File No.	240412	Committee Item No	10
		Board Item No	

COMMITTEE/BOARD OF SUPERVISORS

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Committee:	Rules Committee	Date June 17, 2024
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OTHER (Use back side if additional space is needed)		needed)
Completed k	oy: Victor Young	Date _June 14, 2024

1	[Administrative Code - Repealing Deemed Approved Off-Street Alcohol Use Nuisance Ordinance]
2	•
3	Ordinance amending the Administrative Code to repeal Chapter 26, known as the
4	Deemed Approved Off-Sale Alcohol Use Nuisance Regulations, and thereby repealing
5	certain City provisions regulating establishments that sell alcoholic beverages for off-
6	site consumption.
7	NOTE: Unchanged Code text and uncodified text are in plain Arial font. Additions to Codes are in <u>single-underline italics Times New Roman font</u> .
8 9	Deletions to Codes are in strikethrough italics Times New Roman font. Board amendment additions are in double-underlined Arial font. Board amendment deletions are in strikethrough Arial font.
10	Asterisks (* * * *) indicate the omission of unchanged Code subsections or parts of tables.
11	
12	Be it ordained by the People of the City and County of San Francisco:
13	
14	Section 1. Background and Findings.
15	(a) In 1994, the Legislature enacted California Business and Professions Code
16	Section 25612.5 ("Section 25612.5"), which established retail operating standards for liquor
17	stores, bars, and taverns, but also allowed local jurisdictions to implement more stringent
18	standards.
19	(b) In 2006, the City enacted Ordinance No. 43-06, adding Chapter 26 of the
20	Administrative Code, known as the Deemed Approved Off-Sale Alcohol Use Nuisance
21	Regulations (the "Deemed Approved Ordinance"). The Deemed Approved Ordinance
22	automatically designated all businesses or entities that engage in the sale of alcoholic
23	beverages for off-site consumption to be deemed approved as long as those liquor
24	establishments adhere to the performance standards prescribed in the Deemed Approved
25	Ordinance. Those performance standards, which generally incorporate and duplicate the

1 operating standards in Section 25612.5, require liquor establishments to take certain actions 2 to reduce illegal activity in and around the establishment. The operating standards imposed 3 by Section 25612.5 remain in effect and violations of those standards are, and will be, enforced through the California Alcoholic Beverage Control's Informed Merchants Preventing 4 5 Alcohol-Related Crime Tendencies (IMPACT) Program, a community-oriented policing 6 approach involving local law enforcement and local merchants in deterring crime, as well as 7 through any other available legal remedy. The Deemed Approved Ordinance also established 8 an administrative hearing process for establishments that violated the performance standards. 9 Deemed Approved liquor establishments also pay an annual fee to the City that helps fund education and outreach performed by the Department of Public Health ("DPH"). 10 11 Establishments that timely pay the fee for three years, have no change in ownership during 12 that period, and adhere to the performance standards, are eligible to have the fee indefinitely 13 waived.

- (c) Since enactment of the Deemed Approved Ordinance, liquor establishments have largely complied with performance standards. According to annual reports of DPH, in Fiscal Year 2022-2023, the Police Department issued no citation for violation of the performance standards, in Fiscal Year 2021-2022, the Police Department issued only two citations, and in Fiscal Year 2020-2021, the Police Department issued but one.
- (d) Many liquor establishments are eligible for waiver of the annual fee but do not apply for a waiver. According to a December 2020 report issued by the Economic Mitigation Working Group convened by the Office of Small Business, approximately 646 businesses were eligible for a fee waiver. In Fiscal Year 2022-2023, only 149 businesses applied for a fee waiver, of which DPH approved 126 and denied 23.
- (e) The Board of Supervisors finds that it is appropriate and in the public interest to repeal Chapter 26 of the Administrative Code. The performance standards imposed by the

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1	Deemed Approved Ordinance largely duplicate the operating standards provided in Section
2	25612.5, the Deemed Approved establishments are generally compliant with those standards
3	and many of the establishments would qualify for a fee waiver if they applied for such a
4	waiver.
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6	Section 2. The Administrative Code is hereby amended by repealing Chapter 26, in its
7	entirety, as follows:
8	CHAPTER 26.
9	DEEMED APPROVED OFF-STREET ALCOHOL USE NUISANCE REGULATIONS
10	SEC. 26.1. FINDINGS.
1	- The Board hereby finds and declares as follows:
12	(1) San Francisco has the highest ratio of off-sale alcohol uses per capita in California,
13	the great majority of which are liquor stores; and,
14	— (2) Nuisance and criminal activities such as drug dealing, public drunkenness, loitering,
15	and other behaviors that negatively impact neighborhoods occur with disproportionate frequency at
16	and around the premises of off-sale alcohol uses; and,
17	— (3) Neighborhood character can change over time and the careful regulation of nuisance
18	activity by off-sale alcohol uses will help to ensure that such uses do not contribute to the deterioration
19	of neighborhoods; and,
20	— (4) Poorly regulated off-sale alcohol uses increase the availability of alcohol in the
21	communities in which they are located, and studies have demonstrated a link between the availability of
22	alcohol and numerous negative consequences, including violence, fatal traffic crashes, and nuisance
23	law violations; and,
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1	— (5) Research published in the American Journal of Public Health found that communities
2	and neighborhoods that have a high number of bars and liquor stores per capita experience more
3	violent assaults; and,
4	(6) Researchers at Columbia University found that 25 to 40 percent of all patients in U.S.
5	general hospital beds (not in maternity or intensive care) are being treated for complications of
6	alcohol-related problems; and,
7	— (7) The Center for Substance Abuse Prevention has determined that the three leading
8	causes of death for teenagers are associated with alcohol use: car crashes, homicides, and suicides;
9	and,
10	— (8) A study conducted by the Youth Leadership Institute found that 50 percent of stores in
11	the South of Market, Tenderloin, and Mission neighborhoods of the City are not in compliance with the
12	State's "Lee Law" which requires that no more than 33 percent of a liquor store's windows and doors
13	are to be covered with any kind of advertising; and,
14	— (9) The City currently lacks a targeted administrative mechanism to enforce its existing
15	Alcohol Restricted Use Districts in the Mission, Haight, Third Street, Divisadero, and North of Market
16	neighborhoods, and to enforce its existing nuisance laws based on the past activities of off-sale uses on
17	a store-by-store basis through the attachment of conditions, the imposition of administrative penalties,
18	or the revocation of use permits; and,
19	— (10) Educational campaigns directed at off-sale alcohol uses have been shown to improve
20	their appearance, reduce nuisance activity, and benefit the local community; and
21	— (11)—Off-sale alcohol uses operating outside of the law negatively impact those uses
22	operating within the law and as good neighbors; and
23	— (12) The City recognizes its responsibility to enforce the law and the need for a partnership
24	with off-sale alcohol uses and the City, including the Police Department and the City Attorney, to
25	address illegal activities in proximity to an off-sale alcohol use. The City also recognizes that there are

