. At the same time, 24th Street's incidents didn't vary much over this period and the number of incidents in 2023 slightly surpassed 2008 levels. Since 2021, both the Mission District and the two corridors have exhibited increases. On Mission Street, there were notable spikes in 2013 and 2017, with a significant decrease observed in 2020 during the Covid-19 pandemic, followed by a gradual rise but still below levels seen a decade ago. Similarly, 24th Street has maintained a steady average since 2010, with a noticeable increase in incidents since 2021.

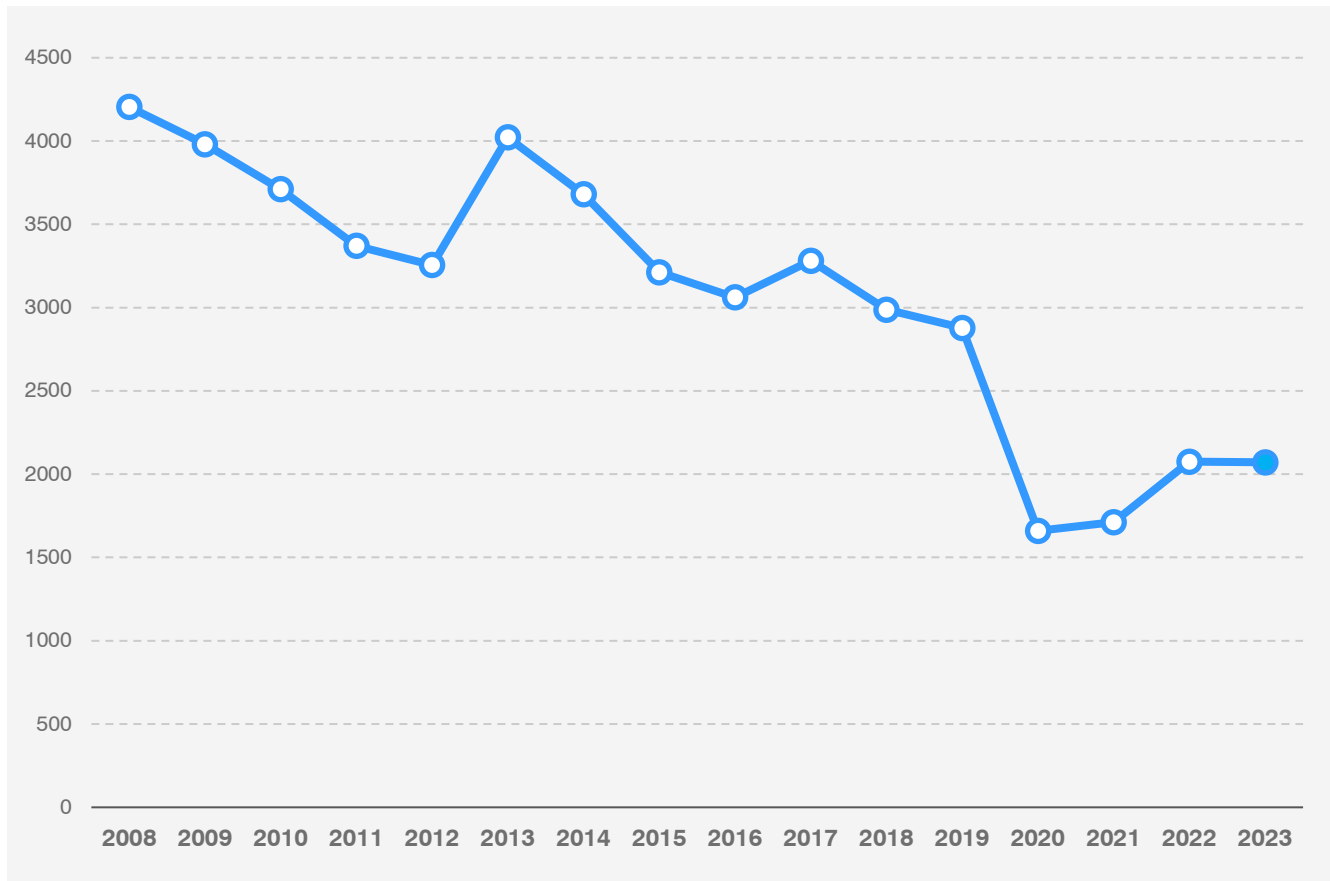
In November 2023, The City enacted a temporary ban on street vending along the Mission Street corridor in response to safety concerns stemming from unauthorized vending on public plazas and sidewalks. In February 2024 the ban was further extended by another 6 months. Recent data indicates changes along the Mission Street corridor, with fewer police calls and street cleaning requests. The Department of Public Works (DPW) intensified street cleaning efforts and enforcement against unsanctioned street vending around the 16th and 24th Street BART plazas. Since the moratorium began, there has been a decrease in assaults and robberies by 30% and a 23% reduction in street cleaning service requests. City agencies collaborated to address community and permitted vendor concerns while safeguarding public health. The Office of Economic and Workforce Development (OEWD), in partnership with the Latino Task Force, Clecha, and Calle 24 Latino Cultural District, is offering wraparound services to permitted street vendors, including job training, marketing assistance, and emergency relief for low-income households.

**Figure 9.1. Police Department Requests, Mission District**



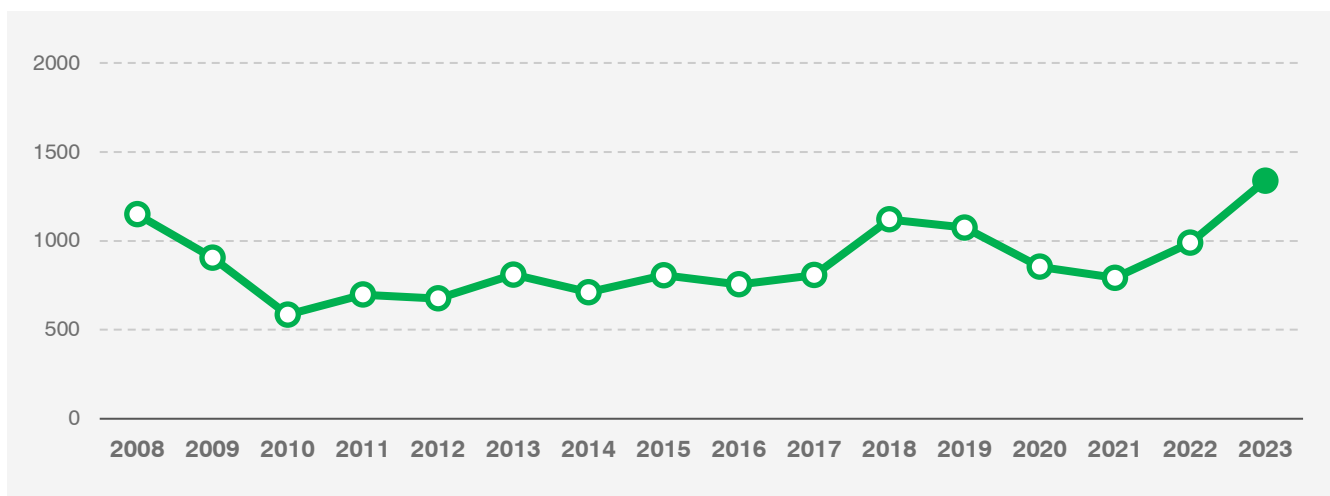
Source: DataSF - Police Department Incident Reports

**Figure 9.2.** Police Department Requests, Mission Street



Source: DataSF - Police Department Incident Reports

**Figure 9.3.** Police Department Requests, 24th Street



Source: DataSF - Police Department Incident Reports

## **Cultural Economy**

Mission Street and 24th Street commercial corridors serve as vital destination hubs, meeting the diverse community and cultural needs of a racially and economically varied local and regional population. The distinctive neighborhood small businesses are the backbone of the Mission, providing goods, services, employment, and community gathering spaces that uphold its cultural heritage. Initiatives such as the Calle 24 Cultural District, Special Use District, and targeted business grants are essential for nurturing the local economy and preserving the neighborhood's unique Latino cultural character.

### **Legacy Businesses**

The Legacy Business Program is a public policy tool designed to protect long-standing businesses that enrich specific neighborhoods and cultural communities. Businesses and non-profit organizations with a history of more than 30 years can apply for Legacy Business registration, unlocking access to a range of benefits including technical support, public recognition, and rent stabilization grants. Currently, San Francisco boasts 400 registered legacy businesses, with the Mission district hosting 51 of them. Among these, nine legacy businesses are on 24th Street, four reside on Mission Street, and an additional eleven are found along Valencia Street. Of particular significance is the existence of 10 registered businesses within the Calle 24 Special Use District, underscoring the legislation's commitment to preserving the contributions of Legacy Businesses to the history and identity of both the Special Use District and the Calle 24 Latino Cultural District.

