File No.	171309	Committee Item No.	7
		Board Item No.	

COMMITTEE/BOARD OF SUPERVISORS

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Supervisors Safai, Peskin **BOARD OF SUPERVISORS**

NOTE:

[Charter Amendment - Jurisdiction Within City Government Over Parking and Traffic Matters]

Describing and setting forth a proposal to the voters at an election to be held on June 5, 2018, to amend the Charter of the City and County of San Francisco to eliminate the San Francisco Municipal Transportation Agency's jurisdiction over parking and traffic regulations; to grant the legislative authority over parking and traffic to the Board of Supervisors; to create a new Livable Streets Commission and Department to manage parking and traffic; and affirming the Planning Department's determination under the California Environmental Quality Act.

Section 1. The Planning Department has determined that the actions contemplated in this proposed Charter Amendment comply with the California Environmental Quality Act (California Public Resources Code Sections 21000 et seq.). Said determination is on file with the Clerk of the Board of Supervisors in File No. ___ and is incorporated herein by reference. The Board affirms this determination.

Section 2. The Board of Supervisors hereby submits to the qualified voters of the City and County, at an election to be held on June 5, 2018, a proposal to amend the Charter of the City and County revising Article VIIIA (Public Transportation and Livable Streets), deleting existing Sections 8A.112 and 8A.113; renumbering existing Section 8A.114 as Section 8A.112 and existing Section 8A.115 as Section 8A.113; revising Sections 8A.100, 8A.101, 8A.102, and newly-numbered Section 8A.113; and adding Sections 8A.114, 8A.115, 8A.116, and 8A.117, to read as follows:

> Unchanged Charter text and uncodified text are in plain font. Additions are single-underline italics Times New Roman font. Deletions are strike-through italics Times New Roman font.

Asterisks (* * * *) indicate the omission of unchanged Charter

subsections.

ARTICLE VIIIA:

THE MUNICIPAL PUBLIC TRANSPORTATION AND LIVABLE STREETS AGENCY

SEC. 8A.100. PREAMBLE.

- (a) <u>San Francisco's transit system should be comparable to the best urban transit</u>

 <u>systems in the world's major cities.</u> An effective, efficient, and safe transportation system is vital for San Francisco to achieve its goals for quality of life, environmental sustainability, public health, social justice, and economic growth. <u>The Municipal</u>

 <u>Transportation Agency must manage San Francisco's transportation system which includes</u>

 <u>automobile, freight, transit, bicycle, and pedestrian networks to help the City meet those goals.</u>

 <u>Through this measure, the voters seek to provide the Municipal Transportation Agency with improved resources and expanded independence and authority in order to create a transportation system that is among the best in the world.</u>
- (b) This <u>aA</u>rticle <u>VIIIA</u> requires the Municipal Transportation Agency ("<u>Agency</u>") to develop clear, meaningful, and quantifiable measures of its performance and goals and to regularly publicize those standards. This <u>aA</u>rticle also recognizes that the workers of the Municipal Transportation Agency are vital to the success of the Agency and to achieving the improvements voters seek. Therefore, it authorizes incentives for excellence and requires accountability for both managers and employees.
 - (c) Specifically, San Francisco residents require:
- 1. Reliable, safe, timely, frequent, and convenient transit service to all neighborhoods;
- 2. A reduction in breakdowns, delays, over-crowding, <u>and</u> preventable accidents;

- 3. Clean and comfortable transit vehicles and stations, operated by competent, courteous, and well_trained employees;
- 4. Support and accommodation of the special transportation needs of the elderly and the disabled;
- 5. Protection from crime and inappropriate passenger behavior on the Municipal Railway;
 - 6. Responsive, efficient, and accountable management;
 - 7. Roads that are not gridlocked with congestion;
 - 8. A safe and comprehensive network of bicycle lanes;
 - 9. A safe and inviting environment for pedestrians;
 - 10. Efficient movement of goods and deliveries;
- 11. A transportation sector that promotes environmental sustainability and does not contribute to global warming; and
- 12. A well-managed and well-coordinated transportation system that contributes to a livable urban environment.

Through this *measureArticle VIIIA*, the voters seek to provide the transportation system with the resources, independence, and focus necessary to achieve these goals.

At the same time, the voters seek to provide accountability and oversight by the elected Board of Supervisors, especially over matters impacting parking and traffic.

(d) The voters find that one of the impediments to achieving these goals in the past has been that responsibility for transportation has been diffused throughout City government. Accordingly, this Article <u>VIIIA</u> places within the Municipal Transportation Agency the powers and duties relating to transit <u>now that in the past have been</u> vested in other departments, boards, and commissions of the City and County. This Article further requires that, to the extent other City and County agencies provide services to

the Municipal Transportation Agency, those departments must give the highest priority to the delivery of such services. *This Article VIII places legislative authority over parking and traffic, as described in Section 8A.114, with the Board of Supervisors and places within the Livable Streets Commission the management of parking and traffic.*

- (e) At the same time, this Article <u>VIIIA</u> is intended to ensure sufficient oversight of the Municipal Transportation Agency <u>and the Livable Streets Commission</u> by, among other things, preserving the role of the City's Controller as to financial matters, the City Attorney as to legal matters, and the Civil Service Commission, as to merit system issues. In addition, this Article requires that outside audits be performed to ensure that required service levels are obtained with a minimum of waste.
- (f) Finally, tThis Article VIIIA is intended to strengthen the Municipal Transportation Agency's authority to: 1) manage its employees; 2) establish efficient and economical work rules and work practices that maximize the Agency's responsiveness to public needs; and 3) protect the Agency's right to select, train, promote, demote, discipline, lay off and terminate employees, managers, and supervisors based upon the highest standards of customer service, efficiency and competency.
- (g) The effective management of traffic flow and parking are vital to the operation of the Municipal Railway. Congestion on city streets causes delays in transit operations. Therefore, the Municipal Transportation Agency *shall coordinate with the Livable Streets Commission to assist the Commission in managing must manage* parking and traffic flow to ensure that transit vehicles move through City streets safely and efficiently.
- (h) In addition, the residents of San Francisco require that the Agency <u>and the</u>