1	occasions when owners and employees of off-sale alcohol uses would fear for their personal safety in
2	requesting that persons engaging in illegal activities cease those activities; and
3	— (13) Good faith efforts on the part of the owners and employees of off-sale alcohol uses to
4	address illegal activities in proximity to their stores, including: timely calls to the Police Department;
5	the installation of lighting and security cameras; clear unobstructed windows; and clean sidewalks,
6	among others, can reduce the nuisance impacts of such off-sale alcohol uses; and
7	— (14)—Given the successful implementation of similar programs in other California
8	municipalities, the Youth Leadership Institute worked with the Board of Supervisors to develop
9	legislation to help San Francisco to address nuisances associated with off-sale alcohol uses.
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11	SEC. 26.2. DEEMED APPROVED OFF-SALE ALCOHOL USE NUISANCE
12	REGULATIONS.
13	The provisions of Chapter 26 shall be known as the "Deemed Approved Off-Sale Alcohol Use
14	Nuisance Regulations." The purpose of these regulations is to promote the public health, safety and
15	general welfare by requiring that businesses that sell alcoholic beverages for off-site consumption and
16	that were permitted, conditionally permitted, or nonconforming uses before the adoption of these
17	regulations, or that are permitted or conditionally permitted by the City after the adoption of these
18	regulations, comply with the Deemed Approved Performance Standards as specified in Section 26.12 in
19	order to achieve the following objectives:
20	— (1) To protect adjacent neighborhoods from the harmful effects of nuisance activities often
21	attendant to the sale of alcoholic beverages for off-site consumption.
22	(2) To provide opportunities for businesses that sell alcoholic beverages for off-site
23	consumption to operate in a mutually beneficial relationship to each other and to other commercial and
24	civic services.

1	(3) To provide mechanisms to address nuisance problems often associated with the sale of
2	alcoholic beverages, such as litter, graffiti, unruly behavior, and escalated noise levels.
3	— (4) To ensure that businesses that sell alcoholic beverages for off-site consumption are not
4	the source of undue public nuisances in the community.
5	— (5) To ensure that sites where alcoholic beverages are sold for off-site consumption are
6	properly maintained so that negative impacts generated by these activities are not harmful to the
7	surrounding environment.
8	— (6) To monitor off-sale alcohol uses to ensure that they do not substantially change their
9	mode or character of operation.
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11	SEC. 26.3. DEFINITIONS.
12	(a) Alcoholic Beverage. Alcoholic beverage shall mean alcohol, spirits, liquor, wine, beer,
13	and every liquid or solid containing alcohol, spirits, wine or beer, that contains one-half of one percent
14	or more of alcohol by volume and that is fit for beverage purposes either alone or when diluted, mixed,
15	or combined with other substances, and the sale of which requires a State of California Department of
16	Alcoholic Beverage Control License.
17	(b) Off-Sale Alcohol Use. Off-Sale Alcohol Use shall mean any retail use that sells beer,
18	wine, or distilled spirits to a customer in a closed container for consumption off the premises and that
19	has a State of California Alcoholic Beverage Control Board License type 20 (off-sale beer and wine) or
20	type 21 (off-sale general).
21	(c) Deemed Approved Off-Sale Alcohol Use. Deemed Approved Off-Sale Alcohol Use shall
22	mean a business or entity that uses a building, structure, or site, or portion thereof, for the sale of
23	alcoholic beverages for off-site consumption.
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25	SEC. 26.4. AUTOMATIC DEEMED APPROVED STATUS.

All businesses or entities engaged in the sale of alcoholic beverages for off-site consumption
that are operating as permitted, conditionally permitted, or nonconforming uses prior to the effective
date of this ordinance are now automatically Deemed Approved Off-Sale Alcohol Uses. Each such
Deemed Approved Off-Sale Alcohol Use shall retain this status as long as it continues to comply with
the Deemed Approved Performance Standards as specified in Section 26.12.
SEC. 26.5. STATUS OF NEW OFF-SALE ALCOHOL USES.
- After the effective date of this ordinance all new permitted Off-Sale Alcohol Uses shall also be
subject to the Deemed Approved Performance Standards as specified in Section 26.12 and shall receive
the same notices and be subject to the same administrative procedures, penalties and fees as those
Deemed Approved Off-Sale Alcohol Uses that were operating as permitted, conditionally permitted, or
nonconforming uses prior to the effective date of this ordinance.
SEC. 26.6. PREVIOUSLY NON-CONFORMING OFF-SALE ALCOHOL USES.
- Any Deemed Approved Off-Sale Alcohol Use that was previously considered to be a non-
conforming use shall continue to be subject to those provisions of the Planning Code that govern non-
conforming uses to the extent those provisions do not conflict with the provisions of this Chapter.
SEC. 26.7. ABANDONMENT.
- Whenever a Deemed Approved Off-Sale Alcohol Use ceases to be operated continuously, or
undergoes a substantial change in mode or character of operation, such Deemed Approved Off-Sale
Alcohol Use shall not be resumed. A substantial change in the mode of character of operation shall no
include:
(1) Changes in ownership or an owner-to-owner transfer of an Alcohol Beverage Control

License.