**Table 12.** Legacy Business Inventory, Mission District

Business Type & Name

Adult

Good Vibrations

Art Gallery / Art Consulting / Public Art

City Art Cooperative Gallery

Creativity Explored

Galería de la Raza

Precita Eyes Muralists Association

The Lab

Artist Live / Work Community

Developing Environments

Automotive / Motorcycle

Larkins Brothers Tire Company

Munroe Motors

Royal Automotive Group

Bakery

Dianda's Italian American Pastry Company

La Mejor Bakery

Bar / Entertainment Venue

Doc's Clock

Elixir

Make Out Room

Pop's Bar

Uptown

Zeitgeist

Books / Comics / Media

Adobe Books

Dog Eared Books

Clothing

Golden Bear Sportswear

Latin Bridal

Coffee / Tea / Café / Restaurant

Café La Bohème

Bissap Baobab \*

Balompie Café \*

El Faro Restaurant \*

Film / Video

Oddball Films

Grocery Store / Delicatessen

Bi-Rite Market

Rainbow Grocery

Valencia Whole Foods

Health and Wellness / Gym / Gymnastics

EHS Pilates

Instituto Familiar de la Raza

Ice Cream

St. Francis Fountain

Jewelry

Latin Jewelers

Legal

La Raza Centro Legal

Marketing / Communications

Design Media

Medical / Dental / Optometry

24th Street Dental

Lyon-Martin Community Health Services

Mission Neighborhood Health Center

Microscopy

San Francisco Microscopical Society

School / Education

Community Music Center

Social Services

Acción Latina

Horizons Unlimited

Mission Graduates

Natural Resources

Specialty Store

Elite Sport Soccer

Paxton Gate

Tattoo

Black and Blue Tattoo

Theater / Performing Arts / Cinema

Dance Brigade / Dance Mission Theater

Joe Goode Performance Group

Roxie Theater

51

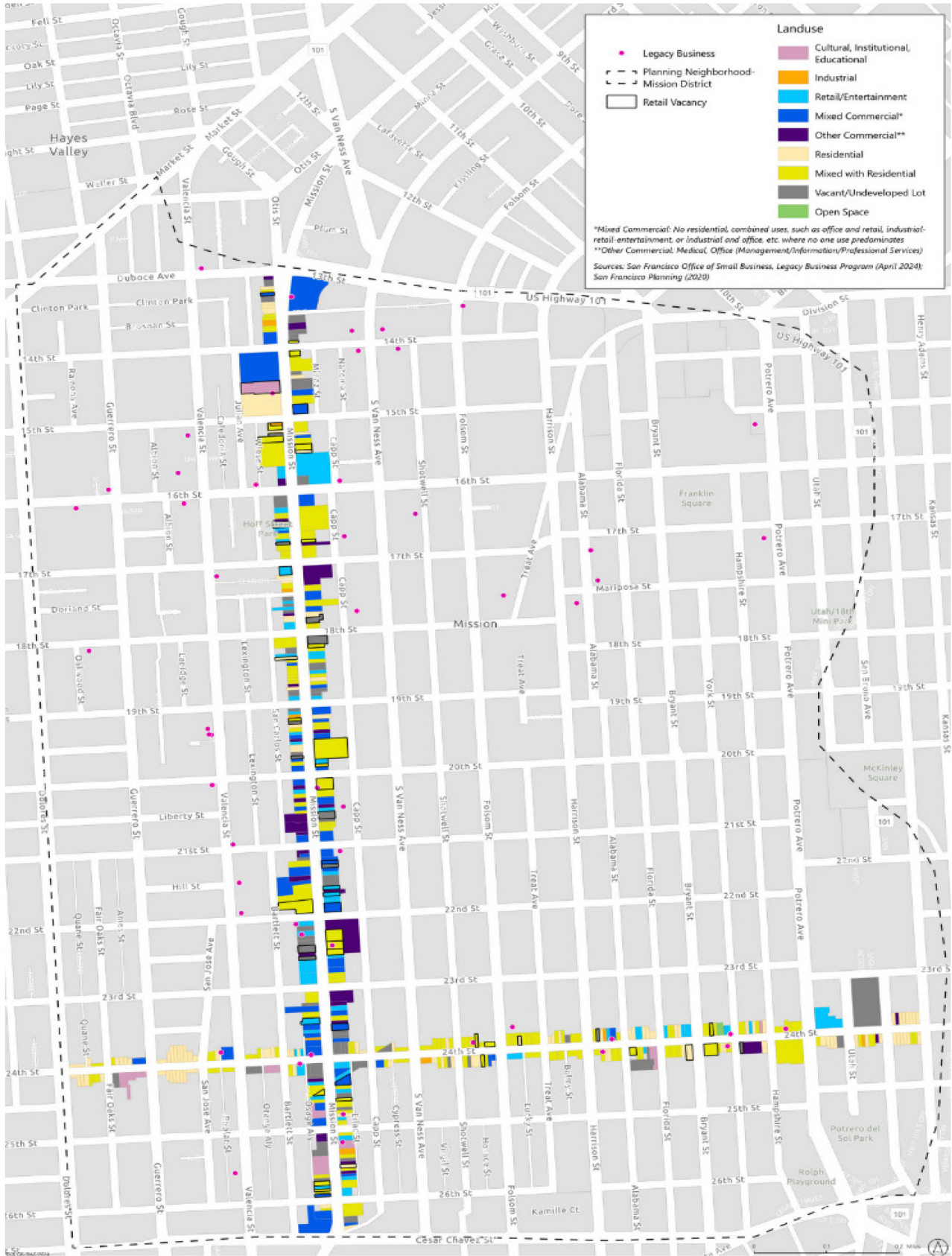
TOTAL Legacy Businesses in the Mission

\* Applications under review

Source: San Francisco Office of Small Business



Map 5. Legacy Business & Land Uses



## Community Owned Commercial Spaces

In response to the MAP2020 goal of increasing affordable commercial space and community serving uses in new development, new ground-floor community spaces have been created. The recent production of new affordable housing has included the creation of 10 new community-owned affordable ground-floor commercial spaces. As reported earlier, there has been a significant increase in the production of newly built and pipeline affordable housing since 2014. In addition to providing affordable residential units, nonprofit developers have been partnering with the Mayor's Office of Housing & Community Development, financial lenders, and community organizations to create affordable, long-term community spaces for commercial and cultural uses. This section showcases six new affordable housing developments with ground-floor community-serving spaces:

**La Fénix at 1950 Mission Street** is a mixed-use affordable housing complex providing 157 units to households with incomes between 45% and 60% AMI, with 25% of the apartments set aside for 40 formerly homeless families. On the ground floor, La Fénix is home to several community organizations. Bicis Del Pueblo provides bicycle repair services to the broader community, while Youth Arts Exchange offers artist production studios. Additionally, Faith in Action organizes various civic engagement activities fostering community involvement and empowerment. (3)

**Casa Adelante at 2828 16th Street** is mixed-use affordable housing providing 143 units of family housing on a former bread factory site. The ground floor commercial honors the light industrial production history of the site by dedicating the space to cultural arts production. Galería De La Raza, a registered Legacy Business founded in 1970 and displaced from their long-time home on 24th Street, operates a Latino arts studio and gallery. The non-profit HOMEY will operate a youth based Kalpulli, meaning "large house" in the indigenous Nahuatl language, aimed at engaging local youth in cultural arts creation and civic awareness. (2)

**Casa Adelante at 2060 Folsom Street** offers 127 residences tailored to support low-income families and transitional-age youth. Anchored by PODER, an environmental justice organization, the premises also host the youth-based arts organizations First Exposures and Youth Speaks. Moreover, a 550 square foot is available for a small business. (3)

**Casa Adelante at 681 Florida Street** provides 130 affordable units for individuals and families with low incomes, including families who were formerly unhoused. The commercial ground floor features 9,250 square feet of designated space for community-arts and indigenous healing space managed by Cultura y Arte Nativa de las Américas (CANa), the nonprofit who produces the annual neighborhood Carnaval Festival. (1)

**Avanza 490 at 490 South Van Ness Avenue**, comprises 81 units tailored to households with incomes ranging from 30% to 60% AMI. The building also features 636 square feet of ground floor commercial space serving as the headquarters for Association Mayab, dedicated to supporting the immigrant Mayan population from the Yucatan region in Mexico, as well as Mayans from across Central America, including Guatemala, El Salvador, and Honduras.

## Cultural Markers and Preservation

MAP2020 and Calle 24 Cultural District and SUD include goals, strategies, and policies to support cultural markers and street activation focused of Latino cultural and tradition themes and occasions. These encompass the unique signs, symbols, practices, and events that define the culture and community synonymous with the Mission District. These elements span a diverse range of expressions, which are passed down and often evolve across generations of community members. This section includes an overview of signs and murals, celebrations, and festivals to describe the history and presence of the Latino community in the Mission today.

Signage plays a crucial role in preserving and enhancing the unique identity of the Calle 24 Latino Cultural District. This includes various types of signage, such as neon, cabinet signs, colorful hand-painted designs, and visuals in multiple languages, all contributing to the district's distinctiveness. Below are a few examples of how existing signage has been repurposed for new businesses, while still honoring the cultural significance of previous signs and businesses, thereby preserving the community's collective memory. In concert with both the Calle 24 Special Use District and Special Area Design Guidelines, several newer commercial businesses have partnered with San Francisco Planning, the Office of Economic and Workforce Development, and the Cultural District to align with these goals. This commitment to preservation not only enhances the economic appeal of the neighborhood but also serves as a testament to its vibrant cultural legacy, contributing to the overall vitality of the Latino community.

Located at 2962 24th St, La Vaca Birria, a restaurant specialized in spicy birria and burritos, occupies the former location of the renowned Latin music store Discolandia, which closed in 2011. The iconic sign remains as a symbol of pride for the neighborhood. Notably, the recent resurgence in vinyl records has paved the way for a new Latin-themed music store, Discodelic, located just down the block at 3174 24th St.

Tacos Del Barrio, has taken over the storefront once occupied by the legendary Roosevelt Tamale Parlor at 2817 24th St. Although Roosevelt, a century-old institution, closed its doors in 2022, its classic neon sign still stands proudly preserving a piece of the neighborhood's history under the stewardship of a new generation of Cultural District business owners.



## Murals

Calle 24 Special Area Design Guidelines and the Calle 24 Special Use District have ensured the preservation of vibrant mural art as a key aspect of the community's identity. Murals, deeply ingrained in the neighborhood's pan-Latino diaspora, have historically served as a powerful public medium, bringing attention to local and global issues, brightening streets, and facilitating creative community-based efforts and cultural placemaking.

The [Mission Mural Inventory](#), established in 2016 (SF Planning), contains over 600 documented entries encompassing legacy, contemporary, and temporary murals. This inventory serves as a valuable resource for planners and preservationists, enabling them to consult with mural experts from the community. These consultations aid in the approval of development projects to ensure they do not adversely impact the existing murals. Community leadership and government action have played crucial roles in preserving murals along the 24th Street commercial corridor. The guidelines for new developments and renovations ensure the protection of existing murals and require new proposals to complement the neighborhood's cultural heritage.

Another tool for preserving unique assets in the city and the Mission neighborhood is the Landmark Designation Program, which aims to protect, preserve, enhance, and encourage the use of significant cultural resources. Equity communities have increasingly shown interest in safeguarding architectural, archaeological, and living history, including long standing businesses, events, practices, and organizations. Recent efforts in Japantown, Western SoMa, and the Mission reflect this growing trend. Neighborhood cultural preservation stewards, along with the office of District 9 Supervisor supported the effort to landmark two murals on residential buildings on 24th & Harrison, commemorating local Latino cultural traditions and icons. These murals, including *La Rumba no Parra: The Chata Gutierrez Mural* at 3175 24th St. and the *Carnaval Mural* at 1311 Harrison St., are now protected and preserved for the enjoyment and pride of future generations of residents, merchants, and visitors.





Photo courtesy of muralist Carlos Gonzalez

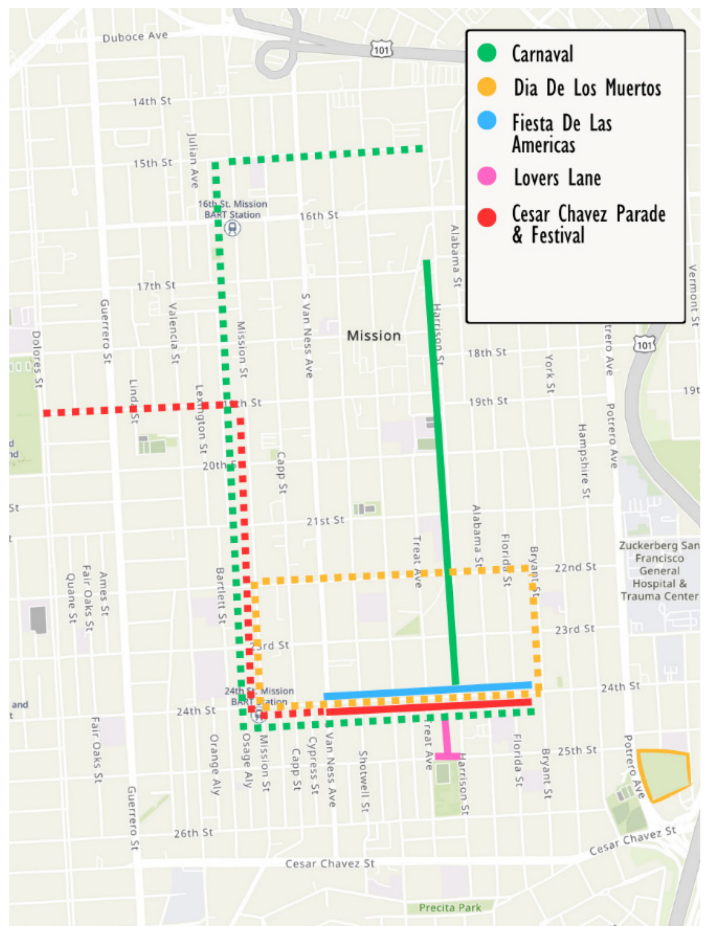
## Cultural Activation

Cultural celebrations are deeply rooted in Latino life in San Francisco, dating back to the city's earliest documented festivities marking Mexican Independence Day in 1860. From the lively Afro-Latino Carnaval to the reverent Día de los Muertos rituals, and including the ceremonial evocation of Aztec Dancers, these celebrations are crucial expressions of Latino heritage and identity, embodying a collective history (Nuestra Historia San Francisco Pan Latino Historic Context Statement, 2023). Although not formally cataloged by the city, some traditions endured for generations while others were short-lived. Regardless, the production and sustenance of these cultural treasures have relied on the dedication of volunteers, organizations, cultural creators, and performers, who invest countless hours and vital resources. The following descriptions highlight major cultural events with historical and physical roots in the Calle 24 Cultural District boundary area.

Carnaval San Francisco in the Mission is an annual Afro-Latino celebration of song, dance, visual arts, and community expression that takes place annually in May. Started in 1979, Carnaval is the West Coast's largest multi-cultural celebration of Latin-American, Caribbean, and African diasporic roots. Every year, over 400,000 local and regional visitors descend on the Mission for this 2-day parade and

street festival, creating a significant economic boost for participating artists, cultural groups, and neighborhood businesses.

Dia De Los Muertos celebrated in November is long rooted in Mexican and Central American indigenous traditional celebrations honoring deceased ancestors. After Spanish colonization of Latin-America, Catholic elements were incorporated with traditional indigenous practices creating the widely popular celebration today known as Dia De Los Muertos. Public rituals and celebrations in the Mission District can be traced back to the early 1970's led by Latino Arts and Culture organizations Casa Hispana and Galeria De La Raza. The early days consisted of smaller sized community events with candlelight vigils and art exhibitions. Currently, Dia De Los Muertos draws thousands from the Bay Area to 24th Street and neighboring Garfield Park and/or La Raza Park (Potrero Del Sol) for a procession and display of altars honoring ancestors.



Lovers Lane is the latest addition to a long roster of cultural celebrations in the Mission. And after only four years, this youth-led Valentines themed event has made an indelible mark on the Calle 24 Cultural District. Founded by two Mission raised artists Lucia Gonzalez Ippolito and Alfredo Uribe, Lover's Lane is held in the historic mural-strewn Balmy Alley, off the 24th Street commercial corridor. The celebration brings together artists, craft makers and performers to celebrate neighborhood togetherness after a time of great isolation experienced during the pandemic.