 <u>Livable Streets Commission coordinate to</u>: 1) value and protect the safety of pedestrians

and bicyclists; 2) reduce congestion and air pollution through efficient use of the streets; and 3) protect the City's economic health by giving priority to commercial deliveries and access to local businesses.

- (i) The voters find that reducing the carbon emissions from San Francisco's transit sector is fundamental to the City's health and wellbeing and shall be among the Agency's policy priorities. Because the <u>Livable Streets Commission Agency</u> has significant influence on San Francisco's transportation sector, which is responsible for fully half of the carbon emissions produced within the City, the voters direct the <u>Livable Streets</u>

 <u>Commission Agency</u> to develop and implement strategies for substantially reducing those emissions. The voters further affirm the goals of the City's Climate Action Plan.
- (j) This Article <u>VIIIA</u> shall be interpreted and applied in conformance with the above goals.

SEC. 8A.101. MUNICIPAL TRANSPORTATION AGENCY.

- (a) There shall be a Municipal Transportation Agency. The Agency shall include a Board of Directors and a Director of Transportation. The Agency shall include the Municipal Railway and the former Department of Parking and Traffie, as well as any other departments, bureaus, or operating divisions hereafter created or placed under the Agency. There shall also be a Citizens Advisory Committee to assist the Agency.
- (b) Effective July 1, 2019 under the provisions of Sections 8A.113, 8A.114, and 8A.116, the Department of Livable Streets, currently known as the Sustainable Streets Division of the Agency, shall be a separate Department under the Livable Streets Commission.
- (b) The Board of Supervisors shall have the power, by ordinance, to abolish the Taxi
 Commission created in Section 4.133, and to transfer the powers and duties of that commission
 to the Agency under the direction of the Director of Transportation or his or her designee. In

order to fully integrate taxi-related functions into the Agency should such a transfer occur, the Agency shall have the same exclusive authority over taxi-related functions and taxi-related fares, fees, charges, budgets, and personnel that it has over the Municipal Railway and parking and traffic fares, fees, charges, budgets, and personnel. Once adopted, Agency regulations shall thereafter supercede all previously-adopted ordinances governing motor vehicles for hire that conflict with or duplicate such regulations.

- (c) Any transfer of functions occurring as a result of the above provisions shall not adversely affect the status, position, compensation, or pension or retirement rights and privileges of any civil service employees who engaged in the performance of a function or duty transferred to another office, agency, or department pursuant to this measure.
- (d) Except as expressly provided in this Article <u>VIIIA</u>, the Agency shall comply with all of the restrictions and requirements imposed by the ordinances of general application of the City and County, including ordinances prohibiting discrimination of any kind in employment and contracting, such as Administrative Code Chapters 12B et seq., as amended from time to time. The Agency shall be solely responsible for the administration and enforcement of such requirements.
- (e) The Agency may *contract enter into agreements* with existing City and County departments to carry out any of its powers and duties. Any such *contract agreement* shall establish performance standards for the department providing the services to the Agency, including measurable standards for the quality, timeliness, and cost of the services provided. All City and County departments must give the highest priority to the delivery of such services to the Agency.

(f) The Agency may not exercise any powers and duties of the Controller or the City Attorney and shall *contract enter into agreements* with the Controller and the City Attorney for the exercise of such powers and duties.

SEC. 8A.102. GOVERNANCE AND DUTIES.

(a) The Agency shall be governed by a board of seven directors appointed by the Mayor and confirmed after public hearing by the Board of Supervisors. *All initial appointments must be made by the Mayor and submitted to the Board of Supervisors for confirmation no later than February 1, 2000. The Board of Supervisors shall act on those initial appointments no later than March, 1, 2000 or those appointments shall be deemed confirmed.*

At least four of the directors must be regular riders of the Municipal Railway, and must continue to be regular riders during their terms. The directors must possess significant knowledge of, or professional experience in, one or more of the fields of government, finance, or labor relations. At least two of the directors must possess significant knowledge of, or professional experience in, the field of public transportation. During their terms, all directors shall be required to ride the Municipal Railway on the average once a week.

Directors shall serve four-year terms, provided, however, that two of the initial appointees shall serve for terms ending March 1, 2004, two for terms ending March 1, 2003, two for terms ending March 1, 2002, and one for a term ending March 1, 2001. Initial terms shall be designated by the Mayor. No person may serve more than three terms as a director. A director may be removed only for cause pursuant to Article XV. The directors shall annually elect a chair. The chair shall serve as chair at the pleasure of the directors. Directors shall receive reasonable compensation for attending meetings of the Agency which shall not exceed the average of the two highest compensations paid to the

members of any board or commission with authority over a transit system in the nine Bay Area counties.