1	(2) Re-establishment, restoration, or repair of an existing Off-Sale Alcohol Use on the
2	same lot after total or partial destruction or damage due to fire, riot, insurrection, toxic accident or act
3	of God.
4	— (3) Temporary closure for not more than ninety (90) days for repair, renovation or
5	remodeling, or in cases of vacation or illness.
6	
7	SEC. 26.8. DEEMED APPROVED OFF-SALE ALCOHOL USES IN EXISTING SPECIAL
8	USE OR RESTRICTED USE DISTRICTS.
9	- Any Deemed Approved Off-Sale Alcohol Use operating in a zoning district of the City that
10	further regulates off-sale alcohol uses shall continue to be subject to those regulations, where
11	applicable, in addition to the regulations contained in this Chapter.
12	
13	SEC. 26.9. NOTIFICATION TO OWNERS OF DEEMED APPROVED OFF-SALE
14	ALCOHOL USES.
15	- Within six months of the enactment of this legislation, and every year thereafter, the Police
16	Department, in coordination with the Department of Public Health, shall notify the owner of each
17	Deemed Approved Off-Sale Alcohol Use of the use's Deemed Approved status. Such notice shall be sent
18	via U.S. mail and shall include a copy of the performance standards as specified in Section 26.12,
19	notification that the Deemed Approved Off-Sale Alcohol Use is required to comply with the Deemed
20	Approved Performance Standards, and notification that the Deemed Approved Off-Sale Alcohol Use is
21	required to comply with all other provisions of the Deemed Approved Off-Sale Alcohol Use
22	Regulations. As long as service is made following these procedures failure of any person to receive
23	notice given pursuant to this Section shall not affect the Deemed Approved status of the use.
24	The Police Department shall refer to the California Alcoholic Beverage Control Department's

database of all active Type 20 and Type 21 Off Sale Retail Licenses in the City and County of San

1	Francisco to determine the names and addresses of the operators of Deemed Approved Off-Sale
2	Alcohol Uses.
3	
4	SEC. 26.10. EDUCATION AND OUTREACH TO DEEMED APPROVED OFF-SALE
5	ALCOHOL USES.
6	(a) Within six months of the enactment of this legislation, the Director of the Department of
7	Public Health, or his or her designee, in cooperation with the Chief of the Police Department or his or
8	her designee, shall develop and implement an education and outreach program to educate Deemed
9	Approved Off-Sale Alcohol Uses about the steps each use may take to operate as a good neighbor in
10	their communities, to avoid nuisance behaviors, and to abide by requirements of this Chapter. This
11	education and outreach program shall be based upon a public health/environmental approach to the
12	prevention of alcohol-related nuisances. The education and outreach program shall be directed to all
13	Deemed Approved Off-Sale Alcohol Uses, relevant business associations, and residential and
14	commercial property owners and tenants within one block of a Deemed Approved Off-Sale Alcohol
15	Use.
16	(b) The education and outreach program shall include
17	— (1) The development and distribution of informational packets on the requirements and
18	benefits of this Chapter and of other educational materials, including, but not limited to, culturally and
19	linguistically appropriate informational posters, brochures, and other materials for display at Deemed
20	Approved Off-Sale Alcohol Uses.
21	— (2) Commencing within six months of the enactment of this legislation, biennially the
22	Department of Public Health shall provide educational sessions for operators of Deemed Approved
23	Off-Sale Alcohol Uses at multiple locations throughout the City. Operators of Deemed Approved Off-
24	Sale Alcohol Uses who do not attend at least one educational session every two years shall receive an

1	educational site visit from the Department of Public Health. This visit should be coordinated with and,
2	when possible, conducted with Police Department personnel.
3	— (3) Coordination of community stakeholder meetings, which should include representative.
4	from City departments, Deemed Approved Off-Sale Alcohol Uses, business associations, the Small
5	Business Commission, the Youth Commission, neighborhood associations and community
6	organizations.
7	-(c) The Police Department, in cooperation with the Department of Public Health, may
8	promulgate additional education, outreach, and administrative requirements for Deemed Approved
9	Off-Sale Alcohol Uses as are necessary to ensure successful implementation of the Deemed Approved
10	Off-Sale Alcohol Regulations.
11	
12	SEC. 26.11. INFORMED MERCHANTS PREVENTING ALCOHOL-RELATED CRIMES
13	AND TENDENCIES – I.M.P.A.C.T.
14	- Any training conducted by the Police Department under the California Department of
15	Alcoholic Beverage Control's IMPACT program should, whenever possible, incorporate the
16	requirements of the Deemed Approved Performance Standards.
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18	SEC. 26.12. DEEMED APPROVED PERFORMANCE STANDARDS.
19	- A use shall retain its Deemed Approved status if it conforms to all of the following Deemed
20	Approved Performance Standards (hereinafter the "Performance Standards"):
21	—(a) The owner, its employees, or agents does not participate in, or assist persons
22	participating in, illegal activities within the premises or within the boundaries of the use's property
23	line, including the sidewalk and areas between the use and the street, including, but not limited to,
24	disturbance of the peace, illegal drug activity, illegal sale of firearms, public drunkenness, drinking in