Festival De las Americas, first established in 1979 under the moniker of the 24th Street Festival, celebrates the multi-ethnic Latino identity of the Mission. This hugely popular street gathering took a hiatus in the mid 2000's and was recently revived by the Calle 24 Cultural District. The event takes place in September when Mexico and several Central American countries celebrate their independence.

The annual Cesar Chavez Day Parade and Festival was initiated in 2000 and has since become a staple event that parades through the streets of the Mission, starting from Dolores Park, and culminates in an outdoor celebration on 24th Street. The parade and festival serve as a commemoration of the Chicano labor legacy, honoring figures such as Cesar Chavez, Dolores Huerta, and the United Farm Workers. This tribute reflects the profound impact of the movement on the people of the Mission. Young Chicano activists played a pivotal role, organizing grape boycotts at the former Safeway Supermarket on 24th Street and Potrero Avenue. Their advocacy later led to the transformation of the site into affordable housing in the late 1970s. Additionally, the renaming of Army Street to Cesar Chavez Street in 1995 further underscores the enduring influence of the Chicano labor movement within the Mission community.

Lastly, it is worth noting the contributions of Mexican and Central American indigenous rituals and ceremonies conducted by Mission-based Aztec Dance groups, which are integral to many of the above-mentioned cultural events. These rituals, deeply rooted in a blend of Meso-American indigenous traditions and Catholic elements, have been associated with the Latino Mission community since the late 1970s. Their involvement in cultural celebrations, parades, street fairs, affordable housing groundbreaking, and community funerals underscores the importance of preserving and securing access to cultural and ceremonial event space. Over four groups, including the oldest-running Grupo Xitlalli (established in 1981), hold residency in the Mission, contributing significantly to its cultural fabric.

## **Summary of Community Economy**

Between 2000 and 2022, the Latino community in the Mission faced significant economic challenges, exacerbated by the Covid-19 pandemic. Issues such as back rent, job losses, small business closures, and the cancellation of cultural events deeply impacted the neighborhood. However, by 2024, the data and qualitative observations presented indicate a robust recovery for the Mission District. The rise in jobs and businesses, coupled with low vacancy rates compared to San Francisco overall, highlights the strength of the district's recovery. This growth has not only served the community but also bolstered the cultural legacy of the Latino community, particularly evident on the commercial strips of Mission and 24th streets. Traditional anchor businesses and newer ventures like La Placita, Discodelic, Shipyard K9 Supplies are among those supporting this vitality. Additionally, new spaces developed by community housing developers have provided support to a variety of organizations and businesses, including Bicis Del Pueblo, Youth Arts Exchange, Youth Speaks, and HOMEY.

Initiatives such as MAP2020, the Calle 24 Cultural District, and the Calle 24 Special Use District (SUD) have been instrumental in the economic recovery and sustainability of small businesses along the commercial corridors, while also preserving and expanding cultural spaces and activities. Business grants, funding for service and cultural organizations, community real estate brokers, and innovative strategies for street vending continue to advance the economic and community goals set by MAP2020. These efforts have underscored the cultural capital of the Mission District, a testament to the countless organizers, artists, activists, blue collar workers, small business owners, and nonprofit professionals who have contributed to the neighborhood's resilience and ongoing vibrancy.



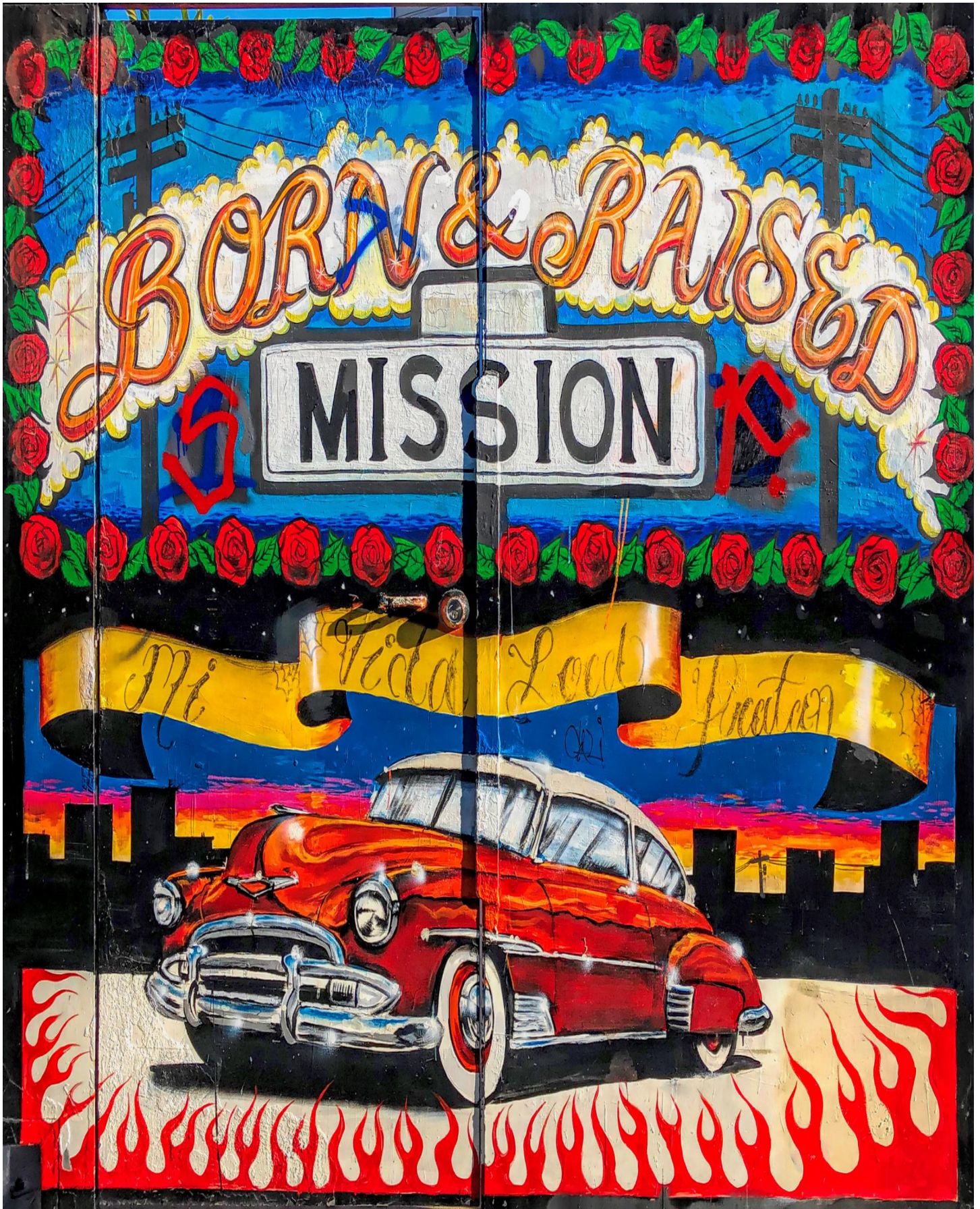


Photo by Terence Faircloth (CC BY-NC-ND 2.0)



# Conclusion

The Mission Action Plan (MAP2020) has proven to be a crucial and effective tool in community planning, fostering collaboration between the community and government agencies to identify impacts, trends, and needed solutions. Most importantly, the community has been able to identify targeted priorities for City investments that led to concrete outcomes such as affordable housing production and preservation, supporting businesses on targeted corridors, and creating historic landmarks. This approach is anchored in strong partnerships with knowledgeable community members, ensuring transparent and equitable government practices, and striving for equity-based policies and investments.

Since 2014, the preservation and production of affordable housing has more than doubled in comparison to the previous decade. Community affordable housing developers have taken the lead in delivering affordable units by expanding their capacity and working closely with City agencies. This resulted in 1,130 new affordable units and 266 existing units made permanently affordable between 2014 and 2024. Another 1,174 affordable units are in the pipeline. Also, the Mayor's Office of Housing and Community Development increased eviction legal services, housing counseling, tenants' rights education and counseling, and rental subsidies programs. More than 2,000 Mission households benefited from these investments, more than double the original target of 800 people. This contributed to the stability of the low-income Latino population (less than 50% of median income) and increase of the middle-income Latino population (100-150% of the median income). Still, between 2017 and 2022, the Mission doubled its number of unsheltered people and the Latino population declined at an average rate of 2% over the past decade. In contrast to the Mission District, the Latino population for San Francisco has increased to 16% (18,641 individuals) in the last 23 years. The expected decline in the Mission District's Latino population, feared to occur during the COVID-19 pandemic due to concerns about a wave of evictions, did not happen as expected. However, the objective is to reverse the trend of population decline that has persisted for over 20 years and work towards providing options for the Latino population to stay in the area. The Mission neighborhood economy is solid and is serving the growing Latino population in San Francisco and beyond. Many shops and restaurants in the Mission have survived the Covid-19 shutdown and online competition, new businesses have opened, and Calle 24 has increased its activity. In 2023, the sales tax revenues from the Mission were almost at the same level as in 2019, while San Francisco was 13% lower citywide and Union Square/Yerba Buena area was 40% lower. Similarly, in 2024 the average retail vacancy in Mission/Potrero was 4.3% compared to Union Square/Yerba Buena at 30% and citywide at an average 9% vacancy. This economic performance is the result of collaboration among community organizations and City agencies. The Office of Economic and Workforce Development has played a major role providing programs, policies and funding to business attraction and retention, and neighborhood commercial revitalization on 24th Street and Mission Street.

The cultural strength of the community has deepened and expanded through physical markers, community organizations, and activities, which have in turn supported the economic vitality of the neighborhood. Beyond neighborhood residents, visitors from the rest of the city, the region and the country come to the Mission because of the cultural experience. A targeted effort by the community and the City has been focused on 24th Street, el Corazón del Barrio, with the designation of Calle 24 Cultural District and Calle 24 Special Use District. The Calle 24 Cultural District is safeguarding the cultural heritage and traditions of the local community through small business assistance and monthly Latino-

themed activation. The Calle 24 Special Use District has aided in preserving historical signage and art, legacy businesses, and a diversity of small mom and pop storefronts.

As MAP2020 enters its eighth year of implementation, it is evident that collaboration between the community and City partners remains essential for successful community strategies. This collaboration, supported by interagency partnerships with community organizations, has created a space for collective problem-solving critical to the survival, stabilization, and growth of Latino residents, artists, nonprofits, and small businesses. Moving forward, it is essential to integrate community needs and assets into planning processes and investments to strengthen the bridge between the community and government.

Lessons learned from the past eight years of MAP2020 implementation can be summarized as follows:

- **Collaboration** between community and City partners is crucial for shared decision-making and effective implementation.
- **A holistic approach** to community development, integrating housing, culture, and economic investments, nurtures a thriving neighborhood ecosystem.
- **Transparent and accessible information** allows for precise progress tracking and adaptive strategy adjustments.
- **Strengthening community capacity** through a coalition of grassroots organizations enables effective advocacy, service, and affordable housing delivery.

## Recommendations & Next Steps

To build on these successes, address ongoing challenges and meet the MAP2020 goals, the following recommendations are proposed as we enter the next phase of the Mission Action Plan:

- Pursue and secure funding at all levels, including the Bay Area Affordable Housing Bond, to build units in the pipeline and implement the Affordable Housing Leadership Council's recommendations, ensuring affordable housing accessibility to the Latino population.
- Strengthen funding and advocacy for affordable housing preservation programs, including MOHCD's Small Sites Program, to make existing units permanently affordable.
- Sustain ongoing tenant protection investments to support vulnerable Mission Latino residents from displacement and eviction
- Strengthen resident stability and equity by implementing affordable homeownership programs tailored to the Mission's moderate-income households.
- Increase supportive housing options and provide cultural and language competent services to aid individuals and families transitioning to stable living conditions.

- Strengthen community safety and enhance cleanliness along Mission Street and 24th Street by ensuring a continuous presence of community ambassadors, routine sidewalk and street maintenance, and activating public spaces with vibrant cultural expression.
- Protect longstanding businesses, including those involved in production, distribution, and repair, from displacement. And further support both street vendors and storefront businesses by utilizing land use strategies, navigating city regulations, and facilitating access to public grants and services.
- Assist non-profit organizations by helping them secure affordable commercial spaces and navigate regulatory processes to prevent displacement, ensuring the continuity of vital social services
- Preserve and promote cultural resources such as signage, murals, cultural events and local festivals district-wide, focusing particularly on cultural heritage corridors on 24th Street and Mission Street.
- Facilitate access and the development of cultural and ceremonial spaces, as outlined in the City's Housing Element, preserving the rich Southern, Central and Northern American cultural practices ingrained in the Mission community.