(b) The Agency shall:

- 1. Have exclusive authority over the acquisition, construction, management, supervision, maintenance, extension, operation, use, and control of all property, as well as the real, personal, and financial assets of the Agency; and have exclusive authority over contracting, leasing, and purchasing by the Agency, provided that any Agency contract for outside services shall be subject to Charter Sections 10.104(12) and 10.104(15) and that the Agency may not transfer ownership of any of the real property of the City and County without approval from the Board of Directors and the Board of Supervisors;
- 2. Have exclusive authority to enter into such arrangements and agreements for the joint, coordinated, or common use with any other public entity owning or having jurisdiction over rights-of-way, tracks, structures, subways, tunnels, stations, terminals, depots, maintenance facilities, and transit electrical power facilities;
- 3. Have exclusive authority to make such arrangements as it deems proper to provide for the exchange of transfer privileges, and through-ticketing arrangements, and such arrangements shall not constitute a fare change subject to the requirements of Sections 8A.106 and 8A.108;
- 4. Notwithstanding any restrictions on contracting authority set forth in the Administrative Code, have exclusive authority to enter into agreements for the distribution of transit fare media *and media for the use of parking meters or other individual parking services*;
- 5. Have exclusive authority to arrange with other transit agencies for bulk fare purchases, provided that if passenger fares increase as a result of such purchases,

the increase shall be subject to review by the Board of Supervisors pursuant to Sections 8A.106 and 8A.108;

- 6. Notwithstanding Section 2.109, and except as provided in Sections 8A.106 and 8A.108, have exclusive authority to fix the fares charged by the Municipal Railway, *rates for off-street and on-street parking*, and all other, rates, fees, fines, penalties and charges for services provided or functions performed by the Agency;
- 7. Notwithstanding any provision of the San Francisco Municipal Code (except requirements administered by the Department of Public Works governing excavation, street design and official grade) have exclusive authority to adopt regulations that control the flow and direction of motor vehicle, bicycle and pedestrian traffic, including regulations that limit the use of certain streets or traffic lanes to categories of vehicles and that limit the speed of traffic; and to design, select, locate, install, operate, maintain and remove all official traffic control devices, signs, roadway features and pavement markings that control the flow of traffic with respect to streets and highways within City jurisdiction, provided that:
- (i) Notwithstanding the authority established in subsection 7, the Board of Supervisors may by ordinance establish procedures by which the public may seek Board of Supervisors review of any Agency decision with regard to the installation or removal of a stop sign or the creation or elimination of a bicycle lane. In any such review, the Agency's decision shall stand unless the Board of Supervisors reverses the decision of the Agency not later than 60 days after submission of a request to the Board of Supervisors.
- (ii) Nothing in this subsection 7 shall modify the authority of ISCOTT, or any successor body, over the temporary use or occupancy of public streets, or the authority of the Board of Supervisors to hear appeals regarding the temporary use or occupancy of public streets.

————(iii)	Nothing in s	ubsection 7 si	hall modify	the power	of the Bo	ard of Super	visors to
establish civil off	enses, infracti	ons and misd	emeanors.				

- (iv) Notwithstanding the authority established in subsection 7, to the extent state law contemplates that Agency action authorized by subsection 7 be effectuated by ordinance, such action shall be effectuated by resolution of the Board of Directors and shall be subject to referendum in accordance with Article 14, and, if a referendum petition contains the requisite number of signatures, the Board of Supervisors shall have the power to reconsider or repeal the action as provided in Article 14.
- 8. Have exclusive authority to adopt regulations limiting parking, stopping, standing or loading as provided by state law and to establish parking privileges and locations subject to such privileges for categories of people or vehicles as provided by state law; to establish parking meter zones, to set parking rates, and to select, install, locate and maintain systems and equipment for payment of parking fees, provided that:
- (ii) Nothing in subsection 8 shall modify the power of the Board of Supervisors to establish civil offenses, infractions and misdemeanors.

—— (iii)—Notwithstanding the authority established in subsection 8, to the extent state
law contemplates that any Agency action authorized by subsection 8 be effectuated by ordinance,
such action shall be effectuated by resolution of the Board of Directors and, if a referendum
petition contains the requisite number of signatures, shall be subject to referendum in
accordance with Article 14, and the Board of Supervisors shall have the power to reconsider or
repeal the action as provided in Article 14.

- 9. Have exclusive authority to establish policies regarding and procure goods and services for the enforcement of regulations limiting parking, stopping, standing or loading and the collection of parking-related revenues and, along with the Police Department, have authority to enforce parking, stopping, standing or loading regulations;
- 10. Be responsible for chairing the Interdepartmental Staff Committee on Traffic and Transportation (ISCOTT) or any successor body;
- 11. Be responsible for cooperating with and assisting the Police Department in the promotion of traffic safety; studying and responding to complaints related to street design, traffic control devices, roadway features and pavement markings; collecting compiling and analyzing traffic data and traffic accident data and planning improvements to improve the safety of the City's roadways; and conducting traffic research and planning;
- 12.7. Have exclusive authority to <u>accept gifts and</u> apply for, accept, and expend state, federal, or other public or private grant funds for Agency purposes;
- the Board of Supervisors, and notwithstanding the requirements and limitations of Sections 9.107, 9.108, and 9.109, have authority without further voter approval to incur debt for Agency purposes and to issue or cause to be issued bonds, notes, certificates of indebtedness, commercial paper, financing leases, certificates of participation or any other debt instruments. Upon recommendation from the Board of Directors, the Board of

Supervisors may authorize the Agency to incur on behalf of the City such debt or other obligations provided: 1) the Controller first certifies that sufficient unencumbered balances are expected to be available in the proper fund to meet all payments under such obligations as they become due; and 2) any debt obligation, if secured, is secured by revenues or assets under the jurisdiction of the Agency.