2	assaults or batteries.
3	(b) It does not result in repeated nuisance activities within the premises or within the
4	boundaries of the use's property line, including the sidewalk and areas between the use and the street,
5	including, but not limited to, accumulation of litter graffiti unabated within three days, excessive loud
6	noises (especially in the late night or early morning hours), or calls for service to the Police
7	Department not initiated by the Deemed Approved Off-Sale Alcohol Use.
8	(c) In an administrative hearing pursuant to this Chapter the City shall have the burden of
9	proof to establish that the owner, its employees, or agents has participated in, or assisted persons
10	participating in, the illegal activities outlined in Subsection 26.12(a) and/or that the use has resulted in
11	the nuisance activity outlined in Subsection 26.12(b).
12	(d) No more than 33 percent of the square footage of the windows and clear doors of an
13	Deemed Approved Off-Sale Alcohol Use shall bear advertising or signs of any sort, and all advertising
14	and signage shall be placed and maintained in a manner that ensures that Law Enforcement Personnel
15	have a clear and unobstructed view of the interior of the premises, including the area in which the cash
16	registers are maintained, from the exterior public sidewalk or entrance to the premises. This
17	requirement shall not apply to premises where there are no windows or where existing windows are
18	located at a height that precludes a view of the interior of the premises by a person standing outside the
19	premises.
20	(e) For those Deemed Approved Off-Sale Alcohol Uses that are located within an existing
21	Alcohol Use Restricted District as set forth in the Planning Code, it does not result in the violation of
22	any applicable restrictions imposed on off-sale alcohol uses in that district.
23	(f) It does not result in the violation of Health and Safety Code Section 11570, which makes
24	every building or place used for the purpose of unlawfully selling, serving, storing, keeping,

public, harassment of passersby, gambling, prostitution, sale or receipt of stolen goods, or theft,

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manufacturing, or giving away any controlled substance a nuisance that shall be enjoined and for which penalties may be recovered.

— (g)—It does not result in the violation of Penal Code Section 11200, which makes every building or place used for purpose of unlawfully selling, serving, or giving away any spirituous, vinous, malt or other alcoholic liquor, and every building or place in or upon which such liquors are unlawfully sold, served or given away, a nuisance that shall be enjoined, abated and prevented, whether it is a public or private nuisance.

(h) It does not result in violations of local, State, or Federal regulations, ordinances, or statutes.

A copy of these Performance Standards, provided by mail by the Police Department per Section 26.9, shall be posted in a conspicuous and unobstructed place visible from the entrance of the establishment for public review.

SEC. 26.13. VIOLATIONS OF DEEMED APPROVED PERFORMANCE STANDARDS.

—If the City Attorney receives from the Director of the Planning Department, the Chief of Police, the Director of the Department of Public Health or the Director of the Department of Building Inspection, or the designee of any of these officials, a request to consider bringing an administrative hearing pursuant to Sections 26.14—26.23 or prosecuting a Deemed Approved Off-Sale Alcohol Use for violations of City, State and/or Federal laws for violations of the Performance Standards specified in Section 26.12, or for violations of any condition that has been placed on a Deemed Approved Off-Sale Alcohol Use under the provisions of Sections 26.20—26.21, the City Attorney may determine that it is appropriate to file a civil action against the Deemed Approved Off-Sale Alcohol Use and/or may determine that it is appropriate to bring the Deemed Approved Off-Sale Alcohol Use to an administrative hearing. At the administrative hearing, the City Attorney may request that a decision be issued ordering that the violations of the Performance Standards be corrected, that a decision be issued

imposing administrative penalties against the Deemed Approved Off-Sale Alcohol Use, and/or that a
decision be issued imposing conditions on the continued operation of the Deemed Approved Off-Sale
Alcohol Use.

—In the event that the Deemed Approved Off-Sale Alcohol Use has, within the past three years, been the subject of an administrative hearing at which a finding of violation of the Performance Standards was made, at which conditions were imposed on the Deemed Approved Off-Sale Alcohol Uses' continued operations, and/or at which administrative penalties were imposed on the Deemed Approved Off-Sale Alcohol Use for violation of the Performance Standards, the City Attorney may request that an administrative hearing, as specified in Sections 26.15—26.23, be held to consider the revocation of the Deemed Approved Off-Sale Alcohol Use's Deemed Approved status and/or request additional penalties or conditions.

SEC. 26.14. CONDITIONAL USE PERMITS.

In the event that the City Attorney receives a request to consider bringing an administrative hearing pursuant to Sections 26.15—26.23, and determines that the alleged violations are violations of conditions imposed by the Planning Commission through the conditional use permitting process, the City Attorney shall refer its findings to the Planning Department for actions consistent with Planning Code Section 303. Notwithstanding the foregoing, any alleged violations that are not violations of conditions imposed by the Planning Commission through the conditional use permitting process shall be subject to the administrative hearing process in Sections 26.15—26.23.

SEC. 26.15. OPERATION OF ADMINISTRATIVE HEARINGS BY THE CITY ADMINISTRATOR.

The City Administrator shall conduct administrative hearings provided for in the Deemed

Approved Off-Sale Alcohol Use Regulations. All requests to the City Administrator by the City Attorney

1	to schedule an administrative hearing shall be accompanied by sufficient information to allow the City
2	Administrator to complete the Notice For Administrative Hearings as described in Section 26.17.
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4	SEC. 26.16. PROCEDURES FOR CONDUCT OF ADMINISTRATIVE HEARINGS AND
5	APPEALS.
6	(a) The City Administrator shall appoint one or more neutral Hearing Officers to conduct
7	administrative hearings. A neutral Hearing Officer shall be an impartial individual, without a vested
8	interest in either the Deemed Approved Off-Sale Alcohol Use or a complainant against the Deemed
9	Approved Off-Sale Alcohol Use, and may not be a current City employee. Notwithstanding the
10	foregoing, a contracted Hearing Officer shall not be considered a City employee for the purposes of
11	this Chapter. Within 10 days of receipt of a request from the City Attorney's office to conduct an
12	administrative hearing, the City Administrator shall select a Hearing Officer to conduct the
13	Administrative Hearing. The assigned Hearing Officer shall exercise all powers relating to the conduct
14	of the administrative hearing unless or until the decision of the Hearing Officer is appealed to the
15	Board of Appeals or the Board of Supervisors.
16	(b) A record of all administrative hearings shall be made by means of a permanent recording
17	determined to be appropriate by the City Administrator or, in the case of appeals to the Board of
18	Appeals, the Executive Director of the Board of Appeals or, in the case of appeals to the Board of
19	Supervisors, the Clerk of the Board of Supervisors.
20	(c) Any party may have the administrative hearing recorded by a certified court reporter at
21	his or her own expense. A transcript of the proceedings shall be made available to all parties upon
22	request and upon payment of the fee required by the certified court reporter.
23	(d) The Hearing Officer, the Board of Appeals, or the Board of Supervisors may grant
24	hearing continuances of up to 30 days for good cause shown.