The Mission District, an anchor for the Latino community, showcases resilience and increasing vitality, supporting San Francisco residents and workers, while continuing to contribute to the city's vibrancy as a world class city. The commitment from the City and community leaders to continue the implementation of MAP2020 is essential to ensure this neighborhood serves current and future generations.

# Acknowledgements

Many City agencies and community organizations and coalitions have participated in MAP2020. Others will be added as requested:

- The Office of Mayor London Breed
- The Office of current District 9 Supervisor Hillary Ronen
- San Francisco Planning Department
- Mayor's Office of Housing and Community Development (MOHCD)
- San Francisco Municipal Transportation Agency
- San Francisco Arts Commission
- Health Services Agency (HSA)
- Department of Building Inspection (DBI)
- San Francisco Rent Board
- Office of Economic and Workforce Development (OEWD)
- Cultural Action Network (CAN)
- The Day Laborer Program and Women's Collective
- Mission Economic Development Agency (MEDA)
- Pacific Felt Factory
- United to Save the Mission
- Latino Task Force
- Calle 24 Latino Cultural District
- American Indian Cultural District
- Clecha
- Cultura y Arte Nativa de las Americas (CANA)
- SF Latino Parity and Equity Coalition
- Mission Housing Development Corporation
- Plaza 16 Coalition
- Friendship House

For other information related to MAP2020 and the Mission community:

**San Francisco Planning Department**

Oscar M. Grande

Community Equity Division, Latino & Mission District Community Liaison

[oscar.grande@sfgov.org](mailto:oscar.grande@sfgov.org)

<https://sfplanning.org/mission-action-plan-2020>





# PLANNING COMMISSION RESOLUTION NO. 21657

**HEARING DATE: DECEMBER 5, 2024**

**Case Number:** 2015 – 000988CWP  
**Project Name:** Mission Community Action Plan  
**Staff Contact:** Oscar M. Grande, Senior Community Development Specialist, [oscar.grande@sfgov.org](mailto:oscar.grande@sfgov.org)  
**Reviewed By:** Julia Sabory, Community Engagement Manager, [julia.sabory@sfgov.org](mailto:julia.sabory@sfgov.org)  
Miriam Chion, Director of Community Equity, [miriam.chion@sfgov.org](mailto:miriam.chion@sfgov.org)

## PREAMBLE

**WHEREAS**, the Mission District has long been a cultural hub for both the Latino and American Indian communities in San Francisco, each with deep roots in the neighborhood; and,

**WHEREAS**, in 2014, community leaders and City government came together to launch the Mission Action Plan (MAP2020) to address how the City will retain low- and moderate-income residents and support community organizations and businesses; and,

**WHEREAS**, in March 2, 2017, the Planning Commission through Resolution No.19864 endorsed the Mission Action Plan 2020 (MAP 2020), including its Goals and Objectives as City policy, to strengthen and support the Mission as a culturally and socio-economically vibrant community; and,

**WHEREAS**, the Planning Commission also directed Planning Department staff and endorsed the work of other City staff and community members to implement the strategies in MAP2020; and,

**WHEREAS**, the Housing Element 2022 Update (Board Ordinance No.010-23), the City's first housing plan centered in racial and social equity, identifies policies to guide neighborhoods including the Mission District to foster racially and socially inclusive neighborhoods through equitable distribution of investment and growth, provide sufficient housing for existing residents and future generations for a city with diverse cultures, family structures, and abilities, and promote neighborhoods that are well-connected, healthy, and rich with community culture; and,

**WHEREAS**, at the request of community representatives, Planning Department staff prepared the fourth MAP2020 status report, tracking the progress of MAP2020 implementation; and

**WHEREAS**, since 2017, despite enduring the painful impacts of Covid-19 and economic challenges, under the guidance of MAP 2020, the partnership between City agencies and community members has yielded initiatives, programs, and investments; and,

**WHEREAS**, since 2014, the preservation and production of affordable housing has more than doubled compared to the previous decade, and community affordable housing developers have taken the lead in delivering affordable units by expanding their capacity and working closely with City agencies, which resulted in 1,130 new affordable units, 266 existing units made permanently affordable, and the construction of 156 accessory dwelling units between 2014 and 2024, while another 1,174 affordable units are in the pipeline; and,

**WHEREAS**, the Mayor's Office of Housing and Community Development helped keep tenants in their homes by increasing eviction legal services, housing counseling, education and awareness, and rental subsidy programs, and almost 2,000 Mission households benefited from these investments, which more than double the original target of 800 people and contributed to the stability of the low-income population (less than 50% of median income) and increase of the middle-income population (100-150% of the median income); and,

**WHEREAS**, the Mission neighborhood economy continues serving the growing Latino population in San Francisco and beyond; and

**WHEREAS**, the sales tax revenues from the Mission in 2023 were almost at the same level as in 2019, while San Francisco was 13% lower citywide and Union Square/Yerba Buena area was 40% lower, and the average retail vacancy in Mission/Potrero in 2024 was 4.3% compared to Union Square/Yerba Buena at 30% and 9%; and

**WHEREAS**, the Office of Economic and Workforce Development has played a major role in this success by implementing policies, offering programs, and providing funding to attract and retain community-serving businesses, thus fostering the neighborhood commercial revitalization observed on 24th Street and Mission Street; and,

**WHEREAS**, the cultural strength of the Mission has deepened and expanded through physical markers, community organizations, festivals and parades, and this cultural richness extends beyond neighborhood residents, drawing visitors from across the city, region, and country to the neighborhood; and,

**WHEREAS**, a targeted effort by the community and the City has been focused on 24th Street, el Corazón del Barrio, with the designation of Calle 24 Cultural District and Calle 24 Special Use District; and,

**WHEREAS**, the Calle 24 Cultural District is safeguarding the cultural heritage and traditions of the local community through small business assistance and monthly Latino-themed activation; and,

**WHEREAS**, the Calle 24 Special Use District has aided in preserving historical signage and art, legacy businesses, and a diversity of small community-serving and immigrant-owned businesses; and,

**WHEREAS**, the American Indian Cultural District was established in 2020, and has led the installation of indigenized art and signage in the Mission neighborhood; and,

WHEREAS, challenges remains for the neighborhood, and the Mission doubled its number of unsheltered people and the share Latino population declined from 38% to 32%, experiencing a loss of around 4,500 Latinos between 2017 and 2022, while the share Latino population for San Francisco has increased slightly from 15% to 16% in 2022; and,

WHEREAS, community-serving small businesses and community-based organizations continue to grapple with displacement pressures and financial challenges; and

WHEREAS, challenging street environment remains for residents, families, small businesses and visitors; and

WHEREAS, barriers for street vendors to obtain permits, affordable carts, safe storage sites, and access to permitted production facilities continue to create unsafe working conditions; and,

WHEREAS, dedicated cultural and ceremonial spaces for the celebration and preservation of Latino and Indigenous cultural practices remains a need for the Latino community and American Indian community; and,

WHEREAS, Planning Department staff collaborated with a working group of community leaders, including the American Indian Cultural District representatives, to review recommendations based on the MAP2020 status report and current conditions, and proposed a set of updated MAP2030 strategies, including equity priorities tailored to the American Indian community; and

THEREFORE BE IT RESOLVED, that the Planning Commission endorses the MAP 2030 Strategies as City Policy, to encourage community-planning and capacity building efforts that support the Mission District's vision for a healthy, thriving, safe and affordable neighborhood; and,

BE IT FURTHER RESOLVED, that the Planning Commission acknowledges these strategies are not exhaustive and will continue to evolve as the work progresses; and.

BE IT FURTHER RESOLVED, that the Planning Commission directs Planning Department staff to continue to work with community members and other City agencies to implement MAP2030 Strategies; and,

I hereby certify that the Planning Commission ADOPTED the foregoing Resolution at its meeting on December 5, 2024.



Jonas P. Ionin  
Commission Secretary

AYES: Campbell, Williams, Braun, Imperial, Moore, So

NOES: None

ABSENT: McGarry

ADOPTED: December 5, 2024

BOARD of SUPERVISORS



City Hall  
1 Dr. Carlton B. Goodlett Place, Room 244  
San Francisco, CA 94102-4689  
Tel. No. (415) 554-5184  
Fax No. (415) 554-5163  
TDD/TTY No. (415) 554-5227

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## MEMORANDUM

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Date: November 7, 2025  
To: Planning Department/Planning Commission  
From: John Carroll, Assistant Clerk, Land Use and Transportation Committee  
Subject: Board of Supervisors Legislation Referral - File No. 251116  
Interim Zoning Controls - Conditional Use Authorization for Laboratory Uses in PDR-1-G

---

- ☒ California Environmental Quality Act (CEQA) Determination Not defined as a project under CEQA Guidelines Sections 15378 and 15060(c)(2) because it would not result in a direct or indirect physical change in the environment.  
(*California Public Resources Code, Sections 21000 et seq.*)  
☒ Ordinance / Resolution  
☐ Ballot Measure 11/14/2025 *Joy Navarrete*
- ☐ Amendment to the Planning Code, including the following Findings:  
(*Planning Code, Section 302(b): 90 days for Planning Commission review*)  
☐ General Plan ☐ Planning Code, Section 101.1 ☐ Planning Code, Section 302
- ☐ Amendment to the Administrative Code, involving Land Use/Planning  
(*Board Rule 3.23: 30 days for possible Planning Department review*)
- ☐ General Plan Referral for Non-Planning Code Amendments  
(*Charter, Section 4.105, and Administrative Code, Section 2A.53*)  
(Required for legislation concerning the acquisition, vacation, sale, or change in use of City property; subdivision of land; construction, improvement, extension, widening, narrowing, removal, or relocation of public ways, transportation routes, ground, open space, buildings, or structures; plans for public housing and publicly-assisted private housing; redevelopment plans; development agreements; the annual capital expenditure plan and six-year capital improvement program; and any capital improvement project or long-term financing proposal such as general obligation or revenue bonds.)
- ☐ Historic Preservation Commission  
☐ Landmark (*Planning Code, Section 1004.3*)  
☐ Cultural Districts (*Charter, Section 4.135 & Board Rule 3.23*)  
☐ Mills Act Contract (*Government Code, Section 50280*)  
☐ Designation for Significant/Contributory Buildings (*Planning Code, Article 11*)

Please send the Planning Department/Commission recommendation/determination to John Carroll at [john.carroll@sfgov.org](mailto:john.carroll@sfgov.org).



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**NOTICE OF PUBLIC HEARING**  
**LAND USE AND TRANSPORTATION COMMITTEE**  
**BOARD OF SUPERVISORS OF THE CITY AND COUNTY OF SAN FRANCISCO**

NOTICE IS HEREBY GIVEN THAT the Board of Supervisors of the City and County of San Francisco's Land Use and Transportation Committee will hold a public hearing to consider the following proposal and said public hearing will be held as follows, at which time all interested parties may attend and be heard:

**Date:** Monday, December 15, 2025

**Time:** 1:30 p.m.

**Location:** Legislative Chamber, Room 250, located at City Hall  
1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102

**Subject:** File No. 251116. Resolution imposing interim zoning controls for 18 months to require a Conditional Use authorization and specified findings for proposed Laboratory Uses in the PDR-1-G (Production, Distribution, and Repair) District; affirming the Planning Department's determination under the California Environmental Quality Act; and making findings of consistency with the General Plan, the eight priority policies of Planning Code, Section 101.1, and Planning Code, Section 306.7.

In accordance with Administrative Code, Section 67.7-1, persons who are unable to attend the hearing on this matter may submit written comments. These comments will be added to the official public record in this matter and shall be brought to the attention of the Board of Supervisors. Written comments should be addressed to Angela Calvillo, Clerk of the Board, City Hall, 1 Dr. Carlton B. Goodlett Place, Room 244, San Francisco, CA, 94102 or sent via email ([bos@sfgov.org](mailto:bos@sfgov.org)). Information relating to this matter is available with the Office of the Clerk of the Board or the Board of Supervisors' Legislative Research Center (<https://sfbos.org/legislative-research-center-lrc>). Agenda information relating to this matter will be available for public review on Friday, December 12, 2025.

For any questions about this hearing, please contact the Assistant Clerk for the Land Use and Transportation Committee:

John Carroll ([john.carroll@sfgov.org](mailto:john.carroll@sfgov.org)) ~ (415) 554-4445)

A handwritten signature in blue ink, appearing to read "Angela Calvillo".

