

1 [Police Foot Patrols.]

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3 **Ordinance adopting Section 10A.1 of the San Francisco Administrative Code to**
 4 **establish a one-year pilot program requiring foot patrols in crime-impacted areas within**
 5 **the boundaries of Northern, Park, Tenderloin, Mission, Ingleside, Taraval, Southern and**
 6 **Bayview Police District Stations, and require reporting and review on the effectiveness**
 7 **of the foot patrols.**

8 Note: Additions are *single-underline italics Times New Roman*;
 9 deletions are *strikethrough italics Times New Roman*.
 10 Board amendment additions are double underlined.
 Board amendment deletions are ~~strikethrough normal~~.

11 Be it ordained by the People of the City and County of San Francisco:

12 Section 1. Findings. A police foot patrol program has multiple potential benefits,
 13 including increasing police visibility and presence; deterring criminal and disorderly conduct
 14 and reducing the incidence of crime; increasing police knowledge of and involvement with the
 15 patrolled community; increasing community familiarity and confidence in the police;
 16 encouraging community cooperation with police services and operations; enhancing citizens'
 17 sense of safety; and generating information relevant to preventing and solving crime. A police
 18 foot patrol program may have particular benefit in commercial and high-crime areas.

19 The San Francisco Police Department currently staffs certain police foot patrols
 20 throughout the City. In order to review and assess the effectiveness of a police foot patrol
 21 program, the Board of Supervisors hereby implements a formal pilot foot patrol program at
 22 eight designated Police District Stations, with defined patrol areas, conditions and reporting
 23 requirements. This pilot program is designed to provide data to assist the City in evaluating
 24 the effectiveness of a foot patrol program and in determining what additional actions to take, if
 25 any, regarding a police foot patrol program in the City and County.

1 Section 2. The San Francisco Administrative Code is hereby amended by adding
2 Section 10A.1, to read as follows:

3 **Sec. 10A.1. PILOT FOOT PATROL PROGRAM.**

4 (a) **Foot Patrols at Park and Northern, Tenderloin, Mission, Ingleside, Taraval,**
5 **Southern and Bayview Stations.**

6 (1) *The officer in charge at Park Police Station shall assign no fewer than one officer in two*
7 *of the three daily watches (days, swing, nights), for a total of two officers per twenty-four hour period,*
8 *or an officer or officers for the equivalent number of hours, to walk a foot beat. The officer in*
9 *charge shall select from among the following foot beats, based on his or her assessment of the most*
10 *critical and immediate need for a physical police presence to address and prevent crime.* Officers
11 shall walk in the following neighborhoods. Streets and locations are provided solely for the
12 purpose of describing the neighborhoods. Foot beat officers are not required to walk on all
13 the listed streets, and may walk on other streets within the general area of the neighborhood.

14 (A) ~~PARK STATION 1 (Western Addition)~~ WESTERN ADDITION (Park Station 1):
15 *bounded by Geary Blvd. on the North, Pierce St. on the East, ~~Fulton~~ Page St. on the South, and*
16 *Divisadero ~~Broderick~~ St. on the West, with particular attention to Kimbell Playground, and Alamo*
17 *Square.*

18 (B) ~~PARK STATION 2 (Haight, Upper Market, Panhandle)~~ HAIGHT, UPPER
19 MARKET, PANHANDLE (Park Station 2): *bounded by Fell St. on the North, ~~Baker~~ Divisadero St.*
20 *on the East, Haight St. on the South, and Stanyan St. on the West, with particular attention to Kezar*
21 *Dr., Alvord Lake, Buena Vista Park and Panhandle Park.*

22 (C) ~~PARK STATION 3 (Inner Sunset)~~ INNER SUNSET (Park Station 3): *bounded by*
23 *Lincoln Way on the North, 3rd Avenue on the East, Parnassus St. on the South, and ~~8th~~ 10th Avenue on*
24 *the West. (The Captains of Park and Taraval Stations shall consult with each other at least*
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1 once per week, or more frequently as needed, regarding foot patrol coverage for the Inner
2 Sunset commercial and residential corridor.)

3 (2) The officer in charge at Northern Police Station shall assign no fewer than one officer in
4 two of the three daily watches (days, swing, nights), for a total of two officers per twenty-four hour
5 period, or an officer or officers for the equivalent number of hours, to walk a foot beat. The
6 officer in charge shall select from among the following foot beats, based on his or her assessment of the
7 most critical and immediate need for a physical police presence to address and prevent crime;

8 Officers shall walk in the following neighborhoods. Streets and locations are provided solely
9 for the purpose of describing the neighborhoods. Foot beat officers are not required to walk
10 on all the listed streets, and may walk on other streets within the general area of the
11 neighborhood.