(e) For the purposes of this Section, the term party or parties refers to the City and County of San Francisco and the owner of the Deemed Approved Off-Sale Alcohol Use.

SEC. 26.17. NOTICE OF ADMINISTRATIVE HEARINGS FOR VIOLATIONS OF DEEMED APPROVED PERFORMANCE STANDARDS.

Within 15 days of the receipt of a request from the City Attorney to conduct an administrative hearing, the City Administrator shall send a notice to the owner of the Deemed Approved Off Sale Alcohol Use of the time and place of the administrative hearing for violation of the Deemed Approved Performance Standards. The hearing date shall be set at the Hearing Officer's sole discretion, except that the hearing must commence within 60 days of the date the City Attorney requests the administrative hearing. The Hearing Officer may extend that 60 days period by up to 30 days at his or her discretion or if the City Attorney or the owner of the Deemed Approved Off Sale Alcohol Use requests, within 5 days of receipt of the Notice of Administrative Hearing, to submit briefing to the Hearing Officer on the alleged violations of the Performance Standards. In the event that briefing is requested, the Hearing Officer shall inform the parties of a briefing schedule that will allow the Hearing Officer sufficient time to consider the briefing prior to the administrative hearing.

—Notice may be accomplished by personal service or by U.S. mail, or if both of these methods prove unsuccessful, then by posting the Notice of Administrative Hearing in a conspicuous place on the property. Notices shall include notification that conditions or administrative penalties may be imposed on the Deemed Approved Off Sale Alcohol Use or that the Hearing Officer may consider revocation of the Deemed Approved status of the Off Sale Alcohol Use. In addition, the City Administrator shall post the notice in accordance with those laws governing the noticing of meetings of policy bodies contained in Article II of Section 67 of the Administrative Code. As long as service has been made as set forth above, failure of any person or party to receive notice given pursuant to this Section shall not affect the validity of any proceedings hereunder.

Officer may provide for sworn testimony, cross-examination, or other procedural adjustments for the

administrative hearing as he or she determines is appropriate.

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At any appeal from the decision of a Hearing Officer, the Board of Appeals, or the Board of Supervisors may take into consideration the oral testimony, written submissions of the parties and other forms of documentary information, the transcript of the administrative hearing, the written submissions made by the parties at the administrative hearing, the written decision of the Hearing Officer, an appeal letter setting forth those reasons why the appellant believes the Hearing Officer's decision is in error, and a written response to the appeal letter prepared by the respondents.

SEC. 26.20. PURPOSE OF THE ADMINISTRATIVE HEARING.

(a) The purpose of the administrative hearing is to receive information as to whether the Deemed Approved Off-Sale Alcohol Use is in compliance with the Performance Standards.

is in compliance with the Performance Standards. Based on this determination, the Hearing Officer may continue the Deemed Approved status for the use in question, may impose administrative penalties for violations of the Performance Standards, may impose such reasonable conditions as are in the judgment of the Hearing Officer necessary to ensure compliance with the Performance Standards, and, in the event that the Deemed Approved Off Sale Alcohol Use has within the past three years been the subject of an administrative hearing at which a finding of violation of the Performance Standards was made, may revoke the Deemed Approved Off Sale Alcohol Use's Deemed Approved Status. If the Hearing Officer determines instead to impose further, new conditions on the Deemed Approved Off-Sale Alcohol Use, such conditions shall be based upon the information then before the Hearing Officer.

(c) In reaching a determination as to whether a use has violated the Performance Standards, or as to the appropriateness of imposing conditions on a use, revoking a use, assessing administrative penalties, or the amount of administrative penalties to assess, the Hearing Officer may consider:

(1) The length of time the Deemed Approved Off-Sale Alcohol Use has been out of compliance with the Performance Standard(s); and

1	— (2) The impact of the violation of the Performance Standard(s) on the community; and
2	(3) Any information regarding the owner of the Deemed Approved Off-Sale Alcohol Use's
3	efforts to remedy the violation of the Performance Standard.
4	(d) "Efforts to Remedy" shall include, but are not limited to:
5	— (1) Timely calls to the Police Department that are placed by the owner of the Deemed
6	Approved Off-Sale Alcohol Use, his employees, or agents.
7	— (2) Requesting that those persons engaging in activities causing violations of the
8	Performance Standards cease those activities, unless the owner of the Deemed Approved Off-Sale
9	Alcohol Use, or his employees or agents feels that their personal safety would be threatened in making
10	that request.
11	— (3) Making improvements to the use's property or operations, including but not limited to
12	the installation of lighting sufficient to illuminate the area within the use's property line, the installation
13	of security cameras, clear unobstructed windows, clean sidewalks, and graffiti abated within three
14	days.
15	(e) The decision of the Hearing Officer shall be based upon all information received at the
16	administrative hearing, including, but not limited to, information compiled by City staff, testimony from
17	the owner of the Deemed Approved Off-Sale Alcohol Use, and the testimony of all other interested
18	persons. Any conditions imposed by the Hearing Officer shall be a condition of the Deemed Approved
19	Off-Sale Alcohol Use's continued operation. Any condition imposed by the Hearing Officer shall not be
20	considered a suspension, revocation, or withdrawal of a Deemed Approved Off-Sale Alcohol Use's use
21	permit.
22	(f) All determinations, decisions, and conditions made or imposed under this Chapter
23	regarding the use of a Deemed Approved Off-Sale Alcohol Use shall run with the land; provided,
24	however, that upon legal transfer of a use's State of California Department of Alcohol Beverage
25	Control Board License, the fact that a use has been the subject of an administrative hearing at which a

finding of violation of the Performance Standards was made may only be used as a basis for revoking the use's Deemed Approved Status within 18 months of the transfer or within three years of the prior administrative hearing, whichever is less.