Angela Calvillo  
Clerk of the Board of Supervisors  
City and County of San Francisco

jec:bjj:ams



CIVIL

petitioner WANDA Yip filed a petition with this court for a decree changing names as follows:  
WANDA Yip to WANDA WING FONG Yip

The Court orders that all persons interested in this matter appear before this court at the hearing indicated below to show cause, if any, why the petition for change of name should not be granted. Any person objecting to the name changes described above must file a written objection that includes the reasons for the objection at least two court days before the matter is scheduled to be heard and must appear at the hearing to show cause.

para presentar una respuesta por escrito en esta corte y hacer que se entregue una copia al demandante. Una vez que usted recibe el formulario, no lo protegen. Su respuesta por escrito tiene que estar en formato legal correcto si desea que procesen su caso. Puede usar el formulario que haya un formulario que usted puede usar para su respuesta. Puede encontrar estos formularios de la corte y más información en el Centro de Recursos para el Ciudadano de California ([www.sucorte.ca.gov](http://www.sucorte.ca.gov)), en la biblioteca de leyes de su condado o en la corte que le quede más cerca de su casa. Si usted no tiene una cuota de presentación, pida al secretario de la corte que le dé un formulario de exención de pago de cuotas. Si no presenta su respuesta por escrito, puede perder su caso por incumplimiento y la corte le podrá quitar su sueldo, dinero y bienes sin más advertencia.

The following person(s) is (are) doing business as:  
RUYI, 588 S VAN NESS AVE  
APT 8, SAN FRANCISCO, CA  
94110 County of SAN MATEO  
ETHOS ORIGIN LLC, 588 S  
VAN NESS AVE APT 8, SAN  
FRANCISCO, CA 94110  
This business is conducted  
by A LIMITED LIABILITY  
COMPANY  
The registrant(s) commenced  
to transact business under  
the fictitious business name  
or names listed above on N/A  
I declare that all information  
in this statement is true and  
correct. (A registrant who

**GOVERNMENT**

Office at (833) 740-2431 with any questions. An application packet and copy of Personnel Commission Rules and Regulations can be obtained at [www.jsd.k12.ca.us](http://www.jsd.k12.ca.us) or picked up at 101 Lincoln Ave., Daly City.  
11/21, 11/23, 11/28, 11/30, 12/5, 12/17/25  
**SPEN-3988184#**  
**EXAMINER - DALY CITY**  
**INDEPENDENT**

**NOTICE OF**

EXAMINER - DALY CITY  
INDEPENDENT

The Petition requests the decedent's will and codicils, if any, be admitted to probate. The will and any codicils are available for examination in the file kept by the court.

11/21, 11/23, 11/30/25  
SPEN-3988223#  
EXAMINER - REDWOOD  
CITY TRIBUNE

will be sold per the California  
SelfService Storage Facility

**NPEN-3983162#  
EXAMINER - BOUTIQUE &  
VILLAGER**

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### COPY OF NOTICE

Notice Type: GPN GOVT PUBLIC NOTICE

Ad Description

JEC - LUT HEARING - DECEMBER 15, 2025 - FILE NO. 251116

To the right is a copy of the notice you sent to us for publication in the SAN FRANCISCO EXAMINER. Thank you for using our newspaper. Please read this notice carefully and call us with ny corrections. The Proof of Publication will be filed with the County Clerk, if required, and mailed to you after the last date below. Publication date(s) for this notice is (are):

11/23/2025

The charge(s) for this order is as follows. An invoice will be sent after the last date of publication. If you prepaid this order in full, you will not receive an invoice.

Publication	\$516.60
Set aside for CCSF Outreach Fund	\$57.40
Total	\$574.00

EXM# 3989409

**NOTICE OF PUBLIC  
HEARING BOARD OF  
SUPERVISORS OF THE  
CITY AND COUNTY OF  
SAN FRANCISCO LAND  
USE AND TRANSPORTA-  
TION COMMITTEE**  
**MONDAY DECEMBER 15,  
2025 - 1:30 PM Legislative  
Chamber, Room 250, City  
Hall 1 Dr. Carlton B.  
Goodlett Place, San  
Francisco, CA 94102**

NOTICE IS HEREBY GIVEN  
THAT the Board of Supervi-  
sors of the City and County  
of San Francisco's Land Use  
and Transportation Commit-  
tee will hold a public hearing  
to consider the following  
proposal and said public  
hearing will be held as  
follows, at which time all  
interested parties may attend  
and be heard:

**File No. 251116.** Resolution  
imposing interim zoning  
controls for 18 months to  
require a Conditional Use  
authorization and specified  
findings for proposed  
Laboratory Uses in the PDR-  
1-G (Production, Distribution,  
and Repair) District, affirming  
the Planning Department's  
determination under the  
California Environmental  
Quality Act; and making  
findings of consistency with  
the General Plan, the eight  
priority policies of Planning  
Code, Section 101.1, and  
Planning Code, Section  
306.7.

In accordance with Adminis-  
trative Code, Section 67.7-1,  
persons who are unable to  
attend the hearing on this  
matter may submit written  
comments. These comments  
will be added to the official  
public record in this matter  
and shall be brought to the  
attention of the Board of  
Supervisors. Written  
comments should be  
addressed to Angela Calvillo,  
Clerk of the Board, City Hall,  
1 Dr. Carlton B. Goodlett  
Place, Room 244, San  
Francisco, CA, 94102 or sent  
via email ([bos@sfgov.org](mailto:bos@sfgov.org)).  
Information relating to this  
matter is available with the  
Office of the Clerk of the  
Board or the Board of  
Supervisors' Legislative  
Research Center  
(<https://sfbos.org/legislative-research-center-lrc>).  
Agenda information relating  
to this matter will be  
available for public review on  
Friday, December 12, 2025.  
For any questions about this  
hearing, please contact the  
Assistant Clerk for the Land  
Use and Transportation  
Committee: John Carroll  
([john.carroll@sfgov.org](mailto:john.carroll@sfgov.org)) -  
(415) 554-4445)

EXM-3989409#



\* A 0 0 0 0 0 7 2 5 7 5 3 4 \*



**MYRNA MELGAR**

---

DATE: December 10, 2025

TO: Angela Calvillo  
Clerk of the Board of Supervisors

FROM: Supervisor Myrna Melgar, Chair, Land Use and Transportation Committee

RE: Land Use and Transportation Committee  
COMMITTEE REPORTS

---

Pursuant to Board Rule 4.20, as Chair of the Land Use and Transportation Committee, I have deemed the following matters are of an urgent nature and request them be considered by the full Board on Tuesday, December 16, 2025.

**File No. 250385**

**Planning Code - Reproductive Health Clinics**

Sponsors: Mayor; Melgar, Chan and Mandelman

**File No. 250887**

**Planning Code - Permitting Parking in Driveways**

Sponsors: Mayor; Chen and Melgar

**File No. 250926**

**Planning, Administrative Codes - Tenant Protections Related to Residential Demolitions and Renovations**

Sponsors: Chen; Fielder, Walton, Chan, Dorsey, Sauter, Sherrill, Melgar, Mahmood and Mandelman

**File No. 251116**

**Interim Zoning Controls - Conditional Use Authorization for Laboratory Uses in PDR-1-G**

Sponsors: Fielder; Walton

These matters will be heard in the Land Use and Transportation Committee at a Regular Meeting on Monday, December 15, 2025.



**From:** [Board of Supervisors \(BOS\)](#)  
**To:** [BOS-Supervisors](#); [BOS-Legislative Aides](#)  
**Cc:** [Calvillo, Angela \(BOS\)](#); [Somera, Alisa \(BOS\)](#); [Ng, Wilson \(BOS\)](#); [De Asis, Edward \(BOS\)](#); [Mchugh, Eileen \(BOS\)](#); [BOS-Operations](#); [BOS Legislation, \(BOS\)](#); [Carroll, John \(BOS\)](#)  
**Subject:** FW: File No. 251116 — Request for Amendments to Interim Controls for Laboratory Uses  
**Date:** Monday, December 15, 2025 1:19:13 PM  
**Attachments:** [Request for Amendments to Interim Controls.pdf](#)

---

Hello,

Please see below and attached for communication from the Dogpatch Neighborhood Association regarding File No. 251116, which is Item No. 5 on today's Land Use and Transportation Committee meeting agenda.

**File No. 251116:** Resolution imposing interim zoning controls for 18 months to require a Conditional Use authorization and specified findings for proposed Laboratory Uses in the PDR-1-G (Production, Distribution, and Repair) District; affirming the Planning Department's determination under the California Environmental Quality Act; and making findings of consistency with the General Plan, the eight priority policies of Planning Code, Section 101.1, and Planning Code, Section 306.7. (Fielder, Walton)

Sincerely,

**Joe Adkins**  
**Office of the Clerk of the Board**  
**San Francisco Board of Supervisors**  
**1 Dr. Carlton B. Goodlett Place, Room 244**  
**San Francisco, CA 94102**  
**Phone: (415) 554-5184 | Fax: (415) 554-5163**  
[board.of.supervisors@sfgov.org](mailto:board.of.supervisors@sfgov.org) | [www.sfbos.org](http://www.sfbos.org)

---

**From:** Michael Berkowitz <president@dogpatchna.org>  
**Sent:** Friday, December 12, 2025 2:04 PM  
**To:** Chan, Connie (BOS) <connie.chan@sfgov.org>; Sherrill, Stephen (BOS) <Stephen.Sherrill@sfgov.org>; Sauter, Danny (BOS) <Danny.Sauter@sfgov.org>; Wong, Alan (BOS) <alan.wong@sfgov.org>; Mahmood, Bilal (BOS) <bilal.mahmood@sfgov.org>; Dorsey, Matt (BOS) <matt.dorsey@sfgov.org>; Melgar, Myrna (BOS) <myrna.melgar@sfgov.org>; Mandelman, Rafael (BOS) <rafael.mandelman@sfgov.org>; Fielder, Jackie (BOS) <Jackie.Fielder@sfgov.org>; Walton, Shamann (BOS) <shamann.walton@sfgov.org>; Chen, Chyanne (BOS) <Chyanne.Chen@sfgov.org>; Board of Supervisors (BOS) <board.of.supervisors@sfgov.org>; BOS-Legislative Aides <bos-legislative\_aides@sfgov.org>  
**Cc:** Burch, Percy (BOS) <percy.burch@sfgov.org>  
**Subject:** Re: File No. 251116 — Request for Amendments to Interim Controls for Laboratory Uses

This message is from outside the City email system. Do not open links or attachments from untrusted sources.

---

Dear Supervisors,

Please find attached a letter requesting amendments to Interim Controls for Laboratory Uses - **File No. 251116**. Please do not hesitate to reach out if you have any questions.

Kind regards,

**Michael**

Michael Berkowitz, President

Dogpatch Neighborhood Association

e. [info@dogpatchna.org](mailto:info@dogpatchna.org) w. [www.dogpatchna.org](http://www.dogpatchna.org)

a. 1278 Minnesota Street | San Francisco CA 94107

p. 917-660-0449





**Re: File No. 251116 — Request for Amendments to Interim Controls for Laboratory Uses**

Dear President Mandelman and Members of the Board,

The Dogpatch Neighborhood Association (DNA) supports the City's goal of preserving PDR uses and the blue-collar jobs they sustain. We appreciate that the legislation proposing interim zoning controls for laboratory uses applies to PDR-1G districts citywide, including those within District 10.

We are writing to respectfully request amendments to ensure the legislation functions effectively and equitably across District 10's industrial landscape. As drafted, the legislation does not apply to PDR-2 or UMU districts, even though:

- District 10 contains a large concentration of PDR-2 as well as PDR-1G, particularly in the Bayview, supporting long-standing industrial businesses and accessible employment; and
- Dogpatch and Potrero include a number of underdeveloped UMU parcels that are already experiencing redevelopment pressure and are highly vulnerable to laboratory and R&D conversion if new controls apply only to PDR-1G.

**Without extending protections to PDR-2 and UMU, laboratory demand will simply shift into these adjacent areas, transferring displacement pressure rather than addressing it comprehensively.**

We also see this as an opportunity to begin a more substantive discussion about where innovative industries should be appropriately located. San Francisco will continue to attract emerging sectors, and more comprehensive planning can better support both job-producing PDR businesses and innovation-oriented enterprises in the long term.

**For these reasons, we respectfully ask the Board to amend the legislation to:**

- **Include PDR-2 and UMU districts, to prevent unintended relocation of laboratory uses into vulnerable District 10 areas;**
- **Acknowledge District 10's outsized share of industrial land and job-producing uses; and**
- **Align the ordinance with its stated goals, which recognize citywide pressures on industrial land and the need to protect jobs accessible to those without four-year degrees.**

Dogpatch has long supported the City's industrial base while balancing mixed-use growth. We support the intent of this legislation and hope the Board will strengthen it so that it applies comprehensively, equitably, and effectively. As a reference, please see the zoning map on the following page.