- - (c) The Agency's Board of Directors shall:
- 1. Appoint a Director of Transportation, who shall serve at the pleasure of the Board. The Director of Transportation shall be employed pursuant to an individual contract. His or her compensation shall be comparable to the compensation of the chief executive officers of the public transportation systems in the United States which the Board of Directors, after an independent survey, determine most closely resemble the Agency in size, mission, and complexity. In addition, the Board of Directors shall provide an incentive compensation plan consistent with the requirements of Section 8A.104(k) under which a portion of the Director's compensation is based on achievement of service standards adopted by the Board of Directors.
- Appoint an executive secretary who shall be responsible for administering the affairs of the Board of Directors and who shall serve at the pleasure of the Board.

- 3. In addition to any training that may be required by City, State or federal law, attend a minimum of four hours of training in each calendar year, provided by the City Attorney and the Controller regarding the legal and financial responsibilities of the Board and the Agency.
- (d) The Director of Transportation shall appoint all subordinate personnel of the Agency, including deputy directors. The deputy directors shall serve at the pleasure of the Director of Transportation.
- (e) Upon recommendation of the City Attorney and the approval of the Board of Directors, the City Attorney may compromise, settle, or dismiss any litigation, legal proceedings, claims, demands or grievances which may be pending for or on behalf of, or against the Agency relative to any matter or property solely under the Agency's jurisdiction. *Unlitigated claims or demands against the Agency shall be handled as set forth in Charter Section 6.102*. Any payment pursuant to the compromise, settlement, or dismissal of such litigation, legal proceedings, claims, demands, or grievances, unless otherwise specified by the Board of Supervisors, shall be made from the Municipal Transportation Fund.
- (f) The Agency's Board of Directors, and its individual members, shall deal with administrative matters solely through the Director of Transportation or his or her designees. Any dictation, suggestion, or interference by a director in the administrative affairs of the Agency, other than through the Director of Transportation or his or her designees, shall constitute official misconduct; provided, however, that nothing herein contained shall restrict the Board of Directors' powers of hearing and inquiry as provided in this Section.
- (g) Notwithstanding any provision of Chapter 6 or 21 of the Administrative Code establishing any threshold amount for exercise of executive authority to execute

contracts, or any successor provision of the San Francisco Municipal Code, the Agency's Board of Directors may adopt threshold amounts under which the Director of Transportation and his or her designees may approve contracts.

(h) Except <u>as provided in this Article <u>VIIIA</u>, the Agency shall be subject to the provisions of this Charter applicable to boards, commissions, and departments of the City and County, including <u>but not limited to</u> Sections 2.114, 3.105, 4.101, <u>4,101.5</u>, 4.103, 4.104, 4.113, 6.102, 9.118, <u>16.100</u>, and A8.346. Sections 4.102, 4.126, and 4.132 shall not be applicable to the Agency.</u>

SEC. 8A.112. PARKING AND TRAFFIC.

— (a)—The Municipal Transportation Agency Board of Directors shall succeed to all powers and duties of the former Parking and Traffic Commission, including the power of members to serve ex officio as members of the Parking Authority Commission under Section 32657 of the Streets and Highways Code. The chair of the Agency's board of directors shall designate annually the directors to serve as members of the Parking Authority Commission. Any person may serve concurrently as a member of the Agency's board of directors and as a member of the Parking Authority Commission. It is the policy of the City and County that the Agency exercise all powers vested by State law in the Parking Authority.

— (b)—It shall be City policy that the offices of Director of Transportation and Parking Authority Executive Director are not incompatible offices, and the Director of Transportation may serve ex officio as Parking Authority Executive Director, but shall not receive any additional compensation for that service.

SEC. 8A.113. PARKING AND TRAFFIC; GOVERNANCE.

-(a) The Agency shall be responsible for management of parking and traffic functions
within the City, so as to:
— 1. Provide priority to transit services in the utilization of streets, particularly during
commute hours while maintaining the safety of passengers, pedestrians, cyclists and motorists;
— 2. Facilitate the design and operation of City streets to enhance alternative forms of
transit, such as pedestrian, bicycle, and pooled or group transit (including taxis);
— 3. Propose and implement street and traffic changes that gives the highest priority to
public safety and to impacts on public transit, pedestrians, commercial delivery vehicles, and
bicycles;
- 4. Integrate modern information and traffic-calming techniques to promote safer
streets and promote usage of public transit;
— 5. Develop a safe, interconnected bicycle-circulation network; and
- 6. Ensure that parking policies and facilities contribute to the long term financial
health of the Agency.
– (b) It shall be City policy that the Agency manage the Parking Authority so that it does
not acquire or construct new or expanded parking facilities unless the Agency finds that the costs
resulting from such acquisition, construction, or expansion and the operation of such facilities
will not reduce the level of funding to the Municipal Railway from parking and garage revenues
under Section 16.110 to an amount less than that provided for fiscal year 1999-2000, as adjusted
by the Controller for inflation; further provided that it shall be City policy that before approving
the acquisition, construction or expansion of a parking garage, the Agency's Board of Directors
shall make a finding that the operation of the garage will advance or be consistent with the
City's Transit First Policy.

SEC. 8A.113445. TRANSIT-FIRST POLICY.