SEC. 26.21. ADMINISTRATIVE PENALTIES.

The Hearing Officer may assess administrative penalties against the owner of the Deemed Approved Off-Sale Alcohol Use of no less than \$500.00 and no more than \$1,000.00 for each violation of a Performance Standard. If the violation is of a continuing nature, the Hearing Officer may impose a penalty for each day the violation remains.

—If payment of any administrative penalty imposed by the Hearing Officer is not received by the City Administrator within the period of time set forth in the decision, and the decision has not been appealed under the time periods set forth in Section 26.22, the City Administrator shall request that the Tax Collector pursue collection of the penalty and fee against the owner of the Deemed Approved Off-Sale Alcohol Use, up to and including imposition of a special assessment lien in accordance with the requirements of Article 26 of Chapter 10 of the San Francisco Administrative Code (commencing with Section 10.230). In the event that the unpaid administrative penalty is owed by an owner of a Deemed Approved Off-Sale Alcohol Use who is not also the property owner of the building in which the use is located, the City Administrator may request that the City Attorney pursue collection of the penalties.

Any administrative penalties collected under this Chapter shall be deposited in the Deemed

Approved Off-Sale Alcohol Use Continuing Project Account, as set forth in Section 26.27.

SEC. 26.22. METHOD AND FORM OF DECISION OF THE HEARING OFFICER.

(a) The Hearing Officer shall, within a reasonable time not to exceed thirty 30 days from the date the hearing is closed, submit to the City Administrator a written decision containing a brief summary of the information considered and the Hearing Officer's findings and conclusions, including

any conditions that are to be placed on the Deemed Approved Off-Sale Alcohol Use and any
administrative penalties to be imposed. The Hearing Officer's written decision shall also inform the
parties of their right to appeal the written decision and describe the appeal process. The Hearing
Officer's written decision shall be a public record. The City Administrator shall serve a copy of the
decision on each party by personal service or by U.S. mail. Service of the decision shall be deemed
complete at the time it is personally served or deposited in the mail with the correct amount of postage
affixed. Failure to receive a copy of the decision served pursuant to this section shall not affect the
validity of the decision. The City Administrator shall also provide a copy of the written decision to the
Director of the Planning Department, the Chief of the Police Department, the Director of the
Department of Public Health, the Director of the Department of Building Inspection, and the Board of
Supervisors.

(b) The decision of the Hearing Officer shall become final ten days after the service of the decision is deemed complete unless appealed to the Board of Appeals, or, in the case of a decision to revoke a Deemed Approved Off-Sale Alcohol Use that was permitted as a conditional use, to the Board of Supervisors, in accordance with Section 26.24.

SEC. 26.23. PROCEDURE FOR CONSIDERATION OF VIOLATIONS TO CONDITIONS IMPOSED ON DEEMED APPROVED OFF-SALE ALCOHOL USES.

In the event of a failure to comply with any prescribed condition imposed by the Hearing

Officer or with any Performance Standard, at the request of the City Attorney, another administrative hearing may be set. Notification of this hearing shall be in accordance with Sections 26.17—26.18.

The purpose of this administrative hearing is to receive information and determine whether violations to any condition attached to the Deemed Approved Off Sale Alcohol Use have occurred. The hearing shall be conducted as provided in Sections 26.15—26.22. The Hearing Officer may add to or amend the existing conditions based upon the information presented; may impose additional

administrative penalties, or, alternatively, if the previous conditions were imposed within the three years prior to the City Attorney's request for an administrative hearing, may revoke the Deemed Approved Use's Deemed Approved status and/or impose administrative penalties. The provisions of Section 26.22 concerning the Hearing Officer's written decision shall be followed. The decisions of the Hearing Officer shall become final in the same manner as provided for in Section 26.22.

SEC. 26.24. APPEAL TO THE BOARD OF APPEALS OR BOARD OF SUPERVISORS.

Alcohol Use that was permitted as a conditional use, may be appealed to the Board of Appeals in the manner prescribed in Article I of the San Francisco Business and Tax Regulations Code. A decision of a Hearing Officer to revoke a Deemed Approved Off Sale Alcohol Use that was permitted as a conditional use may be appealed to the Board of Supervisors in the manner prescribed in Section 303 of the Planning Code. An appeal shall stay the decision of the Hearing Officer. All appeals must be in writing and shall state specifically any claims that there was an error or abuse of discretion by the Hearing Officer or why the Hearing Officer's decision is not supported by information contained in the record. Notice to parties of the public hearing on the appeal shall be delivered personally, or served or deposited in the mail with the correct amount of postage affixed. As long as service has been made as set forth above, failure to receive notice given pursuant to this section shall not affect the validity of any appeal hearing hereunder.

The City Administrator shall forward a copy of the record before the Hearing Officer at the administrative hearing and a copy of the Hearing Officer's written decision to the Executive Secretary of the Board of Appeals or the Clerk of the Board of Supervisors at least 10 days before the date of the appeal hearing. If any party has obtained a certified transcript of the administrative hearing, that transcript may be submitted to the Executive Secretary of the Board of Appeals or to the Clerk of the

Board of Supervisors by any party, no later than 10 days before the date of	of the anneal hearing and
Board of Supervisors by any party, no tater man 10 days before the date	sj ine appear nearing, and
shall be considered part of the record of the administrative hearing.	