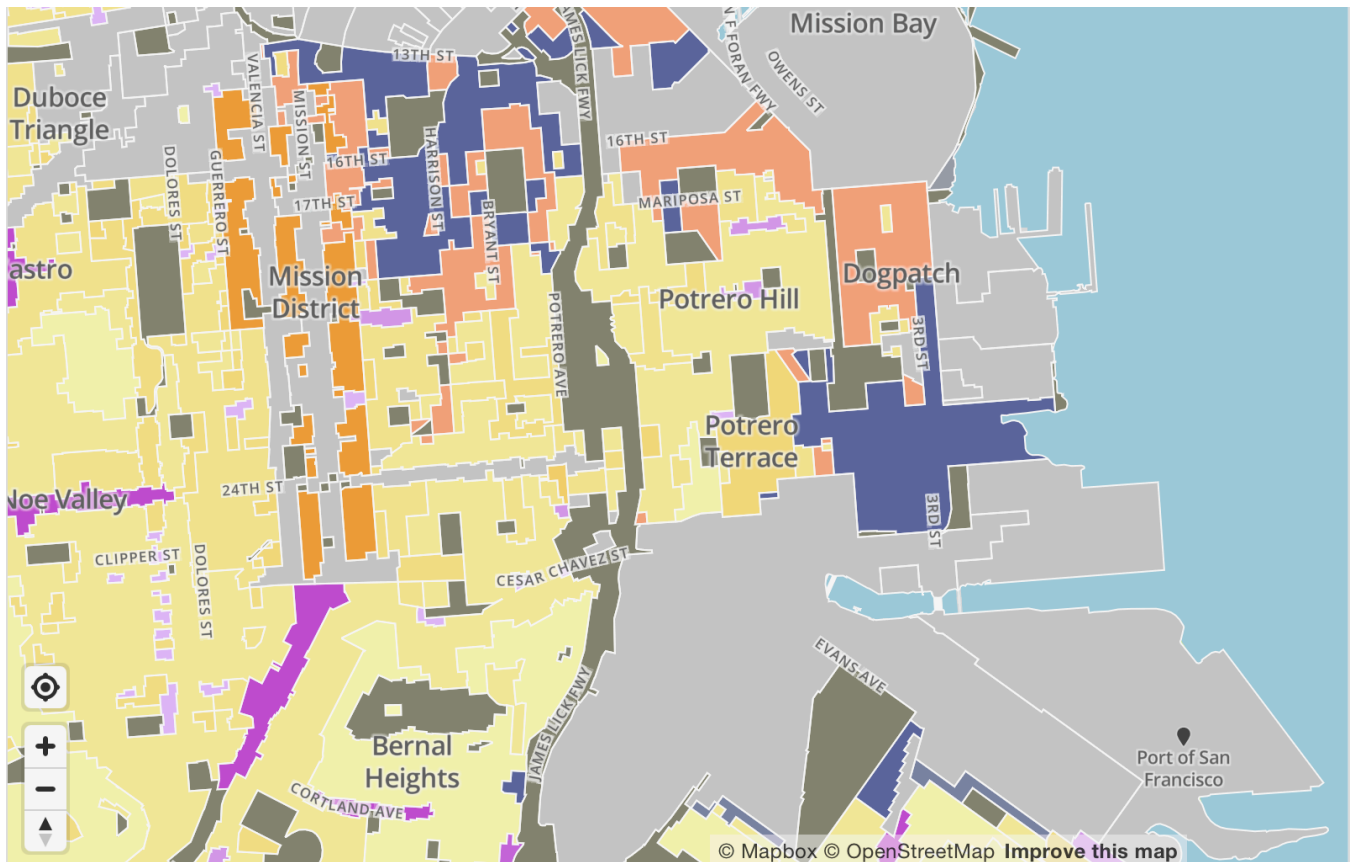
Thank you for your consideration.

Sincerely,

*Michael Berkowitz*

Michael Berkowitz - President  
Dogpatch Neighborhood Association  
On behalf of the Executive Committee

## Zoning Map-Zoning Districts 9 & 10



Orange is UMU

Blue is PDR 1-G

Grey in northern Bayview is PDR-2



**From:** [Erick Arguello](#)  
**To:** [Carroll, John \(BOS\)](#); [ChenStaff](#); [MelgarStaff \(BOS\)](#); [MahmoodStaff](#); [FielderStaff](#)  
**Subject:** PDR-1-G Interim Controls (Resolution#251116)  
**Date:** Monday, December 15, 2025 11:02:13 AM  
**Attachments:** [Support Letter 2025-12-15 103740.pdf](#)

---

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Calle 24's mission is to preserve, enhance and advocate for Latino cultural continuity, vitality, and community in San Francisco's touchstone Latino Cultural District and the greater Mission neighborhood.

We ask you to please support moving the PDR-1-G interim controls (resolution #251116) forward to the full Board when it comes before your committee today.

Please see the letter attached.

In solidarity,

Erick

--

Erick Arguello  
Founder, Council President  
Calle 24 Latino Cultural District  
3250 24th St.  
San Francisco, Ca 94110  
[www.calle24sf.org](http://www.calle24sf.org)





December 15, 202

Calle 24 Latino Cultural District  
3250 24<sup>th</sup> St.  
San Francisco, Ca. 94110

Dear Chair Melgar and committee members:

Calle 24's mission is to preserve, enhance and advocate for Latino cultural continuity, vitality, and community in San Francisco's touchstone Latino Cultural District and the greater Mission neighborhood.

We ask you to please support moving the PDR-1-G interim controls (resolution #251116) forward to the full Board when it comes before your committee on 12/15/25.

This legislation would provide a much-needed layer of review for certain new lab space proposals in industrial zoning PDR-1-G. It also instructs the Planning Department to study the use of these spaces so we can get a better idea of how they are currently being used. This is an important step, given the recent influx of high-tech businesses such as AI and autonomous uses into these areas, and the lack of a recent study about these important blue-collar spaces.

This increased review should help us assist blue-collar workers in the Bayview, Mission, and Western SOMA retain important jobs in these spaces, which often pay better than retail and don't require advanced education. Instituting this increased review seems like a wise step given the large-scale displacement of low-income residents from these neighborhoods in the past several decades.

We also agree with the growing consensus that there are likely safer and more constructive spaces for these clean tech uses such as incentivizing use of under-unoccupied buildings in the downtown area, Mission Bay, and other parts of the city.

Sincerely,

A handwritten signature in black ink, appearing to read "Erick Arguello", written over the word "Sincerely,".

Erick Arguello  
President, Founder  
Calle 24 Latino Cultural District

3250 24th St. San Francisco Ca. 94110 [www.calle24sf.org](http://www.calle24sf.org)

**From:** [Carlos Solórzano-Cuadra](#)  
**To:** [Carroll, John \(BOS\)](#); [ChenStaff](#); [MelgarStaff \(BOS\)](#); [MahmoodStaff](#)  
**Cc:** [ErickCalle24](#)  
**Subject:** PDR-1-G interim controls (resolution #251116)  
**Date:** Friday, December 12, 2025 1:25:54 PM  
**Attachments:** [Dear Chair Melgar and committee members PDR-1-G.pdf](#)

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Oscar Zavaleta  
The Montez Group

Tahjar Roamartinez  
Cyber Warfighters Group



December 12<sup>th</sup>, 2025

Dear Chair Melgar and Members of the Committee,

On behalf of the Hispanic Chambers of Commerce of San Francisco (HCCSF), the Latin American & Caribbean Chamber of Commerce (LATACRCC), and the small businesses members it represents.

The Hispanic Chambers of Commerce of San Francisco respectfully urges you to support moving the PDR-1-G Interim controls (Resolution No. 251116) forward to the full Board when it comes before your committee on December 15, 2025. This measure will add an important layer of review for certain new lab space proposals in PDR-1-G industrial zoning and will help ensure that these spaces continue to serve the needs of working-class communities.

The legislation also directs the Planning Department to conduct a study of how these spaces are currently used so policymakers and the public can better understand the impacts of new high-tech uses, including AI and autonomous technologies, on historically blue-collar industrial areas. This kind of data-driven review is especially important given the recent influx of clean tech and high-tech companies into these districts and the absence of an updated study of these critical production, distribution, and repair spaces.

Increased review will help protect and retain blue-collar jobs in neighborhoods such as Bayview, the Mission, and Western SoMa, where many residents depend on industrial and trade work that often pays better than retail and typically does not require advanced education. Taking this careful, interim step is prudent in light of the large-scale displacement of low-income residents from these communities over the past several decades.

The Hispanic Chambers of Commerce of San Francisco also supports the growing view that there are more appropriate, higher-opportunity locations for clean tech and high-tech lab uses, including under-occupied buildings in the downtown core, Mission Bay, and other parts of the city better suited for intensive office and lab activity. Redirecting such uses to those areas can strengthen the city's broader economic strategy while preserving industrial lands and blue-collar employment opportunities in PDR-1-G zones.

Thank you for your consideration and for your ongoing work on behalf of San Francisco's diverse communities and small business owners. The Hispanic Chambers of Commerce of San Francisco stands ready to collaborate as this important policy moves forward.

Sincerely,

Carlos Solórzano-Cuadra

CEO  
Hispanic Chambers of Commerce Of San Francisco (HCCSF)  
Direct: 415-259-1498  
E mail: [carlos@hccsf.com](mailto:carlos@hccsf.com)  
cc: HCCSF Board of Directors

3597 Mission Street ♦ San Francisco ♦ CA ♦ 94110  
415-735-6120 ♦ 415-259-1498  
E-mail [info@hccsf.com](mailto:info@hccsf.com) ♦ [www.hccsf.com](http://www.hccsf.com)

**Carlos Solórzano-Cuadra**

**CEO**

**Hispanic Chambers of Commerce of San Francisco**

**Past CHCC Northern Region Chair**

**Director of International Business Development**

**Canada-Mexico-U.S.-Mexico International Chamber of Commerce**

**Member, USHCC**

**Office 415.735.6120**

**Cell 415.259.1498**

**[Carlos@hccsf.com](mailto:Carlos@hccsf.com)**

**<https://hccsf.com/>**

**[@Hispanicccsf](#)**

**[@hispanichccsfusa1](#)**



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The Montez Group

**Tahjar Roarmartinez**  
Cyber Warfighters Group



December 12<sup>th</sup>, 2025

Dear Chair Melgar and Members of the Committee,

On behalf of the Hispanic Chambers of Commerce of San Francisco (HCCSF), the Latin American & Caribbean Chamber of Commerce (LATA CRCC), and the small businesses members it represents.

The Hispanic Chambers of Commerce of San Francisco respectfully urges you to support moving the PDR-1-G interim controls (Resolution No. 251116) forward to the full Board when it comes before your committee on December 15, 2025. This measure will add an important layer of review for certain new lab space proposals in PDR-1-G industrial zoning and will help ensure that these spaces continue to serve the needs of working-class communities.

The legislation also directs the Planning Department to conduct a study of how these spaces are currently used so policymakers and the public can better understand the impacts of new high-tech uses, including AI and autonomous technologies, on historically blue-collar industrial areas. This kind of data-driven review is especially important given the recent influx of clean tech and high-tech companies into these districts and the absence of an updated study of these critical production, distribution, and repair spaces.

Increased review will help protect and retain blue-collar jobs in neighborhoods such as Bayview, the Mission, and Western SoMa, where many residents depend on industrial and trade work that often pays better than retail and typically does not require advanced education. Taking this careful, interim step is prudent in light of the large-scale displacement of low-income residents from these communities over the past several decades.

The Hispanic Chambers of Commerce of San Francisco also supports the growing view that there are more appropriate, higher-opportunity locations for clean tech and high-tech lab uses, including under-occupied buildings in the downtown core, Mission Bay, and other parts of the city better suited for intensive office and lab activity. Redirecting such uses to those areas can strengthen the city's broader economic strategy while preserving industrial lands and blue-collar employment opportunities in PDR-1-G zones.

Thank you for your consideration and for your ongoing work on behalf of San Francisco's diverse communities and small business owners. The Hispanic Chambers of Commerce of San Francisco stands ready to collaborate as this important policy moves forward.