- (a) The following principles shall constitute the City and County's transit-first policy and shall be incorporated into the General Plan of the City and County. All officers, boards, commissions, and departments shall implement these principles in conducting the City and County's affairs:
- 1. To ensure quality of life and economic health in San Francisco, the primary objective of the transportation system must be the safe and efficient movement of people and goods.
- 2. Public transit, including taxis and vanpools, is an economically and environmentally sound alternative to transportation by individual automobiles. Within San Francisco, travel by public transit, by bicycle, and on foot must be an attractive alternative to travel by private automobile.
- 3. Decisions regarding the use of limited public street and sidewalk space shall encourage the use of public rights of way by pedestrians, bicyclists, and public transit, and shall strive to reduce traffic and improve public health and safety.
- 4. Transit priority improvements, such as designated transit lanes and streets and improved signalization, shall be made to expedite the movement of public transit vehicles (including taxis and vanpools) and to improve pedestrian safety.
- 5. Pedestrian areas shall be enhanced wherever possible to improve the safety and comfort of pedestrians and to encourage travel by foot.
- 6. Bicycling shall be promoted by encouraging safe streets for riding, convenient access to transit, bicycle lanes, and secure bicycle parking.
- 7. Parking policies for areas well served by public transit shall be designed to encourage travel by public transit and alternative transportation.

- 8. New transportation investment should be allocated to meet the demand for public transit generated by new public and private commercial and residential developments.
- 9. The ability of the City and County to reduce traffic congestion depends on the adequacy of regional public transportation. The City and County shall promote the use of regional mass transit and the continued development of an integrated, reliable, regional public transportation system.
- 10. The City and County shall encourage innovative solutions to meet public transportation needs wherever possible and where the provision of such service will not adversely affect the service provided by the Municipal Railway.
- (b) The Municipal Transportation Agency and the Livable Streets Commission shall cooperate with the Board of Supervisors and other City departments to put this Policy into effect.—The City may not require or permit off-street parking spaces for any privately-owned structure or use in excess of the number that City law would have allowed for the structure or use on July 1, 2007 unless the additional spaces are approved by a four-fifths vote of the Board of Supervisors. The Board of Supervisors may reduce the maximum parking required or permitted by this section.

SEC.8A.114. LIVABLE STREETS COMMISSION..

- (a) There shall be a Livable Streets Commission comprised of the members of the Municipal Transportation Agency Board of Directors. It shall manage and control the Department of Livable Streets in accordance with provisions in this Charter governing boards and commissions.
- (b) The Livable Streets Commission shall be responsible for management of parking and traffic functions within the City, consistent with the following goals:

functions shall include:

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1	9. Coordinating the City's efforts to address emerging mobility services such
2	as commuter shuttle services, private transit vehicles and other non-standard vehicles, private
3	buses, autonomous vehicles, and Transportation Network Companies; and
4	10. Exercising such other powers and duties as shall be prescribed by
5	ordinance of the Board of Supervisors.
6	(e) The City may not require or permit off-street parking spaces for any privately-
7	owned structure or use in excess of the number that City law would have allowed for the
8	structure or use on July 1, 2007, unless the additional spaces are approved by a four-fifths vote
9	of the Board of Supervisors. The Board of Supervisors may reduce the maximum parking
10	required or permitted by this section.
11	
12	SEC. 8A.115. DEPARTMENT OF LIVABLE STREETS.
13	(a) The Department of Livable Streets shall be administered by a Director, subject to
14	appointment and the other provisions of Charter Section 4.102.
15	(b) The Department of Livable Streets shall be responsible for the day-to-day
16	operation of the affairs placed under the jurisdiction of the Livable Streets Commission.
17	(c) The Department of Livable Streets shall be responsible for chairing the
18	Interdepartmental Staff Committee on Traffic and Transportation (ISCOTT) or any successor
19	<u>body.</u>
20	
21	SEC. 8A.116. TRANSITION OF MUNICIPAL TRANSPORTATION AUTHORITY
22	TO LIVABLE STREETS COMMISSION.
23	(a) Operative Date: The amendments to Article VIIIA adopted at the election held on
24	June 5, 2018, shall become operative on July 1, 2019. Until that date, all the provisions of
25	Article VIII existing on June 5, 2018, shall remain in effect. The Municipal Transportation

Agency shall use all best efforts to effectively and efficiently work to establish the Department of Livable Streets such that the Agency is able to transfer all authority set forth in Section 8A.114. to the Commission of Livable Streets on July 1, 2019 and such that the Department of Livable Streets will start to implement that authority beginning July 1, 2019. Notwithstanding subsection 8.104(a), the Board of Supervisors may enact ordinances requiring the Municipal Transportation Agency and the Commission to share administrative staff and functions with the goal of maintaining the same level of, or reducing, administrative overhead compared to the Agency prior to the creation of the Commission and the Department.

(b) Transportation Code. No later than July 1, 2019, the Municipal Transportation

Agency Board of Directors and Board of Supervisors shall adopt legislation amending or

deleting all provisions of the Transportation Code and Administrative Code that are not

consistent with this Charter Amendment.

SEC. 8A.117. PUBLIC PARKING FACILITIES.