The Board of Appeals or Board of Supervisors shall determine whether the Deemed Approved Off-Sale Alcohol Use conforms to the applicable Performance Standards and/or any conditions that have in the past been imposed on the Deemed Approved Off-Sale Alcohol Use, and may continue or revoke a Deemed Approved use and/or may impose conditions on the Deemed Approved Off-Sale Alcohol Use as are, in its judgment, necessary to ensure conformity to the Performance Standards. The Board of Appeals or Board of Supervisors may also continue, reduce, remove, or increase any administrative penalties that have been assessed by the Hearing Officer. The Board of Appeals or Board of Supervisors may not remove administrative penalties unless it also makes a finding that the Deemed Approved Off-Sale Alcohol Use in question is not in violation of any Performance Standards. In the event that the Board of Appeals or Board of Supervisors determines that the administrative penalties shall be increased, such a determination shall be based on specific information and based on the same factors listed in Section 26.21.

The Board of Appeals or Board of Supervisors shall direct its staff to reduce their decision to writing within 10 days. The decision shall contain findings of fact, a determination of the issues presented, and any conditions to be imposed or administrative penalties to be paid. A copy of the decision shall be served on the parties by personal service or by U.S. mail. Service of this decision shall be deemed complete at the time it is personally served or deposited in the mail with the correct amount of postage affixed. As long as service has been made as set forth above, failure to receive a copy of the decision served pursuant to this section shall not affect the validity of the decision rendered herein.

—A decision of the Board of Appeals or Board of Supervisors is final. The Board of Appeals or the Board of Supervisors written decision shall apprise parties of their right to seek judicial review in the Superior Court of San Francisco pursuant to Section 1094.6 of the California Code of Civil Procedure. Any condition imposed by the Board of Appeals or the Board of Supervisors shall not be

considered a suspension, revocation or withdrawal of a Deemed Approved Off-Sale Alcohol Use's permit to operate.

SEC. 26.25. ILLEGAL USE.

A Deemed Approved Off-Sale Alcohol Use, that has been finally revoked shall lose its Deemed
Approved Off-Sale Alcohol Use Status and shall no longer be considered a legal use of the building,
structure, site, or portion thereof, and shall cease operation immediately.

SEC. 26.26. FEE.

The owner of the Deemed Approved Off-Sale Alcohol Use shall be required to pay an annual fee of \$264 to cover the cost of administering the Deemed Approved Off-Sale Alcohol Use Education and Outreach Program and the cost of the City Attorney. This annual fee shall be billed by and paid to the Office of the Treasurer and Tax Collector, which shall deposit the monies collected in the Deemed Approved Off-Sale Alcohol Continuing Project Account, as set forth in Section 26.27. In the event that the owner of the Deemed Approved Off-Sale Alcohol Use fails to pay the fee during a given fiscal year, the Office of the Treasurer and Tax Collector shall notify the Department of Public Health, which may request that the City Attorney pursue collection of the penalties.

Beginning with fiscal year 2006-2007, the annual fee may be adjusted each year, without further action by the Board of Supervisors, to reflect changes in the relevant Consumer Price Index, as determined by the Controller. No later than April 15th of each year, the Department of Public Health shall submit the annual fee to the Controller, who shall apply the price index adjustment to produce a new annual fee for the following year. No later than May 15th of each year, the Controller shall file a report with the Board of Supervisors reporting the new annual fee and certifying that: (a) the annual fee produces sufficient revenue to support the proposed costs of providing the services in the upcoming fiscal year for which the annual fee is being charged and (b) the annual fee will not produce revenue

1	that exceeds the proposed costs of providing the services in the upcoming fiscal year for which the				
2	annual fee is charged. Notwithstanding the procedures set forth in this Section, the Board of				
3	Supervisors, in its discretion, may modify the annual fee by ordinance at any time. The license fee shall				
4	be paid annually on or before March 31, in accordance with the provisions of Section 76.1 of the				
5	Business and Tax Regulations Code.				
6	- A new Deemed Approved Off-Sale Alcohol Use or a Deemed Approved Off-Sale Alcohol Use				
7	that undergoes a change in ownership after the enactment of the Deemed Approved Off-Sale Alcohol				
8	Use Ordinance shall pay its first annual fee on a pro-rated basis reflecting the number of days left in				
9	the fiscal year. The license fee shall be paid annually on or before March 31, in accordance with the				
10	provisions of Section 76.1 of the Business and Tax Regulations Code.				
11	Upon the request of the owner of a Deemed Approved Off-Sale Alcohol Use, the Department				
12	of Public Health may waive payment of the annual fee provided that the owner can show to the				
13	satisfaction of the Department of Public Health all of the following:				
14	(1) That the Deemed Approved Off-Sale Alcohol Use has been under the same ownership fo				
15	not less than the previous three years;				
16	(2) That the annual fee for the Deemed Approved Off-Sale Alcohol Use has been paid in a				
17	timely manner for not less than the previous three years; and				
18	(3) That the Deemed Approved Off-Sale Alcohol Use has not been the subject of a City				
19	Department-referred complaint or any administrative penalties or conditions imposed by a Hearing				
20	Officer, the Board of Appeals, or the Board of Supervisors under the provisions of this Chapter.				
21	- If the owner of the Deemed Approved Off-Sale Alcohol Use can show all of the above, the				
22	Department of Public Health shall waive the fee indefinitely, provided, however, that if the Deemed				
23	Approved Off-Sale Alcohol Use changes ownership or becomes the subject of a City Department-				
24	referred complaint or any administrative penalties or conditions imposed by a Hearing Officer, the				
25					