Sincerely;

**Carlos Solórzano-Cuadra**  
CEO

Hispanic Chambers of Commerce Of San Francisco (HCCSF)

Direct: 415-259-1498

E mail: [carlos@hccsf.com](mailto:carlos@hccsf.com)

cc: HCCSF Board of Directors

3597 Mission Street ♦ San Francisco ♦ CA ♦ 94110

415-735-6120 ♦ 415-259-1498

E-mail [Info@hccsf.com](mailto:Info@hccsf.com) ♦ [www.hccsf.com](http://www.hccsf.com)

**From:** [anastasia Yovanopoulos](#)  
**To:** [Carroll, John \(BOS\)](#); [MelgarStaff \(BOS\)](#); [ChenStaff](#); [MahmoodStaff](#)  
**Subject:** Re: PDR Interim Controls  
**Date:** Friday, December 12, 2025 12:16:46 PM

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[DATE]

Dear Chair Melgar and committee members:

**The San Francisco Tenants Union is asking you to please support moving the PDR-1-G interim controls (resolution #251116) forward to the full Board when it comes before your committee on 12/15/25.**

This legislation would provide a much-needed layer of review for certain new lab space proposals in industrial zoning PDR-1-G. It also instructs the Planning Department to study the use of these spaces so we can get a better idea of how they are currently being used. This is an important step, given the recent influx of high tech businesses such as AI and autonomous uses into these areas, and the lack of a recent study about these important blue-collar spaces.

This increased review should help us assist blue-collar workers in the Bayview, Mission, and Western SOMA retain important jobs in these spaces, which often pay better than retail and don't require advanced education. Instituting this increased review seems like a wise step given the large-scale displacement of low-income residents from these neighborhoods in the past several decades.

We also agree with the growing consensus that there are likely safer and more constructive spaces for these clean tech uses such as incentivizing use of under-unoccupied buildings in the downtown area, Mission Bay, and other parts of the city.

Sincerely,

Anastasia Yovanopoulos, Board President

San Francisco Tenants Union

**From:** [Matt Regan](#)  
**To:** [Carroll, John \(BOS\)](#); [Board of Supervisors \(BOS\)](#); [Board of Supervisors \(BOS\)](#); [Melgar, Myrna \(BOS\)](#); [Mahmood, Bilal \(BOS\)](#); [Chan, Connie \(BOS\)](#); [SherrillStaff](#); [Mandelman, Rafael \(BOS\)](#); [Walton, Shamann \(BOS\)](#); [Sauter, Danny \(BOS\)](#); [Chen, Chyanne \(BOS\)](#); [FielderStaff](#); [WongStaff \(BOS\)](#); [DorseyStaff \(BOS\)](#); [Arvanitidis, Laurel \(ECN\)](#); [Thongsavat, Adam \(MYR\)](#)  
**Subject:** Bay Area Council letter of opposition to proposed zoning controls  
**Date:** Thursday, December 11, 2025 2:56:02 PM  
**Attachments:** [image001.png](#)  
[image002.png](#)  
[image003.png](#)  
[image004.png](#)  
[image005.png](#)  
[SF BOS Zoning Letter.pdf](#)

---

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Dear Supervisors,

Please find attached a letter of opposition related to a pending resolution on zoning controls for laboratory and other R&D space in San Francisco.

Please do not hesitate to reach out if you have any questions.

Kind regards

Matt Regan



HISTORIC  
**KLAMATH**  
BAY AREA COUNCIL

**Matt Regan**

Senior Vice President

Phone: 415 298 0330

The Klamath Pier 9, The Embarcadero, San Francisco

[www.bayareacouncil.org](http://www.bayareacouncil.org)





December 11, 2025

**Land Use and Transportation Committee**

**San Francisco Board of Supervisors**

City and County of San Francisco

1 Dr. Carlton B. Goodlett Place

San Francisco, CA 94102

**Re: Opposition – Interim Zoning Controls — Conditional Use for Laboratory Uses in PDR-1-G Districts (File No. 251116)**

Dear Chair Melgar, Supervisor Chen, and Supervisor Mahmood,

On behalf of the Bay Area Council and our 400 employer members, we write to express concern about the proposed interim controls requiring conditional use authorization for laboratory facilities in PDR-1-G districts in San Francisco. As one of the region's leading business associations working to champion our economic vitality, we are acutely aware of how integral these districts are to San Francisco's innovation economy — supporting life sciences, biotechnology, climate research, and other sectors that create high-quality jobs, attract investment, and contribute significantly to the city's tax base.

As drafted, the proposal is overly broad and would create costly, uncertain hurdles at a time when San Francisco must compete aggressively to retain its prominence on the world stage and grow research-driven industries. In a works with ever shortening product life cycles and where it is more important than ever to get to market first, Imposing a mandatory conditional use permit requirement would slow expansion, deter R&D activity and investment, and risk pushing these highly mobile industries to more welcoming jurisdictions. With federal research funding declining, the city cannot afford to add barriers that further constrain scientific work, job creation, and long-term competitiveness for our economy.

Thus far there has been zero engagement with stakeholders and a rushed process that risks negatively impacting multiple sectors which have long been a cornerstone of the San Francisco economy and global trendsetter for research and design. As reported on the front page of today's San Francisco Chronicle, despite some green shoots of economic recovery and increased tax revenue, the city budget is still facing a potential \$1B deficit. We cannot think of a better way to stop that economic growth and revenue generation and perpetuate the deficit than this proposal. It is a de facto "not welcome here" sign to new business.

We respectfully urge the Board of Supervisors outright reject this resolution as proposed, or pause this process to allow more time for review and stakeholder dialogue and to ultimately amend the proposed interim zoning control so that PDR-1-G can continue to support the research ecosystem underpinning San Francisco's economic future.

Should you have questions on this position, please contact Matt Regan [mregan@bayareacouncil.org](mailto:mregan@bayareacouncil.org). Thank you for your consideration.

Sincerely,

Senior Vice President Public Policy  
Bay Area Council



**From:** [Board of Supervisors \(BOS\)](#)  
**To:** [BOS-Supervisors](#); [BOS-Legislative Aides](#)  
**Cc:** [Calvillo, Angela \(BOS\)](#); [Somera, Alisa \(BOS\)](#); [Ng, Wilson \(BOS\)](#); [De Asis, Edward \(BOS\)](#); [Mchugh, Eileen \(BOS\)](#); [BOS-Operations](#); [BOS Legislation, \(BOS\)](#); [Carroll, John \(BOS\)](#)  
**Subject:** 3 Letters regarding File No. 251116  
**Date:** Thursday, December 11, 2025 2:12:00 PM  
**Attachments:** [3 Letters regarding File No. 251116.pdf](#)

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Hello,

Please see attached for 3 letters regarding File No. 251116.

**File No. 251116:** Resolution imposing interim zoning controls for 18 months to require a Conditional Use authorization and specified findings for proposed Laboratory Uses in the PDR-1-G (Production, Distribution, and Repair) District; affirming the Planning Department's determination under the California Environmental Quality Act; and making findings of consistency with the General Plan, the eight priority policies of Planning Code, Section 101.1, and Planning Code, Section 306.7. (Fielder, Walton)

Sincerely,

**Joe Adkins**  
**Office of the Clerk of the Board**  
**San Francisco Board of Supervisors**  
**1 Dr. Carlton B. Goodlett Place, Room 244**  
**San Francisco, CA 94102**  
**Phone: (415) 554-5184 | Fax: (415) 554-5163**  
[board.of.supervisors@sfgov.org](mailto:board.of.supervisors@sfgov.org) | [www.sfbos.org](http://www.sfbos.org)

**From:** [Jackson Nutt-Beers](#)  
**To:** [Carroll, John \(BOS\)](#); [Board of Supervisors \(BOS\)](#); [Melgar, Myrna \(BOS\)](#); [Mahmood, Bilal \(BOS\)](#); [Chan, Connie \(BOS\)](#); [SherrillStaff](#); [Mandelman, Rafael \(BOS\)](#); [Walton, Shamann \(BOS\)](#); [Sauter, Danny \(BOS\)](#); [Chen, Chyanne \(BOS\)](#); [FelderStaff](#); [WongStaff \(BOS\)](#); [DorseyStaff \(BOS\)](#); [Arvanitidis, Laurel \(ECN\)](#); [Thongsavat, Adam \(MYR\)](#)  
**Cc:** [David Harrison](#); [Rodney Fong](#)  
**Subject:** Re: Opposition Unless Amended–Interim Zoning Controls — Conditional Use for Laboratory Uses in PDR-1-G Districts (File No. 251116)  
**Date:** Thursday, December 11, 2025 12:36:59 PM  
**Attachments:** [Outlook-signature .png](#)  
[Re\\_Opposition to Interim Zoning Controls — Conditional Use for Laboratory Uses in PDR-1-G Districts \(File No. 251116\).pdf](#)

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This message is from outside the City email system. Do not open links or attachments from untrusted sources.

Good afternoon,

Please find the San Francisco Chamber of Commerce and Biocom's letter of opposition unless amended regarding the interim zoning controls legislation (File No. 251116).

Please let me know if you have any questions!



**Jackson Nutt-Beers, M.A. ([they/them](#))**  
Public Policy Program Manager  
San Francisco Chamber of Commerce  
235 Montgomery Street, Suite 760, San Francisco, CA  
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December 11, 2025

Land Use and Transportation Committee  
San Francisco Board of Supervisors  
City and County of San Francisco  
1 Dr. Carlton B. Goodlett Place  
San Francisco, CA 94102

**Re: Opposition Unless Amended–Interim Zoning Controls — Conditional Use for Laboratory Uses in PDR-1-G Districts (File No. 251116)**

Dear members of the Land Use and Transportation Committee,

On behalf of the undersigned organizations, we are writing to express our concerns regarding the proposed interim controls that would require conditional use authorization for laboratory facilities in PDR-1-G districts.

PDR-1-G districts have long been essential hubs for innovation and economic advancement in San Francisco, particularly for industries such as biotechnology, life sciences, and advanced research. Laboratories and research facilities are the backbone of these sectors: they generate high-paying jobs, attract private investment, advance scientific discovery, and contribute meaningfully to the city's tax base.

As currently written, this proposal is overly broad and presents severe unintended consequences. Restricting laboratory uses in these districts introduces costly and uncertain hurdles at a time when San Francisco must compete aggressively to retain and grow the companies that drive our economic future. Currently, there are companies in the PDR-1-G zone that are working to better understand the causes of and treatment for brain disease, cancer, chronic illnesses, and inflammatory diseases. There are also several companies focused on how best to reduce our carbon footprint and use more sustainable practices to create everyday products. Creating a mandatory conditional use permit would deter expansion, slow down decision-making, and ultimately force businesses to look outside the city for space that supports their continued growth. These industries are highly mobile, and even modest regulatory headwinds risk pushing investment toward other jurisdictions that have made life-science and research companies a priority.

With the current federal administration funding fewer grants in every area of science and medicine, it is imperative that San Francisco not further hinder efforts of the researchers working here. If we want to maintain a foothold in the job sectors that support working families, deepen our tax base, and solidify our regional competitiveness, safeguarding the ability for laboratory and research uses in PDR-1-G must be part of that strategy.

For these reasons, the undersigned organizations respectfully ask the Committee allow for more time to review this legislation and ultimately amend the proposed interim zoning controls. We stand ready to discuss amendments that we believe will achieve this goal. This key change ensures that San Francisco, and specifically the PDR-1-G zone, can maintain its thriving scientific research and laboratory ecosystem, successfully incubating the very industries on which San Francisco depends.



**SAN  
FRANCISCO  
CHAMBER OF  
COMMERCE**

**From:** [David Woo](#)  
**To:** [Melgar, Myrna \(BOS\)](#); [Chen, Chyanne \(BOS\)](#); [Mahmood, Bilal \(BOS\)](#)  
**Cc:** [Board of Supervisors \(BOS\)](#); [Carroll, John \(BOS\)](#); [Raquel Redondiez](#)  
**Subject:** Support for CU for Laboratory Uses in PDR-1-G  
**Date:** Thursday, December 11, 2025 11:34:37 AM  
**Attachments:** [SOMA Pilipinas Support File #251116.pdf](#)

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Chair Melgar and members of the Land Use and Transportation Committee, please see the letter below in support of Interim Zoning Controls - Conditional Use Authorization for Laboratory Uses in PDR-1-G (File #251116).

Thank you,  
David

--

David Woo  
Community Development and Policy Coordinator  
SOMA Pilipinas Cultural Heritage District





Land Use and Transportation Committee  
City Hall, 1 Dr Carlton B Goodlett Pl  
San Francisco, CA 94102

Re: Support for Interim Zoning Controls - Conditional Use Authorization for Laboratory Uses in PDR-1-G (File #251116)

Chair Melgar and Members of the Land Use and Transportation Committee,

We are writing in support of the legislation “Interim Zoning Controls - Conditional Use Authorization for Laboratory Uses in PDR-1-G” (File #251116) that seeks to add protections for critical PDR uses.

PDR space provides important jobs that allow people without higher education to receive better wages than in the service sector. PDR uses also diversify the economic base in San Francisco. Unfortunately, there has been an influx of non-PDR uses into PDR space, with companies profiting from the tech and AI boom capitalizing on PDR space, which should be instead reserved for actual PDR uses.