- (a) The Livable Streets Commission shall have authority over City-owned off-street public parking facilities except those owned by the Port, the Airport, surface parking lots on Recreation and Park Department property, and parking lots used solely to provide access to an adjacent City office or facility.
- (b) The Livable Streets Commission shall have authority over the garages and lots under the jurisdiction of the Agency as July 1, 2019.
- (c) The Livable Streets Commission shall serve ex officio as members of the Parking

 Authority Commission under Section 32657 of the Streets and Highways Code. The chair of the

 Livable Streets Commission shall designate annually the members of that body to serve as

 members of the Parking Authority Commission. Any person may serve concurrently as a member

 of the Livable Streets Commission and as a member of the Parking Authority Commission. It is

1	the policy of the City and County that the Livable Streets Commission exercise all powers vested
2	by State law in the Parking Authority.
3	(d) It shall be City policy that the offices of the Director of the Livable Streets
4	Department and Parking Authority Executive Director are not incompatible offices, and the
5	Director of the Department may serve ex officio as Parking Authority Executive Director, but
6	shall not receive any additional compensation for that service.
7	(e) It shall be City policy that the revenues of off-street parking facilities under the
8	authority of the Commission, including those of the Parking Authority, and funds generated by
9	the development of those facilities for appropriate non-parking uses, be used to support public
10	transportation and ensure the long term financial health of the Municipal Transportation
1	Agency.
12	(f) It shall be City policy that the Department manage the Parking Authority so that
13	it does not acquire or construct new or expanded parking facilities unless the Agency finds that
14	the costs resulting from such acquisition, construction, or expansion and the operation of such
15	facilities will not reduce the level of funding to the Municipal Transportation Agency from
16	parking and garage revenues to an amount less than that provided for fiscal year 2016-17, as
17	adjusted by the Controller for inflation; further provided that it shall be City policy that before
18	approving the acquisition, construction or expansion of a parking garage, the Livable Streets
19	Commission shall make a finding that such action will advance or be consistent with the City's
20	Transit First Policy.
21 22	APPROVED AS TO FORM: DENNIS J. HERRERA, City Attorney
23 24	By: Joh Givner Deputy City Attorney

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LEGISLATIVE DIGEST

(First Draft, 12/12/2017)

[Charter Amendment - Jurisdiction Within City Government Over Parking and Traffic Matters]

Describing and setting forth a proposal to the voters at an election to be held on June 5, 2018, to amend the Charter of the City and County of San Francisco to eliminate the San Francisco Municipal Transportation Agency's jurisdiction over parking and traffic regulations; to grant the legislative authority over parking and traffic to the Board of Supervisors; to create a new Livable Streets Commission and Department to manage parking and traffic; and affirming the Planning Department's determination under the California Environmental Quality Act.

Existing Law

Currently the Charter grants the San Francisco Municipal Transportation Agency (SFMTA) exclusive jurisdiction over local public transportation, taxis, and a variety of parking and traffic related functions. The SFMTA Board has legislative authority to adopt regulations related to parking and traffic. The SFMTA Board also serves as the Parking Authority Board with responsibility over a number of garages.

Amendments to Current Law

The proposed Charter Amendment would eliminate the SFMTA's exclusive jurisdiction over parking and traffic issues, and taxis. It would create a new Livable Streets Commission and Department that would have authority over parking and traffic functions and taxis. The Livable Streets Commission would be comprised of the members of the Municipal Transportation Agency Board of Directors. The Board of Supervisors would have legislative authority over parking and traffic. Under the amendment parking and traffic functions under the responsibility of the Livable Streets Commission include:

- Setting rates for off-street and on-street parking, and all other, rates, fees, fines, penalties and charges for services provided or functions performed by the Department;
- Controlling the flow and direction of motor vehicle, bicycle and pedestrian traffic;
- Designing, selecting, locating, installing, operating, maintaining and removing all official traffic control devices, signs, roadway features and pavement markings;
- Limiting parking, stopping, standing or loading as provided by state law and establishing parking privileges and locations subject to such privileges for categories of people or vehicles as provided by state law;
- Establishing parking meter zones, setting parking rates, and selecting, installing, locating and maintaining systems and equipment for payment of parking fees;

- Establishing policies for the enforcement of regulations limiting parking, stopping, standing or loading and the collection of parking-related revenues and, along with the Police Department, have authority to enforce parking, stopping, standing or loading regulations;
- Cooperating with and assisting the Police Department in the promotion of traffic safety, among other things;
- Having authority over taxi-related functions and taxi-related fares, fees, charges, budgets, and personnel; and
- Coordinating the City's efforts to address emerging mobility services.

The proposed Charter Amendment also provides that the Livable Streets Commission would serve as the members of the Parking Authority Commission. The Livable Streets Commission would have authority over City-owned off-stree public parking facilities, except those specified as under the jurisdiction of other City departments.

The proposed Charter Amendment provides for an operative date for the transfer of jurisdiction and the creation of the Livable Streets Commission of July 1, 2019.

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BOARD OF SUPERVISORS



City Hall
Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. 554-5184
Fax No. 554-5163
TDD/TTY No. 554-5227

December 20, 2017

File No. 171309

Lisa Gibson
Acting Environmental Review Officer
Planning Department
1650 Mission Street, Suite 400
San Francisco, CA 94103

Dear Ms. Gibson:

On December 12, 2017, Supervisor Safai introduced legislation for the following proposed Charter Amendment for the June 5, 2018, Election:

File No. 171309 Charter Amendment - Jurisdiction Within City Government
Over Parking and Traffic Matters

Charter Amendment (First Draft) to amend the Charter of the City and County of San Francisco to eliminate the San Francisco Municipal Transportation Agency's jurisdiction over parking and traffic regulations; to grant the legislative authority over parking and traffic to the Board of Supervisors; to create a new Livable Streets Commission and Department to manage parking and traffic; and affirming the Planning Department's determination under the California Environmental Quality Act; at an election to be held on June 5, 2018.

This legislation is being transmitted to you for environmental review.

Angela Calvillo, Clerk of the Board

TyrBy: Alisa Somera, Legislative Deputy Director

Rules Committee

Attachment

c: Joy Navarrete, Environmental Planner Laura Lynch, Environmental Planner Not defined as a project under CEQA Guidelines Sections 15378 and 15060(c)(2) because it does not result in a physical change in the environment. Any proposed physical project will require

environmental review.