12 (A) NORTHERN STATION 1 (Hayes Valley) HAYES VALLEY (Northern Station 1):
13 bounded by Fulton St. on the North, Gough St. on the East, Hayes St. on the South, and Fillmore St. on
14 the West, with particular attention to Rose Page mini-park and the Hayes Valley Community Center.

15 (B) NORTHERN STATION 2 (Western Addition) WESTERN ADDITION (Northern
16 Station 2): bounded by Ellis Geary St. on the North, Laguna St. on the East, McAllister St. on the
17 South, and Pierce St. on the West, with particular attention to Rosa Parks Elementary School and
18 Senior Center, the Buchanan St. Mall, Ella Hill Hutch Community Center, the African-American Arts
19 & Cultural Center, Jefferson Park, Fillmore-Turk mini-park, Jefferson Square, Hayward
20 Playground and Buchanan YMCA.

21 (C) NORTHERN STATION 3 (Lower Haight) LOWER HAIGHT (Northern Station 3):
22 bounded by Page St. on the North, Laguna St. on the East, Laussat St. on the South, and Divisadero St.
23 on the West, with particular attention to Koshland Park.

1 (D) NORTHERN STATION 4 (Japantown) JAPANTOWN (Northern Station 4):
2 bounded by Post St. on the North, Laguna St. on the East, Geary Blvd. on the South and Scott St. on the
3 West, with particular attention to the Japantown Cultural & Trade Center, Hamilton Recreation Center
4 & Playground, and Japanese Peace Plaza.

5 (3) The officer in charge at the Tenderloin, Mission, Ingleside, Taraval, Southern
6 and Bayview Police Stations shall assign to a foot beat no fewer than one officer in two of the
7 three daily watches (days, swing, nights), for a total of two officers per twenty-four hour
8 period, or an officer or officers for the equivalent number of hours, at each station. The officer
9 in charge shall select the area to be covered by the foot beat, based on his or her assessment
10 of the most critical and immediate need for a physical police presence to address and prevent
11 crime.

12 (3-4) The Captains of Northern and Park, Tenderloin, Mission, Ingleside, Taraval,
13 Southern and Bayview Stations shall consult with each other and with the Captains of the Richmond
14 and Taraval Stations at least once per week, or more frequently as needed, regarding crime and crime
15 trends within the areas covered by their respective stations. The Captains of Northern and Park,
16 Tenderloin, Mission, Ingleside, Taraval, Southern and Bayview Stations shall take information
17 gained from these consultations into account, and shall coordinate with each other, in determining
18 which beats, during which watches, to staff.

19 (4-5) The officer in charge of Northern and Park, Tenderloin, Mission, Ingleside,
20 Taraval, Southern and Bayview Stations shall assign at least one officer to walk a beat during
21 the swing and night shifts staff the foot beats described above, except where an emergency
22 prevents such staffing. Foot patrol officers shall not be called off their foot beat except in an
23 emergency. If a foot patrol that is required by this ordinance is not staffed or is shortened due to a foot
24 patrol officer being called off his or her beat, the Station Captain shall make a report, in writing, to the
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1 Chief of Police. The report shall include the beat not staffed or shortened by the call-off of the
2 assigned officer, and the reasons therefore.

3 (6) The Police Department, in its discretion, may staff a foot beat with two or more
4 officers, where additional staffing would increase officer safety or enhance the effectiveness of
5 the foot patrol.

6 (7) Notwithstanding the detailed street descriptions in Sections 10A.1(a)(1) and
7 10A.1(a)(2), above, the officers in charge at Park and Northern Stations during any shift in
8 which a foot patrol is staffed shall have discretion to determine the specific route based on
9 community needs and evolving or emerging patterns of criminal activity or suspected criminal
10 activity.

11 (b) **Requirements for Officers and Supervisors.** Foot patrols shall be managed to identify
12 and reduce the incidence of crime in the areas most heavily impacted by crime.

13 (1) Officers assigned to foot patrols shall:

14 (A) Make every effort to be known in the community through constant interactions with
15 residents. In particular, officers on foot patrol should establish a periodic physical police presence at
16 schools, community centers, senior centers, homeless shelters, churches and other places of worship,
17 housing authority developments, after school program locations, and other locations where seniors,
18 children and youth gather.

19 (B) Identify and address crime and nuisance problems that impact the quality of life and the
20 level of fear of neighborhood residents. Foot patrol officers should work with neighborhood residents
21 and City agencies to identify and eliminate any structural, physical, or other features that may hide or
22 encourage crime or criminal activity.