SOMA Pilipinas is in support of this legislation, as we know the importance of PDR uses in the South of Market, and support additional protections for D9 and D10 as well. The influx of tech into the South of Market has created some of the starkest income inequality in the city, with ramped up gentrification as a direct result of courting tech and AI.

We urge you and the full board to support this legislation.

Thank you,

David Woo  
Community Development and Policy Coordinator  
SOMA Pilipinas

**From:** [factory 1 design](#)  
**To:** [Board of Supervisors \(BOS\)](#)  
**Subject:** Fwd: USM support for interim control resolution #251116  
**Date:** Thursday, December 11, 2025 12:02:56 PM  
**Attachments:** [USM PDR Interim Controls letter to Land Use Committee.pdf](#)

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This message is from outside the City email system. Do not open links or attachments from untrusted sources.

Begin forwarded message:

**From:** factory 1 design <design@factory1.com>  
**Subject:** **USM support for interim control resolution #251116**  
**Date:** December 10, 2025 at 11:28:29 AM PST  
**To:** myrna.melgar@sfgov.org, jen.low@sfgov.org,  
bilal.mahmood@sfgov.org, MahmoodStaff@sfgov.org,  
chyanne.chen@sfgov.org, Charlie.Sciammas@sfgov.org  
**Cc:** jackie.fielder@sfgov.org, ana.herrera@sfgov.org,  
shamann.walton@sfgov.org, tracy.gallardo@sfgov.org,  
adam.thongsavat@sfgov.org

Dear Chair Melgar and Committee Members Mahmood and Chen,

Please find the attached letter from the Community Development Committee of  
United to Save the Mission

Thank you.

Larisa Pedroncelli  
member, United to Save the Mission (USM)



December 10, 2025

**RE: Interim Zoning Controls - Conditional Use Authorization for Laboratory Uses in PDR-1-G File #251116**

Dear Chair Melgar and Committee Members Mahmood and Chen:

We are writing to express our strong support for the interim control resolution #251116, which would add a conditional use authorization for new lab proposals in PDR-1-G for the next 18 months to ensure that they are complying with the goals of this PDR district, and also requiring a Planning study of the current uses in this zoning.

As the media has reported, a significant transition has been underway for the past few years in these blue-collar spaces with new tech uses moving in including AI and autonomous companies.

**By placing a layer of city review for new PDR-1-G Lab applications we can continue to support the working-class families of the Mission, Bayview, and SOMA** by maintaining their accessible, good-paying job spaces. Especially when done in tandem with the study of the uses currently in these spaces. A PDR-1-G review has long been needed to give us a better understanding of what is happening in these spaces, principally in the Mission District, and whether we are still meeting the needs of our working-class and immigrant families in the way our zoning laws are crafted.

**It is important to stress that we are not currently taking a position of opposition to these uses in San Francisco. But we would like to make sure that the way these uses are being integrated adds constructively to the lives of the city's existing residents and communities, and avoids potentially adding to further displacement and job losses.**

PDR blue-collar spaces provide much needed good-paying jobs for our immigrant community -- particularly those without a college degree. And given our current political climate, it is more important than ever that we support these workers.

Since 2000, the Mission has lost approximately 12,000 Latinos, primarily low-income residents, and at the same time experienced an enormous influx of new high-income earners. **The loss of good-paying job spaces has played a role in this large-scale displacement and accompanying change in demographics.**

Retaining these blue-collar PDR spaces is a core Mission Action Plan 2020 (MAP2020) goal -- and highlighted in its mission statement which states that it is through both retaining low to moderate income residents, and PDR and other community-serving businesses that we will retain the socioeconomic diversity of the neighborhood:

To retain low to moderate income residents and community-serving businesses (including PDR), artists, and nonprofits in order to strengthen and preserve the socioeconomic diversity of the Mission Neighborhood. (MAP2020 Phase 1 Status Report, March 2017, ii)

This community stabilization partnership between the city departments and community organizations, including its focus on maintaining PDR working-class jobs, continues in the current MAP iteration - [Mission Action Plan 2030 \(MAP2030\)](#).

**We believe that the city’s articulation of important revitalization goals for downtown laid out in the Mayor’s executive directive may provide a path for incorporating these new high tech uses.** By incentivizing them to continue gathering downtown, as many already are, not only will we potentially activate millions of square feet of empty square, we will simultaneously be leaving active PDR-1-G blue-collar jobs -- and its accompanying industrial tax base -- intact in the Mission and surrounding areas.

Recent studies and analysis have pointed to both the gains and expected challenges from the rise of AI and other technologies with regard to impacts. Jerry Nickelsburg, director emeritus of the UCLA Anderson Forecast, recently told State Affairs, “California has now entered a bifurcated economy phase, not one between East and West, but one between AI, aerospace and the rest of the economy.” (State Affairs, Dec 3, 2025)

While some level of knowledge sector jobs were anticipated in PDR-1-G spaces when it was created back in 2009, the current autonomous and AI uses were clearly not anticipated in these industrial spaces, nor their accompanying implications for the existing workforce.

As of 2023, the Mission PDR zoning supported 7,873 jobs (ESRI 2023 data, reported in MAP2020 Status Report 2024, 32). Even as PDR jobs continue to decline, many of these businesses are still supporting working-class families with the type of employment they offer, and it’s critical we maintain these jobs.

Finally, we felt it was important to discuss two often under-appreciated roles that PDR plays in a working-class community under great pressure like the Mission:

1. As a neighborhood experiencing ongoing waves of gentrification and displacement since 2000, **PDR space is one of the few “naturally-occurring” anti-gentrification and stability tools** that exist in the community, because industrial companies seek to keep their costs low.
2. While most business uses have a number of space options in differently zoned areas where they can choose to locate, **the work being done in PDR spaces often cannot be done in other spaces than PDR**. Thus, retaining PDR spaces for PDR-only work is



important for business such as those manufacturing household goods like furniture, appliances, widgets, or textiles; or producing consumables such as packaged food items or chocolates, as just a few examples.

We ask for your support in advancing this much-needed resolution to help us better plan for the future of our working-class residents and neighborhood, and the blue-collar sector that supports them.

Sincerely,

United to Save the Mission, Community Development Committee

**From:** [Rosa Shields](#)  
**To:** [Carroll, John \(BOS\)](#)  
**Subject:** Fw: Support for Interim Zoning Controls in PDR-1-G  
**Date:** Thursday, December 11, 2025 11:31:54 AM  
**Attachments:** [12-10-25Interim Zoning Letter.pdf](#)

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Hi John!

Please see the correspondence below to Chair Melgar and the Board of Supervisors. Could you please attach the letter from SFLC to file #251116 for Monday's Land Use meeting?

Let me know if you have any questions!

Rosa

Rosa Shields (she/her)  
Political Director  
San Francisco Labor Council  
1188 Franklin Street, Ste 203  
San Francisco, CA, 94109  
415-652-1104

---

**From:** Rosa Shields  
**Sent:** Wednesday, December 10, 2025 4:18 PM  
**To:** MelgarStaff (BOS) <melgarstaff@sfgov.org>; Fieber, Jennifer (BOS) <jennifer.fieber@sfgov.org>  
**Cc:** Kim Tavaglione <kim@sflaborcouncil.org>; chanstaff@sfgov.org <chanstaff@sfgov.org>; SherrillStaff <sherrillstaff@sfgov.org>; SauterStaff <sauterstaff@sfgov.org>; wongstaff@sfgov.org <wongstaff@sfgov.org>; MahmoodStaff <mahmoodstaff@sfgov.org>; DorseyStaff (BOS) <dorseystaff@sfgov.org>; MandelmanStaff (BOS) <mandelmanstaff@sfgov.org>; fielderstaff@sfgov.org <fielderstaff@sfgov.org>; Waltonstaff (BOS) <waltonstaff@sfgov.org>; ChenStaff@sfgov.org <chenstaff@sfgov.org>  
**Subject:** Support for Interim Zoning Controls in PDR-1-G

Hello Chair Melgar and members of the Board of Supervisors,

Please review the attached letter regarding the SF Labor Council's strong support for Supervisor Fielder's legislation (File #251116), which would impose interim zoning controls and require conditional use for any new proposed lab uses in the PDR-1-G district.

Thank you,

Rosa

Rosa Shields (she/her)  
Political Director  
San Francisco Labor Council  
1188 Franklin Street, Ste 203  
San Francisco, CA, 94109  
415-652-1104



December 10, 2025

Chair Myrna Melgar, Land Use Committee  
Board of Supervisors  
1 Dr. Carlton B. Goodlett Place  
City Hall, Room 244  
San Francisco, CA 94102

**Interim Zoning Controls - Conditional Use Authorization for Laboratory Uses in PDR-1-G (File #251116)**

Dear Land Use Committee Chair Melgar and Members of the Board of Supervisors,

I am writing on behalf of the San Francisco Labor Council, AFLCIO to express our strong support of Supervisor Fielder's legislation to impose interim zoning controls and require a conditional use for any new proposed lab uses in the PDR-1-G district. These interim controls are overdue and necessary to protect dignified working-class jobs and maintain the original intent of San Francisco's Production, Distribution, and Repair (PDR) districts.

In 2009, the Eastern Neighborhoods Area Plan created PDR districts to maintain economic diversity and employment to San Francisco's low- and middle-income workforce. For many working-class residents without college degrees, PDR industries provide jobs with higher wage salaries than the retail sector. These are the kinds of dignified jobs that allow our middle and working-class families to continue to live and raise their families in San Francisco.

Today, PDR districts are increasingly occupied by artificial intelligence and automation industries, and not the traditional PDR industries that were intended. In August, DoorDash leased a warehouse in a PDR-1-G zone in the Mission District with the objective of testing delivery drones which could fly up to 150 feet in the air with speeds of up to 65 miles per hour. The company has recently begun delivering meals by drones—which were once delivered by drivers—in locations such as Charlotte, North Carolina. In San Francisco, DoorDash's building permits for the Mission District warehouse are currently pending, and we urge you to expediently pass this legislation so that DoorDash's laboratory use will require conditional use authorization.

As artificial intelligence and automation continue to pose existential threats to our workforce, it is critical that our government have more oversight into whether this, or any new kind of laboratory use in the Mission District meets the intent of our PDR zoning districts. This legislation is not a ban or prohibition of any industries but rather gives policymakers additional time to consider permanent controls for PDR districts and laboratory uses.



We strongly urge you to support Supervisor Fielder's legislation imposing interim zoning controls in the PDR-1-G district and respectfully request that you send this item to the full Board as a committee report so that the Board of Supervisors can vote on this item before the end of the year.

Respectfully,

A handwritten signature in blue ink, appearing to read "Kim Tavaglione", with a stylized flourish at the end.

Kim Tavaglione  
Executive Director

OPEIU 29 AFL-CIO 11

## Introduction Form

(by a Member of the Board of Supervisors or the Mayor)

I hereby submit the following item for introduction (select only one):

- ☒ 1. For reference to Committee (Ordinance, Resolution, Motion or Charter Amendment)
- ☐ 2. Request for next printed agenda (For Adoption Without Committee Reference)  
(Routine, non-controversial and/or commendatory matters only)
- ☐ 3. Request for Hearing on a subject matter at Committee
- ☐ 4. Request for Letter beginning with "Supervisor [ ] inquires..."
- ☐ 5. City Attorney Request
- ☐ 6. Call File No. [ ] from Committee.
- ☐ 7. Budget and Legislative Analyst Request (attached written Motion)
- ☐ 8. Substitute Legislation File No. [ ]
- ☐ 9. Reactivate File No. [ ]
- ☐ 10. Topic submitted for Mayoral Appearance before the Board on [ ]

The proposed legislation should be forwarded to the following (please check all appropriate boxes):

- ☐ Small Business Commission    ☐ Youth Commission    ☐ Ethics Commission
- ☒ Planning Commission    ☐ Building Inspection Commission    ☐ Human Resources Department

General Plan Referral sent to the Planning Department (proposed legislation subject to Charter 4.105 & Admin 2A.53):

- ☐ Yes    ☐ No

(Note: For Imperative Agenda items (a Resolution not on the printed agenda), use the Imperative Agenda Form.)

Sponsor(s):

Fielder

Subject:

[Interim Zoning Controls - Conditional Use Authorization for Laboratory Uses in PDR-1-G]

Long Title or text listed:

Resolution imposing interim zoning controls for 18 months to require a Conditional Use authorization and specified findings for proposed Laboratory Uses in the PDR-1-G District; affirming the Planning Department's determination under the California Environmental Quality Act; and making findings of consistency with the General Plan, the eight priority policies of Planning Code, Section 101.1, and Planning Code, Section 306.7.

Signature of Sponsoring Supervisor: [s/ Jackie Fielder]