Delia Duyer 1/12/18



City Hall
Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. 554-5184
Fax No. 554-5163
TDD/TTY No. 554-5227

December 20, 2017

File No. 171309

Lisa Gibson Acting Environmental Review Officer Planning Department 1650 Mission Street, Suite 400 San Francisco, CA 94103

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Angela Calvillo, Clerk of the Board

By: Alisa Somera, Legislative Deputy Director

Rules Committee

Attachment

c: Joy Navarrete, Environmental Planner Laura Lynch, Environmental Planner



City Hall Dr. Carlton B. Goodlett Place, Room 244 San Francisco 94102-4689 Tel. No. 554-5184 Fax No. 554-5163 TDD/TTY No. 554-5227

MEMORANDUM

TO:

Ben Rosenfield, City Controller, Office of the Controller

Alisa Somera, Legislative Deputy Directory, Rules Committee Board of Supervisors

DATE:

December 20, 2017

SUBJECT:

CHARTER AMENDMENT INTRODUCED

June 5, 2018 Election

The Board of Supervisors' Rules Committee has received the following Charter Amendment for the June 5, 2018, Election, introduced by Supervisor Safai on December 12, 2017. This matter is being referred to you in accordance with Rules of Order 2.22.4.

File No. 171309 **Charter Amendment - Jurisdiction Within City Government Over Parking and Traffic Matters**

Charter Amendment (First Draft) to amend the Charter of the City and County of San Francisco to eliminate the San Francisco Municipal Transportation Agency's jurisdiction over parking and traffic regulations; to grant the legislative authority over parking and traffic to the Board of Supervisors; to create a new Livable Streets Commission and Department to manage parking and traffic; and affirming the Planning Department's determination under the California Environmental Quality Act; at an election to be held on June 5, 2018.

Please review and prepare a financial analysis of the proposed measure prior to the first Rules Committee hearing.

If you have any questions or concerns, please call me at (415) 554-7711 or email: alisa.somera@sfgov.org. To submit documentation, please forward to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102.

Todd Rydstrom, Deputy City Controller C: Peg Stevenson, City Performance Director



City Hall
Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. 554-5184
Fax No. 554-5163
TDD/TTY No. 554-5227

MEMORANDUM

TO:

Mawuli Tugbenyoh, Liaison to the Board of Supervisors, Mayor's Office

Jon Givner, Deputy City Attorney, Office of the City Attorney

John Arntz, Director, Department of Elections

LeeAnn Pelham, Executive Director, Ethics Commission

Naomi Kelly, City Administrator, Office of the City Administrator Ed Reiskin, Executive Director, Municipal Transportation Agency

Mohammed Nuru, Director, Public Works William Scott, Police Chief, Police Department Vicki Hennessy, Sheriff, Sheriff's Department

FROM:

Alisa Somera, Legislative Deputy Director, Rules Committee

Board of Supervisors

DATE:

December 20, 2017

SUBJECT:

CHARTER AMENDMENT INTRODUCED

June 5, 2018 Election

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Please review and submit any reports or comments you wish to be included with the legislative file.

If you have any questions or concerns, please call me at (415) 554-7711 or email: alisa.somera@sfgov.org. To submit documentation, please forward to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102.

Shahde Tavakoli, Mayor's Office C: Kyle Kundert, Ethics Commission Lynn Khaw, Office of the City Administrator Lihmeei Leu, Office of the City Administrator Janet Martinsen, Municipal Transportation Agency Kate Breen, Municipal Transportation Agency Dillon Auyoung, Municipal Transportation Agency Viktoriya Wise, Municipal Transportation Agency David Steinberg, Public Works Jeremy Spitz, Public Works Jennifer Blot, Public Works John Thomas, Public Works Lena Liu, Public Works Rowena Carr, Police Department Kristine Demafeliz, Police Department Theodore Toet, Sheriff's Department Katherine Gorwood, Sheriff's Department Eileen Hirst, Sheriff's Department

From:

Somera, Alisa (BOS)

To:

BOS Legislation, (BOS)

Subject: Date:

FW: Please support the SFMTA Charter Amendment

Wednesday, December 13, 2017 2:09:42 PM

Attachments:

image001.png

For file

Alisa Somera

Legislative Deputy Director San Francisco Board of Supervisors 1 Dr. Carlton B. Goodlett Place, Room 244 San Francisco, CA 94102 415.554.7711 direct | 415.554.5163 fax alisa.somera@sfgov.org

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From: Board of Supervisors, (BOS)

Sent: Tuesday, December 12, 2017 2:17 PM

To: Somera, Alisa (BOS) <alisa.somera@sfgov.org>; Young, Victor <victor.young@sfgov.org>; Wong,

Linda (BOS) < linda.wong@sfgov.org>; Carroll, John (BOS) < john.carroll@sfgov.org>

Subject: FW: Please support the SFMTA Charter Amendment

From: zrants [mailto:zrants@gmail.com] Sent: Tuesday, December 12, 2017 5:06 AM

To: Board of Supervisors, (BOS) < board.of.supervisors@sfgov.org >

Cc: Fewer, Sandra (BOS) <sandra.fewer@sfgov.org>; Farrell, Mark (BOS) <mark.farrell@sfgov.org>; Peskin, Aaron (BOS) <aaron.peskin@sfgov.org>; Tang, Katy (BOS) <a href="mailto:katy.tang@sfgov.org">katy.tang@sfgov.org</a>; London Breed <<u>iris.wong@sfgov.org</u>>; Kim, Jane (BOS) <<u>jane.kim@sfgov.org</u>>; Yee, Norman (BOS)