23 (C) Foster collaboration and open communication between police officers and community
24 members, including neighborhood groups, merchants, faith-based groups, schools, and neighborhood
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1 leaders.

2 (D) Encourage residents' involvement in activities that contribute to crime prevention,
3 including neighborhood watch activities, neighborhood clean-up and beautification, and crime
4 prevention educational programs.

5 (2) The Captains of Park and Northern, Tenderloin, Mission, Ingleside, Taraval,
6 Southern and Bayview Stations, and other commissioned officers as appropriate, shall:

7 (A) Work with foot patrol officers and the community to develop policing priorities and
8 strategies – including prevention, intervention and enforcement – that are specific to the neighborhood
9 and the needs of its residents.

10 (B) Assist in the recruitment, orientation, training and evaluation of officers assigned to foot
11 patrols.

12 (C) Establish and oversee the reporting and tracking systems required by this Section.

13 (c) **Citywide study, Reporting and Review.**

14 (1) The Police Department shall compile data regarding all reported crime within the foot
15 beats described in Section 10A.1(Aa), by type, during the one year period of this pilot program. The
16 Captains of Park and Northern, Tenderloin, Mission, Ingleside, Taraval, Southern and Bayview
17 Stations shall also keep detailed records of the foot beats actually staffed, including time, date and
18 officer or officers assigned.

19 The Police Department shall compile and maintain records of (i) redeployment or
20 reassignment of staff between stations, or from sector cars to foot patrols within a station, in
21 response to the requirements of this ordinance, and (ii) response times to priority calls for
22 service (A and B calls) at Park, Northern, Tenderloin, Mission, Ingleside, Taraval, Southern
23 and Bayview Stations, during the one year period of this pilot program.

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1 The Captains of Park and Northern, Tenderloin, Mission, Ingleside, Taraval, Southern
2 and Bayview Stations shall report the data on the incidence of crime and, the staffing of foot beats
3 and response times to calls for service, at each monthly community meeting held in the District
4 Station.

5 (2) Six months and one year from the effective-operative date of this ordinance, the
6 Police Department shall submit to the Board of Supervisors, the Police Commission and the Mayor's
7 Office of Criminal Justice a comprehensive report analyzing the effectiveness of this pilot program in
8 reducing crime within the areas described by the foot beats in Section 10A.1(Aa). The report shall
9 include:

10 (A) all reported incidents of crime within those foot beats, by type, during the reporting
11 period, compared with a relevant period prior to establishment of this pilot program, and

12 (B) an analysis of the actual staffing of the beats during the reporting period,

13 (C) an analysis of response times to priority calls for service (A and B calls) during
14 the reporting period, compared with a relevant period prior to the establishment of this pilot
15 program, and

16 (D) an analysis of the rate of crime throughout the City, compared with a relevant
17 period prior to the establishment of this pilot program.

18 In addition, at six months and one year from the operative date of this ordinance, the
19 Mayor's Office of Criminal Justice shall submit to the Board of Supervisors and the Police
20 Commission a comprehensive community survey on public safety issues, such as the
21 Community Survey on Public Safety developed and implemented by the San Francisco Safety
22 Network.

23 (3) The Police Department, in consultation with the Controller's Office and the
24 Mayor's Office of Criminal Justice, shall engage in a comprehensive study of the need for and
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1 the efficacy of foot patrols throughout all areas of the City. With an emphasis on areas
2 experiencing high incidents of crime, and in particular violent crime, the Police Department
3 shall identify those foot patrols that will best serve the goal of deterring crime and enhancing
4 police-community relations. There shall be at least one foot beat in the area covered by each
5 and every District Station. The Police Department shall report its findings to the Board of
6 Supervisors and the Police Commission as part of the six-month report required by Section
7 10A.1(c)(2). The Board of Supervisors shall hold a hearing on the feasibility of adopting a
8 Citywide foot patrol program.

9 *(d) **General Welfare Clause.** In undertaking the enforcement of this ordinance, the City is*
10 *assuming an undertaking only to promote the general welfare. It is not assuming, nor is it imposing on*
11 *its officers and employees, an obligation for breach of which it is liable in money damages to any*
12 *person who claims that such breach proximately caused injury.*

13 *(e) **One-Year Sunset.** This ordinance shall expire by operation of law one year from the*
14 *effective-operative date of the ordinance. Upon the expiration of this ordinance, the City Attorney*
15 *shall cause it to be removed from the published code.*

16 (f) **Operative Date.** This ordinance shall become operative on January 1, 2007.

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18 APPROVED AS TO FORM:
19 DENNIS J. HERRERA, City Attorney

20 By: Signature on File
21 Molly S. Stump
22 Deputy City Attorney