Board of Appeals, or the Board of Supervisors under the provisions of this Chapter the annual fee shall			
be immediately reimposed.			
SEC. 26.27. DEEMED APPROVED OFF-SALE ALCOHOL USE CONTINUING			
PROJECT ACCOUNT.			
(a) Annual fees and administrative penalties collected by the City pursuant to this Chapter			
shall be deposited in a Deemed Approved Off-Sale Alcohol Use Continuing Project Account within the			
City's General Fund (Continuing Projects Fund). The Deemed Approved Off-Sale Alcohol Use			
Continuing Project Account shall be administered by the Department of Public Health.			
(b) Annual fees deposited in the Deemed Approved Off-Sale Alcohol Use Continuing Project			
Account are to be expended to cover the cost to the Department of Public Health of administering the			
Deemed Approved Off-Sale Alcohol Use Education and Outreach Program and the costs of the City			
Attorney as set forth in this Chapter.			
(c) Administrative penalties deposited in the Deemed Approved Off-Sale Alcohol Use			
Continuing Project Account are to be expended to cover the cost of code enforcement efforts by the Cit			
Attorney, additional education and outreach by the Department of Public Health to Deemed Approved			
Off-Sale Alcohol Uses beyond that specifically provided by Section 26.10, and other activities			
consistent with the intent of this Chapter.			
SEC. 26.28. DEPARTMENTAL REPORTING REQUIREMENTS.			
(a) Beginning 18 months after the effective date of this ordinance, and annually thereafter,			
the City Attorney and the Department of Public Health shall each submit a report to the Board of			
Supervisors on the actions it has taken to implement this Chapter. The appropriate committee of the			
Board of Supervisors shall hold a hearing to review the report and potential amendments to this			

Chapter, based upon recommendations of the report and public comment.

1	(b) Beginning 12 months after the effective date of this ordinance, and annually thereafter,					
2	the Police Department shall submit a report to the Board of Supervisors, with a copy to the San					
3	Francisco Public Library for public review, that lists all Deemed Approved Off-Sale Alcohol Uses and					
4	the conditions and/or penalties placed upon each use, including conditions or penalties imposed					
5	through; an administrative hearing under this Chapter; an action of the Board of Supervisors,					
6	Planning Commission, Board of Permit Appeals, or California Alcohol Beverage Control; the inclusion					
7	of the use in an Alcohol Restricted Use District; or any other method.					
8						
9	Section 3. Effective Date. This ordinance shall become effective 30 days after					
10	enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the					
11	ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board					
12	of Supervisors overrides the Mayor's veto of the ordinance.					
13						
14	7.1.1.10.125.7.0.10.1.1111					
15	DAVID CHIU, City Attorney					
16	By: /s/ Henry L. Lifton HENRY L. LIFTON					
17	Deputy City Attorney					
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LEGISLATIVE DIGEST

[Administrative Code - Repealing Deemed Approved Off-Street Alcohol Use Nuisance Ordinance]

Ordinance amending the Administrative Code to repeal Chapter 26, known as the Deemed Approved Off-Sale Alcohol Use Nuisance Regulations, and thereby repealing certain City provisions regulating establishments that sell alcoholic beverages for off-site consumption.

Existing Law

Chapter 26 of the Administrative Code, known as the Deemed Approved Off-Sale Alcohol Use Nuisance Regulations (the "Deemed Approved Ordinance"), automatically designated all businesses or entities that engage in the sale of alcoholic beverages for off-site consumption to be deemed approved as long as those liquor establishments adhere to the performance standards prescribed in the ordinance. Those performance standards require liquor establishments to take certain actions to reduce illegal activity in and around the establishment. The Deemed Approved Ordinance also established an administrative hearing process for establishments that violated the performance standards. Deemed Approved liquor establishments also pay an annual fee that helps fund education and outreach performed by the Department of Public Health. Establishments that timely pay the fee for three years, have no change in ownership during that period, and adhere to the performance standards, are eligible to have the fee indefinitely waived.

Amendments to Current Law

The proposed ordinance would repeal Chapter 26 in its entirety.

Background Information

In 1994, the Legislature enacted California Business and Professions Code Section 25612.5, which established retail operating standards for liquor stores, bars, and taverns, but also allowed local jurisdictions to implement more stringent standards. In 2006, the City enacted the Deemed Approved Ordinance, which generally incorporated and duplicated the operating standards in Section 25612.5. Since enactment of the ordinance, liquor establishments have largely complied with performance standards. Additionally, many liquor establishments are eligible for the fee waiver, but do not apply for a waiver.

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BOARD OF SUPERVISORS Page 1

BOARD of SUPERVISORS



City Hall
1 Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. (415) 554-5184
Fax No. (415) 554-5163
TDD/TTY No. (415) 554-5227

MEMORANDUM

TO: Chief William Scott, Police Department

FROM: Victor Young, Assistant Clerk

DATE: April 29, 2024

SUBJECT: LEGISLATION INTRODUCED

The Board of Supervisors' Rules Committee received the following proposed

Ordinance:

File No. 240412

Ordinance amending the Administrative Code to repeal Chapter 26, known as the Deemed Approved Off-Sale Alcohol Use Nuisance Regulations, and thereby repealing certain City provisions regulating establishments that sell alcoholic beverages for off-site consumption..

If you have comments or reports to be included with the file, please forward them to Victor Young at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102 or by email at: victor.young@sfgov.org.

c: Officer Maricela Sainez, Police Department
Office Joel Salmonson, Police Department
Lisa Ortiz, Police Department
Lili Gamero, Police Department
Rima Malouf, Police Department
Diana Oliva-Aroche, Police Department
Sgt Stacy Youngblood Police Department
Carl Nicita, Police Department



City and County of San Francisco Master Report

City Hall 1 Dr. Carlton B. Goodlett Place San Francisco, CA 94102-4689

File Number: 240412 File Type: Ordinance Status: 30 Day Rule

Enacted: Effective:

Version: 1 In Control: Rules Committee

File Name: Administrative Code - Repealing Deemed Approved Date Introduced: 04/23/2024

Off-Street Alcohol Use Nuisance Ordinance

Requester: Cost: Final Action:

Comment: Title: Ordinance amending the Administrative Code to repeal

Chapter 26, known as the Deemed Approved Off-Sale Alcohol Use Nuisance Regulations, and thereby repealing certain City provisions regulating

establishments that sell alcoholic beverages for off-site

consumption.

Sponsors: Stefani; Dorsey

History of Legislative File 240412

Ver	Acting Body	Date	Action	Sent To	Due Date	Result
1	President	04/23/202	4 ASSIGNED UNDER 30 DAY RULE	Rules Committee	05/23/2024	