<<u>norman.yee@sfgov.org</u>>; SheehyStaff (BOS) <<u>sheehystaff@sfgov.org</u>>; Ronen, Hillary <<u>hillary.ronen@sfgov.org</u>>; Cohen, Malia (BOS) <<u>malia.cohen@sfgov.org</u>>; Safai, Ahsha (BOS) <<u>ahsha.safai@sfgov.org</u>>

**Subject:** Please support the SFMTA Charter Amendment

December 12, 2017

Supervisors:

re: Support the SFMTA Charter Amendment

Too much power and money corrupts and seeks more power and more money. It is time to turn the tap off and give the voters a chance to change the power structure of the SFMTA. The Prop E experiment has failed to produce the anticipated results. It has created a monster with an insatiable appetite for power and money.

You probably get more complaints about the SFMTA than anything other than the homeless and crime on the streets. You may not be able to fix the homeless problem or stop car breaking and the physical violence that comes with crowded living conditions, but, you can do something about the SFMTA. All you have to do is support the Peskin/Safai Charter Amendment.

Give us a less powerful, more responsive Transportation Department. We want a Muni system that works with the public. We want accountability and a department we can trust. Supervisors Peskin and Safai are working on a Charter Amendment that would be a good first step in turning the department back into a public service organization that gets us where we need to go instead of trying to determine how we get there. Once they get the present figured out we can think about the future. The future of transportation is now. If it doesn't work today, it will not work tomorrow.

Please support the Peskin-Safai SFMTA Charter Amendment.

Sincerely,

Mari Eliza

# Member, Board of Supervisors District 11



City and County of San Francisco

December 12, 2017

Angela Calvillo, Clerk of the Board City and County of San Francisco Board of Supervisors 1 Dr. Carlton B. Goodlett Place, Room 244 San Francisco, CA 94102-4689

Dear Ms. Calvillo:

Attached please find an original and two copies of a proposed charter amendment submitted for the Board of Supervisors approval, introducing a ballot measure for the election to be held on June 5, 2018, to amend the Charter of the City and County of San Francisco to eliminate the San Francisco Municipal Transportation Agency's exclusive jurisdiction over parking and traffic regulations; to grant the legislative authority over parking and traffic to the Board of Supervisors; to create a new Livable Streets Commission and Department to manage parking and traffic, subject to the legislative authority of the Board of Supervisors; and affirming the Planning Department's determination under the California Environmental Quality Act.

The following is a list of accompanying documents (three sets):

Charter Amendment

The following person may be contacted regarding this matter:

Susan Cleveland-Knowles
Deputy City Attorney
General Counsel to the Municipal Transportation Agency
Office of the City Attorney
1390 Market St., Seventh Floor
San Francisco, CA 94102
tel: (415) 554-3807
Susan.Cleveland-Knowles@sfcityatty.org

Respectfully Submitted,

Ahsha Safai

District 11 Supervisor

**Print Form** 

# **Introduction Form**

By a Member of the Board of Supervisors or Mayor

Time stamp

| I hereby submit the following item for introduction (select only one): 2317 DEC 12 PM 4: 36 or mee                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                    | ting date  |  |  |
|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------|--|--|
| 1. For reference to Committee. (An Ordinance, Resolution, Motion or Charter Amendment).                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                               |            |  |  |
| 2. Request for next printed agenda Without Reference to Committee.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                    |            |  |  |
| 3. Request for hearing on a subject matter at Committee.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                              |            |  |  |
|                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                       | ]:         |  |  |
| 4. Request for letter beginning: "Supervisor                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                          | inquiries" |  |  |
| 5. City Attorney Request.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                             |            |  |  |
| 6. Call File No. from Committee.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                      |            |  |  |
| 7. Budget Analyst request (attached written motion).                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                  |            |  |  |
| 8. Substitute Legislation File No.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                    |            |  |  |
| 9. Reactivate File No.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                |            |  |  |
| 10. Question(s) submitted for Mayoral Appearance before the BOS on                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                    |            |  |  |
|                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                       |            |  |  |
| Please check the appropriate boxes. The proposed legislation should be forwarded to the following                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                     | :          |  |  |
| ☐ Small Business Commission ☐ Youth Commission ☐ Ethics Commis                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                        | sion       |  |  |
| Planning Commission Building Inspection Commission                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                    |            |  |  |
| Note: For the Imperative Agenda (a resolution not on the printed agenda), use the Imperative I                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                        | Form.      |  |  |
| Sponsor(s):                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                           | * /        |  |  |
| District 11 Supervisor Ahsha Safai, District 3 Supervsior Aaron Peskin                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                | X          |  |  |
| Subject:                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                              |            |  |  |
| Transferring Jurisdiction over Parking and Traffic Functions from Municipal Transportation Agency<br>Streets Commission                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                               | to Livable |  |  |
| The text is listed:                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                   |            |  |  |
| Describing and setting forth a proposal to the voters at an election to be held on June 5, 2018, to amend the Charter of the City and County of San Francisco to eliminate the San Francisco Municipal Transportation Agency's exclusive jurisdiction over parking and traffic regulations; to grant the legislative authority over parking and traffic to the Board of Supervisors; to create a new Livable Streets Commission and Department to manage parking and traffic, subject to the legislative authority of the Board of Supervisors; and affirming the Planning Department's determination under the California Environmental Quality Act. |            |  |  |
| Signature of Sponsoring Supervisor:                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                   |            |  |  |
| For Clerk's Use Only                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                  |            |  |  |